

# U.S. Department of Housing and Urban Development Community Planning and Development

Special Attention of: All Regional Administrators All CPD Division Directors All CDBG Grantees Notice: CPD-22-07 Issued: April 25, 2022 Expires: April 24, 2023

Supersedes: CPD Notice 21-06

SUBJECT: Instructions for Urban County Qualification for Participation in the Community Development Block Grant (CDBG) Program for Fiscal Years (FYs) 2023-2025

#### INTRODUCTION

This Notice establishes requirements, procedures, and deadlines to be followed in the urban county qualification process for FYs 2023-2025<sup>1</sup>. Information concerning specific considerations and responsibilities for urban counties is also provided. HUD Field Offices and urban counties are expected to adhere to the deadlines in this Notice.

This Notice provides guidance for counties wishing to qualify or requalify for entitlement status as urban counties, as well as for existing urban counties that wish to include previously nonparticipating communities. Please send copies of this Notice to all presently qualified urban counties, to each county that can qualify for the first time or requalify for FYs 2023-2025, and to each state administering the State CDBG program which includes a potentially eligible urban county. If HUD Field Offices are notified later than the date of this Notice of one or more new potential urban counties, each should be provided a copy of this Notice. This Notice includes the following seven attachments, lettered A-G, that contain listings of:

- Attachment A, all currently qualified urban counties;
- Attachment B, counties that requalify this qualification period (2023-2025);
- Attachment C, counties scheduled to qualify or requalify in FY 2023 for FY 2024-2026;
- Attachment D, counties scheduled to qualify or requalify in FY 2024 for FY 2025-2027;
- Attachment E, currently qualified urban counties that can add nonparticipating units of government for the remaining one or two years of their qualification period;
- Attachment F, counties that may qualify as urban counties if metropolitan cities relinquish their status; and
- Attachment G, counties previously identified as eligible but that have not accepted urban county status.

<sup>1</sup> The contents of this document, except when based on statutory or regulatory authority or law, do not have the force and effect of law and are not meant to bind the public in any way. This document is intended only to provide clarity to the public regarding existing requirements under the law or agency policies.

Additions to Attachment B may be provided separately, should any counties be identified as potentially eligible for the first time in July 2022.

The schedule for qualifying urban counties is coordinated with qualifying HOME Investment Partnerships Program (HOME) consortia to be able to operate both the CDBG and HOME programs using the same urban county configurations. The CDBG urban county qualification process for the FY 2023-2025 qualification period will start in April 2022 and run through September 9, 2022. This will provide HUD sufficient time before the September 30th deadline for FY 2023 funding under the HOME Program to notify counties that they qualify as urban counties under the CDBG Program. Language has been added to this Notice to emphasize the importance of completing all the steps of the urban county qualification/ requalification process by mid-September to ensure that there is no detrimental effect on the HOME consortia qualification/requalification process. Urban county worksheets will be accessible via Community Planning and Development's (CPD) Grants Management Process (GMP) system. The CPD Systems Development and Evaluation Division will provide GMP system guidance for submitting urban county qualification data.

HUD revised the requirements in Section V.H, second paragraph, regarding Cooperation Agreements to more clearly delineate the fair housing and civil rights obligations to which urban counties and participating jurisdictions are subject. By this time, all existing urban counties should have incorporated the required language in their cooperation agreements regarding fair housing and civil rights obligations. Urban counties should review the language in their existing cooperation agreements regarding fair housing and civil rights obligations to determine whether they still need to revise their existing agreements. The use of automatically renewing cooperation agreements does not exempt existing urban counties from incorporating the required language in Section V.H. HUD will not accept any cooperation agreements or approve any urban county's qualification/requalification that does not incorporate this language.

Urban counties have the option of drafting a separate amendment to their existing agreements that includes these provisions rather than drafting a new cooperation agreement that contains the provisions. However, the separate amendment must still be executed by an official representative of each of the participating units of general local government and the urban county.

Jurisdictions that are qualifying as an urban county for the first time must submit all required documents outlined in Section IV to the Entitlement Communities Division in HUD Headquarters in addition to their local HUD offices (see Section IV. for details). In addition, if new jurisdictions are seeking to qualify as urban counties because they contain metropolitan cities willing to relinquish their entitlement status, the Entitlement Communities Division in HUD Headquarters should be notified as soon as possible, but no later than two weeks after the jurisdictions notify the Field Office of their intent to qualify as an urban county (see Section VIII. for details).

A unit of general local government may not sell, trade, or otherwise transfer all or any portion of such funds to a metropolitan city, urban county, unit of general local government, or

Indian tribe, or insular area that directly or indirectly receives CDBG funds in exchange for any other funds, credits, or non-Federal considerations, but must use such funds for activities eligible under Title I of the Housing and Community Development Act of 1974, as amended. This requirement first arose as a result of discovering that units of general local government located within an urban county were trading CDBG funds for unrestricted local funds. Congress has prohibited this practice. Urban counties qualifying in 2022 for FYs 2023-2025 must incorporate this provision into cooperation agreements by revision or amendment. HUD will not accept any cooperation agreements or approve any urban county's qualification/requalification that does not incorporate this language.

Section F was added to Section VIII., Special Considerations, to address the implications of an incorporated unit of general local government dissolving and the effect it will have on the urban county qualification/requalification process.

Section G was added to Section VIII., Special Considerations, to address factors that arose during the 2017 qualification/requalification period regarding qualification of New York Towns as metropolitan cities.

The coronavirus pandemic has affected the urban county qualification and requalification processes, in that all required correspondence and documents must be transmitted electronically. To avoid delays, HUD encourages urban counties to begin the qualification and requalification processes upon release of this Notice to meet the deadlines in Section II., Qualification Schedule. Language has been added to various paragraphs in this Section to identify correspondence that must be submitted in letter format on the appropriate letterhead rather than by email. Any properly executed letter (i.e., in letter format on the appropriate letterhead) may be transmitted as an attachment via email. If a properly executed letter is required, the Notice shall denote such requirement by indicating that the correspondence or notification must be "by letter." If not required, the Notice shall indicate that the correspondence or notification may be made "by letter or email."

Policy questions from Field Offices related to this Notice should be directed to Gloria Coates in the Entitlement Communities Division at (202) 402-2184 or <a href="mailto:gloria.l.coates@hud.gov">gloria.l.coates@hud.gov</a>. Data questions should be directed to Abubakari Zuberi in the Systems Development and Evaluation Division at (202) 708-0790 or <a href="mailto:abubakari.d.zuberi@hud.gov">abubakari.d.zuberi@hud.gov</a>. Requests for deadline extensions should be directed to Gloria Coates. These are not toll-free numbers. The TTY number for both divisions is (202) 708-2565.

The information collection requirements contained in this notice have been approved by the Office of Management and Budget (OMB) under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501-3520) and assigned OMB control number 2506-0170, which expires January 31, 2025. In accordance with the Paperwork Reduction Act, HUD may not conduct or sponsor, and a person is not required to respond to, a collection of information unless the collection displays a currently valid OMB control number.

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Attachment E – Counties Qualified through 2023 or 2024 That Contain Non-Participating Communities

 $\label{lem:counties} Attachment \ F-Counties \ That \ May \ Qualify \ as \ Urban \ Counties \ if \ Metropolitan \ Cities \ Relinquish \ Their \ Status$ 

Attachment G – Counties Previously Identified as Eligible But That Have Not Accepted Urban County Status

# COMMUNITY DEVELOPMENT BLOCK GRANT URBAN COUNTY QUALIFICATION Fiscal Years 2023-2025

In accordance with 24 CFR § 570.307(a) of the Community Development Block Grant (CDBG) regulations, the information below explains the U.S. Department of Housing and Urban Development's (HUD's) process for qualifying and requalifying urban counties for purposes of the CDBG program.

## I. GENERAL REQUIREMENTS

### A. Threshold

To be entitled to receive CDBG funds as an urban county, a county must qualify as an urban county under one of the following thresholds:

- 1. Have a total combined population of 200,000 or more (excluding metropolitan cities) from the unincorporated areas and participating incorporated areas;
- 2. Have a total combined population of at least 100,000 but fewer than 200,000 from the unincorporated areas and participating incorporated areas, provided that, in the aggregate, those areas include the majority of persons of low and moderate income that reside in the county (outside of any metropolitan cities). Under this provision, the county itself is still required to have a minimum population of 200,000 (excluding metropolitan cities) to be potentially eligible. However, the urban county does not have to include each unit of general local government located therein, provided that the number of persons in the areas where the county has essential powers and in units of general local government where it has signed cooperation agreements equals at least 100,000. In addition, those included areas must in the aggregate contain the preponderance of low- and moderate-income persons residing in the urban county (calculated by dividing the number of low- and moderate-income persons residing in the county by two and adding one). Metropolitan cities are not included in these calculations; or
- 3. Meet specific requirements of Sec. 102(a)(6)(C) or (D) of Title I of the Housing and Community Development Act of 1974, as amended (the Act).

HUD must conduct a review to determine that a prospective urban county possesses essential community development and housing assistance powers in any unincorporated areas that are not units of general local government (UGLGs). HUD must also review all the UGLGs within the county to determine those, if any, in which the county lacks such powers. The county must enter into cooperation agreements with any such units of local government that are to become part of the urban county. Such agreements would bind an UGLG to cooperate in the use of its powers in carrying out essential activities in accordance with the urban county's program. See Section IX. for additional information on Determinations of Essential Powers.

## B. Consolidated Plan Requirements

To receive an Entitlement Grant in FY 2023, an urban county must have an approved Consolidated Plan (pursuant to 24 CFR § 570.302 and Part 91). This includes urban counties newly qualifying during this qualification period; urban counties that continue to include the same communities previously included in the urban county; and those urban counties that are amending their urban county configurations to add communities that chose not to participate previously. Where an urban county enters into a joint agreement with a metropolitan city for CDBG purposes, a Consolidated Plan is submitted by the urban county to cover both governmental entities for the CDBG program.

Pursuant to 24 CFR Part 91, submission of a jurisdiction's Consolidated Plan may occur no earlier than November 15, and no later than August 16, of the Program Year for which CDBG, HOME, Emergency Solutions Grants (ESG) and Housing Opportunities for Persons With AIDS (HOPWA) funds are appropriated to cover the Federal fiscal period of October 1, 2022, through September 30, 2023. An urban county's failure to submit its Consolidated Plan by August 16, 2023, will automatically result in a loss of CDBG funds for the 2023 program year (24 CFR § 570.304(c)(1)) and termination of its qualification as an urban county (24 CFR § 570.307(f)) unless Congress extends this deadline via statute. The Consolidated Plan must meet all requirements of 24 CFR Part 91, including all required certifications.

## C. Consolidated Plan Requirements Where the Urban County Is in a HOME Consortium

Where UGLGs form a "consortium" to receive HOME funding, the consortium submits the Consolidated Plan for the entire geographic area encompassed by the consortium (24 CFR § 91.400). Therefore, if an urban county is a member of a HOME consortium, the consortium submits the Consolidated Plan, and the urban county, like all other CDBG entitlement grantees in the consortium, is only required to submit its own non-housing Community Development Plan (24 CFR § 91.215(f)), an Action Plan (24 CFR § 91.220) and the required Certifications (24 CFR § 91.225(a) and (b) as part of the consortium's Consolidated Plan. If an urban county has a CDBG joint agreement with a metropolitan city and both jurisdictions wish to receive HOME funds, they must form a HOME consortium to become one entity for HOME purposes. [For additional information on the requirements for consortia agreements, see 24 CFR § 92.101 and the Notice of Procedures for Designation of Consortia as a Participating Jurisdiction for the HOME Program (CPD-13-002).] Although an urban county as a member of a HOME consortium is only required to submit its own non-housing Community Development Plan, Action Plan and required certifications, the program responsibilities as stated in Section VII. of this Notice are important regardless of whether the urban county is a member of a consortium. In this regard and considering the requirement to submit its own affirmatively furthering fair housing certification per 24 CFR 91.225, an urban county is encouraged to work with the lead entity for the consortium in developing and seeing to the submission of a Consolidated Plan that reflects fair housing strategies and actions. However, if the urban county is the lead entity rather than simply a participant in the HOME consortium, the urban county must submit the housing and homeless needs

assessment, market analysis, strategic plan, and the Action Plan on behalf of the consortium. The urban county and other entitlement communities that are members of the consortium must separately submit the certifications required at 24 CFR 91.225(a) and (b).

## D. Synchronization of Urban County and HOME Qualification Periods

The CDBG urban county's and HOME consortium's qualification periods are for three successive years. If a member urban county's CDBG three-year cycle is not the same as the HOME consortium's, the HOME consortium may elect a qualification period shorter than three years to get in sync with the urban county's CDBG three-year qualification cycle, as permitted in 24 CFR § 92.101(e). All consortium members must also have the same program year start date.

Urban counties have requested extensions until the middle to end of September to submit all required documents to the HUD Field Office because some of the governing bodies of units of government in urban counties do not meet during the summer months. When there are automatically renewing cooperation agreements, the urban county must submit a legal opinion from the county's counsel that the terms and provisions continue to be authorized under state and local law and that the agreement continues to provide full legal authority for the county. Copies of any executed amendments to automatically renewed cooperation agreements (if any) and, if locally required, governing body authorizations must also be submitted.

Although flexibility exists to permit extensions in unusual situations, Headquarters will not grant any extensions past mid-September. Urban counties must factor in instances such as the meeting schedules of elected bodies of units of general local government while completing the requalification process, perhaps by submitting the cooperation agreement for execution before the summer recess begins. There are urban counties that are also completing the qualification/requalification process for HOME consortia at the same time they are completing the urban county qualification/requalification process. The qualification/requalification process for HOME consortia must be completed by the statutory deadline of September 30 for a HOME consortium to receive a formula allocation under HOME. If the urban county qualification/requalification process has not been completed by September 30, the consortium will not receive a HOME grant. To prevent this, all required documents must be received by HUD Field Offices by mid-September. This will allow Field Counsel time to review the cooperation agreements or amendments for legal sufficiency.

## II. QUALIFICATION SCHEDULE

The following schedule will govern the procedures for urban county qualification for the three-year qualification cycle of FYs 2023-2025. Unless noted otherwise, deadlines may only be extended by prior written authorization from Headquarters. Deadlines in paragraphs D, E, G, and I may be extended by the Field Office as specified below. However, no extension may be granted by the Field Office if it would have the effect of extending a subsequent deadline that the

Field Office is not authorized to extend.

- A. By May 20, 2022, the HUD Field Office shall notify counties that may seek to qualify or requalify as an urban county of HUD's Determination of Essential Powers (see Section IX) as certified by the Field Office Counsel (see Attachment B, Counties Scheduled to Qualify or Requalify in 2022 for the 2023-2025 Qualification Period).
- B. By May 20, 2022, counties must notify, by letter, split places of their options for exclusion from, or participation in, the urban county (see Attachment B and Section III., paragraph D, for an explanation of split places).
- C. By May 20, 2022, counties must notify, by letter, each included unit of general local government, where the county is authorized to undertake essential community development and housing assistance activities without the consent of the governing body of the locality, of its right to elect to be excluded from the urban county, and the date by which it must make such election by letter (see paragraph E, below). HUD recommends that included units of government be advised that failure to respond means that they will be considered part of the urban county for FY's 2023-2025. Included units of government must also be notified that they are not eligible to apply for grants under the State CDBG program while they are part of the urban county. Additionally, that, in becoming a part of the urban county, they automatically participate in the HOME and ESG programs if the urban county receives HOME and ESG funding, respectively. Moreover, while units of general local government may only receive a formula allocation under the HOME and ESG programs as part of the urban county, this does not preclude the urban county, or a unit of government participating with the urban county, from applying for HOME or ESG funds from the State, if the State allows.
- D. Section 854(c) of the AIDS Housing Opportunity Act was amended by the Housing Opportunity Through Modernization Act of 2016 (HOTMA) to preserve the continued eligibility of FY 2016 HOPWA formula grantees, including Wake County, North Carolina, which is the HOPWA grantee for the Raleigh, NC, Metropolitan Statistical Area. Wake County is the only urban county that receives a HOPWA formula award from HUD under this arrangement. HOTMA also amended section 854(c) to allow a HOPWA formula grantee to enter into an agreement with an eligible alternative grantee, including a unit of general local government (which includes a county), to receive and administer the HOPWA formula allocation in its place. More information is available in Notice CPD-17-12, available at: <a href="https://www.hudexchange.info/resources/documents/Notice-CPD-17-12-Implementation-of-HOTMA-Changes-to-the-HOPWA-Program.pdf">https://www.hudexchange.info/resources/documents/Notice-CPD-17-12-Implementation-of-HOTMA-Changes-to-the-HOPWA-Program.pdf</a>

A county that is already qualified as an urban county for FY 2023 (see Attachment E, Counties Qualified through 2023 or 2024 that Contain Nonparticipating Communities) may elect to notify, by letter, nonparticipating units of government that they now have an opportunity to join the urban county for the remainder of the urban county's qualification period (see paragraph H, below).

- E. By June 3, 2022, any county which has executed cooperation agreements with no specified end date is required to notify, by letter, affected participating units of government that the agreement will automatically be renewed unless the unit of government notifies the county by letter by July 1, 2022, (see paragraph F, below) of its intent to terminate the agreement at the end of the current qualification period (see Attachment B). A failure by a unit of government to respond by the July 1, 2022, deadline means that the unit of government is required to remain with the urban county for FYs 2023-2025. Any extension of this deadline must be authorized by letter or email by the Field Office. An extension of more than seven days requires the Field Office to notify the Entitlement Communities Division by email or telephone.
- F. By June 3, 2022, any included unit of general local government, where the county does not need the consent of its governing body to undertake essential community development and housing assistance activities, that elects to be excluded from an urban county must notify the county and its HUD Field Office, by letter, that it elects to be excluded. Potential new entitlement cities are identified by the Census Bureau on or around July 1. Any unit of general local government that met metropolitan city status for the first time in a requalifying urban county will be given additional time to decide whether it wants to be included or excluded since it will be notified of its status after the July 23 deadline (see Section VIII.E.). Any extension of this deadline must be authorized by letter or email by the Field Office. An extension of more than seven days requires the Field Office to notify the Entitlement Communities Division by email or telephone.
- G. By <u>July 1, 2022</u>, any unit of government that has entered into a cooperation agreement with no specified end date with the county and elects not to continue participating with the county during the FY 2023-2025 qualification period must notify the county <u>and</u> its HUD Field Office by letter that it is terminating the agreement at the end of the current period. The county may allow additional time provided any such extension does not interfere with the county's ability to meet the deadline in paragraph J, below.
- H. By July 1, 2022, any unit of general local government that meets "metropolitan city" status for the first time and wishes to defer such status and remain part of the county, or to accept such status and become a joint recipient with the urban county, must notify the county and the HUD Field Office by letter that it elects to defer its metropolitan city status or to accept its status and join with the urban county in a joint agreement. Any metropolitan city that had deferred its status previously or had accepted its status and entered into a joint agreement with the urban county and wishes to maintain the same relationship with the county for this next qualification period, must notify the county and the HUD Field Office by letter by this date. Any unit of general local government that meets metropolitan city status for the first time and is notified in early July by HUD thereof will have until August 19, 2022, to comply with the requirements of this paragraph. A potential metropolitan city that chooses to accept its entitlement status but chooses not to enter into a joint agreement with the urban county, or a current metropolitan city that chooses not to maintain a joint agreement with the urban county, must also notify the urban county and the HUD Field Office by letter by July 29, 2022. Any extension of this deadline must be authorized by letter by the Field Office. An extension of more than seven days requires the Field Office to notify the Entitlement

Communities Division by email or telephone.

- I. By <u>July 15, 2022</u>, any unit of general local government that is not currently participating in an urban county and chooses to participate for the remaining second or third year of the county's qualification period must notify the county and the HUD Field Office by letter that it elects to be included. The county may allow additional time provided any such extension does not interfere with the county's ability to meet the deadline in paragraph J, below.
- J. By July 15, 2022, HUD Field Offices must notify CPD's Systems Development and Evaluation Division via e-mail (Abubakari.D.Zuberi@hud.gov) whether cities that are already identified as potentially eligible metropolitan cities elect to defer or accept their status. For units of general local government that meet metropolitan city status for the first time and are notified in early July thereof (as discussed in paragraph H, above), they must elect to defer or accept their status by August 19, 2022. For units of general local government notified in early July of their status as potential new metropolitan cities, Field Offices have until September 9, 2022, to notify the Systems Development and Evaluation Division of their decisions.
- K. By <u>August 5, 2022</u>, any county seeking to qualify as an urban county (see Attachment B) or to include any previously nonparticipating units of general local government into its configuration (see Attachment E) must submit to the appropriate HUD Field Office all qualification documentation described in Section IV., Documents to be Submitted to HUD. <u>Any</u> extension of this deadline must be authorized by letter or email by the Field Office and should not interfere with the Field Office's ability to meet the deadline in paragraph N. The Entitlement Communities Division and Field Counsel must be notified by email or telephone if an extension of more than seven days is needed. For HOME program purposes, the urban county configurations are final as of September 30 of every year. The HOME deadline is statutory and cannot be extended.
- L. By <u>August 26, 2022</u>, Field Office Counsel should complete the reviews of all cooperation agreements and related authorizations and certify that each cooperation agreement meets the requirements of Section V, Cooperation Agreements. <u>Any</u> delay in completion of the review must not interfere with the Field Office's ability to meet the deadline in paragraph N. The Entitlement Communities Division should be notified by email or telephone of any delay in the Field Counsel's review. **Note:** If a county is using a renewable agreement and has submitted a legal opinion that the terms and conditions of the agreement continue to be authorized (see Section IV, paragraph E), review of such opinion by Field Office Counsel is optional. However, Field Counsel must review the agreement to ensure that any new requirements implemented by statute or regulation are incorporated into the agreement or added by an amendment to the agreement.
- M. During July, Headquarters will post the urban county worksheets for each qualifying and requalifying urban county (listed on Attachment B) on the CPD Grants Management Process (GMP) system. **All information on included units of government must be completed via GMP.** Specific instructions for completing these electronic worksheets will be provided by the CPD Systems Development and Evaluation Division at the time they are

posted on GMP.

- N. By <u>August 26, 2022</u>, Field Offices shall update and complete the form electronically for each qualifying or requalifying county. The revised worksheet must be sent to the appropriate county for verification of data (via FAX, email, or regular mail). The Systems Development and Evaluation Division will have access to the completed worksheets in GMP. <u>Field Offices shall also concurrently make available to the Systems Development and Evaluation Division (and each affected urban county) a memorandum that identifies any urban county already qualified for FY 2023 that is adding any new units of government, together with the names of the newly included units of government (see Attachment E). THIS DEADLINE MAY NOT BE EXTENDED WITHOUT PRIOR WRITTEN AUTHORIZATION FROM THE ENTITLEMENT COMMUNITIES DIVISION.</u>
- O. By September 9, 2022 (or soon thereafter), Headquarters will complete its review of the urban county status worksheets and memoranda for those urban counties adding new units of government. The Field Offices will have access to the updated worksheets and, if necessary, an indication from Headquarters of any apparent discrepancies, problems, or questions all noted in GMP. The Field Office is to verify the data in the GMP Final Report and notify the Systems Development and Evaluation Division within seven days if any problems exist. If there are no problems, Field Offices will notify, by letter, each county seeking to qualify as an urban county of its urban county status for FY 2023-2025 by September 23, 2022.

## III. QUALIFICATION ACTIONS TO BE TAKEN BY COUNTY

The following actions are to be taken by the urban county:

### A. Cooperation Agreements/Amendments

Urban counties that must enter into cooperation agreements or amendments, as appropriate, with the units of general local government located in whole or in part within the county, must submit to HUD executed cooperation agreements, together with evidence of authorization by the governing bodies of both parties (county and UGLG) executed by the proper officials (see Section V., Cooperation Agreements, paragraph A) in sufficient time to meet the deadline for submission indicated in the schedule in Section II (Cooperation agreements must meet the standards in Section V. of this Notice).

Where urban counties do not have the authority to carry out essential community development and housing activities without the consent of the unit(s) of general local government located therein, urban counties are required to have executed cooperation agreements with these units of government that elect to participate in the urban counties' CDBG programs.

## B. Notification of Opportunity to Be Excluded

Units of general local government in which counties have authority to carry out essential community development and housing activities without the consent of the local governing body are automatically included in the urban county unless they elect to be excluded at the time of qualification or requalification. Any county that has such units of general local government must notify each such unit that it may elect to be excluded from the urban county. The unit of government must be notified:

- 1. That if it chooses to remain with the urban county, it is ineligible to apply for grants under the State CDBG program while it is part of the urban county;
- 2. That if it chooses to remain with the urban county, it is also a participant in the HOME program if the urban county receives HOME funding and may only receive a formula allocation under the HOME Program as a part of the urban county, although this does not preclude the urban county or a unit of government within the urban county from applying to the State for HOME funds, if the State allows;
- 3. That if it chooses to remain with the urban county, it is also a participant in the ESG program if the urban county receives ESG funding and may only receive a formula allocation under the ESG Program as a part of the urban county, although this does not preclude the urban county or a unit of government within the urban county from applying to the State for ESG funds, if the State allows;
- 4. That if it chooses to be excluded from the urban county, it must notify both the county and the HUD Field Office of its election to be excluded by the date specified in Section II., Qualification Schedule, paragraph E; and
- 5. That such election to be excluded will be effective for the entire three-year period for which the urban county qualifies unless the excluded unit specifically elects to be included in a subsequent year for the remainder of the urban county's three-year qualification period.

# C. Notification of Opportunity to Be Included

If a currently qualified urban county has one or more nonparticipating units of general local government (see Attachment E), the county may notify, by letter, any such unit of local government during the second or third year of the qualification period that the local government has the opportunity to be included for the remaining period of urban county qualification. This written notification must include the deadline for such election and must state that the unit of general local government must notify the county and the HUD Field Office, by letter, of its official decision to be included. If cooperation agreements are necessary, the unit electing to be included in the county for the remainder of the qualification period must also execute, with the county, a cooperation agreement meeting the standards in Section V., Cooperation Agreements. The agreement must be received

by the HUD Field Office by the date specified in Section II., Qualification Schedule, paragraph K.

## D. Notification of Split Places

Counties seeking qualification as urban counties and having units of general local government with any population located only partly within the county must notify these units of their rights by the date provided in Section II., Qualification Schedule, paragraph B. Specifically, the county must provide the following notifications:

- 1. Where a split place is partly located within only one urban county, one of the following rules applies:
  - a. If it is a split place in which the county has essential powers, the entire area of the split place will be included in the urban county for the urban county qualification period unless the split place has opted out; or
  - b. If the split place can only be included in the county upon the execution of a cooperation agreement, the entire area of the split place will be included in the urban county for the urban county qualification period upon execution of such an agreement.
- 2. Where the split place is partially located within two or more urban counties, the split place may elect one of the following:
  - a. to be excluded from all urban counties;
  - b. to be entirely included in one urban county and excluded from all other such counties; or
  - c. to participate as a part of more than one of the urban counties in which it is partially located provided that a single portion of the split place cannot be included in more than one entitled urban county at a time, and all parts of the split place are included in one of the urban counties.

### E. Notification of Opportunity to Terminate Agreement

Urban counties that have agreements that will be automatically renewed at the end of the current qualification period unless action is taken by the unit of government to terminate the agreement must, by the date provided in Section II., Qualification Schedule, paragraph E, notify such units that they can terminate the agreement and not participate during the 2023-2025 qualification period.

#### IV. DOCUMENTS TO BE SUBMITTED TO HUD

Any county seeking to qualify as an urban county for FY 2023-2025 or that wishes to exercise its option to include units of government that are not currently in the urban county's CDBG program must submit the following to the responsible HUD Field Office:

- A. A copy of the letter that notified applicable units of general local government (and a list of applicable units of government) of their right to decide to be excluded from the urban county along with a copy of letters submitted to the county from any such units of general local government requesting exclusion (see Section III., Qualification Actions to Be Taken by County, paragraph B). This does not apply to an already qualified urban county adding communities.
- B. A copy of the letter from any unit of general local government joining an already qualified county that officially notifies the county of its election to be included (see Section III paragraph C).
- C. Where applicable, a copy of the letter from:
  - 1. Any city that may newly qualify as a metropolitan city but seeks to defer that status:
  - 2. Any city currently deferring metropolitan city status that seeks to continue to defer such status;
  - 3. Any city accepting metropolitan city status stating that it will enter into a joint agreement with the urban county and a letter from the county affirming its willingness to enter into a joint agreement with that city; or
  - 4. Any city accepting metropolitan city status that will cease participation in the urban county's CDBG program (See Section II., Qualification Schedule, paragraph G.).
- D. For a county that has cooperation agreements in effect that provide for automatic renewal, a copy of the letter sent by the county that notified affected units of government that the agreement will be renewed unless the county is notified by the unit of government to terminate the agreement, and a copy of any such letter from any unit(s) of government requesting termination (see Section III., paragraph E).
- E. Where applicable, copies of fully executed cooperation agreements, amended agreements, or stand-alone amendments between the county and its included units of general local government, including any cooperation agreements from applicable units of general local government covered under Section III., Qualification Actions to be Taken by County, paragraph C, and the opinions of county counsel and governing body authorizations required in Section V., Cooperation Agreements, paragraphs B and C.

For a county that has cooperation agreements in effect that provide for automatic renewal of the urban county qualification period as provided under Section V., Cooperation Agreements, paragraph E at the time of such automatic renewal, the documents to be submitted are: (1) a legal opinion from the county's counsel that the terms and provisions continue to be authorized under state and local law and that the agreement continues to provide full legal authority for the county; (2) copies of any executed amendments to automatically renewed cooperation agreements (if any); and, (3) if locally required, governing body authorizations.

F. Any joint request(s) for inclusion of a metropolitan city as a part of the urban county as permitted by Section VIII., paragraph A, Metropolitan City/Urban County Joint Recipients, along with a copy of the required cooperation agreement(s). If either the urban county or the metropolitan city falls under the "exception criteria" at 24 CFR § 570.208(a)(1)(ii) for activities that benefit low- and moderate-income residents of an area, the urban county must notify, by letter, the metropolitan city of the potential effects of such joint agreements on such activities. See Section VIII., paragraph A, for further clarification.

All jurisdictions seeking to qualify as an urban county for the first time must ensure that all documents outlined in this Section that are submitted to the HUD Field Office are also submitted to the Entitlement Communities Division in HUD Headquarters for review. The original documents should be submitted to the HUD Field Office and the copies to HUD Headquarters.

#### V. COOPERATION AGREEMENTS

All cooperation agreements must meet the following standards to be found acceptable:

- A. The governing body of the county and the governing body of the cooperating unit of general local government shall authorize the agreement and the chief executive officer of each unit of general local government shall execute the agreement.
- B. The agreement must contain, or be accompanied by, a legal opinion from the county's counsel that the terms and provisions of the agreement are fully authorized under State and local law and that the agreement provides full legal authority for the county. Where the county does not have such authority, the legal opinion must state that the participating unit of general local government has the authority to undertake, or assist in undertaking, essential community renewal and lower income housing assistance activities. A mere certification by the county's counsel that the agreement is approved as to form is insufficient and unacceptable.
- C. The agreement must state that the agreement covers the CDBG Entitlement program and, where applicable, the HOME Investment Partnership (HOME) and Emergency Solutions Grants (ESG) Programs (i.e., where the urban county receives funding under the ESG program or receives funding under the HOME program as an urban county or as a member of a HOME consortium).

- D. The agreement must state that, by executing the CDBG cooperation agreement, the included unit of general local government understands that it:
  - 1. May not apply for grants from appropriations under the State CDBG Program for fiscal years during the period in which it participates in the urban county's CDBG program;
  - 2. May receive a formula allocation under the HOME Program only through the urban county. Thus, even if the urban county does not receive a HOME formula allocation, the participating unit of local government cannot form a HOME consortium with other local governments. (Note: This does not preclude the urban county or a unit of government participating with the urban county from applying to the State for HOME funds if the state allows. An existing renewable agreement need not be amended to add this Note. It is included here only for purposes of clarification.); and
  - 3. May receive a formula allocation under the ESG Program only through the urban county. (Note: This does not preclude the urban county or a unit of general local government participating with the urban county from applying to the State for ESG funds if the state allows. An existing renewable agreement need not be amended to add this Note. It is included here only for purposes of clarification.)
- E. The agreement must specify the three years covered by the urban county qualification period (e.g., Federal FYs 2023-2025), for which the urban county is to qualify to receive CDBG entitlement funding or, where applicable, specify the remaining one or two years of an existing urban county's qualification period. At the option of the county, the agreement may provide that it will automatically be renewed for participation in successive three-year qualification periods, unless the county or the participating unit of general local government provides written notice it elects not to participate in a new qualification period. A copy of that notice must be sent to the HUD Field Office.

Where such agreements are used, the agreement must state that, by the date specified in HUD's urban county qualification notice for the next qualification period, the urban county will notify the participating unit of general local government by letter of its right not to participate. A copy of the county's notification to the jurisdiction must be sent to the HUD Field Office by the date specified in the urban county qualification schedule in Section II.

- F. Cooperation agreements with automatic renewal provisions must include a stipulation that requires each party to adopt any amendment to the agreement incorporating changes necessary to meet the requirements for cooperation agreements set forth in an Urban County Qualification Notice applicable for a subsequent three-year urban county qualification period, and to submit such amendment to HUD as provided in the urban county qualification notice (see Section IV., Documents to be Submitted to HUD, paragraph E), and that such failure to comply will void the automatic renewal for such qualification period.
- G. The agreement must provide that it remains in effect until the CDBG (and, where applicable, HOME and ESG) funds and program income received (with respect to activities

carried out during the three-year qualification period, and any successive qualification periods under agreements that provide for automatic renewals) are expended and the funded activities completed, and that the county and participating unit of general local government cannot terminate or withdraw from the cooperation agreement while it remains in effect.

H. The agreement must expressly state that the county and the cooperating unit of general local government agree to "cooperate to undertake, or assist in undertaking, community renewal and lower-income housing assistance activities." If the county does not have such powers, the agreement must expressly state that the cooperating unit of general local government agrees to "undertake, or assist in undertaking, community renewal and lower-income housing assistance activities." As an alternative to this wording, the cooperation agreement may reference State legislation authorizing such activities, but only with the approval of the specific alternative wording by HUD Field Counsel.

The agreement must contain an explicit provision obligating the county and the cooperating

units of general local government to take all actions necessary to assure compliance with the urban county's certification under section 104(b) of Title I of the Housing and Community Development Act of 1974, that the grant will be conducted and administered in conformity with Title VI of the Civil Rights Act of 1964, and the implementing regulations at 24 CFR part 1, and the Fair Housing Act, and the implementing regulations at 24 CFR part 100, and will affirmatively further fair housing. See 24 CFR § 91.225(a) and Affirmatively Furthering Fair Housing Definitions and Certifications (86 FR 30779, June 10, 2021), to be codified at 24 CFR 5.151 and 5.152, available at https://www.federalregister.gov/documents/2021/06/10/2021-12114/restoring-affirmativelyfurthering-fair-housing-definitions-and-certifications. The provision must also include the obligation to comply with section 109 of Title I of the Housing and Community Development Act of 1974, and the implementing regulations at 24 CFR part 6, which incorporates Section 504 of the Rehabilitation Act of 1973, and the implementing regulations at 24 CFR part 8, Title II of the Americans with Disabilities Act, and the implementing regulations at 28 CFR part 35, the Age Discrimination Act of 1975, and the implementing regulation at 24 CFR part 146, and Section 3 of the Housing and Urban Development Act of 1968. The provision must also include the obligation to comply with other applicable laws. The agreement shall also contain a provision prohibiting urban county funding for activities in, or in support of, any cooperating unit of general local government that does not affirmatively further fair housing within its own jurisdiction or that impedes the county's actions to comply with the county's fair housing certification. This provision is required because noncompliance by a unit of general local government included in an urban county may constitute noncompliance by the grantee (i.e., the urban county) that can, in turn, provide cause for funding sanctions or other remedial actions by the Department.

Periodically, statutory, or regulatory changes may require urban counties to amend their agreements to add the new provision(s). Urban counties may draft a separate amendment to their existing agreements that includes the new provision(s) rather than drafting a new cooperation agreement that contains the new provisions. However, the separate amendment must be executed by an official representative of each of the participating units of general local government and the urban county.

- I. The agreement must expressly state "that the cooperating unit of general local government has adopted and is enforcing:
  - 1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
  - A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within jurisdictions."
- J. The agreement may not contain a provision for veto or other restriction that would allow any party to the agreement to obstruct the implementation of the approved Consolidated Plan during the period covered by the agreement. The county has final responsibility for selecting CDBG (and, where applicable, HOME and ESG) activities and submitting the Consolidated Plan to HUD. If the county is a member of a HOME consortium, however, the consortium submits the Plan developed by the county (see Section I., General Requirements, paragraph C).
- K. The agreement must contain language specifying that, pursuant to 24 CFR § 570.501(b), the unit of local government is subject to the same requirements applicable to subrecipients, including the requirement of a written agreement as described in 24 CFR § 570.503 (see Section VIII., Special Considerations, paragraph B).
- L. A county may also include in the cooperation agreement any provisions authorized by State and local laws that legally obligate the cooperating units to undertake the necessary actions, as determined by the county, to carry out a community development program and the approved Consolidated Plan and/or meet other requirements of the CDBG (and, where applicable, HOME and ESG) program and other applicable laws.
- M. The county must also include a provision in the cooperation agreement that a unit of general local government may not sell, trade, or otherwise transfer all or any portion of such funds to another such metropolitan city, urban county, unit of general local government, or Indian tribe, or insular area that directly or indirectly receives CDBG funds in exchange for any other funds, credits or non-Federal considerations, but must use such funds for activities eligible under Title I of the Act. Urban counties requalifying in 2022 for FYs 2023-2025 must incorporate this language into cooperation agreements by revision or amendment.

### VI. PERIOD OF QUALIFICATION

#### A. General

Any county that qualifies as an urban county will be entitled to receive funds as an urban county for three consecutive fiscal years regardless of changes in its population or boundary or population changes in any communities contained within the urban county during that period, provided funds are appropriated by Congress and the county submits

its annual Action Plan by August 16 of each year. However, during the period of qualification, no included unit of general local government may withdraw from the urban county unless the urban county does not receive a grant for any year during such period. The urban county's grant amount is calculated annually and will reflect the addition of any new units of general local government during the second and third years of the period of qualification.

Any unincorporated portion of the county that incorporates during the urban county qualification period will remain part of the urban county through the end of the three-year period.

Any unit of general local government that is part of an urban county will continue to be included in the urban county for that county's qualification period, even if it meets the criteria to be considered a "metropolitan city" during that period. Such an included unit of general local government cannot become eligible for a separate entitlement grant as a metropolitan city while participating as a part of an urban county (see Section VIII paragraph E).

## B. Retaining Urban County Classification

Any county classified as an urban county in FY 1999 may, at the option of the county, remain classified as an urban county.

Any county that became classified as an urban county in FY 2000 or later and was so classified for at least two years will retain its classification as an urban county, unless the urban county qualified under section 102(a)(6)(A) of Title I of the Housing and Community Development Act of 1974, as amended, and fails to requalify under that section due to the election of a currently participating non-entitlement community to opt out or not to renew a cooperation agreement (for reasons other than becoming an eligible metropolitan city).

## VII. URBAN COUNTY PROGRAM RESPONSIBILITIES

The county, as the CDBG grant recipient, either for the urban county or a joint recipient (see Section VIII, paragraph A, Metropolitan City/Urban County Joint Recipients) has full responsibility for the execution of the community development program, for following its Consolidated Plan, and for complying with laws and requirements applicable to the CDBG program. The county's responsibility must include these functions even where, as a matter of administrative convenience or State law, the county permits the participating units of general local government to carry out essential community development and housing assistance activities. The county will be held accountable for the accomplishment of the community development program, for following its Consolidated Plan, and for ensuring that actions necessary for such accomplishment are taken by cooperating units of general local government.

#### VIII. SPECIAL CONSIDERATIONS

## A. Metropolitan City/Urban County Joint Recipients

Any urban county and any metropolitan city located in whole or in part within that county can ask HUD to approve the inclusion of the metropolitan city as a part of the urban county for purposes of planning and implementing a joint community development and housing assistance program. HUD will consider approving a joint request only if it is signed by the chief executive officers of both entities and is submitted at the time the county is seeking its qualification as an urban county. A joint request will be deemed approved unless HUD notifies the city and the county otherwise within 30 days following submission of the joint request and an executed cooperation agreement meeting the requirements specified under Section V Cooperation Agreements. An urban county may be joined by more than one metropolitan city, but a metropolitan city located in more than one urban county may be a joint recipient with only one urban county at a time.

Upon urban county qualification and HUD approval of the joint request and cooperation agreement, the metropolitan city becomes a part of the urban county for purposes of program planning and implementation for the entire period of the urban county qualification and will be treated by HUD as any other unit of general local government that is a part of the urban county. When a metropolitan city joins an urban county in this manner, the grant amount is the sum of the amounts authorized for the individual metropolitan city and urban county. The urban county becomes the grant recipient.

A metropolitan city in a joint agreement with the urban county is treated the same as any other unit of general local government that is part of the urban county for purposes of the CDBG program, but not for the HOME or ESG programs. If the metropolitan city does not qualify to receive a separate allocation of HOME funds, to be considered for HOME funding as part of the urban county, it may form a HOME consortium with the urban county. If the metropolitan city qualifies to receive a separate allocation of HOME funds, it has two options: (1) it may form a HOME consortium with the county, in which case it will be included as part of the county when the HOME funds for the county are calculated; or (2) the metropolitan city may administer its HOME program on its own. NOTE: The execution of a CDBG joint agreement between an urban county and metropolitan city does not in itself satisfy HOME requirements for a written consortia agreement. For additional information on the requirements for consortia agreements, see 24 § CFR 92.101 and the Notice of Procedures for Designation of Consortia as a Participating Jurisdiction for the HOME Program (CPD-13-002).

The ESG program does provide for joint agreements among certain grantees; however, there are separate requirements that apply to those joint agreements. A metropolitan city and an urban county that each receive an allocation under ESG and are located within a geographic area that is covered by a single Continuum of Care (CoC) may jointly request the Secretary of Housing and Urban Development to permit the urban county or the metropolitan city, as agreed to by such county and city, to receive and administer their combined allocations

under a single grant. For more information about joint agreements for the ESG program, contact Marlisa Grogan at 603-666-7510, Ext. 3049 or Marlisa.M.Grogan@hud.gov. The TTY number is 603-666-3805. These are not toll-free numbers.

Counties and metropolitan cities considering a joint request should be aware that significant effects could occur where either the urban county or the metropolitan city would otherwise fall under the "exception rule" criteria for activities that benefit low-and moderate-income residents on an area basis (see 24 § CFR 570.208(a)(1)(ii)). Joint agreements result in a modification to an urban county's configuration, and a change in the mix of census block groups in an urban county is likely to change the relative ranking of specific block groups by quartile, thus affecting the minimum concentration of low- and moderate-income persons under the "exception rule." HUD will make a rank-ordering computer run available to counties and metropolitan cities considering joint participation to assist them in determining the possible effects of inclusion and how such an agreement may impact their respective programs.

## B. Subrecipient Agreements

The execution of cooperation agreements meeting the requirements of Section V., Cooperation Agreements, between an urban county and its participating units of local government does not in itself satisfy the requirement for a written subrecipient agreement required by the regulations at 24 CFR § 570.503. Where a participating unit of general local government carries out an eligible activity funded by the urban county, the urban county is responsible, prior to disbursing any CDBG funds for any such activity or project, for executing a written subrecipient agreement with the unit of government containing the minimum requirements found at 24 § CFR 570.503. The subrecipient agreement must remain in effect during any period that the unit of local government has control over CDBG funds, including program income.

#### C. Ineligibility for State CDBG Program

An urban county's included units of general local government are ineligible to apply for grants from appropriations under the State CDBG Program for fiscal years during the period in which they are participating in the Entitlement CDBG program with the urban county.

#### D. Eligibility for a HOME Consortium

When included units of local government become part of an urban county for the CDBG Program, they are part of the urban county for the HOME Program and may receive HOME funds only as part of the urban county or from the State. Thus, even if the urban county does not receive a HOME formula allocation, the participating unit of local government cannot form a HOME consortium with other local governments. This does not preclude the urban county or a unit of government within an urban county from applying to the State for HOME funds if the State allows. However, a unit of local government that chooses to opt out of the urban county may become part of a HOME consortium by signing the HOME consortium agreement.

A unit of local government that is partially located in two counties with at least one of those counties being a member of a consortium may participate in the consortium. If the county is an urban county, the unit of local government may only participate as a member of the urban county.

## E. Counties with Potential Metropolitan Cities

If a county includes a unit of general local government that believes its population meets the statutory threshold to enable it to receive CDBG entitlement funds as a metropolitan city directly, but the city and county have not yet received notification from HUD regarding metropolitan city eligibility, HUD has identified two options a county may use to address such situations:

- 1. The county and community can negotiate a schedule that will provide the community additional time to receive notification from HUD of its eligibility as a potential new metropolitan city and, if the community does not reach metropolitan city status (or becomes eligible and elects to defer its status), execute a cooperation agreement and still meet the deadlines identified in this Notice; or
- 2. If a county believes delaying the execution of a cooperation agreement until HUD provides such notification will prohibit it from meeting the submission deadlines in this Notice, the county may want to include a clause in the agreement that provides that the agreement will be voided if the community is advised by HUD, prior to the completion of the requalification process for FYs 2023-2025, that it is eligible to become a metropolitan city and the community elects to take its entitlement status. If such a clause is used, it must state that if the agreement is not voided based on the community's eligibility as a metropolitan city prior to July 29, 2022 (or a later date if approved by letter or email by HUD), the community must remain a part of the county for the entire three-year period of the county's qualification.

Option 1 above is preferred. Option 2 is available if a county wishes to use it, although there is concern that a community may believe that the use of a clause that may void the agreement will enable it to "opt out" later in the three-year period of qualification if it reaches the population during that time to be a metropolitan city. Therefore, any such clause must be clear that it applies only for a limited period of time.

There are jurisdictions that may potentially qualify as urban counties for the first time because they contain one or more metropolitan cities that may consider relinquishing their status as entitlement grantees. If a county has a metropolitan city or cities that are willing to relinquish its/their status as entitlement grantee(s) and the county wants to begin the process of qualifying as an urban county, the Entitlement Communities Division in HUD Headquarters should be notified as soon as possible, but no later than two weeks after the county notifies the Field Office of its intent to qualify as an urban county. A list of these counties is provided as Attachment F.

## F. Incorporated Unit of General Local Government Dissolution

A unit of general local government located in an urban county may unincorporate or dissolve or merge with another unit of general local government. Assuming the urban county possesses essential community development and housing assistance powers, the dissolved unit of general local government will automatically be considered as part of the urban county for CDBG program purposes. If the dissolved unit of government merges into another unit of general local government that already participates in the urban county, then the newly expanded unit of government will be a participant in the urban county's CDBG program. The cooperation agreement between the urban county and the expanded unit of general local government will need to be submitted to the Field Office for Field Counsel review.

The Bureau of Census' (Census) designation of a former incorporated unit of general local government as dissolved or a former unincorporated unit of general local government as incorporated is important because Section 102(b) of the Housing and Community Development Act of 1974, as amended, requires the definitions in Section 102(a) such as city, metropolitan city, and urban county to be based on the most recent data compiled by Census. Therefore, Census must recognize the former incorporated unit of general local government as dissolved for it to be recognized by HUD as no longer being an incorporated unit of general local government.

If the urban county is requalifying this year or the following year, and the unit of general local government is recognized as dissolved by Census, the former unit of general local government will be considered a part of the unincorporated area of the urban county. In that instance, CDBG funds may be used to assist activities that will be located in the former unit of general local government, and its residents may benefit from CDBG-assisted activities.

If the urban county is requalifying this year, and the unit of general local government is not recognized as dissolved by Census (although dissolution has occurred), it will become part of the urban county, since the unit of government has legally ceased to exist.

## G. Qualification of New York Towns as Metropolitan Cities

In the state of New York, there are towns that can qualify as metropolitan cities. These towns are required to secure the participation of all the incorporated villages located within their boundaries to attain metropolitan city status. As metropolitan cities, these towns may receive their own CDBG grants. New York towns requalify every three years.

There are eight New York towns (Greensburgh, Hempstead, North Hempstead, Oyster Bay, Clarkstown, Ramapo, Smithtown, and Southampton) that are located in existing urban counties and are eligible to be metropolitan cities but have not taken steps to qualify as metropolitan cities. They decided to participate in their respective urban counties' CDBG programs as participating units of general government. However, when the urban counties in which the towns are located requalify, these eight towns may decide

to become metropolitan cities and administer their own CDBG programs. This means that the towns would have elected to leave the urban counties in which they were participating as units of general local government. If a New York town decides to become a metropolitan city and administer its own CDBG program, the following steps must be taken:

- 1. The New York town should decide before the urban county regualification process starts (usually March or April) whether it will accept its metropolitan city status. Past experience has demonstrated that units of general local government need plenty of time to complete all of the necessary processes, so HUD recommends that this decision-making process start in the year before the urban county's requalification year. The town must secure the participation of all the villages located within its boundaries by execution of a cooperation agreement with those villages. Depending on local circumstances, it may take several months to notify every village by letter of its intent to become a separate entitlement community and to secure the participation of all the villages. The town cannot qualify as an entitlement grantee unless it secures the participation of all the villages. To illustrate, for example, hypothetical Blue County is requalifying in 2022 for 2023-2025. The town of Orange has been participating in the county's CDBG program but would like to become an entitlement grantee and administer its own CDBG program. It is advisable that the town make this decision during 2022 so it can begin to contact the villages and secure their participation in the town's CDBG program.
- 2. The urban county is required to notify all participating units of general local government by letter (typically, in April) that they may choose to opt out of participation in the urban county's CDBG program. The units of general local government must notify the urban counties by letter of their decisions by the due date (typically, in June) in Section II. of the urban county Qualification/ Requalification Notice. The New York town must respond to the urban county's correspondence by that date. If the town has an automatically renewing cooperation agreement with the urban county, it must notify the county (typically by mid-June) that it is terminating the cooperation agreement. The urban county must be notified by the established deadlines in this Notice so that it may complete the requalification process in a timely manner. Failure to meet the established deadlines may result in the New York town having to remain as part of the urban county for the next three-year qualification period. Furthermore, if a town notifies its respective urban county that it is leaving, and then does not sign up all the villages, then the town and any villages that have signed on to the town's decision to seek entitlement status may be excluded from the urban county but cannot receive separate metropolitan city funding because it did not qualify.

#### IX. DETERMINATIONS OF ESSENTIAL POWERS

A. For new urban counties, HUD Field Office Counsel must initially determine whether each county within its jurisdiction that is eligible to qualify as an urban county has powers to carry out essential community renewal and lower-income housing assistance activities. For

requalifying urban counties, the Field Office Counsel may rely on its previous determination(s) unless there is evidence to the contrary. In assessing such evidence, Field Office counsel may consider information provided by the county and its included units of general local government as well as other relevant information obtained from independent sources.

For these purposes, the term "essential community development and housing assistance activities" means community renewal and lower-income housing assistance activities. Activities that may be accepted as essential community development and housing assistance activities might include but are not limited to (1) acquisition of property for disposition for private reuse, especially for low- and moderate-income housing; (2) direct rehabilitation of or financial assistance to housing; (3) low rent housing activities; (4) disposition of land to private developers for appropriate redevelopment; and (5) condemnation of property for low-income housing.

In making the required determinations, Field Office Counsel must consider both the county's authority and, where applicable, the authority of its designated agency or agencies. Field Office Counsel shall make such determinations as identified below and concur in notifications to the county(ies) about these issues.

- B. For new and requalifying counties, the notification by the Field Office required under Section II., paragraph A, must include the following determinations:
  - 1. Whether the county is authorized to undertake essential community development and housing assistance activities in its unincorporated areas, if any, which are not units of general local government.
  - 2. Which of the county's units of general local government the county is authorized to undertake essential community development and housing assistance activities without the consent of the governing body of the locality. The population of these units of local government will be counted towards qualification of the urban county unless they specifically elect to be excluded from the county for purposes of the CDBG program and so notify both the county and HUD by letter by July 15, 2022); and,
  - 3. Which of the county's units of general local government the county is either (a) not authorized to undertake essential community development and housing assistance activities or (b) may do so only with the consent of the governing body of the locality. The population of these units of local government will only be counted if they have signed cooperation agreements with the county that meet the standards set forth in Section V. of this Notice.

#### **ATTACHMENT A**

## ALL CURRENTLY QUALIFIED URBAN COUNTIES

#### **NEW ENGLAND FIELD OFFICES**

MAINE CUMBERLAND COUNTY

#### **NEW YORK/NEW JERSEY FIELD OFFICES**

NEW JERSEY	ATLANTIC COUNTY
NEW JERSEY	BERGEN COUNTY
NEW JERSEY	BURLINGTON COUNTY
NEW JERSEY	CAMDEN COUNTY
NEW JERSEY	ESSEX COUNTY
NEW JERSEY	GLOUCESTER COUNTY
NEW JERSEY	HUDSON COUNTY
NEW JERSEY	MIDDLESEX COUNTY
NEW JERSEY	MONMOUTH COUNTY
NEW JERSEY	MORRIS COUNTY
NEW JERSEY	OCEAN COUNTY
NEW JERSEY	PASSAIC COUNTY
NEW JERSEY	SOMERSET COUNTY
NEW JERSEY	UNION COUNTY

**NEW YORK DUTCHESS COUNTY NEW YORK ERIE COUNTY NEW YORK** MONROE COUNTY **NEW YORK** NASSAU COUNTY **NEW YORK** ONONDAGA COUNTY **NEW YORK ORANGE COUNTY NEW YORK** ROCKLAND COUNTY SUFFOLK COUNTY **NEW YORK** 

NEW YORK WESTCHESTER COUNTY

#### MID-ATLANTIC FIELD OFFICES

DELAWARE NEW CASTLE COUNTY

MARYLAND ANNE ARUNDEL COUNTY
MARYLAND BALTIMORE COUNTY
MARYLAND HARFORD COUNTY
MARYLAND HOWARD COUNTY

MARYLAND MONTGOMERY COUNTY
MARYLAND PRINCE GEORGES COUNTY

PENNSYLVANIA ALLEGHENY COUNTY
PENNSYLVANIA BEAVER COUNTY
PENNSYLVANIA BERKS COUNTY
PENNSYLVANIA BUCKS COUNTY
PENNSYLVANIA CHESTER COUNTY
PENNSYLVANIA CUMBERLAND COUNTY
PENNSYLVANIA DAUPHIN COUNTY

PENNSYLVANIA DAUPHIN COUNTY
PENNSYLVANIA DELAWARE COUNTY
PENNSYLVANIA LANCASTER COUNTY
PENNSYLVANIA LEHIGH COUNTY
PENNSYLVANIA LUZERNE COUNTY

PENNSYLVANIA MONTGOMERY COUNTY
PENNSYLVANIA NORTHAMPTON COUNTY
PENNSYLVANIA WASHINGTON COUNTY
PENNSYLVANIA WESTMORELAND COUNTY

PENNSYLVANIA YORK COUNTY

VIRGINIA ARLINGTON COUNTY VIRGINIA CHESTERFIELD COUNTY

VIRGINIA FAIRFAX COUNTY
VIRGINIA HENRICO COUNTY
VIRGINIA LOUDOUN COUNTY

VIRGINIA PRINCE WILLIAM COUNTY

#### SOUTHEAST/CARIBBEAN FIELD OFFICES

ALABAMA JEFFERSON COUNTY
ALABAMA MOBILE COUNTY

FLORIDA BREVARD COUNTY
FLORIDA BROWARD COUNTY
FLORIDA CLAY COUNTY
FLORIDA COLLIER COUNTY
FLORIDA ESCAMBIA COUNTY

FLORIDA HILLSBOROUGH COUNTY

FLORIDA JACKSONVILLE-DUVAL COUNTY

FLORIDA LAKE COUNTY FLORIDA LEE COUNTY

FLORIDA MANATEE COUNTY

FLORIDA MARION COUNTY
FLORIDA MIAMI-DADE COUNTY
FLORIDA ORANGE COUNTY
FLORIDA OSCEOLA COUNTY
FLORIDA PALM BEACH COUNTY

FLORIDA PASCO COUNTY
FLORIDA PINELLAS COUNTY
FLORIDA POLK COUNTY

FLORIDA SARASOTA COUNTY
FLORIDA SEMINOLE COUNTY
FLORIDA ST. JOHNS COUNTY
FLORIDA VOLUSIA COUNTY

GEORGIA CHEROKEE COUNTY
GEORGIA CLAYTON COUNTY
GEORGIA COBB COUNTY
GEORGIA DE KALB COUNTY
GEORGIA FULTON COUNTY
GEORGIA GWINNETT COUNTY
GEORGIA HENRY COUNTY

NORTH CAROLINA CUMBERLAND COUNTY
NORTH CAROLINA MECKLENBURG COUNTY

NORTH CAROLINA UNION COUNTY NORTH CAROLINA WAKE COUNTY

SOUTH CAROLINA BERKELEY COUNTY
SOUTH CAROLINA CHARLESTON COUNTY
SOUTH CAROLINA GREENVILLE COUNTY

SOUTH CAROLINA HORRY COUNTY

SOUTH CAROLINA LEXINGTON COUNTY
SOUTH CAROLINA RICHLAND COUNTY
SOUTH CAROLINA SPARTANBURG COUNTY

TENNESSEE KNOX COUNTY
TENNESSEE SHELBY COUNTY

#### MIDWEST FIELD OFFICES

ILLINOIS COOK COUNTY
ILLINOIS DU PAGE COUNTY
ILLINOIS KANE COUNTY

ILLINOIS LAKE COUNTY
ILLINOIS MADISON COUNTY
ILLINOIS MCHENRY COUNTY
ILLINOIS ST. CLAIR COUNTY
ILLINOIS WILL COUNTY

INDIANA HAMILTON COUNTY INDIANA LAKE COUNTY

MICHIGAN
MICHIGAN
MICHIGAN
MICHIGAN
MICHIGAN
MACOMB COUNTY
MICHIGAN
MACOMB COUNTY
MICHIGAN
WASHTENAW COUNTY
MICHIGAN
WAYNE COUNTY

MINNESOTA ANOKA COUNTY
MINNESOTA DAKOTA COUNTY
MINNESOTA HENNEPIN COUNTY
MINNESOTA RAMSEY COUNTY
MINNESOTA ST. LOUIS COUNTY
MINNESOTA WASHINGTON COUNTY

OHIO BUTLER COUNTY
OHIO CLERMONT COUNTY
OHIO CUYAHOGA COUNTY
OHIO FRANKLIN COUNTY
OHIO HAMILTON COUNTY
OHIO LAKE COUNTY

OHIO MONTGOMERY COUNTY

OHIO STARK COUNTY
OHIO SUMMIT COUNTY
OHIO WARREN COUNTY

WISCONSIN DANE COUNTY

WISCONSIN MILWAUKEE COUNTY WISCONSIN WAUKESHA COUNTY

### SOUTHWEST FIELD OFFICES

LOUISIANA JEFFERSON PARISH LOUISIANA ST. TAMMANY PARISH OKLAHOMA TULSA COUNTY

TEXAS
TEXAS
BEXAR COUNTY
BRAZORIA COUNTY
TEXAS
DALLAS COUNTY
TEXAS
FORT BEND COUNTY
TEXAS
HARRIS COUNTY
TEXAS
HIDALGO COUNTY

TEXAS MONTGOMERY COUNTY

TEXAS TARRANT COUNTY
TEXAS TRAVIS COUNTY

TEXAS WILLIAMSON COUNTY

#### **GREAT PLAINS FIELD OFFICES**

KANSAS JOHNSON COUNTY

MISSOURI JEFFERSON COUNTY
MISSOURI ST. LOUIS COUNTY
MISSOURI ST. CHARLES COUNTY

#### **ROCKY MOUNTAIN FIELD OFFICES**

COLORADO ADAMS COUNTY
COLORADO ARAPAHOE COUNTY
COLORADO EL PASO COUNTY
COLORADO JEFFERSON COUNTY
COLORADO WELD COUNTY

UTAH DAVIS COUNTY

UTAH SALT LAKE COUNTY
UTAH UTAH COUNTY

## PACIFIC/HAWAII FIELD OFFICES

ARIZONA MARICOPA COUNTY

ARIZONA PIMA COUNTY
ARIZONA PINAL COUNTY

CALIFORNIA ALAMEDA COUNTY

CALIFORNIA CONTRA COSTA COUNTY

CALIFORNIA FRESNO COUNTY
CALIFORNIA KERN COUNTY

CALIFORNIA LOS ANGELES COUNTY

CALIFORNIA MARIN COUNTY

CALIFORNIA MONTEREY COUNTY
CALIFORNIA ORANGE COUNTY
CALIFORNIA RIVERSIDE COUNTY
CALIFORNIA SACRAMENTO COUNTY
CALIFORNIA SAN BERNARDINO COUNTY

CALIFORNIA SAN DIEGO COUNTY
CALIFORNIA SAN JOAQUIN COUNTY
CALIFORNIA SAN LUIS OBISPO COUNTY
CALIFORNIA SAN MATEO COUNTY

CALIFORNIA SANTA BARBARA COUNTY
CALIFORNIA SANTA CLARA COUNTY

CALIFORNIA SONOMA COUNTY
CALIFORNIA STANISLAUS COUNTY
CALIFORNIA VENTURA COUNTY

NEVADA CLARK COUNTY

#### NORTHWEST/ALASKA FIELD OFFICES

OREGON CLACKAMAS COUNTY
OREGON MARION COUNTY

OREGON MULTNOMAH COUNTY OREGON WASHINGTON COUNTY

WASHINGTON CLARK COUNTY
WASHINGTON KING COUNTY
WASHINGTON KITSAP COUNTY
WASHINGTON PIERCE COUNTY

WASHINGTON SNOHOMISH COUNTY WASHINGTON SPOKANE COUNTY THURSTON COUNTY

### **ATTACHMENT B**

### **COUNTIES SCHEDULED TO REQUALIFY IN 2022 FOR FYS 2023-2025**

#### **NEW YORK/NEW JERSEY FIELD OFFICES**

NEW JERSEY GLOUCESTER COUNTY

NEW JERSEY OCEAN COUNTY
NEW JERSEY PASSAIC COUNTY
NEW JERSEY SOMERSET COUNTY

#### MID-ATLANTIC FIELD OFFICES

MARYLAND HOWARD COUNTY

PENNSYLVANIA CUMBERLAND COUNTY

PENNSYLVANIA DAUPHIN COUNTY

VIRGINIA HENRICO COUNTY

#### SOUTHEAST/CARIBBEAN FIELD OFFICES

ALABAMA MOBILE COUNTY

FLORIDA LEE COUNTY

FLORIDA MANATEE COUNTY
FLORIDA MARION COUNTY
FLORIDA SARASOTA COUNTY

SOUTH CAROLINA HORRY COUNTY
SOUTH CAROLINA RICHLAND COUNTY

#### MIDWEST FIELD OFFICES

MINNESOTA ANOKA COUNTY
MINNESOTA DAKOTA COUNTY
MINNESOTA ST LOUIS COUNTY

OHIO BUTLER COUNTY

WISCONSIN DANE COUNTY

WISCONSIN WAUKESHA COUNTY

SOUTHWEST FIELD OFFICES

LOUISIANA ST. TAMMANY PARISH

OKLAHOMA TULSA COUNTY

**GREAT PLAINS FIELD OFFICES** 

MISSOURI ST. CHARLES COUNTY

**ROCKY MOUNTAIN FIELD OFFICES** 

UTAH DAVIS COUNTY UTAH UTAH COUNTY

PACIFIC/HAWAII FIELD OFFICES

ARIZONA PIMA COUNTY

CALIFORNIA STANISLAUS COUNTY

NORTHWEST/ALASKA FIELD OFFICES

WASHINGTON KITSAP COUNTY

#### ATTACHMENT C

## **COUNTIES SCHEDULED TO REQUALIFY IN 2023 FOR FYS 2024-2026**

## **NEW YORK/NEW JERSEY FIELD OFFICES**

NEW JERSEY	BERGEN COUNTY
NEW JERSEY	BURLINGTON COUNTY
NEW JERSEY	CAMDEN COUNTY
NEW JERSEY	ESSEX COUNTY
NEW JERSEY	HUDSON COUNTY
NEW JERSEY	MIDDLESEX COUNTY
NEW JERSEY	MONMOUTH COUNTY
NEW JERSEY	MORRIS COUNTY
NEW JERSEY	UNION COUNTY

NEW YORK
SUFFOLK COUNTY

#### MID-ATLANTIC FIELD OFFICES

DELAWARE	NEW CASTLE COUNTY

MARYLAND ANNE ARUNDEL COUNTY
MARYLAND BALTIMORE COUNTY
MARYLAND HARFORD COUNTY
MARYLAND MONTGOMERY COUNTY

MARYLAND MONTGOMERY COUNTY
MARYLAND PRINCE GEORGES COUNTY

PENNSYLVANIA ALLEGHENY COUNTY
PENNSYLVANIA BEAVER COUNTY
PENNSYLVANIA BERKS COUNTY

PENNSYLVANIA

PENNSYLVANIA

BUCKS COUNTY

PENNSYLVANIA

CHESTER COUNTY

PENNSYLVANIA

DELAWARE COUNTY

PENNSYLVANIA

LANCASTER COUNTY

PENNSYLVANIA

LUZERNE COUNTY

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PENNSYLVANIA MONTGOMERY COUNTY
PENNSYLVANIA WASHINGTON COUNTY
PENNSYLVANIA WESTMORELAND COUNTY

PENNSYLVANIA YORK COUNTY

VIRGINIA ARLINGTON COUNTY VIRGINIA FAIRFAX COUNTY

#### SOUTHEAST/CARIBBEAN FIELD OFFICES

ALABAMA JEFFERSON COUNTY

FLORIDA BROWARD COUNTY FLORIDA CLAY COUNTY

FLORIDA ESCAMBIA COUNTY

FLORIDA HILLSBOROUGH COUNTY

FLORIDA LAKE COUNTY

FLORIDA MIAMI-DADE COUNTY
FLORIDA ORANGE COUNTY
FLORIDA PALM BEACH COUNTY
FLORIDA PINELLAS COUNTY
FLORIDA POLK COUNTY
FLORIDA VOLUSIA COUNTY

GEORGIA CHEROKEE COUNTY

GEORGIA COBB COUNTY
GEORGIA DE KALB COUNTY
GEORGIA FULTON COUNTY
GEORGIA HENRY COUNTY

SOUTH CAROLINA

SOUTH CAROLINA

SOUTH CAROLINA

SOUTH CAROLINA

SOUTH CAROLINA

BERKELEY COUNTY

CHARLESTON COUNTY

GREENVILLE COUNTY

LEXINGTON COUNTY

TENNESSEE KNOX COUNTY

#### MIDWEST FIELD OFFICES

ILLINOIS COOK COUNTY
ILLINOIS DU PAGE COUNTY
ILLINOIS LAKE COUNTY

**ILLINOIS** MADISON COUNTY ST. CLAIR COUNTY **ILLINOIS** WILL COUNTY ILLINOIS GENESEE COUNTY MICHIGAN KENT COUNTY MICHIGAN MICHIGAN MACOMB COUNTY MICHIGAN OAKLAND COUNTY WASHTENAW COUNTY MICHIGAN

WAYNE COUNTY MICHIGAN

MINNESOTA HENNEPIN COUNTY

CLERMONT COUNTY OHIO OHIO CUYAHOGA COUNTY OHIO FRANKLIN COUNTY HAMILTON COUNTY OHIO OHIO LAKE COUNTY

OHIO MONTGOMERY COUNTY

OHIO STARK COUNTY OHIO SUMMIT COUNTY OHIO WARREN COUNTY

MILWAUKEE COUNTY WISCONSIN

### **SOUTHWEST FIELD OFFICES**

LOUISIANA JEFFERSON PARISH

**TEXAS** DALLAS COUNTY **TEXAS** HARRIS COUNTY TEXAS HIDALGO COUNTY **TEXAS** TARRANT COUNTY **TEXAS** TRAVIS COUNTY

## **GREAT PLAINS FIELD OFFICES**

MISSOURI ST. LOUIS COUNTY

## **ROCKY MOUNTAIN FIELD OFFICES**

COLORADO EL PASO COUNTY COLORADO JEFFERSON COUNTY COLORADO WELD COUNTY

UTAH SALT LAKE COUNTY

## PACIFIC/HAWAII FIELD OFFICES

ARIZONA MARICOPA COUNTY

CALIFORNIA ALAMEDA COUNTY

CALIFORNIA CONTRA COSTA COUNTY

CALIFORNIA FRESNO COUNTY
CALIFORNIA KERN COUNTY

CALIFORNIA LOS ANGELES COUNTY

CALIFORNIA MARIN COUNTY
CALIFORNIA ORANGE COUNTY
CALIFORNIA RIVERSIDE COUNTY
CALIFORNIA SACRAMENTO COUNTY
CALIFORNIA SAN BERNARDINO COUNTY

CALIFORNIA SAN DIEGO COUNTY
CALIFORNIA SAN JOAQUIN COUNTY
CALIFORNIA SAN LUIS OBISPO COUNTY
CALIFORNIA SAN MATEO COUNTY

CALIFORNIA SANTA CLARA COUNTY

CALIFORNIA SONOMA COUNTY

NEVADA CLARK COUNTY

## NORTHWEST/ALASKA FIELD OFFICES

OREGON CLACKAMAS COUNTY
OREGON MARION COUNTY

OREGON WASHINGTON COUNTY

WASHINGTON CLARK COUNTY
WASHINGTON KING COUNTY
WASHINGTON PIERCE COUNTY

WASHINGTON SNOHOMISH COUNTY WASHINGTON SPOKANE COUNTY

## ATTACHMENT D

## **COUNTIES SCHEDULED TO REQUALIFY IN 2024 FOR FYS 2025-2027**

## NEW ENGLAND FIELD OFFICES

MAINE CUMBERLAND COUNTY

## **NEW YORK/NEW JERSEY FIELD OFFICES**

NEW JERSEY ATLANTIC COUNTY

NEW YORK DUTCHESS COUNTY
NEW YORK WESTCHESTER COUNTY

## MID-ATLANTIC FIELD OFFICES

PENNSYLVANIA LEHIGH COUNTY

PENNSYLVANIA NORTHAMPTON COUNTY

VIRGINIA CHESTERFIELD COUNTY VIRGINIA LOUDOUN COUNTY

VIRGINIA PRINCE WILLIAM COUNTY

## SOUTHEAST/CARIBBEAN FIELD OFFICES

FLORIDA BREVARD COUNTY

FLORIDA COLLIER COUNTY

FLORIDA JACKSONVILLE-DUVAL COUNTY

FLORIDA OSCEOLA COUNTY
FLORIDA PASCO COUNTY
FLORIDA SEMINOLE COUNTY
FLORIDA ST. JOHNS COUNTY

GEORGIA CLAYTON COUNTY
GEORGIA GWINNETT COUNTY

NORTH CAROLINA CUMBERLAND COUNTY
NORTH CAROLINA MECKLENBURG COUNTY

NORTH CAROLINA UNION COUNTY NORTH CAROLINA WAKE COUNTY

SOUTH CAROLINA SPARTANBURG COUNTY

TENNESSEE SHELBY COUNTY

## **MIDWEST FIELD OFFICES**

ILLINOIS KANE COUNTY

ILLINOIS MCHENRY COUNTY

INDIANA HAMILTON COUNTY

INDIANA LAKE COUNTY

MINNESOTA RAMSEY COUNTY

MINNESOTA WASHINGTON COUNTY

## **SOUTHWEST FIELD OFFICES**

TEXAS BEXAR COUNTY
TEXAS BRAZORIA COUNTY
TEXAS FORT BEND COUNTY
TEXAS MONTGOMERY COUNTY
TEXAS WILLIAMSON COUNTY

## **GREAT PLAINS FIELD OFFICES**

KANSAS JOHNSON COUNTY

MISSOURI JEFFERSON COUNTY

### **ROCKY MOUNTAIN FIELD OFFICES**

COLORADO ADAMS COUNTY COLORADO ARAPAHOE COUNTY

### PACIFIC/HAWAII FIELD OFFICES

ARIZONA PINAL COUNTY

CALIFORNIA MONTEREY COUNTY

CALIFORNIA SANTA BARBARA COUNTY

CALIFORNIA VENTURA COUNTY

## NORTHWEST/ALASKA FIELD OFFICES

OREGON MULTNOMAH COUNTY

WASHINGTON THURSTON COUNTY

## **ATTACHMENT E**

# COUNTIES QUALIFIED THROUGH 2023 OR 2024 THAT CONTAIN NON-PARTICIPATING COMMUNITIES

## **NEW ENGLAND FIELD OFFICES**

CUMBERLAND COUNTY MAINE

## **NEW YORK/NEW JERSEY FIELD OFFICES**

ATLANTIC COUNTY	<b>NEW JERSEY</b>
BURLINGTON COUNTY	<b>NEW JERSEY</b>
CAMDEN COUNTY	<b>NEW JERSEY</b>
MORRIS COUNTY	<b>NEW JERSEY</b>

NASSAU COUNTY
ORANGE COUNTY
ROCKLAND COUNTY
SUFFOLK COUNTY
WESTCHESTER COUNTY
NEW YORK
NEW YORK

## MID-ATLANTIC FIELD OFFICES

NEW CASTLE COUNTY DELAWARE

ANNE ARUNDEL COUNTY MARYLAND MONTGOMERY COUNTY MARYLAND PRINCE GEORGES COUNTY MARYLAND

**PENNSYLVANIA** ALLEGHENY COUNTY BEAVER COUNTY **PENNSYLVANIA BERKS COUNTY PENNSYLVANIA** DAUPHIN COUNTY **PENNSYLVANIA** LEHIGH COUNTY **PENNSYLVANIA** LUZERNE COUNTY **PENNSYLVANIA** MONTGOMERY COUNTY **PENNSYLVANIA** WESTMORELAND COUNTY **PENNSYLVANIA** 

#### SOUTHEAST/CARIBBEAN FIELD OFFICES

JEFFERSON COUNTY ALABAMA MOBILE COUNTY ALABAMA

BREVARD COUNTY	FLORIDA
BROWARD COUNTY	FLORIDA
CLAY COUNTY	FLORIDA
COLLIER COUNTY	FLORIDA
ESCAMBIA COUNTY	FLORIDA
IACKCOMMILIE DIMAI	

JACKSONVILLE-DUVAL

**COUNTY FLORIDA** LAKE COUNTY **FLORIDA** LEE COUNTY **FLORIDA** MANATEE COUNTY **FLORIDA** MARION COUNTY **FLORIDA** MIAMI-DADE COUNTY **FLORIDA ORANGE COUNTY FLORIDA** PALM BEACH COUNTY **FLORIDA** PASCO COUNTY **FLORIDA** PINELLAS COUNTY **FLORIDA** POLK COUNTY **FLORIDA** SARASOTA COUNTY **FLORIDA** ST. JOHNS COUNTY **FLORIDA VOLUSIA COUNTY FLORIDA** 

CHEROKEE COUNTY GEORGIA
CLAYTON COUNTY GEORGIA
DE KALB COUNTY GEORGIA
FULTON COUNTY GEORGIA
GWINNETT COUNTY GEORGIA

MECKLENBURG COUNTY
UNION COUNTY
WAKE COUNTY
NORTH CAROLINA
NORTH CAROLINA

CHARLESTON COUNTY SOUTH CAROLINA HORRY COUNTY SOUTH CAROLINA RICHLAND COUNTY SOUTH CAROLINA SPARTANBURG COUNTY SOUTH CAROLINA

KNOX COUNTY TENNESSEE

### **MIDWEST FIELD OFFICES**

COOK COUNTY ILLINOIS
DU PAGE COUNTY ILLINOIS
KANE COUNTY ILLINOIS

LAKE COUNTY	ILLINOIS
MADISON COUNTY	ILLINOIS
MCHENRY COUNTY	ILLINOIS
ST CLAIR COUNTY	ILLINOIS
WILL COUNTY	ILLINOIS

# HAMILTON COUNTY INDIANA

GENESEE COUNTY	MICHIGAN
KENT COUNTY	MICHIGAN
MACOMB COUNTY	MICHIGAN
OAKLAND COUNTY	MICHIGAN
WASHTENAW COUNTY	MICHIGAN

DAKOTA COUNTY	MINNESOTA
HENNEPIN COUNTY	MINNESOTA
RAMSEY COUNTY	MINNESOTA
WASHINGTON COUNTY	MINNESOTA

BUTLER COUNTY	OHIO
CLERMONT COUNTY	OHIO
CUYAHOGA COUNTY	OHIO
FRANKLIN COUNTY	OHIO
HAMILTON COUNTY	OHIO
LAKE COUNTY	OHIO
MONTGOMERY COUNTY	OHIO
STARK COUNTY	OHIO
WARREN COUNTY	OHIO

DANE COUNTY	WISCONSIN	
MILWAUKEE COUNTY	WISCONSIN	
WAUKESHA COUNTY	WISCONSIN	

## **SOUTHWEST FIELD OFFICES**

JEFFERSON PARISH	LOUISIANA
TULSA COUNTY	OKLAHOMA
BEXAR COUNTY BRAZORIA COUNTY DALLAS COUNTY FORT BEND COUNTY HARRIS COUNTY	TEXAS TEXAS TEXAS TEXAS TEXAS

HIDALGO COUNTY	TEXAS
MONTGOMERY COUNTY	TEXAS
TARRANT COUNTY	TEXAS
TRAVIS COUNTY	TEXAS
WILLIAMSON COUNTY	TEXAS

## **GREAT PLAINS FIELD OFFICES**

JEFFERSON COUNTY	MISSOURI
ST LOUIS COUNTY	MISSOURI
ST. CHARLES COUNTY	MISSOURI

## **ROCKY MOUNTAIN FIELD OFFICES**

ADAMS COUNTY	COLORADO
ARAPAHOE COUNTY	COLORADO
JEFFERSON COUNTY	COLORADO
WELD COUNTY	COLORADO

UTAH COUNTY UTAH

## PACIFIC/HAWAII FIELD OFFICES

MARICOPA COUNTY	ARIZONA
PINAL COUNTY	ARIZONA

FRESNO COUNTY	CALIFORNIA
KERN COUNTY	CALIFORNIA
LOS ANGELES COUNTY	CALIFORNIA
MONTEREY COUNTY	CALIFORNIA
RIVERSIDE COUNTY	CALIFORNIA
SAN LUIS OBISPO COUNTY	CALIFORNIA
SANTA BARBARA COUNTY	CALIFORNIA

## NORTHWEST/ALASKA FIELD OFFICES

MARION COUNTY	OREGON
MULTNOMAH COUNTY	OREGON
WASHINGTON COUNTY	OREGON

KING COUNTY WASHINGTON PIERCE COUNTY WASHINGTON

# ATTACHMENT F LIST OF COUNTIES THAT MAY QUALIFY AS URBAN COUNTIES IF METROPOLITAN CITIES RELINQUISH THEIR STATUS

State	Name	April 1, 2020 Population
AL	Madison County	388,153
AL	Huntsville city (pt.)	210,613
AL	<b>Montgomery County</b>	228,954
AL	Montgomery city	200,603
AL	Tuscaloosa County	227,036
AL	Tuscaloosa city	99,600
AR	Pulaski County	399,125
AR	Jacksonville city	29,477
AR	Little Rock city	202,591
AR	North Little Rock city	64,591
AR	Washington County	245,871
AR	Fayetteville city	93,949
AR	Springdale city (pt.)	75,083
AZ	Yavapai County	236,209
AZ	Prescott city	45,827
AZ	Yuma County	203,881
AZ	Yuma city	95,548
CA	<b>Butte County</b>	211,632
CA	Chico city	101,475
CA	Paradise town	4,764
CA	Merced County	281,202
CA	Merced city	86,333
CA	Placer County	404,739
CA	Rocklin city	71,601
CA	Roseville city	147,773
CA	Santa Cruz County	270,861
CA	Santa Cruz city	62,956
CA	Watsonville city	52,590
CA	Solano County	453,491
CA	Fairfield city	119,881
CA	Vacaville city	102,386
CA	Vallejo city	126,090
CA	Yolo County	216,403
CA	Davis city	66,850
CA	West Sacramento city	53,915

State	Name	April 1, 2020 Population
CA	Woodland city	61,032
CO	<b>Boulder County</b>	330,758
CO	Boulder city	108,250
CO	Longmont city (pt.)	97,587
CO	Larimer County	359,066
CO	Fort Collins city	169,810
CO	Loveland city	76,378
FL	Alachua County	278,468
FL	Gainesville city	141,085
FL	Leon County	292,198
FL	Tallahassee city	196,169
FL	Okaloosa County	211,668
FL	Crestview city	27,134
FL	Fort Walton Beach city	20,922
FL	St. Lucie County	329,226
FL	Fort Pierce city	47,297
FL	Port St. Lucie city	204,851
GA	Chatham County	295,291
GA	Savannah city	147,780
GA	Hall County	203,136
GA	Gainesville city	42,296
IA	Linn County	230,299
IA	Cedar Rapids city	137,710
ID	Ada County	494,967
ID	Boise City city	235,684
ID	Meridian city	117,635
ID	Canyon County	231,105
ID	Caldwell city	59,996
ID	Nampa city	100,200
IL	Champaign County	205,865
IL	Champaign city	88,302
IL	Rantoul village	12,371
IL	Urbana city	38,336
IL	Winnebago County	285,350
IL	Rockford city (pt.)	148,653
IN	Allen County	385,410
IN	Fort Wayne city	263,886
IN	Elkhart County	207,047
IN	Elkhart city	53,923
IN	Goshen city	34,517
IN	St. Joseph County	272,912

State	Name	April 1, 2020 Population
IN	Mishawaka city	51,063
IN	South Bend city	103,453
KS	Sedgwick County	523,824
KS	Wichita city	397,532
LA	Caddo Parish	237,848
LA	Shreveport city (pt.)	184,685
LA	Calcasieu Parish	216,785
LA	Lake Charles city	84,872
MD	Frederick County	271,717
MD	Frederick city	78,171
ME	York County	211,972
ME	Biddeford city	22,552
MI	Ingham County	284,900
MI	East Lansing city (pt.)	45,264
MI	Lansing city (pt.)	107,637
MI	Kalamazoo County	261,670
MI	Kalamazoo city	73,598
MI	Portage city	48,891
MO	Clay County	253,335
MO	Kansas City city (pt.)	138,178
MO	<b>Greene County</b>	298,915
MO	Springfield city (pt.)	169,174
MO	Jackson County	717,204
MO	Blue Springs city	58,603
MO	Independence city	123,011
MO	Kansas City city (pt.)	316,456
MO	Lee's Summit city (pt.)	98,438
MS	Harrison County	208,621
MS	Biloxi city	49,449
MS	Gulfport city	72,926
MS	<b>Hinds County</b>	227,742
MS	Jackson city (pt.)	153,201
NC	<b>Buncombe County</b>	269,452
NC	Asheville city	94,589
NC	Cabarrus County	225,804
NC	Concord city	105,240
NC	Kannapolis city (pt.)	42,846
NC	Durham County	324,833
NC	Chapel Hill town (pt.)	2,906
NC	Durham city (pt.)	283,093
NC	Raleigh city (pt.)	1,559

State	Name	April 1, 2020 Population
NC	Forsyth County	382,590
NC	High Point city (pt.)	84
NC	Winston-Salem city	249,545
NC	Gaston County	227,943
NC	Gastonia city	80,411
NC	<b>Guilford County</b>	541,299
NC	Burlington city (pt.)	1,822
NC	Greensboro city	299,035
NC	High Point city (pt.)	107,321
NC	New Hanover County	225,702
NC	Wilmington city	115,451
NC	Onslow County	204,576
NC	Jacksonville city	72,723
NE	<b>Douglas County</b>	584,526
NE	Omaha city	486,051
NE	<b>Lancaster County</b>	322,608
NE	Lincoln city	291,082
NM	Bernalillo County	676,444
NM	Albuquerque city	564,559
NM	Rio Rancho city (pt.)	6
NM	Doña Ana County	219,561
NM	Las Cruces city	111,385
NV	Washoe County	486,492
NV	Reno city	264,165
NV	Sparks city	108,445
NY	Niagara County	212,666
NY	Niagara Falls city	48,671
NY	Oneida County	232,125
NY	Rome city	32,127
NY	Utica city	65,283
ОН	<b>Delaware County</b>	214,124
ОН	Columbus city (pt.)	14,570
ОН	Lorain County	312,964
ОН	Elyria city	52,656
ОН	Lorain city	65,211
ОН	<b>Lucas County</b>	431,279
ОН	Toledo city	270,871
ОН	Mahoning County	228,614
ОН	Alliance city (pt.)	50
ОН	Youngstown city	60,068
ОН	Trumbull County	201,977

State	Name	April 1, 2020 Population
ОН	Warren city	39,201
OK	<b>Cleveland County</b>	295,528
OK	Moore city	62,793
OK	Norman city	128,026
OK	Oklahoma City city (pt.)	77,784
OK	Oklahoma County	796,292
OK	Edmond city	94,428
OK	Midwest City city	58,409
OK	Oklahoma City city (pt.)	525,970
OR	<b>Jackson County</b>	223,259
OR	Ashland city	21,360
OR	Medford city	85,824
OR	Lane County	382,971
OR	Eugene city	176,654
OR	Springfield city	61,851
PA	Erie County	270,876
PA	Erie city	94,831
PA	Lackawanna County	215,896
PA	Scranton city	76,328
SC	Anderson County	203,718
SC	Anderson city	28,106
TN	Hamilton County	366,207
TN	Chattanooga city	181,099
TN	<b>Montgomery County</b>	220,069
TN	Clarksville city	166,722
TN	Rutherford County	341,486
TN	Murfreesboro city	152,769
TN	Williamson County	247,726
TN	Franklin city	83,454
TX	<b>Bell County</b>	370,647
TX	Killeen city	153,095
TX	Temple city	82,073
TX	Brazos County	233,849
TX	Bryan city	83,980
TX	College Station city	120,511
TX	Cameron County	421,017
TX	Brownsville city	186,738
TX	Harlingen city	71,829
TX	San Benito city	24,861
TX	El Paso County	865,657
TX	El Paso city	678,815

State	Name	April 1, 2020 Population
TX	<b>Galveston County</b>	350,682
TX	Galveston city	53,695
TX	League City city (pt.)	111,865
TX	Texas City city	51,898
TX	Hays County	241,067
TX	Austin city (pt.)	933
TX	San Marcos city (pt.)	67,549
TX	Jefferson County	256,526
TX	Beaumont city	115,282
TX	Port Arthur city (pt.)	55,958
TX	<b>Lubbock County</b>	310,639
TX	Lubbock city	257,141
TX	McLennan County	260,579
TX	Waco city	138,486
TX	<b>Nueces County</b>	353,178
TX	Corpus Christi city	317,863
TX	Smith County	233,479
TX	Tyler city	105,995
TX	Webb County	267,114
TX	Laredo city	255,205
UT	Weber County	262,223
UT	Ogden city	87,321
WA	<b>Benton County</b>	206,873
WA	Kennewick city	83,921
WA	Richland city	60,560
WA	Whatcom County	226,847
WA	Bellingham city	91,482
WA	Yakima County	256,728
WA	Yakima city	96,968
WI	<b>Brown County</b>	268,740
WI	Green Bay city	107,395

## ATTACHMENT G

# COUNTIES PREVIOUSLY IDENTIFIED AS ELIGIBLE BUT HAVE NOT ACCEPTED URBAN COUNTY STATUS

## **NEW ENGLAND FIELD OFFICES**

NEW HAMPSHIRE HILLSBOROUGH COUNTY

**ROCKINGHAM COUNTY** 

**NEW YORK/NEW JERSEY OFFICES** 

NEW YORK SARATOGA COUNTY

MID-ATLANTIC FIELD OFFICES

DELAWARE SUSSEX COUNTY

SOUTHEAST/CARIBBEAN FIELD OFFICES

GEORGIA FORSYTH COUNTY

MIDWEST FIELD OFFICES

MICHIGAN OTTAWA COUNTY

SOUTHWEST FIELD OFFICES

TEXAS COLLIN COUNTY TEXAS DENTON COUNTY

**GREAT PLAINS FIELD OFFICES** 

IOWA POLK COUNTY

PACIFIC/HAWAII FIELD OFFICES

ARIZONA MOHAVE COUNTY\*

CALIFORNIA TULARE COUNTY

<sup>\*</sup>Mohave County may only qualify as an urban county if the cities of Kingman and Lake Havasu both decide not to accept their entitlement status.