



FY 2023 MOVING TO WORK PLAN

#### The Vision

It is the vision of the Fairfax County Redevelopment and Housing Authority (FCRHA) that affordable housing programs provide more than a roof overhead. Affordable housing – particularly the Fairfax County Rental and Housing Choice Voucher Programs – can be the gateway to a better life and self- sufficiency.

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# I. Introduction

Moving to Work (MTW) is a demonstration program that offers Public Housing Authorities (PHAs) the opportunity to design and test innovative, locally designed housing and self-sufficiency strategies by allowing exemptions from existing Public Housing and tenant-based Housing Choice Voucher rules. The program also permits PHAs to combine operating, capital, and tenant-based assistance funds into a single agency-wide funding source, as approved by the U.S. Department of Housing and Urban Development (HUD). The purposes of the Moving to Work program are to give PHAs and HUD the flexibility to design and test various approaches for providing and administering housing assistance that accomplish three primary goals:

- 1. Reduce cost and achieve greater cost effectiveness in federal expenditures;
- 2. Incentivize employment to help families increase their levels of self-sufficiency; and
- 3. Increase housing choices for low-income families.

#### **Moving Along the Housing Continuum**

In 2013, the Fairfax County Redevelopment and Housing Authority (FCRHA) was designated as a Moving to Work agency. The FCRHA provides a continuum of affordable housing options, ranging from rental vouchers to moderately priced rental units, as well as affordable programs for homeownership. Each household fits somewhere along this continuum and it is the goal of the FCRHA to help individuals find the right fit based on income and need. The four steps in the housing continuum provide a range of housing types and subsidy levels, each tied to the attainment of self-sufficiency skills. Households are offered opportunities to progress to the next step based on their level of individual self-sufficiency as well as the availability of housing resources.

**Step One** – Rental Subsidy and Services Program. The Rental Subsidy and Services Program (RSSP) is a rental assistance program that includes supportive services. The goal of RSSP is for households to graduate to market rate housing. The program offers medium to long-term subsidies with case management and is geared towards supporting households earning 50 percent of Area Median Income and below. RSSP is a locally funded rental assistance program that is subject to annual appropriations by the Fairfax County Board of Supervisors.

**Step Two** – Project-Based or Tenant-Based Housing Choice Voucher. The federal Housing Choice Voucher Programs serve extremely and very low-income households (earning 50 percent of AMI and below) that need assistance in attaining an intermediate self-sufficiency skill set. Participants are referred to services designed to provide individual job skill development, address transportation needs, and ensure ongoing participation in health care services.

**Step Three** – Fairfax County Rental Program. The local Fairfax County Rental Program (FCRP) serves low- and moderate-income households (earning 80 percent of AMI and below) working toward an independent skill set, who can maintain stable employment, and are pursuing financial education such as retirement planning and homebuyer training.

**Step Four** – Homeownership or Unsubsidized Housing. The FCRHA's First-Time Homebuyers Program offers affordably priced new and resale townhomes and condominiums to first-time homebuyers who meet income and other qualifications. Individuals and families who are considered self-sufficient are referred to the program.

The FCRHA is using the flexibility that comes with the Moving to Work designation to:

• Further solidify a housing continuum that seamlessly couples the county's local housing program and

- federal housing programs and moves participants toward the greatest level of self-sufficiency they can attain.
- Expand **community partnerships** with nonprofit organizations to provide self- sufficiency services ranging from "ready-to-rent" training, job readiness, homebuyer education and more.
- Reduce the regulatory burden both on staff and customers, to allow a greater focus on **people not paperwork**. Moving to Work policies such as less-frequent re-certifications and inspections permits FCRHA staff to concentrate on facilitating access to self-sufficiency services and opportunities, such as job training and higher education.
- Align housing resources with community needs, consistent with the county's yearly-adopted "Housing Blueprint."

#### Overview of the FCRHA'S Short-Term MTW Goals and Objectives

The Fiscal Year (FY) 2023 Moving to Work Plan furthers the on-going work of the FCRHA and includes one new activity. The Plan supports the efforts of the FCRHA to preserve and develop affordable housing and provide greater opportunities for individuals and families through housing mobility options and self-sufficiency tools. The FCRHA will continue to monitor several important policies designed to decrease the cost of assistance to families in the Housing Choice Voucher (HCV) program and will also continue to monitor the impacts of the COVID-19 pandemic on participants.

The following is a list of the activities included in the FY 2023 Plan—those that have been proposed, implemented, not yet implemented, on hold, and closed out.

	PROPOSED
2023-1	Implementation of Payment Standards at Effective Date
	IMPLEMENTED
2014-1	Reduce Frequency of Reexaminations
2014-2	Eliminate Mandatory Earned Income Disregard Calculation
2014-3	Streamline Inspections for Housing Choice Voucher Units
2014-5	Institute a Minimum Rent
2014-6	Design and Initiate a Rent Control Study
2014-9	Increase the Family Share of Rent from 30 Percent to 35 Percent of Family Income in the Housing Choice Voucher and Rental Assistance Demonstration Project-Based Voucher Program
2016-2	Modify Project-Based Voucher Choice Mobility Criteria
2017-1	Modify the Family Self-Sufficiency Program
2017-3	Authorization to Establish a Local Moving to Work Project-Based Voucher Program
2018A-1	Modify the Calculation of the Family Share of Rent
2018A-3	Increase Initial Maximum Tenant Rent Burden to 45 Percent
2019-1	Establish Fairfax County Payment Standards
2021-1	Affordable Housing Acquisition and Development
2021-2	Rental Assistance Demonstration Project-Based Voucher Program Admissions Policy
	NOT YET IMPLEMENTED
2016-1	Use Moving to Work Funds for Local, Non-Traditional Housing Program
	ON HOLD
2018A-2	Establish Shared Housing Program for Rental Assistance Demonstration Project-Based Voucher Program
	CLOSED
2014-4	Streamline Inspections for Public Housing Residents
2014-7	Convert Scattered-Site Public Housing Units to Project-Based Section 8 Assistance
2014-8	Allow Implementation of Reduced Payment Standards at Next Annual Reexamination
2015-1	Eliminate Flat Rents in the Public Housing Program
2017-2	Establish a Gateway to Housing Choice Voucher Program from the Tenant-Based Rental Assistance Program

Highlights of the FCRHA's short-term goals for FY 2023 include:

- Implement Sub-Market Payment Standards: In FY 2019, the FCRHA was granted authority to develop local payment standards. This activity is being implemented in two phases: 1) decouple from the use of HUD's Small Area Fair Market Rents and develop a new local countywide payment standard (implemented in March 2019); and 2) implement local sub-market payment standards. Due to the COVID-19 pandemic and ensuing local economic fluctuations, the FCRHA paused the implementation of the sub-market payment standards (Phase 2). The FCRHA plans to implement this phase in FY 2023, assuming the stability of the rental housing market.
- 2. Update MTW Strategies with Input from Participants: In FY 2022, the FCRHA conducted outreach to households to develop a greater understanding of how MTW authority could be used to strengthen outcomes. Findings from this outreach will be used to further understand some of the successes and challenges facing MTW households and to develop ways in which MTW can be used to address identified policy challenges. In addition, in FY 2022 a new MTW Resident Advisory Committee was launched. This group will continue discussions in FY 2023 regarding how MTW can best meet the needs of the community moving forward.
- 3. Monitor the Impact of the COVID-19 Pandemic on Households and the Housing Market: The FCRHA will continue to monitor both the health and economic impacts of the COVID-19 pandemic on participants and the rental housing market in general. This is particularly important in relation to MTW Activities that are designed to promote self-sufficiency and residential mobility. The FCRHA will also continue to closely monitor the number of households who are rent-burdened due to the COVID-19 pandemic.

#### **Overview of the FCRHA'S Long-Term MTW Goals**

Moving to Work provides the opportunity to utilize block grant flexibility to meet an important goal of the FCRHA—to preserve, expand, and facilitate new affordable housing opportunities in Fairfax County. According to the Virginia Center for Housing Research, the total affordable housing gap in Fairfax County for low-income renters (i.e., incomes at or below 80% of the Area Median Income (AMI)) is approximately 37,535 units. In addition to this affordable housing gap, there is a projected need for 15,000 net new affordable homes for households earning up to 60% AMI. To that end, a long-term Moving to Work goal of the FCRHA is to realize savings through its federal programs—both through efficiencies in the programs, as well as ultimately moving families to self-sufficiency—and to utilize these savings for the creation and preservation of affordable housing. This will continue to be a long-term goal of the FCRHA.

# **II. General Operating Information**

### **A. Housing Stock Information**

#### I. Planned New Public Housing Units

New public housing units that the MTW PHA anticipates will be added during the Plan Year.

Asset Management Project (AMP) Name and Number	Bedroom Size			Total Units	Population Type*	# of Uniform Federa Standards (UF	•			
	0/1	2	3	4	5	6+			Fully Accessible	Adaptable
N/A	0	0	0	0	0	0	0	N/A	0	0

#### I. Planned Public Housing Units to be Removed

Public housing units that the MTW PHA anticipates will be removed during the Plan Year.\*

AMP Name and Number	# of Units to be Removed	Explanation for Removal	
N/A	0	N/A	

<sup>\*</sup>Robinson Square, a RAD-PBV property, was demolished in FY 2022 as part of the FCRHA's One University redevelopment project. 46 RAD-PBV units are offline and residents have been issued tenant-based vouchers, relocation assistance, and an option to return when the project is completed and prepared for occupancy. The 46 units that will be offline will be project-based upon completion as replacement for the original units in the completed redevelopment.

#### III. Planned New Project-Based Vouchers

Tenant-based vouchers that the MTW PHA anticipates project-basing for the first time during the Plan Year. These include only those in which at least an Agreement to enter into a Housing Assistance Payment (AHAP) will be in place by the end of the Plan Year. Indicate whether the unit is included in the Rental Assistance Demonstration (RAD).

Property Name	# of Vouchers to be Project-Based	RAD?	Description of Project
Autumn Willow	8	No	Development of senior independent living units
Dominion Square	40	No	Development of multifamily housing
Somos	46	No	Development of multifamily housing
Braddock Senior	7	No	Development of senior housing

#### IV. Existing Project-Based Vouchers

Tenant-based vouchers that the MTW PHA is currently project-basing in the Plan Year. These include only those in which at least an AHAP is already in place at the beginning of the Plan Year. Indicate whether the unit is included in RAD.

Property Name	# of Project- Based Vouchers	Planned Status at End of Plan Year*	RAD?	Description of Project
Arden (The)	8	Leased	No	Multifamily
Arrowbrook	8	Leased	No	Multifamily
Briarcliff	26	Leased	No	Multifamily

Residences	44	Leased	No	Senior housing
Community Havens, Inc	5	Leased	No	Group housing
Coppermine	57	Leased	No	Multifamily
Fallstead at Lewinsville	22	Leased	No	Senior housing
Center	22	Leaseu	INO	Semoi nousing
Herndon Harbor House	3	Leased	No	Senior
Hollybrooke III	12	Leased	No	Multifamily
Lewinsville Retirement	10	Leased	No	Conjor housing
Residences	18	Leased	INO	Senior housing
Lincolnia Senior Apartments	26	Leased	No	Senior housing
Lindsay Hill	8	Leased	No	Senior housing
Madison Ridge	24	Leased	No	Multifamily
Morris Glen	12	Leased	No	Senior housing
New Lake Anne	122	Leased	No	Housing for seniors and
New Lake Affile			INO	individuals with a disability
North Hill	68	Leased	No	Senior and multifamily
Oakwood	8	Committed	No	Senior housing
One University	25	Committed	No	Senior housing
Scattered Sites	112	Leased	No	Scattered sites
Stonegate	6	Leased	No	Multifamily
Westglade	6	Leased	No	Multifamily
Wexford Manor	5	Leased	No	Multifamily
TOTAL	625			

<sup>\*</sup>Select "Planned Status at the End of Plan Year" from: Committed, Leased/Issued

#### V. Planned Other Changes to MTW Housing Stock Anticipated During the Plan Year

Examples of the types of other changes can include (but are not limited to): units held off-line due to relocation or substantial rehabilitation, local, non-traditional units to be acquired/developed, etc.

Planned Other Changes to MTW Housing Stock Anticipated in the Plan Year	
N/A	

### VI. General Description of All Planned Capital Expenditures During the Plan Year

Narrative general description of all planned capital expenditures of MTW funds during the Plan Year.

General Description of All Planned Capital Expenditures During the Plan Year

MTW funds will not be used for capital expenditures in FY 2023.

# **B.** Leasing Information

#### I. Planned Number of Households Served

Snapshot and unit month information on the number of households the MTW PHA plans to serve at the end of the Plan Year.

Planned Number of Households Served Through:	Planned Number of Unit Months	Planned Number of Households to be
Flatified Number of Households Served Hillough.	Occupied/Leased*	Served**
MTW Public Housing Units Leased	N/A	N/A
MTW Housing Choice Vouchers (HCV) Utilized (does not include RAD)	44,376	3,698
Local, Non-Traditional: Tenant-Based^	0	0
Local, Non-Traditional: Property-Based^	0	0
Local, Non-Traditional: Homeownership^	0	0
Planned Total Households Served	44,376	3,698

NOTE: The above data does not include RAD-PBV households.

<sup>^</sup>In instances when a local, non-traditional program provides a certain subsidy level but does not specify a number of units/households to be served, the MTW PHA should estimate the number of households to be served.

Local, Non-Traditional Category	MTW Activity Name/Number	Planned Number of Unit Months Occupied/Leased*	Planned Number of Households to be Served*	
Tenant-Based	N/A	N/A	N/A	
Property-Based	N/A	N/A	N/A	
Homeownership	N/A	N/A	N/A	

<sup>\*</sup> The sum of the figures provided should match the totals provided for each local, non-traditional categories in the previous table. Figures should be given by individual activity. Multiple entries may be made for each category if applicable.

### II. Discussion of Any Anticipated Issues/Possible Solutions Related to Leasing

Discussions of any anticipated issues and solutions in the MTW housing programs listed.

Housing Program	Description of Anticipated Leasing Issues and Possible Solutions	
MTW Public Housing	N/A	
MTW Housing Choice Voucher	N/A	
Local, Non-Traditional	N/A	

<sup>\* &</sup>quot;Planned Number of Unit Months Occupied/Leased" is the total number of months the MTW PHA plans to have leased/occupied in each category throughout the full Plan Year.

<sup>\*\*&</sup>quot;Planned Number of Households to be Served" is calculated by dividing the "Planned Number of Unit Months Occupied/Leased" by the number of months in the Plan Year.

# **C.** Waiting List Information

### I. Waiting List Information Anticipated

Snapshot information of waiting list data as anticipated at the beginning of the Plan Year. The "Description" column should detail the structure of the waiting list and the population(s) served.

Waiting List Name	Description	# of Households on Waiting List	Waiting List Open, Partially Open or Closed	Plans to Open the Waiting List During the Plan Year
Housing Choice Voucher— Tenant Based	Housing Choice Voucher Program	1,837	Closed	No
RADPBV	RAD Project-Based Voucher Program	2,758	Closed	No

<u>Please describe any duplication of applicants across waiting lists</u>: Applicants can apply to multiple rental assistance programs and often appear on multiple lists.

#### II. Planned Changes to Waiting List in the Plan Year

Please describe any anticipated changes to the organizational structure or policies of the waiting list(s), including any opening or closing of a waiting list, during the Plan Year.

Waiting List Name	Description of Planned Changes to Waiting List	
RAD-PBV Waitlist	N/A	
PBV Waitlist	N/A	

# III. Proposed MTW Activities: HUD Approval Requested

# 2023-1 Implementation of Payment Standards at Effective Date

Cost Effectiveness

Self-Sufficiency

Increase Housing Choice

#### **Description of Activity**

The FCRHA is requesting the option to apply new payment standards at any time after the effective date of the new amount when the payment standard increases. Applying new, increased payment standards after the effective date, in lieu of at a household's first regular reexamination after or on the effective date of a payment standard, will help to reduce the number of households who are rent burdened. This flexibility is important due to high market rents in Fairfax County and because most HCV households are on at least a two-year reexamination schedule. Importantly, many non work-able households are on a five-year reexamination schedule, which could further delay the application of any new increased payment standards. If authorized, the FCRHA will apply this activity as needed if data indicate that households are becoming increasingly rent burdened.

This activity will promote self-sufficiency among households. The FCRHA anticipates utilizing the option to apply new payment standards increases after it is approved by HUD.

#### **Cost Implications**

This activity may result in higher future HAP expenditures. However, the FCRHA is committed to this activity in order to help reduce the number of rent burdened households, particularly those who are non work-able. This activity and the financial implications, if implemented, will be monitored closely to ensure it remains fiscally prudent.

#### Need/Justification for MTW Flexibility

The FCRHA requests HUD authorization to implement this activity under the following sections of its MTW Agreement:

Attachment C, Section D.2 Rent Policies and Term Limits

Because applying payment standards at any time after their effective date is currently not allowed by HUD, MTW flexibility is required to allow the FCRHA to implement this change.

SS#2: INCREASE IN HOUSEHOLD SAVINGS					
Unit of Measurement	Baseline	Benchmark	Outcome	Benchmark Achieved?	
Average amount of savings/escrow of households affected by this policy in dollars (increase).	This baseline will be set using FY 2022 data indicating the average amount of household assets for HCV households. As this activity is anticipated to only indirectly affect savings levels, the number of households who are rent burdened will also be measured.	A reduction in the # of households that are rent burdened after implementation of this activity; an increase in the average asset level of households	TBD	TBD	

# IV.A. Approved MTW Activities: Implemented

The following Moving to Work activities are currently implemented. A summary and status update on these activities follows:

	ACTIVITY
2014-1	Reduce Frequency of Reexaminations
2014-2	Eliminate Mandatory Earned Income Disregard Calculation
2014-3	Streamline Inspections for Housing Choice Voucher and Rental Assistance Demonstration Program-based Voucher Units
2014-5	Institute a Minimum Rent
2014-6	Design and Initiate a Rent Control Study
2014-9	Increase the Family Share of Rent from 30 Percent to 35 Percent of Family Income in the
2014-9	Housing Choice Voucher and Rental Demonstration Program Project-Based Voucher Programs
2016-2	Modify Project-Based Voucher Choice Mobility Criteria
2017-1	Modify the Family Self-Sufficiency Program
2017-3	Authorization to Establish a Local Moving to Work Project-Based Voucher Program
2018A-1	Modify the Calculation of the Family Share of Rent
2018A-3	Increase Initial Maximum Tenant Rent Burden to 45 Percent
2019-1	Establish Fairfax County Payment Standards
2021-1	Affordable Housing Acquisition and Development
2021-2	Rental Assistance Demonstration Project-Based Voucher Program Admissions Policy

# **2014-1** Reduction in Frequency of Reexaminations

Cost Effectiveness

Self Sufficiency

**Increase Housing Choice** 

#### Approved/Implemented/Amended

Approved: FY 2014

Implemented: FY 2014 and FY 2018

• Amended: FY 2020

#### Description of Activity/Update

The objectives of this activity are to provide a work incentive and to lessen the administrative burden on staff and families by reducing the frequency of income reexaminations. This activity allows for the following:

- Reexaminations are conducted every two years for work-able households. Families that claim to have zero income continue to meet with FCRHA staff regularly.
- Reexaminations for non work-able households are conducted every five years. If, during the five-year period, a household's portion of rent and utilities increases to a level greater than 42% of their adjusted gross annual income, the most current payment standards will be applied prior to the five-year recertification. This will help to ensure non work-able households do not become rent burdened during the five-year period due to increases in rent at the request of a landlord. Any change in family composition must be reported in writing to the FCRHA within ten (10) business days. The FCRHA will conduct interim reexaminations to account for any changes in household composition that occur between scheduled reexaminations.
- Interim increases (i.e., increases in income between annual reexaminations) are disregarded until the next scheduled reexamination.
- Interim decreases (i.e., a reported decrease in income) are limited to one during a calendar year and no interim decreases during the first six months after initial occupancy.

The reduction in the frequency of reexaminations provides an incentive to work as families are not immediately subject to a rent increase when their income increases because of new employment or a job promotion. The impact of five-year reexaminations will be closely monitored due to the lingering economic impacts of the COVID-19 pandemic on participants. This activity will continue to be implemented in FY 2023.

#### **Application of Activity**

This activity applies to the following vouchers:

Voucher Type	Activity 2014-1 Applicability	Voucher Type	Activity 2014-1 Applicability
MTW Vouchers	YES	Homeownership Vouchers	NO
Project-Based Vouchers	NO	Family Unification Protection Vouchers - Pre 2008	YES
RAD2 – Creekside Vouchers	NO	1-Year Mainstream Vouchers - Pre 2008	YES
RAD1	NO	Emergency Housing Vouchers	YES
Tenant Protection Vouchers— Culpepper Gardens	NO		
Tenant Protection Vouchers - Lake Anne	YES		
Tenant Protection Vouchers	NO		
Enhanced Voucher	YES		

#### Definition of Work-Able and Non Work-Able

The following definitions apply to this activity:

- Non Work-Able: For a household to be considered non work-able, (1) the head of household (as well as
  the co-head of household, if applicable) must be elderly or disabled and not have any earned income;
  and (2) all other household members 18 years or older must be elderly or disabled without earned
  income, or enrolled in full-time school or job training program.
- Work-Able: Any household with a member who is 18 years or older where the member is not elderly or disabled with no earned income or not enrolled in full-time school or job training program.

#### Planned Non-Significant Changes

There are no planned non-significant changes regarding this activity.

#### Planned Changes to Metrics/Data Collection

There are no planned changes to the metrics or data collection to report for this activity.

#### **Planned Significant Changes**

There are no planned significant changes to this activity.

# **2014-2** Eliminate Mandatory Earned Income Disregard Calculation

Cost Effectiveness

Self Sufficiency

**Increase Housing Choice** 

#### Approved/Implemented/Amended

Approved: FY 2014Implemented: FY 2014

#### Description of Activity/Update

As part of the HUD-mandated EID calculation, any family in the Public Housing program, and any family in the HCV program that included a member(s) with disabilities, was eligible for EID when an unemployed or underemployed family member obtained a job or increased their wages. The resulting income increase was fully excluded for 12 months and 50 percent excluded for an additional 12 months. In FY 2011, only 52 families in the FCRHA's Public Housing and HCV programs benefited from the EID calculation.

In the FY 2014 Moving to Work Plan, the FCRHA eliminated the HUD-mandated EID calculation and began notifying affected families. To allow families to prepare for any potential changes in rent, families that received notification within three months of their reexaminations were phased out at their second annual reexamination. The FCRHA eliminated all use of the EID calculation in FY 2015.

In FY 2022, the FCRHA was awarded Emergency Housing Vouchers (EHVs), where the EID calculation is in effect. The implementation of Activity 2014-2 ensures that the EID calculation is eliminated for all MTW households, but not to households in the EHV program.

#### Application of Activity

This activity applies to the following:

Voucher Type	Activity 2014-2 Applicability	Voucher Type	Activity 2014-2 Applicability
MTW Vouchers	YES	Homeownership Vouchers	YES
Project-Based Vouchers	YES	Family Unification Protection Vouchers - Pre 2008	YES
RAD2 – Creekside Vouchers	YES	1-Year Mainstream Vouchers - Pre 2008	YES
RAD1	YES	Emergency Housing Vouchers	No
Tenant Protection Vouchers— Culpepper Gardens	YES		
Tenant Protection Vouchers - Lake Anne	YES		
Tenant Protection Vouchers	YES		
Enhanced Voucher	YES		

#### Planned Non-Significant Changes

There are no planned non-significant changes regarding this activity.

#### Planned Changes to Metrics/Data Collection

There are no planned changes to the metrics or data collection to report for this activity.

# Planned Significant Changes

There are no planned significant changes regarding this activity.

# **2014-3** Streamlined Inspections for Housing Choice Voucher and Rental Assistance Demonstration Project-Based Voucher Units

**Cost Effectiveness** 

Self Sufficiency

Increase Housing Choice

#### Approved/Implemented/Amended

Approved: FY 2014Implemented: FY 2014

Amended: FY 2020 and FY 2021

#### Description of Activity/Update

This activity reduces costs associated with conducting inspections, encourages owners to maintain their units, and incentivizes families to employ good housekeeping practices. The following applies:

- HCV units are inspected on a triennial basis.
- RAD-PBV units are inspected biennially by property. Approximately 50 percent of RAD-PBV properties are inspected in one calendar year (all units in those properties) and the other50 percent are inspected in the next calendar year (all units in those properties).

Tenants, owners, or a third-party continue to have the option to request Special Inspections at any time, and any complaints received by the FCRHA from a tenant, owner or third-party may revert a unit back to an annual inspection cycle. Additionally, all units are subject to Quality Control Inspections and the FCRHA specifically focuses those inspections on households less likely to report unsafe or unsanitary conditions. Inspection staff follow HQS protocol including using HUD Form 52580 for all inspections. This activity will continue to be implemented in FY 2023.

#### **Application of Activity**

This activity applies to the following:

Voucher Type	Activity 2014-3 Applicability	Voucher Type	Activity 2014-3 Applicability
MTW Vouchers	YES	Homeownership Vouchers	NO
Project-Based Vouchers	NO	Family Unification Protection Vouchers - Pre 2008	NO
RAD2 – Creekside Vouchers	YES	1-Year Mainstream Vouchers - Pre 2008	NO
RAD1	YES	Emergency Housing Vouchers	YES
Tenant Protection Vouchers— Culpepper Gardens	NO		
Tenant Protection Vouchers - Lake Anne	NO		
Tenant Protection Vouchers	NO		
Enhanced Voucher	NO		

#### Planned Non-Significant Changes

There are no planned non-significant changes regarding this activity.

#### Planned Changes to Metrics/Data Collection

There are no planned changes to the metrics or data collection to report for this activity.

# Planned Significant Changes

There are no planned significant changes to this activity.

#### 2014-5 Institute a New Minimum Rent

Approved/Implemented/Amended

Approved: FY 2014
Reproposed: FY 2016
Implemented: FY 2018
Amended: FY 2018

Cost Effectiveness

Self Sufficiency

Increase Housing Choice

#### Description of Activity/Update

To encourage families to seek employment and stay employed, the FCRHA has set a minimum rent to \$220 per month for work-able families. This rent is based on one family member working 20 hours per week for four weeks during the month earning the minimum wage of \$7.25. The minimum rent of \$220/month is currently implemented in both the RAD-PBV and the HCV programs, affecting only work-able households. Households can pay a minimum rent of \$50 if they are determined to have little or no income.

This activity is fully implemented. This activity will continue to be closely monitored in FY 2023 due to the lingering economic impacts of the COVID-19 pandemic on households.

#### Application of Activity

This activity applies to the following:

Voucher Type	Activity 2014-5 Applicability	Voucher Type	Activity 2014-5 Applicability
MTW Vouchers	YES	Homeownership Vouchers	NO
Project-Based Vouchers	NO	Family Unification Protection Vouchers - Pre 2008	YES
RAD2 – Creekside Vouchers	NO	1-Year Mainstream Vouchers - Pre 2008	YES
RAD1	YES	Emergency Housing Vouchers	NO
Tenant Protection Vouchers– Culpepper Gardens	NO		
Tenant Protection Vouchers - Lake Anne	NO		
Tenant Protection Vouchers	YES		
Enhanced Voucher	YES		

#### Definition of Work-Able and Non Work-Able

The following definitions apply to this activity:

- Non Work-Able: For a household to be considered non work-able, (1) the head of household (as well as
  the co-head of household, if applicable) must be elderly or disabled and not have any earned income;
  and (2) all other household members 18 years or older must be elderly or disabled without earned
  income, or enrolled in full-time school or job training program.
- Work-Able: Any household with a member who is 18 years or older where the member is not elderly or disabled with no earned income or not enrolled in full-time school or job training program.

#### Annual Reevaluation of Rent Reform Initiative

Outcomes were measured and reviewed annually using identified metrics. The rent reform controlled study will end in FY 2022.

#### Hardship Case Criteria

Households eligible for the minimum rent are subject to the FCRHA's Hardship Policy. Based on previous years, it is anticipated that fewer than 20 households will request a hardship exemption. However, the economic impacts of the COVID-19 pandemic may increase the number of hardship requests in FY 2023; the FCRHA will continue to monitor and review these requests.

#### Planned Non-Significant Changes

There are no planned non-significant changes regarding this activity.

#### Planned Changes to Metrics/Data Collection

There are no planned changes to the metrics or data collection to report for this activity.

#### **Planned Significant Changes**

There are no planned significant changes to report regarding this activity.

# 2014-6 Design and Initiate a Rent Reform Controlled Study

Cost Effectiveness

Self-Sufficiency

Increase Housing Choice

#### Approved/Implemented/Amended

Approved: FY 2014
Reproposed: FY 2016
Implemented: FY 2018
Amended: FY 2018

#### Description of Activity/Update

The Rent Reform Controlled Study, a HUD requirement for the FCRHA's designation as a MTW agency, is an alternate rent strategy for incentivizing families to increase their income and savings through a simplified approach to calculating a family's adjusted income. Key elements of the study include:

- Continuing to exclude income directly related to achieving self-sufficiency, such as income from training programs and student financial assistance.
- Utilizing a "work stabilization" deduction to replace existing deductions. The work stabilization deduction is 20 percent of a family's gross earned income.
- Alternating income reexaminations every two years so families can take advantage of income increases without a resulting rent increase.
- Providing incentives for families that meet self-sufficiency goals.
- Implementing a minimum rent of \$220/month to further encourage families to work. This activity is discussed under Moving to Work Activity 2014-5 Institute a New Minimum Rent.

The FCRHA anticipates rent reform activities will result in:

- an increase in average household income.
- an increase in average household savings.
- fewer households on TANF.
- a reduction in the average unit subsidy of households in the pilot group.

The FCRHA began a pilot of the rent reform controlled study in 2015, including applying the minimum rent activity and identifying an initial pilot group of participants at three public housing properties. Unfortunately, a technical roadblock occurred in updating the Yardi system at this same time, resulting in a delay in the implementation of the pilot. While the contract negotiations were occurring with Yardi, the three public housing sites were converted to Rental Assistance Demonstration – Project-Based Voucher units (RAD-PBV). The combination of the RAD-PBV conversion and delay in the Yardi upgrade resulted in a pause on the full implementation of this activity. In FY 2020, this activity was fully implemented including a new contract with Virginia Tech to evaluate the rent reform controlled study. Households are assigned to both "control" and "study" groups and meet with the Rent Reform Housing Service Specialist for recertifications. The study will conclude by the end of FY 2022.

Primary data collection on the pilot is from FCRHA database records. At the conclusion of the study, a report will be released that will describe self-sufficiency metrics including changes to household income and savings, need for Temporary Assistance to Needy Families (TANF), and changes in housing subsidies. Recommendations will cover substantive implications for the FCRHA, as well as suggestions for additional housing program research. The analysis of outcomes for both the study and control groups is also considering various economic impacts that the COVID-19 pandemic has had on participating households.

#### **Application of Activity**

This activity applies only to RAD-PBV households participating in the rent reform controlled study, both in the control and study groups.

Voucher Type	Activity 2014-6 Applicability	Voucher Type	Activity 2014-6 Applicability
MTW Vouchers	N/A	Homeownership Vouchers	N/A
Project-Based Vouchers	N/A	Family Unification Protection Vouchers - Pre 2008	N/A
RAD2 – Creekside Vouchers	N/A	1-Year Mainstream Vouchers - Pre 2008	N/A
RAD1	YES	Emergency Housing Vouchers	N/A
Tenant Protection Vouchers– Culpepper Gardens	N/A		
Tenant Protection Vouchers - Lake Anne	N/A		
Tenant Protection Vouchers	N/A		
Enhanced Voucher	N/A		

#### Definition of Work-Able and Non Work-Able

The following definitions apply to this activity:

- Non Work-Able: For a household to be considered non work-able, (1) the head of household (as well as the co-head of household, if applicable) must be elderly or disabled and not have any earned income; and (2) all other household members 18 years or older must be elderly or disabled without earned income, or enrolled in full-time school or job training program.
- Work-Able: Any household with a member who is 18 years or older where the member is not elderly or disabled with no earned income or not enrolled in full-time school or job training program.

#### **Impact Analysis**

The FCRHA does not anticipate that the rent reform study will disproportionately affect households in any specific group; elderly and disabled households are not a part of the study. The FCRHA anticipates that the reduced rent, coupled with incentives, will result in increased household savings and achievement of family self-sufficiency goals.

#### Annual Reevaluation of Rent Reform Initiative

Outcomes were measured and reviewed annually using standard metrics. The FCRHA closely monitored the impact of the COVID-19 pandemic on households participating in this study and staff met quarterly with Virginia Tech to review metrics. In addition, researchers at Virginia Tech collected qualitative data to integrated into quantitative metrics to enhance the overall findings of the study. A final report on the study is expected at the beginning of FY 2023.

#### Hardship Case Criteria

Families participating in the study are subject to the FCRHA's Hardship Policy. There were no hardship requests due to the rent reform controlled study.

#### **Transition Period**

All families in the pilot received at least a ninety-day notice prior to implementation of the new reform policies.

### Planned Non-Significant Changes

There are no planned non-significant changes to this activity.

### Planned Changes to Metrics/Data Collection

There are no planned changes to the metrics or data collection to report for this activity.

### **Planned Significant Changes**

There are no planned significant changes to report regarding this activity.

# 2014-9 Increase the Family's Share of Rent from 30 Percent to 35 Percent of Family Income in the Housing Choice Voucher and Public Housing Programs

Cost Effectiveness

Self-Sufficiency

Increase Housing Choice

#### Approved/Implemented/Amended

Approved: FY 2014

• Implemented: FY 2014 and FY 2018

Amended: FY 2018

#### Description of Activity/Update

Along with other cost effectiveness measures, this activity was enacted by the FCRHA to counteract fiscal constraints and close potential operating shortfalls. The activity is as follows:

- Increases the percentage of a family's share of rent to 35 percent of adjusted income for all work-able households.
- Apply the change to all families in the HCV and RAD-PBV programs, except for families on fixed incomes (only SSI, SSDI, SS, or pensions, or any combination of those sources). These households will continue to pay the highest of (1) 30 percent of adjusted income, (2) 10 percent of gross income, or (3) the FCRHA's current minimum rent.

Participants who have difficulty paying the minimum rent are informed of their ability to request a hardship. This activity has been fully implemented and will be closely monitored in FY 2023 due to the economic impacts of the COVID-19 pandemic on households.

#### Application of Activity

This activity applies to the following:

Voucher Type	Activity 2014-9 Applicability	Voucher Type	Activity 2014-9 Applicability
MTW Vouchers	YES	Homeownership Vouchers	NO
Project-Based Vouchers	YES	Family Unification Protection Vouchers - Pre 2008	YES
RAD2 – Creekside Vouchers	NO	1-Year Mainstream Vouchers - Pre 2008	YES
RAD1	YES	Emergency Housing Vouchers	NO
Tenant Protection Vouchers— Culpepper Gardens	NO		
Tenant Protection Vouchers - Lake Anne	YES		
Tenant Protection Vouchers	NO		
Enhanced Voucher	YES		

#### Definition of Work-Able and Non Work-Able

The following definitions apply to this activity:

Non Work-Able: For a household to be considered non work-able, (1) the head of household (as well as

the co-head of household, if applicable) must be elderly or disabled and not have any earned income; and (2) all other household members 18 years or older must be elderly or disabled without earned income, or enrolled in full-time school or job training program.

• Work-Able: Any household with a member who is 18 years or older where the member is not elderly or disabled with no earned income or not enrolled in full-time school or job training program.

#### Planned Non-Significant Changes

There are no planned non-significant changes regarding this activity.

#### Planned Changes to Metrics/Data Collection

There are no planned changes to the metrics or data collection to report for this activity.

#### **Planned Significant Changes**

There are no planned significant changes to report regarding this activity.

# **2016-2** Modify Project-Based Voucher Choice Mobility Criteria

Cost Effectiveness

Self-Sufficiency

Increase Housing Choice

#### Approved/Implemented/Amended

Approved: FY 2014

• Implemented: FY 2014 and FY 2018

Amended: FY 2021

#### Description of Activity/Update

Modifying the PBV Choice Mobility Criteria allows the FCRHA to prioritize limited resources to the neediest families and align housing resources with community needs. The FCRHA will reserve a majority of the tenant-based voucher opportunities for new families on its waiting list and promote the stability of families in PBV units by encouraging continued housing assistance at their current residence. By modifying choice mobility criteria, wait times for families on the tenant-based voucher list are reduced, thereby expanding affordable housing opportunities for families not currently served. When its voucher program is fully leased, the FCRHA typically has fewer than 200 tenant-based vouchers available each year due to attrition. In the past, families living in PBV units were given priority to receive tenant-based vouchers after only one year of residency, thereby reducing the number of tenant vouchers available to new families on the waiting list. This activity provides for the following:

- Maintains a waiting list of families that requested to convert their project-based voucher to a tenant-based voucher.
- Adds PBV families (that request to move) to the "PBV to HCV conversion" wait list after two
  years of residency. This does not apply to RAD-PBV households.
- One project-based voucher for every four tenant-based vouchers is processed per year (capped at 20 percent of the total vouchers issued per year).

Choice Mobility is allowed for instances for reasonable accommodations and Violence Against Women Act (VAWA) cases. This activity will continue to be fully implemented in FY 2023.

#### **Application of Activity:**

This activity applies to the following:

Voucher Type	Activity 2016-2 Applicability	Voucher Type	Activity 2016-2 Applicability
MTW Vouchers	N/A	Homeownership Vouchers	NO
Project-Based Vouchers	YES	Family Unification Protection Vouchers - Pre 2008	N/A
RAD2 – Creekside Vouchers	YES	1-Year Mainstream Vouchers - Pre 2008	N/A
RAD1	YES	Emergency Housing Vouchers	N/A
Tenant Protection Vouchers– Culpepper Gardens	YES		
Tenant Protection Vouchers - Lake Anne	YES		
Tenant Protection Vouchers	N/A		
Enhanced Voucher	N/A		

# Planned Non-Significant Changes

There are no planned non-significant changes.

# Planned Changes to Metrics/Data Collection

There are no planned changes to the metrics or data collection to report for this activity.

### Planned Significant Changes

There are no planned significant changes to this activity for FY 2023.

# **2017-1** Modifications to Family Self-Sufficiency Program

Cost Effectiveness

Self-Sufficiency

Increase Housing Choice

#### Approved/Implemented/Amended

Year Approved: FY 2017Implemented: FY 2017

#### Description of Activity/Update

The FSS program provides an opportunity for participants to set individualized goals that will assist them in moving toward increased self-sufficiency within a five-year period. This activity modifies the FSS program as follows:

#### 1. Allowing FSS Participants to Opt Out of Interest Payments on Escrow

In addition to case management and service coordination, an important component of the program is the participant's ability to grow assets – in the form of an escrow – over five years. The escrow accrues based on increases in a participant's TTP (total tenant payment) due to increases in the participant's earned income. To ensure that the FCRHA is operating a diverse and inclusive program, this activity allows participants to opt out of accruing interest on their escrow. Interest is calculated as normal throughout participation. Upon graduation or at an interim disbursement, participants can choose whether they would like to opt out or receive interest in their escrow disbursements.

#### 2. Modify the Family Self-Sufficiency Escrow Structure

The ability to build assets is a key component of the FSS program. Upon graduation, the escrow a household accumulates during their participation in the program is disbursed to them to be used as they wish. To address inequalities in the growth of escrow accounts and provide an incentive for low- and moderate-income participants, the following changes were made:

- Participants must pay a minimum of \$220 in rent before they can begin to escrow (i.e., the "rent strike point").
- Once the participant reaches the rent strike point, the FCRHA establishes an escrow account and allocates a \$2,000 Homeownership Incentive Award each year the participant is escrowing and up to a maximum of \$10,000, contingent upon purchasing a home after the participant is eligible for graduation or for up to six months after graduation. If the participant does not purchase a home, this money is forfeited.
- Once the rent strike point is met, monthly escrow is calculated using a tiered system based on
  earned income. This money is disbursed to the participant once they have completed all contract
  goals and are eligible for graduation from the FSS program. If the participant is purchasing a home
  utilizing their accrued Homeownership Incentive Award, they receive both this escrow amount and
  the Homeownership Incentive Award when they are closing on their new home. The escrow tiers
  are as follows:

Income Range	Escrow Amount
\$10,000 - \$14,999	\$50
\$15,000 - \$19,999	\$100
\$20,000 - \$24,999	\$125
\$25,000 - \$29,999	\$150
\$30,000 - \$34,999	\$175
\$35,000 - \$39,999	\$200
\$40,000 - \$44,999	\$225

\$45,000 - \$49,999	\$250
\$50,000 - \$54,999	\$275
\$55,000 - \$59,999	\$300
\$60,000 - \$64,999	\$325
\$65,000 - \$69,999	\$350
\$70,000 - \$74,999	\$375
\$75,000 - \$79,999	\$400

FSS participants can continue to participate in the program until they reach the established income limits for RAD-PBV and HCV participation.

#### 3. Establish a Work Requirement for Family Self-Sufficiency Participants

This activity establishes a 32-hour work requirement for FSS participants. During the first four years of participation in the FSS program, all participants who have signed a service plan are required to engage in any combination of employment/training/education totaling 32 hours per week. Participants are also required to work 32-hours per week for at least 12 consecutive months prior to graduation.

The FCRHA's FSS program does not discriminate based on age, education, or ability level. All interested applicants are encouraged to apply, including elderly and participants with a disability. In cases when participants are receiving SSI, SSDI, or who are elderly or disabled, work eligibility and appropriate hours will be determined through assessments with the Ticket to Work program, the Virginia Department of Aging and Rehabilitative Services, and the Fairfax County Department of Family Services.

Exceptions to this rule are granted on a case-by-case basis, in collaboration with the FSS Family, the FSS team and any outside case managers, supportive service providers, and family supports. Participants who are not in compliance and decline participation in supportive services, case management, or coaching are terminated from the FSS program. Participants are required to document and verify employment at their quarterly progress meetings. Program extensions remain an option for participants who are in good standing and are left to the discretion of the service coordinator.

# 4. Exclude Income of Family Self-Sufficiency Head of Household Participants Who Are Enrolled Full Time in School

Education, in addition to employment, is critical to the success of FSS participants in achieving their self-sufficiency goals. The FSS program encourages participants to remain active in the workforce while they are enrolled in school. The following applies to FSS Head of Household members who are both working and enrolled in approved education programs:

- When the head of the FSS Household is enrolled full-time in an accredited and approved education program, 100 percent of the individual's earned income is excluded during months 1 through 12. During months 13 through 21, 50 percent of the individual's income is excluded.
- Participation is limited to a first degree. For example, an individual with a bachelor's degree will
  not be approved for an income exclusion to enroll in a second bachelor's degree program,
  however the exclusion could apply if the individual enrolls in an advanced
  certification/graduate certificate or graduate degree program.

Full time status is defined by each institution, and students will be responsible for providing these documents for verification purposes. This is consistent with current FCRHA policy. The activity has will

continue to be fully implemented in FY 2023.

#### **Application of Activity**

This activity applies to only RAD-PBV and HCV households enrolled in the FSS program.

#### Planned Non-Significant Changes

There are no planned non-significant changes to this activity.

### Planned Changes to Metrics/Data Collection

There are no changes to the metrics or data collection to report for this activity.

### **Planned Significant Changes**

There are no planned significant changes to this activity.

# **2017-3** Authorization to Establish a Local Moving to Work Project-Based Voucher Program

Cost Effectiveness

Self-Sufficiency

Increase Housing Choice

#### Approved/Implemented/Amended

Year Approved: FY 2017Implemented: FY 2019Amended: FY 2019

#### Description of Activity/Update

To increase affordable housing options for participants and preserve affordable units, the FCRHA established a local project-based voucher program. There are three key components of this authorization.

- 1. The FCRHA can provide a commitment of project-based vouchers utilizing an alternative competitive process, such as the Public-Private Educational Facilities Infrastructure Act or locally-administered procurement process, for:
  - Development or redevelopment by the FCRHA of FCRHA- or Fairfax County-owned housing units or land:
  - Development or redevelopment by private developers of FCRHA- or Fairfax County-owned housing units or land;
  - Development or redevelopment by private developers utilizing FCRHA financing.

The establishment of a Moving to Work project-based voucher program provides the FCRHA with the flexibility to work with private developers and commit valuable assets to potentially close the financing gap in affordable housing projects.

- 2. The FCRHA can utilize project-based vouchers for its own Fairfax County Rental Program units. Specific authorization from the FCRHA is requested for the commitment of project-based voucher projects under this authority. There continues to be a project-based voucher competition for other projects, as vouchers are available. Further, the FCRHA will inspect its own project-based voucher units, with requests for special inspections allowed from the occupants. The same Housing Quality Standards are used on FCRHA-owned units as with Housing Choice Voucher units. Authorization to waive independent entity requirements for inspections, rent reasonableness, and rent negotiations has been granted through the Third Amendment to the FCRHA's Moving to Work Plan. The FCRHA adopted the Third Amendment in April 2020 and now conducts its own inspections, rent reasonableness determinations, and rent changes at PBV units that are owned or operated by the FCRHA.
- 3. The FCRHA allows for a different subsidy standard for project-based vouchers than tenant-based vouchers. The subsidy standard for project-based vouchers is:
  - One bedroom for the head of household (and spouse or cohead, if applicable);
  - One bedroom for each two household members of the same sex, regardless of age or relationship;
  - Persons of the opposite sex (other than spouse or cohead, if applicable) will be allocated a separate bedroom; and
  - Any live-in aide (approved by the FCRHA to reside in the unit to care for a family member who is disabled or is at least 50 years of age) is allocated a separate bedroom.
- 4. The FCRHA offers protections for residents in instances of affordable housing development or

redevelopment when the FCRHA awards PBVs using MTW authority or under a competitive process and where there are current residents at these properties. In instances of affordable housing development or redevelopment where <a href="mailto:new">new</a> units are being constructed at the same or adjacent site(s) as an existing property, the FCRHA has the authority to immediately move otherwise eligible <a href="current">current</a> households residing at the property into the newly constructed PBV units without placing these households on waiting lists that are open to the public. This ensures that current residents are protected from displacement, are provided with housing choices, and can move into new units once eligibility is determined. Lacking this authority, households currently residing at properties in these situations would be subject to waiting list requirements and would be required to remain in the redeveloped portion of the property only or could be displaced.

#### Application of Activity

This activity applies to the following:

Voucher Type	Activity 2017-3 Applicability	Voucher Type	Activity 2017-3 Applicability
MTW Vouchers	No	Homeownership Vouchers	No
Project-Based Vouchers	YES	Family Unification Protection Vouchers - Pre 2008	No
RAD2 – Creekside Vouchers	No	1-Year Mainstream Vouchers - Pre 2008	No
RAD1	No	Emergency Housing Vouchers	No
Tenant Protection Vouchers— Culpepper Gardens	No		
Tenant Protection Vouchers - Lake Anne	No		
Tenant Protection Vouchers	No		
Enhanced Voucher	No		

#### Planned Non-Significant Changes

There are no planned non-significant changes to this activity in FY 2023.

#### Planned Changes to Metrics/Data Collection

There are no planned changes to the metrics or data collection to report for this activity.

#### Planned Significant Changes

There are no planned significant changes to report regarding this activity.

# **2018A-1** Modify the Calculation of the Family Share of Rent for the Housing Choice Voucher Program

Cost Effectiveness

Self-Sufficiency

Increase Housing Choice

#### Approved/Implemented/Amended

Year Approved: FY 2018Implemented: FY 2018

Amended: FY 2020 and FY 2021

#### Description of Activity/Update

In FY 2018, the Fairfax County Department of Housing and Community Development (HCD) collaborated with advisory committees, local leaders, and the FCRHA to identify cost saving strategies that could help minimize the likelihood of program terminations in the Housing Choice Voucher (HCV) Program. Following rigorous analysis, several cost savings strategies were identified to help the FCRHA continue to serve existing participants, serve new participants, and fund other affordable housing goals such as the development and preservation of affordable housing units. In addition, the definitions of work-able and non work-able households were clarified.

Under this activity, the following changes have been made:

- 1. <u>Increase the family share of rent from 30 to 32 percent for all non work-able households</u>. Project-Based Vouchers and Housing Choice Voucher Homeownership participants are exempt from this policy.
- 2. Revise the utility allowance for all program participants. This activity applies to all work-able and non work-able households in the Housing Choice Voucher Program. Households whose landlord does not include utilities in their rent receive a flat utility allowance based on the smaller of 1) the number of bedrooms for which they qualify; or 2) their actual unit size. The utility allowance is calculated based on 50 percent of the average utility allowance for participants for each specific bedroom size. If needed, the amount of the flat utility allowance could change in the future based on financial forecasts, significant changes in the cost of utilities, or community feedback. In that case, authorization from the FCRHA will be requested which would include an implementation plan. Lastly, should there be a case when a family would receive a Utility Reimbursement Payment, the FCRHA will no longer issue these payments. Project-Based Vouchers and Housing Choice Voucher Homeownership participants are exempt from this policy.
- 3. Exclude asset income from income calculations for families with assets under \$50,000 and accept selfcertifications from households with these assets. If a household has assets above \$50,000, they will be allowed to provide documentation of assets up to 120 days old.
- 4. Simplifying income verification by accepting documentation that is up to 120 days old (instead of a maximum of 60 days old).
- 5. Accepting self-certifications from program participants with income decreases. A reported decrease in income is limited to one per calendar year.
- 6. Simplifying medical/disability expense deductions by allowing for self-certification of expenses up to \$1,000; if a household has more than \$1,000 in expenses, the household will be required to provide verification of these expenses.

These changes were made in conjunction with other MTW Activities to provide cost savings and improve cost efficiencies through administrative relief. These include Activity 2014-5 (increase in minimum rent) and Activity 2014-9 (increase in family share for all work-able households) and a Technical Amendment to the FY 2020 MTW Plan.

#### Definition of Work-Able and Non Work-Able

The following definitions apply to this activity:

- Non Work-Able: For a household to be considered non work-able, (1) the head of household (as well as
  the co-head of household, if applicable) must be elderly or disabled and not have any earned income;
  and (2) all other household members 18 years or older must be elderly or disabled without earned
  income, or enrolled in full-time school or job training program.
- Work-Able: Any household with a member who is 18 years or older where the member is not elderly or disabled with no earned income or not enrolled in full-time school or job training program.

#### **Application of Activity**

This activity applies to the following:

Voucher Type	Activity 2018A-1 Applicability	Voucher Type	Activity 2018A-1 Applicability
MTW Vouchers	YES	Homeownership Vouchers	No
Project-Based Vouchers	YES; but excluded from 32% family share for non work-able and revised utility allowance	Family Unification Protection Vouchers - Pre 2008	YES
RAD2 – Creekside Vouchers	YES; but excluded from revised utility allowance	1-Year Mainstream Vouchers - Pre 2008	YES
RAD1	YES; but excluded from revised utility allowance	Emergency Housing Vouchers	YES
Tenant Protection Vouchers– Culpepper Gardens	YES		
Tenant Protection Vouchers - Lake Anne	YES		
Tenant Protection Vouchers	YES		
Enhanced Voucher	YES		

#### Annual Reevaluation of Rent Reform Controlled Study

Outcomes were measured and reviewed annually using identified metrics. The rent reform controlled study ended in FY 2022.

#### Hardship Case Criteria

Families impacted by the revised calculation of the family share of rent are subject to the FCRHA's Hardship Policy. Based on previous years, it is anticipated that fewer than 20 households will request a hardship exemption. However, the ongoing economic impacts of the COVID-19 pandemic may increase the number of hardship requests in FY 2023; the FCRHA will continue monitor and review these requests.

#### <u>Planned Non-Significant Changes</u>

There are no planned non-significant changes regarding this activity.

#### Planned Changes to Metrics/Data Collection

There are no planned changes to the metrics or data collection to report for this activity.

#### **Planned Significant Changes**

There are no planned significant changes for this activity.

## 2018A-3 Increase Cap on Maximum Family Contribution to Rent from 40 to 45 Percent

Cost Effectiveness

Self-Sufficiency

Increase Housing Choice

### Approved/Implemented/Amended

Year Approved: FY 2018Implemented: FY 2019

### Description of Activity/Update

This activity allows Housing Choice Voucher (HCV) program participants--both new and current participants who are moving--to rent higher-cost units, up to a maximum amount of 45 percent of their adjusted income. This cap only applies to new leases. Because of the high-cost rental market in Fairfax County, rent and utilities are often more than the FCRHA's payment standards. This activity allows HCV participants, when entering a new lease with a new landlord, the option to pay more than 32 to 35 percent of their adjusted income on rent, up to 45 percent. This may provide additional housing options to program participants than were previously available to them.

This activity will continue to be fully implemented in FY 2023. The FCRHA will continue to monitor the number of households that are moving towards paying 45% of their adjusted income on rent, particularly considering the COVID-19 pandemic, and will modify if needed.

### Application of Activity

This activity applies to the following:

Voucher Type	Activity 2018A-3 Applicability	Voucher Type	Activity 2018A-3 Applicability
MTW Vouchers	YES	Homeownership Vouchers	NO
Project-Based Vouchers	N/A	Family Unification Protection Vouchers - Pre 2008	YES
RAD2 – Creekside Vouchers	N/A	1-Year Mainstream Vouchers - Pre 2008	YES
RAD1	N/A	Emergency Housing Vouchers	NO
Tenant Protection Vouchers– Culpepper Gardens	N/A		
Tenant Protection Vouchers - Lake Anne	N/A		
Tenant Protection Vouchers	N/A		
Enhanced Voucher	YES		

### Planned Non-Significant Changes

There are no planned non-significant changes regarding this activity.

### Planned Changes to Metrics/Data Collection

There are no planned changes to the metrics or data collection to report for this activity.

### **Planned Significant Changes**

### **2019-1** Establish Fairfax County Payment Standards

Cost Effectiveness

Self-Sufficiency

Increase Housing Choice

### Approved/Implemented/Amended

Year Approved: FY 2019Implemented: FY 2019Amended: FY 2021

### Description of Activity/Update

In November 2016, HUD published a final rule implementing Small Area Fair Market Rents (SAFMR) to promote residential mobility and equity as well as reduce poverty. The SAFMRs are Fair Market Rents set at the ZIP code level rather than at the metropolitan level. The Fairfax County Department of Housing and Community Development (HCD) staff analyzed the potential impact of SAFMRs in Fairfax County and concluded that implementation of SAFMRs as written would have a significant negative financial impact to the program.

This activity outlines how the FCRHA is developing a local payment standard in lieu of the SAFMR. The development of local payment standards using current, local rental market data is being accomplished in two phases:

- Phase 1 included decoupling from the Washington-Arlington-Alexandria, DC-VA-MD U.S. Department of Housing and Urban Development (HUD) Metro Fair Market Rents (FMR). The FCRHA set a local, countywide payment standard, which began in March 2019. Should there ever be any decrease in the Fairfax County payment standard, housing participants will be provided with this information at their recertification and the lower payment standard will be applied at their second recertification following the date of the change.
- <u>Phase 2</u> includes evaluating the Fairfax County rental market to determine sub-markets for
  payment standards that will promote positive residential mobility. The sub-market payment
  standards are expected to create equity opportunities for program participants by allowing
  residential mobility to areas which have higher rents, currently not as affordable with existing
  payment standards.

The implementation of Phase 2 will meaningfully address the intent of the SAFMRs, while also resulting in a more cost-effective approach by reducing the administrative burden and complexity of overseeing 60 zip codes with different FMRs in Fairfax County.

The original intent was to identify and develop an implementation plan for Phase 2 in FY 2021, however this was delayed due to the economic effects of the COVID-19 pandemic. When Phase 2 is implemented, the methodology to identify sub-market payment standards will be as follows:

- The payment standards will be based on Costar data for 2 BR units, as these are the units that are most frequently captured in the Costar database and the most common unit size in Fairfax County. Costar is a private subscription-based research company which provides data, analytics, and marketing services on the multifamily and commercial real estate industry. Rental data is frequently updated, often in real time based on agreements between Costar and multifamily properties.
- Average market rental data will be aggregated by zip code and then assigned to one of three "zones" based on the overall weighted average.
- The payment standard amount will be set between the 40<sup>th</sup> to 50<sup>th</sup> percentile of the market rental data

per zone.

• The payment standards for all bedrooms will then be determined using a standard adjustment methodology based on the 2-BR payment standard value.

The zip codes that are included in each zone will not necessarily be located next to one another. The methodology identifies payment standards based on market rents, not on a set of contiguous zip codes. In addition, the methodology will reflect the dynamic rental market in Fairfax and the recognition that there is tremendous variation in rents among zip codes.

Fairfax County will conduct an analysis to evaluate the rental market and economic status of HCV households at a later point in time. This will occur in late FY 2022 or early FY 2023, pending continued indication that the local economy is recovering from the COVID-19 pandemic. Full implementation of Phase 2 will be based on findings from the analysis to help ensure that the activity will result in its intended outcomes.

The FCRHA was granted authority to apply the Phase 2, sub-market payment standards, at any time after the effective date of the new payment standards amount when the payment standards increase. This will allow current HCV households to not be subject to waiting until their next reexamination to benefit from the sub-market payment standards. This is particularly important as most HCV households are on at least a two-year reexamination schedule. Applying new, increased payment standards after the effective date will help reduce the number of households who are rent burdened. If the payment standard would decrease, a household's current payment standard would remain in effect until the next scheduled reexamination. Because most households are on a biennial reexamination schedule, this conforms to HUD's requirement that a decrease in the payment standards be implemented at a household's second annual reexamination. This request is specific to the implementation of Phase 2 only and differs from proposed Activity 2023-1 which requests broader flexibility moving forward to apply payment standards increases at their effective date.

### Application of Activity

This activity applies to the following:

Voucher Type	Activity 2019-1 Applicability	Voucher Type	Activity 2019-1 Applicability
MTW Vouchers	YES	Homeownership Vouchers	YES for Phase 1; No for Phase 2
Project-Based Vouchers	N/A	Family Unification Protection Vouchers - Pre 2008	YES
RAD2 – Creekside Vouchers	N/A	1-Year Mainstream Vouchers - Pre 2008	YES
RAD1	N/A	Emergency Housing Vouchers	YES
Tenant Protection Vouchers– Culpepper Gardens	N/A		
Tenant Protection Vouchers - Lake Anne	N/A		
Tenant Protection Vouchers	YES		
Enhanced Voucher	YES		

### Planned Non-Significant Changes

There are no planned non-significant changes regarding this activity.

### Planned Changes to Metrics/Data Collection

There are no planned changes to the metrics or data collection to report for this activity.

### Planned Significant Changes

### 2021-1 Affordable Housing Acquisition and Development

Cost Effectiveness

Self-Sufficiency

Increase Housing Choice

### Approved/Implemented/Amended

Year Approved: FY 2021Implemented: FY 2021

### **Description of Activity/Update**

Based on projections made by Fairfax County and George Mason University Center for Regional Analysis, Fairfax County's population is expected to grow at an annualized rate of 1.0 percent per year over the next 15 years. This will result in approximately 15,000 additional households over the next 15 years earning 60 percent of the AMI and below. This is in addition to an existing current gap of affordable housing in the county.

In response to this growing affordable housing need, the Fairfax County Board of Supervisors directed the Fairfax County Department of Housing and Community Development, in partnership with the FCRHA, to produce a strategic plan to help address this need. As part of this plan, the Board of Supervisors and FCRHA set a goal to produce 5,000 new units for households earning 60 percent of the AMI or below over the next fifteen years. The creation of 5,000 new units is a countywide goal that will take the active engagement of public and private organizations and utilize multiple fiscal tools.

This activity allows the FCRHA to commit MTW funds for affordable housing acquisition and development to augment investment tools available when projects are identified. In combination with other financing tools, this activity will help Fairfax County meet the overarching goal of producing 5,000 new units by the year 2034.

This activity allows the FCRHA to provide an investment commitment for the:

- 1. Development or redevelopment by the FCRHA of FCRHA- or Fairfax County-owned housing units or land;
- 2. Development or redevelopment by private developers of FCRHA- or Fairfax County-owned housing units or land; and
- 3. Development or redevelopment by private developers utilizing FCRHA financing for affordable housing projects.
- 4. Acquisition of (a) newly built housing units developed by private developers, or (b) existing units owned by private owners for the purpose of housing affordability preservation; to be owned by the FCRHA.
- 5. Acquisition of land, to be owned by the FCRHA, for affordable housing units that are developed either by the FCRHA or a private developer.

Prioritization of MTW funds will be given to the development, redevelopment, or acquisition of housing units and/or land in areas which offer high opportunity for residents, as guided by the One Fairfax policy.

Use of these funds for a specific commitment requires a thorough financial analysis to ensure sufficient funds and reserves for the ongoing operation of the MTW program. Further, use of these funds will be approved by the FCRHA in each of the projects' financing plans. The FCRHA will meet the requirements as listed in PIH Notice 2011-45 for local, non-traditional activities as authorized through the MTW Agreement.

In FY 2022, the FCRHA approved the utilization of MTW funds (\$10 million) under this authority for the development of Dominion Square West, Phase 1. When complete, this multifamily project will include 175 units of affordable housing at or below 60% AMI. In addition, the FCRHA approved the utilization of \$7 million in MTW funding during FY 2022 for development at Little River Glen, a senior housing property located in Fairfax County. The Little River Glen project will create 60 new units for seniors and will also involve the redevelopment

of an existing 120 units for seniors at the property.

### Planned Non-Significant Changes

There are no planned non-significant changes regarding this activity.

### Planned Changes to Metrics/Data Collection

There are no planned changes to the metrics or data collection to report for this activity.

### **Planned Significant Changes**

# **2021-2** Project-Based Vouchers Rental Assistance Demonstration Admissions Policy

Cost Effectiveness
Self-Sufficiency

Increase Housing Choice

### Approved/Implemented/Amended

Year Approved: FY 2021Implemented: FY 2021Amended: FY 2022

### Description of Activity/Update

This activity modifies the admission requirement so that new, otherwise eligible RAD-PBV participants be allowed to lease a unit, even if they do not generate a HAP. However, the FCRHA is still required to serve 75 percent extremely low-income (below 30 percent AMI) households in the RAD-PBV Program. The tenant's share of rent for all RAD-PBV participants will continue to be 32 or 35 percent of the household's income, depending on whether the household is work-able or non work-able, consistent with the FCRHA's rent calculation policy.

RAD-PBV households can remain leased without generating a HAP until six (6) months after reaching 120% of the household Area Median Income (AMI) level. Households will be required to exit the RAD-PBV program and vacate their unit after their income level is at 120% of AMI or higher for six months. Household income levels will be determined at regularly scheduled reexaminations.

Households with income levels at 120% of AMI or higher who have received notice of the need to vacate will be responsible for securing private affordable housing themselves. The FCRHA considers households at 120% of AMI to be self-sufficient and therefore able to independently secure housing in the private market. Leases will not be extended, except in limited circumstances, as households will have six (6) months from their reexamination date to vacate the unit if their household income is and remains at 120% of AMI or above.

This activity may result in lower future HAP eligibility for leasing to households that do not generate a HAP. However, the FCRHA is committed to this cost trade off to reduce administrative burden and assist a broader spectrum of households. Thus, this activity will be monitored to ensure it is cost neutral to the program. This activity will be closely monitored in FY 2023 due to the economic impacts of the COVID-19 pandemic on households.

#### Application of Activity:

This activity applies to the following:

Voucher Type	Activity 2021-2 Applicability	Voucher Type	Activity 2021-2 Applicability
MTW Vouchers	N/A	Homeownership Vouchers	N/A
Project-Based Vouchers	N/A	Family Unification Protection Vouchers - Pre 2008	N/A
RAD2 – Creekside Vouchers	NO	1-Year Mainstream Vouchers - Pre 2008	N/A
RAD1	YES	Emergency Housing Vouchers	N/A
Tenant Protection Vouchers— Culpepper Gardens	N/A		
Tenant Protection Vouchers - Lake Anne	N/A		
Tenant Protection Vouchers	N/A		
Enhanced Voucher	N/A		

### Planned Non-Significant Changes

There are no planned non-significant changes regarding this activity.

### Planned Changes to Metrics/Data Collection

There are no planned changes to the metrics or data collection to report for this activity.

### **Planned Significant Changes**

# IV.B Approved MTW Activities: Not Yet Implemented Activities

# **2016-1** Use MTW Funds for Local, Non-Traditional Housing Program

Cost Effectiveness

Self-Sufficiency

Increase Housing Choice

### Approved/Implemented/Amended

Year Approved: FY 2016Implemented: N/A

### **Description of Activity**

In FY 2016, the FCRHA gain approval to implement this activity to create a gateway to federal housing programs for households who were either homeless or on one of the Fairfax County's waiting lists for affordable housing. The activity sought to use MTW funds to support the Fairfax County Bridging Affordability (BA) program. The BA program provided temporary rental subsidies of one to three years to help these families while they waited for permanent housing opportunities and provided case management/supportive services to help families with their unique needs.

In FY 2021, the Bridging Affordability program ended and was replaced with a local program known as the Rental Subsidy and Services Program (RSSP). The RSSP is a locally funded rental assistance program for Fairfax County residents. The program offers time-limited rental assistance with support services and is modeled after medium- to long-term rapid rehousing programs (6 to 24 months).

Although the FCRHA has not implemented this activity yet, this flexibility maybe explored in the future particularly on how to augment local funding to provide additional support for low-income households.

### Planned Non-Significant Changes

There are no planned non-significant changes regarding this activity.

### Planned Changes to Metrics/Data Collection

There are no planned changes to the metrics or data collection to report for this activity.

### **Planned Significant Changes**

# IV.C. Approved MTW Activities: Activities on Hold

# **2018A-2** Establish Shared Housing Program in Project-Based Voucher Program

Cost Effectiveness

Self-Sufficiency

Increase Housing Choice

### Approved/Implemented/Amended

Year Approved: FY 2014

Implemented: FY 2014 and FY 2018

### Description of Activity/Update

The Supported Shared Housing Program (SSHP) is a specialized housing program cooperatively administered by the Fairfax County Department of Housing and Community Development and the Fairfax-Falls Church Community Services Board (CSB). The program is designed to provide long-term affordable housing opportunities to adults who are disabled and meet the prescribed level of services established by CSB. The program allows two or more assisted individuals to live together in a single unit. The shared unit consists of both common space for use by the occupants and a separate private space for each assisted individual. As the FCRHA converted its Public Housing portfolio to PBVs via the RAD program, there was a need for Moving to Work authorization to continue this critical program.

This activity allowed for each tenant in a shared unit to be treated as a separate household. Rents were calculated using the unit gross rent divided by the number of household members. Since there are no payment standards in the PBV program, the individual gross rent was used for the rent calculation for each tenant. If the individual's total tenant payment (TTP) exceeded the individual rent, that person paid their entire pro-rated portion. If the individual's TTP was less than the pro-rated rent, then the Housing Assistance Payment subsidy made up that difference, as done in the voucher program.

For FY 2023, this activity is being placed on hold with the intent to close through the FY 2023 MTW Report. Over time, this activity did not realize the intended outcomes as anticipated. Importantly, residents who are served through this activity are in two-bedroom units, which are the units most in demand in Fairfax County and have the largest waiting list. Because this activity did not encourage one-person households to reside in studio or one-bedroom units, it had the unintended consequence of further contributing to waiting lists for two-bedroom units and not being able to serve larger families in two-bedroom units. The CSB has also indicated that the program did not yield outcomes as anticipated and has agreed to end the partnership on this program.

### **Application of Activity**

This activity applies to the following:

Voucher Type	Activity 2018A-2 Applicability	Voucher Type	Activity 2018A-2 Applicability
MTW Vouchers	N/A	Homeownership Vouchers	N/A
Project-Based Vouchers	N/A	Family Unification Protection Vouchers - Pre 2008	N/A
RAD2 – Creekside Vouchers	N/A	1-Year Mainstream Vouchers - Pre 2008	N/A
RAD1	YES	Emergency Housing Vouchers	N/A
Tenant Protection Vouchers– Culpepper Gardens	N/A		
Tenant Protection Vouchers - Lake Anne	N/A		
Tenant Protection Vouchers	N/A		
Enhanced Voucher	N/A		

### **Planned Non-Significant Changes**

There are no planned non-significant changes regarding this activity. This activity will be closed in FY 2023.

### Planned Changes to Metrics/Data Collection

There are no planned changes to the metrics or data collection to report for this activity.

### **Planned Significant Changes**

### IV.D. Approved MTW Activities: Closed Out

### 2014-4 Streamlined Inspections for Public Housing Residents

### Approved/Implemented/Closed Out

Year Approved: FY 2014
Implemented: N/A
Closed Out: FY 2018

Similar to Activity 2014-3 Streamlined Inspections for Housing Choice Voucher Units, the FCRHA believed that streamlining its Public Housing inspections would both reduce costs for the agency and provide another tool for families to engage in their own self-sufficiency. However, because the FCRHA was going through a RAD conversion of its Public Housing stock, this activity was never implemented.

### **2014-7** Convert Scattered-Site Public Housing Units to Project-Based Section 8 Assistance

### Approved/Implemented/Closed Out

Year Approved: FY 2014
Implemented: N/A
Closed Out: FY 2018

The Fairfax County Redevelopment and Housing Authority applied for the RAD program and successfully converted all Public Housing stock to long-term Section 8 rental assistance contracts in FY 2018. Therefore, this activity is closed out.

## 2014-8 Allow Implementation of Reduced Payment Standards at Next Annual Reexamination

### Approved/Implemented/Amended

Year Approved: FY 2014Implemented: N/AClosed Out: FY 2021

This activity was put on hold and never implemented because of the financial impact on Housing Choice Voucher families, particularly since the family share of rent was increased to 35 percent in FY 2015. The FCRHA currently does not have plans to reactivate this activity. Therefore, this activity is closed out.

### **2015-1** Eliminate Flat Rents in the Public Housing Program

### Approved/Implemented/Closed Out

Year Approved: FY 2015
Implemented: FY 2015
Closed Out: FY 2018

In an amended FY 2015 Moving to Work Plan, the FCRHA proposed to eliminate the flat rent option so that all families currently paying flat rent would be required to pay 35 percent of their adjusted income at their next annual recertification. HUD approved this activity in late 2015 and the FCRHA began implementation of this policy after the amended Plan was approved. The FCRHA sent letters to all affected families notifying them that a new rent calculation based on 35 percent of their adjusted income will become effective at their next annual recertification. They were given at least a 90-day notice. Families whose recertification fell less than 90 days from notification received the new rent calculation at their second annual recertification.

Because the FCRHA has converted its Public Housing to the RAD Project-Based Vouchers, this activity was closed.

# **2017-2** Establish Gateway to Housing Choice Voucher Program from the Tenant-Based Rental Assistance Program

### Approved/Implemented/Amended

• Year Approved: FY 2014

• Implemented: FY 2014 and FY 2018

Amended: N/AClosed: FY 2021

The FCRHA has nearly 50 TBRA vouchers which provide housing assistance to formerly homeless households, non-elderly disabled households, and families that are not able to be served through the RAD-PBV program because of a reasonable accommodation or some other reason. TBRA is funded through the federal HOME Investments Partnership Program. During each federal budget negotiation, the FCRHA was regularly concerned about a loss of funding for this program. Activity 2017-2 allowed the FCRHA to establish a gateway between the TBRA program and HCV, similar to the locally funded RSSP program. Thus, should it be necessary to decrease the number of TBRA households funded through HOME, the gateway would be established through a preference for priority on the HCV waiting list to ensure that these families continue to receive affordable housing assistance.

This activity was approved in the FY 2017 Moving to Work Plan. However, because HOME has continued to be funded at a level to allow the FCRHA to continue the TBRA program, this activity has been closed.

### V. Planned Application of MTW Funds

### I. Estimated Sources of MTW Funds

The MTW PHA shall provide the estimated sources and amount of MTW funding by Financial Data Schedule (FDS) line item.

FDS LINE ITEM NUMBER	FDS LINE ITEM NAME	DOLLAR AMOUNT (MTW +RAD1)
70500 (70300+70400)	Total Tenant Revenue	\$0
70600	HUD PHA Operating Grants	\$72,063,588
70610	Capital Grants	\$0
70700 (70710+70720+70730+70740+70750)	Total Fee Revenue	\$0
71100+72000	Interest Income	\$7,853
71600	Gain or Loss on Sale of Capital Assets	\$0
71200+71300+71310+71400+71500	Other Income	\$4,563,488
70000	Total Revenue	\$76,701,438

### **II. Estimated Application of MTW Funds**

The MTW PHA shall provide the estimated uses and amount of MTW spending by Financial Data Schedule (FDS) line item.

FDS LINE ITEM NUMBER	FDS LINE ITEM NAME	DOLLAR AMOUNT (MTW + RAD1)
91000 (91100+91200+91400+91500+91600+91700+91800+91900)	Total Operating - Administrative	\$5,497,930
91300+91310+92000	Management Fee Expense	\$0
91810	Allocated Overhead	\$0
92500 (92100+92200+92300+92400)	Total Tenant Services	\$1,163,922
93000 (93100+93600+93200+93300+93400+93800)	Total Utilities	\$0
93500+93700	Labor	\$0
94000 (94100+94200+94300+94500)	Total Ordinary Maintenance	\$0
95000 (95100+95200+95300+95500)	Total Protective Services	\$0
96100 (96110+96120+96130+96140)	Total Insurance Premiums	\$0
96000 (96200+96210+96300+96400+96500+96600+96800)	Total Other General Expenses	\$10,190
96700 (96710+96720+96730)	Total Interest Expense & Amortization Cost	\$0
97100+97200	Total Extraordinary Maintenance	\$0
97300+97350	HAP + HAP Portability-In	\$69,440,847
97400	Depreciation Expense	\$0
97500+97600+97700+97800	All Other Expense	\$0
90000	Total Expenses	\$76,112,889

Please describe any variance between Estimated Total Revenue and Estimated Total Expenses: None.

### III. Description of Planned Use of MTW Single Fund Flexibility

The MTW PHA shall provide a thorough narrative of planned activities that use only the MTW single fund flexibility. Where possible, the MTW PHA may provide metrics to track the outcomes of these programs and/or activities. Activities that use other MTW authorizations in Attachment C and/or D of the Standard MTW Agreement (or analogous section in a successor MTW Agreement) do not need to be described here, as they are already found in Section (III) or Section (IV) of the Annual MTW Plan. The MTW PHA shall also provide a thorough description of how it plans to use MTW single fund flexibility to direct funding towards specific housing and/or service programs in a way that responds to local needs (that is, at a higher or lower level than would be possible without MTW single fund flexibility).

#### PLANNED APPLICATION OF MTW FUNDING FLEXIBILITY

In FY 2023, the FCRHA plans to utilize MTW Block Grant to:

- Fund a pilot program on landlord outreach to HCV households. The intent of the pilot will be to increase the number of landlords participating in the HCV program. Pilot will focus efforts on improving retention of existing HCV landlords; assisting with landlord remediation issues for HCV households; and outreach to increase landlord participation.
- Contract with a nonprofit organization (Northern Virginia Family Service) to provide case management to Housing Choice Voucher households. Contract includes employment services.
- Contract with nonprofit organizations (Cornerstones and FACETS) to provide community building/organizing/case management services to HCV and RAD-PBV clients.
- Provide organization/clean-out services for qualified RAD-PBV households to help address hoarding disorders. Funds
  will be restricted to reducing and removing items with the support of a qualified hoarding specialist and would not be
  authorized to cover storage fees.

### IV. Planned Application of PHA Unspent Operating Fund and HCV Funding

Original Funding Source	Beginning of FY – Unspent Balances	Planned Application of PHA Unspent Funds during FY
HCV HAP	\$26,017,418 estimated (HUD held at \$25,556,854 and PHA held at \$460,564*)	\$17,000,000**
HCV Admin Fee	\$8,300,240 estimated	
PH Operating Subsidy	N/A	N/A
TOTAL	\$34,317,658 estimated	

<sup>\*</sup> MTW & RAD1 funds only

FCRHA Fiscal Year 2023 Moving to Work Plan

<sup>\*\*</sup> In FY 2022, the FCRHA authorized the use of \$10 million from MTW reserves for the development of Dominion Square West, Phase 1 (175 units of affordable housing) and \$7 million for the Little River Glen senior housing project (60 new units and the redevelopment of an existing 120 units). It is anticipated that of the funding authorized in FY 2022, approximately \$17 million in MTW reserves will be committed or expended in FY 2023 for the Little River Glen and Dominion Square projects.

### V. Local Asset Management Plan

- I. Is the MTW PHA allocating costs within statute? YES
- II. Is the MTW PHA implementing a local asset management plan (LAMP)? NO
- III. Has the MTW PHA provide a LAMP in the appendix? **NO**
- IV. If the MTW PHA has provided a LAMP in the appendix, please describe any proposed changes to the LAMP in the Plan Year or state that the MTW PHA does not plan to make any changes in the Plan Year. **N/A**

### VI. Rental Assistance Demonstration (RAD) Participation

### I. Description of RAD Participation

The MTW PHA shall provide a brief description of its participation in RAD. This description must include the proposed and/or planned number of units to be converted under RAD, under which component the conversion(s) will occur, and approximate timing of major milestones. The MTW PHA should also give the planned/actual submission dates of all RAD Significant Amendments. Dates of any approved RAD Significant Amendments should also be provided.

### RENTAL ASSISTANCE DEMONSTRATION (RAD) PARTICIPATION

All of the FCRHA's Public Housing units were converted through RAD in previous years.

**II.** Has the MTW PHA submitted a RAD Significant Amendment in the appendix? A RAD Significant Amendment should only be included if it is a new or amended version that requires HUD approval. NO

III. If the MTW PHA has provided a RAD Significant Amendment in the appendix, please state whether it is the first RAD Significant Amendment submitted or describe any proposed changes from the prior RAD Significant Amendment? N/A

### VI. Administrative

### A. Board Resolution Adoption Annual Plan and Certifications of Compliance

#### **RESOLUTION NUMBER 22-22**

Approval to Submit the Fairfax County Redevelopment and Housing Authority

Moving to Work Plan for Fiscal Year 2023 to the U.S. Department of

Housing and Urban Development

BE IT RESOLVED THAT the Fairfax County Redevelopment and Housing Authority (FCRHA) approves the submission to the U.S. Department of Housing and Urban Development of the Moving to Work Plan for Fiscal Year 2023, as contained in the Action Item presented to the FCRHA on June 16, 2022, and authorizes the FCRHA Chairman to sign the HUD-promulgated Moving to Work Certifications of Compliance for the Plan.

The foregoing instrument was acknowledged before me by Thomas Fleetwood, an Assistant Secretary of the Fairfax County Redevelopment and Housing Authority, on behalf of the Fairfax County Redevelopment and Housing Authority this 235 day of , 2022.

Jelius Rouse Auna Notary Public

My Commission expires: October 31, 2025

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#### CERTIFICATIONS OF COMPLIANCE

### U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT OFFICE OF PUBLIC AND INDIAN HOUSING

Certifications of Compliance with Regulations: Board Resolution to Accompany the Annual Moving to Work Plan

Acting on behalf of the Board of Commissioners of the Moving to Work Public Housing Agency (MTW PHA) listed below, as its Chair or other authorized MTW PHA official if there is no Board of Commissioners, I approve the submission of the Annual Moving to Work Plan for the MTW PHA Plan Year beginning (07/01/2022), hereinafter referred to as "the Plan", of which this document is a part and make the following certifications and agreements with the Department of Housing and Urban Development (HUD) in connection with the submission of the Plan and implementation thereof:

- (1) The MTW PHA published a notice that a hearing would be held, that the Plan and all information relevant to the public hearing was available for public inspection for at least 30 days, that there were no less than 15 days between the public hearing and the approval of the Plan by the Board of Commissioners, and that the MTW PHA conducted a public hearing to discuss the Plan and invited public comment.
- (2) The MTW PHA took into consideration public and resident comments (including those of its Resident Advisory Board or Boards) before approval of the Plan by the Board of Commissioners or Board of Directors in order to incorporate any public comments into the Annual MTW Plan.
- (3) The MTW PHA certifies that the Board of Directors has reviewed and approved the budget for the Capital Fund Program grants contained in the Capital Fund Program Annual Statement/Performance and Evaluation Report, form HUD-50075.1 (or successor form as required by HUD).
- (4) The MTW PHA will carry out the Plan in conformity with Title VI of the Civil Rights Act of 1964, the Fair Housing Act, section 504 of the Rehabilitation Act of 1973, and title II of the Americans with Disabilities Act of 1990.
- (5) The Plan is consistent with the applicable comprehensive housing affordability strategy (or any plan incorporating such strategy) for the jurisdiction in which the PHA is located.
- (6) The Plan contains a certification by the appropriate state or local officials that the Plan is consistent with the applicable Consolidated Plan.
- (7) The MTW PHA will affirmatively further fair housing by fulfilling the requirements set out in HUD regulations found at Title 24 of the Code of Federal Regulations, including regulations in place at the time of this certification, and any subsequently promulgated regulations governing the obligation to affirmatively further fair housing. The MTW PHA is always responsible for understanding and implementing the requirements of HUD regulations and policies, and has a continuing obligation to affirmatively further fair housing in compliance with the 1968 Fair Housing Act, the Housing and Community Development Act of 1974, The Cranston-Gonzalez National Affordable Housing Act, and the Quality Housing and Work Responsibility Act of 1998. (42 U.S.C. 3608, 5304(b)(2), 5306(d)(7)(8), 12705(b)(15), and 1437C-1(d)(16)). The MTW PHA will affirmatively further fair housing by fulfilling the requirements at 24 CFR 903.7(o) and 24 CFR 903.15, which means that it will take meaningful actions to further the goals identified in its Analysis of Impediments to Fair Housing Choice(AI), Assessment of Fair Housing (AFH), and/or other fair housing planning documents conducted in accordance with the requirements of 24 CFR Part 5, that it will take no action that is materially inconsistent with its obligation to affirmatively further fair housing, and that it will address fair housing issues and contributing factors in its programs, in accordance with 24 CFR 903.7(o), and will address impediments to fair housing choice identified in its AI, AFH, and/or other fair housing planning documents associated with any applicable Consolidated or Annual Action Plan under 24 CFR Part 91.
- (8) The MTW PHA will comply with the prohibitions against discrimination on the basis of age pursuant to the Age Discrimination Act of 1975 and HUD's implementing regulations at 24 C.F.R. Part 146.
- (9) In accordance with 24 CFR 5.105(a)(2), HUD's Equal Access Rule, the MTW PHA will not make a determination of eligibility for housing based on sexual orientation, gender identity, or marital status.
- (10) The MTW PHA will comply with the Architectural Barriers Act of 1968 and 24 CFR Part 41, Policies and Procedures for the Enforcement of Standards and Requirements for Accessibility by the Physically Handicapped.
- (11) The MTW PHA will comply with the requirements of section 3 of the Housing and Urban Development Act of 1968, Employment Opportunities for Low-or Very-Low Income Persons, and with its implementing regulation at 24 CFR Part 75.

- (12) The MTW PHA will comply with requirements with regard to a drug free workplace required by 24 CFR Part 24, Subpart F.
- (13) The MTW PHA will comply with requirements with regard to compliance with restrictions on lobbying required by 24 CFR Part 87, together with disclosure forms if required by this Part, and with restrictions on payments to influence Federal Transactions, in accordance with the Byrd Amendment and implementing regulations at 49 CFR Part 24.
- (14) The MTW PHA will comply with acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 and implementing regulations at 49 CFR Part 24 as applicable.
- (15) The MTW PHA will take appropriate affirmative action to award contracts to minority and women's business enterprises under 24 CFR 5.105(a).
- (16) The MTW PHA will provide HUD or the responsible entity any documentation needed to carry out its review under the National Environmental Policy Act and other related authorities in accordance with 24 CFR Part 58. Regardless of who acts as the responsible entity, the MTW PHA will maintain documentation that verifies compliance with environmental requirements pursuant to 24 Part 58 and 24 CFR Part 50 and will make this documentation available to HUD upon its request.
- (17) With respect to public housing and applicable local, non-traditional development the MTW PHA will comply with Davis-Bacon or HUD determined wage rate requirements under section 12 of the United States Housing Act of 1937 and the Contract Work Hours and Safety Standards Act.
- (18) The MTW PHA will keep records in accordance with 24 CFR 85.20 and facilitate an effective audit to determine compliance with program requirements.
- (19) The MTW PHA will comply with the Lead-Based Paint Poisoning Prevention Act and 24 CFR Part 35.
- (20) The MTW PHA will comply with the policies, guidelines, and requirements of 2 CFR Part 225 (Cost Principles for State, Local and Indian Tribal Governments) and 2 CFR Part 200.
- (21) The MTW PHA must fulfill its responsibilities to comply with and ensure enforcement of Housing Quality Standards, as defined in 24 CFR Part 982 or as approved by HUD, for any Housing Choice Voucher units under administration.
- (22) The MTW PHA will undertake only activities and programs covered by the Plan in a manner consistent with its Plan and will utilize covered grant funds only for activities that are approvable under the Moving to Work Agreement and Statement of Authorizations and included in its Plan.
- (23) All attachments to the Plan have been and will continue to be available at all times and all locations that the Plan is available for public inspection. All required supporting documents have been made available for public inspection along with the Plan and additional requirements at the primary business office of the PHA and at all other times and locations identified by the MTW PHA in its Plan and will continue to be made available at least at the primary business office of the MTW PHA.

in its Plan and will continue to be made available at least at the	primary business oπice of the MTW PHA.		
Fairfax County Redevelopment and Housing Authority (FCRHA)	VA019		
MTW PHA NAME	MTW PHA NUMBER/HA CODE		
I/We, the undersigned, certify under penalty of perjury that a WARNING: Anyone who knowingly submits a false claim or a penalties, including confinement for up to 5 years, fines, and 1010, 1012; 31 U.S.C. §3729, 3802).  C. Melissa McKenna	makes a false statement is subject to criminal and/or civil civil and administrative penalties. (18 U.S.C. §§ 287, 1001,		
	Chairman, FCRHA		
NAME OF AUTHORIZED OFFICIAL	TITLE		
C. Melissa Wakenna	June 23, 2022		
SIGNATURE	DATE		

### Certification of Consistency with the Consolidated Plan

### U.S. Department of Housing and Urban Development

I certify that the proposed activities/projects in the application are consistent with the jurisdiction's current, approved Consolidated Plan. (Type or clearly print the following information:)

ApplicantName:	Fairfax County Redevelopment and Housing Authority
ProjectName:	Moving to Work
Location of the Project:	Fairfax County, Virginia
Name of the Federal Program to which the applicant is applying:	Moving to Work
Name of Certifying Jurisdiction:	Fairfax County, Virginia
Certifying Official of the Jurisdiction Name:	Bryan J. Hill
Title:	County Executive
Signature:	Bryan J. Hill 72D2B7E4FAD944D
Date:	6/14/2022

Page 1 of 1 form **HUD-2991** (3/98)

### **B.** Documentation of Public Process

The FCRHA made the Moving to Work Plan available for public comment from May 2, 2022 through June 2, 2022. The required public hearing was held on May 19, 2022. There were no comments made during the public comment period nor during the public hearing.

# NOTICE OF PUBLIC HEARING Thursday, May 19, 2022 at 7 p.m.

The Fairfax County Redevelopment and Housing Authority (FCRHA) will conduct a public hearing on its Moving to Work (MTW) Plan for Fiscal Year 2023. The hearing is being conducted in compliance with U.S. Department of Housing and Urban Development requirements for Public Housing Agencies submitting a MTW Plan. The public hearing will be held in person at the Fairfax County Government Center, 12000 Government Center Parkway, Conference Room 11, Fairfax, VA 22035 at 7 p.m. on May 19, 2022. Interested residents are invited to share their views on the FCRHA MTW Plan at the public hearing. Residents wishing to speak are encouraged to contact Avis Wiley by phone at 703-246-5152, TTY 711, or by email at avis.wiley@fairfaxcounty.gov to indicate their desire to participate. If you have any questions concerning the public hearing, please call 703-246-5120, TTY: 711.

The Fiscal Year 2023 MTW Plan will be available for public review on the county website beginning May 2, 2022 at <a href="www.fairfaxcounty.gov/housing/initiatives/moving-to-work">www.fairfaxcounty.gov/housing/initiatives/moving-to-work</a>. Citizens wishing to comment on the Plan in writing may do so via the email address <a href="linda.hoffman@fairfaxcounty.gov">linda.hoffman@fairfaxcounty.gov</a> or by writing to the attention of Linda Hoffman, Management Analyst, Policy and Compliance, at the Fairfax County Department of Housing and Community Development, 3700 Pender Drive, Fairfax, Virginia 22030. The deadline for receipt of written comments on the draft Plan is 4 p.m. on Thursday, June 2, 2022.

Fairfax County is committed to a policy of nondiscrimination in all county programs, services and activities and will provide reasonable accommodations upon request. To request special accommodations, call 703-246-5120 or TTY 711. Equal Housing/Equal Opportunity Employer





Run Date: April 18th, 2022

AD#60770

### Resident Advisory Council Letter of Support

The MTW Advisory Committee was provided an opportunity to review the FY 2023 Moving to Work Plan through a virtual format due to the ongoing COVID-19 pandemic and inability to meet in-person.

# THE MTW RESIDENT ADVISORY COMMITTEE OF THE FAIRFAX COUNTY REDEVELOPMENT AND HOUSING AUTHORITY 3700 Pender Drive, Suite 100 Fairfax, Virginia 22030-7442

June 3, 2022

Mr. Thomas E. Fleetwood, Director
Fairfax County Department of Housing and Community Development
3700 Pender Drive, Suite 300
Fairfax, VA 22030-7442

Dear Mr. Fleetwood:

The Fairfax County Redevelopment and Housing Authority's (FCRHA) MTW Resident Advisory Committee received an overview of the FCRHA's Moving to Work (MTW) goals and objectives contained in the draft MTW Plan for Fiscal Year 2023. Members of the MTW Resident Committee attended an online discussion of the draft FY 2023 MTW Plan on April 12, 2022 and subsequently reviewed the full plan online at their own discretion. Committee members were informed of the public hearing on the draft MTW Plan on May 19, 2022 as well as the public comment period, from May 2 through June 2, 2022.

The MTW Advisory Committee has reviewed and affirms the contents of draft Fiscal Year 2023 MTW Plan.

It was agreed that HCD staff will continue to keep the MTW Advisory Committee apprised of the progress of the goals and objectives as they are implemented throughout the year to allow members to provide feedback and further recommendations.

Sincerely,

Heather Thomas, Chairperson MTW Resident Advisory Committee

### **C. Planned and Ongoing Evaluations**

The rent reform controlled study, involving a pilot group of RAD PBV participants, is scheduled to conclude at the end of FY 2022. HCD contracted with Virginia Tech to conduct the evaluation. Data from both the "control" and "study" groups that participated in the pilot was analyzed by Virginia Tech. The evaluation and analysis will take into account the impact of the COVID-19 pandemic on employment and the ability of participants to fully participate in the rent reform controlled study. A full report of the findings is anticipated to be available in FY 2023. Findings from the study will be carefully reviewed to understand if they have broader applicability to other MTW households and to determine any next steps.

### **D. Lobbying Disclosures**

DocuSign Envelope ID: FF3900D1-F690-46CB-934B-6C26A90C761E

### **DISCLOSURE OF LOBBYING ACTIVITIES**

Approved by OMB 0348-0046

Complete this form to disclose lobbying activities pursuant to 31 U.S.C. 1352
(See reverse for public burden disclosure.)

al Action:

2. Status of Federal Action:
3. Report Type:

1. Type of Federal Action:	2. Status of Federa	l Action:	3. Report Type:	
B a. contract	B a. bid/offer/application		A a. initial filing	
b. grant	b. initial award		b. materia	l change
<ul> <li>c. cooperative agreement</li> </ul>	c. post-	award	For Material	Change Only:
d. loan				quarter
e. loan guarantee			date of las	st report
f. loan insurance				
4. Name and Address of Reportin	g Entity:		•	ubawardee, Enter Name
✓ Prime		and Address of	Prime:	
Tier	, if known:			
Fairfax County Redevelopment and Housing Authority 3700 Pender Drive, Suite 300 Fairfax, VA 22030  Congressional District, if known: VA-11		Congressional	District, if known:	
6. Federal Department/Agency:			m Name/Descripti	on:
U.S. Department of Housing and Url	oan Development		to Work Block Grant	
		CFDA Number,	if applicable:	
8. Federal Action Number, if know	n:	9. Award Amount	t, if known:	
		\$ 76,701,438		
10. a. Name and Address of Lobb	ying Registrant	b. Individuals Per	forming Services	(including address if
(if individual, last name, first i	name, MI):	different from N	lo. 10a)	
		(last name, firs	t name, MI):	
		n/a		
n/a				
		DocuSig A	ned by:	
11. Information requested through this form is authorized by title 31 U.S.C. section 1352. This disclosure of lobbying activities is a material representation of fact upon which reliance was placed by the tier above when this transaction was made or entered into. This disclosure is required pursuant to 31 U.S.C. 1352. This information will be available for public inspection. Any person who fails to file the required disclosure shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.		Signature;	100	
		Print Name: Amy	Ginger for Thomas F	leetwood
		Title: Assistant Sec		
		Telephone No.: 70		Date: 06/16/22
Federal Use Only:				Authorized for Local Reproduction
Toda a doc only.				Standard Form LLL (Rev. 7-97)

DocuSign Envelope ID: 3CAF87CB-8A09-46EB-B5EE-775E42811010

### to Influence Federal Transactions

10 epartment of Housing and Urban Development Office of Public and Indian Housing

Applicant Name

Fairfax County Redevelopment and Housing Authority

Program/Activity Receiving Federal Grant Funding

Moving to Work/Housing Choice Voucher Program

The undersigned certifies, to the best of his or her knowledge and belief, that:

- (1) No Federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of an agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement.
- (2) If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of an agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, the undersigned shall complete and submit Standard Form-LLL, Disclosure Form to Report Lobbying, in accordance with its instructions.
- (3) The undersigned shall require that the language of this certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all sub recipients shall certify and disclose accordingly.

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by Section 1352, Title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

I hereby certify that all the information stated herein, as well as any information provided in the accompaniment herewith, is true and accurate. Warning: HUD will prosecute false claims and statements. Conviction may result in criminal and/or civil penalties. (18 U.S.C. 1001, 1010, 1012; 31 U.S.C. 3729, 3802)

Name of Authorized Official	Title
Amy Ginger for Thomas Fleetwood	Assistant Secretary, FCRHA
Signature DocuSigned by:	Date (mm/dd/yyyy) 06/16/2022

Previous edition is obsolete

form HUD 50071 (01/14) ref. Handbooks 7417.1, 7475.13, 7485.1, & 7485.3