*The Housing Authority of the City of Lincoln, Nebraska



MOVING TO WORK ANNUAL REPORT

Fiscal Year 2018-2019

Submitted: June 24, 2019

<THIS PAGE IS RESERVED FOR INSERTION OF</p> HUD'S LETTER OF ACCEPTANCE FOR THE MTW REPORT>

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This Moving to Work (MTW) Annual Report is prepared in accordance with the "Amended and Restated Moving to Work Agreement" between the Department of Housing and Urban Development and Lincoln Housing Authority. This agreement was signed by both parties in April, 2008 and extended the MTW program until the end of the housing authority's 2018 Fiscal Year. The agreement was subsequently extended to the end of the housing authority's 2028 Fiscal Year. The required elements of the report are detailed in HUD Form 50900 (OMB Control Number: 2577-0216 Expiration Date: 01/31/2021)

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B. OVERVIEW OF SHORT-TERM AND LONG-TERM MTW

GOALS AND OBJECTIVES

The Lincoln Housing Authority is one of a small number of housing authorities across the country participating in the U.S. Department of Housing and Urban Development (HUD) Moving to Work demonstration program. Originally authorized under the Omnibus Consolidated Rescissions and Appropriations Act of 1996, the MTW program offers public housing authorities the opportunity to design and test innovative, locally-designed housing and self-sufficiency strategies. The statutory goals of the MTW demonstration are:

- Reduce cost and achieve greater cost effectiveness in Federal expenditures;
- Give incentives to families with children where the head of household is working, is seeking work, or is preparing for work by participating in job training, educational programs, or programs that assist people to obtain employment and become economically self-sufficient; and
- Increase housing choices for low-income families.

Lincoln Housing Authority and HUD entered into a five-year MTW Agreement in May, 1999. This agreement was amended several times to extend the demonstration program. In 2008, a new Amended and Restated MTW Agreement was signed. This agreement extended the MTW demonstration at Lincoln Housing Authority until 2018. In April 2016, the agreement was extended to 2028.

From the beginning of the demonstration, we have approached MTW reforms with the idea that some persons may always need to receive a basic level of housing assistance - due to age, disability, low wages or other reasons - and that the varying needs of those persons would be best served by maintaining a simplified income-based rent structure. We also understand that for a great many people, housing assistance can and should be a temporary step to greater self-sufficiency. By encouraging work and individual responsibility, we have achieved a high percentage of working families and a strong voucher turnover rate without implementing arbitrary time limits or unaffordable rent structures. In conjunction with an open waiting list and a strong preference system, this has allowed us to continue to issue new vouchers to many of the neediest persons in Lincoln, Nebraska

Lincoln Housing Authority continues to be aware of the need to expand the supply of affordable housing in our community. However, we have not wanted to do so at the risk of decreasing the number of deep subsidy units available through the Housing Choice Voucher and Public Housing Programs. Since the inception of MTW, however, we have been able to leverage non-

HUD sources to add additional rental units, mostly through the Low Income Housing Tax Credit Program. While these units do not receive deep subsidies, they have expanded the supply of affordable housing available to low and moderate income families and broadened the choice of available units to voucher holders. We are currently in the process of purchasing a parcel of property for future housing development.

The city of Lincoln and the state of Nebraska have been fortunate to have maintained low unemployment rates over the past several years. This has been an important factor in the Moving to Work Demonstration. The Nebraska Department of Labor reports the statewide unemployment rate in March of 2019 was 2.8 %. This continues Nebraska's long period of low unemployment. The national unemployment rate for the same period was 3.8%. The Lincoln Metropolitan Statistical Area (MSA) had an unemployment rate of 2.9 % in March 2019. The low unemployment rate is a positive sign for Lincoln and continued success of the housing authority's MTW initiatives.

Since beginning the Moving To Work program, Lincoln Housing Authority has concentrated its efforts in the following long-term operational vision for the MTW program.

- Retain program flexibility to meet the many changes encountered in program funding, local housing market conditions, and the needs of the families and individuals participating in Lincoln's Moving To Work program.
- Continue to seek ways to simplify and streamline the Section 8 Housing Choice Voucher program and Public Housing programs while protecting the integrity of the program and accepting accountability for administrative requirements. The Section 8 Housing Choice Voucher program has been needlessly complicated for participants, landlords, and implementing staff. The complexity of the system resulted in several areas where errors occurred with substantial frequency. Tenants have been confused about deductions allowed and disallowed and how their portion of rent is determined. Landlords have been frustrated by the amount of paperwork and complex rules and regulations that the landlord must follow to be paid. The complexity has limited landlord participation, which in turn limits housing choices for voucher holders.
- Continue to promote opportunities for tenant self-sufficiency either through education or meaningful work experience. The need for lowerincome participants to complete their education and expand their work experiences will provide a solid base for continued success in their personal and family development.

• Continue the various community partnerships required to enhance participant opportunities in expanding family support services such as social services, education, transportation, and health care programs.

PROGRESS REPORT ON GOALS AND OBJECTIVES

The Lincoln Housing Authority has a number of goals and specific objectives that are integral to our success as a Moving To Work housing authority. Many of these goals have been integral to our MTW program since the beginning and will continue to be a focal point for the duration of our MTW agreement.

GOAL I

Increase the number of Section 8 Housing Choice Voucher and Public Housing participants working or making progress towards educational goals, work experience, and self-sufficiency.

GOAL I OBJECTIVES:

- Provide incentives for work-able participants to work or seek self-sufficiency through job training or education. Also provide disincentives to work-able participants who choose not to work, seek job training, or further education.
- Form community and state partnerships to provide needed programs and services that encourage participation in recognized self-sufficiency programs.

PROGRESS REPORT: Since the beginning of the MTW initiative, LHA has had a Minimum Earned Income (MEI) requirement which serves as an incentive to work. Two notable exemptions to this requirement are given for participants who are involved in education or approved self-sufficiency programs. We have MOUs with state government and local non-profits to provide self-sufficiency programs for purposes of this exemption. LHA rewards working families by not immediately increasing rent when participants go to work or advance in their work. Rather, that increase in rent is delayed until the household's next annual review. A positive indicator of the success of this objective is the employment rate in work-able households: 93% in public housing and 84% in housing choice vouchers. In addition, approximately 17% of our households end their participation in federal housing assistance each year.

GOAL II

Reduce administrative costs and achieve greater cost effectiveness in federal housing assistance

expenditures while ensuring the continued integrity of the program.

GOAL II OBJECTIVES:

- Simplify the operation of the Section 8 Housing Choice Voucher program and the Public Housing program with the purpose of reducing calculation errors, staff review time, and program administrative costs. Simplification also reduces the burden on tenants by requiring fewer meetings and fewer documents.
- Work with landlords, housing participants, and human service organizations to identify
 areas of needed change in the operation of the Section 8 Housing Choice Voucher
 program and the Public Housing program.

PROGRESS REPORT: LHA has implemented several initiatives to simplify our programs to improve tenant satisfaction, reduce errors, and make more effective use of staff time. These initiatives have been effective and have allowed us to increase the number of vouchers, work with special programs such as VASH and Mainstream, and participate in the low-income tax credit program while concurrently reducing the total number of staff in the agency. Through our agency planning process, resident and landlord advisory boards, resident councils, participation in the Lincoln Human Services Federation (Cause Collective) and numerous other community groups, we are able to interact with key stakeholders and obtain both formal and informal feedback on housing authority operations. This includes the addition of an initiative for landlord incentives which has shortened the time to lease vouchers and increased the number of landlords participating in this difficult rental market. The number of landlords participating in the voucher program increased from 747 in October 2014 to 811 in March 2019. Given the tight rental market in Lincoln that is a major accomplishment for this program.

In addition to our MTW initiatives, Lincoln Housing Authority began the planning process to convert all public housing units from the public housing model to a project-based voucher model to stabilize the funding while continuing to offer high quality assisted housing. Due to the good condition of LHA's public housing units, the plan is for a simple conversion of subsidy without additional financing or rehabilitation. LHA intends to continue to own and operate the units as income-based rental housing, either directly or through a controlled affiliate. LHA submitted an application to HUD to convert all our public housing properties through the Rental Assistance Demonstration (RAD) program. However, we are also preparing an application under the Section 18 disposition requirements for scattered site public housing. LHA intends to project-base Tenant Protection Vouchers in the scattered site units. We are concerned that the RAD funding formula will result in contract rents that are significantly below market at conversion, and the RAD rules could result in rent increases for some tenants who currently pay higher ceiling rents. We intend to use MTW flexibility to enact a fair and reasonable rent policy for the

RAD converted units and/or Section 18 disposition units. RAD conversion and/or Section 18 disposition will result in elimination of the Public Housing Capital Fund and Public Housing Operating Fund. LHA will operate the converted properties and establish capital improvement reserves from the rental income stream, which is how LHA operates all its other rental properties. The current Capital Fund 5-year plan will be used as a basis for future capital improvement planning.

GOAL III

Expand the spatial dispersal of assisted rental units and increase housing choices for voucher holders.

GOAL III OBJECTIVES:

- Provide incentives to seek housing opportunities outside areas of low-income concentration.
- Create affordable housing opportunities in growth areas of the community.

PROGRESS REPORT: Our housing choice voucher data shows we have been able to increase the spatial dispersal of rental units including housing opportunities outside areas of low-income concentration. Through participation in the Low Income Housing Tax Credit (LIHTC) program and bond-financing, LHA has developed 342 units over the past 20 years in middle and upper income growth neighborhoods, and acquired 86 additional units of low income housing. LHA recently signed a purchase agreement for 13.6 acres of land for a new development with closing anticipated for August 2019. LHA estimates 120 or more units will be built in a LIHTC development on this site. It is clear that the location of LIHTC properties outside areas of concentration is critical to increasing housing opportunities and choices for voucher holders as these properties are required to accept vouchers unlike other private market developments. Through participation in special voucher programs, i.e. VASH and Mainstream, we have also increased our authorized vouchers during our participation in MTW. LHA continues to seek land for further development of affordable housing but limited availability and high land prices are a major barrier to development.

C. MTW INITIATIVES

For fiscal year 2018-2019, the housing authority continued to implement the following MTW initiatives. These are described and reported on in Section IV. Approved MTW Activities:

Rent Reform Initiatives

- -Interim Reexaminations
- -Minimum Earned Income
- -Rent Calculations at 27% with no deductions
- -Rent Choice Capped at 50% (voucher only)
- -Average Utility Allowances (voucher only)
- -Biennial Re-Examinations for elderly and disabled households

Other Initiatives

- -Income Eligibility
- -Responsible Portability (voucher only)
- -Housing choice voucher inspection waiver for properties where the annual or initial inspections are without deficiencies.
- -Inspections and rent reasonableness regardless of ownership or management status
- -Project-based Section 8 Units
- -RentWise Tenant Education
- -Resident Services Program at Crossroads House
- -Landlord Incentive HAP (voucher only)

II. General Operating Information

A. HOUSING STOCK INFORMATION

i. ACTUAL NEW PROJECT-BASED VOUCHERS

Property Name	NUMBER OF VOUCHERS NEWLY PROJECT-BASED Planned* Actual		STATUS AT END OF PLAN YEAR	RAD?	DESCRIPTION OF PROJECT	
To be selected	20	0	NA	No	LHA has an ongoing plan to accept applications to project-base 20 vouchers to serve persons with disabilities. The project will be selected through another competitive process and will have a separate, site-based waiting list.	
Crossroads House	3	0	Leased	No	Fiscal Year 14-15 was the final transition year to project-based vouchers at Crossroads House which has 58 units in total. Currently, all 58 units are under PBV contract.	
	23	0				

^{*} Planned column matches Annual MTW Plan

Differences between the Planned and Actual Number of Vouchers Newly Project-Based:

As noted above, LHA has an ongoing plan to accept applications to project-base 20 vouchers to serve persons with disabilities. No applications were received in the past fiscal year. One previous application was not approved because the site did not meet environmental requirements.

ii. ACTUAL EXISTING PROJECT-BASED VOUCHERS

Property Name	NUMBER OF PROJECT-BASED VOUCHERS		STATUS AT END OF	RAD?	DESCRIPTION OF PROJECT
	Planned	Actual	PLAN YEAR		
Crossroads House	58	58	Leased	No	Fiscal Year 14-15 was the final transition year to project-based vouchers at Crossroads House which has 58 units in total. Currently, all eligible residents are under PBV assistance.
VASH	70	70	Leased	No	This project consists of 45 project-based VASH vouchers and 25 tenant-based VASH vouchers. These are all designated for Victory Apartments on the VA campus in Lincoln. Reporting on non-MTW vouchers is no longer required but is included here because LHA has been approved to implement select MTW initiatives with VASH vouchers.
	128	128		•	

Differences between the Planned and Actual Existing Number of Vouchers Project-Based:

Not Applicable

iii. ACTUAL OTHER CHANGES TO MTW HOUSING STOCK IN THE PLAN YEAR

There were no other changes to our housing stock, although LHA submitted an application to convert our Public Housing units to Project-based Vouchers under the Rental Assistance Demonstration (RAD) Program. During fiscal year 2019-20, LHA plans to close on the RAD conversion of Mahoney Manor, and plans to submit an application for Section 18 Disposition or Voluntary Conversion of the 200 Public Housing scattered site units.

iv. GENERAL DESCRIPTON OF ALL ACTUAL CAPITAL EXPENDITURES DURING THE PLAN YEAR

Communit Documents	of Assert Courts of Front Front		V / A!! 1 2010 +l	14
General Description of	of Actual Canital Fund Fx	nenditures Durina the Pla	in Year (Anril 1-7018 th	ru March 31 2019)

Capital Fund Program Grant	AMP	Property Name(s)	Nature of Work	Amount	Miscellaneous Information as of March 31, 2019
NE26P002501-18	1	Mahoney Manor Apartments - Senior High Rise	Administration	\$ 15,441.45	
\$701,884	1	Mahoney Manor Apartments - Senior High Rise	Fees & Costs	\$ 7,724.93	
	1	Mahoney Manor Apartments - Senior High Rise	Elevator Modernization	\$ 74,000.71	
	1	Mahoney Manor Apartments - Senior High Rise	Washers/Dryers	\$ 11,000.00	
				\$ 108,167.09	
	2	Larson, Hall, Hanson, P-30 & Pedersen (Scattered Sites)	Administration	\$ 18,950.86	
	2	Larson, Hall, Hanson, P-30 & Pedersen (Scattered Sites)	Fees & Costs	\$ 557.00	
				\$ 19,507.86	
	3	A-12 & F-39 (Scattered Sites)	Administration	\$ 35,796.09	
	3	A-12 & F-39 (Scattered Sites)		\$ 745.29	
	3	F-39 (Scattered Sites)	Furnaces/ACs	\$ 46,889.00	
	3	A-12 (Scattered Sites)	Furnaces	\$ 26,774.47	
				\$ 110,204.85	
				\$ 237,879.80	Grant 35.6% obligated & 33.9% expended

Capital Fund Program Grant	<u>AMP</u>	Property Name(s)	Nature of Work	<u>Amount</u>	Miscellaneous Information as of March 31, 2018
NE26P002501-17	1	Mahoney Manor Apartments - Senior High Rise	Administration	\$ -	
\$450,583	1	Mahoney Manor Apartments - Senior High Rise	Fees & Costs	\$ 4,900.00	
	1	Mahoney Manor Apartments - Senior High Rise	Elevator Modernization	\$ 396,239.29	
				\$ 401,139.29	
				\$ 401,139.29	Grant 100% obligated & 100% expended

B. LEASING INFORMATION

i. ACTUAL NUMBER OF HOUSEHOLDS SERVED

NUMBER OF HOUSEHOLDS SERVED THROUGH:	MON	OF UNIT VTHS D/LEASED*	NUMBER OF HOUSEHOLDS * SERVED**		
	Planned	Actual	Planned	Actual	
MTW Public Housing Units Leased	3,840	3,800	320	317	
MTW Housing Choice Vouchers Utilized	35,112	33,957	2,926	2,830	
Local, Non-Traditional: Tenant-Based	0	0	0	0	
Local, Non-Traditional: Property-Based	0	0	0	0	
Local, Non-Traditional: Home Ownership	0	0	0	0	
Planned/Actual Totals	38,952	37,757	3,246	3147	

Instructions from HUD:

Differences between the Planned and Actual Households Served:

Planned number of unit months leased was based on 100% utilization of all authorized vouchers and Public Housing units. Although the total number of households served is greater than the planned number, we were unable to fully lease up to 2,926 vouchers due to funding limits. This is reflected in the actual number of unit months leased which shows 96.71% of authorized vouchers utilized. The Public Housing data reflects a 98.96% average occupancy rate with vacancies due to normal unit turnover.

^{* &}quot;Planned Number of Unit Months Occupied/Leased" is the total number of months the MTW PHA planned to have leased/occupied in each category throughout the full Plan Year (as shown in the Annual MTW Plan).

^{**&}quot;Planned Number of Households Served" is calculated by dividing the "Planned Number of Unit Months Occupied/Leased" by the number of months in the Plan Year (as shown in the Annual MTW Plan).

^{**}MTW report of MTW Households Served includes all households that received housing assistance, directly or indirectly, using any amount of MTW funds.

LOCAL, NON- TRADITIONAL CATEGORY	MTW ACTIVITY NAME/NUMBER	MON	OF UNIT NTHS D/LEASED*	NUMBER OF HOUSEHOLDS SERVED*		
		Planned	Actual	Planned	Actual	
Tenant-Based	NA	0	0	0	0	
Property-Based	NA	0	0	0	0	
Homeownership NA		0	0	0	0	
Planned/Actual Totals		0	0	0	0	

^{*} The sum of the figures provided match the totals provided for each Local, Non-Traditional category in the previous Table. Figures are given by individual activity. Multiple entries are made for each category if applicable.

HOUSEHOLDS RECEIVING LOCAL, NON-TRADITIONAL SERVICES ONLY	AVERAGE NUMBER OF HOUSEHOLDS PER MONTH	TOTAL NUMBER OF HOUSEHOLDS IN THE PLAN YEAR
RentWise Tenant Education	58	701
Crossroads House Resident Services	33	58
TOTAL	91	759

ii. DISCUSSION OF ANY ACTUAL ISSUES/SOLUTIONS RELATED TO LEASING

MTW Public Housing

Lincoln Housing Authority has 320 public housing units. Forty-seven units vacated and 46 units were re-leased during the fiscal year, which reflects normal unit turnover. This included 6 transfers within public housing for a net of 41 households leaving public housing. The turnover included 17 Mahoney Manor units (3 transfers) and 30 scattered-site family units (3 transfers). The turnover was slightly less than the past year but within the expected normal range. Other than typical unit turnover, all 320 units are continuously occupied with no sustained vacancy issues.

We continue to see increased demands for higher levels of amenities. This makes it more difficult to rent some public housing units including some 0-bedroom units at Mahoney Manor.

Mahoney Manor is a high-rise building constructed in 1972, and has some market obsolescence associated with its design. In particular, 63 of the 120 apartments are studio units. Many prospective tenants consider the studio units too small, and would prefer to have separate bedroom and living areas. The solid, reinforced concrete walls makes combining units unrealistic. For these reasons re-leasing these apartments can be a challenge. However we have had no extended vacancies and continue to have a waiting list of interested applicants. We do allow transfers from studio to 1 bedroom apartments after one year of occupancy. In 2015-16 we completed major improvements to the common spaces in the building, including an addition to the first floor community room, a new maintenance garage, and redesigning the office space and front entrance lobby.

The family Public Housing units consist entirely of single-family and duplex, scattered site homes. They are in good condition and blend-in well with the neighborhoods in which they are located. We anticipate that they will continue to be desirable rental units for families. There are occasional difficulties re-leasing some units based on location and/or applicant preferences, but we have no sustained vacancy issues.

We plan to convert all Public Housing to Project-Based Vouchers. If the conversion is successful, new applicants/tenants will need to qualify under the very low income limits of the Section 8 program. This will reduce the number of people who are eligible for the units; however, we currently have a sufficient number of applicants on the waiting list and do not anticipate this to be a significant leasing issue.

MTW Housing Choice Voucher

For CY18 the cumulative voucher utilization rate was 97.4% while the HAP expenditures were 98% of budget authority. A portability set-aside funding award in September of \$279,200 provided much needed assistance in covering port-out costs that had grown to 6.2% of LHA's total HAP expenditures. In the same month, LHA received notice from one large PHA that it would be absorbing all existing ports. This reduced LHA HAP expenditures by over \$46,000 in a single month and its port-out costs shrank to 2.4% of total HAP expenditures. LHA tenants have continued to port to this large PHA while LHA is working diligently on the process of issuing vouchers and leasing up individuals in Lincoln. The approved FY2020 MTW plan includes changes to portability policies to address issues of waiting list shopping. It is anticipated that these changes will reduce porting to areas with Fair Market Rents higher than Lincoln's.

The Lincoln rental market for affordable housing remains tight with unit vacancy rates remaining extremely low, which allows landlords to be selective when making tenant determinations. Unfortunately, our voucher holders are often not chosen by landlords in this type of rental market. Our Landlord Incentive

initiative has helped counteract this situation and we have attracted new landlords to the program – see Initiative 9. Our RentWise tenant education initiative is also designed to help with this issue by educating renters to be better tenants and to be better able to search for housing and market themselves as renters – see Initiative 7.

Rental application fees and the lack of tenant funds for security deposits continue to be a common leasing barrier for voucher holders. Many of the new voucher holders searching for rental units are paying at least 50-70% of their household income towards shelter expenses, so they can't find ways to save enough money to pay the rental application fee or a security deposit needed to use their voucher. LHA manages a homeless deposit assistance program funded by the city of Lincoln HOME funds but this program only assisted 14.1% of last year's admissions.

Local, Non-Traditional

Not Applicable

C. WAITING LIST INFORMATION

i. ACTUAL WAITING LIST INFORMATION

Snapshot information on the actual status of MTW waiting lists at the end of the Plan Year.

WAITING LIST NAME	DESCRIPTION	NUMBER OF HOUSEHOLDS ON WAITING LIST	WAITING LIST OPEN,PARTIALLY OPEN OR CLOSED	WAS THE WAITING LIST OPENED DURING THE PLAN YEAR?
Housing Choice Voucher	Community Wide—Families, Elderly, & Disabled	4,597	Open	Yes*
Public Housing – Family	Community Wide Family Housing	745	Open	Yes*
Public Housing – Mahoney Manor	Site-Based Elderly and Near Elderly	215	Open	Yes*
Crossroads House—Project- Based Vouchers	Site-Based—Age 55+	17	Open	Yes*

^{*}Waiting lists were continuously open throughout the year.

Description of Duplication of Applicants Across Waiting Lists:

LHA maintained open waiting lists throughout the year. Applicants are encouraged to apply for all housing programs which will meet their needs and desires. In addition to the above, LHA also has waiting lists for non-MTW housing programs and applicants also apply for these housing programs as appropriate. These non-MTW housing programs include affordable and tax credit housing where vouchers can be used.

ii. ACTUAL CHANGES TO THE WAITING LIST IN THE PLAN YEAR

Description of any actual changes to the organizational structure or policies of the waiting list(s), including any opening or closing of a waiting list, during the Plan Year.

WAITING LIST NAME	DESCRIPTION OF ACTUAL CHANGES TO WAITING LIST
Housing Choice Voucher	No changes
Public Housing – Family	No changes
Public Housing – Mahoney	No changes
Manor	
Crossroads House—Project-	No changes
Based Vouchers	

D. INFORMATION ON STATUTORY OBJECTIVES AND REQUIREMENTS

i. 75% OF FAMILIES ASSISTED ARE VERY LOW INCOME

HUD will verify compliance with the statutory requirement that at least 75% of the households assisted by the MTW PHA are very low income for MTW public housing units and MTW HCVs through HUD systems.

The following table is data for the actual families housed upon admission during the Plan Year reported in the "Local, Non-Traditional: Tenant-Based, "Local, Non-Traditional: Property-Based," and Local, Non-Traditional: Homeownership" categories. Lincoln Housing Authority had no MTW initiatives in these 3 categories. The data does not include households reported in the "Local, Non-Traditional Services Only" category.

INCOME LEVEL	NUMBE OF LOCAL, NON-TRADITIONAL HOUSEHOLDS ADMITTED IN THE PLAN YEAR
80% -50% Area Median Income	0
49% -30% Area Median Income	0
Below 30% Area Median Income	0
TOTAL LOCAL, NON-TRADITIONAL HOUSHOLDS ADMITTED	0

ii. MAINTAIN COMPARABLE MIX

HUD will verify compliance with the statutory requirement that MTW PHAs continue to serve a comparable mix of families by family size by first assessing a baseline mix of family sizes served by the MTW PHA prior to entry into the MTW demonstration (or the closest date with available data) and compare that to the current mix of family sizes served during the Plan Year.

BASELINE MIX OF FAMILY SIZES SERVED (upon entry to MTW)							
FAMILY	OCCUPIED	UTILIZED	NON-MTW	BASELINE	BASELINE		
SIZE	PUBLIC	HCVS	ADJUSTMENTS*	MIX NUMBER	MIX		
	HOUSING				PERCENTAGE		
	UNITS						
1 Person	122	954	164	1,240	40.1%		
2 Person	32	651	-162	521	16.9%		
3 Person	64	469	-178	355	11.5%		
4 Person	51	286	28	365	11.8%		
5 Person	26	130	152	308	10.0%		
6+ Person	25	104	172	301	9.7%		
TOTAL	320	2,604	176	3,090	100.0%		

^{* &}quot;Non-MTW Adjustments" are defined as factors that are outside the control of Lincoln Housing Authority. HUD's example of an acceptable "Non-MTW Adjustment" would include demographic changes in the community's overall population. If the MTW PHA includes "Non-MTW Adjustments," a thorough justification, including information substantiating the numbers given, should be included below.

Justification for any "Non-MTW Adjustments:

The Non-MTW adjustments shown in the above table were submitted May 22, 2017 in our Annual MTW Report. The report was accepted by HUD February 1, 2018.

The original Occupied Public Housing Units and Utilized HCVS (baseline numbers shown in columns 2 and 3 above) were calculated from a June 1999 MTCS report (precursor to PIC). We are uncertain of the accuracy of the MTCS numbers at that time, but it is the only data we have from that time period. LHA has not implemented any MTW activities that would affect the distribution of household sizes other than the combination of the voucher and certificate program into one voucher program at the beginning of the demonstration. All non-MTW agencies have since done this also. The change from certificates to vouchers affects the mix of families served from the waiting list, since the Certificate program had a set number of Certificates by bedroom size, and selection from the waiting list was determined by the bedroom size of the Certificate available. The switch to an all Voucher program results in the next family on the waiting list getting assistance regardless of family size or bedroom size. Over time the mix of families served

in the voucher program simply reflects the distribution of families who apply. The trend since converting to an all-voucher program is that we are continuing to serve an increasing number of larger families and one person households. This would be a reflection of the demographics of our waiting list and not based on anything LHA has done through MTW.

MIX OF FAMILY SIZES SERVED (in Plan Year)						
FAMILY	BASELINE MIX	NUMBER OF	PERCENTAGE	PERCENTAGE		
SIZE	PERCENTAGE**	HOUSEHOLDS	OF	CHANGE FROM		
		SERVED IN	HOUSEHOLDS	BASELINE YEAR TO		
		PLAN YEAR ^	SERVED IN	CURRENT PLAN		
			PLAN YEAR ^^	YEAR		
1 Person	40.1%	1,513	42.8%	2.7%		
2 Person	16.9%	511	14.5%	(2.4%)		
3 Person	11.5%	380	10.7%	(0.8%)		
4 Person	11.8%	414	11.7%	(0.1%)		
5 Person	10.0%	362	10.2%	0.2%		
6+ Person	9.7%	355	10.0%	0.3%		
TOTAL	100.0%	3,535	100.0%	0.0%		

^{**} The "Baseline Mix Percentage" figures given in the "Mix of Family Sizes Served (in Plan Year)" table matches those in the column of the same name in the "Baseline Mix of Family Sizes Served (upon entry to MTW)" table. The Baseline Mix Percentage was adjusted (see previous table) and accepted by HUD in a previous year.

Justification for any Variances of more than 5% between the Plan Year and Baseline Year:

LHA has not implemented any MTW activities that would affect the distribution of household sizes other than the combination of the voucher and certificate program into one voucher program at the beginning of the demonstration. All non-MTW agencies have since done this also. The change from certificates to vouchers affects the mix of families offered from the waiting list, since the Certificate program had a set number of Certificates by bedroom size, and selection from the waiting list was determined by the bedroom size of the Certificate available. The switch to an all Voucher program results in the next family on the waiting list getting assistance regardless of family size or bedroom size. Over time the mix of families served in the voucher program simply reflects the distribution of families who apply. The trend since

[^] The "Total" in the "Number of Households Served in Plan Year" column matches the "Actual Total" box in the "Actual Number of Households Served in the Plan Year" table in Section II.B.i of this Annual MTW Report.

^{^^} The percentages in this column are calculated by dividing the number in the prior column for each family size by the "Total" number of households served in the Plan Year. These percentages will reflect adjustment to the mix of families served that are due to the decisions of the MTW PHA. Justification of percentages in the current Plan Year that vary by more than 5% from the Baseline Year are provided below.

converting to an all-voucher program is that we are continuing to serve an increasing number of larger families and one person households. This would be a reflection of the demographics of our waiting list and not based on anything LHA has done through MTW.

iii. NUMBER OF HOUSEHOLDS TRANSITIONED TO SELF-SUFFICIENCY IN THE PLAN YEAR

MTW ACTIVITY NAME/NUMBER	NUMBER OF HOUSEHOLDS TRANSITIONED TO SELF- SUFFICIENCY*	MTW PHA LOCAL DEFINITION OF SELF- SUFFICIENCY
Rent Reform #1, #2, #3	401	Households who voluntarily ended participation in rental assistance
HUD FSS Program (not MTW Activity)	15	Regular FSS Program and Completion Criteria
	416	
SUB TOTAL		
LESS: Households Duplicated Across MTW Activities	(8)	
TOTAL Households Transitioned to Self-Sufficiency	408	

III. Proposed MTW Activities

All proposed activities that are granted approval by HUD are reported on in Section IV as Approved Activities.

IV. Approved MTW Activities

A. IMPLEMENTED ACTIVITIES

Rent Reform Initiatives					
Number	Description	Statutory Objective			
Rent Reform 1	Interim Re-examinations	-Cost Effectiveness -Self-Sufficiency			
Rent Reform 2	Minimum Earned Income	-Self-Sufficiency			
Rent Reform 3	Rent Calculations	-Cost Effectiveness			
Rent Reform 4	Rent Burden (Rent Choice)	-Housing Choice			
Rent Reform 5	Average Utility Allowances	-Cost Effectiveness			
Rent Reform 6	Biennial Re-Examinations	-Cost Effectiveness			
Other Initiati	ves				
Initiative 1	Income Eligibility	-Cost Effectiveness			
Initiative 2	Responsible Portability	-Cost Effectiveness			
Initiative 3	Initiative 3 moved to Rent Reform 6 at HUD's request				
Initiative 4	HQS Inspections Waiver	-Cost Effectiveness			
Initiative 5	Inspections & Rent Reasonableness Determinations	-Cost Effectiveness			
Initiative 6	Project-Based Voucher Units	-Housing Choice			
		-Cost Effectiveness			
Initiative 7	RentWise Tenant Education	-Housing Choice			
		-Cost Effectiveness			
Initiative 8	Resident Services Program	-Housing Choice			
Initiative 9	Landlord Incentive HAP	-Housing Choice			

On the following pages, the following abbreviations are used: CE = Cost Effectiveness; HC = Housing Choice; and SS = Self-Sufficiency. In May, 2013, a revised HUD Form 50900 was approved for use by the Office of Management and Budget (OMB). HUD Form 50900 provides details on the required elements of the Annual MTW and Annual MTW Report. The HUD Form 50900 was updated January 2018. This form requires the use of standard metrics, as applicable, in order to allow HUD to analyze and aggregate data across all PHA's with similar activities. On the following pages, we have identified the standard metric(s) applicable to each initiative.

Rent Reform 1

ACTIVITY: INTERIM RE-EXAMINATIONS

i. PLAN YEAR APPROVED, IMPLEMENTED, AMENDED

Programs Affected: HCV & PH Programs

<u>Plan Year Proposed:</u> April 1, 1999

Plan Year Approved: FY 2000

<u>Plan Year Implemented:</u> July 1, 1999

Statutory Objectives: Reduce cost and achieve greater cost effectiveness in federal expenditures

Give incentives to obtain employment and become economically

self-sufficient

ii. DESCRIPTION/IMPACT/UPDATE

This initiative reduces the requirement for interim re-examinations.

<u>Income increase</u>: If the family's income increases without a change in family composition, then LHA will wait until the annual re-examination to re-determine any possible rent increase. Families who report zero income will be required to report income changes at their quarterly certification and rents will be changed accordingly.

Income decrease: LHA will not lower rent for payments due to a temporary loss of income of one month (30 days) or less duration. If a family member has reduced or terminated employment income, LHA will make the rent decrease 90 days after the decrease in income occurred or after all verifications are received to re-determine eligibility, whichever is the latest. Families who terminate their employment for good cause will be eligible for an immediate interim review and rent decrease, if applicable. Good cause will include lay-off, reduction-in-force, accident, injury, or illness which precludes work. In consideration of hardship, families will be exempt from this 90 day re-employment period if they meet one of the exemptions for the Minimum Earned Income (MEI) requirement shown later in this plan (Rent Reform #2).

It should be noted that the policy on income increases does not require an MTW waiver. The section on income decreases, specifically the 90 day period for a rent adjustment requires MTW flexibility. This interim policy affects households who have reduced or terminated employment. It delays rent decreases for 90 days after the decrease in income occurred or after all verifications

are received to encourage people to find immediate re-employment. HUD regulation at 24 CFR 982.516(b)(2) and (3) states "The PHA must make the interim determination within a reasonable time after the family request. Interim examinations must be conducted in accordance with policies in the PHA administrative plan". However, the Housing Choice Voucher guidebook on page 12-10 defines "reasonable time" as the first day of the month following the date of the reported change.

We chose to list the above polices together. When LHA initially began the MTW program, the policy on income increases was part of our MTW plan as a way to encourage and reward households for increasing income such as through new employment. As family income increases, the family is not subject to an immediate re-examination of income and assets and the corresponding rent increase. The Quality Housing and Work Responsibility Act (QHWRA) of 1998 incorporated this part of Lincoln Housing Authority's MTW initiative on interim reexaminations.

IMPACT AND OUTCOME

LHA proposed and implemented this policy at the onset of its MTW program as an employment incentive to families. As families increased their income, they were not subject to an immediate re-examination of income and assets and the corresponding rent increase. The Quality Housing and Work Responsibility Act (QHWRA) of 1998 adopted this same initiative. Since the policies regarding income increases are not part of our MTW waivers, we are not collecting any data on this part of the activity.

The housing authority has continued to implement the policies on rent reduction due to decreased income. These policies encourage families to retain employment as well as to make it a priority to seek new employment when job losses occur. We believe this initiative has encouraged families to seek new employment without contacting the housing authority for a rent adjustment or to report job losses.

A local benchmark (see Additional Local Metrics below) for this initiative was to achieve 50% of the reported job changes achieving no rent decrease. This would represent an effective policy inasmuch as it will show people retaining their employment or being incentivized to seek new employment because a rent decrease was not forthcoming. We use a point in time system for data collection and our data shows that job changes or job losses for 59.3% of households and did not result in a rent decrease. We see fewer rent decreases following a job loss or job change because families who become unemployed are encouraged to seek and obtain new employment. Lincoln's very low unemployment rate at 2.9% (March 2019) provides many opportunities for new employment. Our MTW employment requirements are effective in this environment.

Hardship data is also shown in Additional Local Metrics.

HUD STANDARD METRICS

For this initiative, LHA is using the following standard metrics from Form 50900:

CE #1 Agency Cost Savings

HUD Instructions for this metric are shown in the following two rows.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Total cost of task in	Cost of task prior to	Expected cost of the task	Actual cost of the task	Whether the outcome
dollars (decrease)	implementation of the	after implementation of	after implementation of	meets or exceeds the
	activity in (dollars).	the activity (in dollars)	the activity (in dollars)	benchmark

Rent Reform #1 Interim Re-examinations

This initiative reduces the number of required interim re-examinations for decreases in earned income. The baseline agency cost is calculated from the number of interim re-examinations (see CE #2) that were required for decreases in household income prior to the initiative. Through this initiative, the interim reviews are no longer required.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
	(November 2013)			
Total cost of Interim re-	Staff labor = 90 hours		Staff labor = 0 hours (See	
examinations under this	(See CE#2) X \$27.14 per	\$0	CE#2) X \$27.14 per hour =	Yes
initiative (decrease).	hour = \$2.443		\$0	

CE #2 Staff Time Savings

HUD Instructions for this metric are shown in the following two rows.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Total time to complete	Total amount of staff	Expected amount of total	Actual amount of total	Whether the outcome
the task in staff hours	time dedicated to the	staff time dedicated to	staff time dedicated to	meets or exceeds the
(decrease)	task prior to	the task after	the task after	benchmark
	implementation of the	implementation of the	implementation of the	
	activity (in hours).	activity (in hours).	activity (in hours).	

Rent Reform #1 Interim Re-examinations

This initiative reduces the number of required interim re-examinations for decreases in earned income. The baseline is a measure of the number of additional interim re-examinations that were performed without this Rent Reform #1 Initiative on Interim Re-examinations. This baseline level was 120 interim re-examinations per year at .75 hours per interim re-examination.

Unit of Measurement	Baseline (November 2013)	Benchmark	Outcome	Benchmark Achieved
Number of interim re- examinations under this	120 interim re- examinations .75 hours	0 hours	0 additional interim re- examinations @. 75 hour	Yes
initiative	per interim re-	o nours	per interim re-	
	examination = 90 hours		examinations = 0 hours	

CE #5 Increase in Agency Rental Revenue

HUD Instructions for this metric are shown in the following two rows.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Rental revenue in dollars	Rental revenue prior to	Expected rental revenue	Actual rental revenue	Whether the outcome
	implementation of the	after implementation of	after implementation of	meets or exceeds the
	activity (in dollars).	the activity (in dollars)	the activity (in dollars).	benchmark

Rent Reform #1 Interim Re-examinations

This change to the interim re-examination policy was not intended and will not have significant effect on rental revenue. However, we expect total revenue to go up moderately over time due to inflation

Unit of Measurement	Baseline (FY 2008)	Benchmark	Outcome	Benchmark Achieved
Rental revenue in dollars	HCV: \$7,331,316 PH: \$ 997,006	HCV: \$8,701,100 PH: \$1,276,866	HCV: \$10,730,356 PH: \$1,494,560	Yes
	TOTAL REVENUE: \$8,328,322	TOTAL REVENUE: \$9,977,966	TOTAL REVENUE: \$12,224,916	

SS #1 Increase in Household Income

 $\ensuremath{\mathsf{HUD}}$ Instructions for this metric are shown in the following two rows.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Average earned income	Average earned income	Expected averaged	Actual average earned	Whether the outcome
of households affected by	of households affected by	earned income of	income of households	meets or exceeds the
this policy in dollars	this policy prior to	households affected by	affected by this policy	benchmark
(increase)	implementation of the	this policy prior to	after implementation (in	
	activity in (dollars)	implementation of the	dollars)	
		activity (in dollars).		

Rent Reform #1 Interim Re-examinations

The data for this initiative is the average earned income of households that have earned income. Households without earned income are not affected by this policy on interim re-examinations.

Unit of Measurement	-	seline il 2014)	Ben	chmark	Ou	itcome	Benchmark Achieved
Average earned income of households with earned income.	PH HCV	\$22,643 \$14,127	PH: HCV:	\$22,000 \$14,000	PH HCV	\$29,908 \$18,199	Yes

SS #3 Increase in Positive Outcomes in Employment Status

HUD Instructions for this metric are shown in the following three rows.

Report the Baseline, Benchmark and Outcome data for each type of employment status for those head(s) of households affected by the self-sufficiency activity.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Report the following	Head(s) of household in	Expected head(s) of	Actual head(s) of	Whether the outcome
information separately	< <category name="">> prior</category>	households in < <category< td=""><td>households in <<category< td=""><td>meets or exceeds the</td></category<></td></category<>	households in < <category< td=""><td>meets or exceeds the</td></category<>	meets or exceeds the
for each category:	to implementation of the	name>> after	name>>after	benchmark
(1) Employed Full-Time	activity (number). This	implementation of the	implementation of the	
(2) Employed Part-Time	number may be zero.	activity (number)	activity (number).	
(3) Enrolled in an				
Educational Program	Percentage of total work-	Expected percentage of	Actual percentage of total	Whether the outcome
(4) Enrolled in a Job	able households in	total work-able	work-able households in	meets or exceeds the
Training Program	< <category name="">>prior</category>	households in < <category< td=""><td><<category name="">>after</category></td><td>benchmark.</td></category<>	< <category name="">>after</category>	benchmark.
(5) Unemployed	to implementation of	name>>after	implementation of the	
(6) Other	activity (percent). This	implementation of the	activity (percent).	
	number may be zero	activity (percent).	, , ,	

Rent Reform #1 Interim Re-examinations

For this metric, we are measuring two of the units from the standard units of measurement. Note that (6) Other is used with two definitions. The first "Other" Category is Work-Able Households employed full or part-time. This is a combination of (1) Employed Full-time and (2) Employed Part-time from the HUD instructions above. This was a necessary modification by LHA. Category (6) Other was also used to specifically show the outcome that this specific initiative has on the households affected by Rent Reform #1.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
	April 2010			
(3) Number of work-able	PH 29 out of 168		PH 3 out of 147	
households enrolled in an	HCV 137 out of 1473		HCV 47 out of 1,099	
Educational Program as measured by reported	Total 166 out of 1641	166 out of 1641	Total 50 out of 1,246	-
educational benefit	10tal 100 0ut 01 1041	100 001 01 1041	10tal 30 00t 01 1,246	
income				
(3) Percent of work-able	PH 17%		PH 2 %	Nothe percentage of
households enrolled in	HCV 9%		HCV 4%	households in education
education program as				decreased, however, the percentage of employed
measured by reported educational benefit	Total 10%	10%	Total 4%	households increased
income				
(5) Unemployed-Number	PH 34 out of 168		PH 11 out of 147	
of Work-Able households	HCV 601 out of 1473		HCV 175 out of 1,099	
				-
	Total 635 out of 1641	656 out of 1641	Total 184 out of 1,246	
(5) Unemployed—Percent	PH 20%		PH 7%	
of Work-Able households	HCV 41%		HCV 16%	Yes
	Total 39%	40%	Total 15%	
(6) Other: Number of	PH 134 out of 168		PH 136 out of 147	
Work-Able Households	HCV 872 out of 1473		HCV 924 out of 1,099	
who are employed full or				-
part-time	Total 1,006 out of 1641	985 out of 1641	Total 1,060 out of 1,246	

(6) Other: Percentage of Work-Able Households	PH 80% HCV 59%		PH 93% HCV 84%	Yes
who are employed full or part-time	Total 61%	60%	Total 85%	
(6) Other: Number of households who transitioned from one job to another without a rent decrease during a period of unemployment of 90 days or less	0	120	192	Yes
(6) Other: Percentage of households who transitioned from one job to another without a rent decrease during a period of unemployment of 90 days or less	0%	50%	192 / 324 = 59.3 %	Yes

SS #4 Households Removed from Temporary Assistance for Needy Families (TANF)

HUD Instructions for this metric are shown in the following two rows.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Number of households	Households receiving	Expected number of	Actual households	Whether the outcome
receiving TANF assistance	TANF prior to	households receiving	receiving TANF after	meets or exceeds the
(Decrease)	implementation of the	TANF after	implementation of the	benchmark
	activity (number)	implementation of the	activity (number).	
		activity (number).		

Rent Reform #1 Interim Re-examinations

HUD has requested this standard metric to be included with this initiative. This initiative on Interim Reviews has no effect on a family's participation in, use of, or eligibility for Temporary Assistance for Needy Families (TANF). Families will not be removed from or added to TANF as a result of this initiative. LHA gave a voucher admission preference for TANF families through January 31, 2015. New admissions as well as changes in current households receiving TANF will cause the numbers to vary over time but this variance is attributed to factors other than this initiative.

Unit of Measurement	Baseline (April 2010)	Benchmark	Outcome	Benchmark Achieved
Number of households receiving TANF Assistance (decrease)	PH: 25 HCV: 461	PH: 25 HCV: 460	PH: 17 HCV: 422	Yes
	TOTAL = 486	TOTAL = 485	TOTAL = 439	

SS #8 Households Transitioned to Self-Sufficiency

HUD instructions for this metric are shown in the following two rows:

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Number of households	Households transitioned	Expected households	Actual households	Whether the outcome
transitioned to self-	to self-sufficiency (< <pha< td=""><td>transitioned to self</td><td>transitioned to self</td><td>meets or exceeds the</td></pha<>	transitioned to self	transitioned to self	meets or exceeds the
sufficiency (increase).	definition of self-	sufficiency (< <pha< td=""><td>sufficiency (<<pha< td=""><td>benchmark</td></pha<></td></pha<>	sufficiency (< <pha< td=""><td>benchmark</td></pha<>	benchmark
The PHA may create one	sufficiency>>) prior to	definition>>) after	definition>>) after	
or more definitions for	implementation of the	implementation of the	implementation of the	
"self-sufficiency" to use	activity (number). This	activity (number).	activity (number).	
for this metric. Each time	number may be zero.			
the PHA uses this metric,				
the "Outcome" number				
should also be provided				
in Section (II) Operating				
Information in the space				
provided.				

Rent Reform #1 Interim Re-examinations

PHA Definition of Self-Sufficiency: For this metric, LHA is defining self-sufficiency as families who voluntarily end participation in the voucher or public housing program.

Unit of Measurement	Baseline (FY 2013)	Benchmark	Outcome	Benchmark Achieved
Number of households transitioned to self-	HCV: 320 Households	HCV: 320 Households	HCV: 373 Households	Yes
sufficiency	PH: <u>17 Households</u>	PH: <u>17 Households</u>	PH: 28 Households	103
	TOTAL: 337 Households	TOTAL: 337 Households	TOTAL: 401 Households	

ADDITIONAL LOCAL METRICS

Local metrics are provided to give additional view of the impact of the initiative. In most, but not all cases, the local metric follows the format prescribed by HUD's Standard metrics.

The following table shows the number of job losses or job changes during the target month. In 59.6% of the cases, no decrease in rent was required.

METRIC	BASELINE	BENCHMARK	OUTCOME
Reported job loss or job change with an effective action date in the month of November	Annual and Interim Reviews Effective 11/1/2010	Percentage of the job changes which did not result in a rent decrease	Annual and Interim Reviews Effective 11/1/2018
Total number of job losses or job changes	76		47
Number job losses or job changes requiring a rent decrease	15		19
Number of job losses or job changes which did not result in a rent decrease	61		28
Percent with no rent decrease	80%	50% or more	59.6%

Hardships: Of the 19 who required rent decreases, 8 received an immediate hardship rent reduction for good cause. Eleven (11) received a rent reduction after a 90 day delay.

iii. ACTUAL NON-SIGNIFICANT CHANGES TO ACTIVITY

None

iv. ACTUAL CHANGES TO METRICS/DATA COLLECTION

None

v. ACTUAL SIGNIFICANT CHANGES TO ACTIVITY

None

vi. CHALLENGES IN ACHIEVING BENCHMARKS AND POSSIBLE STRATEGIES

None

Rent Reform 2

ACTIVITY: MINIMUM EARNED INCOME

i. PLAN YEAR APPROVED, IMPLEMENTED, AMENDED

Program Affected: HCV & PH Programs

<u>Plan Year Proposed:</u> April 1, 1999

Plan Year Approved: FY 2000

<u>Plan Year Implemented:</u> July 1, 1999

<u>Statutory Objectives</u>: Give incentives to obtain employment and become economically

self-sufficient

ii. DESCRIPTION/IMPACT/UPDATE

LHA will include a minimum amount of earned income when calculating Annual Income whether or not a family is working. The minimum amount of earned income for families with one eligible adult will be based on 25 hours per week of employment at the federal or state minimum wage, whichever is greater. The minimum amount of earned income for families with two or more eligible adult members will be based on 40 hours per week of employment at minimum wage. LHA will count the higher of the Minimum Earned Income (MEI) or the actual earned income for the household. The minimum earned income will be added to any unearned income the family receives. Eligible adults are persons 18 years of age or older who do not qualify for an exemption from the MEI. All adults in the household must be exempt in order for the household to be exempt from the minimum earned income requirements. LHA has eight categories of hardship exemptions such as illness, elderly or disabled, students, caretakers, and participants in approved self-sufficiency programs. These exemptions serve as the hardship policy for the MEI requirement.

IMPACT AND OUTCOME

LHA views the Minimum Earned Income (MEI) as one of the flagship initiatives of our MTW program. MEI promotes and encourages employment by implementing a work requirement.

The requirement lays out the basic expectation that a work-able adult should work at least 25 hours per week at minimum wage. The beauty of MEI is that it allows the family the flexibility of figuring out how to meet the rent generated by MEI, rather than a strict requirement to work a certain number of hours at a job. In that sense, MEI acts similar to a minimum rent. It is not strictly a minimum rent, because families can have other sources of income besides MEI that are included in the rent calculation with MEI, or can be exempt from MEI. In addition, because the rent calculation is based on an expected level of earned income, each income review with a family involves a conversation about work and the expectation to work. This was a major change in focus from our previous communication with tenants - from just calculating the numbers to discussing work as a basic expectation.

Since implementing the MEI policy in 1999, it has gradually changed due to increases in minimum wage. The original MEI was based on a federal and state minimum wage of \$5.15 per hour. The following chart shows the changes in MEI over time. The federal minimum wage has not changed since 2009. However, due to a state voter initiative, the state minimum wage increased to \$8.00 in 2015 and to \$9.00 in 2016. The MEI will continue to be adjusted in accordance with changes in the federal or state minimum wage.

Effective Date	Minimum Wage	MEI for 1 person	MEI for 2 persons
July 1, 1999 (start of MTW)	\$5.15	\$6,698	\$10,712
July 24, 2007	\$5.85	\$7,605	\$12,168
July 24, 2008	\$6.55	\$8,515	\$13,624
July 24, 2009	\$7.25	\$9,425	\$15,080
January 1, 2015	\$8.00	\$10,400	\$16,640
January 1, 2016	\$9.00	\$11,700	\$18,720

The maximum amount of MEI for a household is shown above. Actual MEI is reduced by the amount of earned income for the household. Where the chart shows 1 or 2 persons, it is referring to the number of adults who are "eligible to work" or "work-able" meaning they do not have one of the hardship exemptions from MEI. If there is a household with 2 adults but one is exempt, then the column labeled "MEI for 1 person" is used.

Data for the MEI initiative shows that at the end of FY 2018-2019, there were 28 households who had MEI in Public Housing and 284 in the Housing Choice Voucher program. Note, however, that the amount of income added to each of these MEI households may be anywhere from \$1.00 to the maximum \$18,720 for a household with two adults and no exemptions and no

earned income. The Total Tenant Payment for a household with two adults at the maximum MEI would be \$421.

MEI is shown to promote and encourage employment through the outcomes for households ending the MEI requirement. Along with employment, we also see education or participation in a self-sufficiency program as positive steps toward future employment. During this fiscal year, 251 households ended their MEI requirement and 67% of those households ended their MEI requirement through employment or participation in education or a self-sufficiency program. Of this group, the average time spent subject to the MEI requirement was 1.5 years and the median time was 1 year. This outcome is a good indicator that the MEI requirement encourages people toward employment or toward education and training leading to employment.

Further data on the positive effect of the MEI requirement is the total number of households with wages. The data in the tables for Rent Reform Initiative #1 clearly show a high percentage of households with wages, another indication that our program emphasis on work expectations is successful. Both programs were above benchmark. The unemployment rate in Lincoln has remained low at 2.9% (March 2019) and the overall economy has continued to improve. Our MTW employment requirements are effective in this environment.

HUD STANDARD METRICS

For this initiative, LHA is using the following standard metrics from Form 50900:

HUD Instructions for	this metric are shown ir	the following two rov	ws.	
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Average earned income of households affected by this policy in dollars (increase)	Average earned income of households affected by this policy prior to implementation of the activity in (dollars)	Expected averaged earned income of households affected by this policy prior to implementation of the activity (in dollars).	Actual average earned income of households affected by this policy after implementation (in dollars)	Whether the outcome meets or exceeds the benchmark
	Kent Kelon	m #2 Minimum Ea	rned Income	
The data for this initia			ds that have earned inco	ome.
The data for this initia				ome. Benchmark Achieved

SS #3 Increase in Positive Outcomes in Employment Status

HUD Instructions for this metric are shown in the following three rows.

Report the Baseline, Benchmark and Outcome data for each type of employment status for those head(s) of households affected by the self-sufficiency activity.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Report the following	Head(s) of household in	Expected head(s) of	Actual head(s) of	Whether the outcome
information separately	< <category name="">> prior</category>	households in < <category< td=""><td>households in <<category< td=""><td>meets or exceeds the</td></category<></td></category<>	households in < <category< td=""><td>meets or exceeds the</td></category<>	meets or exceeds the
for each category:	to implementation of the	name>> after	name>>after	benchmark
(1) Employed Full-Time	activity (number). This	implementation of the	implementation of the	
(2) Employed Part-Time	number may be zero.	activity (number)	activity (number).	
(3) Enrolled in an				
Educational Program	Percentage of total work-	Expected percentage of	Actual percentage of total	Whether the outcome
(4) Enrolled in a Job	able households in	total work-able	work-able households in	meets or exceeds the
Training Program	< <category name="">>prior</category>	households in < <category< td=""><td><<category name="">>after</category></td><td>benchmark.</td></category<>	< <category name="">>after</category>	benchmark.
(5) Unemployed	to implementation of	name>>after	implementation of the	
(6) Other	activity (percent). This	implementation of the	activity (percent).	
	number may be zero	activity (percent).	,	

Rent Reform #2 Minimum Earned Income

For this metric, we are measuring the households who end the Minimum Earned Income (MEI) requirement because of education, job training (self-sufficiency) program, and employment. The denominator for the percentages is the number of households who ended MEI during the year.

We are using the following from the standard units of measurement:

Category 3 Education

Category 4 Job Training

Category 6 Other—Employed at more than Minimum Earned Income

Unit of Measurement	Baseline (1999—Pre-MTW)	Benchmark	Outcome	Benchmark Achieved
(3) Number of MEI		PH: 1	PH: 0	
Households Enrolled in an	0	HCV: 14	HCV: 14	
Educational Program				
		TOTAL =	Total = 14 out of 251	
		15 out of 500		
(3) Percentage of MEI				
Households Enrolled in	0%	3%	6%	Yes
an Educational Program				
(3) Number of MEI		PH: 1	PH: 0	
Households Enrolled in a	0	HCV: 14	HCV: 24	
Job Training Program				
		TOTAL =	Total = 24 out of 251	
		15 out of 500		
(3) Percentage of MEI				
Households Enrolled in a	0%	3%	10%	Yes
Job Training Program				
(6) Other: Number of MEI		PH: 5	PH: 3	
Households employed at		HCV: 70	HCV: 128	
more than Minimum	0			
Earned Income		TOTAL =	Total = 131 out of 257	
		75 out of 500		
(6) Other: Percentage of				
MEI Households				
employed at more than	0%	15%	52%	Yes
Minimum Earned Income				

SS #4 Households Removed from Temporary Assistance for Needy Families (TANF)

HUD Instructions for this metric are shown in the following two rows.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Number of households	Households receiving	Expected number of	Actual households	Whether the outcome
receiving TANF assistance	TANF prior to	households receiving	receiving TANF after	meets or exceeds the
(Decrease)	implementation of the	TANF after	implementation of the	benchmark
	activity (number)	implementation of the	activity (number).	
		activity (number).		

Rent Reform #2 Minimum Earned Income

TANF households are not affected by the Minimum Earned Income (MEI) policy. As a result, the data is zero (0).

Baseline	Benchmark	Outcome	Benchmark Achieved
0	0	0	Yes
	Baseline 0	Baseline Benchmark 0 0	Baseline Benchmark Outcome 0 0 0

SS #5 Households Assisted by Services that Increase Self-Sufficiency

HUD Instructions for this metric are shown in the following two rows.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Number of households	Households receiving	Expected number of	Actual households	Whether the outcome
receiving services aimed	self-sufficiency services	households receiving self-	receiving self-sufficiency	meets or exceeds the
to increase self-	prior to implementation	sufficiency services after	services after	benchmark
sufficiency (increase)	of the activity (number)	implementation of the	implementation of the	
		activity (number).	activity (number).	

Rent Reform #2 Minimum Earned Income

Minimum Earned Income (MEI) households, by definition, are households who are work-able and not participating in self-sufficiency activities. If participating in self-sufficiency activities, these households would be exempt from the MEI requirement. Data will continue to be zero (0).

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
MEI Households who receive self-sufficiency services	0 Households	0 Households	0 Households	Yes

SS #6 Reducing per Unit Subsidy Costs for Participating Households

HUD Instructions for this metric are shown in the following two rows.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Average amount of	Average subsidy per	Expected average subsidy	Actual average subsidy	Whether the outcome
Section 8 and/or 9 subsidy	household affected by this	per household affected by	per household affected by	meets or exceeds the
per household affected by	policy prior to	this policy after	this policy after	benchmark
this policy in dollars	implementation of the	implementation of the	implementation of the	
(decrease)	activity (in dollars)	activity (in dollars)	activity (in dollars)	

Rent Reform #2 Minimum Earned Income

The baseline data for this initiative is the average Housing Assistance Payment (HAP) of households subject to the Minimum Earned Income (MEI) policy if the MEI policy were not implemented. The Outcome is the current average HAP of families subject to MEI.

Unit of Measurement	Baseline (November 2013)	Benchmark	Outcome	Benchmark Achieved
Average amount of subsidy per MEI Households	\$533	\$460	\$448	YES - HAP costs are lower due to MEI, but are increasing relative to baseline over time due to increasing rental costs.

Another measure of HAP savings not dependent on rental costs might be to compare average TTP of MEI households (\$430) compared to the average TTP of the same households if MEI was not included (\$290), a difference of \$140 per household per month.

SS #7 Increase in Agency Rental Revenue

$\ensuremath{\mathsf{HUD}}$ Instructions for this metric are shown in the following two rows.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Rental revenue in dollars	Rental revenue prior to	Expected rental revenue	Actual rental revenue	Whether the outcome
	implementation of the	after implementation of	after implementation of	meets or exceeds the
	activity (in dollars).	the activity (in dollars)	the activity (in dollars).	benchmark

Rent Reform #2 Minimum Earned Income

This change to the interim re-examination policy was not intended and will not have significant effect on rental revenue. However, we expect total revenue to go up moderately over time due to inflation

Unit of Measurement	Baseline (FY 2008)	Benchmark	Outcome	Benchmark Achieved
Rental revenue in dollars	HCV: \$7,331,316	HCV: \$8,701,100	HCV: \$10,730,356	
	PH: \$ 997,006	PH: \$1,276,866	PH: \$1,494,560	Yes
	TOTAL REVENUE: \$8,328,322	TOTAL REVENUE: \$9,977,966	TOTAL REVENUE: \$12,224,916	

SS #8 Households Transitioned to Self-Sufficiency

HUD instructions for this metric are shown in the following two rows:

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Number of households transitioned to self- sufficiency (increase).	Households transitioned to self-sufficiency (< <pha definition of self-</pha 	Expected households transitioned to self sufficiency (< <pha< td=""><td>Actual households transitioned to self sufficiency (<<pha< td=""><td>Whether the outcome meets or exceeds the benchmark</td></pha<></td></pha<>	Actual households transitioned to self sufficiency (< <pha< td=""><td>Whether the outcome meets or exceeds the benchmark</td></pha<>	Whether the outcome meets or exceeds the benchmark
The PHA may create one or more definitions for "self-sufficiency" to use	sufficiency>>) prior to implementation of the activity (number). This	definition>>) after implementation of the activity (number).	definition>>) after implementation of the activity (number).	Dencimark
for this metric. Each time the PHA uses this metric, the "Outcome" number	number may be zero.	delivity (indiniser).	detivity (number).	
should also be provided in Section (II) Operating				
Information in the space provided.				

Rent Reform #2 Minimum Earned Income

PHA Definition of Self-Sufficiency: For this metric, LHA is defining self-sufficiency as families who voluntarily end participation in the voucher or public housing program.

Unit of Measurement	Baseline (FY 2013)	Benchmark	Outcome	Benchmark Achieved
Number of households transitioned to self-	HCV: 320 Households	HCV: 320 Households	HCV: 373 Households	Yes
sufficiency	PH: <u>17 Households</u>	PH: <u>17 Households</u>	PH: 28 <u>Households</u>	100
	TOTAL: 337 Households	TOTAL: 337 Households	TOTAL: 401 Households	

ADDITIONAL LOCAL METRICS

Local metrics are provided to give additional view of the impact of the initiative. In most, but not all cases, the local metric follows the format prescribed by HUD's Standard metrics.

As an additional metric, we looked at MEI households who terminated from either public housing or housing choice voucher programs. Our data below shows that 1 public housing MEI households and 41 Voucher MEI households terminated their assistance during the fiscal year. This was 2.1% of all public housing terminations and 8.2% of all voucher terminations.

MEI households made up 8.7% of public housing households and 9.9% of total voucher households at the end of the fiscal year. This data shows there is not a disproportionate number

of households with MEI who terminate assistance compared to other households who terminate assistance.

METRIC	BASELINE (Revised)*	BENCHMARK	OUTCOME
Comparison of MEI households terminated from public housing and housing choice vouchers in proportion to non-MEI households	April 1, 2010 to March 31, 2011	MEI households will have an equal or lower percentage of terminations relative to the proportion of MEI households to total households	April 1, 2018 to March 31, 2019
Number\Percent of MEI households (year-end)	HCV: 466 out of 2,918 16.0% PH: 28 out of 320 8.8%		HCV: 284 out of 2,866 9.9% PH: 28 out of 319 8.7%
Number\Percent of MEI households terminating (FY14)	HCV: 90 MEI households out of 500 terminations 18.0% PH: 1 MEI household out of 54 terminations 2%		HCV: 41 MEI households out of 502 terminations 8.2 % PH: 1 MEI households out of 41 terminations 2.4%
MEI households terminate at a lower rate than their overall percentage of public	HCV: 18.0% PH: 2%	HCV: Less than 9.9% PH: Less than 9%	HCV: 8.2% PH: 2.4%
housing units or vouchers	FN. 270	Fn. Less uidii 9%	FN. Z.470

For MEI households who terminated their public housing lease or ended voucher participation, the following table shows the reasons for termination during the period of April 1, 2018 to March 31, 2019. There were only 6 MEI households who were evicted for non-payment of rent out of 502 (HCV) households who terminated during the year. This is only 1.2% of all HCV terminations. In Public Housing, 0 MEI households out of 41 total terminations (0%) were for non-payment of rent.

METRIC	HCV BASELINE	PH BASELINE	нсу оитсоме	РН ОИТСОМЕ
PH and HCV: Number of terminated MEI households & Reason for Termination	April 1, 2010 to March 31, 2011 Revised Baseline*		April 1, 2018 to March 31, 2019	
Criminal Activity	4	0	0	0
Deceased	0	0	1	0
Drug Activity	5	0	0	0
Vacate Owing	0	0	0	0
Fraud	5	0	3	0
Owner HQS Defect	0	0	0	0
Tenant HQS Defect	1	0	3	0
Other Program Violation	12	0	7	0
Moved out of town	1	0	2	1
Portable Absorbed by HA	1	0	0	0
Moved in with Relative/Friend	0	0	0	0
No Reply to Annual Re-exam	4	0	3	0
No longer Requires Assistance	15	0	11	0
Reason Unknown	0	1	0	0
Moved to Nursing Home	0	0	0	0
Vacate without Notice	21	0	2	0
Transfer to Other LHA Unit	0	0	0	0
Buying a House	2	0	0	0
Eviction—Non Payment of Rent	14	0	6	0
Eviction—Other Lease Violation	0	0	1	0
Voucher Expired	5	0	1	0
Moved to Other Assisted Housing	0	0	1	0
TOTAL MEI TERMINATIONS	HCV: 90	PH: 1	HCV: 41	PH: 1
TOTAL TERMINATIONS	HCV: 500	PH: 54	HCV: 502	PH: 47

*Note: In the report for 2010-2011, we noted improved data collection which showed a higher number of MEI terminations. After further consideration, we determined the data for 2010-2011 was more appropriate to use as the baseline level for comparison in future years.

None

iv. ACTUAL CHANGES TO METRICS/DATA COLLECTION

None

v. ACTUAL SIGNIFICANT CHANGES TO ACTIVITY

None

vi. CHALLENGES IN ACHIEVING BENCHMARKS AND POSSIBLE STRATEGIES

None

Rent Reform 3

ACTIVITY: RENT CALCULATIONS

i. PLAN YEAR APPROVED, IMPLEMENTED, AMENDED

<u>Programs Affected:</u> HCV & PH Programs

For Items A - D:

<u>Plan Year Proposed:</u> April 1, 2008

Plan Year Approved: FY 2009

<u>Plan Year Implemented:</u> April 1, 2008 (new admissions and transfers)

July 1, 2008 (annual reexaminations)

For Item E:

<u>Plan Year Proposed:</u> April 1, 1999

Plan Year Approved: FY 2000

<u>Plan Year Implemented:</u> July 1, 1999

<u>Plan Year Amended:</u> FY 2016

<u>Statutory Objective</u>: Reduce cost and achieve greater cost effectiveness in federal expenditures

ii. DESCRIPTION/IMPACT/UPDATE

- A. Total Tenant Payment: Total Tenant Payment (TTP) is determined on 27% of gross income with no allowable deductions.
- B. Minimum Rent: All subsidized households are responsible to pay the owner a minimum of \$25.00 for tenant rent. The higher of the TTP minus the utility allowance or \$25.00 is used to determine the tenant rent to the owner. This requirement is waived if the head of household is disabled and has a current Social Security application pending.
- C. Calculation of Asset Income: For households with total assets for which the face value is equal to or greater than \$5,000, asset income will be based on a 2% rate multiplied by the face value. Verification requirements are modified to allow as first level of acceptable verification the household provided documents such as quarterly or end of year statements.

For assets under \$5,000 in face value, first acceptable verification level is self-certification of face value and income. The income will be excluded if total assets are under \$5,000.

Special Needs Trusts are an excluded asset. In 2016, the Nebraska legislature passed the Achieving a Better Life Experience (ABLE) law which authorized ENABLE accounts to allow children and adults with qualifying disabilities in Nebraska to save money without jeopardizing their eligibility for government benefits. In our 2017-2018 Plan, we excluded these types of accounts as an asset as we do the special needs trusts.

Rental properties are considered personal assets and held as investments rather than business assets. Under MTW policy, asset income from rental properties held by applicants/tenants will be calculated using either 1) the actual annual generated income from the asset, or 2) the imputed asset income by using the face value of the property multiplied by 2%, whichever is greater.

D. Verifications: LHA will utilize Enterprise Income Verification (EIV) as the first level of acceptable verification. In lieu of third party verifications, tenant provided documents would be second level of acceptable verifications for the following situations:

Earned Income: three months' pay statements (pay stubs)

Social Security Income: the last Social Security Statement issued to the household by the Social Security Administration.

E: Other: LHA will not implement regulatory provisions related to Earned Income Disregard, public housing flat rents, imputed welfare income, and student earned income exclusions for adults 22 and older. Also, LHA will not implement regulatory provisions to include Special Needs Trusts as an asset or income even if the Special Needs Trust is making regular payments on the behalf of the beneficiary. Beginning with the plan year 2019-2020, LHA will exclude income received for participation in grant-funded research on the impact that income has on the development of children in low-income families, if the income has also been excluded by the State of Nebraska for use in determining eligibility for Aid to Dependent Children. The exclusion shall not exceed \$4,000 per year for four years. The research income known as 4MyBaby gift qualifies under this exemption.

For the FSS program, escrow will be calculated using 90% of gross income as the current adjusted income

In implementing the above, a hardship policy was created for tenants who were adversely affected. Details for the hardship policies are found in the Admissions and Continued Occupancy Plan and Section 8 Administrative Plan which were included in the MTW Plan.

The hardship policy applies to existing tenants or voucher participants as of specified implementation dates. At the next annual re-certification on or after the implementation date, if

it is determined that calculating TTP based on 27% of monthly gross income with no deductions will increase the tenants TTP by more than \$25, then LHA will limit the increase by utilizing the Hardship TTP.

To calculate the Hardship TTP, LHA calculates the Monthly Adjusted Income using the household's current Annual Income minus the amount of pre-existing deductions that were utilized at the last re-examination prior to the implementation date. The Hardship TTP is calculated based on 30% of this Monthly Adjusted Income, plus an additional \$25 for each successive annual re-examination. If a tenant qualifies for the initial Hardship TTP, then LHA will calculate successive Hardship TTPs by adding an additional \$25 at each annual re-examination until the Hardship TTP equals or exceeds the TTP calculated based on 27% of monthly gross income. Each year a tenant must self-certify that the previous deductions are reasonably the same or have increased. If the amount of deductions have decreased for a tenant (for example a family no longer pays day care), then a tenant will no longer qualify for the Hardship TTP. In no case shall the Hardship TTP be less than \$50 or the Tenant Rent be less than the \$25 minimum rent.

IMPACT AND OUTCOME

These revised methods of calculating housing assistance for households are much simpler and less prone to errors. Tenants, participants, landlords, and advocates have appreciated the greater simplicity and ease of understanding compared to traditional methods for calculating housing assistance. Our data shows staff continue to save a significant amount of processing time and improved rent calculation accuracy because of these initiatives. Our data collection process compares processing time for MTW participants versus non-MTW participants. The results of this initiative indicate approximately 15.4% administrative time savings per new move-in and 43.3% administrative time savings per annual re-examination compared to non-MTW administrative time. The savings in administrative time over the years has allowed us to add more vouchers (Mainstream, VASH, and Tenant Protection Vouchers), do more auditing without adding staff, and conduct more effective client interviews while still saving time compared to non-MTW client interviews. In previous years, we modified the Housing Specialist job expectations by increasing the expected time for an eligibility interview from 20-30 minutes to 45-60 minutes. This extra time allows the Housing Specialist to gather more accurate information and reduce fraud through effective interviewing. Even with this increased interview time, we are still saving significant time over baselines. The savings in administrative time for annual reviews was less this year than last year. This is primarily a function of more tenured staff doing non-MTW reviews and newer staff doing MTW reviews---the former being faster than the latter with a corresponding reduction in savings in administrative time.

Improved Program Accuracy

In January 2004 at a Public Housing Rental Integrity Summit, asset values and asset income verifications were reported to be problem areas in rent calculations as identified by HUD's Office of Policy Development and Research (PD &R). In the past, our non- MTW Section 8 New Construction program received notice of "finding" on an asset income calculation error after an audit was conducted by a third party Contract Administrator. Lincoln Housing Authority spent a significant amount of staff time attempting to resolve the difference in asset income as perceived by the auditor and LHA. The auditor required LHA to burden the tenant with obtaining six months of bank statements. The end result of resolving the discrepancy was a significant amount of administrative time used and the tenant was stressed and inconvenienced over an asset discrepancy that had absolutely no impact on the final tenant rent calculation.

Based on this fiscal year's internal audits, our *simplified* MTW asset verification and calculation policy continues to demonstrate a high degree of accuracy. It is also a significant factor in our administrative time savings reported elsewhere in this report.

Several of the HUD standard metrics are included at HUD request but there is no direct relationship between some of these metrics and the initiatives. Any changes are most likely related to other factors. Further impact is illustrated and discussed under Additional Local Metrics.

HUD STANDARD METRICS

For this initiative, LHA is using the following standard metrics from Form 50900:

	CE	#1 Agency Cost Sav	ings			
HUD Instructions for this metric are shown in the following two rows.						
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved		
Total cost of task in dollars (decrease)	Cost of task prior to implementation of the activity in (dollars).	Expected cost of the task after implementation of the activity (in dollars)	Actual cost of the task after implementation of the activity (in dollars)	Whether the outcome meets or exceeds the benchmark		
	Rent Re	eform #3 Rent Calcu	ulations			
These costs are based Unit of Measurement	on the time savings in (Baseline (FY 2010)	CE #2 (below) times ave	rage staff cost per hour Outcome	of \$27.14. Benchmark Achieved		
Total time for New Admissions	Total time: 3,858.2 hours	Time to complete the task: 3,301 hours	Total time: 1,403 hours	Yes		
Total time for Annual Re- examinations	Total time: 4,126.2 hours	Time to complete the task: 3,087 hours	Total time: 3,399 hours	No due to more annuals re-exams than anticipated		
Total time for New Admissions and Annual Re-examinations:	Total time: 7,984.4 hours	Total time: 6,388 hours	Total time: 4, 802 hours	Yes		
Total Costs for New Admissions and Annual Re-examinations	Total time @ \$27.145 per hour = \$216,697	Total time @ \$27.14 per hour = \$173,370	Total time @ \$27.14 per hour = \$130,326	Yes		

CE #2 Staff Time Savings

HUD Instructions for this metric are shown in the following two rows.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Total time to complete	Total amount of staff	Expected amount of total	Actual amount of total	Whether the outcome
the task in staff hours	time dedicated to the	staff time dedicated to	staff time dedicated to	meets or exceeds the
(decrease)	task prior to	the task after	the task after	benchmark
	implementation of the	implementation of the	implementation of the	
	activity (in hours).	activity (in hours).	activity (in hours).	

Rent Reform #3 Rent Calculations

This data reflects the time for completion of new admissions and annual re-examinations.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
	(FY 2013)	20% time Savings		
Time to complete New	382 minutes per new		207.29 minutes per new	
Admissions	admission		admission	
	606 new admissions		363 new voucher	
			admissions	Yes
	Total time: 231,492	Total time to complete	43 new admissions for PH	
	minutes or 3,858.2 hours	the task: 3,087 hours	406 total admissions	
			Total time 84,159.74	
			minutes or 1,403 hours	
Time to complete Annual	117 minutes per re-exam		96.95 minutes per re-	
Re-examinations	2,116 re-exams per year		exam	
			(PH) 232 + (HCV) 1,878	
	Total time: 247,572	Total time to complete		No due to more annual
	minutes or 4,126.2 hours	the task: 3,301 hours	= 2,110 re-exams per	re-exams than
			year	anticipated
			Total time: 203,931	
			minutes or 3,399 hours	
Total time to complete				Yes
New Admissions and	Total time to complete	Total time to complete	Total time to complete	
Annual Re-examinations	task: 7,984.4 hours	task: 6,388 hours	task: 4,802 hours	

CE #3 Decrease in Error Rate of Task Execution						
HUD Instructions for this metric are shown in the following two rows.						
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved		
Average error rate in	Average error rate of task	Expected average error	Actual average error rate	Whether the outcome		
completing a task as a	prior to implementation	rate of task after	of task after	meets or exceeds the		
percentage (decrease)	of the activity	implementation of the	implementation of the	benchmark		
	(percentage)	activity (percentage)	activity (percentage)).			

Rent Reform #3 Rent Calculations

For this metric, we are measuring the error rate on assets and deductions. Baseline is from FY 2010 non-MTW file audits.

Unit of Measurement	Baseline (FY 2010)	Benchmark	Outcome	Benchmark Achieved
Average Error Rate for Assets and Deductions	10.7%	3.0% or less	1.14%	Yes—for comparison, the asset and deduction error rate for non- MTW for FY 2019 was 5.48%

SS #1 Increase in Household Income

HUD Instructions for this metric are shown in the following two rows.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Average earned income of households affected by this policy in dollars (increase)	Average earned income of households affected by this policy prior to implementation of the activity in (dollars)	Expected averaged earned income of households affected by this policy prior to implementation of the activity (in dollars).	Actual average earned income of households affected by this policy after implementation (in dollars)	Whether the outcome meets or exceeds the benchmark

Rent Reform #3 Rent Calculations

The data for this initiative is the average earned income of households with earned income.

Unit of Measurement	Baseline (April 2014)	Benchmark	Outcome	Benchmark Achieved
	PH \$22,643 HCV \$14,127	\$22,000 \$14,000	PH \$29,908 HCV \$18,199	Yes

SS #3 Increase in Positive Outcomes in Employment Status

HUD Instructions for this metric are shown in the following three rows.

Report the Baseline, Benchmark and Outcome data for each type of employment status for those head(s) of households affected by the self-sufficiency activity.

Baseline	Benchmark	Outcome	Benchmark Achieved
Head(s) of household in	Expected head(s) of	Actual head(s) of	Whether the outcome
< <category name="">> prior</category>	households in < <category< td=""><td>households in <<category< td=""><td>meets or exceeds the</td></category<></td></category<>	households in < <category< td=""><td>meets or exceeds the</td></category<>	meets or exceeds the
to implementation of the	name>> after	name>>after	benchmark
activity (number). This	implementation of the	implementation of the	
number may be zero.	activity (number)	activity (number).	
Percentage of total work-	Expected percentage of	Actual percentage of total	Whether the outcome
able households in	total work-able	work-able households in	meets or exceeds the
< <category name="">>prior</category>	households in < <category< td=""><td><<category name="">>after</category></td><td>benchmark.</td></category<>	< <category name="">>after</category>	benchmark.
to implementation of	name>>after	implementation of the	
activity (percent). This	implementation of the	activity (percent).	
, ,,	activity (percent).	., (1-1-1-1)	
,	, W		
	Head(s) of household in <category name="">> prior to implementation of the activity (number). This number may be zero. Percentage of total work- able households in <category name="">>prior</category></category>	Head(s) of household in <category name="">> prior to implementation of the activity (number). This number may be zero. Percentage of total work- able households in <category name="">> prior to implementation of activity (number) Expected head(s) of households in <<category name="">> prior to implementation of activity (percent). This implementation of the</category></category></category>	Head(s) of household in <ccategory name="">> prior to implementation of the activity (number). This number may be zero. Percentage of total workable households in <ccategory name="">> prior to implementation of the activity (number) Expected head(s) of households in <ccategory name="">> after implementation of the activity (number) Expected percentage of total work-able households in <ccategory name="">> prior to implementation of activity (percent). This implementation of the activity (percent).</ccategory></ccategory></ccategory></ccategory>

Rent Reform #3 Rent Calculations

For this metric, we are measuring two of the units from the standard units of measurement. Note that (6) Other is used with two definitions. The first "Other" Category is Work-Able Households employed full or part-time. This is a combination of (1) Employed Full-time and (2) Employed Part-time from the HUD instructions above. This was a necessary modification by LHA. Category (6) Other was also used to specifically show the outcome that this specific initiative has on the households affected by Rent Reform #1.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
	April 2010			
(3) Number of work-able households enrolled in an Educational Program as	PH 29 out of 168 HCV 137 out of 1473		PH 3 out of 147 HCV 47 out of 1,099	-
measured by reported educational benefit income	Total 166 out of 1641	166 out of 1641	Total 50 out of 1,246	
(3) Percent of work-able households enrolled in education program as measured by reported educational benefit income	PH 17% HCV 9% Total 10%	10%	PH 2 % HCV 4% Total 4%	Nothe percentage of households in education decreased, however, the percentage of employed households increased
(5) Unemployed-Number of Work-Able households	PH 34 out of 168 HCV 601 out of 1473 Total 635 out of 1641	656 out of 1641	PH 11 out of 147 HCV 175 out of 1,099 Total 184 out of 1,246	-
(5) Unemployed—Percent of Work-Able households	PH 20% HCV 41% Total 39%	40%	PH 7% HCV 16% Total 15%	Yes
(6) Other: Number of Work-Able Households who are employed full or part-time	PH 134 out of 168 HCV 872 out of 1473 Total 1006 out of 1641	985 out of 1641	PH 136 out of 147 HCV 924 out of 1,099 Total 1,060 out of 1,246	-
(6) Other: Percentage of Work-Able Households who are employed full or part-time	PH 80% HCV 59% Total 61%	60%	PH 93% HCV 84% Total 85%	Yes

SS #4 Households Removed from Temporary Assistance for Needy Families (TANF)

HUD Instructions for this metric are shown in the following two rows.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Number of households	Households receiving	Expected number of	Actual households	Whether the outcome
receiving TANF assistance	TANF prior to	households receiving	receiving TANF after	meets or exceeds the
(Decrease)	implementation of the	TANF after	implementation of the	benchmark
	activity (number)	implementation of the	activity (number).	
		activity (number).		

Rent Reform #3 Rent Calculations

HUD has requested this standard metric to be included with this initiative. This initiative has no effect on a family's participation in, use of, or eligibility for Temporary Assistance for Needy Families (TANF). Families will not be removed from or added to TANF as a result of this initiative. LHA gave a voucher admission preference for TANF families through January 31, 2015. New admissions as well as changes in current households receiving TANF will cause the numbers to vary over time but this variance is attributed to factors other than this initiative.

Unit of Measurement	Baseline (April 2010)	Benchmark	Outcome	Benchmark Achieved
Number of households receiving TANF Assistance (decrease)	PH: 25 HCV: 461	PH: 25 HCV: 460	PH: 17 HCV: 422	Yes
, ,	TOTAL = 486	TOTAL = 485	TOTAL = 439	

SS #5 Households Assisted by Services that Increase Self-Sufficiency

HUD Instructions for this metric are shown in the following two rows.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Number of households	Households receiving	Expected number of	Actual households	Whether the outcome
receiving services aimed	self-sufficiency services	households receiving self-	receiving self-sufficiency	meets or exceeds the
to increase self-	prior to implementation	sufficiency services after	services after	benchmark
sufficiency (increase)	of the activity (number)	implementation of the	implementation of the	
		activity (number).	activity (number).	

Rent Reform #3 Rent Calculations

For this measurement, we are counting the number of households participating in the Family Self-Sufficiency Program. This initiative was not designed to affect the number of households who receive self-sufficiency services.

Unit of Measurement	Baseline (FY 2008)	Benchmark	Outcome	Benchmark Achieved
Households who receive	400	100	122	••
self-sufficiency services	120	120	122	Yes
through the FSS program				

SS #6 Reducing per Unit Subsidy Costs for Participating Households

HUD Instructions for this metric are shown in the following two rows.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Average amount of	Average subsidy per	Expected average subsidy	Actual average subsidy	Whether the outcome
Section 8 and/or 9 subsidy	household affected by this	per household affected by	per household affected by	meets or exceeds the
per household affected by	policy prior to	this policy after	this policy after	benchmark
this policy in dollars	implementation of the	implementation of the	implementation of the	
(decrease)	activity (in dollars)	activity (in dollars)	activity (in dollars)	

Rent Reform #3 Rent Calculations

This policy was designed to be revenue neutral; however, subsidy costs are expected to increase over time with rising rents and payment standards.

Unit of Measurement	Baseline (November 2013)	Benchmark	Outcome (FY)	Benchmark Achieved
Average amount of Section 8 subsidy per household affected by this policy	\$341	\$393	\$ 393	Yes

SS #7 Increase in Agency Rental Revenue

HUD Instructions for this metric are shown in the following two rows.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
PHA Rental Revenue in	PHA rental revenue prior	Expected PHA rental	Actual PHA rental	Whether the outcome
dollars (increase)	to implementation of the	revenue after	revenue after	meets or exceeds the
	activity (in dollars)	implementation of the	implementation of the	benchmark
		activity (in dollars)	activity (in dollars)	

Rent Reform #3 Rent Calculations

This policy was designed to be revenue neutral and will not have significant effect on rental revenue---expect total revenue to go up moderately over time due to inflation.

Unit of Measurement	Baseline (FY 2008)	Benchmark	Outcome	Benchmark Achieved
Rental revenue in dollars	HCV: \$7,331,316	HCV: \$8,701,100	HCV: \$10,730,356	
	PH: \$ 997,006	PH: \$1,276,866	PH: \$1,494,560	Yes
	TOTAL REVENUE: \$8,328,322	TOTAL REVENUE: \$9,977,966	TOTAL REVENUE: \$12,224,916	

SS #8 Households Transitioned to Self-Sufficiency

HUD instructions for this metric are shown in the following two rows:

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Number of households	Households transitioned	Expected households	Actual households	Whether the outcome
transitioned to self-	to self-sufficiency (< <pha< td=""><td>transitioned to self</td><td>transitioned to self</td><td>meets or exceeds the</td></pha<>	transitioned to self	transitioned to self	meets or exceeds the
sufficiency (increase).	definition of self-	sufficiency (< <pha< td=""><td>sufficiency (<<pha< td=""><td>benchmark</td></pha<></td></pha<>	sufficiency (< <pha< td=""><td>benchmark</td></pha<>	benchmark
The PHA may create one	sufficiency>>) prior to	definition>>) after	definition>>) after	
or more definitions for	implementation of the	implementation of the	implementation of the	
"self-sufficiency" to use	activity (number). This	activity (number).	activity (number).	
for this metric.	number may be zero.			

Rent Reform #3 Rent Calculations

PHA Definition of Self-Sufficiency: For this metric, LHA is defining self-sufficiency as families who voluntarily end participation in the voucher or public housing program.

Unit of Measurement	Baseline (FY 2013)	Benchmark	Outcome	Benchmark Achieved
Number of households transitioned to self-	HCV: 320 Households	HCV: 320 Households	HCV: 373 Households	Yes
sufficiency	PH: <u>17 Households</u>	PH: <u>17 Households</u>	PH 28 <u>Households</u>	
	TOTAL: 337 Households	TOTAL: 337 Households	TOTAL: 401 Households	

ADDITIONAL LOCAL METRICS

Local metrics are provided to give additional view of the impact of the initiative. In most, but not all cases, the local metric follows the format prescribed by HUD's Standard metrics.

A. Total Tenant Payment at @ 27%

This initiative provides a much simpler method of calculating housing assistance for households served by LHA. The result is a savings in staff time, reduced calculation errors, and a rent calculation system that is easier for tenants to understand. The decision to use 27% of gross income for the TTP was based on our goal to continue to serve the same number of households. The minimum rent (\$25.00) is intended to create a minimum level of tenant financial responsibility and obligation to the landlord.

Savings in staff time is measured primarily through comparison of a control group (regular HUD rent calculations) and an MTW group. The control group is made up of tenants in two Section 8 New Construction Projects (Burke Plaza and New 32) and one special voucher program (Mainstream vouchers). VASH had been a control group and has now been included in most MTW initiatives. The control groups are compared to a random sample of MTW participants in public housing and housing choice voucher programs. Staff time is tracked by the number of direct and indirect contacts and the amount of time for each contact. Direct contact involves a

face to face client contact; indirect is client specific activities outside of face to face contact.

Annual Re-Examinations and New Admissions

The tables below show the aggregate results of seven staff tracking their administrative time for new admissions and annual re-examinations. The table compares administrative time in MTW and non-MTW programs. Over the years, there continues to be administrative time savings from this initiative.

New Admissions	MTW	Non-MTW			
Average time for Activity:	207.29 Minutes	244.75 Minutes			
	Time Saved: 15.4%				
Annual Reviews	MTW	Non-MTW			
Average time for Activity:	96.95 Minutes	171.14 Minutes			
	Time Saved: 43.3%				

There are a number of other variables that impact the time savings results. For example, we found that variation in experience and skill levels of staff had a significant impact on time savings. We isolated the data for individual staff persons who had both MTW and non-MTW caseloads. By looking at staff who had both MTW and non-MTW assignments, the data confirms the time savings achieved through MTW initiatives. When analyzing data in this way, we can see even more clearly the significant time savings in program administration for the Public Housing and Housing Choice Voucher programs using our MTW rent structure. The following table illustrates this analysis for housing specialists who had both MTW and non-MTW caseloads.

METRIC	BASELINE	BENCHMARK	OUTCOME
Comparison of MTW and Non-MTW Administrative Time	April 1, 2009 to March 31, 2010 Average Minutes for Activity and Percent of Time Saved under MTW	Average Percent of Administrative Time Saved under MTW	April 1, 2018 to March 31, 2019 Average Minutes for Activity and Percent of Time Saved under MTW
New Admissions MTW compared to Non-MTW	Average Time Saved under MTW: 26.5% (the staff in the baseline are not the same staff for the outcome)	20%	Time Saved under MTW: Staff 1: 55.5% Staff 2: 23.8% Staff 3: 3.8% Average: 27.7%
Annual Reexams MTW compared to Non-MTW	Average Time Saved under MTW: 21.0% (the staff in the baseline are not the same staff for the outcome)	20%	Time Saved under MTW: Staff 4: 47.4% Staff 5: 57.8% Staff 6: 69.4% Average: 58.2%

Hardship Households

In implementing the rent calculation based on 27% of gross income, the housing authority implemented a hardship provision which stated that a household's maximum increase in total tenant payment would not exceed \$25.00 per annual reexamination as a result of this policy. However, rent increases due to increased income do apply. Following is the number of households for whom this hardship provision applied.

Project	4-2009	3-2010	3-2011	3-2012	3-2013	3-2014	3-2015	3-2016	3-2017	3-2018	3-2019
Public Housing	70	41	20	14	3	1	0	0	0	0	0
Housing Choice Voucher	162	88	32	19	8	6	4	4	3	2	1

A minimal number of households were adversely impacted from the MTW rent policy changes that eliminated program deductions and implemented a lower standard percentage on gross

income to determine the TTP. The data collected above indicates that the number of households under the hardship provision for the policy has steadily declined and only a handful of households remain under the hardship policy. The hardship provision was set to expire in 2014 but after reviewing the remaining hardship cases, we decided to continue the hardship policy without expiration.

In addition to monitoring the number of households utilizing the hardship policy provision, we monitored the number of households who were under this provision that ended program participation. There were 0 public housing tenants or voucher participants under the hardship provision who were terminated for non-payment of rent.

B. Minimum Rent

The impact of the \$25.00 minimum rent is determined from data in our housing software. Data showing households with a \$25.00 rent are the households affected by this requirement.

	Number of Households			Number of Households			Number of Households		
Households Responsible for \$25 Minimum Rent	3/31/2011	3/31/2012	3/31/2013	3/31/2014	3/31/2015	3/31/2016	3/31/2017	3/31/2018	3/31/19
Public Housing	11	15	9	10	6	6	2	3	5
Housing Choice Voucher	237	175	187	113	137	117	106	76	45
Combined	248	190	196	123	143	123	108	79	50

For hardship purposes, households in which the head is disabled and has a current Social Security application pending are excluded from the requirement. Following is the data to show the number of households excluded from this requirement and whose rent was less than the \$25.00 minimum rent.

	Number of Households			Number of Households			Number of Households		
Households Excluded from \$25 Minimum Rent	3/31/2011	3/31/2012	3/31/2013	3/31/2014	3/31/2015	3/31/2016	3/31/2017	3/31/2018	3/31/19
Public Housing	0	1	0	0	0	0	0	1	1
Housing Choice Voucher	21	41	64	46	55	47	59	57	53
Combined	21	42	64	46	55	47	59	58	54

LHA monitored the impact of the \$25.00 minimum rent by looking at the reasons participants ended their participation in the Housing Choice Voucher program or moved out of a Public Housing unit. Data shows the minimum rent of \$25.00 does not create an undue hardship inasmuch as there were no HCV or PH rent-related evictions out of 50 households with minimum \$25 rent. Households with minimum rent are evicted less frequently for non-payment of rent compared to all other households.

METRIC	BASELINE	BENCHMARK	ОИТСОМЕ
Households Terminated due to non-payment of rent	April 1, 2009 to March 31, 2010 Number of Households	Termination Rate for non-payment of rent will be same or less for Minimum rent households compared to Other MTW households	April 1, 2018 to March 31, 2019 Number of Households
Minimum Rent Households terminated due to non-payment of rent	HCV: 0 PH: 0		HCV: 0 PH: 0
Total Number of Households terminated due to non-payment of rent	HCV: 21 PH: 1		HCV: 17 PH: 4

Termination Rate for Non Payment of Rent: MTW households at \$25 Minimum Rent	HCV: Minimum Rent households: 0 out of 467 terminations = 0%	Rate less than or	HCV: Minimum Rent households: 0 out of 502 terminations = 0%%
compared with All Other MTW households	Other MTW households 21 out of 467 terminations = 4.5%	equal to Other MTW	Other MTW households 17 out of 502 terminations = 3.4 %
	Public Housing: Min Rent households: 0 out of 62 terminations = 0%		Public Housing: Min Rent households: 0 out of 41 terminations = 0 %
	Other MTW households 1 Out of 62 terminations = 1.6%		Other MTW households 4 out of 41 terminations = 9.8%

C. Calculation of Asset Income

Part C of this activity is concerned with calculation of asset income. Our data is based on a snapshot taken at the end of the fiscal year.

MTW Households with Zero Assets declared				
	Households	Units/Vouchers		
Public Housing	7	2.2%		
Housing Choice Voucher	167	5.9%		

MTW Households with Assets between \$1 and \$4,999:					
Public Housing 252 79.8%					
Housing Choice Voucher	2,504	89%			
MTW Households with Assets equal to or above \$5,000:					
Public Housing 57 18%					
Housing Choice Voucher	144	5.1%			

E. Other

Student Income for dependents 22 years of age or older

For Part E of this activity, we collected data on the number of students age 22 and older whose income under the non-MTW policy would have been excluded from the rent calculation. The following table shows the number of students age 22 and older whose income was counted.

Number of dependent full-time students age 22 and older whose Income was included

- 1 Public Housing
- 6 Housing Choice Voucher

\$ 1,686	Public Housing total earned income counted
<u>\$23,172</u>	Housing Choice Voucher total earned income counted
\$24,858	Total Earned Income used in rent calculations for PH and HCV

This activity was chosen because of a public perception that earned income of all dependent adults should be used to offset housing subsidy costs. This MTW activity continues to have an insignificant impact on rent subsidy since a total of only 16 dependent, full-time students, age 22 or older are participating in the MTW Public Housing or the Housing Choice Voucher program with earned income. The total earned income used in rent calculations for these households was \$24,858. However, this MTW activity and data collection helps improve the public perception on providing housing subsidy to households with adult dependent students.

iii. ACTUAL NON-SIGNIFICANT CHANGES TO ACTIVITY

None

iv. ACTUAL CHANGES TO METRICS/DATA COLLECTION

None

v. ACTUAL SIGNIFICANT CHANGES TO ACTIVITY

None

vi. CHALLENGES IN ACHIEVING BENCHMARKS AND POSSIBLE STRATEGIES

None

Rent Reform 4

ACTIVITY: RENT CHOICE

i. PLAN YEAR APPROVED, IMPLEMENTED, AMENDED

<u>Program Affected:</u> HCV Program

Plan Year Proposed: November, 2007

Plan Year Approved: FY 2008

<u>Plan Year Implemented:</u> February 1, 2008

Plan Year Amended: FY 2009

ii. DESCRIPTION/IMPACT/UPDATE

The maximum initial rent for a family shall not exceed 50% of their monthly gross income at the time of approving tenancy and executing a HAP contract.

IMPACT AND OUTCOME

This initiative was revised in 2008 from LHA's original MTW plan in which we did not have any cap on the amount of tenant payment for rent and utilities. LHA's original plan was strongly endorsed by residents during our original MTW planning process. Over the years, we collected experience and anecdotal information through which we determined that a number of households were overextending themselves on housing costs to the point of being unable to pay rent and thereby losing their housing. This initiative, revised in 2008, put a cap on the initial tenant rent portion at no more than 50% of monthly gross income. Utility costs are not included in the 50%. The regular voucher program limits the tenant rent plus utilities to no more than 40% of adjusted income.

The table below shows number of households at new admission or transfer whose initial tenant rent portion is greater than 40% of their monthly adjusted income and, at the same time, their maximum initial tenant rent portion is less than 50% of monthly gross income.

2009-2010	144
2010-2011	166
2011-2012	183
2012-2013	244
2013-2014	107
2014-2015	499
2015-2016	232
2016-2017	115
2017-2018	83
2018-2019	64

The revised policy establishing a cap on tenant rent being no more than 50% of the tenant's monthly income eased our concerns about program participants leasing unaffordable housing. The revised policy simply sets an absolute threshold while providing greater flexibility and housing choices to participants than the regular program rules. The decreased number of rent-choice moves using this flexibility in the past year is a function of a tighter rental market, decreased new admissions and transfers, and increased program payment standards.

HUD STANDARD METRICS

For this initiative, LHA is using the following standard metrics from Form 50900:

HC #5 Increase in Resident Mobility HUD instructions for this metric are shown in the following two rows:					
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved	
Number of households able to move to a better unit and/or neighborhood of opportunity as a result of the activity (increase)	Households able to move to a better unit and/or neighborhood of opportunity prior to implementation of the activity (number). This number may be zero.	Expected households able to move to a better unit and/or neighborhood of opportunity after implementation of the activity (number).	Actual households able to move to a better unit and/or neighborhood of opportunity after implementation of the activity (number).	Whether the outcome meets or exceeds the benchmark	

Rent Reform #4 Rent Burden (Rent Choice)

For this initiative, data shows the number of households who moved to a better unit or neighborhood while using the flexibility of this initiative.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
	(1999 Pre-MTW)			
Number of households able to move to a better unit/or neighborhood	0	100	64	No-Increased Payment Standards have reduced the number of new admissions and transfers paying more than 40% of income.
				1

ADDITIONAL LOCAL METRICS

Local metrics are provided to give additional view of the impact of the initiative. In most, but not all cases, the local metric follows the format prescribed by HUD's Standard metrics.

During the 2010 -2011 reporting period, LHA began collecting data on the census tracts for MTW voucher families who were new admissions or transfers and who chose to incur rent burdens that exceed 40% of their adjusted income. Because we put the "choice" back into the housing choice voucher program, we refer to these households as "MTW Rent Choice" families for the sake of simplicity. We collected this information to determine if these families are choosing to expand their housing opportunities when incurring the higher rent burdens.

Census Tract Type	Number of Census Tracts with New Admission or Transfer Vouchers with Rent Choice	Number of New Admission or Transfer Vouchers With Rent Choice	Percent of New Admission or Transfer Vouchers with Rent Choice
Low Income	3	5	7.81%
Moderate Income	11	32	50.00%
Middle Income	11	17	26.56%
Upper Income	4	10	15.63%
	29	64	100.00%

The data shows that our MTW Rent Choice rule allows families greater housing choices relative to the standard voucher program rules. The MTW Rent Choice families were dispersed in a wide range of census tracks, including 15 middle and upper income tracts while less than 8% of the families moved into 3 low income census tract areas.

Again this year, the data showed that the MTW policy allowed families access to several apartment complexes, including several LIHTC properties that would otherwise be unavailable to them due to their rent structures. It is clear that, by allowing families to choose a greater share of the rent burden, the MTW Rent Choice rule is important to making these properties available to more voucher families than would otherwise be possible. It is also clear that a critical variable for HCV families to move into "opportunity areas" is the availability of LIHTC properties in those areas.

This MTW initiative offers participating households more housing options within the city of Lincoln, Nebraska compared with non-MTW vouchers. Households are able to make a choice of housing in accordance with their individual financial circumstances. Voucher participants have a choice to exceed the federal rent burden limit of 40% of their adjusted income. The initiative does not impose a hardship but allows households to make a choice.

iii. ACTUAL NON-SIGNIFICANT CHANGES TO ACTIVITY

None

iv. ACTUAL CHANGES TO METRICS/DATA COLLECTION

None

v. ACTUAL SIGNIFICANT CHANGES TO ACTIVITY

None

vi. CHALLENGES IN ACHIEVING BENCHMARKS AND POSSIBLE STRATEGIES

None

Rent Reform 5

ACTIVITY: AVERAGE UTILITY ALLOWANCES

i. PLAN YEAR APPROVED, IMPLEMENTED, AMENDED

<u>Program Affected:</u> HCV Program <u>Plan Year Proposed:</u> April 1, 1999

Plan Year Approved: FY 2000

<u>Plan Year Implemented:</u> July 1, 1999

<u>Statutory Objective</u>: Reduce cost and achieve greater cost effectiveness in federal expenditures

ii. DESCRIPTION/IMPACT/UPDATE

LHA uses one standard utility allowance per bedroom size and will not issue utility reimbursement checks or payments. The utility allowances were established using the average utility cost per number of bedrooms per unit. The utility allowances are reviewed annually and adjusted based on rate changes.

The following chart shows the Fair Market Rents (October 1, 2108) and payment standards, utility allowances and target rents effective April 1, 2017.

Bedroom	Fair Market	Payment	Payment Standard as a	Target Rent	Utility
Size	Rent	Standard	Percent of FMR		Allowance
SRO	\$425	\$391	92.0%	\$353	\$38
0	\$567	\$521	91.9%	\$470	\$51
1	\$620	\$606	97.7%	\$535	\$71
2	\$805	\$801	99.5%	\$691	\$110
3	\$1,142	\$1,141	99.9%	\$1,003	\$138
4	\$1,381	\$1,377	99.7%	\$1,194	\$183
5	\$1,588	\$1,584	99.8%	\$1,369	\$215
6	\$1,795	\$1,791	99.8%	\$1,549	\$242

<u>Tenant Protection Vouchers (TPVs)</u> are meant to ensure there is no displacement of low-income residents as a result of various actions resulting in a loss of HUD subsidy assistance that is attached to a specific unit. HUD identifies and allocates Tenant Protection Vouchers as the special circumstances arise.

Enhanced Vouchers (EVs) are a form of TPV that, in certain circumstances, allows the gross rent to exceed the local voucher payment standard to allow existing families to remain in their units even if the owner increases the rents. Enhanced vouchers are generally issued to provide continued assistance for a family at the termination of project-based rental assistance program. If the family stays in the same project, the voucher payment standard covers the full market rent. Enhanced vouchers have several special requirements, but in all other respects are subject to rules of the tenant-based voucher program. Some of the differences include a special statutory minimum rent requirement and a special payment standard, applicable to a family receiving enhanced voucher assistance who elects to stay in the same unit. A hardship for the Moving to Work Utility Allowance was created for Enhanced Voucher households. Their existing utility allowance was "grand-fathered" as of March 1, 2017 for Enhanced Voucher households leasing in place. If the family moves, all normal voucher rules apply.

IMPACT AND OUTCOME

This activity has made the voucher program much easier to understand for landlords, tenants, human service agency workers, and the general public. No specific measures were designed to measure that aspect of the activity although anecdotal data over the years has proven this to be true. Human service workers whose clients have vouchers have commented that the MTW voucher program is much easier to understand versus the non-MTW voucher programs. This is one of the reasons the VA agreed to convert VASH to MTW rules. In the past, LHA hosted workshops for community human service workers. The 3½ hour workshops provided detailed information on the LHA programs and how tenant payments were determined. The more simplified approach to utilities was overwhelmingly supported by human service workers who attended the workshops and who provide advocacy and service coordination for their clients receiving housing assistance. LHA has continued to do outreach to individual human service agencies and has conducted numerous programs to educate human services staff about LHA's programs.

The concept of the Target Rent is fundamental to the success of our voucher program. Tenants know to search for units at or below the Target Rent amount. They know that if they go above the Target Rent they will pay the difference in rent without additional subsidy. It is simple to understand and very customer friendly. It also provides an incentive for the tenant to seek energy efficient units or units with utilities paid by landlords. It provides an easy benchmark for tenants, human service workers and landlords to judge if a unit will be affordable for a voucher tenant.

In the traditional HUD program, as implemented by LHA using VASH (until 10-2011) and Mainstream Vouchers, a tenant does not know exactly what rent amount they might pay, if a unit is above or below the payment standard, or if a unit will be over the 40% rent burden rule until they turn in a Request for Tenancy Approval form to LHA. They are asked to search for a unit with a complicated utility worksheet, and, for most clients, an incomplete understanding of how all the calculations fit together. It is frustrating for the tenants, human service workers, and landlords.

This activity has significantly reduced utility allowance errors each month. National statistics in the past have shown utility allowance errors to be in the top 5 of RIM errors. Data for this year shows 1 error in MTW out of over 747 audits (new admission and annual).

HUD STANDARD METRICS

For this initiative, LHA is using the following standard metrics from Form 50900:

CE #1 Agency Cost Savings				
HUD instructions for	this metric are shown i	n the following two rov	vs:	
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Total cost of task in	Cost of task prior to	Expected cost of the task	Actual cost of the task	Whether the outcome
dollars (decrease)	implementation of the	after implementation of	after implementation of	meets or exceeds the
	activity in (dollars).	the activity (in dollars)	the activity (in dollars)	benchmark
	Neilt Reform	n #5 Average Utility	Allowalices	
	ngs from not issuing util	•	_	
interviews and calcula	ations. Note that in our	plan we had planned to	revise the benchmark t	to \$29.22 per hour.
Once into the plan ye	ar, we determined that	t is better to maintain t	he hourly rate of \$27.14	l.
Unit of Measurement	Baseline (FY 1999)	Benchmark	Outcome	Benchmark Achieved

Total cost of task.	\$54,246 Cost of Utility Reimbursements	\$0 Cost of Utility Reimbursements	\$0 Cost of Utility Reimbursements	Yes
	303.17 hours @ \$27.14 per hour = \$8,228 TOTAL COST = \$62,474	78.12 hours @ \$27.14 per hour = \$2,120 TOTAL COST = \$2,120	61.55 hours @ \$27.14 per hour = \$1,670 TOTAL COST = \$1,670	

CE #2 Staff Time Savings

HUD instructions for this metric are shown in the following two rows:

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Total time to complete	Total amount of staff	Expected amount of total	Actual amount of total	Whether the outcome
the task in staff hours	time dedicated to the	staff time dedicated to	staff time dedicated to	meets or exceeds the benchmark
(decrease)	task prior to implementation of the	the task after implementation of the	the task after implementation of the	benchmark
	activity (in hours).	activity (in hours).	activity (in hours).	

Rent Reform #5 Average Utility Allowances

This metric is the amount of time to explain and calculate standard utility allowances (baseline) and then compared to a benchmark using standard utility allowances which are much easier for staff to explain and calculate and for tenants to understand.

Unit of Measurement	Baseline (FY 2013)	Benchmark	Outcome	Benchmark Achieved
Total time to complete utility allowances in staff hours	HCV 558 new admissions @15 minutes explanation of utility allowance to new tenants and 4 minutes calculation = 10,602 minutes	HCV 558 new admissions @ 4 minutes explanation of utility allowances to new tenants and 1 minute calculation = 2,790 minutes	HCV 363 new admissions @ 4 minutes explanation of utility allowances to new tenants and 1 minute calculation = 1,815 minutes	Yes
	HCV: 1,897 annual reviews @4 minutes calculation of utility allowances = 7,588 minutes Total minutes = 18,190 Total hours = 303.17	HCV: 1,897 annual reviews @ 1 minute calculation of utility allowances = 1,897 minutes Total minutes = 4,687 Total hours = 78.12	HCV: 1,878 annual reviews @ 1 minute calculation of utility allowances = 1,878 minutes Total minutes = 3,693 Total hours = 61.55	

	CE #3 Decreas	se in Error Rate of	Task Execution	
HUD instructions for	this metric are shown i	n the following two ro	ws:	
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Average error rate in	Average error rate of task	Expected average error	Actual average error rate	Whether the outcome
completing a task as a	prior to implementation	rate of task after	of task after	meets or exceeds the
percentage (decrease)	of the activity	implementation of the	implementation of the	benchmark
	(percentage)	activity (percentage)	activity (percentage)).	
	Rent Reforn	n #5 Average Utilit	y Allowances	
Error rates are deterr	nined from random file a	audits.		
Unit of Measurement	Baseline (FY 2010)	Benchmark	Outcome	Benchmark Achieved
Average error rate in completing a task as a percentage (decrease)	15%	3% or less	0.13%	Yes

HUD Instructions for	this metric are shown	in the following two rov	vs.	
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Rental revenue in dollars	Rental revenue prior to implementation of the activity (in dollars).	Expected rental revenue after implementation of the activity (in dollars)	Actual rental revenue after implementation of the activity (in dollars).	Whether the outcome meets or exceeds the benchmark
=		olicy was not intended a	-	
revenue. However, v	ve expect total revenue	to go up moderately ov	ver time due to inflation	1
-		· ·	-	
revenue. However, v	ve expect total revenue Baseline	to go up moderately ov	ver time due to inflation	1
revenue. However, v Unit of Measurement	ve expect total revenue Baseline (FY 2008)	e to go up moderately ov Benchmark	ver time due to inflation Outcome	1
revenue. However, v Unit of Measurement	Baseline (FY 2008) HCV: \$7,331,316	Benchmark HCV: \$8,701,100	ver time due to inflation Outcome HCV: \$10,730,356	Benchmark Achieved

ADDITIONAL LOCAL METRICS

For this activity, no additional local metrics are provided.

iii. ACTUAL NON-SIGNIFICANT CHANGES TO ACTIVITY

iv. ACTUAL CHANGES TO METRICS/DATA COLLECTION

None

None

v. ACTUAL SIGNIFICANT CHANGES TO ACTIVITY

None

vi. CHALLENGES IN ACHIEVING BENCHMARKS AND POSSIBLE STRATEGIES

None

Rent Reform 6

ACTIVITY: BIENNIAL RE-EXAMINATIONS

i. PLAN YEAR APPROVED, IMPLEMENTED, AMENDED

Programs Affected: HCV and PH

<u>Plan Year Proposed:</u> November, 2008

Plan Year Approved: FY 2009 and FY 2010

<u>Plan Year Implemented:</u>

Public Housing:

Effective March 15, 2009 for new move-ins

Effective July 1, 2009 for current tenants

Housing Choice Voucher

Effective April 1, 2009 for new admissions

Effective July 1, 2009 for some current program participants (see transition plan)

Statutory Objective: Reduce cost and achieve greater cost effectiveness in federal expenditures

ii. DESCRIPTION/IMPACT/UPDATE

LHA will conduct a reexamination of an elderly or disabled household at least every two years. An elderly or disabled household is any family where the head, spouse, co-head or sole member is at least 62 years of age or a person with a disability.

All households will continue to have interim reexaminations according to administrative policy.

All other household compositions will continue with an annual reexamination.

IMPACT AND OUTCOME

Tenants and voucher participants affected by this policy appreciate the reduced burden associated with the review process. In addition, they could have increased income between biennial reexaminations without a corresponding increase in their rent payment. Households continue to be eligible for rent decreases by means of interim reexaminations if they experience decreased income.

The data in our local metrics shows that we have reduced by approximately half the number of elderly and disabled reviews conducted per year. The average number of reviews in the combined programs is 776 reviews per year compared to the baseline number of 1,349 reviews representing 573 fewer reviews. The number of elderly and disabled households has increased over time so the number of reviews relative to baseline is also increasing.

This time savings allowed us to reduce staff by one housing specialist and replace that person with an auditor in the second year of the initiative. It should also be noted that the MTW data collection requires a significant amount extra work time, somewhat reducing the benefit of the time savings. We were also able to serve more families by administering additional specialized voucher programs such as Mainstream vouchers, Enhanced vouchers and Veterans Affairs Supportive Housing vouchers without additional staff. The time savings has allowed us to serve more families by facilitating and offering our applicants, in addition to our program participants, a 12 hour tenant educational series called Nebraska RentWise. The time savings has also allowed our staff more quality interviewing time with our participants.

HUD STANDARD METRICS

For this initiative, LHA is using the following standard metrics from Form 50900:

	CE #1 Agency Cost Savings					
HUD instructions for this metric are shown in the following two rows:						
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved		
Total cost of task in dollars (decrease)	Cost of task prior to implementation of the activity in (dollars).	Expected cost of the task after implementation of the activity (in dollars)	Actual cost of the task after implementation of the activity (in dollars)	Whether the outcome meets or exceeds the benchmark		
	Other Initiativ	ves #3 Biennial Re-	examinations			
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved		
	(8-1-07 to 7-31-08)					
	PH: 191.6 hours (see CE	PH = 115 hours @ \$27.14	PH: 117.1 hours (see CE			
	#2) @ \$27.14 per hour =	per hour = \$3,121	#2) @ \$27.14 per hour =	N 1 C 11 1		
Total cost to complete re- examinations for Elderly	\$5,200		\$ 3,178	No—number of elderly and disabled household		
or Disabled Households	HCV: 1,785.6 hours (see	HCV = 1,072 hours @	HCV: 1,152.4 hours (see	have increased over tim		
(decrease)	CE #2) @ \$27.14 per hour	\$27.14 per hour =	CE #2) @ \$27.14 per hour			
	= \$48,461	\$29,094	= \$31,276			
	TOTAL = \$53,661	TOTAL = \$32,215	TOTAL = \$34,454			

CE #2 Staff Time Savings					
HUD instructions for	this metric are shown in	n the following two rows	s:		
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved	
Total time to complete the task in staff hours (decrease)	Total amount of staff time dedicated to the task prior to implementation of the activity (in hours).	Expected amount of total staff time dedicated to the task after implementation of the activity (in hours).	Actual amount of total staff time dedicated to the task after implementation of the activity (in hours).	Whether the outcome meets or exceeds the benchmark	
	Other Initiat	ives #3 Biennial Re-	examinations		
Unit of Measurement	Baseline (8-1-07 to 7-31-08)	Benchmark	Outcome	Benchmark Achieved	
Unit of Measurement		Benchmark	Outcome	Benchmark Acl	

Total time to complete re-examinations for Elderly or Disabled Households	PH: 121 Re-exams for Elderly or Disabled Households @ 1.583 Hours per Re-Exam = 191.6 hours HCV: 1,128 Re-exams for Elderly or Disabled Households @ 1.583 = 1,785.6 hours	PH = 115 hours HCV = 1,072 hours	PH: 74 Re-exams for Elderly or Disabled Households @ 1.583 Hours per Re-Exam = 117.1 hours HCV: 728 Re-exams for Elderly or Disabled Households @1.583 = 1,152.4 hours	No—number of elderly and disabled households have increased over time
	TOTAL = 1,977.2 hours	TOTAL = 1,187 hours	TOTAL = 1.269.5 hours	

CE #5 Increase in Agency Rental Revenue

HUD Instructions for this metric are shown in the following two rows.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Rental revenue in dollars	Rental revenue prior to	Expected rental revenue	Actual rental revenue	Whether the outcome
	implementation of the	after implementation of	after implementation of	meets or exceeds the
	activity (in dollars).	the activity (in dollars)	the activity (in dollars).	benchmark

Other Initiatives #3 Biennial Re-examinations

This change to the interim re-examination policy was not intended and will not have significant effect on rental revenue. However, we expect total revenue to go up moderately over time due to inflation

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
	(FY 2008)			
Rental revenue in dollars	HCV: \$7,331,316	HCV: \$8,801,100	HCV: \$10,730.356	
	PH: \$ 997,006	PH: \$1,276,866	PH: \$1,494.560	Yes
	TOTAL REVENUE: \$8,328,322	TOTAL REVENUE: \$9,977,966	TOTAL REVENUE: \$12,224,916	

ADDITIONAL LOCAL METRICS

Local metrics are provided to give additional view of the impact of the initiative. In most, but not all cases, the local metric follows the format prescribed by HUD's Standard metrics.

Baseline data in the table below came from the PIC system. The benchmark for annual reexaminations was based on a 50% reduction from the baseline for elderly and disabled households.

Public Housing

For any elderly or disabled family whose annual re-examinations were scheduled to be conducted from July 1, 2009 to June 1, 2010, LHA delayed the annual re-examination to the following year and will conduct it every two years thereafter. Interim re-examinations continue to be done in accordance with policy, and elderly and disabled families are not exempt from reporting changes in household composition or other changes.

For any elderly or disabled tenants who were new move-ins on March 15, 2009 or after, LHA now schedules the next re-examination on the first of the same month two years after the move-in month.

Housing Choice Voucher

Beginning April 1, 2009, LHA is conducting re-examinations every two years for elderly and disabled households.

For households issued vouchers prior to April 1, 2009, LHA established a transition policy for biennial re-examinations. This transition policy was effective for current elderly or disabled households with annual re-examinations effective July 1, 2009 to June 1, 2010. In order to manage workloads during the transition to a biennial schedule, LHA <u>randomly</u> assigned households to one of two groups based on the last digit of the head's social security number. During implementation, group one had their next reexamination in one year and group two in two years and continuing every two years thereafter for both groups. Any elderly or disabled households designated as "hardship" households under the 27% MTW policy were immediately placed in group two. This biennial initiative further reduced the impact of the 27% MTW policy and created an additional benefit for the hardship group.

In the following table, Baseline data was taken from PIC system whereas subsequent data was taken from housing software reports. Baseline data is, in fact, under-reported because PIC data showed only the last action in PIC.

The total number of elderly and disabled has increased since baseline, which also causes the number of reviews to increase relative to baseline.

METRIC	BASELINE*	BENC	HMARK	ОПТ	СОМЕ	OUT	СОМЕ
Annual Re-Examinations in a 12 month period	August 1, 2007 to July 31, 2008	50% reduction for elderly and disabled households		reduction for elderly and disabled to March 31,		to Ma	1, 2018 rch 31, 019
		Number of Reviews & Percent of Baseline		Reviews & Reviews & Percent of		& Reviews & Percent of	
Public Housing							
Elderly Households	61	31	50%	39	63.9%	54	88.5%
Disabled Households	60	30	50%	32	53.3%	20	33.3%
TOTAL	121	61	50.4%	71	58.6%	74	61.2%
			Average o	over 2 yea	rs:	(71 + 74) / 2 = 72.5 reviews	
Housing Choice Voucher						59	.9%
Elderly Households	360	180	50%	72	20.0%	247	68.6%
Disabled Households	768	384	50%	607	79.0%	481	62.6%
TOTAL	1,128	564	50.0%	679	60.2%	728	64.5%
		Average over 2 years:				728)/2= reviews	
						62	.4%

iii. ACTUAL NON-SIGNIFICANT CHANGES TO ACTIVITY

None

iv. ACTUAL CHANGES TO METRICS/DATA COLLECTION

None

v. ACTUAL SIGNIFICANT CHANGES TO ACTIVITY

None

vi. CHALLENGES IN ACHIEVING BENCHMARKS AND POSSIBLE STRATEGIES

Other Initiatives 1

ACTIVITY: INCOME ELIGIBILITY

i. PLAN YEAR APPROVED, IMPLEMENTED, AMENDED

<u>Programs Affected:</u> HCV & PH Programs

Plan Year Proposed: April 1, 1999

Plan Year Approved: FY 2000

<u>Plan Year Implemented:</u> July 1, 1999

Statutory Objective: Reduce cost and achieve greater cost effectiveness in federal expenditures

ii. DESCRIPTION/IMPACT/UPDATE

All applicants for HUD subsidized units must provide adequate evidence that the household's anticipated annual income for the ensuing twelve month period does not exceed the following income limits based on area median income adjusted for family size:

Public Housing: 80% of median income

Housing Choice Voucher: 50% of median income.

Income targeting will not be used.

IMPACT AND OUTCOME

Lincoln Housing Authority is using its MTW authority to waive income targeting standards. Rather than use national income targeting standards, LHA has designed its preference system to fit local needs and local program goals. The preferences LHA selected in public housing, i.e.

working preference, tend to pull average income for new admissions to a higher level than might otherwise occur. Elderly and disabled households also qualify for a "working" preference which can mitigate that affect. On the other hand, the preferences used in the housing choice voucher program tend to bring the overall average income for new admissions to a lower level.

LHA does not measure income targeting on an on-going basis, nor do we alter the order of the waiting list to meet income targeting goals. We did review the admissions for the fiscal year for this report. In the Public Housing and Voucher Programs, 83% of public housing and 100% of voucher new admissions were very low income or extremely low income.

It is reasonable to expect that the voucher program will continue to meet federal targeting standards, given the nature of the preference system. The Public Housing program is smaller and could be prone to yearly changes in income levels due to small variations in the number of vacancies in elderly units vs. family units or the number of disabled families vs. working families.

HUD STANDARD METRICS

For this initiative, LHA is using the following standard metrics from Form 50900:

CE #1 Agency Cost Savings					
HUD instructions for	this metric are shown	in the following two row	vs:		
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved	
Total cost of task in dollars (decrease)	Cost of task prior to implementation of the activity in (dollars).	Expected cost of the task after implementation of the activity (in dollars)	Actual cost of the task after implementation of the activity (in dollars)	Whether the outcome meets or exceeds the benchmark	
	Other In	nitiatives #1 Income	Eligibility		
Baseline agency cos \$27.14 per hour.	t is calculated from	the baseline hours in C	E#2 Staff Time Saving	s multiplied by	
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved	
Total cost of task in dollars (decrease)	55 hours @ \$27.14 \$1,493	\$0	\$0	Yes, no time spent on income targeting	

CE #2 Staff Time Savings

HUD instructions for this metric are shown in the following two rows:

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Total time to complete	Total amount of staff	Expected amount of total	Actual amount of total	Whether the outcome
the task in staff hours	time dedicated to the	staff time dedicated to	staff time dedicated to	meets or exceeds the
(decrease)	task prior to	the task after	the task after	benchmark
	implementation of the	implementation of the	implementation of the	
	activity (in hours).	activity (in hours).	activity (in hours).	

Other Initiatives #1 Income Eligibility

Time savings is determined from the extra amount of time to follow income targeting rules when offering a unit.

Unit of Measurement	Baseline (FY 2014)	Benchmark	Outcome	Benchmark Achieved
Total time to complete the taskunit offers for public housing, extra time spent when utilizing income targeting requirements	.82 hours times 67 public housing move-ins. 55 hours	0 hours	0 hours	Yes, no time spent on income targeting.

ADDITIONAL LOCAL METRICS

Local metrics are provided to give additional view of the impact of the initiative. In most, but not all cases, the local metric follows the format prescribed by HUD's Standard metrics .

Other Initiatives #1 Income Eligibility

This metric shows the percentage of households at 3 income levels at the time of admission. A benchmark is established only for extremely low income households.

Unit of Measurement	Baseline (FY 2014)	Benchmark	Outcome (FY 2019)	Benchmark Achieved
Public Housing Income levels at time of admission				
Extremely Low Income	46.27%	40%	39.62%	No—improved by 4.14% over previous year
Very Low Income	40.30%		43.40%	
Low Income	13.43%		16.98%	
Housing Choice Voucher Income levels at time of admission (excludes VASH participants)				
Extremely Low Income	86.9%	75%	75.74%	Yes
Very Low Income	13%		24.26%	
Low Income	0%		0%	

iii. ACTUAL NON-SIGNIFICANT CHANGES TO ACTIVITY

None

iv. ACTUAL CHANGES TO METRICS/DATA COLLECTION

None

v. ACTUAL SIGNIFICANT CHANGES TO ACTIVITY

None

vi. CHALLENGES IN ACHIEVING BENCHMARKS AND POSSIBLE STRATEGIES

Initiative 2

ACTIVITY: RESPONSIBLE PORTABILITY

i. PLAN YEAR APPROVED, IMPLEMENTED, AMENDED

<u>Program Affected:</u> HCV Program

<u>Plan Year Proposed:</u> April 1, 1999

<u>Plan Year Approved:</u> FY 2000

<u>Plan Year Implemented:</u> July 1, 1999

<u>Statutory Objective:</u> Reduce cost and achieve greater cost effectiveness in federal expenditures

ii. DESCRIPTION/IMPACT/UPDATE

Voucher participants will be allowed to port out upon request only as a reasonable accommodation for employment, education, safety or medical/disability need.

IMPACT AND OUTCOME

The purpose of responsible portability in our MTW program is to reduce costs and prevent families from porting out with their voucher because of our MTW policies. It was anticipated that some families would choose to port out just to avoid the work requirements and other expectations of the MTW program. Portability was allowed for specific reasons as listed above.

Our policy represents a successful implementation of a responsible policy that could be adapted on nationwide basis. Portability represents a difficult and time consuming administrative issue in the voucher program across the country. Allowing HA's to adopt policies that limit ports to verifiable, good cause reasons would improve efficiency in voucher program administration nationwide.

LHA has seen an increase in recent years of waiting list shopping – applicants from other parts of the country applying for a voucher in Lincoln to take back to their home state. Most of the increase in our portability is a result of this practice. Often applicants are working in their home

state, come to Lincoln for a voucher and port back home under the employment exception, in some cases to the same job they had prior to moving.

Note that for the 2019-2020 Plan Year, LHA has modified its Administrative Plan and will not permit voucher participants to port-out to housing authorities who's Fair Market Rents exceed the LHA Fair Market Rents unless the receiving PHA will absorb the LHA voucher. This restriction is not applicable in cases of Emergency Transfer outlined in Section XXVIII of the Administrative Plan. This change was not in effect for the time period covered in this report.

HUD STANDARD METRICS

For this initiative, LHA is using the following standard metrics from Form 50900:

CE #1 Agency Cost Savings					
HUD instructions for this metric are shown in the following two rows:					
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved	
Total cost of task in dollars (decrease)	Cost of task prior to implementation of the activity in (dollars).	Expected cost of the task after implementation of the activity (in dollars)	Actual cost of the task after implementation of the activity (in dollars)	Whether the outcome meets or exceeds the benchmark	
	Other Initia	tives #2 Pespensibl	o Dortobility		

Other Initiatives #2 Responsible Portability

For this metric, we compare the average HAP cost for a port voucher with a local voucher. To determine the baseline, we used a national averaged number of ports to estimate the number of ports we would potentially have if we did not have responsible portability. 11% is the national portability rate and 3% is the national portability billed rate.

Unit of Measurement	Baseline	Benchmark	Outcome (time tracking and as reported in VMS)	Benchmark Achieved
Total cost of task in dollars	1.422 hours (from CE#2) @ \$27.14= \$38,593	377 hours @ \$27.14 = \$10,232	336.7 hours @ \$27.14 = 9,138	
	2,916 authorized vouchers at 3% billed portability rate = 88 average per month billed port vouchers at \$901.40 per voucher for 12 months = \$951,878	20 billed port vouchers at \$1,138.00 per voucher for 12 months = \$273,120 TOTAL = \$141,608	45.4 average per month billed port vouchers at \$1,091 per voucher per month for 12 months = \$ 594,463	No—we had an increase in the number of households porting out due to voucher shopping by people from out of state.
	TOTAL = \$990,471	TOTAL = \$283,352	TOTAL = \$603,601	

CE #2 Staff Time Savings

HUD instructions for this metric are shown in the following two rows:

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Total time to complete	Total amount of staff	Expected amount of total	Actual amount of total	Whether the outcome
the task in staff hours	time dedicated to the	staff time dedicated to	staff time dedicated to	meets or exceeds the
(decrease)	task prior to	the task after	the task after	benchmark
	implementation of the	implementation of the	implementation of the	
	activity (in hours).	activity (in hours).	activity (in hours).	

Other Initiatives #2 Responsible Portability

We conducted a study of the time for administering individual ports multiplied by the estimated number of potential ports if we did not have responsible portability. The PIC Mobility and Portability Report (7/31/13) shows 11% portability in the United States.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Time to complete the task in hours	1,422 hours based on 11% portability rate or 321 per year at 4.43 hours per voucher	377 hours based on 85 ports per year at 4.43 hours per voucher	336.68 hours for 76 port-outs in FY18-19 at 4.43 hours per voucher	Yes

In FY 2014, we did a time study on the amount of administrative time it takes per portable voucher and found the amount of time at 4.43 hours per voucher.

HUD instructions for this metric are shown in the following two rows:					
Unit of Measurement	Baseline	Benchmark		Outcome	Benchmark Achieved
Rental revenue in dollars	Rental revenue prior to implementation of the activity (in dollars).	Expected rental revenue after implementation of the activity (in dollars)	after imp	ntal revenue elementation of ity (in dollars).	Whether the outcome meets or exceeds the benchmark
Unit of Measurement	Baseline	Benchmark		Outcome	Benchmark Achieved
Unit of Measurement Rental HCV revenue in dollars—PH Revenue is Not Applicable to this initiative	Baseline (FY 2008) TOTAL HCV REVENUE: \$7,331,316	Benchmark TOTAL HCV REVENUE: \$8,701,100	HCV:	Outcome \$10,730,356 \$1,494,560	Benchmark Achieved

ADDITIONAL LOCAL METRICS

Local metrics are provided to give additional view of the impact of the initiative. In most, but not all cases, the local metric follows the format prescribed by HUD's Standard metrics.

Our data below shows the number of formal requests to port out and the number approved. Families are given information about our responsible portability policy, and it is recognized that once people are aware of the policy, fewer formal requests are made.

Other Initiatives #2 Responsible Portability The total number of requests will not always match the total number of completed port-outs in a given year. We don't count the port-out until the family is housed in a new community. **Unit of Measurement** Baseline Benchmark Outcome **Benchmark Achieved** (FY 2008) Percentage of Requests 9 Approved out of 9 25 Approved out of 27 No- 2 unable to provide Approved to Port with Requests Requests verification of medical Voucher---Medical or 100% need **Disability Requests** 100% 93% Percentage of Requests 5 Approved out of 5 6 Approved out of 6 Approved to Port with Requests 100% Requests Yes Voucher---Safety Requests 100% 100% Percentage of Requests 1 Approved out of 1 0 Approved out of 0 Approved to Port with Requests Requests Yes Voucher---Education 100% Requests 100% 100% Percentage of Requests 5 Approved out of 5 45 Approved out of 45 Requests Approved to Port with Requests Yes Voucher---Employment Requests 100% 100% 100% Percentage of Requests 0 Approved out of 3 0 Approved out of 0 Requests Yes Approved to Port with Requests Voucher---Other Requests 0% 0% 0 %

iii. ACTUAL NON-SIGNIFICANT CHANGES TO ACTIVITY

None

iv. ACTUAL CHANGES TO METRICS/DATA COLLECTION

None

v. ACTUAL SIGNIFICANT CHANGES TO ACTIVITY

None

vi. CHALLENGES IN ACHIEVING BENCHMARKS AND POSSIBLE STRATEGIES

Initiative 4

ACTIVITY: HQS INSPECTIONS WAIVER

i. PLAN YEAR APPROVED, IMPLEMENTED, AMENDED

Program Affected: HCV Program

Plan Year Proposed: November, 2008

Plan Year Approved: FY 2009

<u>Plan Year Implemented:</u> April 1, 2009

<u>Statutory Objective:</u> Reduce cost and achieve greater cost effectiveness in federal expenditures

ii. DESCRIPTION/IMPACT/UPDATE

To encourage participating landlords and tenants to maintain their units in compliance with Housing Quality Standards (HQS), the required annual inspection will be waived for one year if the annual inspection meets 100% HQS upon first inspection at initial or annual inspection. All units will be inspected at least every other year. This initiative will also allow inspections to coincide with the next annual reexamination date rather than HUD's interpretation that inspections be conducted within 365 days of the previous inspection. HUD's interpretation resulted with a schedule of re-inspections every 10 months to ensure compliance with the interpretation of "every 365 days." Special inspections will continue to occur as determined by LHA.

HUD's Request for Tenancy Approval (RFTA) form was modified to satisfactorily implement this inspection incentive initiative. LHA developed a local form, the Request for Inspections and Unit Information form, which is used in lieu of HUD's RFTA form HUD 52517 to make it easier for tenants and landlords to understand and to reflect a city ordinance change that required all landlords to provide all trash services. This local form was created with our Landlord Advisory Committee. The local form can be found in Appendix C .

IMPACT AND OUTCOME

This initiative is ongoing since April 1, 2009. LHA is monitoring the impact of this policy through a variety of measurements such as; 1) number of annual voucher program inspections completed, 2) the percentage of annual HQS inspections passing at the first inspection and 3) the number of complaint inspections. Our biggest challenge is to ensure the proper implementation and monitoring of this policy. The reports and data-gathering are cumbersome and time consuming. It is complicated to create a monthly annual inspection schedule because inspections that pass the first time must be identified by the inspection date and last passed inspection date then associated with annual eligibility review dates to determine the correct units to inspect. If the policy was to complete biennial inspections for "all" units regardless of the results of the inspection, it would be much simpler to implement and audit. However, to retain the quality of the units, we believe it is necessary to retain an annual inspection cycle for some properties.

The inspection waiver policy no longer needs a Moving to Work waiver as the HCV voucher program rules have changed in a final rule published on March 8, 2016 in the Federal Register number 5743-F-03. However the use of the modified Request for Tenancy Approval form and the ability to coincide annual inspections with recertification dates does require a waiver.

The inspection waiver policy continues to have positive impact on the voucher program by providing administrative cost savings to LHA, and improving our community's housing stock. This inspection policy allowed LHA to reduce the number of annual inspections performed by 44%. LHA uses this time savings to increase the average time spent on performing an annual inspection by 33%. The increased inspection time allowed inspectors an opportunity to properly educate both the tenant and landlord on maintaining quality units, and allowed for more thorough HQS inspections to be performed. With this initiative, we were able to increase the average annual inspection time from 15 minutes to 20 minutes per unit. Part of the increased time was to implement HUD Notice 2010-10, which required our inspector's to test electrical outlets for "proper operating condition." The time savings also allowed our inspectors additional time to assist other local affordable housing projects with unit inspections.

HUD STANDARD METRICS

For this initiative, LHA is using the following standard metrics from Form 50900:

CE #1 Agency Cost Savings					
HUD instructions for this metric are shown in the following two rows:					
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved	
Total cost of task in	Cost of task prior to	Expected cost of the task	Actual cost of the task	Whether the outcome	
dollars (decrease)	implementation of the	after implementation of	after implementation of	meets or exceeds the	
	activity in (dollars).	the activity (in dollars)	the activity (in dollars)	benchmark	
Agency cost is based of	Other Initiat on the number of inspec	ives #4 HQS Inspection hours at a staff cos			
Unit of Measurement	Baseline (FY 2010)	Benchmark	Outcome	Benchmark Achieved	
	3,042 hours @ \$28.88 per	2,000 hours @ \$28.88 per	1,704 hours @ \$28.88		
Total cost of task	hour =	hour =	per hour =	Yes	
	\$87,853	\$57,760	\$49,212		

CE #2 Staff Time Savings					
HUD instructions for	this metric are shown	in the following two rov	vs:		
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved	
Total time to complete	Total amount of staff	Expected amount of total	Actual amount of total	Whether the outcome	
the task in staff hours	time dedicated to the	staff time dedicated to	staff time dedicated to	meets or exceeds the	
(decrease)	task prior to	the task after	the task after	benchmark	
	implementation of the	implementation of the	implementation of the		
	activity (in hours).	activity (in hours).	activity (in hours).		
	Other Initiat	tives #4 HQS Inspec	tions Waiver		
	1	1			
Unit of Measurement	Baseline (FY 2010)	Benchmark	Outcome	Benchmark Achieved	
Unit of Measurement		Benchmark 2,000 annual inspections	Outcome 1,704 annual inspections	Benchmark Achieved	
Unit of Measurement Total time to complete inspections	(FY 2010)			Benchmark Achieved	

ADDITIONAL LOCAL METRICS

Local metrics are provided to give additional view of the impact of the initiative. In most, but not all cases, the local metric follows the format prescribed by HUD's Standard metrics.

Other Initiatives #4 HQS Inspections Waiver

For this initiative, we projected a 25% reduction in total inspections from baseline. This initiative has an incentive in the form of a waiver for the next annual inspection if the tenant has remained the same and the unit had 100% HQS compliance for the annual or initial "pick up" inspection. If at any time the unit requires a special inspection, the inspection incentive is revoked and the unit must have an annual inspection completed by the tenant's next annual re-examination date.

Unit of Measurement	Baseline (FY 2010)	Benchmark	Outcome	Benchmark Achieved
		25% reduction from		
Number of		Baseline		
-Annual Inspections	3,042	2,000	1,704	
-Initial Inspections	825	1,200	971	
-Special Inspections	44	44	12	
TOTAL INSPECTIONS (decrease)	3,911	3,244 (667 decrease)	2,687	Yes
Number of units that passed on first inspection	2,034	1,687	1,459	
Percentage of units that				
passed on first inspection	52%	52%	54.3%	Yes

Previously, we anticipated special inspections would go up significantly as we thought we would have more tenant complaints about the landlord not fixing defects. The result was the opposite; special inspections decreased from baseline by 73% in FY19.

The pass rate was 52% for FY2010 when units were annually inspected in comparison to 54.3% pass rate for FY2019 when a combination of units were inspected annually and biennially. In addition we gathered data on the pass/fail rate for biennial unit inspections. The chart below indicates that skipping annual inspections does not have a significant impact on the quality of the unit or increase the failure rate at first inspection. Indeed, the results showed that the units inspected biennially are much more likely to be in good condition and pass inspection, while the units inspected annually are much more likely to fail initial inspection. This system has proven to be an objective and reasonable way to target problem properties.

Inspection results comparing biennial inspections to annual inspections

	April 2018 - March 2019 Percent inspections passing at First Inspection	Number of annual/biennial inspections during fiscal year	Number of inspections that passed first time
Biennial (skipped) Inspections	68%	629	430
Annual Inspections (not previously skipped)	31.6%	1,075	340

iii. ACTUAL NON-SIGNIFICANT CHANGES TO ACTIVITY

None

iv. ACTUAL CHANGES TO METRICS/DATA COLLECTION

None

v. ACTUAL SIGNIFICANT CHANGES TO ACTIVITY

None

Vi. CHALLENGES IN ACHIEVING BENCHMARKS AND POSSIBLE STRATEGIES

Initiative 5

ACTIVITY: INSPECTIONS & RENT REASONABLENESS

i. PLAN YEAR APPROVED, IMPLEMENTED, AMENDED

<u>Program Affected:</u> HCV Program <u>Plan Year Proposed:</u> November, 2010

Plan Year Approved: FY 2012

<u>Plan Year Implemented:</u> April 1, 2011

Statutory Objective: Reduce cost and achieve greater cost effectiveness in federal expenditures

ii. DESCRIPTION/IMPACT/UPDATE

LHA will perform all Inspections and Rent Reasonableness determinations on all tenant and project-based voucher units regardless of ownership of property management status including those that are owned or managed by LHA.

IMPACT AND OUTCOME

LHA performs inspections and rent reasonableness determinations on the property owned or managed by LHA. This initiative has eliminated the administrative work and cost of acquiring and maintaining a contract to perform inspections and rent reasonableness determinations. Cutting out an additional step improves administrative efficiencies, eliminates confusion for the voucher participant, and improves the response time for performing inspections. LHA properties are generally in better condition than the average rental units participating in the voucher program. Our most recent report showed 78% of LHA properties passed at first inspection compared to 54.3% for all voucher properties. For 2018-2019, cost savings by not hiring an outside contractor was estimated at \$5,597.

LHA has always inspected LHA-owned or managed properties under Public Housing, Tax Credit and Section 8 New Construction programs. The inspection audits including REAC inspections resulted in high scores and no significant findings

We did not expect any adverse impacts by implementing this activity. LHA maintains an

internal check and balance system to ensure the quality and safety within their managed or owned property. This check and balance has been created through a segregation of duties. LHA has established seven departments and managers for each department. Specifically the Tenant-Based Department is responsible for the voucher program compliance while the Project-Based Department is responsible for maintaining and leasing LHA units. The segregation of duties allows the Tenant-Based department the ability to enforce HQS and rent reasonableness policies at the same level and effectiveness as working with a private landlord.

Eliminating the requirement to contract for these services also eliminated the administrative time in creating, advertising and monitoring outside contractors. In the past, LHA had been unable to find any expert in the community to perform these services or to perform them in a timely manner.

HUD STANDARD METRICS

For this initiative, LHA is using the following standard metrics from Form 50900:

	CE #1 Agency Cost Savings					
HUD instructions for this metric are shown in the following two rows:						
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved		
Total cost of task in dollars (decrease)	Cost of task prior to implementation of the activity in (dollars).	Expected cost of the task after implementation of the activity (in dollars)	Actual cost of the task after implementation of the activity (in dollars)	Whether the outcome meets or exceeds the benchmark		
	Other Initiatives #5	Inspections and Re	ent Reasonableness	3		
properties at \$50 per per hour.	inspection. LHA's cost to	o do the same inspection	ns is based on 1 hour pe	er inspection @28.88		
Unit of Measurement	Baseline (10-1-09 to 9-30-10)	Benchmark	Outcome	Benchmark Achieved		
Total cost of task	256 inspections at \$50 per inspection \$12,800	256 inspections @1 hour @ \$28.88 per hour \$7,393	265 inspections @1 hour @ \$28.88 per hour \$7,653	No, because we increased the number of vouchers in LHA units. Overall, we are saving money over hiring an outside contractor.		
				contractor.		

CE #2 Staff Time Savings

HUD instructions for this metric are shown in the following two rows:

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Total time to complete	Total amount of staff	Expected amount of total	Actual amount of total	Whether the outcome
the task in staff hours	time dedicated to the	staff time dedicated to	staff time dedicated to	meets or exceeds the
(decrease)	task prior to	the task after	the task after	benchmark
	implementation of the	implementation of the	implementation of the	
	activity (in hours).	activity (in hours).	activity (in hours).	

Other Initiatives #5 Inspections and Rent Reasonableness

This metric is the number of staff hours to complete the inspections of LHA-owned or managed properties. The baseline shows 0 staff hours when inspections are done by contract inspectors on a fee basis per inspection. The benchmark is based on 256 inspections at 1 hour per inspection.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Total staff hours to	0 staff hours for			
complete the task.	inspections with contract	256 inspections @ 1 hour	265 inspections @ 1 hour	No because we increased
	inspectorsfee per	per inspection =	per inspection =	the number of vouchers in
	inspection	256 hours	265 hours	LHA units

CE #3 Decrease in Error Rate of Task Execution

HUD instructions for this metric are shown in the following two rows:

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Average error rate in	Average error rate of task	Expected average error	Actual average error rate	Whether the outcome
completing a task as a	prior to implementation	rate of task after	of task after	meets or exceeds the
percentage (decrease)	of the activity	implementation of the	implementation of the	benchmark
	(percentage)	activity (percentage)	activity (percentage)).	

Other Initiatives #5 Inspections and Rent Reasonableness

Error rates for inspections are neither tracked nor applicable so there is no baseline or benchmark data. This outcome measure will be reported as 0%. The metric does not apply to inspections.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Average error rate in completing inspections	0%	0%	0%	YES

ADDITIONAL LOCAL METRICS

Local metrics are provided to give additional view of the impact of the initiative. In most, but not all cases, the local metric follows the format prescribed by HUD's Standard metrics.

Other Initiatives #5 Inspections and Rent Reasonableness With this measurement, we are looking to see if LHA owned or managed properties maintain a higher first-time pass rate on inspections compared to non-owned or non-managed properties. Unit of Measurement Baseline Benchmark Outcome Benchmark Achieved Owned or managed 121 out of 186 owned or 208 out of 265 owned or properties will maintain a managed properties pass managed properties pass higher first time pass rate inspection on the first inspection on the first Yes compared to the pass time time rate of non-owned or 53% (voucher first time 78% non-managed properties 65% pass rate)

iii. ACTUAL NON-SIGNIFICANT CHANGES TO ACTIVITY

None

iv. ACTUAL CHANGES TO METRICS/DATA COLLECTION

None

v. ACTUAL SIGNIFICANT CHANGES TO ACTIVITY

None

vi. CHALLENGES IN ACHIEVING BENCHMARKS AND POSSIBLE STRATEGIES

Initiative 6

ACTIVITY: PROJECT-BASED SECTION 8 UNITS

i. PLAN YEAR APPROVED, IMPLEMENTED, AMENDED

Program Affected: HCV Program

Project-based units through other competitive process:

Plan Year Proposed: FY 2010

<u>Plan Year Implemented:</u> Pending receipt of a viable application

Project-based units LHA owned or managed properties:

<u>Plan Year Proposed:</u> FY 2013 Plan Year Approved: FY 2013

<u>Plan Year Implemented:</u> FY 2013 to FY 2016

Statutory Objective: Increase housing choice for low income families

Reduce cost and achieve greater cost effectiveness in federal expenditures

ii. DESCRIPTION/IMPACT/UPDATE

Project-based units through other competitive process:

LHA may project-base an additional 20 vouchers to serve the disabled through an "other competitive" process. Under MTW, LHA will allow the selected project-based site to maintain a separate site-based wait list. In a cooperative effort with the local Veterans Administration, LHA was awarded additional VASH Vouchers to be project-based. This project, Victory Park Apartments, was developed and ready for occupancy on December 1, 2017. The HAP contract was signed December 1, 2017. There was a conversion of 25 tenant-based HUD-VASH vouchers to project-based vouchers for this project.

Project-based units LHA owned or managed properties:

LHA will provide project-based Section 8 assistance to property owned or managed by LHA,

without a competitive bid. Site selection for LHA owned or managed property will be based on the need to increase, maintain and preserve affordable housing. Each site may create a separate wait list for applicants interested in renting project-based units. LHA will eliminate the restriction on the percentage of units leased in a building or project.

The Moving to Work waivers being used are: 1) to transition LHA owned or managed units into Section 8 project based assistance without a competitive bid, 2) allow the project-based sites to maintain a site-based waiting list, and 3) allow the 25% unit allocation per project cap be removed. This activity also allows zero HAP participants to occupy a unit indefinitely and the unit will remain designated as a project-based unit under contract. If the tenant's income decreases, we will reinstate HAP payments. A zero HAP tenant will be eligible to move with a voucher in accordance with Housing Choice Voucher regulations. LHA complies with Housing Quality Standards, subsidy layering requirements, and other federal requirements regarding project-based assistance as set forth in Title 24 of the Code of Federal Regulations.

For fiscal year 2019-2020, LHA is planning to complete conversion of public housing to project-based vouchers (PBV) through the Rental Assistance Demonstration and Section 18 disposition. Information on these conversions was included in the FY 2019-20 MTW Plan, and will be included in future annual reports.

IMPACT AND OUTCOME

Project-based units through other competitive process:

LHA will continue to accept applications through an "other competitive process" to project base a maximum of 20 units for persons with disabilities. A previous application submitted on May 25, 2011 was not approved because it failed the environmental review. No applications were received in FY 2019.

LHA accepted a HUD-VASH project based voucher application for a new 70 unit development for homeless veterans on the Lincoln VA campus. The "other competitive process" was the VA's selection process for an enhanced use lease agreement. LHA executed the Housing Assistance Payment Contract (HAP) for this project on December 1, 2017. All 70 units were ready for occupancy on December 1, 2017 and leasing started the same day. This development is part of the broader redevelopment of the VA campus.

As July 17, 2015, the HUD Voucher Office has already authorized LHA to use 15 different MTW alternative requirements when administering HUD-VASH vouchers. LHA received additional approval on July 6, 2017 for additional flexibility to allow the HUD-VASH project-

based voucher site maintain their site-based waiting list and allow the standard MTW utility allowance be used when calculating the tenant's rent portion.

Project-based units LHA owned or managed properties

LHA signed a contract effective July 1, 2012 to phase-in the project-based assistance at Crossroads House during a three-year period. The phase-in period allowed the opportunity to maintain 100% leasing without undue hardship on the voucher program budget and leasing requirements and prevented the displacement of any households over the 50% median income limit. The phase-in period has been completed. We currently have one tenant who is under contract but has zero HAP for longer than 6 months.

Crossroads House Apartments is elderly apartment complex with 58 one-bedroom units located in the heart of Lincoln's downtown, 1000 O Street, Lincoln, Nebraska. Since Crossroads House is a "tax credit" project, the definition of elderly is defined as 55 years or older so residents must meet that age requirement to be eligible. The income eligibility limit for Crossroads House was set at the voucher program limit of 50% of median income rather than the tax credit limit of 60% median income. LHA chose a three-year transition period to complete 100% project-based allocation at the Crossroads House. The three-year transition period, from the original executed HAP contract, prevented the displacement of 60% median income households who were currently residing in the Crossroads House apartments. The transition period also allowed the opportunity to maintain 100% voucher leasing without undue hardship on the voucher program budget and allocation requirements. At the end of the fiscal year, 58 units are project-based units.

HUD STANDARD METRICS

For this initiative, LHA is using the following standard metrics from Form 50900:

	CE	#1 Agency Cost Sav	ings	
HUD instructions for	this metric are shown	in the following two row	vs:	
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Total cost of task in dollars (decrease)	Cost of task prior to implementation of the activity in (dollars).	Expected cost of the task after implementation of the activity (in dollars)	Actual cost of the task after implementation of the activity (in dollars)	Whether the outcome meets or exceeds the benchmark
	this initiative is the anti	es #6 Project-Based cipated cost for issuing a		(FRP) including
preparation, advertis	ing, review, and selection	on.		
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Total cost of task	165 hours @ \$50 per hour = \$8,250	\$0	\$0	Yes

CE #2 Staff Time Savings

HUD instructions for this metric are shown in the following two rows:

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Total time to complete	Total amount of staff	Expected amount of total	Actual amount of total	Whether the outcome
the task in staff hours	time dedicated to the	staff time dedicated to	staff time dedicated to	meets or exceeds the
(decrease)	task prior to	the task after	the task after	benchmark
	implementation of the	implementation of the	implementation of the	
	activity (in hours).	activity (in hours).	activity (in hours).	

Other Initiatives #6 Project-Based Section 8 Units

The baseline cost for this metric is the anticipated staff time for issuing a Request for Proposals (FRP) including preparation, application review, and selection.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Total anticipated time for	RFP Development =75	RFP Development = 0	RFP Development = 0	
issuing a Request for	staff hours	hours	hours	Yes
Proposals				
	Application Review = 30 hours times 3 applications = 90 hours	Application Review = 0 hours	Application Review = 0 hours	
	Total staff hours = 165	Total staff hours = 0	Total staff hours = 0	

HC #5 Increase in Resident Mobility				
HUD instructions for	this metric are shown i	n the following two rov	vs:	
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Number of households able to move to a better unit and/or neighborhood of opportunity as a result of the activity (increase)	Households able to move to a better unit and/or neighborhood of opportunity prior to implementation of the activity (number). This number may be zero.	Expected households able to move to a better unit and/or neighborhood of opportunity after implementation of the activity (number).	Actual households able to move to a better unit and/or neighborhood of opportunity after implementation of the activity (number).	Whether the outcome meets or exceeds the benchmark
	Other Initiative	es #6 Project-Based	Section 8 Units	
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Number of Move-ins to Project-based units at Crossroads House	0	8	15	Yes—normal annual variation

ADDITIONAL LOCAL METRICS

Local metrics are provided to give additional view of the impact of the initiative. In most, but not all cases, the local metric follows the format prescribed by HUD's Standard metrics.

Other Initiatives #6 Project-Based Section 8 Units				
		n to 100% project-based urk) and progress (outcome	nits at Crossroads House o	ver a 3 year period. The
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Project-Based Units at Crossroads House	0 units	58 units	58 units	Yes

	Other Initiativ	es #6 Project-Bas	ed Section 8 Units	
	impact from project-b ousing opportunities fo	•	elderly designated comple	ex to create and
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Number of Elderly Households with Voucher Assistance	FY 2011 (point in time) 372 12.9% of total vouchers	390	582 20.3 % of total vouchers	Yes
Number of Disabled Households with Voucher Assistance	FY 2011 (point in time) 964 33.4% of total vouchers	984	1,185 41.4% of total vouchers	Yes

iii. ACTUAL NON-SIGNIFICANT CHANGES TO ACTIVITY

None

iv. ACTUAL CHANGES TO METRICS/DATA COLLECTION

None

v. ACTUAL SIGNIFICANT CHANGES TO ACTIVITY

None

vi. CHALLENGES IN ACHIEVING BENCHMARKS AND POSSIBLE STRATEGIES

Initiative 7

ACTIVITY: RENTWISE TENANT EDUCATION

i. PLAN YEAR APPROVED, IMPLEMENTED, AMENDED

<u>Program Affected:</u> HCV Program

Plan Year Proposed: November, 2010

Plan Year Approved: FY 2012

<u>Plan Year Implemented:</u> October 1, 2011

Statutory Objective: Increase housing choice for low income families

Reduce cost and achieve greater cost effectiveness in federal expenditures

ii. DESCRIPTION/IMPACT/UPDATE

Lincoln Housing Authority is using combined MTW funds to support Nebraska RentWise, a tenant education program. This activity serves only households under 80% AMI and is related to the MTW objective of increasing housing choices for low-income families by providing training and education.

RentWise is a structured curriculum to educate renters on responsibilities necessary to become successful tenants with stable housing. Lincoln Housing Authority formed a collaborative group, the Lincoln RentWise Network consisting of representatives from an array of human service agencies in the Lincoln community. Network members identified the need for the program because of the common knowledge that many low income families had great difficulty obtaining rental housing because of past problems. Those problems include rental or credit history, lack of experience (first time renters), stigmas associated with rental assistance programs, or other issues that cause potential landlords to see them as high-risk tenants.

Using the RentWise curriculum, certified trainers teaches the knowledge and skills to be a successful renter and the issues that lead to problems for tenants. The RentWise curriculum teaches participants how to secure and maintain safe and affordable rental housing. The six-module program is offered at no cost to participants and covers topics such as how to take care of and maintain the rental unit; how to improve communication and reduce conflict between tenants and landlords; how to improve the rental experience, manage money, and information on legal

rights and responsibilities. The 12 hour curriculum uses lectures, workbooks, worksheets, demonstrations, and question & answer formats.

The Lincoln RentWise Network offers the six module educational series at least twice per month during both day and evening hours at a central location with city bus service. Lincoln Housing Authority provides coordination for registration, materials, interpreters, scheduling, tracking, and issuing certificates of completion.

IMPACT AND OUTCOME

The RentWise program is expected to assist low-income tenants in becoming more successful renters or housing assistance program participants. Their success as a renter will expand their housing opportunities as they improve their credit history and/or rental history. The program also teaches renters the ability make educated decisions about finding and maintaining affordable and suitable housing.

This activity was implemented October 1, 2011. Each twelve hour series is scheduled over three days and each series is scheduled at least two times per month. The program allows for 60 registrants per session and sessions are currently scheduled several months in advance. The number of classes offered is sufficient to meet the registration requests. RentWise is a prehousing activity and participants are determined as income-eligible for RentWise based on self-declaration of income.

The program has been very well received by tenants and landlords. Some landlords offer incentives to RentWise graduates such as waiver of application fee, reduced deposit, or special consideration in their application. LHA offers a secondary preference for the voucher program for RentWise graduates.

LHA has had increased requests for interpreters for the RentWise program. In order to more efficiently use interpreters and manage costs as well as reduce the distractions of having interpreters in a classroom setting, LHA has obtained local grants for specialized equipment to be used by interpreters and participants.

In the fiscal year ending March 31, 2019, 701 households attended one or more sessions and 553 households completed the RentWise program. Studies in the field of housing and the use of vouchers show that one of the biggest impediments to increasing housing choice, decreasing concentrated poverty and expanding housing opportunities is the knowledge base of the tenant, their understanding of the rental market, and their connections to the community. The RentWise program improves the knowledge base and thereby increases housing choice.

HUD STANDARD METRICS

For this initiative, LHA is using the following standard metrics from Form 50900:

CE #4 Increase in Resources Leveraged

HUD instructions for this metric are shown in the following two rows:

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Amount of funds	Amount leveraged prior	Expected amount	Actual amount leveraged	Whether the outcome
leveraged in dollars	to implementation of the	leveraged after	after implementation of	meets or exceeds the
(increase)	activity (in dollars). This	implementation of the	the activity (in dollars).	benchmark
	number may be zero.	activity (in dollars).		

Other Initiatives #7 RentWise Tenant Education

Leveraged funds are calculated from in-kind contributions of meeting space at \$240 per RentWise session and in-kind contributions of trainers from other human services agencies at \$27.14 per hour and 12 hours per session times the number of sessions. Note that in our plan we had planned to revise the benchmark to \$29.22 per hour. Once into the plan year, we determined that it is better to maintain the hourly rate of \$27.14.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
		In kind meeting space at	In kind meeting space at	
Amount of Funds	\$0	\$240 per session and in	\$240 per session @ 34	
Leveraged		kind trainers @ \$27.14	sessions = \$8,160	Yes
_		per hour—12 hours per		
		session and 24 sessions	In kind trainers @ \$27.14	
		per year	per hour—12 hours=	
		\$13,584	\$325.68 per session @ 34	
			sessions= \$11,073 per	
			year	
			-	
			TOTAL =	
			\$19,233	

HC #7 Households Assisted by Services that Increase Housing Choice

HUD instructions for this metric are shown in the following two rows:

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Number of households	Households receiving this	Expected number of	Actual number of	Whether the outcome
receiving services aimed	type of service prior to	households receiving	households receiving	meets or exceeds the
to increase housing	implementation of the	these services after	these services after	benchmark
choice (increase)	activity (number). This	implementation of the	implementation of the	
	number may be zero.	activity (number)	activity (number)	

Other Initiatives #7 RentWise Tenant Education

The data for this metric is the number of RentWise registrants who participate in one or more training sessions.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Number of Households participating in RentWise	0	500	701	Yes

ADDITIONAL LOCAL METRICS

FY 2018

FY 2019

Totals FY 2010 to 2019

Average FY 2010 to 2019

RentWise Graduates as a percent of Registrations

Local metrics are provided to give additional view of the impact of the initiative. In most, but not all cases, the local metric follows the format prescribed by HUD's Standard metrics.

Other Initiatives #7 PentWise Tenant Education

	Pata for this initiative is number of households who register, attend, and complete RentWise. Registered in RentWise RentWise			
	Database	Graduates		
Partial Year 8-2008 to 3-2009)	130	65		
FY 2010	988	390		
FY 2011	1,272	555		
FY 2012	1,393	580		
FY 2013	1,178	594		
FY 2014	857	423		
FY 2015	1,337	675		
FY 2016	1,383	758		
FY 2017	1,496	691		

1,160

827

12,021

1.202

707

553

5,591

559

46.5%

MTW funds are used in this initiative to fund certain costs of RentWise---language interpretation, postage, brochures and printing manuals. The benchmark is revised annually through the LHA budget.

Unit of Measurement	Baseline = Budget	Benchmark	Outcome	Benchmark Achieved
Cost of RentWise				
Program is within the				
Budget				
Interpretation	\$8,200	\$9,500	\$7,259	Yes
Brochures	\$400	\$500	\$300	Yes
Postage	\$2,000	\$2,100	\$1,865	Yes
Training Manuals	\$3,200	\$3,200	\$3,200	Yes
TOTAL COST of RENTWISE				
PROGRAM	\$13,800	\$15,300	\$12,623	Yes

iii. ACTUAL NON-SIGNIFICANT CHANGES TO ACTIVITY

None

iv. ACTUAL CHANGES TO METRICS/DATA COLLECTION

There were no changes to the HUD metrics but we revised the Additional Local Metrics to show the RentWise registrations and graduations over the years.

v. ACTUAL SIGNIFICANT CHANGES TO ACTIVITY

None

Vi. CHALLENGES IN ACHIEVING BENCHMARKS AND POSSIBLE STRATEGIES

Initiative 8

ACTIVITY: RESIDENT SERVICES PROGRAM

i. PLAN YEAR APPROVED, IMPLEMENTED, AMENDED

<u>Program Affected:</u> HCV Program

<u>Plan Year Proposed:</u> November, 2010

Plan Year Approved: FY 2012

<u>Plan Year Implemented:</u> October 1, 2011

<u>Statutory Objectives:</u> Increase housing choice for low income families

ii. DESCRIPTION/IMPACT/UPDATE

The resident services program provides outreach, case management, service coordination, and supportive services to tenants who are frail elderly or disabled and residing at Crossroads House apartments. Through an interlocal agreement, the program is operated by the Lincoln Area Agency on Aging (LAAA). This activity serves only households under 80% AMI and is related to the MTW objective of increasing housing choices for low-income families by providing a supportive services program which will allow residents to remain independent and prevent premature or unnecessary placement in assisted living facilities or nursing homes.

The resident services program is modeled after HUD's Congregate Housing Services Program which LAAA (grantee) currently offers at LHA's Burke Plaza (91 units) and Mahoney Manor (120 units). All residents are eligible for outreach, case management and service coordination. Residents who are frail with 3 or more deficits in Activities of Daily Living (ADLs) or who are disabled are eligible for supportive services which include personal care, housekeeping, and transportation subsidy. Participation in services by residents is not mandatory and is at the option of the resident. Individual supportive services under the contract are limited by an amount established annually.

A Professional Assessment Committee (PAC) reviews an assessment of each potential participant in supportive services to ensure each participant is an elderly person deficient in at least three ADLs or is a disabled individual.

A service coordinator provides general case management and referral services to all potential participants in the program and provides referrals to the PAC of those individuals who appear eligible for the program. The service coordinator educates residents about the services available and application procedures, assists in applications, and monitors ongoing services. The service coordinator also coordinates the delivery of third party purchased supportive services for residents who are ineligible for the program supportive services in order to establish a continuum of care and assures access to necessary supportive services.

The LAAA contracts with qualified providers to furnish participants with supportive services including personal care, transportation, and housekeeping services. These three services are provided and funded as part of the program. MTW funds are used to provide reimbursement to LAAA under the interlocal agreement.

Personnel costs for the service coordinator are reimbursed at 100% for .35 FTE to serve Crossroads House. Supportive services are reimbursed at 75% with the remaining 25% billed to the participant receiving services. There is an annual limitation on individual supportive services to the program with an initial cap set at \$2,000 and adjusted annually as needed.

The resident services program is enhanced by the location of the downtown senior center located directly across the street from Crossroads House. This location affords easy access to the programs operated by the LAAA at the senior center which include education, recreation, social activities, health activities, and nutritional programs including a daily noon meal. This location also affords easy access to the service coordinator office and program administration, also located at the senior center site.

IMPACT AND OUTCOME

LHA continued this initiative in the past year through an interlocal agreement with Lincoln Area Agency on Aging. Outreach was provided to all residents with 58 residents receiving ongoing service coordination in the program. During the 12 month period, there were 75 tenants living at Crossroads House and 37 who were frail elderly or disabled. There were 22 individuals who were at high risk for a higher level of service but were able to continue in independent living with supportive services. Fifty-eight (58) residents received case managements services and twenty-two (22) individuals received one or more of the supportive services with MTW funding. This results in substantial savings of Medicaid dollars to remain in independent living versus assisted living or nursing home care.

Through service coordination, 26 residents also received assistance with services not funded under this program. The service coordinator spends considerable time explaining services and benefits to residents and families and communicating and problem solving with service agencies,

physicians, and other health care providers and building managers. New problem situations arise regularly and they are addressed quickly. The service coordinator works with residents who are hospitalized or have temporary nursing home stays that require a plan with supportive services for when they return home.

The services increase housing choice by providing the choice to continue to live in an independent apartment and age in place. Typically, when individuals become more frail or disabled, they require a higher level of care and individuals often have little or no choice but to move to whatever assisted living or nursing home is available. With in-home support services, individuals are able to choose to continue to live independently. Low income applicants are attracted to this type of housing because it gives them the choice to continue to live independently because an array of services will be available as their needs change.

The services are cost effective by helping maintain individuals in their home and prevent unnecessary higher levels of care at substantial additional cost. Generally, the cost of higher levels of care is paid with Medicaid funds as the Crossroads House tenants do not have income, assets or insurance to cover the cost.

HUD STANDARD METRICS

For this initiative, LHA is using the following standard metrics from Form 50900:

HC #7 Households Assisted by Services that Increase Housing Choice						
HUD instructions for	this metric are shown i	n the following two rov	vs:			
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved		
Number of households	Households receiving this	Expected number of	Actual number of	Whether the outcome		
receiving services aimed	type of service prior to	households receiving	households receiving	meets or exceeds the		
to increase housing	implementation of the	these services after	these services after	benchmark		
choice (increase)	activity (number). This	implementation of the	implementation of the			
	number may be zero.	activity (number)	activity (number)			
	Other Initiativ	ves #8 Resident Ser	vices Program			
The Lincoln Housing A	Authority has an interloc	al agreement with the L	incoln Area Agency on A	Aging (LAAA) to		
provide frail or disable	ed tenants By providing	these services THA is a	able to increase housing	choice for tenants		
provide frail or disabled tenants. By providing these services, LHA is able to increase housing choice for tenants and prospective tenants.						
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved		
Number of households receiving services	0	35	58	Yes		

ADDITIONAL LOCAL METRICS

Local metrics are provided to give additional view of the impact of the initiative. In most, but not all cases, the local metric follows the format prescribed by HUD's Standard metrics.

Other Initiatives #8 Resident Services Program

Through the interlocal agreement, Lincoln Housing Authority established limits on the overall cost of the program. The limit is the benchmark which may be revised annually during contract renewal. The benchmark is revised annually.

Unit of Measurement	Contract Amount = Baseline	Benchmark	Outcome	Benchmark Achieved
Cost of Resident Services Program	\$41,884	Less than or equal to \$41,884	\$ 33,872	Yes

Other Initiatives #8 Resident Services Program

Lincoln Area Agency on Aging provides a conservative estimate of the Medicaid cost if services were provided at the next level of care. The estimate is based on Medicaid Waiver Assisted Living costs although some individuals may not be suitable or able to find assisted living and would be forced to a skilled nursing care facility at substantial additional cost. The estimate is individualized and adjusted to the length of time the individual would have been in a higher level of care as well as the residents' actual incomes which would be used to cover part of the cost in assisted living at the Medicaid rate.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Estimated Medicaid cost savings by avoiding the next higher level of care (assisted living)	\$135,501	>\$135,000	\$216,663	Yes

iii. ACTUAL NON-SIGNIFICANT CHANGES TO ACTIVITY

None

iv. ACTUAL CHANGES TO METRICS/DATA COLLECTION

None

v. ACTUAL SIGNIFICANT CHANGES TO ACTIVITY

None

vi. CHALLENGES IN ACHIEVING BENCHMARKS AND POSSIBLE STRATEGIES

None

Initiative 9

ACTIVITY: LANDLORD INCENTIVE HAP

i. PLAN YEAR APPROVED, IMPLEMENTED, AMENDED

<u>Program Affected:</u> HCV Program

<u>Plan Year Proposed:</u> FY 2015 <u>Plan Year Approved:</u> FY 2015

<u>Plan Year Implemented:</u> April 1, 2015

Statutory Objective: Increase housing choice for low income families

ii. DESCRIPTION/IMPACT/UPDATE

As an incentive for landlords to participate in the MTW tenant-based voucher program, Lincoln Housing Authority will provide the landlord a one-time additional Housing Assistance Payment (HAP) of \$150 upon the execution of the HAP contract for the new unit and tenant. This HAP payment will be included with all other HAP reported in VMS. The landlord is not eligible for \$150 additional HAP payment if the contract is executed for a transfer in units with the same landlord, or if the contract is executed due to a lease renewal or change. The following properties are also excluded from the additional landlord incentive payment of \$150: 1) properties managed or owned by Lincoln Housing Authority, or 2) properties receiving Low Income Housing Tax Credits.

This initiative came from discussions with our Landlord Advisory Committee who identified some of the following burden factors to participating in the voucher program: 1) the HAP contract creates additional paperwork and time, 2) inspection requirements result in repairs to units not otherwise required for a market-rate tenant, 3) landlords take time out of their business schedule to meet with inspectors for HQS inspections, 4) landlords must wait for their first rental payment until after inspections and contracts are approved rather than on the day the lease is signed, and 5) landlords lose rental revenue while waiting for units to pass inspections. This initiative creates an incentive that recognizes these barriers and compensates the landlords accordingly.

IMPACT AND OUTCOME

A goal of this initiative was to maintain or increase the number of landlords participating in the voucher program. Given the tight rental market in Lincoln, landlord participation has been decreasing which has made it more difficult for voucher holders to obtain affordable housing. Additional goals were to increase the success rate for vouchers issued and shorten the time it takes to lease a voucher. Prior to the implementation of the Landlord HAP Incentive, the cumulative voucher leasing times for January 2014- June 2015 were as follows; 51% leasing within 60 days, 25% leasing within 61 to 90 days, 23% leasing 91-150 +days and 60% of the vouchers issued were leased. After the implementation of the Landlord HAP Incentive, the cumulative voucher leasing times for the period of October 2017 to September 2018 follow: 69% leasing within 60 days, 18% leasing within 61 to 90 days, 13% leasing more than 91 days and 68.5% of the vouchers issued were leased. Since the implementation of the Landlord incentive, the voucher success rate improved by 8.5 percentage points and the voucher lease time improved during the first 60 days of voucher issuance by 18 percentage points. The improvements with the voucher leasing success rate and faster leasing time is quite impressive considering the Lincoln rental market continues to be a very tight rental market. If this incentive had not been implemented it is quite possible the voucher lease times and success rates would have decreased because many landlords use stricter selection criteria when the rental market experiences low vacancy rates.

Another goal was to improve landlord participation in the voucher program. Lincoln continues to experience a tight rental market and it is difficult to retain current landlords and recruit new landlords. The goal to maintain or increase the number of landlords participating in the voucher program was achieved increasing the number of landlords actively participating in the voucher program from 747 in October 2014 to 811 in March 2019. Given the tight rental market in Lincoln that is a major accomplishment for this program.

Thirty-three (33) new landlords were added to the program from April 2018 to March 2019 and received the landlord incentive. Another 11 landlords who received the landlord incentive reinstated their participation with the program after an absence of participation for over a year. Altogether, 351 different landlords received the incentive for a total of 434 units.

HUD STANDARD METRICS

For this initiative, LHA is using the following standard metrics from Form 50900:

HC #5 Increase in Resident Mobility

HUD instructions for this metric are shown in the following two rows:

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Number of households	Households able to move	Expected households able	Actual increase in	Whether the outcome
able to move to a better	to a better unit and/or	to move to a better unit	households able to move	meets or exceeds the
unit and/or	neighborhood of	and/or neighborhood of	to a better unit and/or	benchmark.
neighborhood of	opportunity prior to	opportunity after	neighborhood of	
opportunity as a result of	implementation of the	implementation of the	opportunity after	
this activity (increase)	activity (number) This	activity (number).	implementation of the	
	number may be zero.		activity (number).	

Other Initiatives #9 Landlord Incentive HAP

The number of households able to move to a better unit and/or neighborhood of opportunity is reflected in the number of times the HAP incentive is paid to a landlord---this incorporates the assumption that transfers and new admissions result in a better unit or neighborhood of opportunity.

This benchmark was revised in the 2016-2017 plan after considering the number of moves into tax credit and LHA properties which are not eligible for the landlord incentive.

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved
Number of households				
able to move to a better				
unit and/or	0 units	240 units	434 units	Yes
neighborhood of				
opportunity as a result of				
this activity (increase)				

iii. ACTUAL NON-SIGNIFICANT CHANGES TO ACTIVITY

None

iv. ACTUAL CHANGES TO METRICS/DATA COLLECTION

None

v. ACTUAL SIGNIFICANT CHANGES TO ACTIVITY

None

vi. CHALLENGES IN ACHIEVING BENCHMARKS AND POSSIBLE STRATEGIES

None

B: NOT YET IMPLEMENTED

All approved activities have been implemented.

C: ON HOLD

All approved activities have been implemented.

D: CLOSED OUT

No approved activities have been closed out.

V. Sources and Uses of MTW Funds

A. ACTUAL SOURCE AND USES OF MTW FUNDS

i. Actual Sources of MTW Funds in the Plan Year

The unaudited information was submitted in the prescribed Financial Data Schedule (FDS) format through the Financial Assessment System on May 30, 2019. The audited information is due within 9 months of the end of the fiscal year and will be submitted accordingly.

ii. Actual Uses of MTW Funds in the Plan Year

The unaudited information was submitted in the prescribed Financial Data Schedule (FDS) format through the Financial Assessment System on May 30, 2019. The audited information is due within 9 months of the end of the fiscal year and will be submitted accordingly.

iii. Actual Use of MTW Single Fund Flexibility

Activities using the broader uses of funds authority are reported in Section IV: Approved MTW Activities. These include:

Initiative 7 RentWise Tenant Education

Initiative 8 Resident Services Program

- B. LOCAL ASSET MANAGEMENT PLAN
 - i. Did the MTW PHA allocate costs within statute in the Plan Year?

YES

- ii. Did the MTW PHA implement a local asset management plan in the Plan Year? NO
- iii. Did the MTW PHA provide a LAMP in the appendix?

NO

iv. If the MTW PHA has provided a LAMP in the appendix, please provide a brief update on implementation of the LAMP. Please provide any actual changes (which must be detailed in an approved Annual MTW Plan/Plan amendment) or state that the MTW PHA did not make any changes in the Plan Year.

NOT APPLICABLE

VI. Administrative

A. General description of any HUD reviews, audits or physical inspection issues that require the agency to take action to address the issue;

HUD conducted an MTW site visit in September, 2018. There were no actions required following the site visit.

HUD conducted a PBV review in December, 2018 for Victory Park. There were no actions required following the site visit.

B. Evaluation results

None---Not Applicable

C. MTW Statutory Certification Requirement

Appendix A

D. MTW Energy Performance Contract (EPC) Flexibility Data

Not applicable

E. LHA Request and HUD Approval Letters Regarding VASH under MTW

Appendix B

F. Request for Inspection and Unit Information Form

Appendix C

APPENDIX A

Agency Certification for the Statutory Requirements

HOUSING AUTHORITY OF THE CITY OF LINCOLN, NEBRASKA

RESOLUTION NO. 928

CERTIFICATION OF COMPLIANCE WITH HUD MOVING TO WORK STATUTORY REQUIREMENTS

WHEREAS, the Housing Authority of the City of Lincoln, Nebraska was selected by the U.S. Department of Housing and Urban Development (HUD) to participate in the Moving to Work (MTW) Demonstration program; and

WHEREAS, the Housing Authority of the City of Lincoln, Nebraska has entered into a written agreement with the U.S. Department of Housing and Urban Development outlining its participation requirements and approved MTW initiatives; and

WHEREAS, the written agreement with HUD requires that the Housing Authority of the City of Lincoln meet the following MTW statutory requirements:

- 1) assuring that at least 75 percent of the families assisted are very low-income families;
- 2) continuing to assist substantially the same total number of eligible lowincome families as would have been served had the amounts not been combined; and
- 3) maintaining a comparable mix of families (by family size) are served, as would have been provided had the amounts not been used under the demonstration; and

WHEREAS, the Housing Authority of the City of Lincoln must certify to HUD through the MTW Annual Report that LHA has met the statutory requirements for the MTW Plan ending March 31, 2019;

NOW, THEREFORE, BE IT RESOLVED by the Board of Commissioners of the Housing Authority of the City of Lincoln that LHA has met all statutory requirements outlined in the written Moving to Work agreement with HUD; and

BE IT FURTHER RESOLVED that the Executive Director is hereby authorized to execute any and all documents submitting this approved certification resolution to HUD.

Dated this 13th day of June, 2019.

Orville Jones III, Chair

Chris Lamberty, Secretary

ATTESJ

APPENDIX B

LHA Request and HUD Approval Letters

Regarding

VASH under MTW



Commissioners: Orville Jones, III, Chair Dallas McGee, Vice Chair Jan Gauger Georgia Glass Joy Ward Executive Director Larry G. Potratz

P.O. Box 5327 • 5700 R Street • Lincoln, Nebraska 68505

September 8, 2011

Milan Ozdinec, Deputy Assistant Secretary U.S. Department of Housing and Urban Development Office of Public Housing and Voucher programs 451 7th Street, SW Washington, DC 20410

SUBJECT:

MTW flexibility for VASH participants

Dear Mr. Ozdinec:

The Housing Authority of Lincoln, Nebraska is proposing to operate the HUD Veterans Affairs Supportive Housing (VASH) program in accordance with our approved Moving to Work (MTW) standard agreement. Based on the success of our MTW policies, we would like to expand them to VASH participants.

The following table is a summary of LHA's MTW initiatives for the voucher program, along with our assessment as to whether or not the veteran would benefit from the MTW policy and if the policy has a conflict with VASH program policies.

MTV	/ Initiative	VASH appropriate	In conflict with VASH policies
1.	Coincide inspection due dates with annual re- exam dates. Biennial inspections for units that pass HQS at first inspection visit.	Veterans and VA case managers would benefit through the reduction in administrative work. It is easier to case manage when the inspections and annual reexamination dates coincide. Veterans and their landlords should be rewarded for maintaining their units to meet HQS standards.	
2.	Biennial re- examinations for elderly and disabled	Veterans and VA case managers would benefit by the reduced administrative work and redundancy of meeting with PHA worker. Most VASH households are disabled thus this policy would reduce the veteran's PHA office visits to one in a two year period.	

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3.	Asset Income and verifications- self-certification for assets under \$5,000 and assets over \$5,000 calculated at 2% of the face value	Veteran would benefit from the reduced verification standards as eligibility decisions could be completed faster.	
4.	Verifications- Accepting the last issued Social Security statement rather than requiring statement to be issued within 60 days.	Veteran would benefit from the reduced verification standards as eligibility decisions could be completed faster.	
5.	Earned Income Disregard, imputed welfare income and student earned income exclusions.	Veteran households tend to not be impacted by these policies.	
6.	Standard utility allowance designated by bedroom size only. No utility relmbursements issued.	Veterans and VA case managers would benefit from the policy simplification by understanding how to locate more affordable units. Tenant rent portions would reduce for some veterans, specifically for those who reside in units where utilities are included in the rent.	
7.	TTP calculated at 27% of gross income	Veteran would benefit as this would reduce the TTP of all current veteran households.	
8.	Maximum initial rent can not exceed 50% of monthly adjusted income.	Veterans would benefit through more housing choice opportunities.	
9.	90 day delay in interims for reducing employment income without good cause.		Exempt VASH participant from the policy as they are working in a self sufficiency program with the VA case manager.
10.	Income targeting will not be used in new admissions.		Not applicable- VA referrals controls the new admissions selection.
11.	Restricted Portability		Not applicable- VASH has it's own set of portability restrictions.

12.	Minimum Rent of \$25	Exempt- Veteran would be eligible for the hardship clause.
13.	Minimum Earned Income- work requirement of 25 hours per week @ minimum wage for adults who do not qualify for exemption.	Exempt VASH participant from the policy as they are working in self sufficiency program with VA case manager.

As noted in the table above, most of the initiatives would not conflict with the regulations or the intentions of the VASH program. Rather, these MTW initiatives would actually make the program administration more efficient for our agency and the Veteran's Affairs (VA) plus benefit the veteran served by the Lincoln Housing Authority (LHA). LHA has reviewed the above policy changes with the VA case manager and Program Coordinator who also support the proposed policy changes.

LHA is also requesting to submit all HUD-VASH participant 50058 records via the MTW-50058 to ensure all 50058 records are accepted and recorded properly in the PIH information Center (PIC) system.

We want to assure your office that LHA would at all times follow any and all applicable rules that are specific to the VASH program such as administering the program in accordance with HUD-VASH operating requirements, maintaining separate tracking of all HUD-VASH funds, using special program codes in the PIC system and continuing to report HUD-VASH separately from MTW vouchers. If you have any questions about this proposal please feel free to contact Seanna Collins, Tenant Based Housing Manager at (402) 434-5505 or seanna@l-housing.com.

Thank you for considering our request. We look forward to hearing back from you so we may start implementing these activities for our veterans as soon as possible.

Sincerely,

Larry G. Potratz Executive Director

.cc Emily Cadik, MTW HUD Coordinator
Michael Dennis, HUD Headquarters
Laure Rawson, HUD Headquarters
Phyllis Smelkinson, HUD Headquarters



U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT WASHINGTON, DC 20410-5000

ASSISTANT SECRETARY FOR PUBLIC AND INDIAN HOUSING

September 21, 2011

Mr. Larry G. Potratz Executive Director Lincoln Housing Authority P. O. Box 5327 5700 R Street Lincoln, NE 68505

Dear Mr. Potratz:

On September 8, 2011, you submitted a request on behalf of the Lincoln Housing Authority (LHA) to establish alternative requirements to Section i. of the *Implementation of the HUD-VA Supportive Housing Program* (Operating Requirements) published in the <u>Federal Register</u> on May 6, 2008. This request included all Moving to Work (MTW) provisions that apply to the voucher program.

Section i. of the Operating Requirements states that HUD-Veterans Affairs Supportive Housing (HUD-VASH) vouchers must be administered in accordance with the Operating Requirements and are not eligible for fungibility under MTW agreements. Also, HUD-VASH vouchers must be reported on separately from vouchers under the agency's MTW Agreement.

Specifically, LHA requested to operate its 60 HUD-VASH vouchers in accordance with all applicable provisions of its MTW Agreement. LHA believes that administering all HUD-VASH vouchers in accordance with its MTW Agreement would simplify administration of the program and benefit the veterans.

In reviewing LHA's request, the standard applied is a straightforward one: HUD-VASH assistance must always be administered in accordance with the Operating Requirements, the statutory provisions governing this assistance (in particular, the requirements contained in the applicable Appropriations Act), and any other HUD-VASH voucher requirements (i.e., any supplemental requirements that are established in addition to those stated in the Operating Requirements). If a MTW Agreement provision is inconsistent with the HUD-VASH requirements, the latter requirements prevail with respect to administration of these vouchers.

LHA completed an assessment of 13 MTW initiatives that would be applied to the HUD-VASH voucher program. The Department agrees with LHA's assessment that the initiative would either benefit the veteran or not be applied. Therefore, it has been concluded that LHA's MTW initiatives do not conflict with the HUD-VASH voucher requirements (particularly those involving eligibility, admission and continued assistance for HUD-VASH veterans). Given this determination, and the fact that it should have no adverse impact on HUD-VASH families since hardship exemptions are provided, LHA may administer HUD-VASH vouchers under the MTW voucher provisions.

03:03:25 p.m. 09-21-2011

The approval to allow LHA to administer its HUD-VASH vouchers in accordance with its MTW Agreement does not extend to HUD-VASH program funding. HUD-VASH voucher funding is not eligible for fungibility and the funds must be accounted for separately in the Voucher Management System (VMS).

Please note that in accordance with Sections II.i. and III of the Operating Requirements, MTW agencies are required to use the regular form HUD-50058 for HUD-VASH families when reporting into the Public and Indian Housing Information Center (PIC), not the form HUD-50058 MTW. At your request, since LHA will be operating its HUD-VASH program in accordance with its MTW Agreement, LHA may report these families on the form HUD-50058 MTW since the rent calculations would be rejected on the regular form HUD-50058.

Your HUD-VASH program will be monitored through PIC reporting, VMS and information provided by the Department of Veterans Affairs. HUD reserves the right to withdraw or modify this approval at any time if, in HUD's determination, the MTW alternative requirements are having a negative impact on the veterans receiving assistance under the HUD-VASH program.

Should you wish to discuss this matter further, please contact Phyllis Smelkinson, Housing Program Specialist, Housing Voucher Management and Operations Division, at (202) 402-4138.

Sincerely,

Assistant Secretary

P.O. Box 5327 • 5700 R Street • Lincoln, Nebraska 68505

June 22, 2015

Milan Ozdinec, Deputy Assistant Secretary U.S. Department of Housing and Urban Development Office of Public Housing and Voucher programs 451 Seventh (7th) Street,SW Washington, DC 20410

SUBJECT: MTW flexibility for VASH participants

Dear Mr. Ozdinec:

The Housing Authority of Lincoln, Nebraska was previously approved on September 21, 2011 to administer eight (8) of the thirteen (13) Moving to Work (MTW) local initiatives within the HUD-VASH program. Enclosed is a copy of our previous request and HUD's approval to operate MTW initiatives within the HUD-VASH program.

As of July 1, 2015 a new MTW initiative called the "Landlord Incentive HAP" will be implemented encouraging landlords to participate with the tenant-based voucher program. The city of Lincoln is experiencing a very tight rental market with limited availability of affordable housing, therefore voucher holders are having a difficult time finding available units and landlords who will participate in the voucher program. The Veteran Affairs staff for the HUD-VASH program repeatedly report that is very difficult to find affordable housing in Lincoln and even more difficult to find landlords who are interested in participating in an administratively burdensome program. Landlords report working with the Section 8 Housing Choice Voucher program increases their costs of doing business due to the program's additional inspection, lease, and HAP contract requirements. These requirements are additional expenses not incurred when renting to a market renter, therefore discourages landlords from renting to voucher participants.

The "Landlord Incentive HAP" initiative will reimburse the landlord for a portion of the additional business expenses created by the tenant-based voucher program through a one-time additional HAP payment of \$150 when a new HAP contract is executed with LHA. We would like to expand this incentive to landlords who will execute HAP contracts with LHA for HUD-VASH participants.

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Veteran and VA case managers would benefit with more housing choice opportunities by offering an incentive to landlords who are willing to participate with the HUD-VASH program. The additional HAP costs to the VASH program would be \$150 @ 44 estimated new admissions= \$6,600 during the next 12 months.

As noted in the table above the initiative would not conflict with the regulation or intentions of the HUD-VASH program. LHA has reviewed the above policy change with the VA case manager and VA Supervisor who also supports the proposed policy change.

We want to assure your office that LHA would at all times follow any and all applicable rules that are specific to the VASH program such as administering the program in accordance to HUD-VASH operating requirements, maintaining and tracking all HUD-VASH funds separately, using special program codes in the PIC system and continuing to report HUD-VASH separately in VMS. If you have any questions about this proposal, please contact Seanna Collins, Tenant-based Housing Manager at (402) 434-5505 or seanna@l-housing.com.

Thanks you for considering our request. We look forward to hearing back from you so we may starting implementing this activity for our veterans as soon as possible.

Sincerely,

Larry G. Potratz
Executive Director

enclosures

.cc Alison Smith, MTW HUD Coordinator

Laurel Davis, Acting MTW Director

Denise Gipson, HUD Field Office Director of Public Housing

Julie Steadman, HUD Field Office Public Housing Revitalization Specialist



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U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT WASHINGTON, DC 20410-5000

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LINCOLN THOUSING AUTHORITY

OFFICE OF PUBLIC AND INDIAN HOUSING

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Mr. Larry G. Potratz Executive Director Lincoln Housing Authority P. O. Box 5327 Lincoln, NE 68505-2332

Dear Mr. Potratz:

On June 22, 2015, you submitted a request on behalf of the Lincoln Housing Authority (LHA-NE002) to waive certain requirements under the Housing Choice Voucher (HCV) program so that the HUD-Veterans Affairs Supportive Housing (VASH) program could comport with the LHA's Moving to Work (MTW) Agreement. Section II (Special Rules for the HUD-VASH Voucher Program) of the Implementation of the HUD-VASH Program (Operating Requirements) published in the Federal Register on March 23, 2012, allows for alternative requirements necessary for the effective delivery and administration of these vouchers. Section II.j. (MTW Agencies) states that HUD-VASH vouchers must be administered in accordance with the Operating Requirements and are not eligible for fungibility under a public housing agency's MTW Agreement.

In reviewing your request, the standard applied is a straightforward one: HUD-VASH assistance must always be administered in accordance with the Operating Requirements, the statutory provisions governing this assistance (in particular, the requirements contained in the applicable Appropriations Act), and any other HUD-VASH voucher requirements (i.e., any supplemental requirements that are established in addition to those stated in the Operating Requirements). If a MTW Agreement provision is inconsistent with the HUD-VASH requirements, the latter requirements prevail with respect to administration of these vouchers.

By way of background, on September 21, 2011, the Department approved 13 MTW initiatives for the LHA's HUD-VASH program. The LHA requested to add a new MTW provision that was approved and effective July 1, 2015. This initiative is called the "Landlord Incentive Housing Assistance Payment (HAP)." Through this initiative, the LHA will reimburse a new landlord for a portion of the additional business expenses created by the HCV program through a one-time additional HAP of \$150 when a new HAP contract is executed with the LHA.

In reviewing this request, HUD has determined that this approved MTW provision does not conflict with the HUD-VASH voucher requirements (particularly those involving eligibility, admission and continued assistance for HUD-VASH veterans). Therefore, the LHA may apply this provision of its MTW agreement.

Your HUD-VASH program will be monitored through PIC reporting, VMS and information provided by the Department of Veterans Affairs. HUD reserves the right to withdraw or modify this approval at any time if, in HUD's determination, the MTW alternative requirements are having a negative impact on the veterans receiving assistance under the HUD-VASH program.

Should you wish to discuss this matter further, please contact Phyllis Smelkinson, Housing Program Specialist, Housing Voucher Management and Operations Division, at (202) 402-4138 or by email at Phyllis.A.Smelkinson@hud.gov.

Sincerely,

Milan M. Ozdinec

Deputy Assistant Secretary for Public and Indian Housing

\$2,000 \$4,000 \$55,555 \$64,650 \$65,000 \$60,000 \$75

P.O. Box 5327 • 5700 R Street • Lincoln, Nebraska 68505

June 12, 2017

Milan Ozdinec, Deputy Assistant Secretary U.S. Department of Housing and Urban Development Office of Public Housing and Voucher programs 451 Seventh (7th) Street,SW Washington, DC 20410

SUBJECT: MTW flexibility for VASH participants

Dear Mr. Ozdinec:

The Housing Authority of Lincoln, Nebraska was previously approved to administer nine (9) of the fourteen (14) Moving to Work (MTW) local initiatives within the HUD-VASH program. Enclosed is a copy of our previous requests and HUD's approvals on September 21, 2011 and July 17, 2015 to operate these MTW initiatives within the HUD-VASH program.

Construction completion on an apartment complex for homeless veterans is anticipated for November 2017. Once the apartments are constructed and ready for occupancy, Lincoln Housing Authority will be administering HUD-VASH project-based voucher's (PBV) at these apartments. We would like to apply a couple MTW PBV initiatives to the HUD-VASH PBV program to give these veterans the same benefits as our Moving to Work PBV participants.

MTW initiative	VASH Appropriate
Allow the use of the MTW standard utility allowance by bedroom size regardless of tenant or owner utility responsibility in the tenant rent portion calculation for HUD-VASH project-based vouchers.	The veteran would benefit by paying a lower portion of their household income towards tenant rent. This keeps the tenant-based voucher and project-based voucher tenant rent calculations reasonably the same. Therefore providing a smoother transition for any veterans transferring from the tenant-based voucher to a project-based voucher program.

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Allow the owner to maintain a site-based waiting list for the HUD-VASH PBV property.

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The veteran would benefit by quicker tenant selection and a more efficient application process. This initiative was approved under the Housing Opportunity Through Modernization Act of 2016 (HOTMA) without the need of a MTW approval, but HUD has not yet released the policy to implement this initiative.

Neither of these initiatives would conflict with the regulation or intentions of the HUD-VASH program. LHA has reviewed the above policy change with the VA Supervisor who also supports the proposed policy change.

We want to assure your office that LHA would at all times follow any and all applicable rules that are specific to the VASH program such as administering the program in accordance to HUD-VASH operating requirements, maintaining and tracking all HUD-VASH funds separately, using special program codes in the PIC system, and continuing to report HUD-VASH HAP separately in VMS. If you have any questions about this proposal, please contact Seanna Collins, Tenant-based Housing Manager at (402) 434-5505 or seanna@l-housing.com.

Thanks you for considering our request. We look forward to hearing back from you so we may starting implementing these activity for our veterans as soon as the project-based voucher property is available.

Sincerely,

Larry G. Potratz

Executive Director

enclosures

.cc Christopher Golden, MTW HUD Coordinator
Marianne Nazzro, MTW Director
Denise Gipson, HUD Field Office Director of Public Housing
Julie Steadman, HUD Field Office Public Housing Revitalization Specialist



U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

WASHINGTON, DC 20410-5000

JUL 0 6 2017

OFFICE OF PUBLIC AND INDIAN HOUSING

Mr. Larry G. Potratz Executive Director Lincoln Housing Authority P. O. Box 5327 Lincoln, NE 68505-2332

Dear Mr. Potratz:

On June 12, 2017, you submitted a request on behalf of the Lincoln Housing Authority (LHA-NE002) to waive certain requirements under the Housing Choice Voucher (HCV) program so that the HUD-Veterans Affairs Supportive Housing (VASH) program could comport with the LHA's Moving to Work (MTW) Agreement. Section II (Special Rules for the HUD-VASH Voucher Program) of the Implementation of the HUD-VASH Program (Operating Requirements) published in the Federal Register on March 23, 2012, allows for alternative requirements necessary for the effective delivery and administration of these vouchers. Section II.j. (MTW Agencies) states that HUD-VASH vouchers must be administered in accordance with the Operating Requirements and are not eligible for fungibility under a public housing agency's MTW Agreement.

In reviewing this request, the standard applied is a straightforward one: HUD-VASH assistance must always be administered in accordance with the Operating Requirements, the statutory provisions governing this assistance (in particular, the requirements contained in the applicable Appropriations Act), and any other HUD-VASH voucher requirements (i.e., any supplemental requirements that are established in addition to those stated in the Operating Requirements). If a MTW Agreement provision is inconsistent with the HUD-VASH requirements, the latter requirements prevail with respect to administration of these vouchers.

By way of background, on September 21, 2011, the Department approved 13 MTW initiatives for the LHA's HUD-VASH program. The LHA requested to add a new MTW provision that was approved and effective July 1, 2015. This initiative is called the "Landlord Incentive Housing Assistance Payment (HAP)." Through this initiative, the LHA will reimburse a new landlord for a portion of the additional business expenses created by the HCV program through a one-time additional HAP of \$150 when a new HAP contract is executed with the LHA.

In reviewing this request, HUD has determined that this approved MTW provision does not conflict with the HUD-VASH voucher requirements (particularly those involving eligibility, admission and continued assistance for HUD-VASH veterans). Therefore, the LHA may apply this provision of its MTW agreement.

Your HUD-VASH program will be monitored through PIC reporting, VMS and information provided by the Department of Veterans Affairs. HUD reserves the right to withdraw or modify this approval at any time if, in HUD's determination, the MTW alternative requirements are having a negative impact on the veterans receiving assistance under the HUD-VASH program.

Should you wish to discuss this matter further, please contact Phyllis Smelkinson, Housing Program Specialist, Housing Voucher Management and Operations Division, at (202) 402-4138 or by email at Phyllis.A.Smelkinson@hud.gov.

Sincerely,

Milan M. Ozdinec

Deputy Assist int Secretary

for Public and Indian Housing

APPENDIX C

Request for Inspection and Unit Information Form **APPENDIX PAGE 18**

Request for Inspections and Unit Information Moving to Work Housing Choice Voucher Program



P.O. Box 5327 • 5700 R Street • Lincoln, NE 68505 Phone: (402) 434-5500 • Fax: (402) 434-5502

Owner:

Thank you for your interest in working with Lincoln Housing Authority to provide affordable housing.

Please complete and return the attached form with your potential tenant.

The form may be mailed, hand delivered, emailed, or faxed.

Return the form to: Lincoln Housing Authority (LHA) 5700 R Street Lincoln, NE 68505

Fax: (402) 434-5502

Email form to: Amanda@L-housing.com

An inspection of your unit will be scheduled once we receive the completed form. At the time of the appointment our inspector will determine if the unit meets minimum Housing Quality Standards (HQS) and the proposed rent is acceptable within the current market conditions.

If you have any questions about this form, the inspection or the process to participate as an owner with the Moving to Work Housing Choice Voucher program, please feel free to contact the Inspections Department at (402) 434-5522.

Owner Information Only

Lease Information

After the unit passes inspection and before LHA can approve the Housing Assistance Payment (HAP) contract with the owner, the owner must provide LHA a copy of the signed lease with the tenant.

The following items are required to be disclosed in the lease.

- 1. Owner/Landlord name and Tenant(s) name
- 2. Contract Rent (as approved by the inspector).
- 3. Address of the unit including any apartment number.
- 4. The term of the lease must match the HAP contract. The term must be for a 12 month period but not more than 12 months. Example lease starts on 01-15-12, then it must end 12-31-12.
- 5. Renewal terms. Will the lease continue month-to-month or year-to-year?
- 6. **Utilities**. State what utilities the owner will provide and what utilities the tenant will provide.
- 7. **Appliances**. State what appliances are provided by the owner such as stove, refrigerator, dishwasher, washer and dryer and etc.
- 8. Signatures by both the tenant and owner/property manager.

The HUD tenancy addendum will be attached to your lease once LHA approves the Housing Assistance Payment contract with you.

Payment Information

After the unit passes inspection, LHA will mail or email the owner a Housing Assistance Payment (HAP) contract. The owner will return the signed contract with their signed lease for LHA's approval. Once LHA approves the contract and lease, the payment will be issued to the owner via direct deposit. All Housing Assistance payments made to the owner is reported to the Internal Revenue Service (IRS) as indicated on the W-9 on file with LHA.

Please note: The owner (including a principal or other interested party) cannot be the parent, child, grandparent, grandchild, sister or brother of any member of the family unless LHA has determined (and has notified the owner and the family of such determination) that approving the lease of the unit, notwithstanding such a relationship, would provide reasonable accommodation for a family member who is a person with disabilities.

Inspection Incentive

Typically, LHA is required to inspect each assisted unit on a yearly basis. The incentive is if your unit passes inspection at the first inspection and does not require additional items to be rechecked at a later date, then LHA will skip the following year's required annual inspection.

nspection Date:	
Time:	
Inspector:	
Tenant name:	



P.O. Box 5327 • 5700 R Street • Lincoln, NE 68505 Phone: (402) 434-5500 • Fax: (402) 434-5502

The entire form must be completed and returned.

Unit Information						
Address of Unit to b	e rented					
Street Address			Apartme	nt#	Zip Code	
What are you propo	sing to charge for re	nt?		Unit infor	mation	
Rent Amount?	Date unit available for I	nspection?	# of	bedrooms	Ye	ear constructed
Unit Type: Check on ☐ Apartment	e □ Duplex □ Hou	se 🗆 Town Hou	ıse/Row Hou	use □ Mot	oile Home	☐ Tri-plex
The tenant can be recother tenants and con Check box Heating Cooling Other Electric Cooking Water Heating Water/Sewer Trash collection	Who pays? Tenant Owner Owner Tenant Owner Owner Tenant Owner Tenant Owner Tenant Owner	Fuel type? Fuel type? Natural gas Natural gas Natural gas Natural gas Natural gas Natural gas	Electric Electric Electric Electric Electric Electric Code	Othe	erer	
-	ho provides? Owner Tenan Owner Tenan	t What utility	does it use	? □ Gas	□ Electric	
Please check the bo	ox, if the owner will p	rovide the followir Washer	n g □ Dryer	☐ Microwa	ave □G	arage
Are you related to a lf yes, how are you re	ny household membelated?	er who will be resi	ding in the	unit?	□ Yes	□ No
Is this unit federally subsidized by another program? ☐ Yes ☐ No If yes, check the box that indicates the type of subsidy. ☐ Home ☐ Section 202 ☐ Section 221(d)(3)(BMIR) ☐ Tax Credit ☐ Section 236 (Insured and noninsured) ☐ Section 515 Rural Development ☐ Other						
(If 5 or more units, plea Provide three (3) com	of units in the building se complete the following aparisons of contract re ze, and located within t	g comparison.) nt for any "unassiste	ed" units that Start with co		nits with lov	
						•



Please note that LHA has not screened the family's behavior or suitability for tenancy. Screening is the owner's own responsibility.

<u>Tenant and Owner Representative:</u> By signing this form, you certify the information given to Lincoln Housing Authority is accurate and complete to the best of your knowledge and belief. Your signatures indicate the unit is ready to be inspected by LHA. The Head of Household's signature confirms he/she has examined the unit and the unit's current condition is acceptable "as is." *Tenant: If you are requiring repairs or changes to this unit, please have them completed by the owner before submitting this form to LHA to schedule the inspection.*

Print or Type Name of Owner	Owner Representative	Print or Type Name of Ho	ousehold Head
Signature		Signature (Household He	ead)
Business Address (street, city	, state and zip)	Present Address of Family	(street, apartment no., city, state, & zip)
Telephone Da	ate (mm/dd/yyyy)	Telephone Number	Date (mm/dd/yyyy)
Owner or property manager E	mail address		
Check box if you do not want to re	eceive contract and other docume	ents through email	
Attention Owner/Manager- LHA. Please complete the	Check Proceeds will be following as it appears	reported to the IRS as inc on the W-9 on file with Lin	licated on the W-9 on file with coln Housing Authority.
Owner Name:			
Owner Social Security N	umber or Federal ID nu	ımber:	
ESTIMATE ONLY!			
If Rent is equal to or exceed \$	ds \$ (target re	nt) then the Maximum Pay	ment from LHA will be
Final payment determinatio	n is made after contract	s are approved by LHA.	
Move-In Date & Assistanc	e Start Date		
The owner and tenant dec move into the unit until afte			ecommends the tenant waits to
Housing Assistance cannot ant moves into the unit, wh		, the date the unit pass	es inspection or the date the ten-
Tenant Information			
Tenant/Applicant name		#SSN	
Voucher BR Size	Family Size	Minors under 6 year	rs old:
Next Annual Re-exam to be	e completed by		
Housing Representative		Payment	Standard Target rent

Disclosure of Information on Lead-Based Paint and Lead-Based Paint Hazards - Lead Warning Statement

Housing built before 1978 may contain lead-based paint. Lead from paint chips and dust can pose health hazards if not taken care of properly. Lead exposure is especially harmful to young children and pregnant women. Before renting pre-1978 housing landlords must disclose the presence of known lead-based paint and lead-based paint hazards in the dwelling. Lessees must also receive a Federally approved pamphlet on lead poisoning prevention.

Owner please complete with tenant or provide a copy of your lead-based paint disclosure statement. Non-applicable - Unit was built after 1978 (If you checked box, skip to Certification of Accuracy Section) Lessor's (Owner) Disclosure (Owner initial where applicable)					
			Initial	(a)	Presence of lead-based paint or lead-based paint hazards (check one below): Known lead-based paint and/or lead-based paint hazards are present in the housing (explain).
					Lessor has no knowledge of lead-based paint and/or lead-based paint hazards in the housing.
Initial ———	— (b)	Records and reports available to the lessor (check one below):			
		Lessor has provided the lessee with all available records and reports pertaining to lead-based paint and/or lead-based paint hazards in the housing (list documents below).			
		Lessor has no reports or records pertaining to lead-based paint and/or lead-based paint hazards in the housing.			
<u>Lessee's (T</u>	<u>renant) A</u>	cknowledgment (Tenant initial where applicable)			
Initial	(c)	Lessee has received copies of all information listed above.			
Initial	(d)	Lessee has received the pamphlet Protect Your Family from Lead in Your Home.			
Agent's Ac	knowled	gment (Agent initial if applicable)			
Initial	(e)	Agent has informed the lessor of the lessor's obligations under 42 U.S.C. 4852(d) and is aware of his/her responsibility to ensure compliance.			
	ng parties	uracy have reviewed the information above and certify, to the best of their knowledge, rovided by the signatory is true and accurate.			
Lessor (Ow	ner)	Date			
Lessee (Ter	nant)	Date			