Assessing the OMB Change Uniform Guidance: Recom

Changes, Implications, and Recommendations for HUD/ONAP Recipients

The Office of Management and Budget (OMB) issued the *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (the OMB's new "Uniform Guidance); Final Rule, which became effective on <u>December 26,</u> 2014. The new rule incorporates existing guidance from OMB Circulars A-21, A-50, A-87, A-89, A-102, A-110, A-122, A-133 and removes 2 CFR 215, 220, 225, and 230. It also includes administrative requirements for federal agencies and grant recipients, and <u>replaces 24 CFR Parts 84 and 85.</u>

While the purpose of the new Uniform Guidance is to streamline the Federal government's guidance on Administrative Requirements, Cost Principles, and Audit Requirements for Federal awards, the consolidation process also implemented new language in the revised regulations. As a training aid, this document highlights some of the major changes initiated by the new Uniform Guidance impacting HUD/ONAP Recipients. The following chart discusses the practical implications of that change and recommendations for addressing the change.

| Topic/Subject | Changes Enacted by Uniform Guidance | Implications/ and or Recommendations |
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| Exceptions to Uniform | §200.102 Exceptions. | Implications: |
| Guidance | With the exception of Subpart F— Audit Requirements of this part, OMB may allow exceptions for classes of Federal awards or non- Federal entities subject to the requirements of this part when exceptions are not prohibited by statute. However, in the interest of maximum uniformity, exceptions from the requirements of this part will be permitted only in unusual circumstances. Exceptions for classes of Federal awards or non- Federal entities will be published on the OMB Web site at www.whitehouse.gov/omb. | Previously, exceptions to the Uniform Administrative Requirements (24 CFR Part 85) and Cost Principles (A-87) were codified at 24 CFR 1000.26 for the IHBG, and 24 CFR 1003.501 for the ICDBG program. On December 7, 2015, HUD/ONAP published a final rule (at 80 FR 75944) amending 24 CFR 1000.26 and 24 CFR 1003.501 to conform to 2 CFR 200, by revising cross references, and making other conforming changes and corrections. NOTE: New or revised exceptions to the UG will also be noted where applicable in this document. Recommendations: Review the Federal Register notice closely to identify exceptions to the UG compared to previous exceptions at 24 CFR 1000.26 and 24 CFR 1003.501. Ensure your policies and procedures are revised and updated as needed to comply with the UG. |

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| | | [NOTE: see side by side comparisons of |
| | | 1000.26 (IHBG), and 1003.501 (ICDBG) |
| | | attached under TABs 7A & 7Bof this |
| | | training manual. |
| | | ALSO, be aware that previously the |
| | | regulations at 1000.26 (IHBG) and 1003.501 |
| | | (ICDBG) inserted the applicable sections to |
| | | the Uniform Administrative Requirements |
| | | (24 CFR Part 85), however, the December 7, |
| | | 2015 amendments are now described in the |
| | | reverse providing the <u>excepted</u> sections to |
| | | the new Uniform Guidance (2 CFR 200)] |
| Effective/ | §200.110 Effective/applicability date. | Implications: |
| Applicability Date | | |
| | Effective December 26, 2014 unless | The Uniform Guidance (2 CFR 200) is now in |
| | different provisions are required by | effect. Beginning with all new awards received |
| | statute or approved by OMB. | after December 14, 2014, HUD/ONAP Recipients |
| | | must comply with the requirements of 2 CFR 200. |
| | For the procurement standards in | |
| | §§200.317-200.326, non-Federal entities | The two year period is counted as the entities |
| | may continue to comply with the | two full fiscal years which begins on or after |
| | procurement standards in previous OMB | December 26, 2014. For example If your entity's |
| | guidance for two additional fiscal years, | fiscal year ends September 30th, the grace |
| | but must document this decision in their | period expires September 30, 2017. While there is |
| | internal procurement policies. | a grace period for implementing the |
| | | procurement standards of §§200.317-200.326, |
| | | HUD/ONAP Recipients may recognize that these |
| | | procurement standards are based on current |
| | | standards (24 CFR Part 85.36) and so with few |
| | | exceptions (noted below) Recipients have |
| | | already implemented most of these standards |
| | | that may otherwise be new for other non-federal |
| | | entities (i.e. non-profits and IHEs) . |
| | | Recommendations: |
| | | Prepare a compliance checklist based on |
| | | §§200.317-200.326 and conduct an |
| | | assessment of current procurement policies |
| | | and procedures. Based on assessment of |
| | | your procurement policies and procedures, |
| | | revise as needed and adopt updated policies. |
| | | |
| | | If utilizing two year grace period to |
| | | implement certain provisions of §§200.317- |
| | | 200.326, document decision in your |
| | | procurement policy and ensure you |
| | | notify/provide to your auditor. |
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| Conflict of Interest | §200.112 Conflict of interest. | Implications: |
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| interest | The Federal awarding agency must establish conflict of interest policies for Federal awards. The non-Federal entity must disclose in writing any potential conflict of interest to the Federal awarding agency or pass-through entity in accordance with applicable Federal awarding agency policy. | Refers to conflicts that might arise around how a non-Federal entity expends funds under a Federal award (see COFAR FAQ.112-1). §200.112 is not a new requirement for ONAP recipients. HUD requirements for disclosure of conflict of interests have previously been implemented as detailed in 24 CFR 1000.30-36 (IHBG) and 24 CFR 1003.606 (ICDBG). |
| | §200.318 (c)(2) is new language that addresses a requirement for <u>written</u> standards of conduct covering "organizational conflicts of interest." Provision applies only if the non-Federal entity has a parent, affiliate, or subsidiary organization that is not a state, local government, or Indian tribe. | <u>However</u> , recipients who are TDHEs or non- profits, and who have a parent, affiliate, or subsidiary organization that is <u>not</u> a state, local government, or Indian tribe, will need to evaluate the application of this requirement and ensure written policies and other management controls are implemented to prevent organizational conflicts of interest from occurring. |
| | | <u>Recommendations:</u> Utilize this opportunity to re-assess management systems and recent practice in complying with the IHBG or ICDBG conflict of interest provisions and related procurement procedures meeting compliance with §200.318 (c) (1) and (2) |
| | | If you are a TDHE, or Non-Profit that has a parent, affiliate, or subsidiary organization that is not a state, local government, or Indian tribe, then ensure your board policy and procurement policy addresses standards of conduct pertaining to organizational conflicts of interest. |
| Required | §200.113 Mandatory disclosures. | Implications: |
| Disclosures | The non-Federal entity or applicant for a Federal award must disclose, in a timely manner, in writing to the Federal awarding agency or pass-through entity all violations of Federal criminal law involving fraud, bribery, or gratuity violations potentially affecting the Federal award . Failure to make required disclosures can result in any of the remedies described in §200.338 Remedies for noncompliance, including suspension or debarment. (See also 2 CFR part 180 and 31 U.S.C. 3321). | This is a <u>new requirement</u> for HUD/ONAP recipients. Similar to the amendment of December 7, 2015, for IHBG at 24 CFR 1000.26 (a) (1), \$200.113 applies, except that, in lieu of the remedies described in § 200.338, HUD shall be authorized to seek remedies under subpart F of this part. <u>Recommendations:</u> Evaluate whether or not the tribe/TDHE has a management system (board policy, personnel policy) to ensure |
| | Also, non-Federal entities that have | information pertaining to violations of |

| | received a Federal award including the | fodoral criminal law involving froud |
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| | received a Federal award including the term and condition outlined in Appendix | federal criminal law involving fraud, bribery, or gratuity violations are |
| | XII to Part 200—Award Term and | collected and disclosed to HUD in a |
| | Condition for Recipient Integrity and | timely manner. |
| | Performance Matters are required to | |
| | report certain civil, criminal, or | If the total value of current grants, |
| | administrative proceedings to SAM. | cooperative agreements, and |
| | | procurement contracts from all Federal |
| | | awarding agencies exceeds \$10,000,000 |
| | | for any period of time during the period |
| | | of performance of this Federal award, |
| | | then tribe/TDHE must maintain the |
| | | currency of information reported to the |
| | | System for Award Management (SAM) |
| | | that is made available in the designated |
| | | integrity and performance system |
| | | (currently the Federal Awardee |
| | | Performance and Integrity Information |
| | | System (FAPIIS)) about civil, criminal, or |
| | | administrative proceedings (see |
| | | Appendix XII of 2 CFR 200. |
| Financial | §200.302 Financial management. | Implications: |
| Management | (b) The financial management system of | The language of this standard is moved here |
| System | each non-Federal entity must provide for | from A-133 §.300 (a) Auditee responsibilities. |
| | the following: | nom A-155 3.500 (a) Additee responsibilities. |
| | | This move places new emphasis on the |
| | (1) Identification, in its accounts, of all | requirement and adds it to the checklist of |
| | Federal awards received and expended | minimum standards for a financial management |
| | and the Federal programs under which | system. This standard is necessary in order for |
| | they were received. Federal program and | non-federal entities to meet the auditee |
| | Federal award identification must | requirement of §200.510 Schedule of |
| | include, as applicable, the CFDA title and | expenditures of Federal awards. |
| | number, Federal award identification | |
| | number and year, name of the Federal | Recommendations: |
| | agency, and name of the pass-through entity, if any. | De sheek current accounting procedures |
| | entity, if any. | Re-check current accounting procedures pertaining to the establishment of new |
| | | accounts in the tribe/TDHEs accounting |
| | | system and ensure a procedure is |
| | | established for accounting personnel to |
| | | implement this standard. |
| Financial | §200.302 Financial management. (b)(2): | Implications: |
| Management | | |
| System | If a Federal awarding agency requires | Moved from OMB A-110, this is <u>new</u> language for |
| | reporting on an accrual basis from a | HUD/ONAP recipients and therefore a new |
| | recipient that maintains its records on | requirement to assess. |
| | other than an accrual basis, the recipient | |
| | must not be required to establish an | Recommendations: |
| | accrual accounting system. This recipient | If you are a pace through antity access the |
| | may develop accrual data for its reports on the basis of an analysis of the | If you are a pass through entity, assess the financial management standards you require |
| | documentation on hand. | of subrecipients and ensure you do not |
| L | | or subrecipients and ensure you do not |

| | The above requirement also applies to a pass-through entity with a subrecipient. | require them to establish accrual accounting systems, and allow them to develop accrual reports based on documentation on hand. |
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| Financial Management System | §200.302 Financial management. (b)(6): <u>Written procedures</u> to implement the requirements of §200.305 Payment. | Implications: New language added to make explicit what was previously implied. Recommendations: Assess your written accounting procedures and ensure your written procedure adequately implements the requirements of §200.305 Payment. If determined no written procedure exists, draft procedures and implement as soon as possible. |
| Financial Management System | §200.302 Financial management. (b) (7): <u>Written procedures</u> for determining the allowability of costs in accordance with Subpart E—Cost Principles of this part and the terms and conditions of the Federal award. | Implications: New language added to make explicit what may be implied. Recommendations: Assess your written accounting procedures and ensure the written procedure adequately describes how costs are determined to be allowable. Ensure the procedure assigns specific responsibility to appropriate staff with adequate internal controls. |
| Internal Controls "should vs. must" | §200.303 Internal controls. (a) Establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. <u>These internal controls</u> should be in compliance with guidance in <u>"Standards for Internal Control in the</u> <u>Federal Government" issued by the</u> <u>Comptroller General of the United States</u> <u>and the "Internal Control Integrated</u> <u>Framework", issued by the Committee of</u> <u>Sponsoring Organizations of the</u> | Implications:The Internal controls language was moved herefrom A-133 with new languageadded citing"Standards for Internal Control in the FederalGovernment" (Green Book) and "Internal ControlFramework" issued by the Committee onSponsoring Organizations (COSO), as guidancethat entities <u>"should"</u> be in compliance with.The COFAR FAQ 303-3 clarifies that "should" isnot "must." It summarizes that:While non-Federal entities must haveeffective internal control, there is noexpectation or requirement that the non-Federal entity document or evaluate internalcontrols prescriptively in accordance with |

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| | <u>Treadway Commission (COSO)</u> .[Emphasis added] | these three documents or that the non-Federal entity or auditor reconcile technical differences between them. They are provided solely to alert the non-Federal entity to source documents for best practices. Non-Federal entities and their auditors will need to exercise judgment in determining the most appropriate and cost effective internal control in a given environment or circumstance to provide reasonable assurance for compliance with Federal program requirements. |
| | | Recommendations: |
| | | To more effectively maintain compliance with Internal Controls, consider further training and study of the COSO Framework and/or Green Book to apply to current management systems and to implement best practices for internal controls to assure compliance with Federal program requirements. |
| Banking | §200.305 Payment. | Implications: |
| Standards | (7) Standards governing the use of banks and other institutions as depositories of advance payments under Federal awards are as follows. (i) The Federal awarding agency and pass-through entity must not require separate depository accounts for funds provided to a non-Federal entity or establish any eligibility requirements for depositories for funds provided to the non-Federal entity. However, the non- Federal entity must be able to account for the receipt, obligation and expenditure of funds. | This is <u>new</u> language added in the UG. Formerly the language stated "grantee or subgrantee shall maintain a separate bank account only when required by Federal-State agreement." While the language at §200.305 (7)(i) is more explicit language prohibiting the requirement of separate depository accounts, and while this is not stated as an exception to the UG in §1000.26, the regulation at §1000.58 (d) does provide a regulatory exception for this requirement when investing the IHBG: "IHBG funds shall be held in one or more accounts separate from other funds of the recipient. Each of these accounts shall be subject to an agreement in a form prescribed by HUD sufficient to implement the regulations in this part and permit HUD to exercise its rights under §1000.60." Additionally, under §1000.239, recipients may establish and maintain reserve accounts for administration and planning. HUD/ONAP has determined (see ONAP Program Guidance 2014- 01), that P&A reserve amounts must be held in one or more accounts separate from other funds. Aside from the above exceptions, recipients who have sufficient accounting systems to account for the <u>receipt</u> , <u>obligation</u> and <u>expenditure</u> of funds, are not required to establish separate depository |

| Banking | §200.305 Payment | accounts (e.g. separate bank accounts for IHBG vs. ICDBG funds etc.) <u>Recommendations:</u> If you are a pass through entity, assess the financial management standards you require of subrecipients to ensure you do not require them to establish separate depository accounts when they have sufficient accounting systems to account for the receipt, obligation and expenditure of funds. <u>Implications:</u> |
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| Standards – Interest Retained Threshold | (8) must maintain advance payments of Federal awards in interest-bearing accounts, unless the following apply: Total federal awards for year are less than \$120,000, or Anticipated interest earnings are less than \$500 per year, or Minimum balance requirements of bank make it not feasible, or A foreign government or banking system precludes interest bearing accounts. ALSO: (9)Interest earned amounts up to \$500 per year may be retained for administrative expenses. | This is new language for HUD/ONAP recipients. Also, the Uniform Guidance increases the threshold for retained interest from \$100 to \$500. <u>Recommendations:</u> Evaluate current accounting procedures and management systems to determine if sufficient controls are in place to ensure on going compliance with this requirement. |
| Program Income | §200.307 Per the program specific requirement at 24 §1000.26(a)(5) this section of the Uniform Guidance does not apply to the IHBG program Per program specific requirement at 24 CFR §1003.501(a)(3) this section does apply to the ICDBG program <i>as modified by §1003.503.</i> | Implications: Recipients of ICDBG funds should be aware that there are significant modifications of the definition and use of program income specified in §1003.503. Recommendation: Evaluate current accounting procedures and management systems to determine if sufficient controls are in place to ensure on going compliance with this requirement. |
| Equipment Title | §200.313 Equipment (a) Title. Unless a statute specifically authorizes the Federal agency to vest title in the non-Federal entity without further obligation to the Federal government, | Implications: This is <u>new language</u> for HUD ONAP recipients introducing the term "conditional title." However, COFAR FAQ .313-1 clarifies that " there is no change intended in the Uniform Guidance for how non-Federal entities should |

| | and the Federal agency elects to do so, the title must be a <u>conditional title</u> . | account for equipment ownership. The concept of "conditional title" always has been in effect, and simply means that equipment ownership vests in the non-Federal entity at the time of acquisition and that it is contingent on meeting the requirements for use, management, and disposition of the equipment as required in section 200.313." <u>Recommendations:</u> For Information and clarification only. |
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| Equipment - Use | §200.313 Equipment | Implications: |
| | (c) Use. (1)When no longer needed for the original program or project, the equipment may be used in other activities supported by the Federal awarding agency, in the following order of priority: | This is <u>new</u> expanded language which adds order of priority for use of equipment when no longer needed for original program or project. <u>New</u> language was added to clarify use of equipment for non-federally funded projects is also permissible (must not interfere with project/program originally funded). |
| | (i) Activities under a Federal award from the Federal awarding agency which funded the original program or project, then (ii) Activities under Federal awards from other Federal awarding agencies. This includes consolidated equipment for information technology systems. (2) Use for non-federally-funded programs or projects is also permissible. User fees should be considered if | Recommendations: Update Equipment/Property Management policies to include priority use language if this provision is used. Depending on anticipated use of equipment by other federal programs or non-federally funded programs, develop appropriate use fees for use. |
| Equipment - Disposition | appropriate. §200.313 Equipment (d) Disposition | Implications: Not a new requirement, but added here as an important reminder and opportunity to evaluate ongoing compliance. |
| | Per the program specific requirement at 24 CFR §1000.26(a)(8) and §1003.501(a)(6) "in all cases where the equipment is sold, the proceeds shall be program income." | <u>Recommendations</u>: Take this opportunity to revisit Equipment/Property Management policies and applicable accounting procedures to ensure compliance with this requirement |
| Supplies | §200.314 Supplies. | Implications: |
| | Per the program specific requirement at 24 CFR 1000.26 (a)(9) [and 1003.501 (a)(7)] §200.314, "Supplies," applies, except in all cases in which the supplies are sold, the proceeds shall be program | This is <u>new</u> exception language added for both the IHBG and ICDBG programs. In the prior language it references "at the termination or completion of the award" supplies may be sold. Because the new language replaces this with "at |

| | income. ALSO, new language added in paragraph (b) of this section: As long as the Federal government retains an interest in the supplies, the non-Federal entity must not use supplies acquired under a Federal award to provide services to other organizations for a fee that is less than private companies charge for equivalent services, unless specifically authorized by Federal statute. | the termination or completion of the program or project." IHBG recipients should not interpret that to mean leftover supplies may be sold after completion of a particular project to generate program income. Generally supplies would be needed for other ongoing projects the housing program. Disposition of supplies (exceeding \$5000) would generally only be done if the tribe/TDHE was no longer a recipient of the IHBG. <u>Recommendations:</u> Update Equipment/Property Management policies to specify proceeds for the sale of equipment and supplies are accounted for as |
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| | | program income. |
| Time and | §200.318 General procurement | Implications: |
| Material Contract | standards. | |
| Dresurement | j. (1) and (2)Since this formula generates an open-ended contract price, a time-and- materials contract provides no positive profit incentive to the contractor for cost control or labor efficiency. Therefore, each contract must set a ceiling price that the contractor exceeds at its own risk. Further, the non-Federal entity awarding such a contract must assert a high degree of oversight in order to obtain reasonable assurance that the contractor is using efficient methods and effective cost controls. [Emphasis added] | Expanded and new language to better define and articulate the conditional use of a 'time and materials' contracts. HUD/ONAP recipients should note the <u>new language</u> added in the UG to emphasize that the non-federal entity <i>"must assert a high degree of oversight"</i> to ensure effective cost control of such contracts. <u>Recommendations:</u> Re-evaluate contract administration procedures to evaluate oversight procedures and ensure that conditions for using time and materials contracts are articulated in the written procedures. |
| Procurement – | §200.319 Competition. | Implications: |
| development of RFPs | (a)In order to ensure objective contractor performance and eliminate unfair competitive advantage, contractors that develop or draft specifications, requirements, statements of work, and invitations for bids or requests for proposals <u>must be excluded</u> from competing for such procurements. | This is significant <u>new</u> language and requirement. This new requirement impacts HUD/ONAP recipients who utilize contractors or consultants to assist them in preparing RFPs or invitation for bids who then also compete in the procurement process. <u>Recommendations:</u> Update procurement policies to ensure this new requirement is implemented. Provide training to staff on new requirement. |

| Dresurement | \$200,220 Methods of producement to | Implications |
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| Procurement – | §200.320 Methods of procurement to be followed. | Implications: |
| micro-purchase | be followed. | This is now longuage in the Uniform Cuidenes |
| thresholds | (a) Procurement by micro-purchases. the aggregate dollar amount of which does not exceed \$3,000 (or \$2,000 in the case of acquisitions for construction subject to the Davis-Bacon Act). To the extent practicable, the non-Federal entity must distribute micro-purchases equitably among qualified suppliers. Micro- purchases may be awarded without soliciting competitive quotations if the non-Federal entity considers the | This is <u>new</u> language in the Uniform Guidance and a new procurement method. However, IHBG recipients have a program specific requirement at 24 CFR 1000.26 (a) (11) (i) De minimus procurement. A recipient shall not be required to comply with 2 CFR 200.318 through 200.326 with respect to any procurement, using a grant provided under NAHASDA, of goods and services with a value of less than \$5,000. <u>Recommendations</u>: Update procurement policies to incorporate \$5,000 micro-purchase threshold for the IHBG |
| | price to be reasonable. | program vs. \$3,000 (\$2,000 for construction) threshold for all other federally funded programs. |
| Procurement - | §200.323 Contract cost and price. | Implications: |
| Price Cost | | |
| Analysis | (a) The non-Federal entity must perform | The new language changes the requirement for |
| | a cost or price analysis in connection with every procurement action in excess of the Simplified Acquisition Threshold including contract modifications. The method and degree of analysis is dependent on the facts surrounding the particular procurement situation, but as a starting point, the non-Federal entity must make independent estimates | cost or price analysis when procurement exceeds \$150,000 (current Simplified Acquisition Threshold). The language explaining the conditions or trigger for completing cost or price analysis has been removed. <u>Recommendations</u>: Update procurement policies to require cost/price analysis for procurements over |
| | before receiving bids or proposals. | \$150,000. |
| Contract | Appendix II to Part 200—Contract | Implications: |
| Provisions | Provisions for Non-Federal Entity Contracts Under Federal Awards <u>New provision added</u> : (J) Byrd Anti-Lobbying Amendment (31 | Language for each provision expanded to provide background and purpose of contract provisions. Substantially the same. |
| | U.S.C. 1352)—Contractors that apply or bid for an award of \$100,000 or more must file the required certification. | Recommendations: Update tribe/TDHE contract forms to comply with Appendix II to Part 200— Contract Provisions. |
| | (k) Procurement of Recovered Materials (applies to states only) Provisions removed: regulations pertaining to copyrights applicate in data | |
| | and rights in data Access to paper, documents, records Retention of records for 3 years | |

| Subracipient and | 8200 220 | Implications |
|--------------------------------|---|---|
| Subrecipient and Contractor | §200.330 | Implications: |
| Determinations | A pass-through entity must make a case- by-case determination whether each agreement it makes casts the party receiving the funds in the role of a subrecipient or contractor in accordance with the criteria provided in this section. | Recipients will need to re-evaluate their existing contracts to ensure they are properly determined and are not in fact (based on the substance of the agreement), a subrecient. <u>Recommendations</u> : Review new requirements with staff who are assigned responsibility for procurement and subrecipients. Determine procedures to be used to implement this requirement. Revise policies and procedures to formalize and implement this requirement going forward |
| Subrecipient | §200.331 Requirements for pass- | Implications: |
| Relationships | 9200.331 Requirements for pass- through entities. <u>Significantly expanded language</u>. Most notable new requirements in this section are: (a) (4) An approved federally recognized indirect cost rate negotiated between the subrecipient and the Federal government or, if no such rate exists, either a rate negotiated between the pass-through entity and the subrecipient (in compliance with this part), or a de minimis indirect cost rate as defined in §200.414 Indirect (F&A) costs, paragraph (b) of this part. (b) Evaluate each subrecipient's risk of noncompliance [extensive new language added here] <u>ALSO</u> there is expanded language/and provisions for monitoring and enforcement of subrecipients. | Implications: The language in new UG includes significant changes with expanded language and new requirements to implement. Pass-through entities should complete a "deeper dive" review and analysis of this section to ensure ongoing compliance. Recommendations: Tribes/TDHEs who are pass-through entities should review subrecipient agreement forms to evaluate compliance with the provisions of §200.331. Provide staff training on new requirements Review/revise policy and procedures for revisions necessary to incorporate new requirements Inform/train subrecipients on new requirements with subrecipients to implement new or missing provisions in compliance with UG. |
| Fixed Subawards | §200.332 Fixed amount subawards. With prior written approval from the Federal awarding agency, a pass-through entity may provide subawards based on | Implications: This is new language to the UG. |
| | fixed amounts up to the Simplified Acquisition Threshold, provided that the subawards meet the requirements for fixed amount awards in §200.201 Use of grant agreements (including fixed | <u>Recommendations</u>: Evaluate benefits and opportunities for use of fixed amount subawards (§200.201) vs. |

| | amount awards), cooperative | other subrecipient agreements. |
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| | agreements, and contracts. | |
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| Prior Approval for Certain Items of | §200.407 Prior written approval (prior approval). | Implications: This is <u>new</u> language added in the UG, however |
| Cost | | both the IHBG and ICDBG have program specific |
| | Extensive list of 22 items of cost that require prior approval because <i>"the</i> | requirements which apply: |
| | reasonableness and allocability of certain | [For the IHBG, per 24 CFR 1000.26 (b) (1),with |
| | items of costs may be difficult to | respect to the applicability of cost principles, all |
| | determine." | items of cost listed in 2 CFR 200.420 through |
| | | 200.475 which require prior Federal agency |
| | | approval are allowable without the prior |
| | | approval of HUD to the extent that they comply |
| | | with the general policies and principles stated in |
| | | 2 CFR part 200, subpart E and are otherwise eligible under this part, except for the following: |
| | | |
| | | (i) Depreciation method for fixed assets |
| | | shall not be changed without the approval |
| | | of the Federal cognizant agency. |
| | | (ii) Penalties, damages, fines and other |
| | | settlements are unallowable costs to the |
| | | IHBG program. |
| | | |
| | | (iii) Costs of housing (e.g., depreciation, |
| | | maintenance, utilities, furnishings, rent), |
| | | housing allowances and personal living expenses (goods or services for personal |
| | | use), regardless of whether reported as |
| | | taxable income to the employees (2 CFR |
| | | 200.445) requires HUD prior approval. [This |
| | | is <u>NEW</u> item of cost requiring HUD prior |
| | | approval] |
| | | [<u>For</u> the ICDBG, per 24 CFR 1003.501 (b) (1), the |
| | | same exceptions for prior approval apply except |
| | | there is one additional and <u>new</u> item of cost |
| | | requiring prior approval: |
| | | (iv) Organization costs (2 CFR 200.455) also |
| | | requires HUD prior approval. |
| | | Recommendations: |
| | | As part of the requirement of §200.302 |
| | | (b)(7), recipient must have written |
| | | procedures for how the determination of |
| | | allowable costs are made. As part of this |
| | | procedure, the exceptions noted above for |
| | | items of cost requiring prior approval of HUD |

ASSESSING THE OMB UNFORM GUIDANCE: Changes, Implications, and Recommendations

| | | should be added to your written procedures. |
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| Indirect Cost Rate – de minimis | §200.414 Indirect (F&A) costs. (f)any non-Federal entity that has never received a negotiated indirect cost ratemay elect to charge a de minimis rate of) 10% of modified total direct costs (MTDC) which may be used indefinitely. | Implications: This is a <u>new</u> provision. Since it is rare for IHA's/TDHEs to have negotiated indirect cost rates, this may be most applicable to Tribes who have never had a negotiated rate before. ALSO, perhaps this new option is most applicable to subrecipients of the IHBG or ICDBG who do not have a negotiated rate. |
| | | <u>Recommendations:</u> As a tribe/TDHE, if you do not have a negotiated indirect cost rate, evaluate the overall cost benefit of <u>directly</u> charging administrative costs vs. applying the 10% MTDC rate, and utilize the option most beneficial to you. |
| Allowable Cost – Audits | §200.425 Audit services. | Implications |
| | In paragraph (a) <u>reasonably</u> <u>proportionate share</u> of the costs of audits was added in the description of allowable audit costs However, the following audit costs are unallowable: (1) Any costs when audits required by the Single Audit Act and Subpart F— Audit Requirements of this part <u>have not been conducted or have been conducted</u> <u>but not in accordance therewith</u> ; and (2) Any costs of auditing a non-Federal entity that is exempted from having an audit conducted under the Single Audit Act and Subpart F—Audit Requirements of this part because its expenditures under Federal awards <u>are less than</u> <u>\$750,000</u> during the non-Federal entity's fiscal year. | The added language "reasonably proportionate share" of the costs of audits clarifies the requirement that costs of audits are shared across federal funds. Tribes/TDHEs should be aware that if, for example, the cost of a tribes audit is weighted disproportionately to the IHBG, it could result in a finding and disallowed cost to the IHBG. Also with the expanded paragraph's (1-2) defining audit costs that are unallowable, Tribes/TDHEs should make sure that in developing RFP's for audit services that the scope of work and subsequent contract with auditor meets the standards of the Single Audit Act (Subpart F). Note that the threshold for exemption from the Single Audit Act has been raised from \$500,000 to \$750,000 in expenditures of federal awards during your fiscal year. Cost for Single Act Audits for exempt entities would be an unallowable cost to the IHBG or ICDBG. Recommendations: Conduct a review of past RFP's and auditor contracts to ensure scope of audit was completed in compliance with standards of Subpart F of the UG. Revise as needed. Conduct review of the allocation of costs to pay for the Single Audit to ensure the cost |

| | | was proportionately shared across federal funds. Also important to determine if the cost of audits is included in a negotiated indirect cost pool, but then find that the IHBG is also charged a direct portion of the audit cost, then this would constitute duplicate charge to the IHBG, and thus disallowed. Update accounting manual/procedures to ensure the above standards are implemented. |
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| Allowable Cost – | §200.430 Compensation—personal | Implications: |
| Outside Professional Activities | services. (c) Professional activities outside the non-Federal entity. Unless an arrangement is specifically authorized by a Federal awarding agency, a non-Federal entity <u>must follow its written non- Federal entity-wide policies and practices</u> <u>concerning the permissible extent of</u> <u>professional services that can be</u> <u>provided outside the non-Federal entity</u> <u>for non-organizational compensation</u> . Where such non- Federal entity-wide written policies <u>do not exist or do not</u> <u>adequately define</u> the permissible extent of consulting or other non-organizational activities undertaken for extra outside pay, the Federal government may require that the effort of professional staff working on Federal awards be allocated | This is <u>new</u> language added in the cost principles and increases the emphasis on accountability of the Tribe/TDHE to ensure that outside employment is not excessive or inconsistent with the conflicts-of-interest terms and conditions of the Federal award. <u>Recommendations</u>: Review and update your personnel policies to ensure your policy addresses the permissible extent of outside employment (i.e. not excessive or inconsistent with conflicts of interest terms and conditions of IHBG/ICDBG program). |
| | between: entity activities and non- organization professional activities. If the Federal awarding agency considers | |
| | the extent of non-organizational professional effort excessive or inconsistent with the conflicts-of-interest terms and conditions of the Federal award, appropriate arrangements governing compensation will be negotiated on a case-by-case basis. | |
| Allowable Cost – | §200.430 Compensation—personal | Implications: |
| Incentive compensation | services. (f) Incentive compensationbased on cost reduction, or efficient performance, suggestion awards, safety awards, etc., <u>is</u> | This is <u>new</u> language in the cost principles for Tribes/TDHEs. |
| | allowable to the extent that the overall compensation is determined to be reasonable and such costs are paid or accrued pursuant to an agreement entered into in good faith between the non-Federal entity and the employees | <u>Recommendations</u> : For information only. |

| | before the services were rendered. | |
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| Allowable Costs – Standards for Documentation of Personnel Expenses | §200.430 Compensation—personal services. (i) Standards for Documentation of Personnel Expenses be supported by a system of internal control which provides reasonable assurance that the charges are accurate, allowable, and properly allocated; <u>NOTE</u> : The language in this section in the Uniform Guidance has been significantly expanded and revised however the changes reflect an overall shift in emphasis from specifying particular methods for documenting salary charges to federal awards (i.e. personnel activity reports etc.) to a system that is premised on strong internal controls. | Implications: Generally if Tribes/TDHEs were meeting standards for documentation according to former language of this item of cost, this revision is not expected to be a significant impact. Tribes/TDHEs can continue to use current system of documenting personnel expenses as long as it meets the "reasonable assurance" test. Recommendations: Conduct an evaluation of your current system for documenting personnel expenses against the standards described §200.430 (i), adjust system as needed. |
| Allowable Costs – fringe benefits | §200.431 Compensation—fringe benefits. (b) Leave"family-related" and "administrative" leave added to example of types of leave allowable. | Implications: This may an impact Tribes/TDHEs who assign housing vehicles to certain staff (i.e. maintenance staff), who may also use the vehicle for personal use. |
| | (f) Automobilesportion of costs allocated for personal use (including to and from work) is an unallowable cost, even if cost is reported as taxable income to the employees. (i) Severance pay- section expanded providing more description and qualifiers for allowed and unallowed severance pay | <u>Recommendations</u>: Evaluate status of vehicles assigned to staff to determine level of personal use. Amend vehicle use policies to prohibit personal use of vehicles. As part of the requirement of §200.302 (b) (7), recipient must have written procedures for how the determination of allowable costs are made. Ensure |
| | | or allowable costs are made. Ensure written procedures are updated to ensure new language for determining allowable costs for fringe benefits. Provide training to staff on your procedures. |
| Allowable Costs - | §200.432 Conferences. | Implications: |
| Conferences | The language for this cost item has doubled in size providing greater clarity and expanding on the types of meetings and types of associated costs that are allowable. | The addition in the language for costs for identifying locally available dependent-care is consistent with the allowability of temporary dependent care costs as a travel cost (§200.474) |

| | | Recommendations: |
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| | NEW ADDITIONS: costs of identifying, but not providing, locally available dependent-care resources are allowable. Conference hosts/sponsors must exercise discretion and judgment in ensuring that conference costs are appropriate, necessary and managed in a manner that minimizes costs to the Federal award. The Federal awarding agency may authorize exceptions where appropriate for programs including Indian tribes, children, and the elderly. | Recommendations: As part of the requirement of §200.302 (b) (7), recipient must have written procedures for how the determination of allowable costs are made. Ensure written procedures are updated to ensure new language for allowable costs for conferences is included. Provide training to staff on your procedures. |
| Allowable Costs – | §200.434 Contributions and donations. | Implications: |
| Contributions/ donations | (b)value of donated services and property may be used to meet cost sharing or matching requirements. | This is <u>new</u> language in the UG added to be consistent with depreciation allowances (§200.436) |
| | ALSO: Depreciation on donated property allowed, as long as the donated property is not counted towards cost sharing or matching requirements. | Recommendations: For information and clarification only. |
| Legal Costs | §200.435 Defense and prosecution of criminal and civil proceedings. | Implications: The requirements and conditions for allowable |
| | The language for this cost item was expanded significantly, generally to provide greater definition and types of legal expenses that are <u>unallowable</u> . Now specifically mentions Whistleblower Protection Act. | legal costs required in the administration of Federal programs are limited. <u>Recommendations:</u> Tribes/TDHEs should exercise caution in making expenditures for legal costs they interpret to be related to administration of the grant and closely evaluate against .435 |
| Depreciation | §200.436 Depreciation. | Implications: |
| | COFAR notes the new language denotes shift GASB Statement 51 to GAAP. | Program specific requirement at 24 CFR 1000.26 (b) (1) (i), IHBG and 24 CFR 1003.501 (b) (1) (i), ICDBG: |
| | [Use allowance method eliminated from the UGunder previous language, a reasonable use allowance may be negotiated for any assets that are considered to be fully depreciated | Depreciation method for fixed assets shall not be changed without the approval of the Federal cognizant agency. |
| | NEW LANGUAGE: | [<u>Note</u> : previously the stated exception for depreciation stated <i>shall not be changed without specific approval of HUD or, if charged through a</i> |

| | | and all and in a law the Federal second second |
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| | (4) No depreciation may be allowed on | cost allocation plan, the Federal cognizant |
| | any assets that have outlived their | agency. |
| | depreciable lives. | |
| | (E) Where the depreciation method is | <u>Recommendations:</u> For information and clarification only. |
| | (5) Where the depreciation method is | For information and clarification only. |
| | introduced to replace the use allowance | |
| | method, depreciation must be computed | |
| | as if the asset had been depreciated over | |
| | its entire life (i.e., from the date the asset | |
| | was acquired and ready for use to the | |
| | date of disposal or withdrawal from service). The total amount of use | |
| | allowance and depreciation for an asset | |
| | (including imputed depreciation | |
| | applicable to periods prior to the | |
| | conversion from the use allowance | |
| | method as well as depreciation after the | |
| | conversion) may not exceed the total | |
| | acquisition cost of the asset. | |
| | | |
| Allowable Costs – | §200.437 Employee health and welfare | Implications: |
| Employee Morale | costs. | This may impact tribes/TDHE who currently fund |
| removed | | activities determined to be for "employee |
| | This cost item was amended to remove | morale." |
| | the previously allowable cost of | |
| | "employee morale" | Recommendations: |
| | | Review activities funded under cost |
| | | category of "employee morale" and |
| | | discontinue activity. |
| Allowable Costs - | §200.438 Entertainment costs | Implications: |
| Entertainment | | This may have some implications for IHBG |
| | NEW LANGUAGE ADDED: | recipients who provide youth or elder programs |
| | Unallowableexcept where specific costs | and or other crime prevention programs. Such |
| | that might otherwise be considered | activities would need to be specifically approved |
| | entertainment <u>have a programmatic</u> | by ONAP in the Indian Housing Plan. |
| | purpose and are authorized either in the approved budget for the Federal award | Recommendations: |
| | or with prior written approval of the | For information and clarification only. |
| | Federal awarding agency. [Emphasis | for mornation and claimeation only. |
| | added] | |
| Allowable Costs – | §200.442 Fund raising and investment | Implications: |
| Fund Raising | management costs. | This is a significant change in policy for |
| | | HUD/ONAP recipients. Prior language stated |
| | Still stated as unallowable cost however | "unallowable, regardless of the purpose for |
| | <u>NEW</u> conditional language added: | which the funds will be used." |
| | | Per program specific regulation at 24 CFR |
| | (a) Fund raising costs for the purposes | 1000.26(b)(1), written approval is not needed, |
| | of meeting the Federal program | and is allowable if consistent with program |
| | objectives are allowable with prior | objectives. |
| | written approval from the Federal | |
| | awarding agency. | Decommendations |
| | AND | Recommendations: |
| | (c) Costs related to the physical | For information only. |

| | custody and control of monies and securities are allowable. | |
|---|---|--|
| Allowable Costs – General Costs of Government | §200.444 General costs of government. Remains unallowable costhowever one change in the language in (b) with regard to the allowance of costs for portion of salaries and expenses directly attributable to managing and operating Federal programs by the chief executive and his or her staff <u>Up to 50% of these</u> costs can be included in the indirect cost calculation without documentation. | Implications: Applies to tribes with negotiated indirect cost rates. Reduces burden to justify cost in the indirect cost proposal. <u>Recommendations</u> : For information only. |
| Allowable Costs – Goods (personal use) | §200.445 Goods or services for personal use. <u>NEW</u> allowable cost added: (b) Costs of housing (e.g., depreciation, maintenance, utilities, furnishings, rent), housing allowances and personal living expenses (goods or services for personal use), only allowable as direct costs regardless of whether reported as taxable income to the employees <u>if approved in advance by a Federal awarding agency</u>. | Implications:The December 7, 2015 amendments to the Uniform Guidance provided the following program specific requirements as follows for HUD/ONAP programs:For IHBG – requires HUD prior approval per §1000.26 (b) (1) (iii)For ICDBG – requires HUD prior approval per §1003.501 (b) (1) (iii) |
| Allowable Costs – Insurance | §200.447 Insurance and indemnification. <u>NEW PROVISION</u> : (4) Costs of insurance on the lives of trustees, officers, or other employees holding positions of similar responsibilities are allowable only to the extent that the insurance represents additional compensation (see §200.431 Compensation—fringe benefits). The <u>cost</u> of such insurance <u>when the non-Federal</u> <u>entity is identified as the beneficiary is</u> <u>unallowable</u> . | <u>Implications</u> : May be of no impact for most recipients, but if provided as additional fringe benefit, important for tribe/TDHE to ensure tribe/TDHE is not named the beneficiary. <u>Recommendations</u> : For information and clarification purposes only. |
| Allowable Costs – Computing Devices | §200.453 Materials and supplies costs, including costs of computing devices. <u>NEW LANGUAGE:</u> | Implications: Lessens the administrative burden for determining whether a computing device is charged as direct cost. |

| | (c) Materials and supplies used for the performance of a Federal award may be charged as direct costs. In the specific case of computing devices, charging as direct costs is allowable for devices that are essential and allocable, but not solely dedicated, to the performance of a Federal award. | <u>Recommendations</u> : For information and clarification purposes only. |
|--|---|--|
| Allowable Costs – Organization Costs | §200.455 Organization costs <u>NEW</u> item of cost for recipients Costs in connection with establishment or reorganization of an organization, are unallowable except with prior approval of the Federal awarding agency. | Implications:The December 7, 2015 amendments to the UGprovide the following program specificrequirements as follows for HUD/ONAPprograms:For IHBG – allowable per pre-approval languageof §1000.26 (b) (1) [and otherwise an eligibleactivity of NAHASDA]For ICDBG – requires HUD prior approval per§1003.501 (b) (1) (iv) |
| Allowable Costs – Participant support | §200.456 Participant support costs. <u>NEW</u> item of cost for recipients. Participant support costs are allowable with the prior approval of the Federal awarding agency. means direct costs for items such as stipends or subsistence allowances, travel allowances, and registration fees paid to or on behalf of participants or trainees (but not employees) in connection with conferences, or training projects. Now excluded from MTDC | Implications: <u>For IHBG</u> – allowable per pre-approval language of §1000.26 (b) (1) [and otherwise an eligible activity of NAHASDA] <u>For ICDBG</u> - requires prior approval |
| Allowable Costs – Recruitment and Relocation | §200.463 Recruiting costs. AND §200.464 Relocation costs of employees. <u>NEW</u> items of cost for recipients. provided that the size of the staff recruited and maintained is in keeping with workload requirements, costs of | Implications: Tribes/TDHEs may have incurred these costs determined allowable under other provisions of the A-87. This language provides explicit determination of costs that are allowable or unallowable for recruitment and relocation activities. |

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| | "help wanted" advertising, operating | Recommendations |
| | costs of an employment office necessary | Recommendations: |
| | to secure and maintain an adequate | |
| | staff, costs of operating an aptitude and | Review and evaluate recent funded |
| | educational testing program, travel costs | activities for recruitment or relocation |
| | of employees while engaged in recruiting | of employees |
| | personnel, travel costs of applicants for | |
| | interviews for prospective employment, | Assess current management system(s) |
| | and relocation costs incurred incident to | to determine how the Tribe's/TDHE's |
| | recruitment of new employees, are | "standard recruitment" program is |
| | allowable to the extent that such costs | documented and whether it meets the |
| | are incurred pursuant to the non-Federal | cost limitation language (i.e. established |
| | entity's standard recruitment program. | by policy?) |
| | Where the non-Federal entity uses | Establish in policy or resolution of the |
| | employment agencies, costs <u>not in</u> | governing body as necessary |
| | excess of standard commercial rates for | |
| | such services are allowable. | |
| | ALSO, non-federal entity must pay back | |
| | the relocation costs to the awarding | |
| | agency for an employee who resigns for | |
| | reasons within the employee's control | |
| | within 12 months after hire. | |
| Allowable Costs - Travel | §200.474 Travel costs | Implications: |
| | <u>NEW</u> travel cost allowed in UG: | Provides option for Tribes/TDHE to offer more |
| | (d) (1) Airfare costs in excess of the <i>basic</i> | family-friendly opportunities for employees. In |
| | least expensive unrestricted | order to utilize this option tribes/TDHE will need |
| | accommodations class (formerly | to include in their respective travel policies. If a |
| | standard commercial airfare (coach or | tribe/TDHE does not have a travel policy, this |
| | equivalent) | cost would be unallowable. |
| | (c)(1) Temporary dependent care costs | |
| | <u>above and beyond</u> regular dependent | Recommendation: |
| | care. | |
| | Allowable provided that: | Amend and update travel policy to |
| | Costs are consistent with travel | include provision for temporary |
| | policy; | dependent care. |
| | Specific only for the travel | Evaluate and decide whether to |
| | period. | implement "least expensive |
| | Dependent travel expenses are | unrestricted" airfare or remain with |
| | UNALLOWABLE | "coach or equivalent' airfares. Amend |
| | | policy accordingly. |
| Auditor Selection | §200.509 Auditor selection. | Implications: |
| | | This is expected to be significant impact for |
| | NEW language: | Tribes/TDHEs. |
| | "the non-Federal entity <u>must request a</u> | |
| | <u>copy of the audit organization's peer</u> | Recommendations: |
| | review report which the auditor is | Tribes/TDHEs should ensure that in |
| | | |
| | required to provide under GAGAS. | developing RFP's for audit services that they |

| | | request a copy of audit organization's peer review report as part of the evaluation of proposals process. If an auditor cannot provide a recent peer review report, determine the proposal is unresponsive. |
|---------|--|--|
| Auditee | §200.521 Management decision. (d) Time requirements. The Federal awarding agency or pass-through entity responsible for issuing a management decision must do so within six months of acceptance of the audit report by the FAC. The <u>auditee must initiate and</u> proceed with corrective action as rapidly as possible and corrective action should begin no later than upon receipt of the audit report.[Emphasis added] | Implications: This is a change in the time requirement. Previous language stated corrective action should be initiated within six months after receipt of the audit report. Recommendations: Revise timelines for completing audit process (ensuring corrective is initiated as rapidly as possible). Provide training to necessary staff. |