Demolition and Disposition Addendum

U.S. Department of Housing and Urban Development Office of Public and Indian Housing

HUD-52860-A

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Section 1. Demolition					
1.	Does the removal action include the demolition of all or a portion of a development (AMP) or other public housing property?			 Yes No If yes: All units at a development site A portion of units at a development site Non-dwelling property at a development site Non-dwelling property not at a development site (e.g. central PHA administrative building) 	
If yes, complete questions 2-6 of this section. If no, move on to section 2.					
2.	What is the estimated demolition cost?		cost?	\$	
3.	What is the anticipated source of funds for the demolition cost?		funds for the	Capital Funds CDBG Operating Funds Fiscal Year: Non-Public Housing Funds (describe:)	
4.	What is the justification for the demolition?			e - Physical Condition e - Location e - Other Factors imis Demolition (the lesser of 5 units or 5 percent of the total public housing any 5-year period)	
Attach a narrative statement describing the justification for demolition, along with other supporting documentation, in accordance with 24 CFR part 970 and PIH Notice 2018-04 (or any successor notice). If the demolition is for a portion of a development, the narrative statement must specifically address how the demolition will help to ensure the viability of the remaining portion of the development.					
5.	Cost-test:	Cost-test: The PHA must certify and present supporting evidence that no reasonable program of modifications is cost-effective to return the public housing development (or portion thereof) to useful life.			
	Attach a completed HUD-52860-B, narrative statement, and other supporting documentation as described in the				

instructions

Section 2. Disposition								
	Conditions in Surrounding Area: 24 CFR 970.17(a)							
Health and/or Safety								
		Infeasible Operation						
1.	What is the	is the Cation for More Efficient/Effective Low-Income Housing: 24 CFR 970.17(b) Best Interests of PHA and Residents & Consistent with PHA Plan & 1937 Act: 970.17(c)						
	justification for							
	the disposition?	The Non-Dwelling Structure or Land Exceeds the Needs of the Development (after Date of Full						
		Availability "DOFA")						
	The Disposition of the Non-Dwelling Property is Incidental to, or does not Interfere with, the							
			ation of the Remainder of the De	•				
Attach a narrative statement describing the justification for disposition, along with other supporting documentation, in accordance with 24 CFR part 970 and PIH Notice 2018-04(or any successor notice).								
If di	If disposition is based on physical obsolescence under the demolition criteria, complete Section 1 (Demolition) of this form.							
	a. Public Bid FMV Sale							
2.	Method of Dispos	sition		other Transfer at FMV				
	1		e. 🗌 Negotiated Sale at b					
				other Transfer at below FMV				
			g. Land-Swap					
Attach	a description of the	mathed of disposition		a holow EMV disposition)				
	Attach a description of the method of disposition (e.g. sale or ground lease terms; below FMV disposition). If the disposition is proposed via negotiation, attach a Certificate of Good Standing (under applicable State law) of the proposed							
			ity is recognized under State law		2a			
	. Is the proposed acquiring entity the PHA's instrumentality as defined by 24 CFR 905.604(b)(3)?			Yes No				
4.	Commensurate Pu							
				trate a commensurate public benefit				
			ensurate public benefit in accord	ance with 24 CFR 970.19 and PIH Notice 2018-0	04			
	(or any successor	notice).						
Gent	2 D							
	n 3. Proceeds	. 1.6 .1.	1					
1.		lize proceeds from this	-	Yes No				
2.	If PHA answered gross and net proc		dicate the estimated amount of	Gross \$ Net \$				
3.	Is the PHA reques	sting to use gross proc	eeds for relocation costs?	Yes \$ (estimated amount)				
				No No				
4.	Is the PHA reques	sting to use gross proc	eeds for reasonable costs of	Yes \$ (estimated amount)				
	disposition?			No				
	If yes, attach a bri	ef narrative, budget, c	or other supporting documentation	on describing the reasonable costs				
			blic Housing Capital Fund (CFP)	-				
			Loan for development of P					
			ction 8 PBV Unit Development					
			Loan for development of PBV units					
			Supportive Services for Residents					
5.	If the PHA will re		s of Converting Public Housing Units to Project-Based Section 8 under the Rental					
5.	proceeds from thi	AS AS	stance Demonstration (RAD) Program					
	how does the PHA	Λ propose to \square	ion 8 HCV Shortfalls					
	use the proceeds?	Dob	Operation of Section 8 program					
	r		Operation of Public Housing program Modernization of Section 8 Units					
	PRV Units							
Loan for modernization of PBV Units Other Statutorily Eligible Uses: (describe) To Be Determined (TBD) (BUA must request approved from UUD when								
							To Be Determined (TBD) (PHA must request approval from HUD when it determ a proposed use)	
Attach a brief narrative, budget, or other supporting documentation describing the proposed use of proceeds. If loan is checked, include the loan term, interest rate, and type (i.e. permanent, bridge, construction).								

Section 4. Offer of Sale to Resident Organization (Disposition Only)						
1.	If this action is for a disposition, is the PHA exercising any of the exceptions to the offer of sale requirements?	 Yes No 970.9(b)(3)(i): local government requests to acquire vacant land less than 2 acres in order to build or expand public services 970.9(b)(3)(ii): PHA seeks disposition to develop a facility to benefit low-income families 970.9(b)(3)(iii): the units have been legally vacated (HOPE VI, 24 CFR part 971 or 972) 				
	If exercising an exception, attach a narrative statement or documentation supporting the exception in accordance with $970.9(b)(4)$. If not exercising an exception, complete questions #2-6 of this Section 4.					
2.	Name(s) of all established eligible organizations as defined by 24 CFR 970.11 (e.g. resident organizations, eligible resident management corporations as defined in 24 CFR part 964, and nonprofit organization acting on behalf of residents at a development.					
	Attach a narrative explanation of how the PHA determined the entities identified					
3.	Date(s) the PHA sent an initial written notification to each established eligible organization in accordance with 24 CFR 970.11					
	Attach a copy of the initial written notification to each established eligible organization					
4.	Did the PHA receive a written expression of interest in accordance with 24 CFR 970.11 by an established eligible organization?				Yes No	
	If yes, attach a copy of the expression of interest by any eligible established organization					
5.	Did the PHA receive a proposal to purchase from an established eligible organization within 60-days of receiving the established eligible organization's expression of interest?					
	If yes, attach a copy of the proposal to purchase from an established eligible organization					
6.	Did the PHA accept the proposal	to purchase?	Yes No N/A (PHA did not receive a	propos	sal to purchase)	
	Attach a narrative explanation of why the PHA accepted or rejected the proposal to purchase					

Section 5. PHA Certification

For SAC applications submitted under 24 CFR part 970:

- If this SAC application includes a demolition action, I certify that the proposed development (units or other property) meets the obsolescence criteria of 24 CFR 970.15 as specifically described in this SAC application. I further certify that such obsolescence makes any units proposed for demolition unsuitable for housing purposes and that no reasonable program of modification is cost-effective to return the development to its useful life;
- 2) If this SAC application includes a demolition for only a portion of the buildings/units at a development on a contiguous site, the PHA certifies that the partial demolition will help to ensure the viability of the remaining portion of the development;
- 3) If this SAC application includes a disposition action for public housing units, the PHA is justified in disposing of the development or other public housing property in accordance with the specific criteria of 24 CFR 970.17, as specifically described in this SAC application;
- 4) The PHA will comply with all applicable relocation requirements of 24 CFR 970.21; and
- 5) The PHA will use gross and net proceeds it receives from the disposition in accordance with the requirements of 24 CFR 970.19 and the HUD approval.

For De Minimis Demolitions:

- 1) The units proposed for demolition meet the criteria of Section 18 because they are beyond repair or the space occupied by the units will be used for meeting the service or other needs of public housing residents; and
- 2) The units proposed for demolition do not exceed the statutory maximums of five percent of my PHA's total housing stock, or five dwelling units, whichever is less, in any 5-year period.

I hereby certify that all the information stated herein, as well as any information provided in the accompaniment herewith, is true and accurate.

Warning: HUD will prosecute false claims and statements. Conviction may result in criminal and/or civil penalties. (18 U.S.C. 1001, 1010, 1012; 31 U.S.C. 3729, 3802)

Name of Authorized Official	
Title	
Signature	
Date	

Form HUD-52860-A Instructions

This form is required when a PHA proposes a demolition or disposition under 24 CFR part 970 and when a PHA proposes a de minimis demolition under Section 18 of the 1937 Act. This information is required as a supplement to the HUD-52860 form. <u>PHAs must complete this form and upload it as an attachment to the IMS/PIC SAC application</u>. Also, PHAs must upload the supporting documentation requested by this form as part of the IMS/PIC SAC application. PHAs must label that supporting documentation by section number of this form and/or by name (e.g. use of proceeds). PHAs refer to 24 CFR part 970 and all applicable PIH Notices in completing this form, including PIH Notice 2018-04 (or any successor notice). PHAs must label All defined terms not defined in this form have the meaning in those regulations and notices.

Section 1: Demolition

<u>Justification (Question 4)</u>. In completing their narrative statements describing the justification for demolition, PHAs should refer to the guidance at 24 CFR part 970 and PIH Notice 2012-7 (or any successor notice). In the case of a SAC application for demolition of portion of a development (e.g. SAC application is for less than all units on a contiguous site) the PHA's narrative must describe how the demolition will help to ensure the viability of the remaining portion of the development. This requirement shall not apply for demolitions of units on scattered non-contiguous sites.

<u>Obsolete-Physical Condition: 24 CFR 970.15(b)(1)(i)</u>. A PHA must demonstrate serious and substantial physical deterioration of the buildings/units at the development. HUD strongly encourages PHAs to submit a physical needs assessment (PNA), government inspection, or independent architect or engineer's report as supporting documentation.

<u>Obsolete-Location: 24 CFR 970.15(b)(1)(ii</u>). A PHA must demonstrate that the location of the units causes obsolescence. HUD may consider the physical deterioration of the neighborhood; change in neighborhood from residential to industrial or commercial development; or environmental conditions which jeopardize the suitability of the site or a portion of the site and its housing structures for residential use.

<u>Obsolete-Other Factors: 24 CFR 970.15(b)(1)(iii)</u>. A PHA must generally demonstrate that factors at the development have impacted the marketability, usefulness, or management of the units so seriously that, notwithstanding due diligence and its best efforts in marketing and leasing the units, the PHA is unable to operate the development for residential purposes for an extended period of time (generally more than 5 years). HUD may consider factors such as turnover rate, historic vacancy rate, access to transportation, crime rates, site plan and density issues, neighborhood infrastructure, and unit size. HUD strongly encourages PHAs to submit third party documentation.

<u>De Minimis Demolition: 24 CFR 970.27</u>. In any 5-year period, a PHA may demolish not more than the lesser of 5 dwelling units or 5 percent of the total public housing dwelling units owned by the PHA without the need to obtain HUD approval under 24 CFR part 970 provided the PHA can meet one of the following criteria: (a) The PHA will use the space occupied by the unit(s) for meeting the service or other needs of the residents (e.g. laundry facility; community center; child care center); or (b) the PHA has determined the unit(s) are beyond repair.

<u>Cost-Test (Question 5)</u>. HUD generally shall not consider a program of modifications to be cost-effective if the costs of such program exceed 62.5 percent of total development cost (TDC) for elevator structures and 57.14 percent of TDC for all other types of structures in effect at the time the SAC application is submitted to HUD.

Obsolete-Physical Condition: 24 CFR 970.15(b)(1)(i). PHAs must complete and submit the HUD-52860-B form.

Obsolete-Location: 24 CFR 970.15(b)(1)(ii). HUD will consider the PHA's cost of curing the cause of the obsolescence (e.g. nearby industrial or commercial development, environmental conditions).

Obsolete-Other Factors: 24 CFR 970.15(b)(1)(i)(iii). HUD will consider the PHA's cost of curing the cause of the obsolescence (e.g. site plan, crime, turnover).

<u>De Minimis Demolition.</u> Cost-test requirements are not applicable.

Section 2: Disposition

<u>Justification (Question 1).</u> In completing their narrative statements describing the justification for disposition, PHAs should refer to the guidance at 24 CFR part 970 and PIH Notice 2018-04 (or any successor notice).

<u>Conditions in Surrounding Area: 24 CFR 970.17(a).</u> A PHA must demonstrate the location of the units (e.g. industrial or commercial development) jeopardizes the health and/or safety of the residents and/or the feasible operation of the units by the PHA based on external conditions outside the control of the PHA; and the condition is beyond the scope of the PHA to mitigate or cure in a cost-effective manner. To support a SAC application based on health and/or safety, PHAs must generally provide relevant third-party documentation that evidences the external conditions that present serious obstacles to the PHA maintaining the units as healthy and/or safe housing.

<u>More Efficient/Effective Low-Income Housing: 24 CFR 970.17(b).</u> A PHA must demonstrate the retention of the units is not in the best interests of the residents or the PHA because the disposition allows the acquisition, development, or rehabilitation of units that will be more efficiently or effectively operated as other low-income housing units. PHAs must generally demonstrate why other low-income units are preferable (e.g., more energy efficient, better unit configuration, better location for resident in terms of transportation, jobs, schools or racial or economic concentration). See PIH Notice 2012-7 (or any successor notice).

Best Interests of PHA and Residents & Consistent with PHA Plan & 1937 Act: 970.17(c). See PIH Notice 2018-04 (or any successor notice).

<u>Third-Party Agreement</u>. Certain third-party agreements may require HUD review and approval under 24 CFR part 970. In this case, the PHA must submit a SAC disposition application under this form to obtain HUD approval for the third-party agreement (including completing and attaching justification narrative of the agreement under 970.17(c) or other applicable section of 24 CFR 970). In the SAC application, the PHA must clearly indicate it is requesting HUD approval of a third-party agreement and attach the draft form of third-party agreement to the application. If the PHA is not requesting that HUD release the ACC or Declaration of Trust (DOT) or DORC from the property, it should put "0" in all fields for units, buildings and acreage. See PIH Notice 2018-04 (or any successor notice).

<u>Non-Dwelling Property: 970.17(d)</u>. A PHA must demonstrate that the non-dwelling structure or land exceeds the needs of the development (after DOFA); or the disposition is incidental to, or does not interfere with, the continued operation of the remainder of the development.

<u>Method of Disposition (Question 2)</u>. In completing this section, PHAs should refer to the guidance at 24 CFR part 970 and PIH Notice 2018-04 (or any successor notice). PHAs may propose different methods of disposition in their SAC applications, including:

- (a) <u>Public Bid Fair Market Value (FMV) Sale (Cash)</u>. The PHA lists the public housing property on the open and competitive market and solicits bids. Actual FMV may be more or less than the appraised value, depending on the market and may reflect negotiations during the due diligence period.
- (b) <u>Negotiated Sale at FMV (Cash)</u>. The PHA negotiates a sale with an identified buyer based on the appraised value of the public housing property. The PHA receives cash for the sale.
- (c) <u>Negotiated Lease or other Transfer at FMV (Cash)</u>. The PHA negotiates a lease (e.g. ground lease, capital lease) with an identified entity based on the appraised value (leasehold and/or fee value) of the public housing property. The PHA receives cash for the lease payments.
- (d) <u>Negotiated Sale or other Transfer at FMV (Seller-Financing)</u>. The PHA negotiates a sale with an identified buyer but instead of receiving cash proceeds, the PHA receives a promissory note and/or mortgage or deed of trust. Payments are generally made from deferred loan payments.
- (e) <u>Negotiated Sale at below FMV</u>. The PHA negotiates a sale with an identified buyer for below FMV (often nominal value).
- (f) <u>Negotiated Lease or other Transfer at below FMV</u>. The PHA negotiates a lease with an identified entity for below FMV (often nominal value).
- (g) <u>Land-Swaps</u>. The PHA negotiates a "land swap". In addition to meeting the requirements for a Negotiated Sale at FMV in B above, the PHA must generally evidences that HUD has approved the acquisition of the property to be acquired in the "land-swap" under 24 CFR part 905. If the property that PHA is proposing to acquire is valued less than public housing property proposed for disposition, the PHA receives cash proceeds to make up the difference.

If the disposition is proposed via negotiation, the PHA must evidence the entity is a valid entity under State law and is in good standing.

<u>Commensurate Public Benefit (Question 3).</u> In completing this section, PHAs should refer to the guidance at 24 CFR 970.19 and PIH Notice 2018-04 (or any successor notice). HUD determines commensurate public benefit on a case-by-case basis. However, generally the public housing property must be developed for affordable housing purposes serving low-income families (incomes at or below 80% of area median). HUD does not consider general public benefits (e.g., schools, libraries, fire stations, police stations and bridges) to be approvable non-dwelling uses that primarily serve low-income families. A PHA may propose a preferred form of use restriction (e.g., LIHTC extended use agreement, HOME agreement, reversion clause in transfer documents, provision in ground lease, separate use agreement).

If applicable, PHAs may, but are not required, to complete the following table and submit with their SAC applications in order to evidence the proposed commensurate public benefit, purpose and other disposition details:

Development Name Development Number Proposed for Disposition: Building/s: , Units: , Acres:					
Total number of units to be developed (or preserved) on property:	Less than 80% of Area Median Income				
Total number of non-dwelling buildings to be developed (or preserved) on property:	ACC	Non-ACC	PBV	Market Rate	
Rental					
For Sale					
Name of Acquiring Entity (Rental Units)					
Name of Acquiring Entity (initial developer) (For Sale Units)					
Method of Disposition	(e.g. 99-year ground lease; fee simple sale; Fair Market Value)				
Lease Price	\$ per year				
Sale Price	\$				
Purpose and or summary of Commensurate Public Benefit (short description of units and non- dwelling property to be developed/preserved)					

Section 3: Proceeds

In completing this section, PHAs should refer to the guidance at 24 CFR part 970, PIH Notice 2018-04 (or any successor notice) and any other HUD guidance on proceeds. In accordance with 24 CFR 970.19, PHAs describe their proposed use of estimated proceeds (gross and net) in the SAC application.

<u>Relocation Costs (Question 3)</u>. Pursuant to 24 CFR 970.21(e)(2), PHAs must pay for the actual and reasonable relocation expenses for all residents who will be displaced from their public housing units as a result of a demolition and/or disposition action. HUD considers the following to be eligible costs of relocation that can be deducted from gross proceeds: counseling and advisory services to residents (including mobility counseling), moving expenses (including housing search costs), payment of a security and/or utility deposits at a comparable housing, and costs of providing any necessary reasonable accommodations to residents in accordance with Section 504 of the Rehabilitation Act of 1973 and other HUD guidance.

<u>Reasonable Costs of Disposition (Question 4)</u>. Reasonable costs of disposition may include the following (although HUD may disapprove any costs it deems unreasonable): (i) costs that PHAs incur in preparing the SAC application (e.g. environmental studies, engineering costs of rehab estimates under 24 CFR 970.15, appraisal fees); and (ii) transactional (seller) closing costs (e.g., local customary split of any brokerage fees, appraisal fees, survey costs, tax certificates fees, fees for recording the DOT/DORC release, notary fees, title insurance fees, title company document preparation and closing fees, mailing and wire transfer fees, and reasonable attorney fees), provided such costs are listed on the HUD-1 or other applicable settlement statement document.

Net Proceeds (Question 5). Net proceeds means proceeds realized after deducting relocation and disposition costs.

Section 4: Offer of Sale to Resident Organizations

In completing this section, PHAs should refer to the guidance at 24 CFR part 970 and PIH Notice 2018-04 (or any successor notice). PHAs are eligible to exercise the exception from the offer of sale described at 970.9(b)(3)(ii) only in cases where the PHA has firm plans to replace substantially all of the units proposed for disposition with the housing units for low-income families (even if those housing units are not low-income housing units as defined by Section 3 of the 1937 Act). Note that a PHA cannot forgo giving applicable resident entities an offer of sale based on speculation or general plans to build a facility to benefit low-income families.

Section 5: Certification

The Executive Director, Board Chairperson, or other authorized agent of the PHA, should sign and date this Certification.