



# HOME-ARP ALLOCATION PLAN

Community Development Division

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## Consultation

### ***Describe the consultation process including methods used and dates of consultation:***

See Appendix A for all Stakeholder Consultation materials, including outreach materials, meeting invitees, meeting attendees and participant comments. Stakeholder comments received throughout these various sessions and individual meetings are summarized below, in the Appendix, and are referenced appropriately throughout the Needs Assessment & Gaps Analysis.

The City of Youngstown engaged in an extensive stakeholder consultation process. During this time, the City engaged with a variety of shelter and service providers serving each of the qualifying populations; the Continuum of Care; emergency shelter operators; Compass Family Community Services; victim service providers; supportive housing providers; service providers serving all four of the qualifying populations; Veterans groups; and organizations addressing fair housing and Civil Rights in the City.

Each of the focus group sessions focused on identifying the Qualifying Populations and their unmet housing and service needs. A brief Power Point presentation on the HOME-ARP program was presented followed by questions meant to engage participants in identifying unmet needs among the qualifying populations they served.

### ***List the organizations consulted:***

Focus Group Topic/ Agency	Method of Consultation	Type of Agency(ies)/Org
Mahoning County Continuum of Care	Virtual Interview 10/11/2022	Continuum of Care  Public Agencies that address the needs of all qualifying populations
Compass Family Community Services/Sojourner House	Virtual Interview 10/11/2022	Providers serving the homeless, victims of domestic violence, veterans' groups
Help Hotline Crisis Center	Virtual Interview 10/13/2022	Providers serving the homeless, at-risk of homeless, victims of domestic violence
HIV/AIDS Ministry	Virtual Interview 10/13/2022	Providers serving the homeless, at-risk of homeless  Agencies that address the needs of people with disabilities

<b>Focus Group Topic/ Agency</b>	<b>Method of Consultation</b>	<b>Type of Agency(ies)/Org</b>
Help Network of Northeast Ohio	Virtual Interview 10/13/2022	Providers serving the homeless, at-risk of homeless, victims of domestic violence
Catholic Charities	Virtual Interview 10/11/2022	Providers serving all four qualifying populations
Ursuline Center	Virtual Interview 10/11/2022	Providers serving the homeless, victims of domestic violence
YWCA Mahoning Valley	Virtual Interview 10/11/2022	Providers serving all four qualifying populations Agency addressing the needs of people with disabilities
Coleman Professional Services	Virtual Interview 10/18/2022	Providers serving all four qualifying populations Agency addressing the needs of people with disabilities
Veteran's Haven	Virtual Interview 10/11/2022	Providers serving all four qualifying populations Agency addressing the needs of people with disabilities Veterans Groups
Public Housing Authority	Virtual Interview 12/2022 email survey	Public Housing Authority

Focus Group Topic/ Agency	Method of Consultation	Type of Agency(ies)/Org
MYCAP	Virtual Interview 10/13/2022	Providers serving all four qualifying populations  Agency addressing the needs of people with disabilities
Home for Good Resource Referral	Virtual Interview 10/11/2022	Providers serving all four qualifying populations  Agency addressing the needs of people with disabilities
Beatitude House	Virtual Interview 10/11/2022	Providers serving the homeless, victims of domestic violence
Community Legal Aid	Virtual Interview 10/13/2022 email survey	Agencies addressing civil rights/fair housing
Mahoning County Fair Housing Office	Virtual Interview 10/13/2022	Agencies addressing civil rights/fair housing
City of Youngstown Health Commissioner	Virtual Interview 10/18/2022	Public Agencies that address the needs of all four qualifying populations
Flying High	Virtual Interview 10/18/2022	Providers serving all four qualifying populations  Agency addressing the needs of people with disabilities
Youngstown State University	Virtual Interview 10/18/2022	Providers serving the homeless, at risk of homeless  Public Agencies that address the needs of the homeless, at risk of homeless

***Summarize feedback received and results of upfront consultation with these entities:***

The City is characterized by an aging housing stock; often there are insufficient units to accommodate larger families; housing often fails to pass HQS/habitability standards in order to receive voucher or other rental assistance. Generally, stakeholders expressed a need for additional affordable inventory, as well as low-barrier shelter options.

## Continuum of Care/Coordinated Entry

- The CoC, which covers the City of Youngstown and Mahoning County, continues to prioritize PSH and RRH, especially the development of housing for people experiencing homelessness
- Supportive housing would require voucher support from YMHA in order to operate successfully
- There is a need for low barrier shelter in the City; NCS is appealing in response to pandemic
  - LGBTQ+ shelter is a need
- DV population requires additional transitional supports that are not widely available to assist in transitioning from shelter to permanent housing
- There are barriers to accessing housing for the re-entry/criminal justice involved populations, including their criminal record, ineligibility for permanent housing/HCV, untreated co-occurring mental health/substance misuse disorders, parole. NCS would be beneficial for this population.
- Engagement/case management is critical to ensuring stability in housing, but staff capacity among service providers is extremely limited. There are insufficient case managers available to meet the needs of the QPs, due to low wages, burnout.
- Availability of case managers during non-traditional hours is a system gap-a needed service but generally unavailable.

## Shelter Providers

- Shelters have insufficient capacity, both bed and staff
- Overnight shelters that close during the day leave no where for people experiencing homelessness to go. One suggested development is a drop in center, that would provide space for people to go during the day, but also provide services, navigation assistance, etc. (one-stop shop)
- Low barrier shelter is a need, especially for women and children
- Immediate shelter is often not available, transitional housing/longer-term shelter is not available
- Many individuals that exit prison, exit to emergency shelter due to the lack of affordable housing. Some stay with family, but this is not designed to be a permanent solution/placement
- 

## Service Providers

- Individuals/households that are “doubled up” often are underserved because their homeless status cannot easily be established for CoC-funded programs
- There continues to be a large gap in the number of quality affordable and accessible units available for rent in the City. In addition, the number of landlords willing to accept vouchers and work with special needs populations is dwindling.
  - The habitability and HQS inspections prove rigorous and burdensome for some landlords and they are unwilling to participate or refuse to make needed repairs
  - Rents have been increasing, FMR/Payment Standards cannot compete with market rents; landlords can be selective in who they lease to given the state of the market and rents they can demand
  - Landlords requiring more than 3x monthly rent in order to approve tenancy
- The ability to provide utility assistance is a gap in the system, particularly large utility arrears that prevent a household from being able to lease a unit and open utilities in their name.

- There is insufficient inventory of larger units to accommodate families with 4+ children; households will take a smaller unit and experience overcrowded conditions in order to have a home
  - Youngstown State University indicated that there is also a gap in available single bedroom units for students experiencing homelessness
- Barriers to accessing housing include poor rental history, criminal history, utility arrears, debt owed to PHAs
- Recovery housing is a need. Many times, units that are available are not in locations that are conducive to recovery or stability. Addiction can often lead to returns to homelessness. Transitional housing has been effective, but households lose homeless status and are then ineligible for PSH
- Case Management services for those on the CE waiting list, particularly the chronically homeless, are needed to coordinate/assist individuals navigate the system.
- Criminal history, poor credit, eviction, convictions are barriers for homeless veterans to access housing, even at the YMHA
- Needed services that are not widely available include we
- Services to assist households in crisis address immediate needs are generally unavailable-there is a focus on long term stability rather than addressing the immediate needs

### Civil Rights

- Since 2020, 2,307 eviction cases have been filed in Youngstown Municipal Court
- In many eviction cases, the landlord has counsel and the tenant does not. In communities where there is a right to counsel, there is a higher rate of tenants remaining in their home or getting additional time to find a home and move. Community Legal Aid is working to institute this program in Youngstown, however, it will depend on funding.

### Public Housing Authority

- Landlords have been leaving the HCV program to sell their units; new owners unwilling to participate in the program/lease to voucher holders. Recruiting new landlords has been difficult because market rents are significantly higher than YMHA Payment Standards (105% of FMR)
- Steady rises in the costs of housing, coupled with poor condition of units, results in 7% unused voucher rate.
- Housing inventory limited
- One bedroom units are difficult to find within FMR and Payment Standards.

## Public Participation

***Describe the public participation process, including information about and the dates of the public comment period and public hearing(s) held during the development of the plan:***

- ***Date(s) of public notice: 1/26/2023***
- ***Public comment period: start date – 1/27/2023 end date – 2/10/2023***
- ***Date(s) of public hearing: 2/8/2023***

***Describe the public participation process:*** The City of Youngstown published a notice in the local newspaper as well as on the City's Website notifying the public of the availability of the HOME-ARP Allocation Plan, as well as the public hearing, on January 27, 2023. A copy of the notice and Plan were also made available on the City's Website. The Plan was available for a 15 day period beginning January 27, 2023, and the County conducted a public hearing on February 8, 2023. The public hearing was held in person, with a virtual option. Comments on the Plan were accepted via US mail, e-mail, telephone or at the public hearing.

***Describe efforts to broaden public participation:***

The City of Youngstown offered multiple opportunities and methods for interested parties to provide comment and participate in the public participation process (such as virtually, in person, written or verbal comments). Language services for the Limited English Proficient were available upon request. Reasonable accommodations to allow broader participation by LEP persons or persons with disabilities in the hearing either in person or virtually were made available.

***Summarize the comments and recommendations received through the public participation process either in writing, or orally at a public hearing:***

During the hearing, the following comments were received:

Ms. Howard, MYCAP, asked if the shelter would be a new facility or if dollars would be used for hotel/motel vouchers. The City responded that the HOME ARP funds are for the development of a new facility and would not be used for hotel/motel vouchers.

Mr. English, YMHA, asked if the proposed shelter would involve new construction or use of an existing facility to meet the immediate need. The City responded that both options are being explored. Mr. English also indicated a seamless, simple intake process would be highly recommended so individuals needing access to services were not drowned in paperwork. The City also indicated that some referrals for the HOME-ARP assisted facility could come from the Coordinated Entry, but that referrals from other sources would also be accepted since the City's CE does not currently accept all of the HOME ARP QPs.



Ms. Kosta, representing the CoC, indicated her support for the development of a NCS as its been the goal of the CoC for some time. She also asked whether the services would be tied to the shelter or if they would be available for long term housing. The City indicated the services would be tied to shelter.

Mr. English asked if any proposed locations had been identified. The City said yes but the City was not in a position to disclose locations at this time. Mr. English also asked how shelter was defined. The City explained that HOME ARP funds were to be used for non-congregate shelter.

***Summarize any comments or recommendations not accepted and state the reasons why:***

There were no comments that were not accepted.

## Needs Assessment and Gaps Analysis

Similar to many communities across the United States, the City of Youngstown struggles with meeting the needs of its unhoused and extremely low-income residents. The following data analysis uses information from the HUD 2022 Continuum of Care Housing Inventory Count report for the Mahoning County Continuum of Care, of which Youngstown is a member. Where possible, data points specific to the City have been extracted and identified. In addition, Point in Time Counts (PIT), 2015-2019 Comprehensive Housing Affordability Strategy (CHAS) data, CoC APR data, and more were used to determine the needs of the community. The following analysis also includes input derived from consultations with Youngstown community stakeholders, including CoC representatives, public housing authorities, non-profit social service providers, disability advocates, and emergency shelter providers.

### OPTIONAL Homeless Needs Inventory and Gap Analysis Table

	Homeless								
	Current Inventory			Homeless Population				Gap Analysis	
	Family	Adults Only	Total	Family HH (at least 1 child)	Adult HH (w/o child)	Vets	Victims of DV	Family	Adults Only
	# of Beds	# of Beds	# of Beds					# of Beds	# of Beds
Emergency Shelter	130	107	247						
Transitional Housing	10	3	13						
Safe Haven	0	3	3						
Permanent Supportive Housing	335	162	497						
Rapid Re-Housing	38	16	54						
Sheltered				20	100	10	10		
Unsheltered				0	12	0	0		
<b>Current Gaps</b>									

\*Other Permanent Housing includes Safe Haven and Rapid Re-Housing beds. Source: HUD 2021 HIC; HIC Total Summary for PA-605;

The City of Youngstown also has a need for affordable housing. The shortage of units both affordable and available for renter households at or below 30% area median income (AMI) increases housing insecurity and rent pressures on extremely low-income households.

### Non-Homeless Needs Inventory and Gaps Analysis Table

Non-Homeless			
	Current Inventory	Level of Need	Gap Analysis

	# of Units	# of Households	# of Households
Total Rental Units	12,990		
Rental Units Affordable to HH at 30% AMI (At-Risk)	5,385		
Rental Units Affordable to HH at 50% AMI (Other Populations)	3,120		
0%-30% AMI Renter HH w/1 or more severe housing problems (At-Risk)		5,795	
30%-50% AMI Renter HH w/1 or more severe housing problems (Other Populations)		1,975	
<b>Current Gaps</b>			735
<b>Non-Homeless</b>			
	Current Inventory	Level of Need	Gaps Analysis
	# of Units	# of Households	# of Households
Total Rental Units	21,385		
Rental Units Affordable to HH at 30% AMI (At-Risk of Homelessness)	3,945		
Rental Units Affordable to HH at 50% AMI (Other Populations)	8,024		
0%-30% AMI Renter HH w/ 1 or more severe housing problems (At-Risk of Homelessness)		4,420	
30%-50% AMI Renter HH w/ 1 or more severe housing problems (Other Populations)		3,215	
Current Gaps			6,740

Source: Comprehensive Housing Affordability Strategy data (CHAS)

***Describe the size and demographic composition of qualifying populations within the PJ's boundaries:***

***Homeless as defined in 24 CFR 91.5***

The number of Youngstown residents that meet the definition of homeless under 24 CFR 91.5 was derived from the 2022 PIT Count for the Youngstown/Mahoning County Continuum of Care. The PIT count identified a total of 174 persons experiencing homelessness in 2022, up from 100 persons in 2020. Of the counted homeless individuals in 2022, 160 (92.0%) were sheltered and 14 (8.0%) were unsheltered. In 2020, four sheltered individuals were unaccompanied children under the age of 18, compared to two sheltered unaccompanied children under the age of 18 identified in 2022. In 2020, six of the identified individuals were chronically homeless adults; three were sheltered and three were

unsheltered. This can be compared to 2022, when five of the identified individuals were chronically homeless, all of which were sheltered. In terms of racial and ethnic demographics in the 2022 PIT, 83 (47.7%) of homeless individuals were White, 71 (40.8%) were Black/African American, 18 (10.3%) were Multi-Racial, and 7 (4.0%) were Hispanic.

Between January 1<sup>st</sup> 2021 and December 31<sup>st</sup> 2021, a total of approximately 1,341 homeless persons were served by the Youngstown/Mahoning County Continuum of Care. About 37.7% (492 persons) of which were served by emergency shelter, permanent supportive housing, rapid re-housing, and transitional housing programs located in the City of Youngstown. The breakdown of the population served in Youngstown is depicted in the table below.

Program	City of Youngstown	CoC
Emergency Shelter	123	-
Permanent Supportive Housing	175	515
Rapid Re-Housing	181	723
Transitional Housing	13	55
Safe Haven	-	2
Street Outreach	-	46
<b>Total</b>	<b>492</b>	<b>1,341</b>

Source: 2021 APR Data

According to the FY 2021 Performance Measure Module, 91 individuals experienced homelessness for the first time. This is a slight decrease (-5 persons) from 2020, which had 96 persons experiencing homelessness for the first time; however, eviction moratoria and other assistance available in response to the pandemic may have impacted these figures. These measures took into account persons entering emergency shelter, transitional housing, safe haven, and permanent supportive housing programs.

According to HMIS data, 235 people (47.8%) served by emergency shelter, transitional housing, permanent supportive housing, and rapid re-housing programs in the City of Youngstown identified as White, while 216 (43.9%) identified as Black/African American/African. 44 persons (8.9%) identified as Hispanic. While this appears to reflect the racial and ethnic makeup of the City according to 2020 Census data, the distribution is less equal when looking at each program separately. For example, those who identified as White were over-represented among those served by permanent supportive housing programs in the City. Of those participating in permanent supportive housing programs in the City, 105 identified as White, while only 56 identified as Black/African American/African. On the other hand, among those participating in rapid re-housing programs in the City, 98 persons identified as Black/African American/African compared to 67 persons who identified as White. The distribution is reflected in the table below.

	Emergency	Permanent Supportive Housing	Rapid Re-Housing	Transitional Housing	Total
White	55	105	67	8	235
Black, African American, or African	57	56	98	5	216

Asian or Asian American	1	0	0	0	1
American Indian, Alaska Native, or Indigenous	1	0	0	0	1
Native Hawaiian or Pacific Islander	1	0	0	0	1
Multiple Races	4	14	16	0	34
Non-Hispanic	99	168	169	12	448
Hispanic	24	7	12	1	44

Source: 2021 APR Data

As of September 21<sup>st</sup>, 2022, there were 421 households making up 681 individuals in the Coordinated Entry System. It is important to note that while this is the number reported, there is speculation that people are not being exited from the system as they should be, thus the number is likely higher than the actual homeless population within the community. The PIT count identified a total of 174 persons experiencing homelessness in 2022. Between January 1<sup>st</sup> 2021 and December 31<sup>st</sup> 2021, a total of approximately 1,341 homeless persons were served by the Youngstown/Mahoning County Continuum of Care. About 37.7% (492 persons) of which were served by emergency shelter, permanent supportive housing, rapid re-housing, and transitional housing programs located in the City of Youngstown.

### ***At Risk of Homelessness as defined in 24 CFR 91.5***

According to 2015-2019 CHAS data, there are 7,710 (27.6% ) total residents in either owner-occupied or renter occupied housing with an annual income below 30% of median family income. Renters, who are considered disproportionately at-risk, numbered 5,115 or 66.3% of those with household income at or below 30% of the median family income. Additionally, 6,704, or 48.3% of renter households in the City of Youngstown are considered cost burdened, spending more than 30% of their income on housing costs.

There are 180, or 1.4% of renter households in the City of Youngstown that are living in severely overcrowded housing conditions with more than 1.5 persons per room.

Based on HMIS data for the January 1<sup>st</sup>, 2021-December 31<sup>st</sup>, 2021period, 17.4% of leaver households exited to temporary destinations.<sup>1</sup> Exiting to a temporary destination may indicate greater risk of returning to the homeless system.

As housing becomes increasingly less affordable, more households are facing eviction. In 2017, 1,193 eviction cases were filed in the Youngstown Municipal Court, of those, 518 writs were issued. In 2020, this jumped to approximately 2,307 cases filed in the Youngstown Municipal Court. In many cases, the landlord has legal counsel while the tenant does not, and Community Legal Aid Services in Youngstown works to provide legal counsel to those tenants in need. Community Legal Aid Services has been able to

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<sup>1</sup> Universe: Programs within the City of Youngstown

assist only 156 families with evictions since January 2021, Not only is there a gap in these types of services for those facing eviction, but it is these communities at-risk of eviction that could find themselves at-risk of homelessness.

In addition, the City of Youngstown disseminated MYCAP Covid-funding rental assistance during FY 2021 for approximately 50 households. Households requiring rental assistance may be at greater risk of experiencing homelessness if they cannot sustain ongoing rent and utility payments.

***Fleeing, or Attempting to Flee, Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking, as defined by HUD in the Notice***

Based on HMIS data for the January 1<sup>st</sup>, 2021-December 31<sup>st</sup>, 2021 period, 110 persons served by Youngstown emergency shelter, permanent supportive housing, rapid re-housing, and transitional housing programs are adults with a history of domestic violence. Additionally, 29 persons served reported fleeing domestic violence.

Compass Family and Community Services operates Sojourner House, which provides shelter, counseling and crisis intervention services for victims of domestic violence in Mahoning County, which includes the City of Youngstown. In 2021, Sojourner served 620 survivors: 48% were Black, 30% White, 4% Hispanic, and 12% multiple races. 25% were sheltered children. 80% of survivors reported as female. 40-45% of sheltered survivors present with substance use disorders. Data was not readily available on the number of people fleeing human trafficking; however, Sojourner House reported in November 2022 that six individuals that presented at their facility reported they were victims of human trafficking.

***Other populations requiring services or housing assistance to prevent homelessness and other populations at greatest risk of housing instability, as defined by HUD in the Notice***

Those at greatest risk of housing instability include 3,070 renter households with an annual income less than or equal to 30% AMI and experiencing severe cost burden. This represents 24.4% of all renter households in the City. In addition, there are 180 renter households in the City that are living in severely overcrowded housing conditions, all of which are at less than or equal to 50% AMI.

Other populations at greater risk of housing instability as identified in the 2022 PIT Count include 48 persons with severe mental illness, 65 persons with a substance use disorder, and 10 veterans. See the following breakdown of these populations' sheltered and unsheltered status below:

	Sheltered			Unsheltered	Total
	Emergency	Transitional	Safe Haven		
Adults with Serious Mental Illness	43	5	0	0	48
Adults with Substance Use Disorder	62	2	1	0	65
Adults with HIV/AIDS	1	0	0	0	1
Veterans	4	3	3	0	10

Source: 2022 PIT Count Youngstown/Mahoning County CoC

During the January 1<sup>st</sup>, 2021 to December 31<sup>st</sup>, 2021 period, 45 households exited emergency shelter, permanent supportive housing, rapid re-housing, or transitional housing programs in the City to temporary destinations. Of these, one exited to a place not meant for habitation, four exited to transitional housing for homeless persons, and five exited to an emergency shelter. The majority exited

to temporary stays with friends or family. Households receiving temporary assistance and those exiting to temporary destinations are more likely to return to homelessness or face greater risk of housing instability than those exiting to permanent destinations. Of those that exited emergency shelter, permanent supportive housing, rapid re-housing, or transitional housing programs within the City, 48 adult leavers (30.6%) exited with no cash income, putting these households at greater risk of returning to homelessness if unable to support ongoing housing payments.

***Identify and consider the current resources available to assist qualifying populations, including congregate and non-congregate shelter units, supportive services, TBRA, and affordable and permanent supportive rental housing (Optional):***

Veteran's Haven of Mahoning and Trumbull Counties provides transitional housing, supportive services and shelter for homeless Veterans.

According to the 2022 HIC Summary for the Youngstown/Mahoning County Continuum of Care, 339 year-round beds were counted for households without children, 513 year-round beds for households with children, and 10 year-round beds for households with children. Of those, 24 year-round beds were dedicated to victims of domestic violence.

The Youngstown Metro Housing Authority (YMHA) owns and manages 1,165 units of public housing. In addition, YMHA has approximately 2,280 Housing Choice Vouchers. Current waiting lists for both programs have 5,700 and 869 households, respectively.

***Describe the unmet housing and service needs of qualifying populations:***

***Homeless as defined in 24 CFR 91.5***

HMIS indicated that 492 individuals (334 households) were served by the homeless system within the City of Youngstown during the January 1<sup>st</sup>, 2021-December 31<sup>st</sup>, 2021 period. For comparison, the Continuum of Care as a whole served approximately 1,341 individuals (728 households) during the same period.

According to the 2022 HIC, the Youngstown/Mahoning County Continuum of Care has approximately 456 year-round permanent supportive housing beds, of which most are estimated to be occupied. The Continuum of Care also has 93 year-round emergency shelter, transitional housing, rapid re-housing, and safe haven beds. This available inventory is insufficient to meet the needs of the population experiencing homelessness. All stakeholders consulted for this process expressed the same overwhelming need: affordable rental housing. Stakeholders also reported the need for low-barrier shelter in the City, particularly for LGBTQ+ populations.

The City collaborates with developers to invest its HOME funds in rental housing to expand the inventory of affordable rental units. However, many of those participating in consultations reported that even units developed with federal and other subsidies are not affordable to the extremely low-income populations. Further, there is increased competition for fewer affordable units. Deeply subsidized units are needed in order to fill this gap in the available housing inventory.

According to stakeholders, intensive case management and wrap-around supportive services are required while homeless individuals and families wait for available housing, and must continue once they are placed in housing. Currently services are generally available only once households are placed in

housing. While numerous service providers are available in the City, their capacity to provide adequate levels of supportive services are strained due to staff shortages, staff burnout, and insufficient staff wages. In addition, stakeholders reported the need for availability of case managers during non-traditional hours is a system gap-a needed service but generally unavailable.

***At Risk of Homelessness as defined in 24 CFR 91.5***

According to 2015-2019 CHAS data, there are approximately 425 vacant for-rent housing units, 270 (63.5%) of which are affordable to households making 0-30% AMI. Additionally, 95 (22.4%) of vacant for-rent housing units are affordable to households making 30-50% AMI, 35 (8.2%) vacant for-rent housing units are affordable to households making 50-80% AMI, and 20 (4.7%) vacant for-rent housing units are affordable to households making over 80% AMI. The supply of affordable housing units is insufficient for households earning 0-30% AMI because renter households earning 81%+ AMI also do not have enough available units appropriately affordable to them. This leads to many high-earning households residing in housing units that would be affordable to lower-income households, including those with income below 30% AMI. As a result, these households must reside in housing units that are more costly than what would be considered affordable to these households. The low vacancy rates of rental units affordable to those with higher incomes is indicative of a strong demand for more affordable housing. Furthermore, this does not consider additional costs such as transportation, childcare, and accessibility modifications for individuals with disabilities. With 48.3% of all Youngstown renters considered cost burdened and 31.7% of renter households considered severely cost burdened, these additional costs further exacerbate the limited access to affordable housing in the City. Among extremely low-income households, who represent 40.7% of all renters in the City, 77.0% are severely cost burdened and at risk of experiencing homelessness. This further suggests that the supply of affordable housing options for housing low-income households is insufficient.

	Total		Cost burdened		Severely Cost burdened	
	#	%	#	%	#	%
Total Renters	12,565	-	6,074	48.3%	3,985	31.7%
Very Low-Income Renters (0-50% AMI)	8,140	64.8%	5,519	90.9%	3,750	94.1%
30-50% AMI	3,025	24.1%	1,954	32.2%	680	17.1%
Extremely Low-Income Renters (0-30% AMI)	5,115	40.7%	3,565	58.7%	3,070	77.0%

Source: 2015-2019 CHAS

Stakeholders identified the production and preservation of affordable rental housing as one of the City of Youngstown's priorities.

According to stakeholders, needed services that are not widely available include case management, system navigation, housing search and placement, childcare, transportation, ongoing utility assistance, and job training/placement. In addition, Community Legal Aid Services indicated that services and the right for tenant counsel is critical to ensuring keeping people housed.

Poor rental history was identified as a barrier for households accessing affordable households. Rental assistance and legal services for eviction prevention could potentially be effective mechanisms to help salvage tenancies of at-risk populations and to prevent poor rental history from becoming a barrier for



future tenancies. Stakeholders also reported that individuals/households that are “doubled up” often are underserved because their homeless status cannot easily be established for CoC-funded programs.

***Fleeing, or Attempting to Flee, Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking, as defined by HUD in the Notice***

Based on HMIS data for the January 1<sup>st</sup>, 2021-December 31<sup>st</sup>, 2021 period, 110 persons served by Youngstown emergency shelter, permanent supportive housing, rapid re-housing, and transitional housing programs are adults with a history of domestic violence. Additionally, 29 persons served reported fleeing domestic violence. According to the 2022 HIC, there are only 24 year-round beds dedicated for survivors of domestic violence. Transitional housing has been identified as a successful model for individuals fleeing domestic violence and human trafficking, particularly when finding permanent affordable housing is difficult; however, HIC data indicates there are few transitional housing options available. This is supported by stakeholder input, which indicated that this qualifying population requires additional transitional supports that are not widely available to assist in transitioning from shelter to permanent housing.

***Other populations requiring services or housing assistance to prevent homelessness and other populations at greatest risk of housing instability as defined by HUD in the Notice***

According to HMIS data, during the period January 1<sup>st</sup>, 2021-December 31<sup>st</sup>, 2021, 259 individuals exited the homeless system in Youngstown. Of these, 146 (56.4%) exited to permanent destinations, 45 (17.4%) exited to temporary destinations, and 14 (5.4%) exited to institutional settings. Households without permanent housing may be more likely to experience returns to homelessness. Even among households exiting to permanent destinations, 23.3% exited to rentals without ongoing subsidy. Together, these suggest a need for both affordable housing units, as well as tenant-based rental assistance to support extremely low and low-income households. Moreover, 12.4% of adult leavers in Youngstown exited to temporary stays with friends or family. This “doubled-up” population is particularly at-risk of returning to homelessness and is indicative of a shortage of good housing stock and supportive housing as it is increasingly more difficult to find housing. Stakeholders reported that individuals/households that are “doubled up” often are underserved because their homeless status cannot easily be established for many CoC-funded programs that require a household be homeless in order to receive assistance.

Stakeholders reported that households without ongoing supportive services are more likely to experience crises, unexpected financial obligations, or other obstacles that may lead to returns to homelessness. Services such as case management, financial literacy, budgeting, basic life skills, workforce development and training, childcare and transportation, when provided beyond the time limitations of housing and/or rental assistance, are needed to promote stability and prevent returns to homelessness. Stakeholders reported these long-term services are not widely available due to lack of financial and staff capacity.

**Veterans:** According to HMIS data, during the January 1<sup>st</sup>, 2021-December 31<sup>st</sup>, 2021 period, there were 2 chronically homeless veterans and 14 non-chronically homeless veterans. In the Continuum of Care as a whole, there were 7 chronically homeless veterans and 32 non-chronically homeless veterans. Barriers

to accessing resources or difficulties by service providers in engaging veterans may include co-occurring mental health and/or substance abuse disorders, lack of income or rental history, or criminal history. Moreover, stakeholders suggested an increase in the number of homeless female veterans: one of the fastest growing homeless populations, but generally ignored in terms of direct outreach to this sub-population. Female veterans have higher rates of military sexual trauma, which can sometimes make it more difficult for these women to feel willing to identify as a veteran and benefit from supportive services. In addition, stakeholders indicated that the majority of homeless female veterans have children therefore there is a need for more veteran family-friendly housing, especially with services for women who have experienced military sexual trauma. Family and Community Services Inc is a safe haven provider for Mahoning County dedicated to veterans. During the January 1<sup>st</sup>, 2021-December 31<sup>st</sup>, 2021 period, they served 2 chronically homeless veterans.

**Persons with Disabilities:** For people with disabilities, accessible housing is a continuing and critical need, ranging from individuals in wheelchairs to medical beds and in-home healthcare services in order to maintain housing stability. Overall, there is a need for permanent housing that can accommodate persons with disabilities. This typically includes bathrooms equipped with grab bars, installation of handrails, walk-in showers and tubs, along with handicapped accessible doors and cabinets.

**Persons with Substance Abuse Disorders:** In the 2022 PIT, 65 individuals were facing chronic substance abuse disorders, up from 25 in 2021. According to HMIS data, 21 individuals who entered emergency shelter, permanent supportive housing, rapid-rehousing, and transitional housing programs were living in a substance abuse treatment facility or detox center immediately prior to entering the project. Stakeholders expressed a need for more sober housing units and providers. Stakeholders commented on the lack of dedicated housing for those recovering from substance abuse disorders, noting the need for housing that is not in neighborhoods where there are potential triggers for clients and ensuring supportive services and long-term engagement with the individuals to support long-term recovery. According to one stakeholder, it takes at least a year for a person with addiction for their mind to return to a sense of stability, therefore, 180-day stay limitations on housing programs is not sufficient to meet the needs of persons with substance abuse disorders.

Furthermore, stakeholders addressed the needs of LGBTQA+ individuals within the Continuum of Care, as they particularly struggle with addiction and mental health issues within the community but lack dedicated services for LGBTQA+ individuals.

***Identify any gaps within the current shelter and housing inventory as well as the service delivery system:***

Since PIT and HIC data can only provide a snapshot of persons experiencing homelessness on a single night, a broader picture can be provided through data presented in the City of Youngstown's Annual Performance Report (APR) for the January 1<sup>st</sup>, 2021-December 31<sup>st</sup>, 2021 period. Across Mahoning County, 728 households stayed at least one night in emergency shelters, permanent supportive housing, rapid re-housing, transitional housing, or safe haven projects.

Exits from the Homeless System – City of Youngstown			
	% Exits to Positive Destinations	# of Households Exited to Positive Destinations	Total # of Households Exited

<i>By Pathway</i>			
Emergency Shelter	48.5%	50	103
Permanent Supportive Housing	91.2%	52	57
Rapid Re-Housing	43.8%	39	89
Transitional Housing	50.0%	5	10
<b>All Households</b>	56.4%	146	259

Source: 2021 APR Data

There continues to be a large gap in the number of quality affordable and accessible units available for rent in the City. Only 56.4% of households exiting the homeless system exited to positive housing destinations. This suggests that there is an overall lack of permanent housing resources. In addition, the number of landlords willing to accept vouchers and work with special needs populations is dwindling due to private landlords selling their units and the ability of landlords to charge rents at a rate that exceeds FMR and/or YMHA Payment Standards. Stakeholders reported that there is insufficient inventory of larger units to accommodate families with 4+ children; households will take a smaller unit and experience overcrowded conditions in order to have a home. Youngstown State University indicated that there is also a gap in available single bedroom units for students experiencing homelessness.

As previously indicated, shelter resources (both bed capacity and staff capacity) are insufficient to meet the needs. Specifically, there is a gap for low-barrier year-round shelter resources.

Moreover, there is a systems barrier when it comes to landlords as it is increasingly more difficult to foster coordination with Youngstown landlords. For example, due to the rigorous inspection requirements pertaining to landlords in the City, in conjunction with the Youngstown housing stock which is characterized by centennial homes, typically not up-to-code, it is hard to find transitional or permanent housing because of the difficulties and high costs associated with bringing these buildings up to code. Housing units across the board need rehabilitation dollars for landlords in order to increase the quality of the housing stock in Youngstown. Moreover, landlords are hesitant to rent to clients under the voucher program, or are increasing rent or security deposits. Stakeholders suggested that landlords attempt to double the rent while the client is receiving rental assistance, but upon exiting the program and taking over the lease, client can no longer support the costs on their own.

Stakeholders also reported that the ability to provide utility assistance is a gap in the system, particularly for households with large utility arrears that prevent a household from being able to lease a unit and open utilities in their name.

There are barriers to accessing housing for the re-entry/criminal justice involved populations, including their criminal record, ineligibility for permanent housing/HCV, untreated co-occurring mental health/substance misuse disorders, parole. Stakeholders indicated NCS would be beneficial for this population.

Gaps in the service system as identified by stakeholders include services to assist households in crisis address immediate needs are generally unavailable-there is a focus on long term stability rather than addressing the immediate needs. In addition, the availability of case managers during non-traditional hours is a needed service but is generally unavailable.

***Under Section IV.4.2.ii.G of the HOME-ARP Notice, a PJ may provide additional characteristics associated with instability and increased risk of homelessness in their HOME-ARP allocation plan. These characteristics will further refine the definition of “other populations” that are “At Greatest Risk of Housing Instability,” as established in the HOME-ARP Notice. If including these characteristics, identify them here:***

The City is not establishing additional characteristics at this time.

***Identify priority needs for qualifying populations:***

***Homeless***

Based on stakeholder consultations and data analysis, rental housing that is affordable and accessible to individuals and households at 0-30% AMI is a priority need. An adequate inventory of deeply subsidized housing for Qualifying Populations is a priority due to low vacancy rates and escalating rental costs. Coupled with this is a priority for supportive services (including case management and legal services) to assist the homeless in identifying and accessing housing and becoming stably housed. Stakeholders also reported the need for low-barrier shelter in the City.

***At-Risk of Homelessness***

Based on stakeholder consultations and data analysis, rental housing that is affordable and accessible to individuals and households at 0-30% AMI is a priority need. An adequate inventory of deeply subsidized housing for Qualifying Populations is a priority due to low vacancy rates and escalating rental costs. Coupled with this is a priority for supportive services (including case management, legal services, and homeless prevention services) to prevent homelessness among those households at-risk.

***Domestic Violence***

Based on stakeholder consultations and data analysis, rental housing that is affordable and accessible to individuals and households at 0-30% AMI is a priority need. An adequate inventory of deeply subsidized housing for Qualifying Populations is a priority due to low vacancy rates and escalating rental costs. Coupled with this is a priority for supportive services (including case management, legal services, and homeless prevention services) to assist the homeless in identifying and accessing housing and becoming stably housed, as well as the prevention of homelessness among those households at-risk.

***Other At-Risk***

Based on stakeholder consultations and data analysis, rental housing that is affordable and accessible to individuals and households at 0-30% AMI is a priority need. An adequate inventory of deeply subsidized housing for Qualifying Populations is a priority due to low vacancy rates and escalating rental costs. Coupled with this is a priority for supportive services (including case management, legal services, and homeless prevention services) to assist the homeless in identifying and accessing housing and becoming stably housed, as well as the prevention of homelessness among those households at-risk.

***Explain how the PJ determined the level of need and gaps in the PJ's shelter and housing inventory and service delivery systems based on the data presented in the plan:***

In addition to feedback from stakeholders and consultation sessions, the following plans and data sources were consulted to determine needs and system gaps for HOME-ARP qualifying populations:

- American Community Survey (ACS), 2016-2020
- HUD Comprehensive Housing Affordability Strategy (CHAS), 2015-2019
- 2022 Point-In-Time Count
- 2022 Housing Inventory County (HIC)
- Coordinated Entry System (CES)
- Youngstown/Mahoning County CoC Annual Performance Report (APR)
- 2021 System Performance Measures
- Compass Family Services data (DV Provider)

To evaluate the size and demographic composition of qualifying populations within its boundaries, the City of Youngstown enlisted the help of the Youngstown/Mahoning County CoC HMIS Lead to provide data on homelessness and other qualifying populations. The City utilized CHAS, ACS and HIC data to identify the current affordable inventory in the City, as well as to determine the gap in housing availability. HMIS data on the percentage of households exiting the homeless system to unknown or temporary destinations and rates of return to homelessness were also used to determine the availability of affordable housing inventory. In addition, the City utilized Coordinated Entry data as well as stakeholder feedback to identify service needs for the City.

## HOME-ARP Activities

Total HOME ARP Allocation	\$ 2,516,342		
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***Describe how the PJ will distribute HOME-ARP funds in accordance with its priority needs identified in its needs assessment and gap analysis:***

An overall lack of affordable rental units was one of the most frequently identified unmet needs among stakeholders. However, the amount of funding available to the City for creating additional affordable inventory units would limit the benefit of the HOME-ARP funding to a very small number of QP households. The need for shelter, particularly low-barrier shelter, was often cited during the consultation process. The City will utilize its HOME-ARP resources to create a centralized, non-congregate shelter that also offers robust supportive services to increase the permanent housing success of the qualifying populations.

***Describe how the characteristics of the shelter and housing inventory, service delivery system, and the needs identified in the gap analysis provided a rationale for the plan to fund eligible activities:***

Shelters lack bed capacity for households experiencing homelessness, primarily because it is increasingly challenging to move folks out of shelter into permanent housing due to lack of affordable inventory. The City recognizes that even with additional affordable inventory, the lack of low-barrier shelter options within the City will mean continued increases in unsheltered individuals, as immediate shelter is often not available. In addition, if directed to the development of additional affordable inventory, the HOME-ARP resources available to the City will benefit only a small portion of the qualifying populations. Therefore, the City's emphasis with HOME ARP funds will be on the development of noncongregate shelter options, coupled with supportive services such as case management and system navigation to address immediate needs and plan for medium-long term stability, to increase and encourage success in permanent housing.

## HOME-ARP Production Housing Goals

***Estimate the number of affordable rental housing units for qualifying populations that the PJ will produce or support with its HOME-ARP allocation:***

The City is not proposing the production of affordable units with HOME ARP funds.

***Describe the specific affordable rental housing production goal that the PJ hopes to achieve and describe how the production goal will address the PJ's priority needs:***

The City is not proposing the production of affordable units with HOME ARP funds.



## Preferences

***Identify whether the PJ intends to give preference to one or more qualifying populations or a subpopulation within one or more qualifying populations for any eligible activity or project:***

The City of Youngstown will not establish a preference; all qualifying populations will be eligible to apply for assistance under the City's HOME-ARP assisted program(s). Any preferences established in the future will be described in an amendment to this Allocation Plan and will not violate any fair housing, civil rights, or nondiscrimination requirements at the federal, state, or local level, which includes but is not limited to requirements found in 24 CFR 5.105(a).

***If a preference was identified, explain how the use of a preference or method of prioritization will address the unmet need or gap in benefits and services received by individuals and families in the qualifying population or subpopulation of qualifying population, consistent with the PJ's needs assessment and gap analysis:***

No preferences are established.

## Referral Methods

*Identify the referral methods that the PJ intends to use for its HOME-ARP projects and activities. PJ's may use multiple referral methods in its HOME-ARP program. (Optional):*

Expanding the Coordinated Entry System in Mahoning County/City of Youngstown is an infeasible option to allow for direct referral to HOME-ARP projects. As such, the CE will be one method of referral through which the City can use CE for certain QPs and supplement this with referrals from other agencies to ensure access to all QPs.

*If the PJ intends to use the coordinated entry (CE) process established by the CoC, describe whether all qualifying populations eligible for a project or activity will be included in the CE process, or the method by which all qualifying populations eligible for the project or activity will be covered. (Optional):*

As indicated above Coordinated Entry will not be used to admit applicants directly to a HOME-ARP assisted project as it does not include all of the qualifying populations. Referrals will be accepted from other sources including 2-1-1, Street Outreach programs and service providers.

*If the PJ intends to use the CE process established by the CoC, describe the method of prioritization to be used by the CE. (Optional):*

As indicated above Coordinated Entry will not be used to admit applicants directly to a HOME-ARP assisted project, but will utilize CE and additional referral sources. Referrals from the CE will have been prioritized in accordance with the CE prioritization prior to being referred to a project-specific waiting list. CE will not be utilized to admit qualifying populations directly to projects.

*If the PJ intends to use both a CE process established by the CoC and another referral method for a project or activity, describe any method of prioritization between the two referral methods, if any. (Optional):*

As indicated above Coordinated Entry will not be used to admit applicants directly to a HOME-ARP assisted project as it does not include all of the qualifying populations. Referrals will be accepted from other sources including 2-1-1, Street Outreach programs and service providers.

## Limitations in a HOME-ARP rental housing or NCS project

***Describe whether the PJ intends to limit eligibility for a HOME-ARP rental housing or NCS project to a particular qualifying population or specific subpopulation of a qualifying population identified in section IV.A of the Notice:***

The City of Youngstown is not establishing limitations on eligibility in HOME-ARP NCS.

***If a PJ intends to implement a limitation, explain why the use of a limitation is necessary to address the unmet need or gap in benefits and services received by individuals and families in the qualifying population or subpopulation of qualifying population, consistent with the PJ's needs assessment and gap analysis:***

The City of Youngstown is not establishing limitations on eligibility in HOME-ARP NCS.

***If a limitation was identified, describe how the PJ will address the unmet needs or gaps in benefits and services of the other qualifying populations that are not included in the limitation through the use of HOME-ARP funds (i.e., through another of the PJ's HOME-ARP projects or activities):***

Not applicable.

## HOME-ARP Refinancing Guidelines

The City of Youngstown does not intend to use HOME-ARP funds to refinance existing debt secured by multifamily rental housing in order to rehabilitate the units with HOME-ARP funds. If the City determines that it will use HOME ARP for refinancing, the guidelines for doing so will be in conformance with the HOME-ARP program notice and will be submitted to HUD for review.

## Appendix A: Consultation Appendix



# HOME-ARP Allocation Plan



# Agenda

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What is HOME-ARP?

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Defining the Qualifying Populations

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Eligible Activities

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Unmet Needs of the Qualifying Populations

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Wrap-up and Next Steps

# HOME- American Rescue Plan (ARP)

## **SEC. 3205. HOMELESSNESS ASSISTANCE AND SUPPORTIVE SERVICES PROGRAM.**

Provides \$5 billion of supplemental HOME funds to assist individuals or households who are homeless, at risk of homelessness and other vulnerable populations by providing housing, rental assistance, supportive services, and non-congregate shelter



## HOME-ARP Allocation



City of  
Youngstown

\$2,516,342

# Qualifying Populations

Homeless, as defined in section 103(a) of the McKinney-Vento Homeless Assistance Act

At-risk of homelessness, as defined in section 401(1) of the McKinney-Vento Homeless Assistance Act

Fleeing, or attempting to flee, domestic violence, dating violence, sexual assault, stalking, or human trafficking, as defined by the Secretary

In other populations where providing supportive services or assistance under section 212(a) of the Act (42 U.S.C. 12742(a)) would prevent the family's homelessness or would serve those with the greatest risk of housing instability

# HUD HOME- ARP Definition Homeless



an individual or family who lacks a fixed, regular, and adequate nighttime residence



an individual or family with a primary nighttime residence that is a public or private place not meant for human habitation, including a car, park, abandoned building, bus or train station, airport, or camping ground



an individual or family living in shelter designated to provide temporary living arrangements



an individual who resided in a shelter or place not meant for human habitation and who is exiting an institution where he or she temporarily resided



an individual or family who will imminently lose their housing, including housing they own, rent, or live in without paying rent, are sharing with others, and rooms in hotels or motels

# HUD HOME-ARP Definition At Risk of Homelessness

Income at or below 30% AMI;  
Lacks sufficient resources to attain  
housing stability; AND



**Multiple Moves:** Has moved because of economic reasons two or more times during the 60 days immediately preceding the application for assistance



**Doubled Up:** Is living in the home of another because of economic hardship



**Hotel/Motel:** Lives in a hotel or motel and the cost is not paid for by charitable organizations or by federal, state, or local government programs for low-income individuals



**Overcrowded Housing:** Lives in a single room occupancy (SRO) or efficiency apartment unit where two or more persons reside or where there are more than one-and-a-half persons per room



**Exiting Institution:** Is exiting a publicly funded institution or system of care (e.g., jail, prison, psychiatric hospital, etc.);

## Five Eligible Activities



PRODUCTION  
OR  
PRESERVATION  
OF AFFORDABLE  
RENTAL  
HOUSING



TENANT-BASED  
RENTAL  
ASSISTANCE  
(TBRA)



SUPPORTIVE  
SERVICES,  
HOMELESS  
PREVENTION  
SERVICES, AND  
HOUSING  
COUNSELING



PURCHASE AND  
DEVELOPMENT  
OF NON-  
CONGREGATE  
SHELTER



NONPROFIT  
OPERATING AND  
CAPACITY  
BUILDING

# Qualifying populations in Youngstown

**100**

- Persons identified as homeless during 2020 PIT

**5,115**

- Renter households that are extremely low-income

**3,765 (73.6%)**

- Extremely low-income renter households with severe cost burden

**\$27,750**

Maximum income for 4-person extremely low-income household  
(Youngstown-Warren-Boardman Metro)

**\$29,520**

- Annual household income needed to afford a 2-bedroom rental home at HUD's FMR

# Discussion Topics

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What do you see as the most critical gaps and needs in effective service delivery system?

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What kinds of housing resources are most in demand?

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What kinds of housing units are most in demand?

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What supportive services are currently available? What should be available/what is needed?

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What are the biggest risk factors for housing instability and maintaining permanent housing once attained?

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How are providers currently serving rural or low-capacity areas? What could be done to better support those providers?

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Are there any populations or subgroups that are underserved by the current system? What additional services would be beneficial?

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## Next Steps and Timeline

Conduct outreach with stakeholder groups during October

Draft Needs Assessment and Gaps Analysis through November

Draft Allocation Plan through December

Public Display and submission to HUD in December



## General Observations

- City is characterized by an aging housing stock, often there are insufficient units to accommodate larger families; housing often fails to pass HQS/habitability standards in order to receive voucher or other rental assistance

## Continuum of Care/Coordinated Entry

- The CoC, which covers the City of Youngstown and Mahoning County, continues to prioritize PSH and RRH, especially the development of housing for people experiencing homelessness
- Supportive housing would require voucher support from YMHA in order to operate successfully
- There is a need for low barrier shelter in the City; NCS is appealing in response to pandemic
  - LGBTQ+ shelter is a need
- DV population requires additional transitional supports that are not widely available to assist in transitioning from shelter to permanent housing
- There are barriers to accessing housing for the re-entry/criminal justice involved populations, including their criminal record, ineligibility for permanent housing/HCV, untreated co-occurring mental health/substance misuse disorders, parole. NCS would be beneficial for this population.
- Engagement/case management is critical to ensuring stability in housing, but staff capacity among service providers is extremely limited. There are insufficient case managers available to meet the needs of the QPs, due to low wages, burnout.
- Availability of case managers during non-traditional hours is a system gap-a needed service but generally unavailable.

## Shelter Providers

- Shelters have insufficient capacity, both bed and staff
- Overnight shelters that close during the day leave no where for people experiencing homelessness to go. One suggested development is a drop in center, that would provide space for people to go during the day, but also provide services, navigation assistance, etc. (one-stop shop)
- Low barrier shelter is a need, especially for women and children
- Immediate shelter is often not available, transitional housing/longer-term shelter is not available
- Many individuals that exit prison, exit to emergency shelter due to the lack of affordable housing. Some stay with family, but this is not designed to be a permanent solution/placement
- 

## Service Providers

- Individuals/households that are “doubled up” often are underserved because their homeless status cannot easily be established for CoC-funded programs
- There continues to be a large gap in the number of quality affordable and accessible units available for rent in the City. In addition, the number of landlords willing to accept vouchers and work with special needs populations is dwindling.
  - The habitability and HQS inspections prove rigorous and burdensome for some landlords and they are unwilling to participate or refuse to make needed repairs

- Rents have been increasing, FMR/Payment Standards cannot compete with market rents; landlords can be selective in who they lease to given the state of the market and rents they can demand
  - Landlords requiring more than 3x monthly rent in order to approve tenancy
- The ability to provide utility assistance is a gap in the system, particularly large utility arrears that prevent a household from being able to lease a unit and open utilities in their name.
- There is insufficient inventory of larger units to accommodate families with 4+ children; households will take a smaller unit and experience overcrowded conditions in order to have a home
  - Youngstown State University indicated that there is also a gap in available single bedroom units for students experiencing homelessness
- Barriers to accessing housing include poor rental history, criminal history, utility arrears, debt owed to PHAs
- Recovery housing is a need. Many times, units that are available are not in locations that are conducive to recovery or stability. Addiction can often lead to returns to homelessness. Transitional housing has been effective, but households lose homeless status and are then ineligible for PSH
- Case Management services for those on the CE waiting list, particularly the chronically homeless, are needed to coordinate/assist individuals navigate the system.
- Criminal history, poor credit, eviction, convictions are barriers for homeless veterans to access housing, even at the YMHA
- Needed services that are not widely available include case management, system navigation, housing search and placement, childcare, transportation, ongoing utility assistance, job training/placement
- Services to assist households in crisis address immediate needs are generally unavailable-there is a focus on long term stability rather than addressing the immediate needs

## Civil Rights

- Housing supply is limited, particularly for those with physical disabilities.
- People fleeing domestic violence don't experience tenant protections for breaking a lease early, making it difficult to flee and/or creating poor rental history.
- Landlord engagement and risk mitigation funds could be helpful to recruit more landlords to rent to special needs populations.

## Public Housing Authority

- Housing inventory limited and landlords unwilling to rent to qualifying and other special needs populations, or anyone with a voucher
- Highest demand for PH and Vouchers is for 1-2 BR units
- Waiting list for PH is generally 2-3 months
- They have ability to project based vouchers; are not considering RAD
- YMHA increased payment standards to 115% of FMR to incentivize landlords

# Stakeholder Chart

## HOME-ARP Allocation Plan

### Youngstown, OH

Type of Organization	Contact Name	Title	Name of Organization	Type of Agency/Organization
Continuum of Care Serving Participating Jurisdiction	Colleen Kosta	Coordinator	Mahoning County Homeless Continuum of Care	Continuum of Care
	James Ford	Chairman	CoC Evaluation Committee	
Emergency Shelter Providers (including DV/Victim Service Providers)	Susan Linden	Project Administrator	Compass Family & Cmnty Serv Sojourner House	Providers serving the homeless, victims of domestic violence
	John Muckridge	President/EO	Rescue Mission of Mahoning Valley	
	Jared Woodward	COO	Rescue Mission of Mahoning Valley	
	Vince Brancaccio	Executive Director	Help Hotline Crisis Center	Providers serving all four qualifying populations
	Call Help Hotline		Rapid Re-housing	
			Who's Who Direct Rent Program	
	Joe Caruso	CEO	Compass Family Cmnty Services	Providers serving all four qualifying populations; Veterans groups
	Dan Wakefield	Director	HIV/AIDS Ministry (Continuum Brd Member)	Providers serving all four qualifying populations
	Carmen , Director	Nicole, Manager	Dorothy Day House	
Homeless/Supportive Service Providers	Mark S. Luke	Project Manager	Help Network of Northeast Ohio	Providers serving all four qualifying populations
	Nancy Voitus	Project Administrator	Catholic Charities	Providers serving all four qualifying populations
	Teresa Boyce	Project Administrator	The Ursuline Center -Merici Emergency Housing	Providers serving all four qualifying populations
	Mary McCormick	Director	Ursuline Center	
	Y0,Warren Urban League		Chrsity House Emergency Shelter	
	Leah Merritt	CEO	YWCA Mahoning Valley	Providers serving all four qualifying populations
	Annie Phillips	CEO / COO	Goodwill Industries	
	Shelia Donnadio	Tammy Weaver	Coleman Professional Services	Providers serving all four qualifying populations
Veteran's Groups			Veterns Haven Services	
			Family & Community Services Inc	
	Susan Krawchyk	Dept Head	Mah Valley Veterans Services=Entrance A Ste 100	
	Matthew Slater			
	Diane Waite		Veterans Affairs	
	Brandi Parker		Veterans Haven	Providers serving homeless and at-risk of homeless; Veterans Groups

Public Housing Authorities	Dawn Monteiro	ESG Consultant	Youngstown Metropolitan Housing Authority	PHA
	Lamont R. English	YMHA CEO	Youngstown Metropolitan Housing Authority	PHA
Public Agencies that address needs of person's experiencing homelessness (Health & Human Service Providers, HOPWA providers, MH/SA providers, etc.)	Shelia Triplett	CEO	Mahoning-Youngstown Community Action Partnership	Providers serving all four qualifying populations
	Lola Simmons	Executive Director	Home for Good Resource Referral	Providers serving all four qualifying populations
	Brigid Kennedy	CEO ext 105	Beatitude House	
	Whitney Washington-Suber	Housing Support Spec x142	Beatitude House	Providers serving all four qualifying populations
	Jackie Burley	Executive Director	Protestant Family Services	
	Larry Moliterno	CEO	Meridian Services	
	Shelia Donnadio		Coleman Professional Services	
Public or Private Agencies that address Fair Housing, Civil Rights and the needs of persons with disabilities	Tammy Weaver		Coleman Professional Services	
	Attorneys, Patty Dougan		Community Legal Aid	Civil Rights/Fair Housing
	Shari Harell	President/CEO	Community Foundation	
	Annemarie DeAscentis	Fair Housing Coordinator	Mah Cnty Fair Housing Office	Civil Rights/Fair Housing
	Duane Piccirlli	Executive Director	Mahoning County Mental and Recovery Brd	
				Providers serving all four qualifying populations; agencies that address the needs of people with disabilities
	Jeff Magada	Executive Director	Flying High	
	Sheriff Jerry Greene	Director	Mah Valley Human Trafficking	
	Skip Barone	Kitchen Manager	Our Community Kitchen	
	Phillip Puryear	Director	Mah County Lead Abatement	
Other	Nicole Kent Strollo	YSU- Student Affairs		
	Susan Moorer	YSU		
	Jacob	YSU-Student Affairs		Providers serving homeless/at risk of homeless

# Youngstown HOME-ARP Stakeholder Meeting Attendees

## Summary

<b>Meeting Date</b>	<b>Meeting Duration</b>	<b>Number of Attendees</b>	<b>Meeting ID</b>
October 11, 2022 9:55 AM EDT	79 minutes		19 526-411-677

## Details

Name	Email Address	Join Time	Leave Time
+13302076094		9:56 AM	10:03 AM
+13307441708		10:01 AM	10:08 AM
+13307442161		10:22 AM	10:54 AM
+13307442161		10:03 AM	10:13 AM
Beverly Hosey		10:07 AM	10:17 AM
Beverly Hosey		10:22 AM	11:14 AM
Bill Wasielewski M&L	juliaf@mandl.net	9:55 AM	11:14 AM
Brandi Parker		9:55 AM	10:21 AM
Brandi Parker		10:22 AM	11:14 AM
Colleen- Youngstown/ Mahoning		10:17 AM	11:14 AM
Elianne Daou		9:59 AM	11:14 AM
Elisa Hosey		10:50 AM	11:14 AM
Erin M Bishop	ebishop@YoungstownOhio.gov	9:59 AM	11:14 AM
Joseph F Caruso		10:02 AM	11:14 AM
Kate Molinaro	katemo@mandl.net	10:00 AM	11:14 AM
Kristine Staney	kstanley@fcsohio.org	10:38 AM	11:01 AM
Leah Merritt	lmerritt@mvywca.org	10:01 AM	11:14 AM
Lola Simmons		10:42 AM	11:14 AM
Nancy		10:03 AM	11:14 AM
Teresa Boyce	tboyce@beatitudehouse.com	10:02 AM	11:14 AM
Wendy		10:09 AM	11:14 AM
Whitney Suber		10:01 AM	11:14 AM

# Youngstown HOME-ARP Stakeholder Meeting Attendees

## Summary

<b>Meeting Date</b>	<b>Meeting Duration</b>	<b>Number of Attendees</b>	<b>Meeting ID</b>
October 13, 2022 1:53 PM EDT	69 minutes	15	806-741-277

## Details

<b>Name</b>	<b>Email Address</b>	<b>Join Time</b>	<b>Leave Time</b>
Anna DeAscentis		2:00 PM	3:03 PM
Bill Wasielewski M&L		1:53 PM	3:03 PM
DB		2:14 PM	3:03 PM
Dan Wakefield		2:02 PM	2:36 PM
Daniel Tirabassi		1:59 PM	3:03 PM
David W.		1:57 PM	3:03 PM
Elianne Daou		2:00 PM	3:03 PM
Full Spectrum Community Outreach - Tim Bortner - President		2:00 PM	3:03 PM
Lola Simmons		2:22 PM	3:03 PM
Marilyn Montes	mmontes@my-cap.org	2:10 PM	2:44 PM
Mark Luke		2:01 PM	3:03 PM
Matt Slater		2:05 PM	3:03 PM
Patricia Dougan Legal Aid	pdougan@communitylegalaid.org	1:57 PM	3:03 PM
Vince Brancaccio Help Network		2:00 PM	3:03 PM
Wendy Robinson		1:54 PM	3:03 PM

# Youngstown HOME-ARP Stakeholder Meeting Attendees

## Summary

<b>Meeting Date</b>	<b>Meeting Duration</b>	<b>Number of Attendees</b>	<b>Meeting ID</b>
October 18, 2022 10:00 AM EDT	65 minutes	12	833-368-085

## Details

<b>Name</b>	<b>Email Address</b>	<b>Join Time</b>	<b>Leave Time</b>
+13309538072		10:11 AM	11:06 AM
+17403319400		10:02 AM	11:06 AM
Elianne Daou		10:00 AM	11:06 AM
Hannah Smith		10:00 AM	11:06 AM
Jeff Magada	jmagada@flyinghighinc.org	10:01 AM	11:06 AM
Kate Molinaro	juliaf@mandl.net	10:00 AM	11:06 AM
Lola Simmons		11:03 AM	11:06 AM
Sheila Donnadio		10:04 AM	11:06 AM
Shelia Triplett		10:00 AM	11:06 AM
Stacia Erdos		10:01 AM	10:37 AM
Susan Mooror	smmoorer@ysu.edu	10:06 AM	10:10 AM
Wendy Robinson		10:00 AM	11:06 AM

## Appendix B: Citizen Participation



Event Registration - Ohio Confer

Event Registration - Ohio Confer

City of Youngstown, Ohio

View | News, Sports, Jobs - The V

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vindy.com/classifieds/view/?classification=506

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NEWS

SPORTS

OBITUARIES

OPINION

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CLASSIFIEDS

JOBS

PLACE NOTICE

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SUBSCRIBE

Legal Notices

VIEW OTHER CLASSIFIEDS

LEGAL NOTICE

CASE NO. 23-1-1AB

The Liberty Township Zoning Board of Appeals, Trumbull County, Ohio, gives notice that a Public Hearing will be held on February 15, 2023 at 7:00 pm at the Administration Building, 1315 Churchill Hubbard Road, Youngstown, Ohio 44505, for a Variance of Off-Street Parking Standards. APPLICANT Crunk Engineering ADDRESS 3180 Belmont Ave PARCEL ID: 12-034720 ZONING CLASSIFICATION: Commercial ZONING SECTION: 6:1.3 All records and data are on file at the Liberty Township Zoning Office and are available for public inspection and copying upon request to the secretary at 330-539-9838. All persons have a right to appear in person or by representation to question the owner or give testimony. BY ORDER BOARD OF ZONING APPEALS OF LIBERTY TOWNSHIP  
By Tom Anness, Chairman  
#026 – 1T – January 26, 2023 – #8014

LEGAL NOTICE

23-02

A RESOLUTION AUTHORIZING THE AUDITOR OF MAHONING COUNTY TO REMOVE SPECIAL ASSESSMENT 30-181 (PAYMENT IN LIEU OF TAXES) FROM PARCEL 53-187-0-020.01-A, LOCATED IN THE CITY OF YOUNGSTOWN, OHIO PURSUIT TO SECTION 743.04 OF THE OHIO REVISED CODE (REF: JOURNAL ENTRY DATED NOVEMBER 3, 1994, DTE CASE NO.: ZE 2086, AUDITOR'S CASE NO.:94 10 032) AND DECLARING AN EMERGENCY.

23-03

A RESOLUTION A RESOLUTION APPROVING A PETITION FOR THE CREATION OF ENERGY SPECIAL IMPROVEMENT DISTRICT SPECIAL ASSESSMENTS FOR SPECIAL ENERGY IMPROVEMENT PROJECTS AND A PLAN FOR PUBLIC IMPROVEMENTS; APPROVING THE NECESSITY OF ACQUIRING, CONSTRUCTING, AND IMPROVING CERTAIN PUBLIC IMPROVEMENTS IN THE CITY OF YOUNGSTOWN, OHIO IN COOPERATION WITH THE YOUNGSTOWN ENERGY SPECIAL IMPROVEMENT DISTRICT; AND DECLARING AN EMERGENCY.

23-01

AN ORDINANCE AN ORDINANCE DETERMINING TO PROCEED WITH THE ACQUISITION, CONSTRUCTION AND IMPROVEMENT OF CERTAIN PUBLIC IMPROVEMENTS IN THE CITY OF

NOTICE OF PUBLIC HEARING

CITY OF YOUNGSTOWN

HOME-ARP ALLOCATION PLAN

Notice is hereby given that the City of Youngstown (City) has prepared its HOME-ARP Allocation Plan. This Plan describes how the City intends to allocate \$2,516,342 in HOME-ARP funds, authorized by the American Rescue Plan in April 2021. In order to obtain the views of citizens, public agencies, and other interested parties, the City has placed its proposed HOME-ARP Allocation Plan on public display online at the following locations:  
\*Youngstown Department of Community Planning and Economic Development, City Hall, 4th Floor, 26 South Phelps St, Youngstown, Ohio 44503  
\*Youngstown Metro Housing Authority, 131 W Boardman St, Youngstown, Ohio 44503  
\*Online at www.youngstownohio.gov  
The draft plan will be available for 15 days beginning January 27, 2023 through February 10, 2023.  
Notice is also given that the City of Youngstown will hold a public hearing on February 8, 2023, at 5:00 p.m. at City Hall, 26 South Phelps St, Youngstown, Ohio 44503. Persons wishing to participate virtually may join via GoToMeeting  
https://meet.goto.com/579176365 or by phone +1 (646) 749-3122 Access Code: 579-176-365  
The City of Youngstown will make reasonable accommodations and services necessary for sensory-impaired and disabled citizens. Additionally, translation services may be offered upon request and availability. Persons requiring such accommodations/services should contact the

NOTICE OF PUBLIC HEARING

SINGLE FAMILY MORTGAGE

REVENUE BONDS

Notice is hereby given that a public hearing will be held by the Ohio Housing Finance Agency (the "Issuer") on February 10, 2023 at 10:00 a.m., via teleconference. Pursuant to Revenue Procedures 2020-21 and 2021-39, the public hearing may be accessed by dialing the Toll-free Number 1-866-899-4679, Access Code 264-839-741. The hearing is for the purpose of discussing the possible issuance by the Issuer of currently estimated not to exceed \$600,000,000 (Six Hundred Million Dollars) aggregate principal amount of Ohio Housing Finance Agency Residential Mortgage Revenue Bonds, Ohio Housing Finance Agency Single Family Mortgage Revenue Bonds, Ohio Housing Finance Agency Housing Revenue Bonds or Ohio Housing Finance Agency Home Ownership Mortgage-Backed Exempt Securities, in one or more series (the "Bonds") some or all of which may be issued pursuant to a common plan of finance pursuant to Article VIII, Section 14, of the Ohio Constitution and Chapter 175 of the Ohio Revised Code. The proceeds of the Bonds would be loaned to residents of the State of Ohio who qualify under Chapter 175 of the Ohio Revised Code and Section 143 of the Internal Revenue Code of 1986, as amended, to purchase one to four unit owner-occupied residences in the State of Ohio, or to refund certain outstanding bonds of the Issuer. THE BONDS SHALL NOT REPRESENT OR CONSTITUTE A DEBT OR PLEDGE OF THE FAITH AND CREDIT OR THE TAXING POWER OF

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Press Release- City....pdf

Spring MCDA Age....pdf

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1/26/2023

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## Welcome to Youngstown



Amer. Rescue Plan



Pay Water Bill



Report a Concern



Employment



Ads for Bids



Snow Removal

### Public Notices

- [Community Health Open House & Resource Fair \(PDF\)](#)
- [HOME-ARP Allocation Plan \(PDF\)](#)
- [New School Zone Traffic Safety Program \(PDF\)](#)
- [Health Improvement Survey](#)
- [Midlothian Resurfacing - Request for Comments \(PDF\)](#)

[View All Notices](#)

### Meetings & Events

[Watch Meetings](#)

#### City Council meeting

Wed, Feb 1, 2023 5:30pm @ City Council  
Chambers, 6th floor, City Hall

#### East Side Youngstown Health Improvement Zone Meeting

Thu, Feb 2, 2023 3:00pm - 5:00pm @  
Price Memorial AME Zion Church

[Full Calendar](#)

### City Department News

#### West Side Project to Replace Nearly 6,000 Feet of Lead Pipes



ARP, Water (11/23/2022) - [Read Article](#)

#### ARP Funds Drive IT Network Upgrade, Boost Security



ARP, Information Technology (11/21/2022) - [Read Article](#)

[More News](#)

### COVID-19 News

COVID-19 Update - [covid19.youngstownohio.gov](#)

[Changes to City Services](#)

[Business Relief Options](#)

### Items of Interest

# City of Youngstown HOME ARP Public Hearing Attendees

## Summary

<b>Meeting Date</b>	<b>Meeting Duration</b>	<b>Number of Attendees</b>	<b>Meeting ID</b>
February 8, 2023 4:57 PM EST	44 minutes	19	579-176-365

## Details

<b>Name</b>	<b>Email Address</b>	<b>Join Time</b>	<b>Leave Time</b>
+13307165702		5:16 PM	5:41 PM
+13307477921		5:07 PM	5:31 PM
BR		5:22 PM	5:41 PM
Beverly Hosey		4:57 PM	5:41 PM
Cirell Howard		5:03 PM	5:41 PM
Claudette W		4:57 PM	5:14 PM
Claudette W		5:28 PM	5:41 PM
Claudette W		5:22 PM	5:24 PM
Colleen Kosta (she/her)		5:00 PM	5:41 PM
DB		5:00 PM	5:41 PM
Danielle Mulligan	dmulligan@ymhaonline.com	4:57 PM	5:41 PM
Dawn Monteiro		4:57 PM	5:41 PM
Glenda F. House		4:57 PM	5:41 PM
Kate Molinaro	katemo@mandl.net	4:57 PM	5:41 PM
Kim O. - MYCAP		5:00 PM	5:41 PM
LaMont English		4:59 PM	5:41 PM
MARILYN - MYCAP		4:57 PM	5:41 PM
Samuel Garcia		5:29 PM	5:41 PM
Shelia Elaine Triplett	striplett@my-cap.org	5:04 PM	5:41 PM
Theresa Williams		5:01 PM	5:41 PM
Wendy Robinson		4:57 PM	5:41 PM

**City of Youngstown**  
**HOME ARP Public Hearing February 8, 2023**  
**Meeting Minutes**

Ms. Byrd opened the public hearing and stated the purpose was to generate feed back on the proposed HOME ARP program. Ms. Molinaro, of M&L Associates, provided a summary of the allocation planning process, consultations, data analysis and drafting of the plan. She then described the proposed budget, which included development of NCS, Supportive Services and administration.

At that time, the hearing was opened for questions or comments.

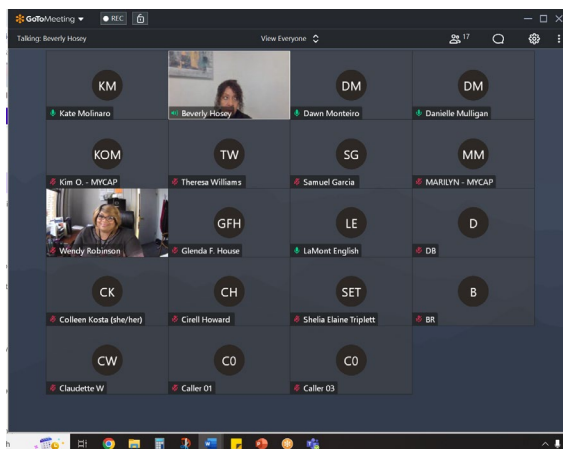
Ms. Howard, MYCAP, asked if the shelter would be a new facility or if dollars would be used for hotel/motel vouchers. Ms. Molinaro responded that the HOME ARP funds are for the development of a new facility and would not be used for hotel/motel vouchers.

Mr. English, YMHA, asked if the proposed shelter would involve new construction or use of an existing facility to meet the immediate need. The City responded that both options are being explored. Mr. English also indicated a seamless, simple intake process would be highly recommended so individuals needing access to services were not drowned in paperwork. Ms. Molinaro indicated that some referrals for the HOME-ARP assisted facility could come from the Coordinated Entry, but that referrals from other sources would also be accepted since the City's CE does not currently accept all of the HOME ARP QPs.

Ms. Kosta, representing the CoC, indicated her support for the development of a NCS as its been the goal of the CoC for some time. She also asked whether the services would be tied to the shelter or if they would be available for long term housing. Ms. Hosey indicated the services would be tied to shelter.

Mr. English asked if any proposed locations had been identified. Ms. Hosey said yes but the City was not in a position to disclose locations at this time. Mr. English also asked how shelter was defined. Ms. Molinaro explained that HOME ARP funds were to be used for non-congregate shelter.

There being no further questions or comments, Ms. Molinaro indicated next steps include public comment period closing February 10 and City Council's consideration February 15. Comments would be accepted through Friday Feb 10 at Ms. Byrd's email. Ms. Robinson thanked everyone for participating and reminded those in the hearing of the availability of the plan and contact information on the City's Website.





HOME-ARP Allocation Plan

Public Hearing February 8, 2023

# Agenda

---

What is HOME-ARP?

---

Allocation Plan Process to Date

---

HOME-ARP Qualifying Populations

---

Needs Identified by Stakeholders

---

Needs Identified by Data Analysis

---

Proposed HOME-ARP Budget

---

Next Steps

# The HOME- American Rescue Plan (ARP)

---

Provides \$5 billion of supplemental HOME funds targeted to individuals or households who are homeless, at risk of homelessness

---

These are separate from other ARPA funds the City received and may have allocated to housing and services

---

City's HOME-ARP allocation is \$2,516,342.00

---

Deadline for submitting HOME-ARP Allocation Plan is March 31, 2023

---

Deadline for spending HOME-ARP funds is September 2030

# Overview of Planning Process

---

County conducted focus group sessions targeted to required stakeholders

---

County solicited needs from CoC, Shelter Providers, Service Providers, Veterans Groups, Fair Housing and Disability Advocates

---

Analyzed numerous data sources to identify the priority needs of the Qualifying Populations

---

Developed HOME-ARP budget based on priority needs and other resources available to City of Youngstown



# Qualifying Populations

## Homeless

Defined in section 103(a) of the McKinney-Vento Homeless Assistance Act (includes sheltered and unsheltered homeless)

## At-risk of Homelessness

Defined in section 401(1) of the McKinney-Vento Homeless Assistance Act

## Fleeing, or attempting to flee:

Domestic violence, dating violence, sexual assault, stalking, or human trafficking, as defined by the Secretary

**Other populations** who do not qualify under any of the populations above but meet one of the following criteria:

- (a) Other families **requiring services or housing assistance to prevent return homelessness**
- (b) Those at **greatest risk of housing instability**

# Stakeholder Identified Needs

---

Adequate housing at all price points, but especially affordable units that are accessible

---

Permanent Supportive Housing

---

Low barrier shelter resources for all Qualifying Populations, including DV victims

---

Service Needs: case management, system navigation, housing search and placement, childcare, transportation, ongoing utility assistance, job training/placement

---

Increased capacity among shelter and service providers

# Needs Identified through Data Analysis

---

174 individuals identified as homeless  
in the Youngstown/Mahoning County  
2022 PIT

---

Approximately 500 individuals served  
by the CoC in 2021 were in the City of  
Youngstown (38% of total served)

---

Approximately 74% of Extremely Low-  
Income renters in the County  
experience severe cost burden

---

High number of people exiting  
homeless system to temporary  
destinations

# Proposed Home-ARP Budget

Eligible Activities	Funding Amount
Supportive Services	\$ 500,000.00
Acquisition & Development of Non-Congregate Shelters	\$ 1,638,891.00
Tenant Based Rental Assistance	\$ 0
Development of Affordable Rental Housing	\$ 0
Non-Profit Operating Expenses	\$ 0
Non-Profit Capacity Building	\$ 0
Administration & Planning*	\$ 377,451.00
<b>TOTAL HOME-ARP ALLOCATION</b>	<b>\$ 2,516,342.00</b>

- \* Limited to 15% of total grant

# Questions



# Next Steps and Timeline

Public Comments accepted through  
February 10, 2023



City Council will Consider Approving  
Plan February 15, 2023



Submit to HUD by March 31



## Appendix C: SF424s/Certifications

## HOME-ARP CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the participating jurisdiction certifies that:

**Affirmatively Further Fair Housing** --The jurisdiction will affirmatively further fair housing pursuant to 24 CFR 5.151 and 5.152.

**Uniform Relocation Act and Anti-displacement and Relocation Plan** --It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, (42 U.S.C. 4601-4655) and implementing regulations at 49 CFR Part 24. It will comply with the acquisition and relocation requirements contained in the HOME-ARP Notice, including the revised one-for-one replacement requirements. It has in effect and is following a residential anti-displacement and relocation assistance plan required under 24 CFR Part 42, which incorporates the requirements of the HOME-ARP Notice. It will follow its residential anti-displacement and relocation assistance plan in connection with any activity assisted with funding under the HOME-ARP program.

**Anti-Lobbying** --To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.



**Authority of Jurisdiction** --The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations and program requirements.

**Section 3** --It will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u) and implementing regulations at 24 CFR Part 75.

**HOME-ARP Certification** --It will use HOME-ARP funds consistent with Section 3205 of the American Rescue Plan Act of 2021 (P.L. 117-2) and the CPD Notice: *Requirements for the Use of Funds in the HOME-American Rescue Plan Program*, as may be amended by HUD, for eligible activities and costs, including the HOME-ARP Notice requirements that activities are consistent with its accepted HOME-ARP allocation plan and that HOME-ARP funds will not be used for prohibited activities or costs, as described in the HOME-ARP Notice.

  
\_\_\_\_\_  
Signature of Authorized Official  
  
\_\_\_\_\_  
Mayor  
Title

3/9/23  
Date

### Application for Federal Assistance SF-424

**\* 1. Type of Submission:**

- ☐ Preapplication  
☒ Application  
☐ Changed/Corrected Application

**\* 2. Type of Application:**

- ☒ New  
☐ Continuation  
☐ Revision

**\* If Revision, select appropriate letter(s):**

**\* Other (Specify):**

**\* 3. Date Received:**

**4. Applicant Identifier:**

**5a. Federal Entity Identifier:**

**5b. Federal Award Identifier:**

M-21-MP-39-0209

**State Use Only:**

**6. Date Received by State:**

**7. State Application Identifier:**

**8. APPLICANT INFORMATION:**

**\* a. Legal Name:**

City of Youngstown, Ohio

**\* b. Employer/Taxpayer Identification Number (EIN/TIN):**

34-6003189

**\* c. UEI:**

PSDUAKTPBB65

**d. Address:**

**\* Street1:**

City Hall, 4th Floor

**Street2:**

26 South Phelps Street

**\* City:**

Youngstown

**County/Parish:**

Mahoning

**\* State:**

OH: Ohio

**Province:**

**\* Country:**

USA: UNITED STATES

**\* Zip / Postal Code:**

44503-1329

**e. Organizational Unit:**

**Department Name:**

CPED

**Division Name:**

Community Development Agency

**f. Name and contact information of person to be contacted on matters involving this application:**

**Prefix:**

Ms.

**\* First Name:**

Beverly

**Middle Name:**

Lynn

**\* Last Name:**

Hosey

**Suffix:**

**Title:** Community Development Director

**Organizational Affiliation:**

**\* Telephone Number:**

330-742-8831

**Fax Number:**

330-744-7522

**\* Email:**

blhosey@youngstownohio.gov

## Application for Federal Assistance SF-424

### \* 9. Type of Applicant 1: Select Applicant Type:

C: City or Township Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

\* Other (specify):

### \* 10. Name of Federal Agency:

Department of Housing and Urban Development

### 11. Catalog of Federal Domestic Assistance Number:

14.239

CFDA Title:

HOME Investment Partnerships Program

### \* 12. Funding Opportunity Number:

M-21-MP-39-0209

\* Title:

HOME ARP

### 13. Competition Identification Number:

Title:

### 14. Areas Affected by Project (Cities, Counties, States, etc.):

Add Attachment

Delete Attachment

View Attachment

### \* 15. Descriptive Title of Applicant's Project:

HOME ARP

Attach supporting documents as specified in agency instructions.

Add Attachments

Delete Attachments

View Attachments

**Application for Federal Assistance SF-424****16. Congressional Districts Of:**\* a. Applicant \* b. Program/Project 

Attach an additional list of Program/Project Congressional Districts if needed.

Add Attachment

Delete Attachment

View Attachment

**17. Proposed Project:**\* a. Start Date: \* b. End Date: **18. Estimated Funding (\$):**

* a. Federal	<input type="text" value="2,516,342.00"/>
* b. Applicant	<input type="text"/>
* c. State	<input type="text"/>
* d. Local	<input type="text"/>
* e. Other	<input type="text"/>
* f. Program Income	<input type="text"/>
* g. TOTAL	<input type="text" value="2,516,342.00"/>

**\* 19. Is Application Subject to Review By State Under Executive Order 12372 Process?**

- ☐ a. This application was made available to the State under the Executive Order 12372 Process for review on
- ☐ b. Program is subject to E.O. 12372 but has not been selected by the State for review.
- ☒ c. Program is not covered by E.O. 12372.

**\* 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)**☐ Yes ☒ No

If "Yes", provide explanation and attach

Add Attachment

Delete Attachment

View Attachment

**21. \*By signing this application, I certify (1) to the statements contained in the list of certifications\*\* and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances\*\* and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)**

☒ \*\* I AGREE

\*\* The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

**Authorized Representative:**

Prefix:  \* First Name:

Middle Name:

\* Last Name:

Suffix:

\* Title: \* Telephone Number:  Fax Number: \* Email: 

\* Signature of Authorized Representative:

\* Date Signed:



## ASSURANCES - NON-CONSTRUCTION PROGRAMS

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0040), Washington, DC 20503.

**PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.**

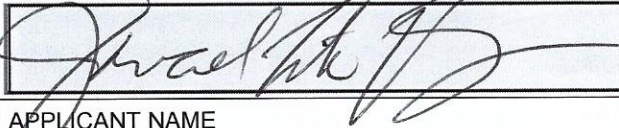
**NOTE:** Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the awarding agency. Further, certain Federal awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant, I certify that the applicant:

1. Has the legal authority to apply for Federal assistance and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project cost) to ensure proper planning, management and completion of the project described in this application.
2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, through any authorized representative, access to and the right to examine all records, books, papers, or documents related to the award; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
3. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
4. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
5. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards for merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
6. Will comply with all Federal statutes relating to nondiscrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. §§1681-1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29 U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended, relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee- 3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statute(s) under which application for Federal assistance is being made; and, (j) the requirements of any other nondiscrimination statute(s) which may apply to the application.
7. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal or federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
8. Will comply, as applicable, with provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.



9. Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333), regarding labor standards for federally-assisted construction subagreements.
10. Will comply, if applicable, with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
11. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of Federal actions to State (Clean Air) Implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).
12. Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.
13. Will assist the awarding agency in assuring compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470), EO 11593 (identification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 U.S.C. §§469a-1 et seq.).
14. Will comply with P.L. 93-348 regarding the protection of human subjects involved in research, development, and related activities supported by this award of assistance.
15. Will comply with the Laboratory Animal Welfare Act of 1966 (P.L. 89-544, as amended, 7 U.S.C. §§2131 et seq.) pertaining to the care, handling, and treatment of warm blooded animals held for research, teaching, or other activities supported by this award of assistance.
16. Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
17. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
18. Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
19. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL 	TITLE Mayor
APPLICANT NAME City of Youngstown	DATE SUBMITTED 3/9/23



# ASSURANCES - CONSTRUCTION PROGRAMS

OMB Number: 4040-0009  
Expiration Date: 02/28/2025

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0042), Washington, DC 20503.

**PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.**


**NOTE:** Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the Awarding Agency. Further, certain Federal assistance awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant, I certify that the applicant:

1. Has the legal authority to apply for Federal assistance, and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project costs) to ensure proper planning, management and completion of project described in this application.
2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, the right to examine all records, books, papers, or documents related to the assistance; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
3. Will not dispose of, modify the use of, or change the terms of the real property title or other interest in the site and facilities without permission and instructions from the awarding agency. Will record the Federal awarding agency directives and will include a covenant in the title of real property acquired in whole or in part with Federal assistance funds to assure non-discrimination during the useful life of the project.
4. Will comply with the requirements of the assistance awarding agency with regard to the drafting, review and approval of construction plans and specifications.
5. Will provide and maintain competent and adequate engineering supervision at the construction site to ensure that the complete work conforms with the approved plans and specifications and will furnish progressive reports and such other information as may be required by the assistance awarding agency or State.
6. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
7. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
8. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards of merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
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SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL	TITLE
	<div data-bbox="878 1325 1513 1371">Mayor</div>
APPLICANT NAME	DATE SUBMITTED
City of Youngstown	3/9/23