Holyoke Housing Authority



MOVING TO WORK ANNUAL REPORT

HHA FISCAL YEAR 2021 (JANUARY 1, 2021 TO DECEMBER 31, 2021)

Submitted to HUD March 30, 2022

Table of Contents

I.	Introd	uction	1			
II.	Gener	al Housing Authority Operating Information	5			
	A.	Housing Stock Information	5			
	i. A	ctual New Project Based Vouchers	5			
	ii.	Actual Existing Project-Based Vouchers	5			
	iii.	Actual Other Changes to MTW Housing Stock	6			
	iv.	General Description of Actual Capital Expenditures	6			
	B.	Leasing Information	7			
	i. A	ctual Number of Households Served	7			
	ii.	Discussion of Any Actual Issues/Solutions Related to Leasing	8			
	C.	Waiting List Information	10			
	i. A	ctual Waiting List Information	10			
	ii. Actual Changes to Waiting List in the Plan Year		10			
	D. Information on Statutory Objectives and Requirements		10			
	i. 75 percent of Families Assisted are Very Low Income					
	ii.	Maintain Comparable Mix	11			
	iii.	Number of Households Transitioned to Self-Sufficiency in the Plan Year	12			
III.	Propos	sed MTW Activities	13			
IV.	Approved MTW Activities					
	A.	Implemented Activities	14			
	Act	ivity 2013-1: Biennial Recertifications	14			
	Activity 2015-1: Rent Simplification					
	Activity 2015-4: Preservation after Conservation					
	Activity 2016-1: Modified Project-Based Voucher Program					
	Activity 2018-1: MTW Utility Allowances					
	Activity 2018-2: Holyoke Horizons Transitional Housing Support					
	Act	ivity 2019-1: Youth Aging out of Foster Care (YAFC)	32			
	Activity 2019-2: Holyoke Public School (HPS) Assistance Program					
		ivity 2020-1: Student Housing Initiative				
	Acı	ivity 2021-1: Holyoke Affordable Homeownership Initiative	42			
	B.	Not Yet Implemented Activities				
	C.	Activities on Hold	47			
	D. Clo	osed Out Activities	48			
V.	Applic	eation of MTW Funds	50			
	A.	Financial Reporting	50			

	ll.	Expenditures of MTW Funds in the Plan Year Error! Bookma	rk not defined.
	B.	Local Asset Management Plan	50
VI.	Admir	nistrative	51
	A.	HUD Reviews, Audits and Physical Inspection Issues	51
	B.	PHA-Directed Evaluations	51
	C.	Certifications of MTW Statutory Requirements	51
	D.	MTW Energy Performance Contract (EPC) Flexibility Data	51
App	endix A	A: Certification of Conformance with MTW Statutory Requirements	52

HHA FY 2021 MTW Plan Page ii

I. Introduction

The Moving to Work Annual Report provides information on programs and initiatives undertaken by the Holyoke Housing Authority (HHA) under the Moving to Work Demonstration Program (MTW) during Fiscal Year 2021, i.e., the period from January 1, 2021 to December 31, 2021. The U.S. Department of Housing and Urban Development (HUD) in the HUD Form 50900 defines the format and required content of this Report.

Moving To Work is a demonstration program authorized by Congress that permits participating Public Housing Authorities to combine Public Housing Operating Fund, Capital Fund and Housing Choice Voucher Program funding into a single, agency-wide block grant, and to design and test flexible, locally-tailored approaches to administering low-income housing programs. Subject to HUD approval, MTW agencies are allowed to waive some provisions of the US Housing Act of 1937 to promote one or more of the following MTW statutory objectives:

- To reduce cost and achieve greater effectiveness in administering federally funded housing assistance programs;
- To provide incentives to families with children to obtain employment and become economically self-sufficient; and,
- To increase housing choices for eligible low-income families.

HHA's MTW designation provides an opportunity to develop innovative local solutions to the City of Holyoke's unique local needs and challenges while promoting MTW's statutory objectives. HHA believes that MTW designation provides a critically important set of tools that:

- Help to leverage and increase the positive impact of limited federal funding;
- Promote HHA's long-term objectives to revitalize Holyoke's public housing portfolio and surrounding neighborhoods, including the City's Arts and Innovation District;
- Provide HHA residents with training and other supportive services so that they can obtain goodpaying jobs and/or become first-time homebuyers;
- Improve and streamline administration of both the Public Housing and Housing Choice Voucher (HCV) programs; and,
- Increase the range and quality of housing choices for low-income households.

HHA is required to submit an MTW Annual Report to HUD for approval no more than 90 days following the end of the fiscal year. This document, which is organized according to HUD's requirements, describes HHA's activities under the MTW Demonstration for Fiscal Year 2021, i.e., the period from January 1, through December 31, 2021.

Long-Term MTW Goals and Objectives

The following goals and objectives continue to apply to HHA's MTW activities:

Supporting sustainable development and community-wide neighborhood revitalization efforts. HHA continues to look for opportunities to partner and support the City's ongoing revitalization efforts throughout the community. HHA was designated by the Holyoke Redevelopment Authority as the developer for an affordable homeownership project in South Holyoke, the City's lowest income neighborhood. The current plans for new construction for infill development are a response to community advocacy to restore housing options. The housing project around Carlos Vega Park has been contemplated for decades and was incorporated into Holyoke's 2012 Urban Renewal Plan with the objectives of redeveloping vacant property, adding more density, improving housing options, improving housing stock and increasing home ownership opportunities. In FY 2021, HHA and its non-profit affiliate, Housing Innovations & Programming, began planning and pre-development activities in support of the rental and homeownership units to be developed as part of South Holyoke Phases I and II.

In addition to the South Holyoke project, HHA has also acquired two vacant lots next to the Falcetti Towers building. The conceptual plans are to build at least two single-family homes, in the style of the adjacent Churchill Homes, and construct additional parking that would support the regional trainings that occur at HHA's central office.

Increasing Housing Choice for vulnerable populations and increasing the number of HHA residents who are working or actively engaged in educational or job training programs. Through creative partnerships, HHA continued to explore opportunities to expand populations served and to further improve the quality of training, education and job placement services provided to HCV and public housing residents. In FY 2021, HHA engaged with community partners to uncover opportunities to assist more vulnerable populations, such as individuals with opioid dependence. HHA conducted research and identified potential programs to address housing and service needs for opioid addicts who frequent the emergency room, resulting in increased health care costs and harmful patterns to themselves and others. HHA has begun preliminary discussions with the Holyoke Medical Center to develop a program targeting this population.

Streamlining and reducing the cost of HHA operations. In light of ongoing and severe restrictions on federal funding, HHA continues to focus on efforts to streamline administration and reduce transaction costs. HHA's MTW vision includes identifying more flexible and cost-effective methods to administer federal housing programs. HHA will continue to explore tools and MTW flexibilities to streamline administration of programs.

Leveraging non-HUD resources to respond to the housing and related service needs of Holyoke's low-income households. HHA's vision for MTW includes ongoing efforts to secure additional non-HUD funding sources to address housing and related service needs. HHA continued to pursue funding opportunities as well as opportunities to leverage private equity where applicable.

Short Term Goals and Outcomes

The broader themes listed above provide HHA high-level direction for the development of HHA's programs and policies. Below are shorter-term goals and objectives and FY 2021 outcomes. Progress towards these goals is more fully described in the Approved Activities section of this report.

Holyoke Affordable Homeownership Initiative: In FY 2021, HHA began planning and pre-development activities for the newly approved MTW activity, the Holyoke Affordable Homeownership Initiative (HAHI). The goal of this initiative is to affordable homeownership opportunities for households earning up to 80% of Area Median Income. HHA anticipates that construction of 20 affordable, new construction homeownership units in South Holyoke will commence in FY 2022 and will be completed in FY 2023. During the fiscal year, HHA worked to identify and engage potential community partners to provide counseling and to prepare participants for homeownership.

In line with long-term goals of increasing housing choice for vulnerable populations, HHA has developed and implemented the following partnership initiatives to provide housing stability and supportive services to targeted populations:

- Youth Aging Out of Foster Care: The Youth Aging out of Foster Care (YAFC) activity, through a partnership between HHA with the Holyoke Department of Children and Family Services (DCF), continued to provide stable housing and services for youth aging out of foster care. In FY 2021, HHA increased leasing in the program, receiving 15 referrals from DCF and successfully leasing 12 households. To eliminate barriers to leasing, HHA provided up-front housing assistance to new participants, which included first and last months' rent and security deposit. DCF continued to provide program participants with support services to assist in housing stabilization for the first year the participant is in the program.
- Holyoke Public Schools Assistance Program: HHA partnered with the Holyoke Public Schools (HPS) to implement a housing and service program for families with children in the HPS system whose lack of stable housing is affecting their children's success in school. HHA issued vouchers to four (4) new families referred by a Homeless Educational Coordinator on staff at HPS. In all, HHA assisted 15 families through the HPS Assistance Program in FY 2021. As a result of the housing stability and supportive services provided through this partnership, many families saw an increase in their child's school attendance. HHA will continue to evaluate the success of this partnership program and may explore future expansion of the program based on need and staff capacity.
- Holyoke Horizons Transitional Housing Support: HHA increased leasing in the Holyoke Horizons Transitional Housing Support program in FY 2021, providing subsidy to support nine (9) participants in their transition from the criminal justice system and successful re-entry into society. Additionally, in FY 2021, in response to the economic hardship experienced as a result of the COVID-19 pandemic, HHA increased the rental subsidy from \$200/month per participant to \$400/month per participant to support formerly incarcerated individuals who are enrolled in the Hampden County Sheriff's Department (HCSD) Community Housing Earned Safe and Supportive (CHESS) initiative. Participants receive case management and supportive services from the HCSD while receiving an HHA rental subsidy.
- Student Housing Initiative: In partnership with Holyoke Community College (HCC), HHA provided housing assistance to support the housing stability of college students who are experiencing homelessness through the Student Housing Initiative (SHI) program. The program provides time limited housing subsidies and other college related expenses to income eligible, homeless college students. In FY 2021, HHA received six (6) student referrals from HCC, five (5) of which were able to successfully lease up in the program.

Modified Project-Based (PB) Voucher Program: HHA continued to operate its Modified PB Voucher Program in connection with HHA's Preservation after Conservation MTW activity. The features of the PB program allow HHA with greater flexibility in project basing properties with an outcome of increasing housing opportunities in HHA's jurisdiction. In FY 2021, HHA utilized its approved MTW flexibility to add nine (9) units to the existing PBV HAP contract for Holyoke Towers. In all, HHA continued to provide subsidy for 139 PBV units during the fiscal year. HHA also entered an AHAP for one (1) new PBV development in FY 2021, which will consist of twelve (12) new project based units.

Administrative Streamlining Activities: HHA continued to implement the following activities, which provide administrative efficiencies for the Housing Authority:

- Biennial Recertifications;
- Rent Simplification, and,
- MTW Utility Allowances.

Non-MTW Goals and Objectives

Non-MTW activities are defined by HUD as those activities that do not require MTW authority or flexibility to implement. In addition to its planned long- and short-term MTW activities, HHA continued to implement a broad array of housing management, maintenance and supportive services efforts. HHA also continues to operate Mod Rehab and Mod Rehab SRO programs that are not part of the MTW Demonstration as well as state-assisted public housing and leasing programs, subject to continued state funding.

HHA continued to look for funding opportunities to enhance services and opportunities for HHA participants. In FY 2021, HHA was awarded a Family Self-Sufficiency Grant award in the amount of \$260,000.

II. General Housing Authority Operating Information

A. Housing Stock Information

i. Actual New Project Based Vouchers

Table 1 includes the tenant-based vouchers that HHA project-based for the first time in FY 2021. These include only those in which at least an Agreement to enter into a Housing Assistance Payment (AHAP) was in place by the end of FY 2021. In FY 2021, HHA added one (1) new project-based development representing 12 new project-based vouchers.

Table 1: Actual New Project Based Vouchers

Property Name	Number of Vouchers Newly Project-Based		Status at End of Plan Year	RAD	Description of Project
	Planned	Actual			
South Holyoke Homes Phase I	12	12	Committed	No	Affordable rental project; 1-4
					bedrooms
Total	12	12			

Differences between the Planned and Actual Numbers of Newly Project-Based

Not applicable.		

ii. Actual Existing Project-Based Vouchers

Table 2 represents the tenant-based vouchers that HHA is currently project-basing in FY 2021. These include only those in which at least an AHAP was in place by the beginning FY 2021. By the end of FY 2021, HHA had two (2) project-based developments under contract representing 139 project-based units.

Table 2: Actual Existing Project Based Vouchers

Property Name	Number of Vouchers Newly Project-Based		Status at End of	RAD	Description of Project	
	Planned	Actual	Plan Year			
Holyoke Towers	54	60	Leased	No	An elderly high-rise, converted under preservation after conservation	
Lyman Terrace	76	76	Leased	No	PBV Conversion of remaining public housing units.	
Total	130	139				

Differences between the Planned and Actual Existing Number of Vouchers Project-Based

Using its approved MTW flexibility, HHA added six (6) additional project-based units to the PBV HAP contract for Holyoke Towers in FY 2021.

iii. Actual Other Changes to MTW Housing Stock

In FY 2021, HHA held vacant eleven (11) Public Housing units for modernization.

iv. General Description of Actual Capital Expenditures

The following chart provides a summary of actual capital expenditures for HHA's Federal public housing developments during FY 2021.

Table 3: Actual Capital Expenditures During the Plan Year

Development	Planned Work Description	Actual Expenditures
	Replace existing roof, repair damaged siding and restain; upgrade door hardware	\$421,390
Beaudoin Village	Clean lateral sewer lines with video assistance	\$6,265
	Replace counter tops, hardwood floor maintenance and ceiling repairs	\$49,850
	Replace existing flooring, kitchen & bath cabinets and baseboards	\$250,884
Toepfert Apts.	Fire Escapes - minor repairs	\$0
Replace existing roof, repair damaged siding and restain; upgrade door hardware Clean lateral sewer lines with video assistance Replace counter tops, hardwood floor maintenance and ceiling repairs Replace existing flooring, kitchen & bath cabinets and baseboards Fire Escapes - minor repairs Basketball Court Improvements Safety Upgrades (Cameras and wireless System) Balcony Inspection Elevator upgrades Replace counter tops and flooring replacements Repair any cracks on balconies & bands; seal Door Access Hardware Upgrade Elevator upgrades Balcony Inspection Fire alarm panel replacement Elevator upgrades Door Access Hardware Upgrade Fire alarm panel replacement Elevator upgrades Door Access Hardware Upgrade Elevator upgrades Door Access Hardware Upgrade Elevator upgrades Door Access Hardware Upgrade Fire alarm panel replacement Elevator upgrades Door Access Hardware Upgrade Fire alarm panel replacement Balcony Inspection Shade Structure Elevator upgrades	\$24,397	
	Safety Upgrades (Cameras and wireless System)	\$0
Churchill I & II	Balcony Inspection	\$5,117
Churchill I & II	Elevator upgrades	\$583
	Replace counter tops and flooring replacements	\$22,158
Ramos	Boiler Replacement	\$0
	Repair any cracks on balconies & bands; seal	\$0
	Door Access Hardware Upgrade	\$310
Coughlin Apts.	Elevator upgrades	\$583
	Balcony Inspection	\$5,117
	Fire alarm panel replacement	\$10,193
	Elevator upgrades	\$583
	Door Access Hardware Upgrade	\$310
Zielinski Apts.	Fire alarm panel replacement	\$10,193
	Balcony Inspection	\$5,117
	Shade Structure	\$1,100
Dec la De des Aut	Elevator upgrades	\$583
веаиdry-воиснег Apts.	Door Access Hardware Upgrade	\$310

Development	Planned Work Description	Planned Work Description	
	Balcony Inspection		\$5,117
	Storefront Improvements		\$51,121
	Rooftop Exhaust Fan		\$0
	Elevator upgrades		\$583
Balcony Inspection Storefront Improvements Rooftop Exhaust Fan Elevator upgrades Door Access Hardware Upgrade Balcony Inspection Replace existing flooring Storefront Improvements Elevator upgrades ADA Showers Improvements Door Access Hardware Upgrade Balcony Inspection Replacing Existing Flooring Ventilation Project	\$310		
Faicetti Towers	Balcony Inspection		\$5,117
	Replace existing flooring	Replace existing flooring	
	Storefront Improvements		\$51,121
	Elevator upgrades		\$583
	ADA Showers Improvements		\$0
Rosary Towers	Balcony Inspection \$5	\$3,088	
	Balcony Inspection		\$5,117
	Replacing Existing Flooring	Replacing Existing Flooring	
	Ventilation Project		\$26,569
Central Maintenance	Office Space Modifications		\$610,208
A 1 · · · · · · · · · · · · · · · · · ·	Parking Lot Extension & Site Prep		\$0
Administrative Offices	Office Space Modifications		\$44,038
		Total	\$1,622,325

B. Leasing Information

i. Actual Number of Households Served

Table 4: Number of Households Served

Number of Households Served Through: December 31, 2021	Number of Unit Months Occupied or Leased (Planned)	Number of Unit Months Occupied or Leased (Actual)	Number Of Households to Be Served (Planned)	Number Of Households to Be Served (Actual)
MTW Public Housing Units	9,060	8,916	755	743
Leased				
MTW HCV Utilized	16,560	18,169	1,380	1,514
Local, Non-Traditional: Tenant	336	168	28	14
Based				
Local, Non-Traditional:	0	0	0	0
Property Based				
Local, Non-Traditional:	120	0	10	0
Homeownership				
Planned Totals	26,076	27,253	2,173	2,271

Differences between the Planned and Actual Households Served

As noted in the Discussion of Issues and Solutions Related to Leasing below, HHA increased overall leasing in the both HCV tenant-based and project-based programs by issuing vouchers to eligible applicants on the waiting list and amending the PBV HAP contract for Holyoke Towers to include additional PBV units.

The number of households served by the Public Housing program was also less than planned as a result of eleven (11) Public Housing units which were held offline for modernization, as noted in the discussion of changes to MTW Housing Stock.

The number of households assisted through local, non-traditional tenant-based programs was less than planned. For both the Holyoke Horizons Transitional Support and Student Housing Initiatives, HHA must rely on program partners to provide applicant referrals. The COVID-19 pandemic and other factors have delayed referrals and leasing in these programs.

Additionally, HHA did not assist households through the Holyoke Affordable Homeownership Initiative in FY 2021, as the homeownership units developed under this activity have not yet been completed. HHA anticipates that the homeownership units will be available for occupancy in FY 2023.

Table 5: Local, Non-Traditional Housing Programs

Local, Non- Traditional Category	MTW Activity Name/Number	Number of Unit Months Occupied/Leased (Planned)	Number of Unit Months Occupied or Leased (Actual)	Number Of Households to Be Served (Planned)	Number Of Households to Be Served (Actual)
Tenant-Based	Activity 2018-2: Holyoke	156	108	13	9
	Horizons Transitional Housing Support				
Tenant-Based	Activity 2020-1 Student Housing Initiative	180	60	15	5
Property-Based	N/A	0	0	0	0
Homeownership	Activity 2021-1: Holyoke Affordable Homeownership Initiative	120	0	10	0
·	Planned Totals	456	168	38	14

Households Receiving Local, Non-Traditional Services Only

Program Name/	Average Number of Households per	Total Number of Households in the
Services Provided	Month	Plan Year
Not applicable	0	0

ii. Discussion of Any Actual Issues/Solutions Related to Leasing

Housing Program	Description of Actual Leasing Issues and Solutions
MTW Public Housing	N/A
MTW HCV	To increase leasing of tenant-based vouchers, HHA began issuing vouchers to eligible applicants from the waiting list. Additionally, HHA amended the HAP contract for Holyoke Towers to increase the number of project-based units at the development, utilizing MTW flexibility to add contract units to an existing PBV HAP contract during the contract term.
Local, Non-Traditional	Developing strong local partnerships, HHA has increased leasing of vouchers made available to vulnerable populations through Holyoke Horizons Transitional Housing and Student Housing Initiatives.
	To prepare families for homeownership under the Holyoke Affordable Homeownership Initiative, HHA identified partners to provide financial counseling to eligible low-income families so that homeownership assistance can be provided once homeownership units are complete. Additionally, HHA provided \$200,000 in MTW funds to support planning and pre-development activities in preparation for construction of these homeownership units.

C. Waiting List Information

HHA administers its waiting lists in accordance with the HCV Administrative Plan and Public Housing Admissions and Continued Occupancy Policy (ACOP) as applicable.

i. Actual Waiting List Information

Table 6: Waiting List Information

Waiting List Name	Description	Number of Households on Waiting List	Waiting List Status (Open, Partially Open or Closed)	Was the Waiting List Opened During the Plan Year
HCV	Statewide	222,509	Open	Continuously Open
HCV	Statewide with	5,701	Open	Continuously Open
	Holyoke Residency			
Federal MTW	Merged (excluding	837	Open	Continuously Open
Public Housing	Churchill Homes)			
Federal MTW	Site-Based (Churchill	1,564	Open	Continuously Open
Public Housing	Homes)			
Units				

Describe any duplication of applicants across waiting lists:

Because Public Housing and HCV maintain separate waiting lists, applicants may apply to both.

ii. Actual Changes to Waiting List in the Plan Year

HHA did not make any changes to the organization structure or policies of the waiting list during FY 2021.

Waiting List Name	Description of Actual Changes to Waiting List
Not applicable	No changes were made

D. Information on Statutory Objectives and Requirements

Under the MTW Agreement between HHA and HUD, HHA is required to meet certain statutory objectives and other requirements and to report on them in the MTW Annual Report. The tables below provide the required information.

i. 75 percent of Families Assisted are Very Low Income

Table 7: Local Non-Traditional Households and Income Levels

Income Level	Number of Local, Non-Traditional Households Admitted in the Plan Year
80% - 50% Area Median Income	1

Income Level	Number of Local, Non-Traditional Households Admitted in the Plan Year
49% - 30% Area Median Income	2
Below 30% Area Median Income	6
Total Local, Non-Traditional	0
Households Admitted	9

ii. Maintain Comparable Mix

Table 8: Baseline for the Mix of Family Sizes Served

Family Size:	Occupied Number of Public Housing units by Household Size when PHA Entered MTW *	Utilized Number of Section 8 Vouchers by Household Size when PHA Entered MTW **	Non-MTW Adjustments to the Distribution of Household Sizes	Baseline Number of Household Sizes to be Maintained	Baseline Percentages of Family Sizes to be Maintained
1 Person	407	488	0	895	44%
2 Person	186	265	0	451	22%
3 Person	172	183	0	355	17%
4 Person	92	123	0	215	11%
5 Person	37	51	0	88	4%
6+ Person	14	17	0	31	2%
Totals	908	1,127	0	2,035	100%

^{*}Data as of September 2013

Explanation for Baseline Adjustments to the Distribution of Household sizes Utilized



Table 9: Mix of Family Sizes Served (in Plan Year)

Mix of Family Sizes Served (in Plan Year)							
Family Size	Baseline Mix Percentage	Percentage Change from Baseline Year to Current Plan Year					
1 Person	44%	824	58%	14%			
2 Person	22%	263	19%	-3%			
3 Person	17%	162	11%	-6%			
4 Person	11%	109	8%	-3%			

^{**}Data as of March 2014 – closest data available to date HHA entered MTW. Data does not include Enhanced Vouchers.

Mix of Family Sizes Served (in Plan Year)							
Family Size	Baseline Mix Percentage	Number of Households Served in Plan Year	Percentage of Households Served in Plan Year	Percentage Change from Baseline Year to Current Plan Year			
5 Person	4%	43	3%	-1%			
6+ Person	2%	19	1%	-1%			
Total	100%	1,420	100%				

Describe the justification for any variances of more than 5% between the Plan Year and Baseline Year

The increase in one person families is a result of the MTW activities including Holyoke Horizon Transitional Support, the Student Housing activity and the Youth Again Out of Foster Care activities, all of which generally serve one-person households. Additionally, the Holyoke Tower PBV contract consists of 52 one-bedroom units.

Additionally, the decrease in three-person families is reflective of a longer term trend of serving smaller family sizes, as the number of one-person households served has increased significantly since the baseline was established. The changes are a result of demographic shifts in HHA's applicant population.

iii. Number of Households Transitioned to Self-Sufficiency in the Plan Year

Table 10: Transition to Self Sufficiency

MTW Activity Name/Number	Number of	MTW PHA Definition of Self Sufficiency
	Households	
	Transitioned to Self-	
	Sufficiency	
Activity #2018-2: Holyoke	0	Voluntary termination of assistance due to
Horizons Transitional Housing		an income increase which results in the
Support		participant no longer requiring HHA
		subsidy for the CHESS unit
Activity #2019-1: Youth Aging	0	End of participation in the YAFC program
Out of Foster Care		due to end of voucher term (not including
		termination or early departure)
A .: : #2020 1 G. 1 .	0	C 1 C 11
Activity #2020-1: Student	0	Graduation from college
Housing Initiative		
	0	Total Households Transitioned to Self-
		Sufficiency

III. Proposed MTW Activities

All prop	osed act	tivities	that are	e granted	approval	by HUD	are reporte	ed on in S	Section IV	as 'Appro	ved

IV. Approved MTW Activities

A. Implemented Activities

Activity 2013-1: Biennial Recertifications

Plan Year Approved, Implemented, Amended

Approved: FY 2013Implemented FY: 2014Amended: FY 2015

Description/Update of MTW Activity

HHA has used its MTW Authority to recertify clients in both the Housing Choice Voucher Program and the Public Housing Program on a biennial schedule. The documentation requirements for the recertification process are time consuming and burdensome, and generally, tenant rents do not vary greatly from year to year. By moving to a biennial recertification schedule, HHA was able to reallocate staff resources to other program areas, and staff have more time to ensure income reviews are accurate and thorough.

In FY 2015, HHA received approval from HUD to modify the biennial recertification initiative and include a limitation on the number of voluntary interim recertifications a family may complete between biennial recertifications to two (2). Required interim recertifications (i.e. for changes in family composition or otherwise required by HHA) do not count against the limit. Elderly and disabled households are exempt from this provision and will be able to complete an interim recertification at any time. Zero-income households and households on minimum rent will continue to be subject to annual or more frequent recertification requirements.

Impact

HHA completed a total of 768 recertifications and 563 interim recertifications in FY 2021, representing a decrease in the total number of transactions as compared to the baseline data from FY 2013.

Hardship

There were no hardship requests in FY 2021.

Actual Non-Significant Changes

During FY 2021, HHA temporarily lifted the limit on voluntary interim rent reductions for non-exempt families in order to mitigate the impact of the pandemic on families in HHA's Public Housing and HCV programs.

Actual Changes to Metrics/Data Collection

The benchmark for CE #1 was updated to reflect an increase in the staff hourly rate.

Actual Significant Changes

There were no significant changes to this activity in FY 2021.

Challenges in Achieving Benchmarks & Possible Strategies

HHA did not meet the benchmark for CE #5: Increase in Agency Rental Revenue for Public Housing households. During FY 2021, households in both the Public Housing and HCV programs continued to be impacted by the COVID-19 pandemic. The number of interim recertifications increased compared to the prior fiscal year as a result of households who had experienced a reduction in their income due to job losses and reduced hours which, in turn, impacted their tenant rent share.

	CE #1: Agency Cost Savings						
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?			
Total cost of task in dollars (decrease).	Recertifications performed in FY 2013: 1,887	Estimated number of recertifications performed: 1,000	Actual number of recertifications performed: 768	Yes			
	Time per recertification: 105 minutes	Time per recertification: 85 minutes	Time per recertification: 85 minutes				
	Time spent on recertifications in FY 2013: 3,302 hours	Anticipated time spent on recertifications: 1,417 hours	Actual time spent on recertifications: 1,088 hours				
	Interims performed in FY	Estimated number of interims performed: 942	Actual number of interims performed: 563				
	2013: 1,321	Time per interim: 45 minutes	Time per interim: 45 minutes				
	Time per interim: 45 minutes	Anticipated time spent on interims: 707 hours	Actual time spent on interims: 422 hours				
	Time spent on interims in FY 2013: 991 hours	Total time spent on interims and recertifications: 2,124 hours	Total time spent on interims and recertifications: 1,510 hours				
	Total time spent on interims and recertifications: 4,293 hours	Average hourly wage for staff: \$24.35	Average hourly wage for staff: \$30.35				
	Average hourly wage for staff: \$23.87	Total cost after implementation of activity: \$51,719	Total cost after implementation of activity: \$45,829				
	Total cost in FY 2013: \$102,474		T 10-2				

	CE	#2: Staff Time Savin	igs	
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Total time to complete the task in staff hours (decrease).	Recertifications performed in FY 2013: 1,887	Estimated number of recertifications performed: 1,000	Actual number of recertifications performed: 768	Yes
	Time per recertification: 105 minutes	Time per recertification: 85 minutes	Time per recertification: 85 minutes	
	Time spent on recertifications in FY 2013: 3,302 hours	Anticipated time spent on recertifications: 1,417 hours	Actual time spent on recertifications: 1,088 hours	
	Interims performed in FY 2013: 1,321	Estimated number of interims performed: 942	Actual number of interims performed: 563 Time per interim:	
	Time per interim: 45 minutes	Time per interim: 45 minutes	45 minutes Actual time spent on interims: 422	
	Time spent on interims in FY 2013: 991 hours	Anticipated time spent on interim: 707 hours	Total time spent on interims and	
	Total time spent on interims and recertifications prior to implementation of activity: 4,293	Total time spent on interims and recertifications: 2,124 hours	recertifications: 1,510 hours	
	hours	and in America Boute	-1 D*	
Unit of Measurement	Baseline	ease in Agency Renta Benchmark	Outcome	Benchmark Achieved?
Rental revenue in dollars (increase).	Average tenant rent share in HCV: \$346.71	Average tenant rent share in HCV: \$349.09	Average tenant rent share in HCV: \$352	HCV: Yes
	Average tenant rent share in Public Housing: \$315.01	Average tenant rent share in Public Housing: \$321.70	Average tenant rent share in Public Housing: \$302	Public Housing: No

*HUD is requiring the use of this metric; however, HHA does not believe it is applicable in this context of this MTW activity.

Activity 2015-1: Rent Simplification

(Combined with 2013-2: Revised Asset Policies)

Plan Year Approved, Implemented, Amended

Rent Simplification

Approved: FY 2015Implemented: FY 2017

Revised Asset Policies

Approved: FY 2013Implemented: FY 2014

Description/Update of MTW Activity

HHA's rent simplification activity includes the following components.

- **Application of Payment Standards:** Use the Payment Standard in effect at the effective date of the regular recertification regardless of any change in the Payment Standard. (HCV Program only)
- Exclusion of all Full-Time Student Income: Exclusion of all Full-time student income for household members other than the Head, Spouse or Co-Head. (Public Housing and HCV)
- Adult Full-Time Student Deduction: Elimination of the adult full time student deduction. (Public Housing and HCV)
- **Self-Certification of Assets.** Clients are permitted to self-certify asset value and income when the family's combined market asset value is less than or equal to \$50,000. For families whose market value of their assets is greater than \$50,000, asset verification is subject to standard HUD verification requirements. HHA determines asset value using market, rather than cash value.
- Calculation of Asset Income. When determining asset income, HHA uses the market value of the combined assets and imputes asset income using HHA's established passbook savings rate.
- Exclusion of Asset Income. HHA received approval in FY 17 to revise the asset exclusion policy to reflect exclusion of asset income when total asset value is less than or equal to \$50,000. Prior to that, HHA excluded the first \$500 of asset income.

The activity continues to allow for a more streamlined rent determination process and results in cost and time savings for HHA staff as well as financial benefits for participants.

Impact

In FY 2021, there were 47 households with full-time students who did not require verification of income and only three (3) households with assets over \$50,000 who had a streamlined asset verification. Both the full-time student and asset policies resulted in time savings for HHA and rent savings for participants.

Hardship

There were no hardship requests related to the payment standard policy. The remaining rent simplification features do not have any adverse impact on participants.

Actual Non-Significant Changes

There were no non-significant changes to this activity in FY 2021.

Changes to Metrics/Data Collection

HHA has adjusted the benchmark for CE #1 and CE #2 as they relate to the task of asset verification and calculation. By using the market value of the combined assets and imputing asset income using HHA's established passbook savings rate, the required time to complete this task has decreased.

Actual Significant Changes

There were no significant changes to this activity in FY 2021.

Challenges in Achieving Benchmarks & Possible Strategies

The number of families with assets over \$50,000 was greater than planned; however, the savings from the MTW policy on asset income continued to result in time savings. Additionally, HHA did not meet the benchmark for CE #5: Increase in Agency Rental Revenue for Public Housing households. During FY 2021, households continued to be impacted by the COVID-19 pandemic, as evidenced by the increase in interim recertifications processed due to households experiencing a reduction in their income due to job losses and reduced hours which, in turn, impacted their tenant rent share.

CE #1: Agency Cost Savings: Students							
Unit of Measurement	Baseline Benchma		Outcome	Benchmark Achieved?			
Total cost of task	Number of	Number of	Number of	Yes			
in dollars	households with	households with	households with				
(decrease).	full-time student	full-time students:	full-time students:				
	in FY 2014: 66	66	47				
	Approximate time	Approximate time	Approximate time				
	to verify full-time	to verify full-time	to verify full-time				
	student income	student income	student income				
	and status: 15	and status: 5	and status: 5				
	minutes	minutes	minutes				
	Hourly Staff Rate:	Average hourly	Average hourly				
	\$23.87	wage for staff:	wage for staff:				
		\$24.35	\$30.35				
	Total cost of						
	activity: \$394	Total cost of	Total cost of				
		activity: \$134	activity: \$119				
	CE #1:	Agency Cost Savings	: Assets				
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?			
Total cost of task	HCV households	HCV households	HCV households	No; however,			
in dollars	with assets: 229	with assets over	with assets over	HHA continues to			
(decrease).		\$50,000: 1	\$50,000: 3	realize time			
				savings for each			
	PH households	PH households	PH households	household with			
	with assets: 411	with assets over	with assets over	assets that must be			
		\$50,000: 1	\$50,000: 0				

	Time per asset verification: 20 minutes Total time spent verifying assets: 213 hours Average hourly staff wage: \$23.87 Total cost to verify assets prior to implementation of activity: \$5,084	Time per asset verification: 5 minutes Total time spent verifying assets: 10 minutes Average hourly wage for staff: \$24.35 Total cost after implementation of activity: \$4.06	Time per asset verification: 5 minutes Total time spent verifying assets: 15 minutes Average hourly wage for staff: \$30.35 Total cost after implementation of activity: \$7.59	calculated and verified.
	CE #2: Staff	Time Savings: Full-	Time Student	
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Total time to complete the task in staff hours (decrease).	Number of households with full-time student in FY 2014: 66 Approximate time	Number of households with full-time student: 66	Number of households with full-time student: 47	Yes
	to verify full-time student income and status: 15 minutes	Approximate time to verify full-time student income and status: 5 minutes	Approximate time to verify full-time student income and status: 5 minutes	
	Total time spent on activity: 16.5 hours	Total time spent on activity: 5.5 hours	Total time spent on activity: 3.9 hours	
	CE #2	: Staff Time Saving:	Assets	
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Total time to complete the task in staff hours (decrease).	HCV households with assets: 229	HCV households with assets over \$50,000: 1	HCV households with assets over \$50,000: 3	No; however, HHA continues to realize time savings for each
(decrease).	PH households with assets: 411	PH households with assets over \$50,000: 1	PH households with assets over \$50,000: 0	household with assets that must be calculated and verified.
	Time per asset verification and	Time per asset verification and	Time per asset verification and	

	calculation: 20 minutes Total time spent verifying assets: 213 hours	calculation: 5 minutes Total time spent after implementation of activity: 10 minutes	calculation: 5 minutes Total time spent after implementation of activity: 15 minutes	
	CF #2. Deaved	use in Enney Pate of T	Tank Exposition	
Unit of Measurement	Baseline	se in Error Rate of T Benchmark	Outcome	Benchmark Achieved?
Average error rate in completing a task as a percentage (decrease).	0%	<5%	<5%	Yes
	CE #5: Incr	ease in Agency Rent	al Revenue*	
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Average Tenant Rent Share (increase).	Average tenant rent share in HCV: \$350 Average tenant rent share in public housing: \$300	Estimated Average tenant rent share in HCV: \$350 Estimated Average tenant rent share in public housing:	Average tenant rent share in HCV: \$352 Average tenant rent share in public housing: \$302	HCV: Yes Public Housing: No
		\$321	liova it is applicable in	

*HUD is requiring the use of this metric; however, HHA does not believe it is applicable in this context of this MTW activity.

Activity 2015-4: Preservation after Conservation

Plan Year Approved, Implemented, Amended

Approved: FY 2015Implemented: FY 2015Modified: FY 2018

Description/Update of MTW Activity

HHA has preserved the long-term affordability of expiring use properties by project-basing Enhanced and Tenant Protection vouchers for up to a 15-year extendable term. Households that reside in a preservation-eligible project as of the conversion date are given the choice between an Enhanced voucher, Tenant Protection voucher or a Project-Based Voucher. Prior to the conversion date, HHA meets with tenants to explain the advantages/disadvantages and the impact of an Enhanced Voucher versus a Project-Based Voucher so the tenants can make informed decisions. When a household opts for an Enhanced or Tenant Protection voucher, HHA may apply their MTW operating flexibilities (i.e., Revised Asset Policies) to the voucher provided the operating flexibilities do not infringe on the enhanced nature of the voucher. The only enhanced voucher provision which will apply to tenants selecting the Project-Based option is the initial income eligibility requirement.

The activity also provides the following flexibilities:

- For tenants that are over-housed as of the conversion date and elect to receive a Project-Based Voucher, HHA may waive the subsidy policy provided there is at least one household member per bedroom. Tenants may also request a reasonable accommodation if applicable.
- HHA may waive 24 CFR 983.56 in its entirety including the 25% per building/project which will allow for every eligible household in a preservation-eligible project to elect to receive a Project-Based Voucher. Additionally, should a household that elects to receive an Enhanced or Tenant Protection voucher move from the property, HHA may add the unit to the Project-Based HAP contract at any time during the term of the HAP contract.
- Consistent with PIH Notice 2012-32, HHA may apply MTW flexibilities to units converted to PBV under the Rental Assistance Demonstration to the extent that said flexibilities are not in conflict with RAD provisions specified in HUD's Notice(s).

Through the end of FY 2021, the two developments that used the flexibility under this activity are Holyoke Towers (now 63 units), which was a Section 236 exchange, and the Lyman Terrace Non-RAD conversion of 76 PH units to PBV.

Impact

There were no expiring use contracts referred by HUD to HHA in FY 2021.

Hardship Policy

Not applicable. This activity has no adverse impact on participants.

Actual Non-Significant Changes

There were no non-significant changes to this activity in FY 2021.

Actual Changes to Metrics/Data Collection

No changes have been made to the metrics identified in the FY 2021 Annual Plan.

Actual Significant Changes

There were no significant changes to this activity in FY 2021.

Challenges in Achieving Benchmarks & Possible Strategies

The determination of award of expiring use contracts is a HUD determination; and as such, HHA does not control the ebb and flow of units in this activity. HHA remains optimistic that HUD will continue to consider HHA for future administration of RAD Part II and expiring use contracts.

HC #2: Units of Housing Preserved				
Unit of Measurement	Baseline	Benchmark	Outcome*	Benchmark Achieved?
Number of housing units preserved for households at or below 80% AMI that would otherwise not be available (increase).	0 units	130 units	139 units	Yes

^{*} Total number of project-based units which were developed to date using the MTW flexibility provided through this activity. HHA also applies flexibilities provided under Activity #2016-1: Modified Project-Based Voucher Program to these project -based units.

Activity 2016-1: Modified Project-Based Voucher Program (combined with Activity 2015-3 PBV Rent Reasonableness, which was closed out in the FY 2019 Report)

Approval and Implementation

Approved: FY 2016Implemented: FY 2016Amended: FY 2018

Description/Update of MTW Activity

Preserving affordable housing and expanding the supply of units continues to be a major objective of HHA. In connection with HHA's Preservation after Conservation MTW Activity and other PBV activities undertaken by HHA, HHA has implemented the following activities:

- HHA may elect to unit-base 100 percent (100%) of the dwelling units in any PBV project or development, provided that the development meets the applicable MTW Site and Neighborhood Standards.
- HHA will not provide a mobile tenant-based voucher to PBV participants except when the participant has requested and been granted a reasonable accommodation transfer; or, has requested and been determined to be eligible for a VAWA transfer; or, has requested and been determined to be eligible for an emergency transfer. HHA will not permit a family member to be added to a PBV household if the new member would result in the family being under-housed except in the case of birth, court-ordered custody, marriage or live-in aides.
- HHA will allow for units to be added to a PBV HAP Contract at any time during the term of the HAP Contract if HHA determines that such addition will support the goals of promoting neighborhood revitalization, avoiding tenant displacement and/or ensuring long-term affordability. The anniversary and expiration dates of the HAP Contract term for the PBV units originally placed under contract and the new units added to the contract will remain consistent. HHA envisions that this flexibility will be applied infrequently and only as necessary to support the above-listed goals. HHA will follow any applicable non-MTW provisions related to subsidy layering, Field Office approval or other applicable HUD requirements.
- HHA may select its own units to receive project-based assistance without a competitive process. Such units will be subject to subsidy layering requirements. HHA may project-base assistance at properties other than public housing properties owned directly or indirectly by HHA, including those owned by HHA affiliates or instrumentalities. HHA acknowledges the guidance provided by HUD in PIH Notice 2015-15 and will continue to adhere to the requirements set forth in the Notice unless or until HHA receives HUD approval to waive said requirements.
- In FY 2018, HHA amended the activity to permit owners to prepare and submit written requests to operate owner-managed PBV site-base waiting lists (SBWLs). As part of the SBWL request, owners must submit their proposed Tenant Selection Plan. HHA will review all requests and provide a written response regarding the outcome of their request to operate a PBV SBWL. HHA will monitor owner compliance with regulatory and agency requirements.

- Re-determined rents to owners of PBV units, except for certain tax credit units as defined in 983.501(c), shall not exceed the lowest of the reasonable rent or the rent requested by owner. This policy change eliminated consideration of the then-current Fair Market Rent (FMR) limits when re-determining PBV rents.
- HHA will inspect PBV units at least once every 24 months. HHA will not conduct turn-over inspections before providing assistance to a new family in a unit under contract.
- Increase income eligibility for PBV units up to 80% of AMI, except in the case of PBV units that are subject to a lower income restriction due to limitations imposed by other 3rd party funding sources, i.e. units that also have low income housing tax credits.
- HHA will waive the independent entity requirements for HHA owned units.

Impact

In FY 2021, HHA entered into an AHAP for 12 units as part of South Holyoke Homes Phase I; HHA anticipates that construction will be completed in late FY 2022. HHA continues to explore new project based opportunities in hopes of expanding its PBV inventory under the MTW program.

Additionally, HHA utilized the flexibility provided under this activity to add units to an existing PBV HAP contract during the contract term. In FY 2021, nine (9) units were added to the PBV HAP contract for Holyoke Towers. In total, HHA provided continuing subsidy for 139 PBV units in FY 2021, in addition to the 12 units newly project-based at South Holyoke Homes Phase I.

Hardship Policy

HHA will issue a tenant-based voucher to a PBV participant if they are deemed eligible for a reasonable accommodation, VAWA or emergency transfer. As the opt out policy was not implemented in FY 2021, hardship was not applicable. Other features of this activity do not have an adverse impact on participants.

Actual Non-Significant Changes

There were no non-significant changes to this activity in FY 2021.

Actual Changes to Metrics/Data Collection

No changes have been made to the metrics identified in the FY 2021 Annual Plan.

Actual Significant Changes

There were no significant changes in FY 2021.

Challenges in Achieving Benchmarks & Possible Strategies

HHA met all benchmarks in FY 2021.

CE #1: Agency Cost Savings*					
Unit of Measurement Baseline Benchmark Outcome Benchmark Achieved?					
Total cost of task in dollars (decrease).	\$0.00	\$0.00	N/A	N/A	

*HUD is requiring the use of this metric; however, HHA does not believe it is applicable in this context of this MTW activity as this activity is not anticipated to result in cost savings.

CE #2 Staff Time Savings*					
Unit of Measurement	Baseline	Benchmark**	Outcome	Benchmark Achieved?	
Total time to complete the task in staff hours (decrease).	0	0	N/A	N/A	

*HUD is requiring the use of this metric; however, HHA does not believe it is applicable in this context of this MTW activity as this activity is not anticipated to result in staff time savings.

	HC #1: Additional Units of Housing Made Available					
Unit of Measurement	Baseline	Benchmark	Outcome*	Benchmark Achieved?		
Number of new housing units made available for households at or below 80% AMI as a result of the activity (increase).	0 units	142 units	151 units	Yes		

^{*} Total number of new and existing project-based vouchers.

HC #4: Displacement Prevention*				
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Number of households at or below 80% AMI that would lose assistance or need to move (decrease).	0 units	142 units	151 units	Yes

Activity 2018-1: MTW Utility Allowances

Plan Year Approved, Implemented, Amended

Approved: FY 2018Implemented: FY 2019

Description/Update of MTW Activity

HHA adopted a streamlined Utility Allowance (UA) model that eliminates all utility allowances except for heat and other electricity for both MTW tenant-based and project-based program households. The streamlined UA model establishes one UA table for heat and another UA table for other electricity. The streamlined UA is independent of fuel type or building type. HHA continues to select the UA for the smaller of the unit size or youcher size.

HHA continues to determine reasonable accommodations for utilities on a case-by-case basis. For households who were receiving reasonable accommodations for heat and/or electricity at the time this MTW policy was implemented, HHA applied the higher of the table UA and the previously approved reasonable accommodation UA.

Impact

HHA's cost savings resulting from the streamlined utility allowance was in excess of \$50,000 in FY 2021.

Hardship

HHA has established a hardship policy in which participants can request an exemption from the MTW utility allowance policies if they can demonstrate financial hardship would result from the application of these policies. In FY 2021, HHA did not receive any hardship requests.

Actual Non-Significant Changes

HHA periodically, at its discretion, reviews HCV utility allowance schedules to determine if adjustments are required. Annual updates are not required. HHA will review rate summaries and if the average five-year rate change is greater than 10%, HHA will update its UA schedules accordingly.

As the effective utility allowance schedule was established in FY 2017, HHA was not required to conduct a rate change review in FY 2021. A review will be conducted in FY 2022 using the rates provided by the local provider, Holyoke Gas & Electric (HG&E), to determine if the five-year rate change is greater than 10%.

Actual Changes to Metrics/Data Collection

No changes have been made to the metrics identified in the FY 2021 Annual Plan.

Actual Significant Changes

There were no significant changes in FY 2021.

Challenges in Achieving Benchmarks & Possible Strategies

HHA met all benchmarks in FY 2021.

CE #1: Agency Cost Savings				
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?

Total cost of task in dollars (decrease).	\$80,471	\$60,000	\$53,738	Yes
	CE	#2: Staff Time Savin	egs	
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Total time to complete the task in staff hours (decrease).	Time required to calculate UA: 10 minutes Number of households with UA in FY 2017: 1,102 Total staff time prior to implementation:	Time required to calculate UA: 5 minutes Number of households with UA: 1,102 Total staff time prior to implementation: 92 hours	Time required to calculate UA: 5 minutes Number of households with UA: 710 Total staff time prior to implementation: 59 hours	Yes
	184 hours			
	CE #3: Decrea	se in Error Rate of T	ask Execution	
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Average error rate in completing a task as a percentage (decrease).	10%	8%	<1%	Yes
	CE #5: Inci	ease in Agency Rent	al Revenue	
Unit of Measurement	Baseline	Benchmark	Outcome*	Benchmark Achieved?
Average Tenant Rent Share (increase).	\$332	\$345	\$359	Yes
* Average tenant re	nt share for household	ds with a utility allow	ance.	

Activity 2018-2: Holyoke Horizons Transitional Housing Support

Plan Year Approved, Implemented, Amended

Approved: FY 2018Implemented: 2018

Description/Update of MTW Activity

In support of the Sheriff's Department's efforts to reduce recidivism and enhance community safety, HHA has set aside MTW funds to support the Community Housing Earned Safe and Supportive (CHESS) initiative of the HCSD. CHESS is a sponsor-based transitional housing program that is designed to promote the successful community re-entry of persons formerly in the custody of the Hampden County House of Correction. HCSD, through the Mental Health Association (MHA), leases three-bedroom apartments in the community that will house non-related former offenders participating in the CHESS program. Program participants are required to pay 40% of their income or a minimum of \$400/month towards rent to MHA and also participate in a supportive services program. This activity supports otherwise eligible low-income participants who do not earn sufficient income to pay the \$400/month rent minimum.

Currently, HHA provides up to 30 rental subsidies of \$200/month per participant to the HCSD, who will then disburse funds to the landlords through MHA. Dependent on unit availability, up to three participants unable to meet the monthly rent minimum of \$400 may be housed in one unit, which would result in a \$600 subsidy for that particular unit. Should an assisted participant leave the program within the fiscal year, the subsidy will remain with the program and may be used to support another eligible low-income participant.

Impact

In FY 2021, the subsidy provided under this activity supported nine (9) CHESS participants. In addition, four (4) participants left the CHESS program during the fiscal year and transitioned to long-term affordable housing in HHA's PBV program.

Hardship

HHA has established a hardship policy in which program participants can request an exemption from the minimum rent requirement if they can demonstrate that financial hardship resulted from the application of this policy. In FY 2021, HHA did not receive any hardship requests from program participants.

Actual Non-Significant Changes

In FY 2021, in response to current economic conditions resulting from the COVID 19 pandemic, HHA increased the per participant subsidy from \$200 to \$400 per month. Going forward, HHA may further adjust the subsidy level for this activity in response to declared states of economic and/or health emergencies as authorized by the Governor or his/her designee and/or other economic factors which dictate the need for a subsidy change.

Actual Changes to Metrics/Data Collection

No changes have been made to the metrics identified in the FY 2021 Annual Plan.

Actual Significant Changes

There were no significant changes in FY 2021.

Challenges in Achieving Benchmarks & Possible Strategies

HHA did not meet the benchmark for CE #4, as funds leveraged reflect the volume of applicants who are referred and successfully lease units. HHA must rely on CHESS program partners to refer eligible applicants to the program, and does not control the number of applications received.

Metrics

	CE #4: Increase in Resources Leveraged					
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved		
Amount of funds	\$0	\$7,000	\$5,129	No		
leveraged in dollars			Hourly wage of			
(increase).			Aftercare			
			Support			
			Supervisor			
			\$37.99			
			Average of 15			
			hours spent per			
			client on referral,			
			housing search &			
			lease			
			9 households			
99.45			served			
	Households Assisted	By Services that In	crease Self-Sufficie			
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved		
Number of	0 households	13 households	9 households	No		
households receiving						
services aimed to increase self-						
sufficiency.						
sufficiency.	SS #8: Household	ls Transitioned to S	elf Sufficiency			
Unit of	Baseline	Benchmark	Outcome	Benchmark		
Measurement				Achieved		
Number of	0 households	5 households	0 households	No		
households						
transitioned to self-						
sufficiency (increase).*						
(mercase).						

*Self-sufficiency will be defined as voluntary termination of assistance due to an income increase great enough so that HHA subsidy is not required for the CHESS unit. Please note that four (4) participants voluntarily terminated their assistance through the CHESS program; however, their voluntary termination was not a result of increased income.

HC #5: Increase in Resident Mobility				
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Number of households able to move to a better unit and/or neighborhood of opportunity as a result of the activity (increase).	0 Units	13 households	9 households	No

HC #7:	HC #7: Households Assisted by Services that Increase Housing Choice				
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?	
Number of households receiving services aimed to increase housing choice (increase).	0 households	13 households	9 households	No	
L	ocal Metric: Numbe	r of Households Sei	rved Per Voucher		
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?	
Number of households served per voucher.	0 households	1 household	1 household	Yes	

Activity 2019-1: Youth Aging out of Foster Care (YAFC)

Plan Year Approved, Implemented, Amended

Approved: FY 2019Implemented: FY 2019

Description/Update of MTW Activity

HHA partners with the local public child welfare agency (LPCWA) to provide a stable housing and service program for youth aging out of foster care (YAFC). Hundreds of youth "age out" of the foster care system each year in Massachusetts, meaning they reach the age threshold required to receive services, including housing. Some are adopted by their foster care family, others are reunited with their biological parents, but many have no support network.

In support of many other initiatives and programs to assist youth aging out of foster care, HHA has entered into an MOU with the Holyoke Department of Children and Families (Holyoke DCF Office) on the YAFC Activity. HHA designates up to 15 tenant based Housing Choice Vouchers, annually, to eligible YAFC referred by a LPCWA for a period of 36-months. DCF refers eligible participants, defined as individuals who have been in foster care within the last six months or will be leaving foster care within 90 days, are 18 years of age or older and are homeless or at risk of homelessness, as defined by DCF. HHA then screens referrals, calculate income, rent and subsidy in accordance with HHA's Admin Plan and MTW policies.

As participants are not likely to have accrued finances available for initial housing costs, HHA also utilizes MTW funds to offer up-front housing assistance to new participants of the Youth Aging out of Foster Care Program. Up-front housing assistance may include first and last months' rent and security deposit. Each component of the up-front housing assistance will not exceed the applicable payment standard. Participants will only be eligible for up-front housing assistance once, upon initial lease up with an HHA issued voucher. Up-front housing assistance payments will only be made directly to owners on behalf of participants. Through an HHA lease addendum, security deposits made on behalf of program participants will be returned to HHA upon termination of a participant's lease, except for in cases where owners need funds from a participant's security deposit to address damage to their unit.

Local youth aging out of foster care, who wish to receive ongoing support, contact and work with their local DCF Office. As the Holyoke DCF Office is responsible for directly referring participants, participants sign up for continued services at minimum upon initial lease up. Continued eligibility will not be subject to the receipt of supportive services. The Holyoke DCF Office provides program participants with support services to assist in housing stabilization for the first year the participant is in the program. In addition to stabilization services, the Holyoke DCF Office also provides appropriate referrals to employment and education providers to program participants.

After 36-months in the program, if in compliance with HHA continued occupancy policies as identified in the Administrative Plan, YAFC voucher holders will be allowed an extension of an additional 24-months resulting in a total housing assistance period of 60-months or five years. HHA may issue up to 15 vouchers annually, with a maximum of 75 vouchers allocated over the course of 5 years. HHA may explore future expansion of the program based on need and staff capacity

Impact

In FY 2021, HHA received 15 referrals from DCF, of which 14 were issued a voucher and 12 successfully leased up. HHA provided security deposit assistance to all 12 participants who successfully leased, which removed an obstacle to meeting leasing requirements. As the first referral was not leased until FY 2019, none of the participants who received vouchers under this activity reached the end of 36-month term limit for program participation in FY 2021.

Hardship

Not applicable. This activity has no adverse impact on participants.

Actual Non-Significant Changes

There were no non-significant changes to this activity in FY 2021.

Actual Changes to Metrics/Data Collection

No changes have been made to the metrics identified in the FY 2021 Annual Plan.

Actual Significant Changes

There were no significant changes to this activity in FY 2021.

Challenges in Achieving Benchmarks & Possible Strategies

HHA did not meet the majority of benchmarks related to housing units made available and households served. HHA must rely on DCF to refer eligible applicants for leasing in the YAFC program, and does not control the volume of referrals received. Additionally, wait time increased in FY 2021 as voucher-holders encountered obstacles in their housing search due to the tight rental market in Holyoke, which in turn delayed leasing.

HC #1: Additional Units of Housing Made Available				
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Number of new housing units made available for households at or below 80% AMI as a result of the activity (increase). If units reach a specific type of household, give that type in this box.	0	30	12	No
HC #2: Units of Housing Preserved				
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Number of housing units preserved for households at or below 80% AMI that would otherwise not be available (increase). If units reach a specific type of household, give that type in this box.	0	30	12	No
HC #3: Decrease in Wait List Time				
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Average applicant time on wait list in months (decrease).	NA	Less than 3 months	4 months	No

	HC #4: Displacem	ent Prevention		
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Number of households at or below 80% AMI that would lose assistance or need to move (decrease). If units reach a specific type of household, give that in this box.	0	30	12	No
I	HC #5: Increase in .	Resident Mobility		
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Number of households able to move to a better unit and/or neighborhood of opportunity as a result of the activity.	0	30	12	No
HC #6:	Increase in Homeo	wnership Opportu	nities*	
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Number of households that purchased a home as a result of the activity (increase)	0	0	N/A	N/A
*This is a HUD required metric, he activity.	owever HHA does n	ot believe this metr	ic reflects an outco	ome of this
HC #7: Househo	lds Assisted by Serv	ices that Increase	Housing Choice	
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Number of households receiving services aimed to increase housing choice.	0	30	12	No
CH	E # <mark>4: Increase in Re</mark>	esources Leveraged	l	
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Amount of funds leveraged in dollars (increase).	0	\$123,840	\$13,068 DCF Social Worker III average hourly wage \$36.30 Average 30 hours spent per client	No

			on referral, housing search & lease-up for 12 clients	
SS #5 Households Remo	ved from Temporar	y Assistance for N	eedy Families (TA	NF)
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Number of households receiving services aimed to increase self-sufficiency.	0	30	12	No
SS #8: I	Households Transit	ioned to Self Suffic	riency	
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Number of households transitioned to self-sufficiency (increase).*	0	0	0	Yes

^{*}Self-sufficiency will be defined as households who have ended participation in the program due to end of voucher term, not termination or early departure.

Activity 2019-2: Holyoke Public School (HPS) Assistance Program

(Activity number changed from 2019-3 to 2019-2 to reflect corrected numbering sequence)

Plan Year Approved, Implemented, Amended

Approved: FY 2019Implemented: FY 2019

Description/Update of MTW Activity

Since being placed in receivership, the city of Holyoke, school administrators and stakeholders have spent significant time and efforts in improving instruction and services offered in the Holyoke Public Schools (HPS). Additionally, HPS has established a number of resources for families with children in the school system, which provides supportive services and case management. One such resource is the Family and Community Engagement Department (FCED). FCED staffs each school with a point person who assists families in identifying and accessing resources. FCED is also staffed with a Homeless Educational Coordinator, who provides various types of support for students experiencing homelessness.

Research has shown that instability in housing has a negative impact on a child's educational attainment. To address the needs of families who are experience unstable housing, HHA allocates up to 15 Housing Choice Vouchers, annually, to eligible families referred by HPS. Eligibility is defined as families with at least one school-aged child enrolled in HPS, whose lack of stable and affordable housing is affecting their children's attendance and success at school. Referred families are screened and issued vouchers consistent with HHA's Administrative Plan and MTW policies.

Families who receive a voucher are required to enter into and sign a contract of participation (COP). The COP requires families to commit to supporting their children's education in ways such as getting them to school on time each day and engaging in parent teacher conferences when requested. HPS is responsible for ensuring participant compliance with school enrollment and COP requirements, as well as providing additional support services to participating families. HHA will terminate vouchers, and may deny extension requests, for HPS families, who do not comply with the COP. If families are consistently engaged and in compliance with both the COP and continued occupancy policies in the voucher program at the conclusion of the 36-months, and still have at least one school-aged child enrolled in HPS, they may be granted an extension of up to 24-months, which will result in a total housing assistance period of 60-months or 5 years. Families will receive notice 12 months in advance of their final rental assistance payment and HPS and HHA staff will work closely with families to establish a transition plan to better prepare them once they transition from the voucher assistance.

HHA may issue up to 15 vouchers annually, with a maximum of 75 vouchers allocated over the course of 5 years. HHA may explore future expansion of the program based on need and staff capacity.

Impact

In FY 2021, HHA assisted 15 families were assisted through the HPS Assistance Program, including four (4) new families who leased up in the program during the fiscal year.

For each family, HHA receives monthly progress reports from the Holyoke Public Schools, which track each family's progress to ensure compliance with the COP and continued occupancy policies. With the housing stability provided through this activity, school-aged children participating in the program have improved their attendance and several adults are now employed.

Hardship

Not applicable. This activity has no adverse impact on participants.

Actual Non-Significant Changes

There were no non-significant changes to this activity in FY 2021.

Actual Changes to Metrics/Data Collection

No changes have been made to the metrics identified in the FY 2021 Annual Plan.

Actual Significant Changes

There were no significant changes to this activity in FY 2021.

Challenges in Achieving Benchmarks & Possible Strategies

HHA did not meet the majority of benchmarks related to housing units made available and households served. HHA must rely on HPS to refer eligible families to HHA for leasing in the HPS Assistance program, and does not control the volume of referrals received.

Metrics

Wietrics				
HC #1: A	Additional Units of	Housing Made Ava	ulable	
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Number of new housing units made available for households at or below 80% AMI as a result of the activity (increase). If units reach a specific type of household, give that type in this box.	0	30	15	No
	HC #2: Units of Ho	ousing Preserved		
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Number of housing units preserved for households at or below 80% AMI that would otherwise not be available (increase). If units reach a specific type of household, give that type in this box.	0	30	15	No
	HC #3: Decrease in	ı Wait List Time		
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Average applicant time on wait list in months (decrease).	N/A	Less than 3 months	Less than 3 months	Yes
	HC #4: Displacem	ent Prevention		
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Number of households at or below 80% AMI that would lose assistance or need to move	0	30	15	No

(decrease). If units reach a specific type of household, give					
that in this box.					
	HC #5: Increase in Resident Mobility				
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?	
Number of households able to move to a better unit and/or neighborhood of opportunity as a result of the activity.	0	30	15	No	
HC #6:	Increase in Homeo	wnership Opportui	nities*		
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?	
Number of households that purchased a home as a result of the activity (increase)	0	0	N/A	N/A	
*This is a HUD required metric, hactivity.	owever HHA does n	ot believe this metr	ic reflects an outco	ome of this	
HC #7: Househo	lds Assisted by Serv	ices that Increase 1	Housing Choice		
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?	
Number of households receiving services aimed to increase housing choice.	0	30	15	No	

Activity 2020-1: Student Housing Initiative

Plan Year Approved, Implemented, Amended

Approval: FY 2020Implemented: FY 2020

Description/Update of MTW Activity

Holyoke Housing Authority utilizes MTW Block Grant funding flexibility to support a housing stability program for college students who are experiencing homelessness. Working in partnership with Holyoke Community College (HCC), HHA will provide time limited housing subsidies, to income eligible, homeless college students.

HHA provides up to three years of subsidy for 15 eligible students for an initial three year period. Where a student becomes part of the SHI program after they are already enrolled at HCC, HHA will adjust the participation period in the program to reflect the remaining portion of the three year cap plus an additional six month post-graduation period. HHA has an MOU with HCC, including roles and responsibilities for determining initial and continued eligibility and reporting requirements. Upon review of program outcomes and financial considerations, HHA and HCC will determine program viability and make any necessary changes to the program.

HCC is responsible for identifying eligible participants, defined as fully matriculated, full-time, low income students, who meet HUD's definition of Unaccompanied Homeless Youth or who have recently aged out of foster care and meet HUD's criteria of an independent student. HHA verifies and calculates income to determine income eligibility. HCC is responsible for ensuring that participants meet HUD's criteria of an independent student. HCC is also responsible for providing HHA with quarterly academic progress reports to ensure participants continue to be in compliance with continued occupancy and SHI program requirements.

The SHI subsidy operates as follows:

- HHA will provide SHI participants with a subsidy up to the current voucher payment standard for the family size or the contract rent whichever is lower and SHI participants will pay the remaining portion of rent;
- In the event the gross rent exceeds the applicable payment standard, an SHI participant will pay an additional family share; however, HHA will cap the family share at 40% of the family's adjusted monthly income;
- HHA will conduct reasonable rent determinations prior to unit approval;
- HHA will provide utility allowances to students where the cost of utilities is not included in the rent:
- The SHI voucher will have a term limit of three years, which may be adjusted downward for students who begin participation in SHI subsequent to beginning their education at HCC; and,
- Where applicable, security deposit assistance may be provided up to one month's subsidy.

The subsidy is limited to housing assistance, in the form of rent in privately owned housing, and is paid directly to the housing provider. While identified housing is subject to HUD's HQS requirements, participants are permitted to reside in shared housing. HHA conducts the HQS inspections or partners with another regional housing provider to conduct the HQS inspections.

Participants must continue to remain enrolled full-time and maintain passing grades in order to be eligible for subsidy renewal each year. Students receiving assistance are expected to maintain continuous

enrollment with the goal of earning degrees and/or certificates of value. Every student is required to utilize academic support services and counseling services available at the college. If the student does not remain compliant with program terms, the subsidy may be terminated.

The clients served under this activity are not participants in the Housing Choice Voucher Program or residents of federal public housing.

Impact

In FY 2021, HCC referred six (6) students for SHI vouchers and five (5) successfully leased units.

Hardship

Not applicable. This activity has no adverse impact on participants.

Actual Non-Significant Changes

There were no non-significant changes to this activity in FY 2021.

Actual Changes to Metrics/Data Collection

HHA has updated SS #3: Increase in Positive Outcomes in Employment Status to increase the number of participants the number of participants anticipated to be unemployed. The objective of this activity is to provide housing stability to allow full-time students to complete their degree. As a result, HHA does not anticipate that an increase in employment will occur until participants graduate and their participation in the Student Housing Initiative has ended.

Actual Significant Changes

There were no significant changes to this activity in FY 2021.

Challenges in Achieving Benchmarks & Possible Strategies

While the number of students assisted through SHI increased in FY 2021, HHA did not meet its benchmark of serving 15 students (households), as the COVID-19 pandemic delayed referrals and leasing in the program. However, the number of students assisted has increased from the prior fiscal year and HHA expects that leasing will continue to increase in FY 2022.

Metrics

CE #4: Increase in Resources Leveraged				
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Amount of funds leveraged in dollars (increase).	\$0.00	\$32,352	\$11,104 Hourly wage of Special Programs Coordinator at HCC \$27.76 80 hours per student	No

			5 students enrolled	
SS #3: Incred	ase in Positive Outco	mes in Employme	nt Status	
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Unemployed*	0	15	3 households	Yes
	0%	100%	60%	
Employed Part-Time or Full-Time *	0	0	2 households 40%	Yes
Enrolled in an Educational Program or Job Training	0 households	15 households	5 households	Yes

^{*} This initiative is not anticipated to increase the number of households employed, as the goal of the Activity is to keep students enrolled in college.

0%

SS #5: Households Assisted b	v Services that Incr.	ease Self Sufficiency
DD // J. II duschdius IIssisicu d	y Dervices that Inch	cuse Deij Dujjiciency

100%

100%

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Number of households receiving services aimed to increase self-sufficiency (increase).	0	15 households	5 households	

SS #8: Households Transitioned to Self Sufficiency*

Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Number of households transitioned to self-sufficiency (increase).	0	0 households	0 households	Yes

^{*}Self-sufficiency is defined as graduation from college.

Activity 2021-1: Holyoke Affordable Homeownership Initiative

Plan Year Approved, Implemented, Amended

• Approval: FY 2021

• Implementation Planned: FY 2022

Description/Update of MTW Activity

HHA's Holyoke Affordable Homeownership Initiative (HAHI) provides affordable homeownership opportunities for households earning up to 80% of Area Median Income. HHA was designated by the Holyoke Redevelopment Authority as the developer for an affordable homeownership project in South Holyoke, the City's lowest income neighborhood. The current plans for new construction for infill development are a response to community advocacy to restore housing options, and HHA may utilize MTW funds for initial development costs and construction for this project.

Initially, HAHI will be implemented in the South Holyoke neighborhood, where HHA is working with the City and community partners to develop vacant and distressed parcels into new affordable rental and homeownership units. The South Holyoke neighborhood has historically been the center of a strong working class neighborhood predominantly consisting of tenement style housing with some single and two family houses. Many of the residents would walk to their place of employment in the nearby and thriving mill district. As the mills closed and jobs declined, the area became challenged with disinvestment, poverty, and blight. Although a core of quality housing remains, some residents have departed because of the lack of homeownership opportunities.

As part of the overall South Holyoke neighborhood revitalization strategy, HHA is moving forward with a five-phase rental and homeownership development consisting of approximately 85 total units. The first rental phase of 12 units will involve state and local funding, and it is anticipated that the third phase will incorporate private equity from Low Income Housing Tax Credits. For Phase 1, HHA will use HUD-held reserves for our equity and to bridge a HOME grant from the City of Holyoke. HHA will provide a long-term Project Based Voucher Housing Assistance Payments contract to support the first phase.

The second phase will include approximately 20 affordable, new construction homeownership units for families to be built on currently vacant lots. Financing is anticipated to involve a combination of state, local and MTW Block Grant funding. Prior to closing, all prospective homeowners will be required to participate in homebuyer counseling sessions, working with qualified HHA partners to understand the responsibilities of homeownership, repair credit, save for a down payment and secure financing. HHA will work with lenders with whom it has partnerships to facilitate the goals of the program. The fourth and fifth phases will involve the development of additional homeownership units, including one- and two-family infill units throughout the South Holyoke neighborhood and townhouses in the area surrounding Carlos Vega Park.

The HAHI program provides a flexible set of homeownership financing tools to help ensure the long-term affordability of the units and success of the homebuyers. As such, the HAHI program is like a "toolkit" of resources that will be customized and tailored as needed to meet the needs of individual homebuyer households. Major features of the proposed HAHI program include:

Eligibility:

- Open to low-income households, including HHA public housing residents and HCV participants who are in good standing with their lease and program requirements.
- Participants must:

- o Be a first time homebuyer.
- o Complete HHA-approved homeownership counseling and financial literacy courses.
- Agree to participate in post-purchase follow-up review on an annual basis for three years from the point of closing.
- The home must be used as the household's principal residence. Homeownership assistance may only be provided while the household resides in the unit.

Target Sales Price

Based on preliminary market analysis, HHA anticipates that prices for the homeownership units
will be in the range of \$125,000 to \$195,000. Prices will be dependent on income and bedroom size
and are subject to change. HHA will firm up pricing when the construction phase begins.

Program Components

Prospective homebuyers will work with existing HHA Resident Services staff and may be referred to a local partner agency identified by HHA to review their financial status, credit standing and household goals. HHA will review choice of purchase options with families to enable families to make informed decisions on the assistance provided. Financing options available to program participants will include:

- Monthly voucher assistance: Households may receive monthly homeownership assistance for up to 15 years. Generally, this assistance will cover the difference between up to 30% of adjusted household income and the projected monthly homeownership costs, subject to a cap equal to HHA's HCV voucher payment standard. Household income will be reviewed on a biennial basis to ensure continued eligibility and redetermine monthly subsidy amounts. Similar to the HCV program, monthly homeownership assistance will be ended 180 days after a household subsidy equals \$50 or less.
- **Financing Options:** The four financing options below were based on HHA estimates of gap financing needed along with prior experience with first-time homebuyers as well as experience with administration of down-payment assistance programs.
 - O Down payment assistance: In lieu of receiving monthly voucher assistance, HAHI participants will be eligible for one-time down payment assistance up to a maximum of \$10,000 per household. HHA will record a soft second mortgage on the title with a 20-year recapture period. In the event of a default that is not cured, HHA will recoup the down payment assistance amount, which will decrease 5% annually over the 20 year term.
 - Soft second mortgage option: Up to a maximum of \$20,000 per household may be provided as a soft second mortgage, provided that the household is not receiving any other HAHI homeownership assistance. As with the down payment assistance option, HHA will record a soft second mortgage on the title with a 20-year recapture period. In the event of a default that is not cured, HHA will recoup the soft second mortgage amount, which will decrease 5% annually over the 20 year term.
 - Lease to purchase option: HHA may implement a lease to purchase option in situations where the household is not appropriate and/or eligible for immediate homeownership. In these cases, HHA will provide a monthly rental subsidy to the household for a fixed period of up to 15 years. The amount of rental subsidy, and the methodology used to calculate the subsidy, will be comparable to that used in the HCV program. During the lease to purchase period, ownership of the unit will be held by an HHA subsidiary/affiliate. A portion of the rent will be escrowed during the lease to purchase period and then applied

to the down payment at the time of purchase. Household income will be reviewed on a biennial basis to ensure continued eligibility and redetermine monthly subsidy amounts.

 Unit Equity: All purchasers will be required to sign a deed rider which restricts resale for a given number of years, includes a maximum resale price and terms on net proceeds.

For the down payment assistance and soft second options, HHA will authorize only up to the minimum amount needed to close the affordability gap based on individual household circumstances. HHA will calculate the maximum mortgage payment allowed at 35% of adjusted monthly income, and total housing expenses at 38% of adjusted monthly income. HAHI program staff will work to maximize household eligibility for any other non-HHA down-payment and/or closing cost assistance programs.

The initial program will be limited in size to twenty (20) participants. However, HHA may elect to expand the program beyond the South Holyoke project based on funding availability. If demand exceeds available budget, HHA will establish a wait list based on date and time of application.

Impact

In FY 2021, HHA provided \$200,000 in MTW Block Grant funds to the Housing Innovations & Programming, a non-profit development entity established by HHA, in order to support pre-development activities in connection with South Holyoke Phases I and II. HHA anticipates that construction of Phase II homeownership units will commence in FY 2022, and that construction of these homeownership units will be complete in FY 2023. In FY 2021, HHA identified partners to provide financial counseling and continued to strengthen community partnerships to prepare participants to become first-time homebuyers.

Hardship

Not applicable.

Actual Non-Significant Changes

There were no non-significant changes to this activity in FY 2021.

Actual Changes to Metrics/Data Collection

No changes have been made to the metrics identified in the FY 2021 Annual Plan.

Actual Significant Changes

There were no significant changes to this the activity in FY 2021.

Challenges in Achieving Benchmarks and Possible Strategies

Construction on homeownership units developed under this activity has not yet commenced; therefore, HHA did not meet benchmarks associated with housing unit production nor households assisted.

Metrics

	HC #2 Housing Uni	ts Preserved		
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Number of housing units preserved for households at or below 80% AMI that would otherwise not be available (increase).	0	10	0	No

HC #5 Increase in Resident Mobility				
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Number of households able to move to a better unit and/or neighborhood of opportunity as a result of the activity (increase).	0	10	0	No
HC #6	Increase in Homeown	ership Opportunitie	s	
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Number of households that purchased a home as a result of the activity (increase).	0	10	0	No
HC #7 Househo	lds Assisted by Services	that Increase Hous	ing Choice	
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?
Number of households receiving services aimed to increase housing choice (increase).	0	10	0	No

В.	Not Yet Implemented Activities
Not app	plicable.

C. Activities on Hold

Not applicable.

HHA FY 2021 MTW Plan Page 47

D. Closed Out Activities

Activity	Year Approved	Year Implemented	Year Closed Out	Reason for Closing Out
Activity 2013-5: Biennial HQS Inspections	FY 2013	NA	FY 2014	HHA closed out this activity as an MTW initiative due to the 2014 Appropriations Act, which allows HHA to transition to a biennial inspection schedule without MTW authority.
Activity 2013-3: Career Advancement Program	FY 2013	FY 2015	FY 2018	This activity was closed out because there was a general lack of interest in the CAP program amongst HHA participants. Furthermore, HHA invested substantial time and commitment to this program, yet efforts did not yield the type of response anticipated.
2015-2 Rent Reasonableness	FY 2015	FY 2015	FY 2018	Under HOTMA, the trigger for reasonable rent redeterminations increased from a 5% decrease to a 10% decrease in FMR from one year to the next. HHA determined that a 10% decrease in FMR was such that a reasonable rent redetermination would be warranted to ensure that subsidies paid are in line with market rents.
2015-3 PBV Rent Reasonableness	FY 2015	FY 2015	FY 2019	This activity was closed out as it was modified and combined with the previously HUD approved Modified Project Based Voucher Program activity. Please note that the portion of this activity related to redetermining reasonable rent when the FMR decreases by 5% or more will no longer be applied. HUD increased this threshold, under the regulations, to 10%. All other aspects of this activity remain in effect in Activity 2016-1.
Activity 2013-4: Neighborhood Revitalization	FY 2013	FY 2013	FY 2020	HHA planned to commit 30 project-based units to the Arts and Innovation District to ensure the preservation of affordable housing in the area. However, extensive marketing to potential stakeholders did not generate interest in the

HHA FY 2021 MTW Plan Page 48

Activity	Year Approved	Year Implemented	Year Closed Out	Reason for Closing Out
				program. As a result, HHA was not able to implement the program and decided to close out this activity.

HHA FY 2021 MTW Plan Page 49

V. Application of MTW Funds

A. Financial Reporting

i. Available MTW Funds in the Plan Year

HHA submitted its unaudited information on March 11, 2022. FY 2021 audited financial information will be submitted in the prescribed Financial Data Schedule (FDS) format through the Financial Assessment System – PHA (FASPHA), or its successor system prior to September 30, 2022.

ii. Description of Application of MTW Funding Flexibility

Activities that utilized single fund flexibility are summarized below:

Utilizing single fund flexibility, HHA provided \$50,000 in MTW funds to support the operation of satellite units at HHA's family developments for use by the Boys and Girls Club of Greater Holyoke.

While HHA indicated that single fund flexibility may be utilized for the acquisition of vacant land for development purposes, no funds were expended for such activity in FY 2021. However, single fund flexibility may be used in future fiscal years to support construction activity related to the development of affordable housing.

B. Local Asset Management Plan

Is the PHA allocating costs within statute?	Yes
Is the PHA implementing a local asset management plan (LAMP)?	No
Has the PHA provided a LAMP in the appendix?	No

VI. Administrative

A. HUD Reviews, Audits and Physical Inspection Issues

In FY 2021, there were no HUD reviews, audits, or physical inspection issues which required HHA to take action to address.

B. PHA-Directed Evaluations

There were no other evaluations completed in FY 2021

C. Certifications of MTW Statutory Requirements

HHA certifies that, in Fiscal Year 2021, it continued to meet the three statutory objectives of the MTW program. The certification required by HUD is included as Appendix A.

D. MTW Energy Performance Contract (EPC) Flexibility Data

Not applicable.

