

# U.S. Department of Housing and Urban Development

Community Planning and Development

Veterans Housing Rehabilitation and Modification Pilot Program FR-6300-N-39
Application Due Date: 05/22/2019

# Veterans Housing Rehabilitation and Modification Pilot Program FR-6300-N-39

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# U.S. Department of Housing and Urban Development

Program Office: Community Planning and Development

Funding Opportunity Title: Veterans Housing Rehabilitation and

Modification Pilot Program

**Announcement Type:** Initial

**Funding Opportunity Number:** FR-6300-N-39

Primary CFDA Number: 14.270

Due Date for Applications: 05/22/2019

## Overview

Prospective applicants should carefully read all instructions in all sections to avoid sending an incomplete or ineligible application. HUD funding is highly competitive. Failure to respond accurately to any submission requirement could result in an incomplete or noncompetitive proposal.

HUD is prohibited from disclosing 1) information regarding any applicant's relative standing, 2) the amount of assistance requested by an applicant, and 3) any information contained in the application. Prior to the application deadline, HUD may not disclose the identity of any applicant or the number of applicants that have applied for assistance.

**For Further Information Regarding this NOFA:** Please direct questions regarding the specific program requirements of this Program Notice of Funding Availability (NOFA) to the office contact identified in Section VII

OMB Approval Number(s): 2506-0213

Paperwork Reduction Act.

## I. Funding Opportunity Description.

## A. Program Description.

#### 1. Purpose.

The purpose of the Veterans Housing Rehabilitation and Modification Pilot Program (VHRMP) is to explore the potential benefits of awarding grants to nonprofit organizations to rehabilitate and modify the primary residence of veterans who are low-income and living with disabilities. The funds made available under this program will be awarded competitively.

A number of America's veterans who are low-income and living with disabilities are in need of adaptive housing to help them regain or maintain their independence, are unable to fund significant home repairs, or are burdened by utility costs. In partnership with the U.S. Department of Veterans Affairs, HUD intends to use the VHRMP to test a new approach to addressing these challenges in accordance with section 1079 of the Carl Levin and Howard P. "Buck" McKeon National Defense Authorization Act for Fiscal Year 2015 (Pub. L. 113-291, enacted December 19, 2014). The VHRMP pilot will award competitive grants to nonprofit

organizations that provide nationwide or statewide programs that primarily serve veterans or low-income individuals. The grants may be used to modify or rehabilitate eligible veterans' primary residences or to provide grantees' affiliates with technical, administrative, and training support in connection with those services.

Today's publication establishes the funding criteria for the FY 2019 Veterans Housing Rehabilitation and Modification (VHRMP) pilot program, which includes \$4 million in new funding provided under the Consolidated Appropriations Act, 2019 (Public Law 116-6) and around \$6 million in remaining VHRMP funding provided under the Consolidated Appropriations Acts of 2016 (Public Law 114-13), 2017 (Public Law 115-31), and 2018 (Public Law 115-141).

In total, HUD will award up to \$10,270,000 to nonprofit organizations that provide nationwide or statewide programs that primarily serve veterans or low-income individuals. Grants will be competitively awarded up to \$1 million each to selected applicants.

# 2. Changes from Previous NOFA.

**NOT APPLICABLE** 

#### 3. Definitions.

a. Standard Definitions

**Affirmatively Furthering Fair Housing (AFFH) Regulations.** Statutory obligation to affirmatively further the purposes and policies of the Fair Housing Act and guidance promulgated thereunder.

**Assurances.** By submitting your application, you provide assurances that, if selected to receive an award, you will comply with U.S. statutory and public policy requirements, including, but not limited to civil rights requirements.

**Authorized Organization Representative (AOR)** is the person authorized to submit applications on behalf of the organization via Grants.gov. The AOR is authorized by the E-Biz point of contact in the System for Award Management. The AOR is listed in item 21 on the SF-424.

**Award**, as used in this NOFA means a federal grant OR cooperative agreement as specified in Section II.E (Type of Funding Instrument).

Catalog of Federal Domestic Assistance (CFDA) is a directory of the various Federal listings, projects, services and activities offering financial and non-financial assistance and benefits to the American public. CFDA Number is the unique number assigned to each program, project, service or activity listed in the Catalog of Federal Domestic Assistance (CFDA).

**Consolidated Plan** is a document developed by states and local jurisdictions. This plan is completed by engaging in a participatory process to assess their affordable housing and community development needs and market conditions, and to make data-driven, place-based investment decisions with funding from formula grant programs. (See 24 CFR part 91 for more

information about the Consolidated Plan and related Annual Action Plan).

**Contract** means a legal instrument by which a non-Federal entity purchases property or services needed to carry out the project or program under a Federal award. The term as used in this NOFA does not include a legal instrument, even if the non-Federal entity considers it a contract, when the substance of the transaction meets the definition of a Federal award or subaward (See 2 CFR 200.22.)

Contractor means an entity receiving a contract.

**Deficiency** is information missing or omitted within a submitted application. Deficiencies typically involve missing documents, information on a form, or some other type of unsatisfied information requirement (e.g., an unsigned form, unchecked box.). Depending on specific criteria, deficiencies may be either curable or non-curable.

• Curable Deficiency – Applicants may correct a curable deficiency with timely action.

To be curable the deficiency must:

- Not be a threshold requirement, except for documentation of applicant eligibility;
- o not influence how an applicant is ranked or scored versus other applicants; and
- o be remedied within the time frame specified in the notice of deficiency.
- Non-Curable Deficiency An applicant cannot correct a non-curable deficiency after the submission deadline.

Non-curable deficiencies are deficiencies that, if corrected, would change an applicant's score or rank versus other applicants. Non-curable deficiencies may result in an application being marked ineligible, or otherwise adversely affect an application's score and final determination.

**DUNS Number** is the nine-digit identification number assigned to a business or organization by Dun & Bradstreet and provides a means of identifying business entities on a location-specific basis. Requests for a DUNS number can be made by visiting the Online DUNS Request Portal.

**Eligibility requirements** are mandatory requirements for an application to be eligible for funding.

Federal Awardee Performance and Integrity Information System (FAPIIS) is a database that has been established to track contractor misconduct and performance.

**Grants.gov** is the website serving as the Federal government's central portal for searching and applying for federal financial assistance throughout the Federal government. Registration in Grants.gov is required for submission of applications to prospective agencies.

**Historically Black Colleges and Universities (HBCUs).** -The Higher Education Act of 1965 defines historically Black colleges and universities (HBCUs) as "any historically Black college or university that was established prior to 1964, whose principal mission was, and is, the education of Black Americans, and that is accredited by a nationally recognized accrediting agency or association determined by the Secretary to be a reliable authority as to the quality of training offered or is, according to such an agency or association, making reasonable progress toward accreditation..."

**Institution of Higher Education (IHE)**, has the meaning given at 20 U.S.C. 1001.

**Non-Federal Entity** means a state, local government, Indian tribe, institution of higher education (IHE), or non-profit organization carrying out a Federal award as a recipient or sub recipient.

**Nongovernmental organizations** include Non-Federal entities and for-profit entities for the purpose of calculating indirect cost proposals accompanying applications submitted under this NOFA.

**Personally identifiable information (PII)** means information that can be used to distinguish or trace an individual's identity, either alone or when combined with other personal or identifying information that is linked or linkable to a specific individual. The definition of PII is not anchored to any single category of information or technology. Rather, it requires a case-by-case assessment of the specific risk that an individual can be identified. For more detail, refer to  $\underline{2}$  CFR 200.79.

**Point of Contact (POC)** is the person who may be contacted with questions about the application submitted by the AOR. The point of contact is listed in item 8F on the SF-424.

**Opportunity Zone** according to the IRS, is an "economically-distressed community where new investments, under certain conditions, may be eligible for preferential tax treatment." Opportunity Zones are further defined in 26 U.S.C. 1400Z.

**Promotores/Promotoras** are Spanish-speaking Community Health Workers who work in their communities to reduce barriers to health services and make health care systems more responsive.

**Recipient** means a non-Federal entity receiving an award directly from HUD to carry out an activity under a HUD program.

Section 3 Business Concern means a business concern: (1) 51 percent or more owned by Section 3 residents; (2) of which at least 30 percent of permanent, full-time employees are currently Section 3 residents, or were Section 3 residents within three years of the date of first employment with the business concern; or (3) provides evidence of a commitment to subcontract over 25 percent of the dollar award of all subcontracts to be awarded to business concerns meeting the qualifications in this definition.

**Section 3 Residents** means: 1) Public housing residents; or 2) Low and very-low income persons, as defined in 24 CFR 135.5, who live in the metropolitan area or non-metropolitan county where Section 3 covered assistance is expended.

**Standard Form 424 (SF-424)** means the government-wide forms required to apply for Application for Federal Assistance Programs, required by discretionary Federal grants and other forms of financial assistance programs. Applicants for this Federal assistance program must submit all required forms in the SF-424 Family of forms, including SF-424B. For an application under this notice to be complete, the applicant must sign and submit all required forms in the SF-424 Family.

**Subaward** means an award provided by a pass-through entity to a subrecipient for the subrecipient to carry out part of a Federal award received by the recipient. It does not include payments to a contractor or payments to an individual beneficiary of a Federal program. A subaward may be provided through any form of legal agreement, including an agreement that the pass-through entity considers a contract. The legal agreement must contain the subrecipient's assurance of compliance with program requirements, including but not limited to nondiscrimination and equal opportunity requirements.

**Subrecipient** means a non-Federal entity receiving a subaward from a pass-through entity to carry out part of a HUD program; but does not include an individual beneficiary of such program. A subrecipient may also receive other Federal awards directly from a Federal awarding agency (including HUD).

**System for Award Management (SAM)**, is an official website of the U.S. government. SAM is a U.S. Government system that consolidated the capabilities of Central Contractor Registry (CCR), Excluded Parties List System (EPLS) and the Online Representations and Certifications Application (ORCA). Registration with <u>Sam.gov</u> is required for submission of applications via Grants.gov. You can access the website at <u>Sam.gov</u> There is no cost to use SAM.

**Threshold Requirement** – Threshold requirements are a type of eligibility requirement. Threshold requirements must be met for an application to be reviewed; are not curable, except for documentation of applicant eligibility and are listed in Section *III.D Threshold Eligibility Requirements*. Similarly, there are eligibility requirements under Section III.E, *Statutory and Regulatory Requirements Affecting Eligibility*.

# 4. Program Definitions.

(1) **Affiliate** – (1) a local public or private nonprofit housing organization which is a subordinate organization (i.e., chapter, local, post, or unit) of a central organization and covered by the group exemption letter issued to the central organization under Section 501(c)(3) or 501(c)(19) of the Internal Revenue Code; (2) a local public or private nonprofit housing organization with which the applicant has an existing relationship (e.g., the applicant has provided technical assistance or funding to the local housing organization); or (3) a local public or private nonprofit housing organization with which the applicant does not have an existing relationship, but to which the applicant will provide necessary technical assistance and

mentoring as part of funding under the application.

- (2) **Eligible veteran** The term "eligible veteran" means a veteran as defined by 38 U.S.C. 101 who has a disability as defined under the Americans with Disabilities Act at 42 U.S.C. 12102 and whose income does not exceed 80 percent of the median income for the area as determined by HUD.
- (3) Letter of firm commitment A letter of commitment from an applicant's partner organization by which the partner (1) agrees to perform an activity specified in the application, (2) demonstrates the financial capacity to deliver the resources necessary to carry out the activity, and (3) commits the resources to the activity, either in cash or through in-kind contributions. It is irrevocable, subject only to approval and receipt of an FY 2019 VHRMP grant. Each letter of commitment must include the partner organization's name and applicant's name, reference VHRMP, and describe the proposed total level of commitment and responsibilities, expressed in dollar value for cash or in-kind contributions, as they relate to the proposed program. The commitment must be written on the letterhead of the participating organization, must be signed by an official of the organization legally able to make commitments on behalf of the organization, and must be dated no earlier than the date of publication of this NOFA. In documenting a firm commitment, the applicant's partner must:
  - 1. Specify the authority by which the commitment is made, the amount of the commitment, the proposed use of funds, and the relationship of the commitment to the proposed investment. If the committed activity is to be self-financed, the applicant's partner must demonstrate its financial capability through a corporate or personal financial statement or other appropriate means; and
  - 2. Affirm that the firm commitment is contingent only upon the receipt of VHRM funds and state a willingness on the part of the signatory to sign a legally binding agreement (conditioned upon HUD's environmental review and approval of a property, where applicable) upon award of the grant.
- (4) **Low-income** The term "low-income" means not having income that is more than 80 percent of the median income for an area, as determined by the Secretary.
- (5) Matching contributions "Matching contributions" means contributions that meet the matching requirements in 2 CFR 200.306, which may include in-kind contributions but do not include leveraged resources, as described in section V.A.1 of this NOFA.
- (6) **Nonprofit organization** an organization that is
  - (A) described in section 501(c)(3) or 501(c)(19) of the Internal Revenue Code of 1986; and
  - (B) exempt from tax under section 501(a) of such Code.
- (7) **Primary residence** "Primary residence" means a single-family house, a duplex, or a unit within a multiple-dwelling structure that is the principal dwelling of an eligible veteran and is owned by:
- 1. The eligible veteran;
- 2. The eligible veteran's spouse, child, grandchild, parent, or sibling;
- 3. A spouse of the eligible veteran's child, grandchild, parent, or sibling; or
- 4. Any individual related by blood or affinity whose close association with the eligible veteran

is the equivalent of a family relationship.

- (8) **Qualified organization** A nonprofit organization that provides nationwide or state-wide programs that primarily serve veterans or low-income individuals.
- (9) **Secretary** The Secretary of Housing and Urban Development.
- (10) **Veteran** "Veteran" has the meaning given the term in section 101 of title 38, United States Code.
- (11) **Veterans service organization** Any organization recognized by the Secretary of Veterans Affairs for the representation of veterans under section 5902 of title 38, United States Code

#### 5. Web Resources.

- Affirmatively Furthering Fair Housing Regulations
- Code of Conduct list
- Do Not Pay
- Dun & Bradstreet
- Equal Participation of Faith-Based Organizations
- Federal Awardee Performance and Integrity Information System
- FFATA Subaward Reporting System
- Grants.gov
- Healthy Homes Strategic Plan
- Healthy Housing Reference Manual
- HUD Funding Opportunities
- HUD's Strategic Plan
- HUD Grants
- Limited English Proficiency
- NOFA webcasts
- Opportunity Zone
- Procurement of recovered materials
- Section 3 Business Registry
- State Point of Contact List
- System for Award Management (SAM)
- Uniform Relocation Act Real Property Acquisition and Relocation Requirements
- USA Spending

#### B. Authority.

This NOFA is authorized by section 1079 of the Carl Levin and Howard P. "Buck" McKeon National Defense Authorization Act for Fiscal Year 2015, Public Law 113-291 and is funded by the Consolidated Appropriations Acts of 2016, 2017, 2018, and 2019.

## II. Award Information.

#### A. Available Funds.

Funding of up to \$10,270,000 is available through this NOFA.

Additional funds may become available for award under this NOFA, because of HUD's efforts to recapture unused funds, use carryover funds, or because of the availability of additional appropriated funds. Use of these funds is subject to statutory constraints. All awards are subject to the applicable funding restrictions contained in this NOFA.

#### B. Number of Awards.

HUD expects to make approximately 10 awards from the funds available under this NOFA.

## C. Minimum/Maximum Award Information.

Estimated Total Funding: \$10,270,000

Minimum Award Amount: \$700,000 Per Project Period Maximum Award Amount: \$1,000,000 Per Project Period

## D. Period of Performance.

Recipients will have 36 months from the date that HUD signs the grant agreement to complete all project activities.

Estimated Project Start Date: 09/23/2019 Estimated Project End Date: 09/22/2022

Length of Project Periods: 36-month project period with three 12-

month budget periods

Length of Project Periods Explanation of Other:

## E. Type of Funding Instrument.

Funding Instrument Type: Grant

#### F. Supplementation.

In the event, you, the applicant, are awarded a grant that has been reduced (e.g., the application contained some activities that were ineligible or budget information did not support the request), you will be required to modify your project plans and application to conform to the terms of HUD's approval before execution of the grant agreement.

HUD reserves the right to reduce or de-obligate the award if suitable modifications to the proposed project are not submitted by the awardee within 90 days of the request. Any modifications must be within the scope of the original application. HUD reserves the right to not make awards under this NOFA.

# III. Eligibility.

# A. Eligible Applicants.

Others (see text field entitled "Additional Information on Eligibility" for clarification)

## Additional Information on Eligibility:

To be eligible for the Veterans Housing Rehabilitation and Modification Program (VHRMP) each applicant must meet both of the following criteria: (1) The organization must be described in section 501 (c) (3) or 501 (c) (19) of the Internal Revenue Code of 1986 and exempt from tax under section 501 (a) of such Code; and (2) The organization must provide nationwide or statewide programs that primarily serve veterans and/or low-income individuals.

# **B.** Ineligible Applicants.

# C. Cost Sharing or Matching.

This Program requires cost sharing, matching or leveraging as described below. Recipients will be required to provide matching contributions as provided under section 1079(b)(6) of the Program Statute. Specifically, each recipient shall contribute towards the housing modification and rehabilitation services provided to eligible veterans an amount equal to not less than 50 percent of the grant award received. In order to meet the requirement, recipients may arrange for in-kind contributions. All matching contributions (including matching funds and in-kind contributions) must meet the requirements of 2 CFR 200.306. Leveraged resources, as described in section V.A.1 of this NOFA, will not count as matching contributions.

# D. Threshold Eligibility Requirements.

Applicants who fail to meet any of the following threshold eligibility requirements will be deemed ineligible. Applications from ineligible applicants will not be evaluated.

Outstanding civil rights matters must be resolved to HUD's satisfaction prior to grant award, provided that all applicable legal processes have been satisfied.

**1. Timely Submission of Applications.** – Applications submitted after the deadline stated within this NOFA that do not meet the requirements of the grace period policy will be marked late. Late applications are ineligible and will not be considered for funding. See also Section IV

Application and Submission Information, part D. Application Submission Dates and Times.

- 1. Pre-selection Review of Performance. If your organization has delinquent federal debt or is excluded from doing business with the Federal Government, the organization may be ineligible for an award. In addition, before making an Federal award. HUD reviews information available through any Office of Management and Budget (OMB)-designated repositories of government-wide eligibility qualification or financial integrity information, such as Federal Awardee Performance and Integrity Information System (FAPIIS), and the "Do Not Pay" website. HUD may consider other public sources such as newspapers, Inspector General or Government Accountability Office reports or findings, or other complaints that have been proven to have merit. Applicants may review and comment on any information in FAPIIS through SAM. HUD reserves the right to: (a) deny funding, or with a renewal or continuing award, consider suspension or termination of an award immediately for cause; (b) require the removal of any key individual from association with management or implementation of the award; and (c) make provisions or revisions regarding the method of payment or financial reporting requirements.
- 2. The application must receive a minimum rating score of 75 points to be considered for funding.
- 3. HUD will only fund eligible applicants as defined in this NOFA under Section III.

# E. Statutory and Regulatory Requirements Affecting Eligibility.

Eligibility Requirements for Applicants of HUD's Grants Programs.

The following requirements affect applicant eligibility. Detailed information on each requirement is posted on HUD's Funding Opportunities Page (<u>click here</u>).

Outstanding Delinquent Federal Debts

Debarments and/or Suspensions

Pre-selection Review of Performance

Sufficiency of Financial Management System

**False Statements** 

Mandatory Disclosure Requirement

**Prohibition Against Lobbying Activities** 

Equal Participation of Faith-Based Organizations in HUD Programs and Activities

# F. Program-Specific Requirements Affecting Eligibility.

- Each recipient under the VHRMP shall modify or rehabilitate the primary residence of an eligible veteran at no cost to such veteran (including application fees) or at a cost such that such veteran pays no more than 30 percent of his or her income in housing costs during any month. "Housing costs" means the total of any mortgage loan principal and interest, real estate taxes, and insurance for the residence, plus any loan principal and interest or other costs the eligible veteran must pay for the modification and rehabilitation.
- Each recipient must use one of the following income definitions for all income

determinations under VHRMP: annual income as defined at 24 CFR 5.609; or adjusted gross income as defined for purposes of reporting under the IRS Form 1040 series for individual Federal annual income tax purposes.

- Grant awards under this NOFA will be subject to the Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards at 2 CFR Part 200.
- Only housing that is the primary residence of an eligible veteran may be modified or rehabilitated under this program, and the eligible veteran or his or her family member must certify in writing that the veteran intends the housing to continue to be his or her primary residence for at least five years after the modification or rehabilitation is completed.
- Each recipient must establish housing standards which require that all houses rehabilitated and/or modified under the VHRMP program meet all applicable State or local building codes, ordinances, and requirements or, in the absence of a State or local building code, the International Existing Building Code of the International Code Council.
- Accessibility features must comply with requirements in 24 CFR 8.32 or with the requirements of the International Existing Building Code of the International Code Council, with exceptions to accommodate the specific disability of the eligible veteran.

## G. Criteria for Beneficiaries.

This program serves veterans who are low-income and living with disabilities as defined by 42 U.S.C. 12102.

## IV. Application and Submission Information.

# A. Obtaining an Application Package.

# **Instructions for Applicants.**

You must download both the Application Instruction and the Application Package from Grants.gov. You must verify that the CFDA Number and CFDA Description on the first page of the Application Package, and the Funding Opportunity Title and the Funding Opportunity Number match the Program and NOFA to which you are applying.

The Application Package contains the portable document forms (PDFs) available on Grants.gov, such as the SF-424 Family. The Instruction Download contains official copies of the NOFA and forms necessary for a complete application. The Instruction Download may include Microsoft Word, Microsoft Excel and additional documents.

An applicant demonstrating good cause may request a waiver from the requirement for electronic submission. For example, a lack of available Internet access in the geographic area in which your business offices are located. Lack of SAM registration or valid DUNS is not deemed good cause. If you cannot submit your application electronically, you must ask in writing for a waiver of the electronic grant submission requirements. HUD will not grant a waiver if HUD does not receive your written request at least 15 days before the application deadline and if you do not demonstrate good cause. An email request for a waiver sent 15 days before the application is due will also be considered. If HUD waives the requirement, HUD must receive your paper application before the deadline of this NOFA. To request a waiver you must contact:

Jackie L. Williams

Email: jackie.williams@hud.gov

Director, Office of Rural Housing and Economic Development

451 7th St. SW

Washington, DC 20410

- 1. For information concerning the VHRMP, contact Thann Young, Senior Community Planning and Development Specialist, Office of Rural Housing and Economic Development, Office of Community Planning and Development, Department of Housing and Urban Development, 451 Seventh Street, SW, Room 7240, Washington, DC 20410-7000; telephone 1-877-787-2526 (this is a toll-free number) or (202) 708-2290 (this is not a toll-free number). Persons with speech or hearing impairments may access this number via TTY by calling the toll-free Federal Information Relay Service at 800-877-8339.
- 2. Waiver of the Electronic Submission Requirement. You must submit your application electronically via Grants.gov or request a waiver of the electronic application submission requirement from HUD. If HUD grants you a waiver, your paper application must be received at HUD Headquarters by the application deadline date. Refer to Section VI.A. of this NOFA. If HUD does not grant you a waiver, you must follow the instructions for electronic application submission. You must submit your waiver request, including your justification, in writing or using e-mail. You must submit your waiver request no later than 15 days prior to the

application deadline date. Waiver requests must be submitted to: Veterans Housing Rehabilitation and Modification Program, Application Waiver Request, Office of Rural Housing and Economic Development by e-mail: jackie.williams@hud.gov. If HUD grants you a waiver, you must submit your paper application in accordance with the requirements stated in HUD's waiver approval.

- 3. Paper Applications. A paper application will not be accepted from an applicant that has not been granted a waiver of the electronic application submission requirement. If HUD has granted you a waiver, your paper application must be received by HUD on or before the application deadline date.
- 4. Facsimiles and Videos. HUD will not accept an application, third-party documents or other materials sent by facsimile (fax). Videos cannot be submitted via the Grants.gov system and will not be accepted as a separate submission. Any video submitted as part of an application will not be reviewed.

# **B.** Content and Form of Application Submission.

You must verify that boxes 11, 12, and 13 on the SF424 match the NOFA for which you are applying. If they do not match, you have downloaded the wrong Application Instruction and Application Package.

Submission of an application that is otherwise sufficient, under the wrong CFDA and Funding Opportunity Number is not a curable deficiency and will result in your application being declared ineligible for funding.

#### 1. Content.

Forms for your package include the forms outlined below:

Forms / Assurances / Certifications	<b>Submission Requirement</b>	Notes / Description
Application for Federal Assistance (SF-424) (application form). Including the required assurances in SF-424B or D, as applicable, depending on the program.		Your organization's nine-digit ZIP code must be included in Box 8d. Form is available as part of the Application Download on grants.gov.
Applicant/Recipient Disclosure/Update Report (HUD-2880) "HUD Applicant		Form is available as part of the Application Download on grants.gov

Recipient Disclosure Report"	
Disclosure of Lobbying Activities (SF-LLL)	Form is available as part of the Application Download on grants.gov
A budget for all funds (federal and non-federal including the Detailed Budget Form (HUD-424-CB)	Form is available as part of the Application Download on grants.gov
The Grant Application Detailed Budge Worksheet (HUD 424-CBW)	Form will be available in the Instructions Download
SF-424 Supplement Survey on Equal Opportunity for Applicants "Faith Based EEO Survey" (SF-424 SUPP)	Form is available as part of the Application Download on grants.gov.

Additionally, your complete application must include the following narratives and non-form attachments.

- An abstract or summary with: (a) the dollar amount requested, matching funds and/or in-kind contributions, and leveraging, if applicable; (b) information that classifies your organization as a nonprofit organization that provides nationwide or statewide programs that primarily serve veterans or low-income individuals; (c) the approximate number of veterans your organization intends to serve using grant funds; (d) a description of the type of work that will be conducted, such as interior home modifications, energy efficiency improvements, and other similar categories of work; (e) a plan for working with the Department of Veterans Affairs and veterans service organizations to identify veterans who are not eligible for programs under chapter 21 of title 38, United States Code, and meet their needs; and (f) a plan of action detailing outreach initiatives.
- Documentation of funds pledged in support of Rating Factor 4 "Leveraging Resources." This documentation, which will not be counted in the 15-page limitation, must be in the form of a "letter of firm commitment" as defined in Section I.A.3.b. (Program Definitions) of this NOFA.

- A copy of your organization's IRS ruling providing tax-exempt status under section 501 of the Internal Revenue Code of 1986, as amended.
- Narrative response to Factors for Award.
- Environmental Assurance Statement that states the following: (<u>Applicant</u>) agrees to assist HUD to comply with 24 CFR part 50 and that it shall: (1) supply HUD with all available, relevant information necessary for HUD to perform for each property any environmental review required by 24 CFR Part 50; (2) carry out mitigating measures required by HUD or select alternate eligible property; and (3) not modify or rehabilitate property, nor commit or expend HUD or local funds for these program activities with respect to any eligible property, until HUD approval of the property is received.

#### 2. Format and Form.

Narratives and other attachments to your application must follow the following format guidelines.

- 1. All pages of the application must be numbered sequentially.
- 2. The application must have a table of contents.
- 3. All applicants are required to respond to the following factors in their 15-page narrative (see Section V. of this NOFA for further details.):
- Rating Factor 1 Relevant Organizational Experience;
- Rating Factor 2 Need and Extent of the Problem;
- Rating Factor 3 Soundness of Approach;
- Rating Factor 4 Leveraging Resources; and
- Rating Factor 5 Achieving Results and Program Evaluation.

The total narrative response to all factors should not exceed 15 pages and should be submitted on 8.5 x 11-inch single-sided paper, with 12-point font and double lined spacing and margins of at least 1 inch on each side. Please note that although submitting pages in excess of the page limit will not disqualify your application. HUD will not consider or review the information on any excess pages, and if you place key information on those pages, you may fail to meet a threshold requirement.

# C. System for Award Management (SAM) and Dun and Bradstreet Universal Numbering System (DUNS) Number.

## 1. SAM Registration Requirement.

Applicants must be registered with SAM before submitting their application. In addition, applicants must maintain an active SAM registration with current information while they have an active Federal award or an application or plan under consideration by HUD.

#### 2. DUNS Number Requirement.

Applicants must provide a valid DUNS number, registered and active at SAM, in the application. DUNS numbers may be obtained for free from <u>Dun & Bradstreet</u>.

## 3. Requirement to Register with Grants.gov.

Anyone planning to submit applications on behalf of an organization must register at Grants.gov and be approved by the EBiz Point of Contact in SAM to submit applications for the organization.

Registration for SAM and Grants.gov is a multi-step process and can take four (4) weeks or longer to complete if data issues arise. Applicants without a valid registration cannot submit an application through Grants.gov. Complete registration instructions and guidance are provided at Grants.gov. See also Section IV.B for necessary form and content information.

# **D.** Application Submission Dates and Times.

The application deadline is 11:59:59 p.m. Eastern time on **05/22/2019**. Applications must be received no later than the deadline.

Submit your application to Grants.gov unless a waiver has been issued allowing you to submit your application in paper form. Instructions for submitting your paper application will be contained in the waiver of electronic submission.

"Received by Grants.gov" means the applicant received a confirmation of receipt and an application tracking number from Grants.gov. Grants.gov then assigns an application tracking number and date-and time-stamps each application upon successful receipt by the Grants.gov system. A submission attempt not resulting in confirmation of receipt and an application tracking number is not considered received by Grants.gov.

Applications received by Grants.gov must be validated by Grants.gov to be received by HUD.

"Validated by Grants.gov" means the application has been accepted and was not rejected with errors. You can track the status of your application by logging into Grants.gov, selecting "Applicants" from the top navigation, and selecting "Track my application" from the dropdown list. If the application status is "rejected with errors," you must correct the error(s) and resubmit the application before the 24-hour grace period ends. Applications in "rejected with errors" status after the 24-hour grace period expires will not be received by HUD. Visit Grants.gov for a complete description of processing steps after submitting an application.

HUD strongly recommends applications be submitted at least **48 hours before the deadline** and during regular business hours to allow enough time to correct errors or overcome other problems.

You can verify the contents of your submitted application to confirm Grants.gov received everything you intended to submit. To verify the contents of your submitted application:

- Log in to Grants.gov.
- Click the Check Application Status link, which appears under the Grant Applications heading in the Applicant Center page. This will take you to the Check Application

Status page.

- Enter search criteria and a date range to narrow your search results.
- Click the Search button. To review your search results in Microsoft Excel, click the Export Data button.
- Review the Status column.
- To view more detailed submission information, click the Details link in the Actions column
- To download the submitted application, click the Download link in the Actions column.

Please make note of the Grants.gov tracking number as it will be needed by the Grants.gov Help Desk if you seek their assistance.

HUD may extend the application deadline for any program if Grants.gov is offline or not available to applicants for at least 24 hours immediately prior to the deadline date, or the system is down for 24 hours or longer and impacts the ability of applicants to cure a submission deficiency within the grace period.

HUD may also extend the application deadline upon request if there is a presidentially-declared disaster in the applicant's area.

If these events occur, HUD will post a notice on its website establishing the new, extended deadline for the affected applicants. HUD will also include the fact of the extension in the program's Notice of Funding Awards required to be published in the Federal Register.

In determining whether to grant a request for an extension based on a presidentially-declared disaster, HUD will consider the totality of the circumstances including the date of an applicant's extension request (how closely it followed the basis for the extension), whether other applicants in the geographic area are similarly affected by the disaster, and how quickly power or services are restored to enable the applicant to submit its application.

**PLEASE NOTE:** Busy servers, slow processing, large file sizes, improper registration or password issues are not valid circumstances to extend the deadline dates or the grace period.

## 1. Amending or Resubmitting an Application.

Before the submission deadline, you may amend a validated application through Grants.gov by resubmitting a revised application containing the new or changed material. The resubmitted application must be received and validated by Grants.gov by the applicable deadline.

If HUD receives an original and a revised application for a single proposal, HUD will evaluate only the last submission received by Grants.gov before the deadline.

#### 2. Grace Period for Grants.gov Submissions.

If your application is received by Grants.gov before the deadline, but is rejected with errors, you have a grace period of 24 hours after the application deadline to submit a corrected, received, and validated application through Grants.gov. The date and time stamp on the

Grants.gov system determines the application receipt time. Any application submitted during the grace period not received and validated by Grants.gov will not be considered for funding. There is no grace period for paper applications.

## 3. Late Applications.

An application received after the NOFA deadline date that does not meet the Grace Period requirements will be marked late and will not be received by HUD for funding consideration. Improper or expired registration and password issues are not causes that allow HUD to accept applications after the deadline.

# 4. Corrections to Deficient Applications.

HUD will not consider information from applicants after the application deadline. HUD may contact the applicant to clarify information submitted prior to the deadline. HUD will uniformly notify applicants of each curable deficiency. A curable deficiency is an error or oversight that, if corrected, it would not alter, in a positive or negative fashion, the review and rating of the application. See curable deficiency in the definitions section (Section I.A.3.). Examples of curable (correctable) deficiencies include inconsistencies in the funding request and failure to submit required certifications. These examples are non-exhaustive.

When HUD identifies a curable deficiency, HUD will notify the authorized representative by email. This email is the official notification of a curable deficiency. Each applicant must provide accurate email addresses for receipt of these notifications and must monitor their email accounts to determine whether a deficiency notification has been received. The applicant must carefully review the request to cure a deficiency and must provide the response in accordance with the instructions contained in the deficiency notification.

Applicants must email corrections of curable deficiencies to <a href="mailto:applicationsupport@hud.gov">applicationsupport@hud.gov</a> within the time limits specified in the notification. The time allowed to correct deficiencies will be no less than 48 hours and no more than 14 calendar days from the date of the email notification. The start of the cure period will be the date stamp on the email sent from HUD. If the deficiency cure deadline date falls on a Saturday, Sunday, Federal holiday, or on a day when HUD's Headquarters are closed, then the applicant's correction must be received on the next business day HUD Headquarters offices in Washington, DC are open.

Corrections to a paper application must be sent in accordance with and to the address indicated in the notification of deficiency. HUD will treat a paper application submitted in accordance with a waiver of electronic application containing the wrong DUNS number as having a curable deficiency. Failure to correct the deficiency and meet the requirement to have a DUNS number and active registration in SAM will render the application ineligible for funding.

- **5. Authoritative Versions of HUD NOFAs.** The version of these NOFAs as posted on Grants.gov are the official documents HUD uses to solicit applications.
- **6. Exemptions.** Parties that believe the requirements of the NOFA would impose a substantial burden on the exercise of their religion should seek an exemption under the Religious Freedom Restoration Act (RFRA).

# E. Intergovernmental Review.

This program is not subject to Executive Order 12372, Intergovernmental Review of Federal Programs.

# F. Funding Restrictions.

Funding awarded under this NOFA may only be used for activities in paragraphs 1, 2, and 3 below. Matching contributions may only be used for activities in paragraph 1. Leveraged resources, as described in section V.A.1 of this NOFA, may only be used for activities in paragraphs 1 and 2.

- 1. Modification and rehabilitation of the primary residence of an eligible veteran, which may include:
- A. making physical modifications, such as installing wheelchair ramps, widening exterior and interior doors, reconfiguring and re-equipping bathrooms (which includes installing new fixtures and grab bars), removing doorway thresholds, installing special lighting, adding additional electrical outlets and electrical service, installing appropriate floor coverings, lowering countertops and cabinets, or taking other measures to
- i. accommodate the functional limitations that result from having a disability, including not only motor impairment but also visual and hearing disabilities, and cognitive or psychological disabilities such as Traumatic Brain Injury or Post-Traumatic Stress; or
- ii. if the residence does not have modifications necessary to reduce the chances that an elderly person will fall in his or her home, reduce the risks of an elderly person from falling; or
- B. making physical modifications, such as adding a bedroom or bathroom, to allow the veteran's caregiver(s), which may include the parent(s) or other family member(s) of the veteran, to live with the veteran, if the veteran's disability prevents the veteran from living independently;
- C. rehabilitating the residence that is in a state of interior or exterior disrepair, including remedying identified safety hazards or ensuring adequate safety features (such as fire prevention);
- D. installing energy efficient features or equipment (i.e., features or equipment that help reduce the amount of electricity used to heat, cool, or ventilate the residence, including insulation, weather-stripping, air sealing, heating system repairs, duct sealing, Energy Star appliances, or other measures) if
- i. the veteran's monthly utility costs for the residence is more than five percent of the veteran's

## monthly income; and

ii. an energy audit of the residence indicates that the installation of energy efficient features or equipment will reduce the costs by 10 percent or more; and

- E. carrying out other modification and rehabilitation activities to address the adaptive housing needs of the veteran, if adequately justified and approved by HUD.
- 2. Provision of technical, administrative, and training support to an affiliate of the Recipient in connection with the modification and rehabilitation of eligible veterans' primary residences.
- 3. Reasonable administrative activities, not to exceed 10% of the grant amount, including required VHRMP reporting and monitoring.

#### Indirect Cost Rate.

Statutory or Regulatory Restrictions Apply

Normal indirect cost rules apply. If you intend to charge indirect costs to your award, your application must clearly state the rate and distribution base you intend to use. If you have a Federally negotiated indirect cost rate, your application must also include a letter or other documentation from the cognizant agency showing the approved rate.

Nongovernmental organizations. If you have a Federally negotiated indirect cost rate, your application must clearly state the approved rate and distribution base and must include a letter or other documentation from the cognizant agency showing the approved rate. If you have never received a Federally negotiated indirect cost rate and elect to use the de minimis rate, your application must clearly state you intend to use the de minimis rate of 10% of Modified Total Direct Costs (MTDC). As described in 2 CFR 200.403, costs must be consistently charged as either indirect or direct costs, but may not be double charged or inconsistently charged as both. Once an organization elects to use the de minimis rate, the organization must apply this methodology consistently for all Federal awards until the organization chooses to negotiate for a rate, which the organization may apply to do at any time. Documentation of the decision to use the de minimis rate must be retained on file for audit.

# **G.** Other Submission Requirements.

## 1. Application Certifications and Assurances.

By signing the forms in the SF-424 either through electronic submission or in paper copy submission (for those granted a waiver), the applicant and the signing authorized representative affirm that they have reviewed the certifications and assurances associated with the application for federal assistance and (1) are aware the submission of the SF424 is an assertion that the relevant certifications and assurances are established and (2) acknowledge that the truthfulness of the certifications and assurances are material representations upon which HUD will rely when making an award to the applicant. If it is later determined the signing authorized representative to the application made a false certification or assurance, caused the submission of a false certification or assurance, or did not have the authority to make a legally binding commitment for the applicant, the applicant and the individual who signed the application may be subject to administrative, civil, or criminal action. Additionally, HUD may terminate the

award to the applicant organization or pursue other available remedies. Each applicant is responsible for including the correct certifications and assurances with its application submission, including those applicable to all applicants, those applicable only to federally-recognized Indian tribes, and those applicable to applicants other than federally-recognized Indian tribes. All program-specific certifications and assurances are included in the program Instructions Download on Grants.gov.

## 2. Lead Based Paint Requirements.

When grant funds are used for work that may disturb painted surfaces of pre-1978 housing, the Recipient must comply with the lead-based paint evaluation and hazard reduction requirements of HUD's Lead Safe Housing Rule 24 CFR part 35, subparts B and J.

# V. Application Review Information.

#### A. Review Criteria.

## 1. Rating Factors.

# Rating Factor 1 - Capacity of the Applicant and Relevant Organizational Experience (30 points)

This rating factor addresses the extent to which you have the organizational resources necessary to successfully implement your proposed work plan, as further described in Rating Factor 3, within the 36-month award period.

a. Organizational structure, management capacity, and relevant staff experience (15 points). HUD will evaluate the experience of your project director, core staff, and any outside consultant, construction contractor, sub-recipient, or project partner as it relates to addressing the housing needs of veterans who are low-income and living with disabilities and implementing the activities in your work plan. Specifically, HUD will evaluate your program management structure; the extent to which you can demonstrate your organization's ability to manage the proposed workforce; the specific roles and responsibilities of each program management staff member; and any program management staffing or skills gaps that exist within your program management structure and your plan to address them.

In judging your response to this factor, HUD will only consider work experience gained within the last seven years. When responding, please be sure to provide the dates, job titles, and relevancy of the past experience to the work to be undertaken by the employee or contractor under your proposed VHRMP award. The more recent, relevant, and successful the experience of your team members in relationship to the work plan activities, the greater the number of points you will receive. Please do not include the Social Security Numbers (SSNs) of any staff members

b. Relevant partnership capacity and/or experience, and past performance (15 points). HUD will

evaluate your ability to work with veterans service organizations in resolving issues related to rehabilitation and/or modification of a veteran's primary residence. In evaluating this sub-factor, HUD will take into account your experience in working with veterans service organizations to design and implement programs that address housing and accessibility needs for veterans who are low-income and living with disabilities. The more recent, relevant, and successful the experience of your organization and any participating entity, the greater the number of points you will receive.

HUD will evaluate your performance in any previous grant program undertaken with HUD funds or other federal, state, local, or nonprofit or for-profit organization funds. (Note: Previous HUD performance-based experience may be verified through HUD's field offices as needed. Other relevant past performance information should be included as part of the application.) HUD reserves the right to take into account your past performance in meeting performance and reporting goals for any previous HUD award, in particular whether the program achieved its outcomes.

HUD reserves the right to give zero points for Rating Factor 1 if the applicant has been determined to have a pattern or practice of any or all of the following activities related to the management and operation of previous grant awards: (1) mismanagement of funds, including the inability to account for funds appropriately; (2) untimely use of funds received either from HUD or other federal, state, or local programs; and (3) significant and consistent failure to measure performance outcomes.

# Rating Factor 2 - Need and Extent of the Problem (15 points)

This factor addresses the extent to which there is a demonstrable need for funding for the proposed activities based on the approximate number of veterans being served and the type of work that will be conducted as provided in Section III.A of this NOFA. In this section, applicants should describe the geographic areas that they intend to be covered by their activities.

The VHRMP is designed to address the housing needs of veterans, as defined by 38 U.S.C. 101, who are low-income, meaning their income does not exceed 80 percent of the median income for the area as determined by the Secretary, and who are living with a disability, as defined by 42 U.S.C. 12102. Further, as discussed in Section IV.F of this NOFA, the program encompasses a range of eligible activities. These characteristics allow for broad flexibility in the design of particular proposals to implement the program.

In responding to this factor, applications will be evaluated on the level of need for the proposed activity and the urgency in meeting the need. HUD will award higher points for this factor to applicants who convincingly demonstrate how their proposed approach addresses a significant need among the eligible veteran populations. Applicants should specifically discuss how they plan to target assistance among eligible veterans, given the flexible criteria. Any approach to targeting assistance among eligible veterans must be administered in a nondiscriminatory manner, consistent with federal nondiscrimination requirements. 24 CFR 5.105.

Applicants should specifically address how their proposal addresses a need that is not already met by existing programs for veterans, both those operated by the Department of Veterans Affairs and by other entities. The proposal should be consistent with the plan described in section (iv) of the Work Plan (see Rating Factor 3(a)(iv)) and describe how the applicant will avoid duplication or overlap while maximizing coordination with other existing programs (to

the extent that such coordination would be beneficial to the implementing organizations and participants being served).

# Rating Factor 3 - Soundness of Approach (35 points)

This factor addresses the overall quality of your proposed work plan, taking into account the eligible activities proposed to be undertaken; the cost-effectiveness of your proposed program; and the linkages between identified needs, the purposes of this program, and your proposed activities and tasks.

- a. Work Plan (15 points). A clearly defined work plan must be submitted that describes each of the projects and activities you will carry out to further the objectives of this program and addresses the need identified in Factor 2. Each application submitted must include:
  - (i) a plan of action detailing outreach initiatives (see factor 3(c) below);
  - (ii) the approximate number of veterans the qualified organization intends to serve using grant funds;
  - (iii) specific descriptions of the type of work that will be conducted, such as interior home modifications, major home repairs, energy efficiency improvements, and other similar categories of work. Modifications and/rehabilitation activities may include alterations to make a residence accessible and include enhanced accessibility features. Incorporating enhanced accessibility that are unique to the needs of the veteran may enable a veteran with disabilities to better utilize his or her housing and remain in one's home for a longer period of time. Examples include no step-entrances, power operated or proximity-based entry resident entrances into buildings, wider doorways and hallways, installing levers instead of doorknobs, open concept floor plans while still allowing spaces to be closed off for privacy, additional clearance space throughout units, accessible bathrooms on the first floor of multi-level units, bathtub/shower grab bars in all bathrooms, adjustable height shelves and pull-out pantry storage in kitchens; adjustable height closet rods and shelves in closets; and appropriately placed motion activated or "rocker-pad" light switches, or a combination of the two;
  - (iv) a plan for working with the Department of Veterans Affairs and veterans service organizations to identify veterans who are not eligible for programs under chapter 21 of title 38, United States Code, and meet their needs; and
  - (v) the budget for your program, broken out by line item. Written projected cost estimates from outside sources are also required.

Applicants must submit their work plan on a spreadsheet showing each type of project to be undertaken and the tasks required to implement the project (to the extent necessary or appropriate), with your associated budget estimate for each activity/task. Your work plan must provide the rationale for your proposed activities and assumptions used in determining your project timetable and budget estimates. Failure to provide your rationale may result in your application receiving fewer points for lack of clarity in the proposed work plan.

b. Timetable (5 points). Your timetable must address the measurable short-term and long-term goals and objectives to be achieved through the proposed activities based on annual benchmarks; the method you will use for evaluating and monitoring program progress with respect to those activities; and the method you will use to ensure that the activities will be

completed on time and within your proposed budget estimates.

- c. Outreach (10 points). Your outreach strategy must include a plan of action detailing outreach initiatives to (i) identify eligible veterans; and (ii) engage eligible veterans and veteran service organizations in projects utilizing grant funds. HUD will evaluate the outreach plan to assess your ability to meet VHRMP outcome and output measures consistent with Rating Factor 5 and the reporting requirements in section VI.C. Grantees must ensure effective communication with individuals with disabilities in all outreach activities, including by providing appropriate auxiliary aids and services necessary to ensure effective communication, which includes ensuring that information is provided in appropriate accessible formats as needed, *e.g.*, Braille, audio, large type, assistive listening devices, and sign language interpreters, accessible websites and other electronic communications.
- d. Section 3 Compliance (5 points). Your work plan must describe your strategy for hiring Section 3 residents, providing training opportunities to Section 3 residents, and awarding contracts to Section 3 businesses. Applicants should outline their plan to 1) notify Section 3 residents and businesses about jobs and contracts that may become available; 2) notify potential contractors about the requirements of Section 3; 3) hire Section 3 residents and award contracts to local businesses; and 4) assist in obtaining compliance among contractors and subcontractors. More information on the requirements of Section 3 may be found at 24 CFR part 135

# **Rating Factor 4 - Leveraging Resources (10 points)**

This factor addresses the extent to which applicants have obtained letters of firm commitment of financial or in-kind resources from other federal, state, local, and private sources. This factor is not a substitution for the matching requirement as provided in Section III.C.

For every VHRMP dollar anticipated, you should provide the specific number of dollars leveraged. In assigning points for this criterion, HUD will consider the level of outside resources obtained in the form of cash or in-kind goods or services that support activities proposed in your application. HUD will award a greater number of points based on a comparison of the extent of the organization's leveraged funds. The level of outside resources for which commitments are obtained will be evaluated based on their importance to the total program.

Your application must provide evidence of leveraging in the form of letters of firm commitment that will be providing the leveraging funds to the project. Each commitment described in the narrative of this factor must be in accordance with the definition of "letters of firm commitment" in Section I.A.4 of this NOFA. The commitment letter must be on letterhead of the organization providing the letter of firm commitment, must be signed by an official of the organization legally able to make commitments on behalf of the organization, and must not be dated earlier than the date this NOFA is published.

Points for this factor will be awarded based on the satisfactory provision of evidence of leveraging and financial sustainability, as described above, and the ratio of leveraged funds to requested VHRMP funds as follows:

- 1. Leveraged funds equal 50 percent or more of requested VHRMP funds = 10 points;
- 2. 49-40 percent = 4 points;

- 3. 39-30 percent = 3 points;
- 4. 29-20 percent = 2 points;
- 5. 19-9 = 1 points;
- 6. Less than 9 percent = 0

See the Section IV. D4 of this NOFA for instructions for submitting third-party letters and other documents with your electronic application.

# Rating Factor 5 - Achieving Results and Program Evaluation (10 points)

This factor evaluates whether you have an effective plan for managing and evaluating the timeliness, compliance, efficiency and effectiveness of your VHRMP program to provide measurable outcomes and outputs. You must clearly identify the outcomes to be achieved and measured. Proposed program benefits should include program activities, benchmarks, and interim activities or performance indicators with timelines. Applications should include an evaluation plan that will effectively measure actual achievements against anticipated achievements.

# Evaluation plan requirements:

- a. You must describe your procedures for evaluating your VHRMP program, including the frequency and methods you will use to collect data. You must identify the quantifiable output and outcome indicators or measures you will use to evaluate whether your VHRMP program is achieving your goals and addressing the needs identified in your VHRMP application.
- b. You must identify your quantifiable VHRMP program goals. You must identify both your primary and secondary goals. You must describe how your goals are related to each of the specific needs you identified in Rating Factor 2 "Need/Extent of Problem."

HUD will consider the quality of your program performance, compliance and evaluation procedures; your process for corrective actions; the relationship of your goals to the needs that you identify; and how you will use your evaluation results to provide measurable outcomes and outputs as required for reporting by HUD in Section VI.C. HUD will also require VHRMP grantees to submit periodic reports on their program achievements and program evaluation results.

HUD will evaluate and analyze how well an applicant's proposed plan is designed to provide clear and measurable goals, output, and outcome measures to implement the VHRMP program. In order to receive the highest number of points, applicants must present a clear plan to address the VHRMP output and outcome measures. Under this rating factor, applicants will receive a maximum of 10 points.

#### 2. Other Factors.

#### **Preference Points.**

HUD encourages activities in Opportunity Zones (OZ) and activities in collaboration with

HBCUs. HUD may award two (2) points for qualified activities supporting either or both initiative(s). In no case will HUD award more than two preference points for these activities.

## **Opportunity Zones.**

HUD encourages activities in Opportunity Zones (OZ) communities. HUD will award two (2) points for qualified activities within a designated zone or area.

Applicants must certify to HUD that the investment is in a qualified OZ.

To view the list of designated OZs, please see the following link on the U.S. Department of the Treasury website: https://www.cdfifund.gov/Pages/Opportunity-Zones.aspx.

Applicants must specify the impact that they intend to have in an Opportunity Zone. For example, "The proposed physical rehabilitation and modifications will be done in an Opportunity Zone. This includes installing wheelchair ramps; interior or exterior work to alleviate critical health, life and safety issues; reconfiguration of space; extension of plumbing, mechanical, or electrical systems on an existing structure; and other physical, accessibility, or energy-efficiency modifications."

#### HBCU.

Applicants partnering with a Historically Black College or University will receive two (2) HBCU Preference Points when their application includes a Letter of Commitment certifying that an HBCU Partnership is in place and signed by an authorizing official of the HBCU and documentation of the college or university's status as an HBCU. Click here for more information about HBCUs, Partnership Plans, and HBCU authorizing officials.

#### **B.** Review and Selection Process.

## 1. Past Performance

In evaluating applications for funding, HUD will consider an applicant's past performance in managing funds. Items HUD may consider include, but are not limited to:

The ability to account for funds appropriately;

Timely use of funds received from HUD:

Timely submission and quality of reports submitted to HUD;

Meeting program requirements;

Meeting performance targets as established in the grant agreement;

The applicant's organizational capacity, including staffing structures and capabilities;

Time-lines for completion of activities and receipt of promised matching or leveraged funds; and

The number of persons to be served or targeted for assistance;

HUD may reduce scores as specified under V. A. Review Criteria. Whenever possible, HUD will obtain past performance information. If this review results in an adverse finding related to integrity or performance, HUD reserves the right to take any of the remedies provided in Section III.D 1. Pre-selection Review of Performance, above.

# 2. Assessing Applicant Risk.

In evaluating risks posed by applicants, the Federal awarding agency may use a risk-based approach and may consider any items such as the following:

- Financial stability;
- Quality of management systems and ability to meet the management standards prescribed in this part;
- History of performance. The applicant's record in managing Federal awards, if it is a
  prior recipient of Federal awards, including timeliness of compliance with applicable
  reporting requirements, conformance to the terms and conditions of previous Federal
  awards, and if applicable, the extent to which any previously awarded amounts will be
  expended prior to future awards;
- Reports and findings from audits performed under Subpart F—Audit Requirements of this part or the reports and findings of any other available audits; and
- The applicant's ability to effectively implement statutory, regulatory, or other requirements imposed on non-Federal entities.

## Rating and ranking.

- 1. **Technical Deficiencies.** After the VHRMP application deadline date and consistent with regulations in 24 CFR part 4, subpart B. HUD will not consider any unsolicited information you may provide. However, HUD may contact you to clarify an item in your application or to correct a curable technical deficiency. In order not to unreasonably exclude applications from being rated and ranked, HUD may also contact applicants to ensure proper completion of the application. HUD will do so on a uniform basis for all applicants. HUD will not seek clarification of items or responses that improve the substantive quality of your response to any Rating Factor. Examples of curable (correctable) technical deficiencies include inconsistencies in the funding request or a failure to submit certifications. In each case, HUD will notify you in writing by email in accordance with the instructions found in the Section VI.B of this NOFA. HUD will describe the clarification or technical deficiency and provide instructions for submitting corrections. The time allowed to correct deficiencies will not exceed 14 calendar days or be less than 48 hours from the date of the email notification. Refer to Section VI.B. of this NOFA for more specific guidance and instructions. HUD will rate all eligible applications that meet the threshold requirements against the criteria in Rating Factors 1 through 5. HUD will assign a point score for each Rating Factor. Points will be deducted for incomplete or inadequate responses.
- 2. **Threshold Review.** HUD will screen each application to determine if it meets the threshold criteria listed in Section III of this NOFA; and whether it is deficient and subject to corrections of technical deficiencies as described above.
- 3. **Applications that will not be Funded.** HUD will not rate and rank applications that fail to cure technical deficiencies within the time frame provided by HUD. Further, HUD will not rate, rank or fund applications that fail any of the threshold requirements contained in Section III of this program NOFA.
- 4. **Rating.** HUD will rate each eligible application that meets the threshold criteria based on the applicant's response to the Rating Factors. HUD will assign a score for

- each Rating Factor and a total score for each eligible application.
- 5. **Minimum Rating Score.** Applicants must score a minimum of 10 points under Rating Factor 1(a) and 10 points under Rating Factor 1(b) of this NOFA, "Capacity of the Applicant and Relevant Organizational Experience." Applicants must receive a total score of 75 points or more for Rating Factors 1 through 5. HUD will reject any application that does not meet these minimum rating score requirements.
- 6. **Ranking.** All eligible applicants will be placed in rank order based on the total application score.
- 7. **Tie Scores.** If two or more applications have the same score, the applicant with the highest score for Rating Factor 1 of this NOFA, ("Capacity of the Applicant and Relevant Organizational Experience"), will be ranked higher. If a tie remains, the applicant with the highest score for Rating Factor 3 of this NOFA, ("Soundness of Approach"), will be ranked higher.

Experience with performance based funding requirements. HUD will evaluate your performance in any previous grant program undertaken with HUD funds or other federal, state, local, or nonprofit or for-profit organization funds. (Note: Previous HUD performance-based experience may be verified through HUD's field offices as needed. Other relevant past performance information should be included as part of the application.) HUD reserves the right to give zero points for Rating Factor 1, if the applicant has been determined to have a pattern or practice of any or all of the following activities related to the management and operation of previous grant awards: (1) mismanagement of funds, including the inability to account for funds appropriately; (2) untimely use of funds received either from HUD or other federal, state, or local programs; and (3) significant and consistent failure to measure performance outcomes.

## VI. Award Administration Information.

#### A. Award Notices.

Following the evaluation process, HUD will notify successful applicants of their selection for funding. HUD will also notify other applicants, whose applications were received by the deadline, but have not been chosen for award. Notifications will be sent by email to the person listed as the AOR in item 21 of the SF424.

**Negotiation.** After HUD has made selections, some HUD programs may negotiate specific terms of the funding agreement and budget with selected applicants. If HUD and a selected applicant do not successfully conclude negotiations in a timely manner, or a selected applicant fails to provide requested information, an award will not be made to that applicant. In this case, HUD may select another eligible applicant. Consult the program NOFA for specific details.

HUD may impose special conditions on an award as provided under 2 CFR 200.207:

- Based on HUD's review of the applicant's risk under 2 CFR 200.205;
- When the applicant or recipient has a history of failure to comply with the general or specific terms and conditions of a Federal award;
- When the applicant or recipient fails to meet expected performance goals; or
- When the applicant or recipient is not otherwise responsible.

**Adjustments to Funding.** To ensure the fair distribution of funds and enable the purposes or requirements of a specific program to be met, HUD reserves the right to fund less than the amount requested in an application.

- a. HUD will fund no portion of an application that:
- (1) Is not eligible for funding under applicable statutory or regulatory requirements;
- (2) Does not meet the requirements of this notice; or
- (3) Duplicates other funded programs or activities from prior year awards or other selected applicants.
- b. If funds are available after funding the highest-ranking application, HUD may fund all or part of another eligible fundable application. If an applicant turns down an award offer, or if HUD and an applicant do not successfully complete grant negotiations, HUD may make an offer of funding to another eligible application.
- c. If funds remain after all selections have been made, remaining funds may be made available within the current FY for other competitions within the program area, or be held for future competitions, or be used as otherwise provided by authorizing statute or appropriation.
- d. If, after announcement of awards made under the current NOFA, additional funds become available either through the current appropriations, a supplemental appropriation, other appropriations or recapture of funds, HUD may use the additional funds to provide additional funding to an applicant awarded less than the requested amount of funds to make the full award, and/or to fund additional applicants that were eligible to receive an award but for which there were no funds available.

**Funding Errors.** If HUD commits an error that when corrected would cause selection of an applicant during the funding round of a Program NOFA, HUD may select that applicant for funding, subject to the availability of funds.

HUD will notify you whether or not you have been selected for an award. Successful VHRMP applicants will be notified of grant award and will receive post-award instructions by mail. If you are selected, HUD's notice to you concerning the amount of the grant award (based on the approved application and any reduction HUD may decide to make) will constitute HUD's conditional approval, subject to negotiation and execution of a grant agreement by HUD.

# B. Administrative, National and Department Policy Requirements for HUD recipients.

For this NOFA, the following Administrative, National and Department Policy Requirements and Terms for HUD Financial Assistance Awards apply. Please <u>Click here</u> to read the detailed description of each applicable requirement.

1. Compliance with Non-discrimination and Other Requirements

Unless otherwise specified, these non-discrimination and equal opportunity authorities and other requirements apply to all NOFAs. Please read the following requirements carefully as the requirements are different among HUD's programs.

- Compliance with Fair Housing and Civil Rights Laws, Which Encompass the Fair Housing Act and Related Authorities (cf. 24 CFR 5.105(a)).
  - Affirmatively Furthering Fair Housing.
  - Economic Opportunities for Low-and Very Low-income Persons (Section 3).
  - Improving Access to Services for Persons with Limited English Proficiency (LEP).
  - Accessible Technology.
- 2. Equal Access Requirements.
- 3. Equal Participation of Faith-Based Organizations in HUD Programs and Activities.
- 4. Participation in HUD-Sponsored Program Evaluation.
- 5. Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards.
- 6. Drug-Free Workplace.
- 7. Safeguarding Resident/Client Files.
- 8. Compliance with the Federal Funding Accountability and Transparency Act of 2006 (Pub.
- L.109-282) (Transparency Act), as amended.
- 9. Accessibility for Persons with Disabilities.
- 10. Conducting Business in Accordance with Ethical Standards/Code of Conduct.
- 11. Environmental Requirements.

Compliance with 24 CFR part 50 or 58 procedures is explained below:

Grantees must comply with HUD environmental review requirements. All VHRMP assistance is subject to the National Environmental Policy Act of 1969 and related Federal environmental authorities and regulations at 24 CFR part 50. Following a recipient's selection for funding, the recipient must notify HUD of each property it proposes to rehabilitate or modify, and HUD will perform an environmental review of each proposed property in accordance with 24 CFR part 50. The results of the environmental review may require that proposed activities be modified or that proposed sites be rejected. Grantees and their contractors must not undertake any project or activity or commit Federal or non-Federal funds or assistance to a project or activity that could limit reasonable choices or could produce an adverse environmental impact, including modification or rehabilitation of a property, until all required HUD environmental reviews for the property have been completed, and you receive HUD's approval under 24 CFR part 50. The performance of energy audits and the provision of technical assistance and training are excluded from environmental review requirements in accordance with 24 CFR 50.19(b)(1) and (9).

5. Compliance with Fair Housing and Civil Rights.

As applicable, awardees must ensure that all programs and activities undertaken as eligible activities comply with the Fair Housing Act, Section 504 of the Rehabilitation Act of 1973 and their implementing regulations. Further, the appropriate federal accessibility requirements including the Uniform Federal Accessibility Standards (UFAS), Fair Housing Act Accessibility Guidelines, 2010 ADA Accessibility Standards, and HUD's Deeming Notice available at <a href="https://www.gpo.gov/fdsys/pkg/FR-2014-05-23/pdf/2014-11844.pdf">https://www.gpo.gov/fdsys/pkg/FR-2014-05-23/pdf/2014-11844.pdf</a> must be adhered to, as appropriate and applicable.

# C. Reporting.

HUD requires recipients to submit performance and financial reports under OMB guidance and program instructions.

**1. Reporting Requirements and Frequency of Reporting.** Applicants should be aware that if the total Federal share of your Federal award includes more than \$500,000 over the period of performance, you may be subject to post award reporting requirements reflected in Appendix XII to Part 200-Award Term and Condition for Recipient Integrity and Performance Matters.

Reporting documents apply to the award, acceptance and use of assistance under the VHRMP and to the remedies for non-compliance, except when inconsistent with HUD's Appropriation Act, or other federal statutes or the provisions of this NOFA.

- **2. Performance Reporting**. All HUD-funded programs, including this program, require recipients to submit, not less than annually, a report documenting achievement of outcomes under the purpose of the program and the work plan in the award agreement.
- A. For each quarter of the Federal fiscal year calendar during the Period of Performance, the Recipient must submit a performance report in the Disaster Relief Grant Reporting System (DRGR) and must include a completed Federal financial report as an attachment to each performance report in DRGR. During the Period of Performance, the Recipient must submit these reports within 30 days following the end of each quarter of the Federal fiscal year calendar. The Recipient must submit its final performance report and final financial report within 90 days after the Period of Performance. If HUD determines more frequent reporting is necessary for the effective monitoring of the Recipient's performance or use of funds under this Grant Agreement, HUD may require the Recipient to submit its performance and financial reports on a monthly basis.
- B. The performance report must contain the information required under 2 CFR 200.328(b)(2), including a comparison of actual accomplishment to the objectives indicated in the approved application, the reasons why established goals were not met, if appropriate, and additional pertinent information including, when appropriate, analysis and explanation of cost overruns or high unit costs.
- C. Consistent with the output and outcome measures in paragraphs C.1 and C.2 below, the performance report must show VHRMP outputs and outcomes the Recipient achieved, compared to VHRMP outputs and outcomes in the Recipient's application.
  - 1. Output Measures. Output Measures are quantifiable. VHRMP output measures must include:
    - 1. a quantitative measure of outreach activities, e.g., number of eligible (or likely eligible) veterans or their family members who were personally reached; estimated reach of advertising or other mass communications; number of attendees for educational activities such as trainings; level of participation from veteran service organizations; etc.;
    - 2. the number of eligible veterans who were provided assistance;
    - 3. the socioeconomic characteristics of such veterans, including their gender, age, race, and ethnicity;

- 4. the total number of modifications/rehabilitations provided, categorized by type of modification/rehabilitation (accessibility; safety features; major home repair; energy efficiency; etc.);
- 5. the average cost per project (i.e., per home) and per modification/rehabilitation type as listed in paragraph (4) above (i.e., by category);
- 6. the total number, types, and locations of entities contracted under the program to administer the grant funding; and
- 7. the amount of matching funds and in-kind contributions raised with each grant.
- 2. Outcome Measures. Outcome Measures are benefits accruing to the program participants and/or communities during or after participation in VHRMP. Quantitative measures are encouraged to the extent available. VHRMP outcome measures must include:
  - a description of the cost savings and other impacts on participants from housing rehabilitation and modification services provided, such as reported time savings, health and safety outcomes, mental wellness or stress levels, ability to engage in previously inaccessible activities, etc. (note: this can be itemized as multiple measures);
  - 2. a description of the outreach initiatives instituted by the Recipient to (i) identify and (ii) engage eligible veterans and their families, and veteran service organizations, in projects utilizing grant funds; for instance, by noting how outreach activities related to ultimate participation levels or other program outcomes;
  - 3. a description of the impact and efficacy of the outreach initiatives; and
  - 4. a description of any other actions taken under the program.
- D. Financial reports must be submitted using the Federal Financial Report (SF-425), or such future collections HUD may require and as approved by OMB and listed on the OMB Web site at https://www.whitehouse.gov/omb/.
- E. The performance and financial reports will undergo review and approval by HUD. If a report submission is insufficient then HUD will reject the report in DRGR and identify the corrections the Recipient must make.
- F. No drawdown of funds will be allowed through DRGR while the Recipient has an overdue performance or financial report.
- G. Section 3 Reporting. Recipients are required to report on their Section 3 activities per 24 CFR 135 90
- **3. Race, Ethnicity and Other Data Reporting.** HUD requires recipients that provide HUD-funded program benefits to individuals or families to report data on the race, color, religion, sex, national origin, age, disability, and family characteristics of persons and households who are applicants for, participants in, or beneficiaries or potential beneficiaries of HUD programs in order to carry out the Department's responsibilities under the Fair Housing Act, Executive Order 11063, Title VI of the Civil Rights Act of 1964, and Section 562 of the Housing and Community Development Act of 1987. NOFAs may specify the data collection and reporting requirements. Many programs use the Race and Ethnic Data Reporting Form HUD-27061, U.S.

Department of Housing OMB Approval No. 2535-0113.

For a period of at least 120 days, beginning 30 days after the public announcement of awards under this NOFA, HUD will provide a debriefing related to their application to requesting applicants. A request for debriefing must be made in writing or by email by the authorized official whose signature appears on the SF424 or by his or her successor in office and be submitted to the point of contact in Section VII Agency Contact(s), below. Information provided during a debriefing may include the final score the applicant received for each rating factor, final evaluator comments for each rating factor, and the final assessment indicating the basis upon which funding was approved or denied.

# VII. Agency Contacts.

HUD staff will be available to provide clarification on the content of this NOFA.

Questions regarding specific program requirements for this NOFA should be directed to the point of contact listed below.

Thann Young c/o Jackie L. Williams 1-877-787-2526 jackie.williams@hud.gov

Persons with hearing or speech impairments may access this number via TTY by calling the toll-free Federal Relay Service at 800-877-8339. Please note that HUD staff cannot assist applicants in preparing their applications.

#### VIII. Other Information.

#### 1. National Environmental Policy Act.

A Finding of No Significant Impact (FONSI) with respect to the environment has been made for this NOFA in accordance with HUD regulations at 24 CFR part 50, which implement section 102(2)(C) of the National Environmental Policy Act of 1969 (42 U.S.C. 4332(2)(C)).

The FONSI is available for inspection at HUD's Funding Opportunities web page at: <a href="https://www.hud.gov/program">https://www.hud.gov/program</a> offices/spm/gmomgmt/grantsinfo/fundingopps.

The FONSI is also available for public inspection between 8 a.m. and 5 p.m. weekdays in the Regulations Division, Office of General Counsel, Department of Housing and Urban Development, 451 Seventh Street, SW, Room 10276, Washington, DC 20410-0500. Due to security measures at the HUD Headquarters building, an advance appointment to review the FONSI must be scheduled by calling the Regulations Division at (202) 708-3055 (this is not a

toll-free number).