

Chapter 2
**Eligible Section 232 Mortgage
Insurance Programs**

2.1 Introduction

This chapter contains the basic program requirements for the Section 232 Residential Healthcare Facilities mortgage insurance programs for which Lenders can submit applications.

2.2 Eligible Projects

A. Nursing Home:

1. A public project, proprietary project, or project of a private ~~nonprofit~~non-profit corporation or association, which consists of at least 20 beds and is licensed or regulated by the State (or, if there is no State law providing for such licensing and regulation by the State, by the municipality or other political subdivision in which the project is located).
2. Provides for the accommodation of convalescents or other persons who are not acutely ill and not in need of hospital care but who require skilled nursing care and related medical services, in which such nursing care and medical services are prescribed by, or are performed under the general direction of, persons licensed to provide such care or services in accordance with the laws of the State where the project is located.

B. Assisted Living Facility:

1. A proprietary, public, or ~~nonprofit~~non-profit project of at least 20 beds that is designed for frail elderly. Frail elderly means an elderly person of at least 62 years who is unable to perform at least three activities of daily living- (12 USC 1715w(b)(6) and (7)). Activities of daily living are activities regularly necessary for personal care including bathing, dressing, eating, getting in or out of beds and chairs, walking, going outdoors, using the toilet, preparing meals, shopping for personal items, obtaining and taking medications, managing money, using the

39 telephone, or performing light or heavy housework. Residents may make
40 their own arrangements for support services, such as physical therapy, nursing
41 care, podiatry, etc. Residents may employ their own private staff to provide
42 assistance with activities of daily living or other household/personal needs. A
43 resident may have a contract with a home health agency for nursing and personal
44 care services.
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- 46 2. Must be licensed or regulated by the State, municipality, or other political subdivision
47 in which the project is located.
48
- 49 3. Must provide areas for central dining, kitchen (or preparation area where food is
50 supplied from an offsite location), lounges, recreation, and other projects
51 appropriate for the provision of supportive services to the residents of the
52 project. Where food is provided from an offsite location, the preparation area in the
53 project must be of sufficient size to allow for the installation of a full kitchen if it
54 becomes necessary, or additional land must be available to add kitchen space.
55
- 56 4. Must provide continuous protective oversight that at a minimum includes
57 awareness by management and staff of the residents' condition and location as well as
58 the ability to intervene in a crisis on a 24-hour basis.
59
- 60 5. Must offer three meals per day to each resident.
61 a. Residents in accommodations without kitchens must take three meals a day
62 provided by the project.
63 b. Residents whose accommodations have a kitchen must take at least one meal
64 a day provided by the project.
65
- 66 6. The assisted living project's admission agreement must state that no dwelling unit
67 in the project will be occupied by more than one person without the consent of the other
68 residents of that unit. The resident who signed the admission agreement must
69 consent before another person(s) may occupy the unit.
70
- 71 7. Not less than one (1) full bathroom ~~must~~shall be provided for every four (4)
72 residents ~~and~~(i.e., maximum 4:1, residents to full bathroom). A full bathroom is
73 made up of a sink, a bathtub and/or shower, and a toilet. Bathroom access from any
74 bedroom or sleeping area must not pass through a public corridor or area.
75
- 76 8. Existing assisted living facilities that provide housing for residents in need of memory
77 care may be exempt from meeting the above bathroom requirements in certain
78 circumstances.
79
80 a. An application for Section 232/223(f) or 232/223(a)(7) may be eligible without
81 meeting the 4:1 resident to bathroom ratio if the property meets all of the
82 following requirements:
83 1. Memory care residents are in a separate, secured, and locked area of the
84 assisted living facility;

- 85 2. Any bathroom access from a memory care resident's bedroom or
86 sleeping area that passes through a public corridor or area is in a
87 separate, secured, and locked area of the assisted living facility;
88 3. Memory care residents receive full assistance or supervision while
89 bathing; and
90 4. Memory care residents reside in shared units that contain no more than
91 two beds per unit and have a half-bath in each unit. (The half bath may
92 be a "Jack and Jill" type that is also accessible by an immediately
93 adjacent unit.)
94 b. If an assisted living facility serving memory care residents also serves
95 residents who are not in a separate, secured, and locked area of the facility,
96 the exemption applies only to the separate, secured, and locked area in which
97 solely memory care residents reside.
98 c. If an assisted living facility serving memory care residents has separate
99 memory care wings that would result in residents passing through a public
100 corridor that is not a separate, secured, and locked area of the assisted living
101 facility to access a full bathroom, the 4:1 bathroom ratio will apply to each
102 wing.
103 d. Questions regarding acceptable bathroom ratios may be submitted to Lean
104 Thinking prior to application submission.

105
106 **C. Intermediate Care Facility:**

- 107
108 1. A proprietary residential project or project of a private ~~nonprofit~~non-profit
109 corporation or association which consists of at least 20 beds and is licensed or
110 regulated by the State, the municipality or other political subdivision in which the
111 project is located.
112
113 2. Provides for the accommodation of persons who require minimum but continuous
114 care (24-hour staffing/supervision) but are not in need of continuous medical or
115 nursing services.
116
117 3. Corresponds to the U.S. Department of Health and Human Services definition of
118 "Intermediate Care Facility" (ICF).
119

120 *These types of facilities are under heightened scrutiny for deinstitutionalization*
121 *under Title II of the Americans with Disabilities Act (ADA) and the United States*
122 *Supreme Court landmark decision in Olmstead v. L.C., 527 U.S. 581 (1999).*
123

124 **D. Board and Care Home.** Board and Care facilities considered eligible for Section 232
125 mortgage insurance must meet the following requirements:

- 126
127 1. A proprietary residential project or a residential project owned by a private
128 ~~nonprofit~~non-profit corporation or association which consists of at least 20
129 accommodations, ~~bedrooms with a maximum of 4 persons for each accommodation,~~
130 ~~each with a full bath.~~

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~~2. Must be regulated by the State in accordance with Section 1616(e) of the Social Security Act (Keys Amendment) and meet the State’s eligibility requirements. The State also must have certified to the U.S. Department of Health and Human Services that the State is in compliance with the provisions of 1616(e). Specifically, the State must have the legislative authority and regulatory body that enables it to conduct uncheduled inspections of the project.~~

2. Pursuant to the definition of a Board and Care Home as set forth in the National Housing Act (12 USC 1715w(b)(5)), the residential facility must be regulated by the State pursuant to the provisions of Section 1616(e) of the Social Security Act (Keys Amendment), and in the state where the project is located, the State must be in compliance with the provisions of Section 1616(e). States report compliance with 1616(e) annually to the Social Security Administration and the Lender must verify that such certification of compliance has been provided. The certification itself does not necessarily address the other matter, namely, whether the particular project type at issue is regulated pursuant to Section 1616(e). If the state’s certification does not make that clear, the Lender must present evidence establishing that this statutory requirement is fulfilled—not only that the project is regulated by the State, but that the project is regulated by the State pursuant to Section 1616(e).

3. Provides room, board, and continuous protective oversight. At a minimum continuous protective oversight includes awareness by management and staff of the residents’ condition and location, as well as the ability to intervene in a crisis on a 24-hour basis.

4. Must be a freestanding structure or an identifiable and separate portion of an assisted living project, intermediate care project or nursing home.

5. Must provide areas for central dining, kitchen (or preparation area where food is supplied from an offsite location), lounges, recreation, and other multipurpose rooms. Where food is provided from an offsite location, the preparation area in the project must be of sufficient size to allow for the installation of a full kitchen if it becomes necessary, or additional land must be available to add kitchen space.

6. Must offer three meals per day to each resident.
a. Residents in accommodations without kitchens must take the three meals a day provided by the project.
b. Residents whose accommodations have a kitchen must take at least one meal a day provided by the project.

7. Charges may be assessed for providing other services that are in addition to those services included in the basic residential fee. Such services may include housekeeping, laundry, supervision of nutrition or medication and assistance with daily living (bathing, dressing, shopping, and eating).

- 177 8. Not less than one (1) full bathroom ~~must~~shall be provided for every four (4)
178 residents ~~and~~(i.e., maximum 4:1, residents to full bathroom). A full bathroom is
179 made up of a sink, a bathtub and/or shower, and a toilet. Bathroom access from
180 any bedroom or sleeping area must not pass through a public corridor or area.
181
- 182 9. Existing board and care facilities that provide housing for residents in need of
183 memory care may be exempt from meeting the above bathroom requirements in
184 certain circumstances.
- 185
- 186 a. An application for Section 232/223(f) or 232/223(a)(7) may be eligible without
187 meeting the 4:1 resident to bathroom ratio if the property meets all of the
188 following requirements:
- 189 1. Memory care residents are in a separate, secured, and locked area of the
190 board and care;
- 191 2. Any bathroom access from a memory care resident's bedroom or
192 sleeping area that passes through a public corridor or area is in a
193 separate, secured, and locked area of the board and care;
- 194 3. Memory care residents receive full assistance or supervision while
195 bathing; and
- 196 4. Memory care residents reside in shared units that contain no more than
197 two beds per unit and have a half-bath in each unit. (The half bath may
198 be a “Jack and Jill” type that is also accessible by an immediately
199 adjacent unit.)
- 200 b. If a board and care facility serving memory care residents also serves
201 residents who are not in a separate, secured, and locked area of the facility,
202 the exemption applies only to the separate, secured, and locked area in which
203 solely memory care residents reside.
- 204 c. If a board and care facility serving memory care residents has separate
205 memory care wings that would result in residents passing through a public
206 corridor that is not a separate, secured, and locked area of the board and care
207 facility to access a full bathroom, the 4:1 bathroom ratio will apply to each
208 wing.
- 209 d. Questions regarding acceptable bathroom ratios may be submitted to Lean
210 Thinking prior to application submission.
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2.3

Ineligible Projects

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214 The following projects are not eligible for FHA-mortgage insurance:
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- 216 A. Projects with “Founder’s Fees,” “Life Care Fees,” ~~or~~“Entrance Fees,” other similar charges
217 associated with “Buy-in” projects, or other upfront payments in exchange for future
218 services such as nursing care or other assistance. If a portion of the project includes these
219 fees, the project is not eligible until the project has fully transitioned to operations under a
220 model that does not include these fees. Assessment fees, as discussed in 2.5.H., are not

221 prohibited.

- 222
- 223 B. Projects not meeting program intent such as hospitals, clinics, diagnostic and treatment
- 224 centers, group practice facilities, drug, alcohol or other addiction facilities, acute care
- 225 facilities, and halfway houses. (Residential care projects may include clinics, medical
- 226 offices, and similar related services as commercial space).
- 227
- 228 C. Projects where the Borrower/former ~~owner~~Borrower, Operator or any of their affiliates,
- 229 renamed or reformulated companies, filed for or emerged from bankruptcy within the last 5
- 230 years. A project in bankruptcy that is acquired by a non-identity-of-interest ~~owner~~Borrower
- 231 in good standing may be eligible for mortgage insurance, subject to HUD review. HUD will
- 232 review updated financial information (post-bankruptcy) and the new senior management
- 233 team.
- 234
- 235 D. Projects where the Project, Borrower, Operator, or any of their affiliates, renamed or
- 236 reformulated companies, are currently in bankruptcy.
- 237
- 238 E. Projects not providing the continuous protective oversight or minimum assistance required,
- 239 such as ~~retirement~~adult foster homes, boarding houses, or single room occupancy
- 240 residences that provide only food and shelter.
- 241
- 242 F. Projects designated by the Centers for Medicare and Medicaid Services (CMS) as Special
- 243 Focus Facilities ~~or similar future designation (SFF) or SFF candidates for future designation.~~
- 244 SFF candidates for Section 223(a)(7) transactions without a term extension may be considered
- 245 on a case-by-case basis.
- 246
- 247 G. Projects designated as long-term acute care facilities.
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- 249 H. ORCF will not accept or underwrite applications for new loans where the Project, Borrower,
- 250 Operator, Parent of the Operator, Principals, or Management Agent are named defendants in
- 251 Department of Justice (DOJ) litigation or under investigation by DOJ (Active Litigation”)
- 252 Active Litigation includes any DOJ investigation or litigation including but not limited to any
- 253 allegations under the False Claims Act, 31 U.S.C. § 3729 et seq. where the DOJ has not
- 254 reached a settlement or final judgment. Active Litigation arising after application submission
- 255 may cause the application to be placed on hold, revised, withdrawn, or rejected, as
- 256 determined appropriate by ORCF.
- 257
- 258 I. Projects not meeting the Statutory definition of a Section 232 Facility are ineligible for FHA
- 259 mortgage insurance.
- 260
- 261 J. Projects where the Section 232 mortgage would refinance or otherwise replace a mortgage
- 262 that has been subject to eminent domain condemnation or seizure, by a State, municipality, or
- 263 any other political subdivision of a State.
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2.4

Loan Types

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- A. **Section 232 New Construction.** A project qualifies as new construction when all project and construction elements are installed as part of the construction contract and no work has been done prior to the issuance of the HUD Firm Commitment.
 - B. **Section 232 Substantial Rehabilitation.** A project undergoing substantial repairs or improvements.
 - C. **Section 232/223(f) Purchase/Refinance.** Loans for projects that do not meet the requirements for substantial rehabilitation are eligible for refinance or purchase under this Section. Existing FHA-insured loans may refinance under Section 223(f).
 - D. **Section 232/223(a)(7) Refinance.** Streamlined refinance of an existing FHA-insured loan.
 - E. **Section 232/241(a) Supplemental Loans.** Supplemental loans under Section 241(a) are permitted for existing FHA-insured loans to complete an addition, repairs, replacements (including major movables), energy conservation measures and/or improvements. The purpose of these loans is to provide financing to keep the property competitive, extend its economic life, and provide for replacement of obsolescent equipment.
 - F. **Section 223(d) Operating Loss Loan (OLL).** The OLL is a supplemental loan program that provides ~~owners~~Borrowers of FHA-insured projects a vehicle for recouping their out-of-pocket expenditures to fund unforeseen operating deficits during the early years of the project's operation.
 - G. **Section 232(i) Fire Safety Equipment Loan Program.** To be eligible, the loan must be for the purpose of financing the purchase and installation of fire safety equipment, ~~primarily fire sprinkler systems.~~ This includes the cost of structural modifications where necessary to install the equipment. The equipment to be installed must be in compliance with or exceed the requirements approved by Centers for Medicare and Medicare Services (CMS). For non-CMS regulated residential healthcare facilities, the Lender must provide documentation sufficient to ORCF that the fire ~~sprinkler systems~~safety equipment is in compliance with its State's regulatory authorities.

2.5

General Section 232 Requirements

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302 The following requirements or program features apply to *all* Section 232 mortgage insurance
303 programs:
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- A. **Regulatory Agreement.** All Borrowers and Operators must execute an ORCF Regulatory Agreement governing the operation of the project in order to comply with Program Obligations, the requirements of the National Housing Act, as amended, and the regulations adopted by HUD. The regulatory agreement will be recorded at Initial Closing and will

309 continue during such period of time as HUD is the owner, holder, or insurer of the Note.
310 Borrowers and Operators are responsible for any violations of the Regulatory Agreements
311 and may be subject to adverse actions if violations occur. The Borrower Regulatory
312 Agreement is Form HUD-92466-ORCF and the Operator Regulatory Agreement is Form
313 HUD-92466A-ORCF. -As set forth in the Borrower Regulatory Agreement, a Non-profit
314 Borrower must establish a Residual Receipts Account. See Section III, Chapter 3.2.3.
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316 B. **Single Asset Entity Borrower.** Single-asset entities (SAE) may also be referred to as
317 single-purpose entities (SPE). The mortgaged healthcare facility must be the only asset of
318 the Borrower; however, the Borrower entity is permitted to operate the
319 project. - Additionally, Tenancies in Common, Delaware Statutory Trusts, and Maryland
320 Statutory Trusts are ineligible. ORCF has also found that Series LLC entities may present
321 concerns analogous to those of non-single asset entities and, accordingly, Series LLC
322 entities are not acceptable borrower entities. ORCF may approve, in very limited
323 circumstance, a non-single asset government-entity Borrower, such as a Public Housing
324 Authority.
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326 C. **Single Asset Entity Operator.** Single-asset entities (SAE) may also be referred to as single-
327 purpose entities (SPE); it is HUD's intent that the Operator will generally only own assets
328 related to or necessary for the operation of the healthcare project. Unless one of the
329 circumstances below applies, the Operator entity that operates the Section 232 healthcare
330 project shall be a SAE. The Operator entity is not required to be a SAE when any one or
331 more of the following circumstances applies.
332

- 333 1. The entity, although named on the license (in which HUD must obtain a security
334 interest), and through which provider payments may pass, does not hold, or control
335 ~~substantial~~ other project assets. An example is a hospital entity functioning as a
336 licensee Operator but relying on a separate entity for facility management and
337 oversight.
338
- 339 2. The entity's organizational purpose is limited to operating healthcare facilities, and
340 the entity demonstrates, to HUD's satisfaction, (a) strong overall operational and
341 financial capacity, and (b) that all ~~operator~~Operator assets of the project are legally
342 protected from expenses or claims arising from the ~~operator's~~Operator's activities
343 outside of the subject Section 232 facility and other facilities covered by the same
344 HUD-approved master lease, or
345
- 346 3. The project is a currently FHA-insured project for which refinance, or a Transfer of
347 Physical Assets is being requested and, during the ~~operator's~~Operator's extended
348 tenure at the project, the project's performance has been acceptable to the Lender and
349 HUD.
350

351 Operators who are not SAEs must fully document that one of the above enumerated
352 circumstances applies.
353

354 D. **Leased Projects.** Section 232 Borrowers are permitted to lease projects to qualified

355 Operators. See Production, Chapter 8 for details on the requirements for leased projects.

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357 E. **Special Use Facilities.** Special use facilities are statutorily eligible facilities that where
358 some or all of the units serve a niche ~~market~~clientele, including residents with specialized
359 primary or secondary diagnoses (e.g. ~~psychiatric facilities; facilities for the~~, bariatric,
360 traumatic brain injury or developmentally disabled; ~~drug, alcohol, or eating disorder~~
361 recovery facilities; hospice facilities). ~~These facilities are likely to have a much higher~~
362 component of their valuation in the operation, rather than the real estate, therefore
363 posing a correspondingly high level of risk.) ORCF has continued to experience
364 extremely high levels of risk, including mortgage defaults and claim rates ~~of~~by such
365 facilitiesspecial use facilities. The Lender Narrative must disclose and discuss if the
366 facility provides any special use care levels. If the Section 232 Lender decides to submit an
367 application for a Special Use Facility, ORCF would anticipate a very conservatively
368 underwritten application which would address, without limitation, the following where
369 applicable:

- 370
- 371 1. The extent of the successful experience of the ~~operator~~Operator in dealing with the
372 contemplated population;
 - 373
 - 374 2. How the principals of the project address the higher risks of the project associated
375 with the targeted population (e.g., higher Professional Liability Insurance, etc.);
 - 376
 - 377 3. The project's ability to maintain stabilized occupancy over time, including any
378 obsolescence risk;
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 - 380 4. Funding/operational risks related to:
 - 381 a. continuing efforts to comply with the 1999 U.S. Supreme Court's Olmstead
382 decision emphasizing that persons with disabilities receive services in the
383 most integrated setting appropriate,
 - 384 b. state initiatives to re-balance Medicaid funding toward home and community-
385 based services, including the impact of the Center for Medicare and Medicaid
386 Services regulatory requirements regarding home and community-based
387 settings, and
 - 388 c. other relevant Medicaid funding threats within the ~~state~~State
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390 F. **Ward Beds.** ORCF generally considers the presence of ward beds as a potential risk factor
391 in underwriting 232 transactions. The National Emergency resulting from the COVID-19
392 virus adds even greater importance to the consideration of functional obsolescence
393 associated with wards. Applications must demonstrate analysis of ward beds considering
394 the changed—and continually changing—circumstances. As a result, ORCF will consider
395 the NOI's sensitivity to the loss of three- and four-bed wards and the facility's ability to
396 meet the program's required minimum debt service coverage ratio (1.45) as a key risk
397 factor. The lender should clearly demonstrate the facility's ability to adapt to the loss of
398 ward usage in the application.

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400 **F.G. Independent Living Units:**

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402 1. ORCF will allow Independent Living Units up to 25% ~~of the beds~~ in a Section 232
403 project ~~to be for Independent Living residents.~~ Residents in Independent Living Units
404 do not need to meet ORCF’s definition of frail elderly.
405 25% of the beds are calculated using the following metrics:
406 a. Independent living units, count each unit as one bed.
407 b. Assisted Living units, count licensed beds.
408 c. Semi-private units, in any care type, count licensed beds.
409 d. For skilled nursing facilities, count licensed beds.
410
411 2. The project must offer services to all residents in the project comparable to those found
412 in a residential healthcare property (i.e., skilled nursing ~~project~~, assisted living ~~project~~,
413 board and care ~~project~~ or intermediate care ~~project~~.)
414 3. Independent Living Units do not need to be licensed—they may be licensed or un-
415 licensed and must be of a complimentary/complementary design and use to the rest of the
416 project.
417
418 4. The Independent Living Units must have full bathrooms as part of the unit and may not
419 rely on shared bathrooms.
420 5. Lenders proposing a project containing Independent Living Units exceeding 25% of the
421 beds or units as calculated above, may wish to insure the project under two
422 loans. ORCF has insured loans on projects where a portion of the project was insured
423 under Section 232 and another portion was insured under Section 221(d)(4) or Section
424 231-a Multifamily FHA mortgage insurance program. Lenders wishing to pursue such a
425 project must contact ORCF and ORCF will need Multifamily to coordinate with
426 Multifamily staff in the processing of the project – the Section 232 loan would be
427 processed by ORCF and the Section 221(d)(4) or Section 231 Multifamily FHA insured
428 loan would be processed by the Office of Multifamily Housing.
429

430 **G.H. Assessment Fees.** Assessment fees are paid upon entry to the project for purposes of
431 covering the cost of assessing a new resident’s need for services. Assessment fees that are
432 in line with the prevailing market conditions are permitted.
433

434 **H.I. Scattered Site.** Projects not located on the same contiguous site are eligible for mortgage
435 insurance under Section 232 under certain conditions. ~~HUD generally requires that the two~~
436 ~~sites are under the same license, but may consider projects involving two different types of~~
437 ~~facilities, such as a Skilled Nursing Facilities (SNF) and an Assisted Living Facility (ALF),~~
438 ~~that cannot be under the same license. Additionally, HUD would look for evidence~~
439 ~~submitted by the Lender. The Lender must submit evidence~~ that demonstrates the parcels
440 physically comprise a readily marketable real estate entity (e.g., the same ~~immediate~~
441 neighborhood) and that they are within an area limited enough to allow convenient and
442 efficient management. Additionally, the appraisal should include comparables similar in
443 nature to the subject, be it other scattered site transactions, or single properties of similar
444 configuration and size to the individual properties comprising the project, as appropriate.
445 Scattered sites may not cross State lines. Due to the unique characteristics of scattered site

446 projects Lenders are encouraged to contact LeanThinking@hud.gov prior to application
447 submission.

448
449 **J.J. Project Design.** The Project design shall be suitable for the intended use and must cater
450 to the specialized needs of the residents ~~and~~, be consistent with the market and industry
451 best practices, and comply with all federal, state and local accessibility requirements.

452
453 **K. Emergency Generators.** Skilled Nursing Facilities must have an emergency and standby
454 power system as set forth in 42 CFR part 483, subpart B. In addition, assisted living
455 facilities must have a generator or another comparable backup power supply on-site in
456 preparation for future weather events or blackouts, regardless of local requirements, given
457 the frail nature of the residents. Applications should fully address local requirements and
458 industry best practices, as well as any proposed risk mitigation.

459
460 **J.L. Commercial Space.** Varies by program. See individual program sections below for more
461 information.

462
463 **K.M. Non-Resident Adult Day Care.** An eligible ~~Healthcare~~Residential Care project may
464 provide ~~nonresidential~~non-residential (outpatient) care for elderly individuals and others
465 (e.g., persons with physical or mental disabilities) who require care during the day. A project
466 that contains *only* a day care ~~component~~ is *not* eligible under Section 232. Non-resident
467 adult day care space ~~may~~shall not exceed 20% of the gross floor area of the project and
468 ~~nonresident~~non-resident day care income ~~may~~shall not exceed 20% of gross income. The
469 Lender must provide a Certificate of Need or operating license, if applicable, and must
470 demonstrate that the day care space will be self-supporting.

471
472 **L.N. Real Estate requirements.** The mortgage must be on real estate held:

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474 1. In fee simple;
- 475
476 2. Under a ground lease for not less than 99 years which is renewable; or
- 477
478 3. Under a ground lease approved by ORCF with a minimum term of 10 years beyond
479 the loan maturity date.

480
481 ~~**Environmental Review.** ORCF must comply with various environmental laws and~~
482 ~~regulations. Note that real estate with property used for non-healthcare-related project~~
483 ~~uses, such as large tracts of excess land, recreational facilities such as baseball or soccer~~
484 ~~fields, stand-alone churches, convents, etc. should be evaluated prior to application~~
485 ~~submission for compatibility and potential liability exposure. Property that is not~~
486 ~~compatible with, or creates additional liability risk to, the healthcare operations should be~~
487 ~~removed from the insured mortgage collateral.~~

488
489 **M.O. Environmental Review.** ORCF must comply with various environmental laws and
490 regulations. As these requirements are statutory and regulatory in nature, Firm Commitments
491 cannot be issued until the HUD Approving Official signs and certifies the final approval of the

492 environmental review. Applications will not be presented to Loan Committee for Firm
493 Commitment until the environmental review receives final approval. Lenders should note that
494 certain requirements may involve lengthy review processes by other agencies that are outside of
495 HUD’s control; close attention should be given to these requirements prior to application
496 submission in an effort to avoid application processing delays. ORCF imposes submission
497 requirements on Lenders to assist in this review. These requirements are detailed in
498 Production, Chapter 7, Environmental Review-, including:

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500 1. The Lender must submit an environmental report to HUD using the HUD
501 Environmental Review Online System (HEROS) for all projects. See Production,
502 Chapter 7, Section 7.2 “Lender’s Responsibilities”.
- 503
504 2. Work that exceeds the level of routine maintenance must not begin until HUD
505 completes its Environmental Review and or the HUD Approving Official approves
506 the covered action. (See HUD Notice CPD-16-02 “Guidance for Categorizing an
507 Activity as Maintenance for Compliance with HUD Environmental Regulations, 24
508 CFR Parts 50 and 58” or succeeding guidance, which is available on the ORCF
509 Environmental Resource page.) Existing projects may continue normal operations
510 during the FHA application process, including completing routine maintenance
511 repairs or emergency repairs. For additional guidance on what constitutes routine
512 maintenance see the Environmental Review Fact Sheets on HUD Exchange,
513 (Additional Guidance on Maintenance in Environmental Review of Office of
514 Housing Programs). This additional guidance should be used in conjunction with
515 Notice CPD-16-02, referenced above. Lenders must request approval to begin a
516 repair that exceeds routine maintenance prior to completion of HUD’s
517 Environmental Review if it is identified in the Capital Needs Assessment as a critical
518 repair to correct items that affect life, health, and safety, or are a hazard to the
519 occupants (e.g., installation of smoke detectors). Such work must not begin until the
520 HUD Approving Official has approved the request.
- 521
522 3. Other work that exceeds the level of routine maintenance and is not otherwise
523 permitted under the preceding paragraph (2.5.O.2) may not be done before the HUD
524 Approving Official signs and certifies the environmental review. The lender must
525 confirm with ORCF that the work does not exceed routine maintenance, or that it is
526 permitted under the preceding paragraph, before commencing the work.
- 527
528 4. Work that began before the application’s submission to HUD, whether the work
529 was complete or still in progress at the time of the application submission, is not
530 eligible for inclusion as a project repair; and the associated costs must not be
531 included in the repair costs. However, this work may be eligible as a capital
532 expenditure, as outlined in Chapter 3.13.B.3.

533
534 Note that any changes in the proposed work after completion of the environmental review
535 may trigger additional environmental review requirements and may delay the issuance of a
536 Firm Commitment or Final Endorsement.

538 **N.P. Lender Site Visit.** The site ~~inspection~~visit is an integral part of the overall underwriting
539 process, and it is most appropriate that the Lender’s underwriter for that transaction
540 perform that site ~~inspection~~.visit to assess the overall operations. In rare circumstances this
541 may be infeasible, in which case either the underwriter trainee assigned to that particular
542 project or another ~~Lean-Section 232~~ approved underwriter in that firm may conduct the
543 ~~inspectionsite~~ visit. If the Lender has an employee who is a licensed appraiser (not a third-
544 party contractor), ORCF will consider approving that individual to do a site ~~inspection~~visit
545 on a transaction-by-transaction basis. Requests for such approvals must be submitted to
546 ~~Lean Thinking~~LeanThinking@hud.gov.
547

548 **O.Q. Prior Defaults/Claims.** ORCF does not prohibit applications for mortgage insurance
549 for formerly HUD-held loans. However, ORCF is not obligated to accept any application
550 with a Borrower/principal who has not proven to be a good business partner or for a
551 property which has proven to be unsuccessful in the past. In such cases, the Lender should
552 accept such applications only after they have considered and documented the economic,
553 physical, operational or management factors that led to the specific changes that have
554 occurred which would justify an application for new mortgage insurance. ~~Lenders are~~
555 ~~encouraged to contact LeanThinking@hud.gov during assembly of such applications.~~
556

557 **P.R. Non-recourse.** The ORCF Healthcare ~~Project~~Facility Note (Form HUD-94001-ORCF)
558 contains a non-recourse provision. The non-recourse nature of the loan is not absolute, and
559 can be overridden based on intentional bad acts as described in Section 8 of the Healthcare
560 Project Note, Section 38 of the Healthcare Regulatory Agreement—Borrower, and Section
561 6 of the Healthcare Security Instrument, Form HUD-94000-ORCF. See Production,
562 Chapter 6.1. E.3 for guidance on identifying those individuals or entities who will be
563 personally liable for certain enumerated matters identified in the Regulatory Agreement.
564

565 **Q.S. Liens/Secondary Financing.** Section 232 of The National Housing Act requires
566 mortgages insured under Section 232~~(either directly or pursuant to 223(f) or 223(a)(7))~~ to be
567 first liens. Mortgages insured under Section 241, 223(d), or ~~232i may~~232(i) will be
568 subordinate to other ~~FHA-insured~~ loans. ~~Other~~ Secondary liens are permitted, in
569 accordance with requirements for secondary financing described in Production, Chapter 3.
570

571 **R.T. Loan Term.** Varies by program. See individual program sections below for more
572 information.
573

574 **S.U. Amortization plan.** All FHA-insured loans must fully amortize through a level annuity
575 monthly payment plan (LAMP), which requires equal monthly payments of principal and
576 interest. LAMP variations are permissible for transactions involving bond financing and/or
577 tax abatement.
578

579 **T.V. Interest Rate.** The interest rate on an FHA-insured loan is negotiated between the
580 Borrower and Lender and must be fixed for the term of the loan. If the interest rate is
581 locked at a higher rate than is represented in the Firm Commitment, ORCF may reevaluate
582 the terms of the Firm Commitment.
583

584 ~~U.W.~~ **Prepayment Restrictions.** ORCF permits prepayment restrictions in connection with
585 the financing in compliance with 24 CFR 200.87.

586
587 ~~V.X.~~ **Underwriting Existing ORCF insured projects.** When underwriting projects that are
588 currently FHA-insured, the Lender must do the following:

589
590 1. Disclose in the application that the project is FHA-insured and provide the existing
591 project number.

592
593 2. Confirm any program compliance issues have been appropriately addressed, including
594 but not limited to:

595
596 a. Review the latest Real Estate Assessment Center (REAC) physical inspection report,
597 if applicable, to assure that the Property Capital Needs Assessment or ~~3rd-Third-Party~~ Architecture and Cost Report addresses ~~the deficiencies if the score was below 60 or~~
598 ~~had and identifies~~ any Health and Safety ~~deductions~~ issues.

599
600 b. Review of any outstanding Asset Management items noted by the ORCF Account
601 Executive.

602
603 2.3. Review the current interest rate. If the loan will increase the interest rate, identify
604 reasons why the increased interest rate is an acceptable risk to ORCF.

605
606 3.4. Review the current monthly Principal, Interest and Mortgage Insurance Premium (MIP)
607 payment. If the monthly payment will increase, identify reasons why the increased
608 payment is an acceptable risk to ORCF.

609
610 4.5. Prepayment approval must be obtained from ORCF via the Insurance Termination
611 Request ~~for Multifamily Mortgage.~~ (Form HUD-9807-ORCF).

612
613 5.6. Disclose whether any principals that participate in the project have changed and
614 comply with Previous Participation requirements as noted in Housing Notice H 2016-
615 15 (or successors thereto).

616
617 7. HUD ~~Review the existing Regulatory Agreement(s) for any riders or other~~
618 ~~stipulations that should be carried forward to the new loan (e.g., third-party risk~~
619 ~~management programs, wetland restrictions, or other requirements added to the~~
620 ~~standard form.) Include a copy of these Agreements in the underwriting application.~~

621
622 8. Review any existing escrows (short term, long term, Mortgage Reserve Funds [MRF]
623 and/or Initial Operating Deficit [IOD]) and identify reasons whether or not the
624 escrows should remain in the new transaction. Include a copy of these Agreements in
625 the underwriting application.

626
627 ~~W.Y.~~ **Fees Associated with Application:**

628
629 1. **HUD Application Fee.** An application for Firm Commitment must be accompanied

630 by an application commitment fee equal to \$3 per \$1,000 (30 basis points) of the
631 requested loan amount with the exception of the 223(a)(7) Refinance and the 232-(i)
632 Fire Safety Equipment Loan Program. That fee is Programs. Those fees are listed in
633 Section Sections 2.10 and 2.12 of this Chapter—, as applicable. Applications for
634 properties located in a qualified Opportunity Zone submitted under Section 232
635 construction, Section 232/223(f) and Section 241(a) must be accompanied by an
636 application fee of \$2.00 per thousand dollars of the requested mortgage amount, per
637 Notice H 2019-10.

- 638
- 639 2. **HUD Inspection Fee:** Varies by program. See individual program sections below
640 for more information.
- 641
- 642 3. **HUD Mortgage Insurance Premium (MIP):** The mortgage insurance premiums
643 are based on a percentage of the loan amount and may vary, depending on the
644 insurance program. The initial premium is payable in advance at Initial
645 Endorsement (for Insurance of Advances transactions) and at Initial/Final
646 Endorsement (for Insurance Upon Completion transactions). Current fees are
647 published in the Federal Register. ORCF does not regulate the amount or timing of
648 mortgage insurance premium collection by Lenders from Borrowers. Lenders may
649 have their own policies as they deem appropriate, although regardless of such
650 policies the lender remains responsible for remitting the MIP to HUD under the
651 mortgage insurance contract.
- 652
- 653 4. **Lender Fees and Charges.** Varies by program. See Production, Chapter 3 for
654 limits to ~~lender~~Lender fees and charges.

655

656 ~~A. Non-profit Developer and Housing Consultant Fees. Non-profit Developer and Housing~~
657 ~~Consultant Fees are not permitted as mortgageable expenses on Section 232 projects.~~

658

659 ~~X.Z.~~ **Reserve for Replacement, (R4R).** Varies by program. Initial deposits to the account are to
660 be made in cash at the time of the loan closing. See individual program sections below for
661 more information.

662

663 ~~Y.AA.~~ **Cost Certification.** Cost Certification requirements can be found in Production,
664 Chapter 11. Cost Certifications are not required on Section 232/223(a)(7) (except those
665 232/223(a)(7) projects with repairs without a PCNA provided in the Firm Application) or
666 Section 232/223(d) projects. Projects with housing tax credits may be exempt from cost
667 certification requirements (See Production, Chapter 12).

668

669 ~~Z.BB.~~ **Insurance Requirements.** ORCF requires several types of insurance for Section 232
670 projects such as Professional Liability Insurance, Fidelity Bond Insurance, Property Insurance
671 and Hazard Insurance. These insurance requirements are detailed in Production, Chapter 14.

672

673 ~~AA.CC.~~ **Licensing.** Licenses are pledged as security for the loan, and any modifications
674 (additions, deletions, or major improvements) in the bed authority must be approved by
675 ORCF. Any change in bed capacity without ORCF approval is a violation of the

676 Regulatory Agreement. The Firm Application must include a copy of any current project
677 licenses related to the project as well as an explanation in the Lender Narrative of the number of
678 beds and units licensed vs. underwritten. For beds requiring licensing, the number of licensed
679 beds must be greater than or equal to the number of underwritten beds.

680
681 **BB-DD.** State Approvals. The following approvals are required:

- 682
683 1. Certificate of Need. If applicable in the State where the project is located, Skilled
684 nursing care and intermediate care beds require a certificate of need (CON) from
685 the state agency with jurisdiction.
- 686
687 2. If no authorized State agency exists, or if it is not empowered to execute a CON, the
688 State may conduct or commission an independent study of market need and
689 feasibility acceptable to ORCF that:
 - 690 a. meets the standards of the American Institute of Certified Public Accountants, as
691 certified by the State and/or preparer of the market study,
 - 692 b. assesses market need on a market-wide basis, including excess beds and
693 typical market-wide operating occupancy rates of existing projects,
 - 694 c. discusses the impact of the proposed project on other healthcare projects
695 and services in the area,
 - 696 d. provides demographic projections (size, density, distribution, and vital
697 statistics on household income) for the proposed project and market area,
 - 698 e. discusses available alternative healthcare delivery systems (geriatric day care,
699 board and care, etc.),
 - 700 f. describes the reimbursement structure or payment sources of the proposed
701 project and that of the competing projects in the area, including percentage of
702 self-pay clients and daily cost to the client; percentage of Medicaid/Medicare
703 clients and reimbursement rate; percentage of other clients (managed care,
704 etc.).
 - 705 g. estimates market absorption period of beds in the proposed project by
706 month including discussion of market supply, market reaction to unit type
707 (private, semiprivate, 3-bed, etc.) and resident turnover.
- 708
709 3. If the State is not authorized to conduct, commission, or certify the study as to form
710 and substance, the Lender must provide financial and market information acceptable
711 to ORCF.
- 712
713 4. The proposed Borrower may reimburse the State for the cost of the independent
714 market and feasibility study.
- 715
716 5. Substantial Rehabilitation. If the authorized State agency requires a new CON, a
717 copy of the new certification on Form Certificate of Need, (CON), for Health
718 Project and Assurance of Enforcement (Form 92576A-ORCF) must be submitted.
719 If the authorized State agency does not require a new CON, the Lender must provide
720 a statement from the State agency that a new CON is not required and a copy of the
721 original CON, if available. If a copy of the original CON is not available, please

722 explain. If there is no authorized State agency and the rehabilitation involves new
723 beds, the alternative market study described above must be submitted.

- 724
- 725 6. Acquisition or Refinancing. If the authorized State agency requires a new CON, a
726 copy of the new ~~certification on Form 92576A-ORCFCON~~ must be submitted. If
727 the authorized State agency does not require a new CON, a statement from the State
728 agency and the original CON must be submitted, if available. If a copy of the
729 original CON is not available, please explain.
- 730
- 731 7. Bed authority modifications. Any proposed modifications (additions, deletions, or
732 major improvements) in the bed authority for any Section 232 project must receive
733 prior approval from ORCF in order to protect ORCF's security interest. The Lender
734 is expected to provide certification that the security for the loan after the release of
735 any bed authority still exceeds the unpaid principal balance.
- 736
- 737 8. If the State requires a CON for assisted living or board and care facilities, the
738 Lender must submit a copy to ORCF.
- 739

740 EE. Experience of Participants. Participant experience in residential healthcare operations is
741 of paramount importance. ORCF must ensure that controlling participants of the
742 Development Team. Only Borrower, Operator, Parent of Operator and Management
743 Agent demonstrate the requisite business and healthcare expertise to operate the project
744 successfully and understand the residential healthcare industry, including state
745 reimbursement systems, as well as the care-related and hospitality-oriented needs of the
746 proposed clientele. Generally, only Borrowers, Operators, Parent of Operators and
747 Management Agents whose principals have at least three years of relevant healthcare
748 operations experience successfully operating multiple projects similar size facilities with the
749 types of beds (e.g., licensure such as SNF, ALF, etc. or specialty such as ventilator beds)
750 and care acuity levels (e.g., rehab, long term care, etc.) proposed will generally qualify for
751 ORCF mortgage insurance. Those participants If the principals only have experience with
752 experience successfully operating only one project must have a and are proposing multiple
753 new FHA loans or loan(s) in new markets, experience longer operating history than three
754 years will generally be required. Experience in a market near the proposed market is more
755 highly valued than experience in a different region of the country; applications proposed in
756 a different State or market must demonstrate the principals' understanding of the particular
757 reimbursement system and market dynamics.

758

759 Lenders must provide a comprehensive explanation of the controlling participants'
760 residential healthcare related experience, including a Schedule of Real Estate Owned and/or
761 Operated (REO) demonstrating this experience. The experience must include marketing,
762 operating, and where applicable, repositioning/turning around, developing and leasing up
763 the types of beds proposed. The evidence provided to document this experience must
764 include an REO Schedule including, at a minimum, a complete list of the names of each
765 project, locations, types of care provided, unit and bed count, revenue, NOI, occupancy,
766 star ratings (as applicable), participants and dates of participation. Experience of the
767 Management Agent or Operator is generally not an acceptable mitigant to offset the

768 Borrower's lack of experience. ~~The evidence provided to document this~~If the Firm
769 Application cites the experience of the principals of the Operator, Parent of Operator or
770 Management Agent, the evidence must also include a complete list of the names of the
771 specific responsibilities for those principals at each project, types of care provided,
772 locations, unit and bed count, and dates. If a firm application cited.
773

774 If a Firm Application proposes to add units to the market, the evidence must also include
775 key operating metrics from initial lease-up to stabilization, including fill pace, occupancy,
776 and Net Operating Income. ~~If the firm application cites the experience of the principals of~~
777 ~~the Operator or Management Agent, the evidence must also include the specific~~
778 ~~responsibilities for those entities at each project. ORCF must ensure that participants have~~
779 ~~the requisite business and healthcare expertise to operate the project successfully and~~
780 ~~understand the health related and hospitality oriented needs of the proposed clientele.~~
781

782 **1. Additional Experience Requirements for 223(f) Applications:** For properties that
783 have been purchased within the past three years, the Borrower, Operator or Parent of
784 Operator must show evidence of recent experience operating the same type of facility
785 in similar markets as the subject application, with a demonstrated understanding of
786 reimbursement systems and market dynamics. The controlling participants of one or
787 more of these entities must have a demonstrated track record of operational
788 sustainability or improvement operating similar facilities. Additionally, if the
789 application is underwritten on an improvement in operations as a result of the new
790 Borrower or Operator taking over the property, the application must show evidence of
791 operational improvements in other similar properties, with a proven track record of
792 successfully improving and maintaining operations. In support, the Lender must
793 provide an REO Schedule and documentation in the Lender Narrative from other
794 similar project operations demonstrating successfully improved operations, including:
795

- 796 a. Property name and address
- 797 b. Facility type and number of beds
- 798 c. Borrower, Operator and Parent of Operator entities and controlling
799 participants
- 800 d. Key operating metrics over the time period (3 or more years) including before,
801 during and after transition to the new operator:
 - 802 i. Revenue
 - 803 ii. Net Operating Income
 - 804 iii. _____
 - 805 iv. Occupancy
 - 806 v. Star rating (as applicable)

807

808 **2. Additional Experience Requirements for Construction Projects:** The Borrower
809 entity must have at least one key Controlling Participant that has recent (generally
810 within the past five years) experience developing similar projects. Similar projects are
811 properties reasonably comparable in kind and scale to the subject of the proposed
812 transaction. Comparable in kind and scale means: (a) similar in physical size (e.g.,
813 number of units) and building type and uses (e.g., skilled nursing, assisted living,

814 memory care); (b) similar financially (e.g., revenues, expenses, size of mortgage,
815 required liquidity); and (c) similar operationally (e.g., target markets/resident
816 population, census mix, care type (skilled nursing, assisted living, memory care). In
817 addition,

- 818 a. The experienced participant(s) must have control over day-to-day operations of
819 the property.
- 820 b. If a joint venture of participants is proposed, the application should also
821 include evidence of the participants successfully working together in previous
822 projects, or in other similar joint venture arrangements.
- 823 c. The ownership interest must create an ability by the experienced participant to
824 direct the operations of the Borrower, or influence, either directly or indirectly,
825 the decision-making authority of the managing member or general partner and
826 those member(s) of business entities which, if they suffered material negative
827 financial or legal problems, would pose a risk to HUD.
- 828 d. In the absence of substantial equity investment by parties with the required
829 development/lease-up experience and capacity, the lender must demonstrate
830 that those parties nevertheless have an ample stake in the facility's successful
831 development/lease-up to stay fully engaged and committed regardless of
832 unanticipated occurrences throughout the process. Such evidence should
833 include, along with any other available indicators:
- 834 i. Reliance upon those parties by investors in the subject transaction who
835 are seasoned in investing in the senior care industry.
- 836 ii. Substantial adverse consequences to a well-established/highly favorable
837 industry reputation of the experienced parties should those parties fail
838 to achieve development and lease-up.
- 839 iii. Transaction-specific contractual obligations and resulting specific
840 adverse consequences to the experienced parties if the development is
841 not successfully completed and leased up.
- 842 iv. Substantial favorable financial incentives contingent upon timely
843 development and the degree of sustained operational/financial success
844 of the facility.
- 845 e. Additionally, the experienced participant is expected to be part of the Borrower
846 entity for the life of the loan, organization structures that anticipate less than
847 that term are not acceptable.
- 848 f. Experience of the Management Agent or Operator is not an acceptable mitigant
849 to offset the Borrower's lack of experience.
- 850 g. The Borrower's experience must include developing and leasing up the types
851 of beds proposed. The Lender must provide an REO Schedule, as noted above,
852 and documentation in the Lender Narrative about other similar developments,
853 including:
- 854 i. Property name and address
- 855 ii. Key operating metrics of the experience from initial lease-up to
856 stabilization, including:
- 857 (a). Fill pace
- 858 (b). Net Operating Income
- 859 (c). Number of beds, units or residents

860 (d). Occupancy

861 (e). Star rating (as applicable)

862
863 **CC.FF.Previous Participation Certification.** The purpose of the Previous Participation
864 certification review is to assure that controlling participants in ORCF projects are
865 responsible parties with regard to their participation in other governmental housing
866 transactions. Controlling participants in a proposed transaction must submit information
867 regarding previous participation in governmental housing transactions either via the
868 electronic Active Partners Performance System (APPS) or on the Consolidated
869 Certification. APPS submissions and Previous Participation Certification submissions must
870 be approved prior to issuance of a Firm Commitment. Should participants change, revised
871 submissions must be completed and approved prior to closing. Additional information on
872 the previous participation certification requirements can be found in Housing Notice H
873 2016-15 (or successors thereto).

- 874
875 1. **Controlling Participants.** Controlling Participants are those entities serving in the
876 specified capacity of Borrower, Management Agent, Operator, General Contractor, or
877 Master Tenant. Controlling Participants are individuals and entities determined by
878 HUD to exercise financial or operational control over the project. Housing Notice H
879 2016-15 (or successors thereto) provides additional detail on who HUD considers to
880 be a Controlling Participant for Previous Participation Review purposes.
881
882 2. **Organization Charts.** Organization charts are a visual representation of the
883 ownership structure of an organization. The organization chart must be clear enough
884 so that a person unfamiliar with the project and the entities involved can understand
885 the ownership and control structure. Housing Notice H0 2016-15 (or successors
886 thereto) details the organization chart submission requirements.

887
888 **GG. Quality of Care.**

889 Resident care in Section 232 facilities is of paramount importance. The lender must
890 demonstrate that operators are capable of providing appropriate care to residents. Thus,
891 when data suggests quality of care concerns, the lender must provide detailed explanation
892 of those matters in the Lender Narrative.

893
894 1. Examples may include situations when:

- 895 a. There is a 1 Star CMS rating for overall or health inspections,
896 b. There have been multiple “G” or Higher survey tags in the past 2 years,
897 c. There have been instances of abuse or neglect in the past 2 years, or
898 d. There have been other care related issues.

899
900 2. When these types of quality of care issues are present, the lender must address the
901 issues by providing specific details, including the following information:

- 902 a. Specific steps the operator has taken to improve the overall quality of care,
903 addressing the specific survey tags and quality of care in general.
904 b. Demonstrate how these steps have led to improved care and survey results.

905 c. Facility names and addresses for other facilities that are affiliated with the
906 principals of the operator, Star Ratings, an explanation of survey history at
907 those projects and information on any Denials of Payment or Civil Money
908 Penalties at these facilities to provide evidence that the operator is capable of
909 providing strong quality of care.

910
911 **3. One-Time Risk Assessment:** In the above situations, ORCF will generally require a
912 one-time on-site risk assessment for the proposed project, which must include the
913 following:

- 914 a. Review of both operational and clinical processes
- 915 b. Review of the environment for liability risk exposures
- 916 c. Identification of operational and clinical opportunities
- 917 d. Make recommendations for improvement of operational and clinical processes

918
919 The Operator should use the assessment to strengthen the risk management program.
920 In addition, if the assessment is completed prior to application submission the Lender
921 Narrative must summarize the assessment and the recommendations, the proposed
922 implementation strategy, and provide an explanation of why any recommendations
923 have not been implemented. If the assessment is not completed prior to application
924 submission, it may be required as a special condition of the Firm Commitment to be
925 provided prior to closing.

926
927 **4. Quality of Care Escrow:** ORCF will require an escrow equal to at least three months
928 of principal, interest and MIP for all projects with a 1-Star overall CMS rating or a 2-
929 Star overall CMS rating with 1-star health inspection rating or any actual harm tags in
930 the last two years and may require an escrow for projects with other quality of care
931 concerns. This escrow is not mortgageable and can be funded by cash or an
932 irrevocable letter(s) of credit issued to the lender by a banking institution.

933 Disbursements from the escrow may be authorized upon written approval from the
934 Lender's Servicer and subsequently ORCF after the start of amortization. Uses of this
935 escrow are only for principal, interest, mortgage insurance premium, and any lender
936 required loan escrows (e.g., property taxes). Unused portions will be returned to the
937 borrower after the project has met all the following conditions:

- 938 a. Project has maintained an average minimum debt service coverage ratio
939 (DSCR), as determined by ORCF, (including MIP) for a consecutive 12-
940 month period after Final Endorsement,
- 941 b. The project is not designated by the Centers for Medicare and Medicaid
942 Services (CMS) as a Special Focus Facility or similar future designation,
- 943 c. The project is not designated by CMS as a Special Focus Facility candidate or
944 similar future designation, and
- 945 d. The property currently has a 2-star or higher overall star rating on
946 Medicare.GOV or similar future Medicare.GOV rating, with at least a 3-star
947 inspection rating and no IJ or actual harm tags in the past three years.

948
949 **DD.HH.** **Risk Management Program.** Operators must implement and maintain a risk
950 management program which incorporates a real-time incident reporting and tracking system

951 that informs Operator's senior management of all incidents with the potential to expose the
952 Operator to liability for personal injury or other damages. Each incident must be reviewed
953 by the Operator's appropriately-trained professional staff, and such staff must follow-up on
954 incidents, as necessary. The risk management program must include appropriate training
955 for Operator's staff.

956
957 The risk management program, ~~which~~ must be reviewed by the Lender prior to application
958 submission, will also be reviewed and approved by ORCF prior to closing, and is expected
959 to be maintained for the life of the loan. If at some time in the future the Operator requests
960 to make any changes to the original risk management program that was approved by ORCF
961 prior to closing, Asset Management would review and consider the request on a case-by-
962 case basis.

- 963
964 1. **Internal.** Operator has the capacity to administer risk management that includes
965 developing and documenting a risk management plan, incorporating a
966 comprehensive software-based risk management program, and have designated staff
967 positions to implement the risk management program. In this approach, a highly
968 experienced long-term care risk manager develops the company's risk management
969 program, tracks incidents, analyzes incident trends, trains/re-trains front line staff as
970 needed, works with the professional liability insurance carrier, etc. This approach
971 could be implemented across multiple projects. ~~This would be~~ and is acceptable if
972 the Operator has the capacity and track record as demonstrated through appropriate
973 quality of care indicators.
- 974
975 2. **External.** Operator contracts with an experienced third-party provider of electronic
976 risk management. ~~This would~~ External programs will be required if the Operator
977 does not have the capacity to develop and implement an internal program or if the
978 ~~quality of~~ care indicators are below an acceptable level. This level of risk
979 management provides the highest degree of confidence, accuracy and follow-through
980 on reducing incidents and claims.

981
982 **The statement of work must include, at a minimum, the following:**

- 983 a. Access and use of an electronic incident tracking and reporting system
984 b. Project incident reporting and tracking with the third-party provider's data
985 processing/risk management center
986 c. Clinical specialists to review all incidents and trends and train staff
987 accordingly
988 d. Assist the project in developing, implementing and maintaining appropriate
989 risk-prevention initiatives

990
991 **EE.II. Deposit Account Control Agreement (DACA-Non-Governmental Receivables).**

992 ORCF requires the Borrower, Operator and/or Master Tenant to execute one or more
993 deposit account control agreements or similar agreements in a form approved by the FHA
994 Lender and ORCF. In this agreement(s), the Borrower, Operator and/or Master Tenant
995 acknowledge the FHA Lender as a secured party and grants to the FHA Lender control (as
996 defined in Section 9-104 of the UCC) of one or more deposit accounts of the Project and all

997 cash, ~~money~~money, and other property on deposit. [\(Please see Production, Chapter 16 for](#)
998 [further details\).](#)
999

1000 **FF-JJ. Deposit Account Instructions and Service Agreement (DAISA-Governmental**

1001 **Receivables).** ORCF requires the Borrower, Operator and/or Master Tenant to execute one
1002 or more DAISAs or similar agreements in a form approved by the FHA-insured Lender and
1003 ORCF on all projects with Governmental Receivables including accounts receivable from
1004 Medicaid, Medicare, or any other federal/state/local governmental entity that reimburses a
1005 health care project for patient services. This agreement outlines the instructions to the
1006 depository bank regarding its receipt of funds from governmental reimbursements and
1007 generally requires a daily sweep of such funds into an account subject to a deposit account
1008 control agreement. [\(Please see Production, Chapter 16 for further details\).](#)
1009

1010 **GG-KK. Accounts Receivable Financing and Deposit Account Control Agreements.**

1011 For projects involving Accounts Receivable (“[ARA/R](#)”) financing, the [ARA/R](#) Lender
1012 will also be a party to the deposit account control agreements. In some instances, the
1013 [ARA/R](#) Lender will also be the depository bank under the deposit control account
1014 agreements. The deposit account control agreements must address the priorities
1015 between the [ARA/R](#) Lender and the FHA Lender in the deposit account. Generally,
1016 the [ARA/R](#) Lender will have a first lien on the [ARA/R](#) and the FHA Lender will have a
1017 second lien on the [ARA/R](#). The FHA insured Lender must have a secured interest in the
1018 [ARA/R](#) and the FHA Lender must be able to capture the funds in the event that HUD takes
1019 possession of the Project. [\(Please see Production, Chapter 15 for further details\).](#)
1020

1021 **HH-LL. Sinking Fund.** The purpose of a Sinking Fund Account is to capture excess
1022 project capital in the earlier years of ~~an~~ FHA-insured mortgage and to set aside funds in a
1023 separate account to make principal payments in the later years of the mortgage in the event
1024 that project revenues are not sufficient to make the principal payments. The amount to be
1025 set aside is provided in the amortization schedule for the FHA mortgage. ORCF requires
1026 the establishment of a Sinking Fund Account for nursing homes in States that:

- 1027
- 1028 1. Include a capital component (depreciation and interest) that is greater than an
1029 insignificant amount in their Medicaid reimbursement to nursing homes, and
1030
- 1031 2. Use a pass-through method of paying the provider for the depreciation (straight line
1032 depreciation) on assets.
1033

1034 The sinking fund is "funds held by Lender on behalf of the Borrower," is held under the
1035 contract of mortgage insurance "for and on behalf of the Borrower," and as such, is
1036 unrelated to the bond transaction.
1037

- 1038 1. The Borrower must:
 - 1039 a. Agree to all requirements and conditions of ORCF.
 - 1040 b. Authorize through a power of attorney the appointment of the Lender as payee
1041 of third-party reimbursement checks (project funds) in the event of a default.

- 1042 c. Sign a sinking fund agreement with the Lender in addition to a regulatory
1043 agreement with HUD.
1044 d. In the event of default under the terms of the mortgage, pursuant to which the
1045 loan has been accelerated, the Secretary may apply or authorize the
1046 application of the balance in such fund to the amount due on the mortgage
1047 debt.
1048 e. In the event of any conflict or inconsistency between ~~this~~the sinking fund
1049 agreement and the FHA mortgage insurance documents, rules or regulations,
1050 the FHA mortgage insurance documents, rules and regulations shall control
1051 and prevail.
1052
- 1053 2. The sinking fund agreement must provide that withdrawals be made in accordance
1054 with an amortization schedule prepared by the Lender and only with the counter-
1055 signature of the Lender. The use of these funds for any other purpose is prohibited,
1056 without the express written permission of ORCF.
1057

1058 **H-MM. Initial Operating Deficit (IOD).** An IOD analysis is required on all applications where
1059 new units are being added to the subject or when the occupancy performance assumptions
1060 used in the underwriting are not presently being achieved by the subject. This analysis must
1061 be on the Initial Operating Deficit Escrow Calculation Template (Form HUD-91128-
1062 ORCF). Instructions for completing the Initial Operating Deficit Escrow Calculation
1063 Template can be found in Appendix 2.1. An escrow will be required when any period of
1064 deficit operations is identified. The escrow will provide funding for operating expenses and
1065 debt service when net income is inadequate during the initial lease-up and stabilization
1066 period. The escrow is not mortgageable, and must be funded either through cash or through
1067 one or more unconditional, irrevocable letter(s) of credit issued to the Lender by a banking
1068 institution.
1069

1070 Disbursements from the escrow may be authorized monthly with written approval from the
1071 Lender's Servicer and ORCF to meet any Cash Deficit in the operation of the Project. The
1072 term Cash Deficit means the shortfall between Income and Reasonable Operating
1073 Expenses. The IOD may also be used to cover Debt Service Payments and ~~Reserve for~~
1074 ~~Replacement~~R4R Deposits. Expenses not accounted for in the IOD calculation must not be
1075 considered reasonable operating expenses. Unused portions will be returned to the
1076 Borrower twelve months after final closing and when the project has demonstrated to
1077 ORCF's satisfaction that the Project has ~~achieved~~maintained an average minimum debt
1078 service coverage ratio (including the Mortgage Insurance Premium) ~~of at least 1.45~~, as
1079 determined by ORCF, for each a 12-month of three consecutive months period after final
1080 closing. ORCF will look to the servicing Lender to certify that this requirement has been
1081 met, based on financial statements provided to the Lender by the Borrower.
1082

1083 **NN. Short-Term Debt Service Reserve Escrow (DSR).** A DSR may be required on
1084 applications where units are being added to a market, or in 223(f) applications where
1085 projects have not demonstrated the underwritten NOI for ~~an appropriate period of time~~.
1086 ~~The DSR will~~a sustained period, generally the most recent 18 months. For example, where
1087 an addition is proposed (subject to the limitations outlined in 2.9.A.) or where historic

1088 operations under the current operator have not been achieved, or have a short track record,
1089 at the appraised or underwritten NOI. A short-term DSR may also be required as risk
1090 mitigation for the refinance of projects with a recent purchase that includes a change in
1091 Operator or other significant operational changes, as outlined in 2.9.O.
1092

1093 The DSR will typically be between six and twelve months of principal, interest and MIP
1094 payments, or longer as needed to mitigate risk. The escrow will provide funding for debt
1095 service payments in the event that income is not available ~~during the initial lease up and~~
1096 ~~stabilization period and the IOD is depleted.~~ The escrow is not mortgageable, and must be
1097 funded either through cash or one or more unconditional, irrevocable letter(s) of credit
1098 issued to the Lender by a banking institution. The amount of this debt service escrow may
1099 be increased at HUD's discretion if credit considerations warrant additional risk mitigation.
1100

1101 Disbursements from the escrow may be authorized monthly with written approval from the
1102 Lender's Servicer and ORCF to make debt service payments after the start of amortization.
1103 Unused portions will be returned to the Borrower after the project has maintained an
1104 average ~~of the underwritten minimum~~ debt service coverage (including MIP), as determined
1105 by ORCF, for a 12-month period after final closing. ORCF will look to the servicing
1106 Lender to certify that this requirement has been met, based on financial statements provided
1107 to the Lender by the Borrower.
1108

1109 **JJ.OO. Assurance of Funds to Meet IOD and DSR.** The Borrower may fund the IOD and
1110 DSR the following ways. Excess loan proceeds ~~may~~shall not be used to fund these
1111 escrows.
1112

- 1113 1. **Cash.** Escrow Agreement for Operating Deficits (Form HUD-92476B-ORCF)
1114 must be used when assurance is funded via non-project cash.
1115
- 1116 2. **One or more unconditional irrevocable letter(s) of credit.** Letters of Credit must
1117 be issued to the Lender by a banking institution. Letters of credit cannot be
1118 collateralized by project assets. HUD assumes no responsibility for reviewing the
1119 letter(s) of credit for sufficiency or enforceability.
1120

1121 **KK.PP. Long-Term Debt Service Reserve Account.** If ORCF determines the loan presents
1122 an atypical long-term risk, ORCF may require that the Borrower establish, at final closing
1123 and maintain throughout the term of the loan, a long-term debt service reserve account.
1124 This account is an eligible mortgageable expense and is to remain for the life of the
1125 loan. The amount required to be initially placed in the long-term debt service reserve
1126 account and the minimum long-term balance to be maintained in that account will be
1127 determined during underwriting and separately identified in the Firm Commitment.
1128 Funds may be released from the account in extreme situations with ORCF approval. In
1129 the event that ORCF approves a release, the account must be ~~refunded~~replenished, and
1130 the Borrower may shall not take ~~no~~ distributions until the account is fully
1131 ~~refunded~~restored.
1132

1133 **QQ.Supplemental Income Sources.** Supplemental income sources such as Upper Payment

1134 Limit (UPL), Intergovernmental Transfer (IGT), /Quality Incentive Payment Program
1135 (QIPP) or other similar income sources must be clearly identified and described in both the
1136 text of the Lender narrative and in tables, financial statements, and the sources and uses, as
1137 applicable. The Lender must evaluate the risk and stability of these income sources and
1138 clearly define mitigation such as modified capitalization rates, long-term debt service
1139 reserve escrow accounts, or other mitigations. The third-party appraiser will determine the
1140 appropriateness of including such income when establishing the market value of the
1141 property using the income approach. ORCF does endeavor to accommodate transactions
1142 for SNFs which receive these supplemental income streams, despite their complexities, as
1143 ORCF recognizes the additional revenue is beneficial to a facility, at least in the near-
1144 term. However, in order to minimize the risk associated with this financing mechanism,
1145 ORCF will not include these revenue streams in the lender’s underwritten NOI utilized for
1146 the debt service coverage loan constraint. Additionally, ORCF will not include more than
1147 15% of the total underwritten value attributed to that revenue stream in the loan to value
1148 loan constraint.

1149
1150 Supplemental revenue streams based on quality measures that are provided through a
1151 Medicaid add-on payment directly to the facility, such as Quality and Accountability
1152 Supplemental Payment (QASP) and Quality Measure Incentive (QMI), do not need to be
1153 valued separately and may be included as part of the regular revenue stream.

1154
1155 **LL.RR.** **Fair Housing and Equal Opportunity.** Borrowers and all contractors and
1156 subcontractors must comply with HUD Fair Housing and Equal Opportunity requirements,
1157 including selection of occupants, employment, physical and programmatic accessibility See
1158 (42 U.S.C. 3601, et seq.), (24 CFR Part 100 and subsequent Sections), and “Affirmative
1159 Fair Housing Marketing” (24 CFR Part 200.600 and Handbook 8025.1 Revision 2).

1160
1161 **MM.SS.** **Affirmative Fair Housing Marketing Plan.** Varies by program. See individual
1162 program sections below for more information.

1163
1164 **NN.TT.** **Accessibility.** ORCF requires that ~~projects~~**Projects** be in compliance with
1165 various accessibility requirements. See the Section 232 Program website for specific
1166 requirements.

1167
1168 **OO.UU.** **Federal Labor Standards.** Varies by program. See individual program sections
1169 below for more information.

1170
1171 **PP.VV.** **Military Impacted Areas.** ORCF generally does not provide mortgage
1172 insurance in military impacted areas unless ORCF determines that demand from
1173 ~~nonmilitary~~**non-military** households is sufficient to sustain occupancy in both the insured
1174 projects and the market as a whole.

2.6

Section 232 New Construction & Substantial Rehabilitation

1178 **B.A. New Construction.** A project qualifies as new construction when all project and
1179 construction elements are installed as part of the construction contract and no work has been
1180 done prior to the issuance of the HUD Firm Commitment.

1181
1182 **C. Substantial Rehabilitation.** Substantial Rehabilitation transactions finance repairs and
1183 rehabilitation of existing properties that are or have been previously occupied.
1184 (Conversions of a non-residential to residential use are also included and may be financed
1185 as substantial rehabilitation). Projects in which construction of above ground
1186 improvements were started but not completed or inhabited are not eligible. A project
1187 qualifies as a substantial rehabilitation project when:

1188
1189 **D.B. The the** hard costs of repairs, replacements, and improvements (not including major
1190 movable equipment) is equal to or exceeds 15% of the project's as complete value after
1191 completion of all repairs, replacements, and improvements. Additions are permitted in
1192 substantial rehabilitation projects, but the costs of the addition are not included in the
1193 eligibility test; ~~OR,~~

1194
1195 ~~1. Two or more major building components are being substantially replaced. The~~
1196 ~~component must be significant to the building and its use, normally expected to last~~
1197 ~~the useful life of the structure, and not minor or cosmetic. Substantially replaced~~
1198 ~~means that at least 50% of the component must be replaced. Examples of major~~
1199 ~~building components are: roof structures, wall or floor structures, foundations,~~
1200 ~~plumbing, central heating and air conditioning systems, and electrical systems.~~
1201 ~~Examples related to a roof replacement include major building components such as~~
1202 ~~roof sheathing, rafters, framing members; and examples of minor building~~
1203 ~~components include shingles or built-up roofing.~~

1204
1205 **E.C. Insurance of Advances vs. Insurance Upon Completion.** ORCF can insure loans to
1206 cover both the construction and permanent loan (Insurance of Advances) or just the
1207 permanent loan (Insurance upon Completion). For Insurance of Advances, an approved
1208 construction contract must be in place, along with other requirements at 24 CFR 200.50
1209 through 200.56. See Production, Chapter 18 for specific instructions for Insurance Upon
1210 Completion projects.

1211
1212 **F.D. Loan Term.** The maximum loan term is 40 years or 3/4 of the remaining economic life of
1213 the property, whichever is less. The minimum loan term may shall not be less than 10
1214 years.

1215
1216 **G.E. Commercial Space:** Commercial space is limited to a maximum of 10% of the gross
1217 floor area of the project and 15% of the effective gross project income. Commercial space
1218 that is intended to exclusively serve the residents of the project is not counted toward the
1219 space and income limitations. The Lender must use a minimum vacancy of 20% when
1220 underwriting commercial space income. The Borrower must submit copies of the
1221 commercial leases to ORCF for approval. ORCF may require additional documentation prior
1222 to approving commercial space.

1223

1224 **H.F. Cost Certification.** The Borrower is required to submit a cost certification prepared by
1225 an independent public accountant upon completion of construction or substantial
1226 rehabilitation. The general contractor is required to submit a cost certification where a cost-
1227 plus form of construction contract is used. Subcontractors with an identity of interest with the
1228 Borrower or general contractor are also required to cost certify. The loan amount that is finally
1229 endorsed for insurance by ORCF after completion of construction may be affected by the
1230 ORCF cost certification review. (See Production, Chapter 11 for complete details.)
1231

1232 **H.G. Federal Labor Standards.** The general contractor and all subcontractors are
1233 required to comply with federal wage and reporting requirements, including the payment of
1234 Davis-Bacon prevailing wages and the submission of weekly certified payroll reports.
1235 Prevailing wage schedules are issued by the Department of Labor, and are available on their
1236 website. ~~There are two different~~ Different types of wage rates ~~that~~ could apply to Section
1237 232 projects, ~~Residential and Commercial~~, based on definitions established by the
1238 Department of Labor. The Lender must review which wage ~~decision applies~~ decisions apply
1239 to the project in the Lender narrative, but ultimately the wage ~~decision is~~ decisions are
1240 determined by HUD's Office of Davis-Bacon and Labor Standards and Enforcement.
1241

1242 **H.H. Assurance of Completion.** The Borrower shall provide for assurance of completion of
1243 the project in forms approved by ORCF.
1244

- 1245 1. For non-elevator or three story or less elevator buildings where the cost of
1246 construction or rehabilitation is more than \$500,000 the assurance must be in the form
1247 of corporate surety bonds for payment and performance, each in the amount of 100%
1248 of ORCF's estimate of construction or rehabilitation cost. As an option, ORCF would
1249 accept a completion assurance agreement secured by a cash deposit or Letter of
1250 Credit in the amount of 15% of the ORCF estimate of construction or rehabilitation
1251 cost.
1252
- 1253 2. For elevator buildings of 4 stories or more, the assurance must be in the form of
1254 corporate surety bonds for payment and performance, each in the amount of 100% of
1255 ORCF's estimate of construction or rehabilitation cost. As an option, ORCF would
1256 accept a completion assurance agreement secured by a cash deposit or Letter of
1257 Credit in the amount of 25% of ORCF's estimate of construction or rehabilitation
1258 cost. The Lender may provide more stringent requirements.
1259

1260 **H.I. Inspection Fee.** The HUD inspection fee is \$5 per thousand of loan amount for new
1261 construction (0.0050 x the loan amount), and \$5 per thousand of improvement costs for
1262 substantial rehabilitation (0.0050 x Total Structures for All Improvements on the Form HUD
1263 92264a-ORCF, Maximum Insurable Loan Calculation).
1264

1265 **H.J. Mortgage Insurance Premium (MIP).** As stated in Section 2.5 above, the current MIP
1266 rates are published in the Federal Register. For construction projects, the following apply:
1267

- 1268 1. The Lender must provide a check for one year of MIP at initial closing.
1269

- 1270 2. For underwriting and cost certification purposes, the MIP must be calculated on a per
1271 diem basis.
- 1272
- 1273 3. Lenders may request release of funds from the working capital account to make the
1274 year 2 payment if the project has not yet reached final closing. This request must be
1275 made in writing to the ORCF Closing Coordinator.
- 1276

1277 **M.K. Working Capital Escrow:** The working capital escrow requirement for new
1278 construction Insured Advances transactions is 4% of the loan amount, half of which will be a
1279 construction contingency for cost overruns and approved change orders. A separate section to
1280 the working capital escrow will govern the 2% construction contingency. The construction
1281 contingency portion of the escrow will be refunded to the developer at final closing if not
1282 used. Change orders funded from the contingency portion of the working capital escrow will
1283 not be considered as the basis for a request for an increased loan amount. These funds are
1284 not mortgageable and the unused portion will be returned to the Borrower if not needed. ~~The
1285 working capital portion of the escrow will be released upon the Lender's request 12 months
1286 after final closing and when the project has demonstrated to ORCF's satisfaction that the
1287 project has achieved break-even occupancy for each month of six consecutive
1288 months. Break-even occupancy is defined as 1.0 debt service coverage, based on all sources
1289 of project income including ancillary income, for each of six consecutive months.~~ New
1290 Construction projects that apply for insurance upon completion (without insured construction
1291 advances) and Substantial Rehabilitation projects must meet the working capital
1292 requirements for projects with insurance of advances except for the extra 2% construction
1293 contingency section of the working capital requirement.

1294

1295 The Working Capital Escrow is designed to cover accruals of taxes, insurance, and interest in
1296 the case of construction delay, construction contingencies for cost overruns and change
1297 orders, and other miscellaneous expenses which are not included in the loan and is required
1298 for new construction and substantial rehabilitation proposals. A working capital escrow is
1299 required for both for-profit and non-profit projects.

1300

1301 **Final Release of Escrow.**

- 1302 1. Subject to HUD approval, the Lender may release any unused balance in the
1303 working capital portion of the escrow to the Borrower if the project is not in
1304 default and when the operations of the project have demonstrated to ORCF's
1305 satisfaction that the project has achieved break-even occupancy for each month of
1306 six consecutive months. Break-even occupancy is defined as 1.0 debt service
1307 coverage, based on all sources of project income including ancillary income, for
1308 each of six consecutive months.
- 1309 2. If the mortgage is in default, the Lender must apply any balance of the escrow
1310 (either working capital or construction contingency portions) to cure a default,
1311 where a default occurs before its release.
- 1312 3. At final endorsement, any remaining balance of the new construction contingency
1313 portion of the escrow may be used to fund any latent defects assurance or escrow
1314 for delayed construction items or if these needs are otherwise met, refunded to the
1315 Borrower.

1316
1317 **N.L. Major Movables.** Reasonable costs of Furniture, Fixture and Equipment (FF&E) may
1318 be included in the mortgageable project costs.

1319
1320 **O.M. Minor Movable Equipment and Supplies.** Costs for expendable ~~nonrealty~~non-realty
1321 items such as ~~china~~dishes, flatware, utensils and instruments, linens, etc. ~~may~~, shall not be
1322 included in the general construction contract nor in major movable equipment. A minor
1323 movables equipment escrow account must be established at initial closing. These funds are
1324 not mortgageable and the unused portion will be returned to the Borrower if not needed. The
1325 Lender must complete an analysis of the needed minor movable equipment and provide
1326 ORCF with a cost estimate for the minor movable equipment escrow.

1327
1328 **N. Equity Contribution.** ORCF expects that New Construction and Substantial Rehabilitation
1329 projects will have sufficient cash equity in the project in the form of reserves (e.g., initial
1330 operating deficit reserve, debt service escrow, working capital escrow) to be available to
1331 support the project through opening, lease-up and stabilization. Consideration of sufficient
1332 equity levels includes determining the percentage of cash that is being contributed to the
1333 transaction relative to the total cost of the project. While a definitive degree of equity is not
1334 required due to the unique nature of each transaction, a level of 20%-30% equity, inclusive of
1335 escrows and hard costs of construction, on new construction or substantial rehabilitation
1336 projects is expected. Cash equity is expected to be available to meet the expected equity
1337 contribution levels. ORCF does not dispute that there may be additional equity value in a
1338 project's land or CON, and while these other forms of project contributions are viewed as
1339 enhancements to the proposed project, they are not cash that is available to support the
1340 project through to stabilization.

1341
1342 **P.O. Reserve for Replacement, (R4R).** A 15-Year ~~Replacement Reserve~~R4R analysis with
1343 recommendations for Annual Reserve Deposits must be submitted by the Lender in the loan
1344 application package (in the Final Submission package, in the case of a two-stage application).
1345 The Lender is required to obtain a PCNA to re-analyze the capital needs in Year 10. ~~The~~
1346 ~~Reserve for Replacement~~The 10-year PCNA reports are due on the later of the 10th
1347 anniversary of Final Closing, or the last date of the most recent PCNA completion date that
1348 was approved by HUD, not to exceed ten years. The R4R schedule must include the
1349 following:

- 1350
1351 1. Combined analysis of both capital items and major movable equipment;
1352
1353 2. Recommendation of Annual Reserve Deposits:
1354 a. Must be based on actual expected capital needs,
1355 b. Must reflect level annual deposits in years 1 through 15, and
1356 c. Must have a minimum balance of \$1,000 per unit in years 2 through 15.

1357
1358 **Q.P. Builder and Sponsor's Profit and Risk Allowance (BSPRA).** HUD's Section
1359 221(d)(4) Multifamily Housing Mortgage Insurance program allows for the use of BSPRA.
1360 The calculation of BSPRA is not applicable for Section 232 projects.
1361

1362 **R.Q. Deferred Builder's Profit.** Borrower and General Contractor may wish to defer
1363 payment of part or all of the Builder's Profit until final closing. This is allowable, but must
1364 be disclosed in the Construction Contract and on Contractor's and/or Mortgagor's Cost
1365 Breakdown (Form HUD-2328).

1366
1367 **S.R. Affirmative Fair Housing Marketing Plan.** The Affirmative Fair Housing Marketing
1368 Requirements (24 CFR 200.600, Subpart M) apply to all insured new construction and
1369 substantial rehabilitation projects. Each applicant must submit an Affirmative Fair Housing
1370 Marketing Plan (Form HUD-935.2A2D-ORCF). The plan must describe an affirmative
1371 program to attract ~~tenants~~residents regardless of race, color, religion, sex, marital status,
1372 actual or perceived sexual orientation, gender identity, disability, familial status or national
1373 origin ~~to the housing for initial rental.~~ The affirmative advertising program must use
1374 majority and minority media and must identify those groups within the eligible population
1375 that are considered least likely to apply for the housing without special outreach. The plan
1376 must also include information on the applicant's ~~nondiscriminatory~~non-discriminatory hiring
1377 policy, its training program on ~~nondiscrimination~~non-discrimination for its rental staff, and
1378 the display of the Department's Equal Housing Opportunity logo type and slogan. HUD
1379 must review and approve the Plan.

1380
1381 **T.S. Pre-Opening Management Fees.** Pre-Opening Management Fees include preparing,
1382 updating and reviewing lease-up and operational budgets; budgeting, coordinating, and
1383 planning for appropriate furniture, fixtures, and equipment; coordination and selection of
1384 appropriate business systems (e.g., emergency call, phone and computer systems); occupancy
1385 development; licensing submissions and plans; staff hiring and training; and, development of
1386 operations and systems manuals for major functions (administration, nursing, marketing,
1387 dietary, etc.). ORCF will allow reasonable pre-opening management fees to be included as a
1388 mortgageable item in the event that there is not an identity of interest between the Borrower
1389 and entity that will be providing the pre-opening management services. The Lender must
1390 review the prior experience of the service provider to ensure they have sufficient experience
1391 and must submit a line-item budget detailing how the funds will be used.

1392
1393 **U.T. Marketing.** An allowance for marketing expenses may be included as a mortgageable
1394 item. The Lender must review the marketing plan and budget to assure that the marketing
1395 expenses are reasonable, and that sufficient funds will be available to market the project.

1396
1397 **U. Developer and Housing Consultant Fees.** Developer and Housing Consultant Fees are not
1398 permitted as mortgageable expenses on Section 232 projects.

1400

2.7

RESERVED

1401

1402

1403

2.8

Section 232/241(a) Supplemental Loans

1404
1405 A Section 232/241(a) Supplemental Loan may be used to ~~(1) finance improvements;~~

1406
1407 (1) Improvements consisting of repairs or additions to an alterations;

1408 (2) Construction of additional units, or expansion of the footprint of the existing HUD
1409 insured Section 232 project (including the building, so long as the number of units in
1410 the new addition of new beds/units); (2) provide financing for furniture is equal to or
1411 less than the existing building;

1412 (3) Furniture and major movable equipment to be used in the operation of the project,
1413 and/or (3) finance energy

1414 (4) Energy conservation improvements.

1415
1416 This financing is a supplement to the existing FHA-insured loan(s) and is available without
1417 refinancing the existing loan(s). The purpose of the supplemental loan is not to provide luxury
1418 items, nor is it to provide extensive hospital type equipment in a residential healthcare project.
1419 The purpose is to provide projects with a means to keep the project competitive, extend its
1420 economic life, and provide for financing replacement of obsolescent equipment.

1421
1422 Borrowers proposing to include a land purchase with a Section 241(a) Supplemental Loan may
1423 be able to do so as long as the addition or improvements are funded with the proceeds of the
1424 supplemental loan, and the construction is commenced within a reasonable time from closing;
1425 however, the 241(a) supplemental loan on an existing 232 project may shall not exceed the
1426 maximum mortgage amount prescribed under Section 232 of the National Housing Act.

1427
1428 The supplemental loan does not alter the usual requirements outlined in the original Regulatory
1429 Agreement. Section 232/241(a) projects are generally underwritten and reviewed in the same
1430 manner as are the Section 232 Substantial Rehabilitation projects as clarified below:

1431
1432 **A. Insurance of Advances.** Insurance of advances will be available only for supplemental
1433 loans of \$100,000 or more. For Insurance of Advances, an approved construction contract
1434 must be in place, along with other requirements at 24 CFR 200.50 through 200.56.

1435
1436 **B. Inspection Fee.** Same as for Substantial Rehabilitation.

1437
1438 **C. Working Capital.** No working capital deposit is required.

1439
1440 **D. Federal Labor Relations Standards.** When a supplemental loan is provided under Section
1441 241(a) of the Act, it is subject to Davis-Bacon prevailing wage requirements only if (1) the
1442 current mortgage on the project is insured under a program that was subject to Davis-Bacon
1443 in accordance with Sec. 212 of the National Housing Act, or (2) the current mortgage is a
1444 HUD-held mortgage that was originally insured under a program that was subject to Davis-
1445 Bacon in accordance with Sec. 212. Davis-Bacon wage rates would not apply to a Sec.
1446 241(a) supplemental loan on a project where the current insured mortgage is not subject to
1447 Davis-Bacon and/or an earlier FHA-insured mortgage that was subject to Davis-Bacon has
1448 been paid off prior to application for the Sec. 241(a) loan. For example, if the project's
1449 original loan was a Section 232 New Construction loan (that has not yet matured or been pre-

1450 paid), the Section 241 loan would be subject to Davis-Bacon. If the project's original loan
1451 was a 232/223(f) loan, then the Section 241 loan would not be subject to Davis-Bacon.

1452
1453 **E. Loan Term.** The loan term is coterminous with and limited to the remaining term of the
1454 existing insured mortgage, unless otherwise approved by HUD.

1455
1456 The loan term mayshall not be less than 10 years.

1457
1458 **F. Commercial Space.** Commercial space is limited to a maximum of 10% of the gross floor
1459 area of the project and 15% of the effective gross project income. Commercial space that is
1460 intended to exclusively serve the residents of the project is not counted toward the space and
1461 income limitations. The Lender must use a minimum vacancy of 20% when underwriting
1462 commercial space income. The Borrowers must submit copies of the commercial leases to
1463 ORCF for approval. ORCF may require additional documentation prior to approving
1464 commercial space.

1465
1466 **G. Reserve for Replacement, (R4R).** The Lender must complete an analysis of the existing
1467 replacement reserveR4R account to determine whether additional deposits to the account will
1468 be required as a result of the supplemental loan. A full 15-year analysis, similar to that
1469 completed as part of a PropertyProject Capital Needs Assessment (PCNA), may not be
1470 required if the status of the reserve for replacementR4R account can be determined in
1471 consultation with the ORCF Account Executive. Annual Reserve deposits must be level (the
1472 same amount each year) in years 1-15, and must provide for a minimum of at least \$1,000
1473 per unit each year. The 10-year PCNA reports are due on the later of the 10th anniversary of:
1474 the approved Permission to Occupy, HUD-92485 (for construction projects), Final
1475 Endorsement, or the last date of the most recent PCNA completion date that was approved by
1476 HUD, not to exceed ten years.

1477
1478 **H. Affirmative Fair Housing Marketing Plan Requirements (AFHMP).** An AFHMP is
1479 required for new projects and an updated AFHMP is required when there is an increase or
1480 reduction in the number of beds or units, or when there is some other form of physical
1481 conversion, such as the conversion of beds to more conventional dwelling units or vice-
1482 versa. Such physical changes have implications for possible changes in marketing strategy.
1483 When any AFHMP is prepared, it must include a marketing strategy designed to reach the
1484 population in the market area that is least likely to apply for or occupy the particular project.
1485 Form HUD-935.2A2D-ORCF (the AFHMP) provides instructions for determining
1486 marketing targets and completing the form.

1487
1488 An existing AFHMP must be reviewed at least every five years and when there are
1489 significant demographic changes in the marketing area –to determine whether an update is
1490 needed. Also, an existing AFHMP must be reviewed to see if an update is needed when
1491 other significant events occur or changes in occupancy policies are proposed - for example,
1492 a proposed change in the targeted mix of elderly residents and non-elderly disabled
1493 residents. Other examples of circumstances when an AFHMP shouldmust be reviewed for a
1494 needed update include if the project is having difficulty maintaining occupancy, if there is a
1495 change in the designation of the marketing area or expanded marketing area, and if the

1496 composition of current occupancy or the waiting list do not sufficiently match the diversity
1497 of the current or proposed marketing area. The ~~project owner~~Borrower , Operator or
1498 ~~management~~Management Agent must maintain records of the result of the review and,
1499 whether an updated form must be submitted to HUD for approval or not, the records must
1500 show that a review was conducted, the results of the review, and whether/how the AFHMP
1501 was updated or why an update was not needed.
1502
1503

2.9

Section 232/223(f) Refinance

1504
1505 The major requirements for Section 232/223(f) Projects for acquisition or refinancing are as
1506 follows:
1507

1508 A. **Property eligibility.** The project must have been completed or substantially rehabilitated
1509 for at least three years prior to the date of the Firm Commitment application. Projects
1510 with additions (i.e., construction of additional units or expansion of the footprint of the
1511 existing building) completed less than three years ~~previous~~prior to the date of the Firm
1512 Commitment are eligible as long as the addition was not larger than the original project in
1513 size and number of beds.
1514

1515 1. Any property acquired before the date of the mortgage insurance application will
1516 be treated as a refinance transaction.

1517 ~~1.2.~~ Any property acquired after the date of the mortgage insurance application
1518 will be treated as a purchase.
1519

1520 ~~2.3.~~ In a purchase transaction, any identity of interest, however slight, between
1521 seller and purchaser requires the application to be processed as a refinance. An
1522 owner Operator that continues to operate the project after the sale constitutes
1523 an identity of interest.
1524

1525 B. **Ineligible projects.** Projects requiring a level of repairs that constitutes substantial
1526 rehabilitation, as defined in this chapter, are not eligible for mortgage insurance under this
1527 section.
1528

1529 C. **Insurance upon completion.** ORCF will only insure the ~~permanent~~ loan under this
1530 program if all critical repairs are completed before ORCF closing of the loan.
1531

1532 D. **No Equity Take-Cash Out.** Borrowers and Operators ~~may~~shall not receive any cash
1533 proceeds from the refinance of the loan under Section 232/223(f). The sole purpose for
1534 the ~~program~~refinance authority is for ~~owners~~Borrowers to refinance existing debt at lower
1535 interest rates, reduce debt service requirements, and make needed repairs. ~~Special~~
1536 ~~circumstances may exist when dealing with REITs, see Production, Chapter 3 discussion of~~
1537 ~~existing indebtedness.~~
1538

1539 E. **Loan Term.** The maximum loan term is 35 years or 75% of the remaining economic life
1540 of the property, whichever is less (See 24 CFR 200.82). A lower term may be appropriate

to mitigate loan risk, but ~~may~~shall not be less than 10 years.

F. **Commercial Space:** Commercial space is limited to a maximum of 20% of the gross floor area of the project and 20% of the effective gross project income. Commercial space that is intended to exclusively serve the residents of the project is not counted toward the space and income limitations. The Lender must use a minimum vacancy of 20% when underwriting commercial space income. The Borrowers must submit copies of the commercial leases to ORCF for approval. ORCF may require additional documentation prior to approving commercial space. See Chapter 5.3.R.4.h Valuation - Income Approach, Commercial regarding IOI Leases for Commercial Space.

G. **Inspection Fee:**

1. If the total cost of the critical, non-critical and Borrower-proposed repairs is equal to or less than \$3,000 per underwritten bed, the HUD Inspection Fee is \$30 per underwritten bed. ~~This includes projects where there are no repairs.~~

2. HUD will not charge an inspection fee when there are no repairs.

~~2.3.~~ If the total cost of the critical, non-critical and Borrower-proposed repairs is greater than \$3,000 per underwritten bed, the HUD Inspection Fee is 1% of the total cost of the critical, non-critical and Borrower-proposed repairs.

~~3.4.~~ Note that if the Lender elects and is approved to follow the optional process for delegated non-critical repair escrow administration described below in Section 2.9.K.3, HUD will not charge an inspection fee.

H. **Lender Fees & Charges.** The maximum financing fee the Lender may charge is 3.5% of the loan amount. Higher fees up to 5.5% are permissible in bond transactions. (See Production, Chapter 3) for program specific fees. See Production Chapter 11 for costs included in the maximum financing fee.)

I. **Federal Labor Standards.** To be eligible under this section, the level of required repairs cannot meet the standard for substantial rehabilitation. Therefore, the prevailing wage requirements (Davis-Bacon) of the Department of Labor do not apply to this program.

J. **Affirmative Fair Housing Marketing Plan Requirements.** Mortgage insurance under Section 223(f) of the National Housing Act, while covered by the ~~non~~discrimination~~non-~~discrimination provisions of the Fair Housing Act and Executive Order 11063, is exempt from the submission of a written plan. However, a Section 223(f) applicant is required to conceive, implement, and maintain records for its affirmative marketing efforts.

K. **Repairs.** If the Lender is proposing that repairs be financed as part of the loan, the Lender must submit a list of the proposed repairs and evidence that the associated costs have been paid or an obligation of the Borrower to pay their associated costs. The Lender must include all repairs identified in the PCNA, or an explanation as to why any repairs have not

1587 been included. Lenders should also review the proposed repairs relative to the Section 232
1588 program’s Environmental requirements and HUD’s definition of “routine maintenance”.
1589 Note that any changes in the proposed repairs prior to closing may trigger additional
1590 review requirements. (See Production, Chapter 7)

- 1591 1. Critical repairs must be performed prior to closing of the loan.
- 1592
- 1593
- 1594 2. Non-critical repairs, including Borrower-Elective Repairs, approved by ORCF
1595 ~~may~~must be completed ~~after~~within 12-months of closing ~~when a financial.~~ An
1596 escrow equal to 120% of the non-critical repair costs ~~is~~will be established at
1597 closing. Completion of repairs is expected to be performed within 12 months of
1598 closingCertain repair costs are mortgageable items (see Production, Chapter
1599 3.3.A.9), but the 20% completion escrow is not mortgageable and must be funded
1600 with cash or an irrevocable letter of credit.
- 1601
- 1602 3. Optional Process for Delegated Non-Critical Repair Escrow (NCRE)
1603 Administration to FHA Lenders/Servicers. See Asset Management,
1604 Chapter 3.2.4.H for additional details.
 - 1605 a. The Lender’s Firm Commitment application (in the Lender Narrative) must
1606 specify that the Lender will assume ~~noncritical~~non-critical repair escrow
1607 administration on that particular transaction.
 - 1608 b. The fee(s) to pay for the inspection(s) discussed in Asset Management,
1609 Chapter 3.2.4.~~GH~~.3, may be treated as a HUD eligible cost, and must be listed
1610 on the Maximum Insurable Loan Calculation (Form HUD-92264a-ORCF) on
1611 the Sources and Uses tab in the “Other (Describe)” category under “HUD
1612 Eligible Costs.” (Do not identify the cost as “HUD Inspection Fee” as that
1613 term indicates that HUD is responsible for administration of the escrow.)
 - 1614 c. The Firm Commitment will include a Special Condition acknowledging that
1615 the Servicing Lender has been approved to administer the NCRE ~~and~~
1616 addressing the refund of the HUD Inspection Fee.
- 1617
- 1618 4. See Production, Chapter 10.16 – Completion of Repairs Pursuant to Section 223(f)
1619 and 223(a)7, for ~~details~~additional details about repair completion requirements.

1620

1621 L. **Reserve for Replacement. (R4R).** A 15-Year ~~Replacement Reserve~~R4R analysis with
1622 recommendations for Initial and Annual Reserve Deposits must be submitted by the
1623 Lender in the loan application package. See Production, Chapter 4.5 – Section 232/223(f),
1624 for details. The Lender is required to obtain a new PCNA to re-analyze the capital needs in
1625 Year 10. ~~The Reserve for Replacement~~The 10-year PCNA reports are due on the later of
1626 the 10th anniversary of Final Endorsement, or the last date of the most recent PCNA
1627 completion date that was approved by HUD, not to exceed ten years. The R4R schedule
1628 must be based on the PCNA and must include the following:

- 1629
- 1630 1. Combined analysis of both capital items and major movable equipment;
- 1631
- 1632 2. Recommendation of an Initial Deposit;

- 1633
1634 3. Recommendation of Annual Reserve Deposits:
1635 a. must reflect level annual deposits in years 1 through 15, and
1636 b. must have a minimum balance of \$1,000 per unit in years 1 through 15.
1637

1638 **M. Properties Accessibility Compliance Requirements.** The applicability of various
1639 accessibility guidelines and laws, and the permissible time for making such repairs is
1640 described in the Accessibility Matrix for Section 232 available on the Section 232 Program
1641 website located under “Guidance for Lenders.” Where a state or local law has higher
1642 accessibility requirements, the property must be modified or retrofitted to comply with
1643 those standards.
1644

- 1645 1. **Fair Housing Act Accessibility violations.** Any property available for first
1646 occupancy after March 13, 1991, that does not comply with the Fair Housing Act
1647 accessibility design and construction standards must, as a condition of mortgage
1648 insurance, be modified or retrofitted to comply with Fair Housing Act accessibility
1649 design standards. The modifications/retrofits may be completed after closing with
1650 appropriate financial escrows at closing, with all work items performed within 12--
1651 months in accordance with ORCF instructions and critical items completed
1652 immediately. ~~The applicability of various accessibility guidelines and laws, and the~~
1653 ~~permissible time for making such repairs is described in the Handicapped~~
1654 ~~Accessibility Matrix for Section 232 available on the Section 232 Program website.~~
1655 ~~Direct link:~~
1656 ~~<http://portal.hud.gov/hudportal/documents/huddoc?id=AccessMatrixSec232.docx>~~
1657

- 1658 2. ~~Where~~**Section 504 of the Rehabilitation Act of 1973.** Section 504 applies to all
1659 properties operated, financed, constructed, or altered as a state or local law has
1660 higher part of a program or activity where there is federal financial assistance.
1661 HUD’s Section 504 regulations require accessibility requirements, the property
1662 must be modified or retrofitted to comply compliance with those standards. In
1663 addition, refer also to the Uniform Federal Accessibility Standard and for Standards
1664 (UFAS) or HUD’s Deeming Notice, 79 FR 29671, May 23, 2014. Repairs ensuring
1665 program accessibility compliance are required if the property is not currently
1666 compliant with the standards.
1667

- 1668 ~~2.3.~~ **Title II and III of the Americans with Disabilities Act (ADA).** Title II of the
1669 ADA applies to all properties operated, financed, constructed, or altered as a part of
1670 a State or local government’s services, programs, or activities. Title III of the ADA
1671 applies to any place of public accommodation at the property (e.g., leasing office,
1672 commercial space), refer to Title III of the Americans with Disabilities Act.) Both
1673 Titles II and III of the ADA require compliance with the 2010 ADA Standards for
1674 Accessible Design in any new construction, alterations, or modifications made
1675 achieve program accessibility or remove architectural barriers when readily
1676 achievable.
1677

1678 **M.N. Review of the Project’s Financial Performance.** The Lender must review the three

1679 years historic annual and trailing 12-month financial statements to assess the project's
1680 financial performance, and must base underwritten income and expenses on a
1681 consideration of historic and trailing twelve-month performance. Changes in recent
1682 performance relative to historic performance ~~must~~should be carefully reviewed to assure
1683 conservative underwriting. The Lender must use the project-specific expense for
1684 underwritten reserve for replacement, taxes ~~and management fee.~~, and management fee.
1685 The Lender should also rely heavily on historic project-specific data in sizing the loan
1686 amount and calculating the debt service coverage ratio. As a result, the Lender's
1687 underwritten income for loan sizing, including LTV, may be less than the appraisal's
1688 concluded income for valuation purposes, which may differ from historic income.

1689
1690 Lenders must review the most recent financial statements available prior to application
1691 submission and include those statements in the application. In addition, the financial
1692 records submitted to ORCF must include certified financials that are the same as those
1693 supplied to the third-party appraiser, so that ORCF appraisal reviewer can reconcile the
1694 history shown in the appraisal to the certified financials. ORCF may also request updated
1695 financial statements prior to loan committee, particularly if the data is over 90 days old.

1697 **O. Risk Mitigation for Refinance of Projects with a Recent Purchase with Change in**
1698 **Operator or Significant Operational Changes.** ORCF considers projects to fall into this
1699 category when there has been a purchase of real estate that occurred within 2 years that
1700 includes a change in Operator or a short history of significant operational changes. Due to
1701 the increased risk potential related to these changes, Operators/Parent of Operators must
1702 demonstrate the ability to successfully take over operations, and in the case of operational
1703 changes, the ability to sustain those changes or improvements. Examples of operational
1704 changes include, but are not limited to, material increases in census, improvements in payor
1705 mix, or a reduction in expenses that could adversely affect the facility or quality of
1706 care. Operators who are exercising a purchase option and have operated the project for more
1707 than 2 years are excepted from this requirement unless recent significant operational changes
1708 are underwritten.

1709
1710 In these scenarios, ORCF will require the following:

- 1711
1712 1. Actual operations must demonstrate support of the underwritten level and the ability
1713 to sustain those levels. The Lender Narrative should include a detailed explanation of
1714 the changes the operator has implemented at the facility and the ability to sustain
1715 those improvements over the long term.
- 1716 2. The Lender must provide evidence of the Borrower/Operator/Parent of Operator
1717 experience with other similarly improved projects.
- 1718
1719 3. The Operator must have a proven track record of successful changes in operations
1720 and maintaining operations. This record includes both financial and quality of care
1721 metrics. In support of the Operator's proven track record, the Lender Narrative must
1722 provide documentation from other similar project operations. A short-term debt
1723 service reserve escrow equal to 24 months of principal + interest + MIP is required.

1724 Unused portions will be returned to the Borrower after the project has maintained an
1725 average minimum debt service coverage, as determined by ORCF, for a 12-month
1726 period after final closing. ORCF will look to the servicing Lender to certify that this
1727 requirement has been met, based on financial statements provided to the Lender by
1728 the Borrower. The amount of this debt service escrow may be increased at HUD's
1729 discretion if credit considerations warrant additional risk mitigation. If the proposed
1730 loan amount is underwritten more conservatively than the maximum insurable loan
1731 amount allowed by program requirements, ORCF may consider a lesser debt service
1732 reserve requirement. For example, a loan amount less than 85% of documented
1733 acquisition costs may provide sufficient risk mitigation in lieu of a short-term debt
1734 service escrow.

1735
1736 **P. 223(f) Refinance of an Existing HUD-Insured Loan and Secondary Financing**

1737 **Evidenced by a Surplus Cash Note.** Applications for existing FHA-insured loans with
1738 existing surplus cash notes may be eligible for refinance under Section 232/223(f) if the
1739 Surplus Cash Note has been previously approved by ORCF, the project is complying with
1740 the requirements of that approval, and the proposed transaction complies with Section
1741 223(f) of the National Housing Act, 12 USC 1715n(f)(4). In these scenarios, ORCF will
1742 require the following:

- 1743
1744 1. Proposed debt to be refinanced consists of an existing HUD-insured loan plus a
1745 HUD-approved Surplus Cash Note (See Production, Chapter 3.15).
- 1746
1747 2. Surplus Cash Note must be approved by ORCF prior to submission of a new 223(f)
1748 application.
 - 1749 a. For applications submitted under the reduced debt seasoning time exception
1750 criteria outlined in Ch. 3.13.D. the HUD-approved Surplus Cash Note is to be
1751 funded in full with cash at the time of closing of the debt related to the Surplus
1752 Cash Note. This cash must be deposited directly into the HUD Borrower
1753 entity bank account prior to submission of the 223(f) application for firm
1754 commitment. The cash shall be held in the HUD Borrower entity bank
1755 account until the new 223(f) loan closes, and for a period of time in order to
1756 allow for preparation of a balance sheet evidencing the funds as an asset
1757 offsetting the corresponding liability related to the Surplus Cash Note.
 - 1758 b. If any portion of the Surplus Cash Note debt is repaid before the date the
1759 refinancing closes those amounts will not qualify as existing debt for purposes
1760 of the refinance.
 - 1761 c. Be advised that 24 C.F.R. §232.254 prevents the use of these funds to make
1762 distributions during any period in which the Mortgage Entity cannot
1763 “demonstrate positive surplus cash.”
 - 1764 d. Be advised that Section 16(b)(i) of the standard form Healthcare Regulatory
1765 Agreement – Borrower (Form HUD-92466-ORCF) prohibits mortgagors from
1766 making distributions with borrowed funds.

1767 e. Form HUD-92223-ORCF Surplus Cash Note, must be fully executed and
1768 submitted to HUD. (Please note the most current version of the form must be
1769 used.)

1770 f. Approval of the Surplus Cash Note does not commit HUD to approval of a
1771 related 223(f) refinancing. The refinancing will be reviewed per ORCF's
1772 established policy and underwriting criteria.

1773
1774 3. In the Section 223(f) application submission, the Lender must demonstrate that the
1775 proposed transaction complies with Section 223(f) of the National Housing Act —
1776 particularly 12 USC 1715n(f)(4) that states “the refinancing is employed to lower the
1777 monthly debt service costs (taking into consideration any fees or charges connected
1778 with such refinancing).” The lender must submit a certification that the application
1779 complies with Section 223(f) of the National Housing Act and an analysis
1780 demonstrating reduced monthly debt service costs using the criteria described below.
1781 A comparison of the monthly debt service costs before and after the 223(f) refinance,
1782 based on a level annuity monthly payment amortization to reflect equivalent terms to
1783 the proposed 223(f) refinance, must be included in the application. ORCF will also
1784 perform an independent analysis of the reduction in monthly debt service costs based
1785 on the equivalent terms of a level annuity monthly payment amortization. ORCF will
1786 also review the submission to ensure that the proceeds of any refinancing will be
1787 employed only to retire existing indebtedness and pay the necessary costs of
1788 refinancing on the healthcare facility, in accordance with Section 223(f)(4) of the
1789 National Housing Act.

1790 4. Estimate of Monthly Debt Service Costs. By statute, HUD must prescribe such terms
1791 and conditions as HUD deems necessary to assure that “the refinancing is employed
1792 to lower the monthly debt service costs (taking into account any fees or charges
1793 connected with such refinancing).” ORCF’s long-standing practice has been to
1794 evaluate the whole debt service – principal, interest and MIP (where applicable) –
1795 based on a level annuity monthly payment amortization basis in determining if a
1796 refinance is employed to lower monthly debt service costs.

1797
1798 In keeping with ORCF’s practices and consistent with financial industry definitions,
1799 “Debt Service Costs” consist of the amount required to cover all interest, principal
1800 and, where applicable, MIP, owed on the outstanding debt obligations of the
1801 borrower.

1802
1803 a. Amortized Debt. When costs of an existing debt instrument are fixed monthly
1804 payments of principal and interest (and MIP (where applicable)), the amount of
1805 those monthly payments are considered to be the monthly debt service costs.
1806

1807 b. Surplus Cash Notes. For surplus cash notes, interest costs will be the amount
1808 accrued monthly, based on the terms of the approved surplus cash note.
1809 Regularly scheduled principal payments may be included to the extent provided
1810 for in the note provided that such payments are made in compliance with the
1811 applicable HUD Regulatory Agreement and HUD Program Obligations (which
1812 would include the 75% restriction). The Surplus Cash Note, HUD-92223-ORCF,
1813 does not prescribe the repayment terms of the debt associated with the Surplus
1814 Cash Note on a monthly basis, but the statute requires evaluation of monthly debt
1815 service. To comply with the statute and consistent with financial industry
1816 definitions and accrual-based accounting, annual debt service costs will consist of
1817 the estimated annual principal and interest costs associated with the outstanding
1818 surplus cash note debt. ORCF will calculate the monthly debt service costs as the
1819 total amount of annual debt service costs divided by 12.

1820 i. Interest and MIP included in annual debt service costs must be
1821 calculated on an accrual basis.

1822 ii. Annual principal costs will be the principal associated with the Surplus
1823 Cash Note reflected in liabilities on the borrower's balance sheet as a
1824 reduction to the outstanding note/loan payable liability.

1825
1826 c. For loans where all or a portion of the payments are not due on a monthly basis,
1827 interest shall be calculated as accrued and principal shall be adjusted to be
1828 consistent with a level annuity amortization monthly basis (for example: (1) if
1829 principal payments are due annually, the monthly payment would be equal to
1830 1/12th of the annual payment and (2) if principal payments are due semi-annually,
1831 the monthly payment would be equal to 1/6th of the semi-annual payment).

1832
1833 5. The Lender Narrative must include a discussion and illustration by flow chart of the
1834 Surplus Cash Note's flow of funds from creation to final dissolution.

1835
1836 6. Additionally, such 223 (f) transactions will also consider:

1837 a. Debt of the project is in existence at the time the application for mortgage
1838 insurance is submitted to HUD

1839 b. History of on-time mortgage payments

1840 c. No open DEC (Departmental Enforcement Center) referrals

1841 d. Timely submission of quarterly Operator financial statements that demonstrate
1842 strong cash flow and DSCR over time

1843 e. Consistently high quality of care indicators

1844 f. Maintaining compliance with HUD regulatory agreement

1845
1846 7. Supporting Documentation (to be included in a checklist/punchlist)

- 1847 a. Surplus Cash Note Preliminary Approval Letter received from ORCF Asset
1848 Management– must be dated prior to 223(f) application submission date
- 1849 b. Fully executed Surplus Cash Note on form HUD-92223-ORCF (6/2019)
1850 Surplus Cash Note– must be dated prior to 223(f) application submission
1851 date
- 1852 c. Proof that funds were deposited into HUD Borrower bank account (e.g. bank
1853 statement, wire transfer, etc.) – must be dated prior to 223(f) application
1854 submission date
- 1855 d. Balance sheet of the HUD Borrower showing existence of the funds as an
1856 asset and a corresponding liability – must be submitted either with the 223(f)
1857 application or during ORCF underwriting
- 1858 e. Borrower certification of compliance with all conditions in the Surplus Cash
1859 Note Preliminary Approval Letter
- 1860 f. A lender's certification confirming a reduction in debt service costs (if
1861 required) must be submitted with a firm commitment amendment request.
- 1862 g. Borrower's certification regarding proceeds of Surplus Cash Note, together
1863 with accompanying balance sheet and bank statements, must be submitted at
1864 closing.
- 1865 h. The lender's certification that the application complies with Section 223(f) of
1866 the National Housing Act, including an analysis demonstrating reduced
1867 monthly debt service costs using the criteria described above.

2.10

Section 232/223(a)(7) Refinance

1870
1871 The Section 232/223(a)(7) refinance program is ~~an expedited~~ a streamlined program ~~that requires~~
1872 ~~fewer exhibits than other ORCF programs for existing FHA-insured Section 232 properties.~~ The
1873 major requirements for Section 232/223(a)(7) ~~Projects~~ refinancing of existing FHA-insured
1874 projects are as follows:

- 1875
1876 A. **Property Eligibility.** Section 232/223(a)(7) loans apply to the refinancing of loans
1877 insured under the Section 232 ~~and~~ New Construction/Substantial Rehabilitation program.
1878 Section 232/223(f)/223(a)(7) loans apply to refinancing of loans originally insured under
1879 Section 232 pursuant to Section 223(f), ~~Loans~~ for Refinance/Purchase. Supplemental
1880 loans originally insured under Section 241(a) or Section 223(d)(3) can also be refinanced
1881 under Section 223(a)(7)) as 241(a)/223(a)(7) and 223(d)/223(a)(7) loans, respectively.

1882
1883 Multiple FHA-insured loans on the same property may be refinanced under one Section
1884 232/223(a)(7) loan as long as it meets the Maximum Insurable Loan Calculation and loan
1885 term maturity date requirements.

1886
1887 Coinsured, risk-share loans and HUD-held loans are not eligible to refinance under
1888 Section 232/223(a)(7).

1889
1890
1891
1892 Applications must show how the 232/223(a)(7) transaction benefits HUD and the project
1893 operations. Any items of non-compliance with Program Obligations or other outstanding
1894 loan servicing items must be addressed as part of the refinancing. Projects that are
1895 performing below the 1.11 DSCR program minimum requirement and/or experiencing
1896 other risk trigger indicators must document the actions to be taken to mitigate those risks
1897 (including documenting actions plans, as required by the Section 232 Handbook 4232.1).
1898

1899 **B. Loan Term and Extensions:**
1900

1901 1. In general, the term of the new refinanced loan will not exceed the remaining term
1902 of the existing loan. In the event that two loans with different term/maturity dates
1903 are being refinanced under one Section 232/223(a)(7) loan, the maturity date of the
1904 primary loan determines the maximum term of the new loan. The minimum loan
1905 term may shall not be less than 10 years.
1906

1907 2.—However, ORCF may approve a term extension of up to 12 years, if ORCF
1908 determines that the longer term will inure to the benefit of the FHA Fund.
1909

1910 3.—Extension Rules:

1911 a.—Insurance Fund, taking into consideration the outstanding insurance liability
1912 under the original insured mortgage. The extended loan term cannot be
1913 greater may not have a term more than 12 years in excess of the
1914 remaining unexpired term of the existing loan plus 12 years.

1915 b.—The insured mortgage. In addition, the extended loan term cannot be
1916 greater than the statutory loan term of the original ORCF loan
1917 program. The loan term of a second or greater 223(a)(7) refinance is not
1918 impacted by the term of an earlier 223(a)(7) refinance. It is only limited
1919 by may not exceed the statutory loan term lesser of (a) the original ORCF
1920 loan program. For example:

1921 i.—The 223(a)(7) refinance of a 232 new construction loan cannot have
1922 a loan term greater than 40 years.

1923 ii.—In the case of a second 223(a)(7) refinance of an earlier 223(a)(7)
1924 refinance with a 33-year term, which itself refinanced a 232 new
1925 construction loan, term of the existing HUD loan, (b) the second
1926 223(a)(7) loan cannot have a loan term greater than 40 years.

1927 4.2. The extended loan term cannot be greater than maximum term permitted in the
1928 term/Section of the original ORCF loan at Act under which the time it was first
1929 insured by HUD. For example, if a 223(f) loan existing mortgage is insured, or (c)
1930 75% of the remaining economic life of the project. If the existing mortgage is the
1931 result of a previous refinancing through Section 223(a)(7), or the combined balance
1932 of two loans, the longest allowable maturity date of the new mortgage is 12 years
1933 beyond the maturity date of the mortgage originally receives a loan term of 25
1934 years at insured under the time it first receives ORCF/FHA insurance program, but

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1936
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1940

notwithstanding this allowance, the 223(a)(7) refinanceterm may not exceed 75% of remaining economic life of that loan cannot have a loan term greater than 25 years. the project.

3. Extension Rules. The extended loan term is limited to the lesser of:

<p><u>The unexpired term of the existing loan plus 12 years.</u></p>	<p><u>Example:</u> <u>The existing 232/223f loan has a loan term of 35 years and the unexpired loan term is 20 years.</u></p> <ul style="list-style-type: none"> • <u>New 223(a)(7) loan term without extension = 20 years</u> • <u>Maximum loan term extension = 12 years</u> • <u>Maximum loan term (with extension) = 32 years.</u>
<p><u>The original term of the existing loan.</u></p>	<p><u>Example:</u></p> <ul style="list-style-type: none"> • <u>The existing 232/223f loan has a loan term of 35 years and the unexpired loan term is 30 years.</u> <ul style="list-style-type: none"> ○ <u>New 223(a)(7) loan term without extension = 30 years</u> ○ <u>Maximum term extension = 5 years [by statute, ORCF can grant an extension up to 12 years. However, the 223(a)(7) loan term cannot exceed the original loan term. Therefore, the maximum allowed would be 5 years.]</u> ○ <u>Maximum loan term (with extension) = 35 years</u> • <u>The existing 232/223f loan has an original loan term of 30 years and the unexpired loan term is 20 years.</u> <ul style="list-style-type: none"> ○ <u>Maximum term extension = 10 years</u>

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4. Refinancing Partial Payment of Claim (PPC) Properties. A recast first mortgage loan and an associated Partial Payment of Claim (PPC) second mortgage may both be refinanced in a Section 223(a)(7) transaction so long as the new loan amount does not exceed the original principal amount of the recast first mortgage loan, and not the original principal amount prior to the PPC. For example:

- Original principal amount prior to the PPC = \$10M
- Recast first mortgage = \$8M
- PPC = \$2M
- Maximum 223(a)(7) loan amount = \$8M

5. The following criteria will be considered as part of, but not limited to, the underwriting risk analysis for a proposed extension of loan term:
- a. An increase in annual deposits to the ~~reserve~~Reserve for ~~replacement~~Replacement (R4R) account.
 - b. An additional deposit to the ~~reserve for replacement~~R4R account funded either through ~~owner~~Borrower contribution or loan proceeds.
 - c. The resulting debt service coverage ratio both with and without a term extension.
 - d. Remaining economic life of the project.

- 1962 e. The physical condition of the property based on a ~~Property~~Project Capital
1963 Needs Assessment (PCNA) as well as the latest Real Estate Assessment
1964 Center (REAC) inspection report.
- 1965 f. Strong occupancy trends.
- 1966 g. A significant ~~owner~~Borrower equity contribution.
- 1967 h. A high Medicare Star Rating (if applicable).
- 1968 i. Demonstrated strong ~~operator~~Operator performance.
- 1969 j. Other considerations as deemed appropriate by ORCF.
- 1970
- 1971 C. **Application Fee.** An application for Firm Commitment must be accompanied by an
1972 application commitment fee equal to \$1.5 per \$1,000 (0.15%) of the requested loan
1973 amount.
- 1974
- 1975 D. **Inspection Fee.** There is no inspection fee.
- 1976
- 1977 E. **Cost Certification.** There is no cost certification.
- 1978
- 1979 F. **Prepayment Approval.** Prepayment approval must be obtained from ORCF via the
1980 Insurance Termination Request ~~for Multifamily Mortgage~~ (Form HUD-9807-ORCF).
- 1981
- 1982 G. **Federal Labor Standards.** Not applicable.
- 1983
- 1984 H. **Affirmative Fair Housing Marketing Plan (AFHMP) Requirements.** No new
1985 AFHMP is required as part of the 223(a)(7) application.
- 1986
- 1987 I. **Previous Participation Certification.** Existing principals that have previously submitted
1988 a Previous Participation Certification are not required to re-submit as part of the Section
1989 223(a)(7) refinance. If new principals are proposed, or current principals have not yet been
1990 approved by ORCF, these principals must submit either ~~complete~~ an APPS submission or
1991 the Previous Participation portion of the Consolidated Certification. See Housing Notice H
1992 2016-15 (or successors thereto) for additional information on the Previous Participation
1993 review process. The Lender Narrative must also review and analyze the new participant(s)
1994 eligibility, experience, and creditworthiness as part of the application submission.
- 1995
- 1996 J. **Physical Assessment of the Property.** The application is to include either a Project
1997 Capital Needs Assessment (PCNA) or a narrative description of the Lender's site visit.
- 1998
- 1999 1. **PCNA.** A PCNA is required as part of the 232/223(a)(7) if any of the following
2000 apply:
- 2001 a. A PCNA has not been completed for the project in the last ten years.
- 2002 b. A term extension is requested.
- 2003 c. If the project is not fully sprinklered (Skilled Nursing Facilities only). HUD
2004 will use the CMS database which lists projects that are fully sprinklered. The
2005 CMS database can be found here:
2006 <http://www.medicare.gov/Download/DownloadDB.asp>
2007

If a PCNA is required, the application must also include ~~a Reserve for Replacement~~ R4R schedule that is based on the PCNA and includes the following:

- a. Combined analysis of both capital items and major movable equipment;
- b. Rollover of the existing ~~Reserve for Replacement~~R4R Account;
- c. Recommendation of any additional Initial Deposit;
- d. Recommendation of Annual Reserve Deposits; and
 - i. must reflect level annual deposits in years 1 through 15, and
 - ii. must have a minimum balance of \$1,000 per unit in years 1 through 15.

The Lender is required to obtain a new PCNA to re-analyze the capital needs in Year 10. The 10-year PCNA reports are due on the later of the 10th anniversary of Final Endorsement, or the last date of the most recent PCNA completion date approved by HUD. See the PCNA Statement of Work on the Section 232 Program website. ~~Direct link:~~ http://portal.hud.gov/hudportal/documents/huddoc?id=PCNA_SOW_223a7.docx under each loan type. In addition, refer ~~also~~ to the ~~Uniform Federal~~ Accessibility Standard ~~and for any place of public accommodation at the property (e.g. leasing office, commercial space), refer to Title III of the Americans with Disabilities Act~~ Compliance Requirements outlined in Chapter 2.9.M. above.

2. **Lender Site Visit.** If a PCNA is not submitted, the Lender must conduct a site visit of the project. The site ~~inspection~~visit is an integral part of the overall underwriting process, and it is most appropriate that the Lender's underwriter for that transaction perform that site ~~inspection~~visit. In rare circumstances this may be infeasible, in which case either the underwriter trainee assigned to that particular project, or another Lean-approved underwriter in that firm, may conduct the ~~inspection~~visit. If the Lender has an employee who is a licensed appraiser (not a third-party contractor), ORCF will consider approving that individual to do a site ~~inspection~~visit on a transaction-by-transaction basis. Requests for such approvals must be submitted to Lean Thinking.

The Lender must provide the following information regarding the site visit in the Lender Narrative:

- a. Date of the site visit;
- b. Name of the Lender representative who visited the project and eligibility to conduct the inspection per the requirements above;
- c. Describe the property's general condition, curb appeal and marketability;
- d. Confirm that deficiencies from the latest Real Estate Assessment Center (REAC) inspection have been addressed. It is recommended that the Lender representative use the latest REAC report to ensure that all deficiencies have been corrected;

- e. Name(s) of the individual(s) with whom the Lender representative met ~~with~~ on site (e.g., project administrator, etc.); and
- f. Photographs ~~(optional)~~.

K. Environmental Review:

1. Floodplain Review for Projects Not Subject to an Environmental Review. The flood insurance requirements specified at 24 CFR 50.4(b)(1) are applicable to all Section 232/223(a)(7) refinance transactions. The lender must conduct a floodplain review on 223(a)(7) projects where an environmental review is not being completed. The lender must submit a copy of the FEMA flood map, or other sources as may otherwise be required by current standards, with the site boundaries marked and a completed Standard Flood Hazard Determination Form (FEMA Form 086-0-32) prepared by a qualified third-party flood-zone determination firm.

When an environmental review is not required per Section 2.10.K.3 and the project site is located in a 100-year or 500-year floodplain, the following items are required (in addition to the Flood Insurance requirements described at Section 2.10.K.2). These exhibits must be included in the firm application (see Chapter 7 for additional information):

- a. Preparation of and participation in an early warning system;
- b. An emergency evacuation and relocation plan; and
- c. Identification of evacuation route(s) out of the 500-year floodplain.

~~1.2.~~ **Flood Hazards.** The Lender must consult the most recent Federal Emergency Management Agency (FEMA) Flood Insurance Rate Map to determine if the property is located in a 100-year or 500-year floodplain. The Lender must submit a completed Standard Flood Hazard Determination Form (FEMA Form 086-0-32) ~~and ORCF will review~~ prepared by a qualified third-party flood-zone determination firm. ~~Because the project to ensure compliance with federal law, status of a flood zone may change over time, the Lender must obtain "life-of loan" monitoring and coverage from its flood zone determination firm.~~ Depending on the type and location of any floodplain ~~on~~at the property, the Borrower may be required to obtain and maintain flood insurance for the duration of the mortgage. In accordance with 24 CFR 50.4(b)(1), flood insurance is required when any portion of a structure is located in a 100-year floodplain (please see Production, Chapter 14, Section 7.H for further information and ORCF program requirements). Additional special conditions related to flood hazards may be added to the Firm Commitment.

~~2.3.~~ **Environmental Review Requirements.** Refinances of FHA-insured projects under Section 232/223(a)(7) require an environmental review similar to Section 232/223(f) projects under the following circumstances:

- a. The project has completed a building addition without an environmental review;

- 2097 b. The project will acquire or has acquired land that was not insured under
2098 the original mortgage loan and the project has yet to receive HUD’s
2099 approval of the additional land; or
2100 c. The project will involve changes, improvements or repairs that do not
2101 qualify as routine maintenance. To determine if the work exceeds the
2102 level of routine maintenance, please refer to HUD Notice CPD-16-02
2103 “Guidance for Categorizing an Activity as Maintenance for Compliance
2104 with HUD Environmental Regulations, 24 CFR Parts 50 and 58” or
2105 succeeding guidance, which is available on the ORCF Environmental
2106 Resource page.

- 2107
2108 ~~3.—When an environmental review is required per this Section 2.10-K-2:~~
2109 ~~a.—The Lender, the lender must supply a Phase I Environmental Site~~
2110 ~~Assessment;~~

2111 ~~To assist HUD in making its historic preservation determination, the Borrower or Lender~~
2112 ~~may submit a letter to the appropriate State Historic Preservation Officer (SHPO). Doing~~
2113 ~~so may greatly expedite the Section 106 consultation process. See Production, Chapter~~
2114 ~~7.5.D.4.;~~

- 2115 ~~b.—The Lender must provide the information discussed at Sections 7.5, 7.6~~
2116 ~~and 7.7 of Production, Chapter 7 to assist HUD in preparation of an~~
2117 ~~Environmental Assessment.;~~

- 2118 4. ~~HUD staff are required to use HEROS—Form HUD-4128 to document~~ meet all
2119 ~~Part 50~~ other environmental ~~reviews~~ requirements identified in Production
2120 Chapter 7.

2121
2122 L. **Repairs.** If the Lender is proposing that repairs be financed as part of the loan, the Lender
2123 must submit a list of the proposed repairs and their associated costs. If a PCNA was
2124 completed, the Lender must include all repairs identified in the PCNA, or an explanation
2125 as to why any repairs have not been included. Lenders should also review the proposed
2126 repairs relative to the Section 232 program’s Environmental requirements and HUD’s
2127 definition of “routine maintenance”. Note that any changes in the proposed repairs prior to
2128 closing may trigger additional review requirements. (See Production, Chapter 7)

- 2129
2130 1. Critical repairs must be performed prior to closing of the loan.
2131
2132 2. Non-critical repairs, including Borrower-Elective Repairs, approved by ORCF
2133 ~~may~~ must be completed ~~after~~ within 12-months of closing ~~when a financial.~~ An
2134 escrow equal to 110% of the non-critical repair costs ~~is~~ will be established at
2135 closing. ~~Completion of repairs is expected to be performed within 12-months of~~
2136 ~~closing~~ The repair costs are mortgageable items, but the 10% completion escrow is
2137 not mortgageable and must be funded with cash or an irrevocable letter of credit.
2138
2139 3. Repairs Paid for with ~~Reserve for Replacement~~ R4R Funds. If any repairs proposed
2140 under the Section 232/223(a)(7) will be paid for with funds from the project’s
2141 current ~~reserve for replacement~~ R4R account, the cost of those repairs cannot be
2142 included as a mortgageable item. If any of the repairs are non-critical or Borrower-

- 2143 Elective Repairs, the ~~reserve for replacement~~R4R funds must be deposited into the
2144 non-critical repair escrow at closing and will be subject to the 10% ~~owner~~Borrower
2145 contribution.
- 2146
- 2147 4. Optional Process for Delegated Non-Critical Repair Escrow Administration to FHA
2148 Lenders/Serviceers. See Section 2.9-K-3 for details.
- 2149
- 2150 5. See Production, Chapter 10.16 – Completion of Repairs Pursuant to Section 223(f)
2151 and 223(a)7, for ~~details~~additional details about repair completion requirements.
- 2152
- 2153 M. ~~Payback Period.~~Cost Recapture. The payback period for transaction costs in a Section
2154 232/223(a)(7) refinance must be 10 years or less. To determine the payback period, divide
2155 the costs of the transaction that are outlined in the Maximum Insurable Loan Calculation
2156 (Form HUD-92264a-ORCF) by the annual debt service savings including MIP. Exclude
2157 from the calculation: ~~Reserve for Replacement~~HUD insured debt, R4R Deposit, Required
2158 Repairs, Taxes, Insurance, Final Month's Interest, and Initial MIP. Any prepayment
2159 penalty must be included as a transaction cost in the payback period calculation, but only
2160 the portion not covered by an interest rate premium.
- 2161
- 2162 N. **REAC Inspection Review.** The Lender must review the latest REAC inspection report.
2163 If the latest inspection resulted in a score below 60, the Lender must submit documentation
2164 evidencing that all deficiencies cited in the latest inspection report have been addressed.
2165 The documentation may take the form of photographs and invoices.
- 2166
- 2167 O. **Review of Life Safety, Compliant Complaint, and State Annual Surveys.** ~~ORCF staff~~
2168 ~~will~~Lenders must review findings from the ~~most recent~~last three years of Life Safety;
2169 ~~Compliant Code complaint,~~ and State Annual Surveys to determine if outstanding findings
2170 have been addressed. The Lender Narrative must address any findings and how the risk
2171 will be mitigated in future operations.
- 2172
- 2173 P. **Review of the Project's Financial Performance.** The Lender must review the three-year
2174 historic annual and trailing 12-month financial statements to assess the project's financial
2175 performance, and must base underwritten income and expenses on ~~thea consideration of~~
2176 the historic and recent trailing 12-month performance. The Lender must use the project
2177 specific expense for underwritten reserve for replacement, taxes ~~and management fee.~~
2178 and management fee. If the DSCR based on the historic or recent T-12 NOI is below 1.11,
2179 the lender must explain the causes of the low DSCR and provide an improvement plan to
2180 address the root causes and demonstrate how an NOI above 1.11 will be achieved. If the
2181 DSCR is below 1.0, the lender must submit a Project Action Plan to ORCF Asset
2182 Management for review and approval.
- 2183
- 2184
- 2185 Q. **No Equity Take-Out.** Borrowers and Operators ~~may~~shall not receive any cash proceeds from
2186 the refinance of the loan under Section 232/223(a)(7). The sole purpose for the program is
2187 for ~~owners~~Borrowers to refinance existing FHA-insured ~~debt~~mortgages at lower interest
2188 rates, reduce debt service requirements and make needed repairs. In no event ~~may~~shall the

Borrower “cash out” the Reserve for Replacement or Residual Receipts account. The existing reserves and residual receipts are to be rolled over to the newly refinanced loan.

R. Eligible Debt. By statute, the 232/223(a)(7) loan shall be used to refinance an existing FHA-insured mortgage, and the loan may be for an amount up to the original principal amount. Any additional loan proceeds that remain after the existing FHA-insured mortgage is paid off may be used to pay off existing non-HUD-insured debt. This non-HUD-insured debt is only eligible for payment from loan proceeds if it meets all of the following requirements:

1. Debt of the Borrower entity;
2. Previously approved by ORCF; and
3. Recorded debt (e.g., mechanic’s or tax lien) or debt directly connected with the project (i.e., debt incurred to improve the property or cover operating deficits) and supported by documentation.

R.S. Use of Operating Funds for Refinance Costs. All expenses associated with a Section 223(a)(7) refinance (e.g., transaction costs) must be borne by the **Borrower (i.e. principals thereof) of the Borrower** and must not come from the project operating account. The use of project operating funds for the Section 223(a)(7) transaction is strictly prohibited and will result in a Borrower violation of the Regulatory Agreement, an Audited Financial Statement finding of non-compliance and possible referral to the Departmental Enforcement Center.

2.11

Section 232/223(d) Operating Loss Loan

Section 223(d) Operating Loss Loans (OLL) provide Borrowers of FHA-insured loans a vehicle for recouping their out-of-pocket expenditures to fund unforeseen operating deficits on projects during the early years of the project’s operation. HUD’s authority to approve a Section 223(d) Operating Loss Loan is set forth in Section 223(d) of the NHA, which was later amended by Section 427 of the Housing and Community Development Act of 1987. Section 223(d) authorizes two types of OLL, both of which are available to FHA-insured Section 232 new construction and substantial rehabilitation health care projects managed by ORCF. Section 223(f) projects are ineligible for the OLL.

The OLL is an indication of HUD’s awareness that a project may struggle in the early years of operations due to cash flow demands and unforeseen expenses; and that HUD is concerned about these debt service problems and net operating losses. To preserve projects and to encourage Borrowers to provide working capital to fund early financial shortfalls and avert mortgage defaults, the OLL permits Borrowers to recover their unplanned contributed equity more quickly than surplus cash notes and surplus cash distributions would otherwise allow. Thus, the OLL may serve as a valuable incentive for encouraging Borrowers to remain financially committed to their projects.

2234 The OLL proposal must demonstrate that the project is financially viable (i.e., that it has
2235 sufficient net operating income to meet the increased debt service obligations that come with the
2236 OLL). The OLL covers losses that occurred during a 24-month period. This is called the “Loss
2237 Period.”

2238
2239 **A. Types of OLLs:**

- 2240
2241 1. Section 232/223(d)(2): Loss period is the 24-months immediately following the cost
2242 cut-off date. The application must be submitted to ORCF within 3 years following
2243 the end of the loss period.
2244
2245 2. Section 232/223(d)(3): Loss period is any 24-month period within the first ~~ten~~10
2246 years following the cost cut-off date. The application must be submitted to ORCF
2247 within ten years following the end of the loss period.
2248

2249 There may be two OLLs (one under Section 223(d)(2) and one under Section 223(d)(3))
2250 for any individual project but no more than one per subsection, and loss periods mayshall
2251 not overlap.
2252

2253 **B. General Requirements.** To be eligible for an operating loss loan, the following conditions
2254 apply:

- 2255
2256 1. The existing project loan must be insured by the Secretary under Section 232 of the
2257 National Housing Act.
2258
2259 2. An allowable loss has been experienced. The loss loan must not exceed the amount
2260 of the operating loss and, for loans insured under 223(d)(3), mayshall not exceed 80%
2261 of the unreimbursed cash contribution.
2262
2263 3. The operating loss must have occurred during a specific period of time outlined
2264 below.
2265
2266 4. The Borrower entity must have owned the project during the loss period.
2267
2268 5. All funds in the Initial Operating Deficit, if applicable, have been disbursed.
2269
2270 6. All cost certification requirements have been satisfied.
2271
2272 7. The Borrower, Operator, and Management Agent, as applicable, meet ORCF
2273 standards for project management.
2274
2275 8. The Lender on the first mortgage must consent in writing to the OLL.
2276
2277 9. The original mortgage and the operating loss loan must be cross-defaulted.
2278

- 2279 C. **Definition of an Operating Loss.** An Operating Loss is the difference between project
2280 income and project operating expenses. The following operating expenses mayshall be
2281 included: taxes, interest on the mortgage debt, mortgage insurance premiums, hazard
2282 insurance premiums, maintenance, salaries, supplies, and other expenseexpenses for project
2283 operation. The following payments and charges mayshall not be included: loan principal
2284 payments, depreciation, payments to the reserve for replacement account, payments to a
2285 sinking fund, lender fees, charges incurred in connection with the application for the
2286 Operating Loss Loan (OLL), projected anticipated losses, expenses that were funded or
2287 should have been funded from the working capital deposit (e.g., tax and insurance escrows),
2288 construction cost overruns, Officers' salaries, and bad debt or write-offs as a result of an
2289 identity of interest tenant.
2290
- 2291 D. **Determination of the Operating Loss Period.** The loss period (or 10-year period, under
2292 223(d)(3)) begins the day after the cost certification cut-off date. (The National Housing Act
2293 refers to the date of completion, as determined by the Secretary. Since costs as of the cut-off
2294 date are considered in the original loan computation, the date of completion referenced in the
2295 law has been interpreted to mean the completion of development. Therefore, the cut-off date,
2296 not the final completion date is used in determining the loss period.) The maximum loss
2297 period is two years. Applications within the two-year period may be made, if necessary, to
2298 prevent foreclosure or assignment. Losses claimed during the loss period must be evidenced
2299 by audited financial statements.
2300
- 2301 E. **Loan Term.** The loan term mayshall not exceed the unexpired term of the original loan.
2302
- 2303 F. **Preliminary Discussions for Operating Loss Loan.** At the request of the Borrower, or the
2304 Lender, ORCF representatives will meet with the Borrower and/or Lender to conduct
2305 informal, preliminary discussions. These preliminary discussions will define the objectives
2306 that might be addressed by the OLL, and will seek to ensure that the Borrower is acquainted
2307 with ORCF guidelines relative to OLL's. In certain instances where market conditions have
2308 changed or not borne out the original underwritten project forecasts; or in instances
2309 werewhere a project has failed to perform as originally underwritten, ORCF may require an
2310 independent appraisal, market study or operational assessment, in addition to the firm
2311 applicationFirm Application exhibits. This preliminary communication must include a
2312 discussion of whether an appraisal, market study or other third-party assessment report will
2313 be required.
2314
- 2315 G. **Sustaining Occupancy.** Implicit with the concept of an OLL, is that this special
2316 supplemental loan is intended for those projects that survived early financial struggles and
2317 finally attained a sustaining occupancy. The OLL proposal must demonstrate that the project
2318 is financially viable and stabilized, i.e., that it is currently solvent (revenues exceed expenses
2319 and current assets exceed current liabilities) and that it has sufficient net operating income to
2320 meet the increased debt service obligations that come with the OLL.
2321
- 2322 H. **Projects not at Sustaining Occupancy.** In certain instances, an OLL may be proposed as an
2323 essential element of a work-out strategy designed to avert an ORCF claim. In those
2324 infrequent instances, an OLL may be approved based on *projected* sustaining

2325 occupancy. However, only actual losses may be funded, and there must be evidence that
2326 sustaining occupancy will be reached within a reasonable period of time.

2327
2328 With regard only to these OLL loans proposed to avert ORCF claims, the proceeds of the
2329 loan may be required to cure financial deficits. If the loan proceeds are needed to cover
2330 mortgage loan deficit situations, all or part of the loan proceeds must be held in escrow by
2331 the Lender until the project has reached sustaining occupancy. The funds escrowed for these
2332 purposes may be released only with prior approval from ORCF. The requirements for the
2333 escrow will be defined as a Special Condition in the Firm Commitment.

2334
2335 The method of disbursement from the operating loss loan escrow is as follows. The
2336 Borrower must submit to ORCF:

- 2337
2338 1. Monthly income and expense statements signed by a Principal of the Borrower entity
2339 and approved by the Lender. ~~The owner's~~Borrower's monthly statements must
2340 contain the following acknowledgement:

2341
2342 I/We, the undersigned, certify under penalty of perjury that the information
2343 provided above is true, correct, and accurate. WARNING: ~~18 USC 1001~~
2344 provides, among other things, that whoeverAnyone who knowingly and
2345 willingly makes or usesubmits a document of writing containing any false,
2346 fictitious, claim or fraudulentmakes a false statement or entry, in any manner
2347 within the jurisdiction of any department or agency of the United States, shall
2348 be fined or imprisonedis subject to criminal and/or civil penalties, including
2349 confinement for not more than fiveup to 5 years, or both fines, and civil and
2350 administrative penalties. (18 U.S.C.
2351 §§ 287, 1001, 1010, 1012, 1014; 31 U.S.C. §§ 3729, 3802).

- 2352
2353 2. Quarterly and year-to-date financial statements submitted by the licensed
2354 ~~operator~~Operator and covering the project operations, including:

- 2355 a. Profit and Loss Statement
2356 b. Balance Sheet
2357 c. Accounts Payable Aging
2358 d. Accounts Receivable Aging
2359 e. Census
2360 f. Cash Flow Statement

- 2361
2362 3. The statements must be submitted within 30 days of the end of each quarter. The
2363 statements may, at the Operator's option, be Operator-certified rather than audited
2364 provided, however, that if ORCF determines that a particular Operator's certified
2365 statements are inadequate, unreliable, or not presented in a manner that is as
2366 consistent as feasible with Generally Accepted Accounting Principles, then ORCF
2367 may, on a case-by-case basis, require more detailed and/or audited financial
2368 statements from the Operator. This requirement will continue until all losses have
2369 been substantiated as actual losses by an audited statement. This must be a condition
2370 of the Commitment. If the Borrower has not submitted the quarterly statement by the

2371 due date, ORCF will withhold approval of the disbursement until the statements are
2372 submitted. ORCF will review the certified annual statement against the uncertified
2373 statements submitted by the Borrower and make necessary adjustments in future
2374 disbursements.

2375
2376 4. Operating loss loan funds must be held in escrow and can only be used to offset
2377 current losses until it is evident the project is on sound footing. Once the project
2378 reaches sustaining occupancy, any balance remaining in the escrow must be held until
2379 sustaining occupancy is maintained for a one-year period.

2380
2381 I. **Federal Labor Standards.** Not applicable.

2382
2383 J. **Reserve for Replacement, (R4R).** The project is subject to an existing loan, so it will
2384 continue to retain the existing ~~reserve for replacement~~R4R requirements. No ~~reserve for~~
2385 ~~replacement~~R4R analysis will be completed as part of the Operating Loss Loan.

2386
2387 K. **Cost Certification.** Not applicable.

2388
2389 L. **Inspection Fee.** This program does not require an inspection fee.

2390
2391 M. **Affirmative Fair Housing Marketing Plan (AFHMP) Requirements.** No new AFHMP
2392 is required as part of the OLL application.

2393
2394

2.12 **Section 232(i) Fire Safety Equipment Loan Program**

2395
2396 A section 232-(i) loan is used to purchase and install fire safety equipment, ~~primarily fire~~
2397 ~~sprinkler systems.~~ The costs may also include structural modifications where necessary to
2398 install the equipment. The equipment to be installed must be in compliance with or exceed the
2399 requirements approved by CMS. For non-CMS regulated residential healthcare facilities, the
2400 Lender must provide documentation sufficient to ORCF that the fire safety equipment is in
2401 compliance with its State’s regulatory authorities. Where a state or local law has higher
2402 accessibility requirements, the property must be modified or retrofitted to comply with those
2403 standards.

2404
2405
2406 The major requirements for Section 232(i) Projects are as follows:

2407
2408 A. **Insurance ~~upon completion~~Upon Completion.** ORCF will only insure the permanent
2409 loan under this program.

2410
2411 B. **Mortgage Insurance Premium.** The ORCF loan insurance premium is 1% of the loan
2412 balance per annum ~~unless changed by Notice in the Federal Register.~~

2413
2414 C. **Loan Term:**

- 2415
2416 1. Maximum Term of Loan ~~in the amount of amounts greater than~~ \$100,000 ~~or~~
2417 ~~greater is the lesser of:~~
2418 a. Co-terminus with the maturity of the existing ORCF loan (if applicable),
2419 b. 15 years, or
2420 c. 100% of the remaining economic life of the property (if applicable);
2421 ~~whichever is less.;~~
2422
2423 2. Maximum Term of Loan ~~in the amount amounts~~ less than \$100,000 ~~is the lesser of:~~
2424 a. Co-terminus with the maturity of the existing ORCF loan (if applicable),
2425 b. 10 years, or
2426 c. 75% of the remaining economic life of the property (if applicable); ~~whichever~~
2427 ~~is less.~~
2428
2429 D. **Fees.** The HUD application fee is \$4 per \$1,000 of the fire safety loan amount. The HUD
2430 inspection fee is \$5 per thousand of loan amount.
2431
2432 E. **Assurance of Completion.** The commitment under this program is for ~~insurance upon~~
2433 ~~completion~~ Insurance Upon Completion, therefore, an assurance of completion is not
2434 required.
2435
2436 F. **Loan Security.** In proposals where the property is already encumbered by a first mortgage
2437 or deed of trust, ORCF will accept a mortgage or deed of trust that is subordinate to the first
2438 lien.
2439
2440 ~~G. **Federal Labor Standards.** Davis-Bacon requirements do not apply to fire safety~~
2441 ~~equipment installation.~~
2442
2443 H.G. **Affirmative Fair Housing Marketing Plan Requirements.** Mortgage Insurance under
2444 Section 232(i) of the National Housing Act, while covered by the ~~non~~discrimination~~non-~~
2445 discrimination provisions of the Fair Housing Act and Executive Order 11063, is exempt
2446 from the submission of a written plan. However, a Section 232(i) applicant is required to
2447 conceive, implement, and maintain records for its affirmative marketing efforts.
2448
2449 H.H. ~~Property Project~~ **Capital Needs Assessment (PCNA).** For non-FHA insured projects,
2450 the application must include a PCNA. The Lender must also include an analysis of the
2451 ~~reserve for replacement~~R4R account that is consistent with the PCNA. See the PCNA
2452 Statement of Work on the Section 232 Program website.
2453
2454 H.I. **Reserve for Replacement.** The property must have ~~a reserve for replacement~~ an R4R
2455 account for the project or establish a replacement reserve account prior to closing. For non-
2456 FHA insured projects, the PCNA must be used to complete an analysis of the ~~reserve for~~
2457 ~~replacement~~R4R account. Additional deposits to the account will be required as a result of
2458 the fire safety loan. The Lender must also determine the appropriate annual ~~reserve for~~
2459 ~~replacement~~R4R deposit for the project.
2460

2461 **K.J. Repairs:**

- 2462
- 2463 1. Critical repairs must be performed prior to closing of the loan.
 - 2464
 - 2465 2. Non-critical repairs, including Borrower proposed repairs approved by ORCF, ~~may~~
2466 will be completed after closing when a financial escrow equal to 120% of the non-
2467 critical repair costs is established at closing. Completion of repairs ~~is expected~~
2468 ~~to~~shall be performed within 12 months of closing. Any repair unrelated to fire safety
2469 equipment installation cannot be funded by loan proceeds.
- 2470

2471 **L.K. Cost Certification.** A cost certification must be completed by the Borrower on the
2472 Borrower's Certificate of Actual Costs (Form HUD-ORCF-2205A) and must be approved
2473 by ORCF prior to closing. The Borrower must furnish a certification of all costs including
2474 cost charged by the contractor for the improvements and also must certify that no rebate,
2475 kickback, refund, etc. has been or will be received.

2476

2477 **M.L. Properties with Fair Housing Act violations.** Any property available for first
2478 occupancy after March 13, 1991, that has violations of Fair Housing Act accessibility design
2479 standards is to be in compliance prior to closing of the fire safety equipment loan.
2480 Occupancy improvements cannot be funded out of the fire safety loan proceeds. Where a
2481 state or local law has higher accessibility requirements, the property must be modified or
2482 retrofitted to comply with those standards.

2483

2484 **N.M. Prior Defaults/Claims.** ORCF does not prohibit applications for mortgage insurance
2485 for formerly HUD-held loans, but only does business with Borrowers that have good track
2486 records. ORCF may accept such applications where the Lender has considered and
2487 documented the economic, physical, operational, or management factors that led to the
2488 specific changes that have occurred which would justify an application for new mortgage
2489 insurance.

2490

2491 **O.N. Previous Participation Certification.** Principals that have a previously approved
2492 Previous Participation Certification for the subject project are not required to re-submit as
2493 part of the Section 232(i) application. If new principals are proposed, or current principals
2494 have not yet been approved by ORCF, these principals must submit either an APPS
2495 submission or the Previous Participation portion of the Consolidated Certification.

2496

2497 **P.O. Environmental Review.** For non-FHA insured projects, the Lender must supply a
2498 Phase 1 Environmental Site Assessment and meet all other environmental requirements
2499 identified in Production, Chapter 7. For all loans, when ground disturbance will occur, such
2500 as excavating for generator pads and/or generator structures, new utility lines, footings,
2501 foundations, grading, access roads, a tribal consultation may be required. Only HUD may
2502 initiate contact with the interested tribes.

2503

2504 **Q.P. Review of Life Safety, ~~Compliant~~Complaint, and State Annual Surveys.** The
2505 Lender will review findings from the most recent Life Safety, ~~Compliant~~Complaint, and
2506 State Annual Surveys to determine if outstanding findings have been addressed.

2507
2508 **R.Q. Review of the Project's Financial Performance.** The Lender must review the annual
2509 financial statements to assess the project's financial performance, and must base
2510 underwritten income and expenses on the recent trailing 12-month performance. The
2511 Lender must use the project specific expense for underwritten reserve for replacement,
2512 taxes, and management fee.

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