

## HOME-ARP Allocation Plan

**Participating Jurisdiction:** County of Summit, Ohio

**Date:** 4/25/2023

### Consultation

In accordance with Section V.A of the Notice (page 13), before developing its HOME-ARP allocation plan, at a minimum, a PJ must consult with:

- CoC(s) serving the jurisdiction's geographic area,
- homeless service providers,
- domestic violence service providers,
- veterans' groups,
- public housing agencies (PHAs),
- public agencies that address the needs of the qualifying populations, and
- public or private organizations that address fair housing, civil rights, and the needs of persons with disabilities.

State PJs are not required to consult with every PHA or CoC within the state's boundaries; however, local PJs must consult with all PHAs (including statewide or regional PHAs) and CoCs serving the jurisdiction.

#### ***Describe the consultation process including methods used and dates of consultation:***

The County of Summit conducted a consultation meeting with the Akron/Barberton/Summit County Continuum of Care Network, the Akron Metropolitan Housing Authority, the Fair Housing Contact Service, Hope & Healing Domestic Violence Shelter, and Direction Home Akron Canton Area Agency on Aging and Disabilities to explain the HOME-ARP funding opportunity, conditions for the funding, and to get feedback and information about the needs of QPs. This meeting was in person and was conducted on March 10, 2023.

#### ***List the organizations consulted:***

Agency/Org Consulted	Type of Agency/Org	Method of Consultation	Feedback
Continuum of Care	Continuum of Care	In-person meeting- March 10, 2023	Comments included the need for landlord mitigation, the issue of losing beds for single women, women with children and trans women, youth and LGBTQ+ individuals being uncomfortable with existing shelter options, the need to prioritize families in shelters and those unsheltered and outside. Non-congregate shelter is

			needed for trans people, men and single individuals. Rental assistance is a priority need.
<b>Akron Metropolitan Housing Authority</b>	Public Housing Authority	In-person meeting- March 10, 2023	Data is collected using HMIS. Noted that housing quality is poor in affordable housing. Mainly attended to collect information on the HOME-ARP project and deferred to the CoC for other input.
<b>Hope &amp; Healing Domestic Violence Shelter</b>	Domestic Violence Service Provider, Homeless Service Provider	In-person meeting- March 10, 2023	Hope & Healing see a priority need for housing for individuals. Specifically, single individuals need affordable options. Families are also in need of affordable options. There is also a need for rental assistance.
<b>Fair Housing Contact Service</b>	Homeless service provider, Public organization addressing fair housing	In-person meeting- March 10, 2023	Feedback was extensive. There is a need to expand services to individuals outside of Category 1. Individuals with disabilities face the most barriers, mainly in the accessibility of affordable units. The next major barrier is race. The priority need is for rental assistance.
<b>Direction Home Akron Canton Area Agency on Aging and Disabilities</b>	Public organization addressing the needs of QPs	In-person meeting- March 10, 2023	There is a need to adapt affordable housing for individuals with disabilities or the elderly.
<b>Northeast Ohio Veterans Administration Healthcare System</b>	Veterans groups	Zoom meeting- January 23, 2023	In general, resources for veterans are abundantly available. Support the idea of more affordable housing, permanent supportive housing as well as TBRA.
<b>Dept. of Jobs and Family Services</b>	Public agency that addresses the needs of the QPs	Zoom meeting- March 3, 2022	Housing gap for homeless if a child is NOT involved. Need more assistance for single individuals and single couples. There is no physical place for individuals to stay. Need to separate the younger and older populations.

*Summarize feedback received and results of upfront consultation with these entities:*

The main need that all organizations outlined was the need for rental assistance. Individuals are in need of assistance in maintaining their rental properties. There is also a need to expand services outside of Category 1 individuals. The main barrier to housing opportunities and choice is disability. Many units lack accessibility. There is also a need for more shelter beds for single individuals as well as families. Many LGBTQ+ people and youth do not feel comfortable at the current shelters.

## **Public Participation**

In accordance with Section V.B of the Notice (page 13), PJs must provide for and encourage citizen participation in the development of the HOME-ARP allocation plan. Before submission of the plan, PJs must provide residents with reasonable notice and an opportunity to comment on the proposed HOME-ARP allocation plan of **no less than 15 calendar days**. The PJ must follow its adopted requirements for “reasonable notice and an opportunity to comment” for plan amendments in its current citizen participation plan. In addition, PJs must hold **at least one public hearing** during the development of the HOME-ARP allocation plan and prior to submission.

PJs are required to make the following information available to the public:

- The amount of HOME-ARP the PJ will receive, and
- The range of activities the PJ may undertake.

Throughout the HOME-ARP allocation plan public participation process, the PJ must follow its applicable fair housing and civil rights requirements and procedures for effective communication, accessibility, and reasonable accommodation for persons with disabilities and providing meaningful access to participation by limited English proficient (LEP) residents that are in its current citizen participation plan as required by 24 CFR 91.105 and 91.115.

***Describe the public participation process, including information about and the dates of the public comment period and public hearing(s) held during the development of the plan:***

- ***Date(s) of public notice:*** 3/10/2023
- ***Public comment period:*** start date – 3/10/2023 end date – 3/27/2023
- ***Date(s) of public hearing:*** 3/23/2023

***Describe the public participation process:***

The Summit County Department of Community Development placed an advertisement soliciting comments in the Akron Beacon Journal on March 10, 2023. Copies of the HOME-ARP Allocation Plan were made available for public review and comment for 15 days. The document was placed on the Summit County website on March 10, 2023.

***Describe efforts to broaden public participation:***

One public hearing was held on the HOME-ARP allocation plan at the Summit County Council Chambers. Online access was provided via a Zoom meeting. Accommodations were offered to any individual who emailed the Department of Community Development. Individuals who do not have access to emails were able to call the Department of Community Development.

***Summarize the comments and recommendations received through the public participation process either in writing, or orally at a public hearing:***

No comments or recommendations were submitted.

***Summarize any comments or recommendations not accepted and state the reasons why:***

N/A

## Needs Assessment and Gaps Analysis

In accordance with Section V.C.1 of the Notice (page 14), a PJ must evaluate the size and demographic composition of **all four** of the qualifying populations within its boundaries and assess the unmet needs of each of those populations. If the PJ does not evaluate the needs of one of the qualifying populations, then the PJ has not completed their Needs Assessment and Gaps Analysis. In addition, a PJ must identify any gaps within its current shelter and housing inventory as well as the service delivery system. A PJ should use current data, including point in time count, housing inventory count, or other data available through CoCs, and consultations with service providers to quantify the individuals and families in the qualifying populations and their need for additional housing, shelter, or services.

**Homeless Needs Inventory and Gap Analysis Table**

Homeless													
	Current Inventory					Homeless Population				Gap Analysis			
	Family		Adults Only		Vets	Family HH (at least 1 child)	Adult HH (w/o child)	Vets	Victims of DV	Family		Adults Only	
	# of Beds	# of Units	# of Beds	# of Units	# of Beds					# of Beds	# of Units	# of Beds	# of Units
Emergency Shelter	89	#	180	#	6								
Transitional Housing	63	#	144	#	30								
Permanent Supportive Housing	209	#	395	#	81								
Other Permanent Housing	#	#	#	#	#								
Sheltered Homeless						13	158	35	#				

Unsheltered Homeless						278	396	62	#				
<i>Current Gap</i>										189	#	216	#

**Suggested Data Sources:** 1. Point in Time Count (PIT); 2. Continuum of Care Housing Inventory Count (HIC); 3. Consultation

### Housing Needs Inventory and Gap Analysis Table

Non-Homeless			
	Current Inventory	Level of Need	Gap Analysis
	# of Units	# of Households	# of Households
Total Rental Units	16,353		
Rental Units Affordable to HH at 30% AMI (At-Risk of Homelessness)	1,037		
Rental Units Affordable to HH at 50% AMI (Other Populations)	3,997		
0%-30% AMI Renter HH w/ 1 or more severe housing problems (At-Risk of Homelessness)		3,989	
30%-50% AMI Renter HH w/ 1 or more severe housing problems (Other Populations)		3,131	
<i>Current Gaps</i>			2,086

**Suggested Data Sources:** 1. American Community Survey (ACS); 2. Comprehensive Housing Affordability Strategy (CHAS)

***Describe the size and demographic composition of qualifying populations within the PJ's boundaries:***

### Homeless as defined in 24 CFR 91.5

To quantify the extent of qualifying populations, the County used the homelessness point-in-time count numbers collected annually, the 2021 Summit County Homelessness Report and the 2020- 2024 County of Summit Consolidated Plan. The Summit / Akron / Barberton Continuum of Care conducts a point-in-time count annually that documents how many people are residing in shelters or are sleeping in unsheltered areas on a given night. In 2021, 394 persons were identified in the one night count undertaken on January 26, 2021 (315 sheltered / 79 unsheltered). This included 158 persons in emergency shelters (42 under the age of 18), 141 in transitional shelters (11 below the age of 18) and 16 in permanent supportive housing (the Safe Haven). In Summit County, 4,036 persons received assistance at shelters in 2021. The CoC racial equity assessment identified that brown and black persons made up 51% of the population accessing shelters, but only 14.5% of the population in Summit County. Therefore, those experiencing homelessness are majority Black and brown persons in Summit County.

### **At risk of homelessness as defined in 24 CFR 91.5**

The McKinney-Vento Homeless Assistance Act defines those at risk of homelessness as individuals or families below 30% of area median family income who do not have sufficient resources or support networks immediately available to prevent them from moving to an emergency shelter AND have moved because of economic reasons two or more times during the last 60 days OR are living in the home of another due to economic hardship OR have been notified that their right to occupy their current housing or living situation will be terminated within 21 days OR live in a hotel or motel and the cost is not paid for by charitable organizations or Federal, State or Local assistance OR live in an SRO or efficiency apartment unit in which there reside more than two persons or live in a larger housing unit in which their resides more than one and a half persons per room OR are exiting publicly funded institutions or systems of care.

Excessively cost burdened households are at high risk of homelessness. The 2020-2024 Consolidated Plan estimated that a total of 3,433 renter households had a cost burden of greater than fifty percent. Of these, 1,843 households were 0-30% AMI, 1,472 households were 30-50% AMI and 394 were 50-80% AMI. An additional 5,306 owner-occupied households had a cost burden of over fifty percent. These households teeter on the edge of losing their homes. Recent data for Ohio supplied by the National Low Income Housing Coalition estimates that in the state of Ohio, for every 100 extremely low income renter households, there exists only 40 affordable units. In Summit County, this would translate to a shortage of over 1,000 units of affordable housing for cost burdened renter households. The population most affected by excessive cost burden is the elderly.

### **Fleeing, or Attempting to Flee, Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking, as defined by HUD in the Notice**

The domestic violence population includes individuals or families who are fleeing, or are attempting to flee, domestic violence, dating violence, sexual assault, stalking or other dangerous or life-threatening conditions that relate to violence against the individual or a family member, including a child, that has either taken place within the individual's or family's primary nighttime residence or has made the individual or family afraid to return to their primary nighttime residence; they have no other residence and lack the resources or support networks (e.g., family, friends, and faith-based or other social networks) to obtain other permanent housing.

In addition to individuals fleeing domestic/dating violence and sexual assault and stalking, this category also includes people experiencing human trafficking, which includes sex and labor trafficking. People experiencing this kind of violence may have a home but are unable/unwilling to return to it. This population meets other requirements in that they have no other residence besides a primary nighttime residence, and they lack financial resources or support networks to maintain other housing. Domestic violence services providers are part of the required consultation partners.

**Persons Fleeing Domestic Violence**

	<b>Total</b>	<b>Without Children</b>	<b>With Children and Adults</b>	<b>With Only Children</b>
Yes	69	20	49	0
No	95	78	17	0
Client Doesn't Know/Client Refused	0	0	0	0
Data Not Collected	8	6	2	0
<b>Total</b>	<b>172</b>	<b>104</b>	<b>68</b>	<b>0</b>

**Source:** 2020 SAGE HMIS Report Domestic Violence

Based on Sage HMIS data, 502 adults were served in 2020 within the homeless system. Of those, 34% (172) experienced domestic violence in their lifetime. Of the 172 victims currently seeking assistance, 69 (40%) were currently fleeing violence. Approximately 70% of the victims fleeing had children alongside them.

Data from the National Coalition Against Domestic Violence estimates that in Ohio 38% of Ohio women and 33% of Ohio men experience intimate partner physical violence, intimate partner rape and/or intimate partner stalking in their lifetimes. Nationwide, one in three women and one in four men have experienced some sort of physical violence by an intimate partner. In 2021, the Battered Women's Shelter (Hope and Healing Survivor Resources Center), CoC/ ESG-funded Subrecipient (providing support services, safety, and preventing domestic and sexual violence), reported providing emergency shelter to 826 adults and children. Long-term housing was provided to 162 adults and children. The Rapid Re-Housing program operated by BWS was at 100% utilization during the 2021/2022 program year.

Most persons seeking assistance from domestic providers in Summit County are low-to-moderate income adult female victims between the ages of 18-45 and their dependent children. However, agencies serve victims of domestic violence from all demographics (gender, age, race, sexual orientation, etc.). Domestic violence does not discriminate and can impact any gender, age, race, or socioeconomic status. The Ohio Attorney General's office reports that in 2022, a total of 4,537 domestic violence incidents reports were made in Summit County.

**Other populations requiring services or housing assistance to prevent homelessness and other populations at greatest risk of housing instability, as defined by HUD in the Notice**

In Summit County, over 400 households are currently housed in permanent supportive housing. An additional 40+ households received assistance through rapid rehousing. Without this housing and the services provided, there is a high likelihood these individuals and families would return to homelessness. Additionally, 150 households at risk of homelessness received tenant based rental assistance in 2021. All permanent supportive housing in Summit County is in Akron.

According to the most recent CHAS data, almost 4,000 renter households in Summit County are earning less than 30% of AMI and paying more than 50% of monthly household incomes toward housing costs. Additionally, over 3,000 renter households have an annual income of less than 50% AMI and live in housing that has characteristics associated with instability and an increased risk of homelessness as defined in the County of Summit's 2020-2024 Consolidated Plan.

***Identify and consider the current resources available to assist qualifying populations, including congregated and non-congregated shelter units, supportive services, TBRA, and affordable and permanent supportive rental housing:***

The County of Summit and Continuum of Care are the recipients of state and federal resources that provide assistance to qualifying populations, including but not limited to shelter, supportive services, tenant based rental assistance, rapid re-housing and permanent supportive rental housing. The County of Summit is committed to the creation of more affordable rental housing and permanent supportive housing.

Summit County is the recipient of CDBG and HOME assistance funds. CDBG funds are used to provide administration and planning, economic development, housing, and public improvements. HOME funds are used in acquisition, homebuyer assistance, homeowner rehab, new construction, and TBRA. Additionally, the county received emergency rental assistance during the first years of the COVID pandemic.

The Fair Housing Contact Service provides supportive services to individuals experiencing issues with renting, landlords, or eviction. They provide housing counseling for individuals in need of fair housing access.

The Battered Women's Shelter offers rapid rehousing for those fleeing domestic violence and human trafficking.

Area agencies were surveyed and asked to identify qualifying populations that they serve:

Hope Farm, Inc. – Serve approximately 80 people every week with sack lunches, hygiene supplies, camp supplies, personal care and clothing. Sometimes even more. Serve a wide variety of people including but not limited to Hispanic, Black, American Indian and LGBTQ+.

Harmony House – Target group is youth and young adults ages 18 to 26 experiencing homelessness in the Akron area. As of January 2019, Ohio had an estimated 10,345 people experiencing homelessness on any given day. These numbers do not include youth who are doubled up/tentatively residing with other family or friends, or couch surfing. In Ohio, 141,000 young adults ages 18 to 24 were not enrolled in school, were not working, and had no degree beyond high school in 2016 (per Ohio cwla.org). Without the means to sustain themselves, or the support of family, housing instability is likely and homelessness is probable. After reaching the



age of 18, 20% of the children who were in foster care will become instantly homeless (Social Race Media nfyi.org). African Americans are over-represented in the child welfare system.

Peter Maurin Center of Akron - Provides meals, a food pantry, clothes, hygiene supplies and first aid assistance. Also provide shelter for vulnerable women. Being located in the Summit Lake neighborhood of Akron, the geographic area is approximately within a 10 mile radius of the facilities. The homeless population, including those in temporary shelters, in vehicles, and without permanent addresses is approximately 500 individuals. The marginalized neighborhood population taking advantage of hot meals, food pantry and the community center is approximately 2,000. The issues that the majority of the guests encounter vary between mental, physical, emotional and behavioral challenges; extreme poverty; criminal backgrounds and substance abuse issues.

The Homeless Charity – Service 100 plus homeless persons a week with hot meals, toiletries, a food pantry, clothes and furnishings.

Community Support Services of Summit County - CSS serves approximately 5,000 individuals. CSS is connected to approximately 500 units of housing for individuals who have high barriers to housing. CSS has operated the Tent to Housed Shelter during the pandemic and continued to provide street outreach along with other services. CSS is the primary provider of street outreach services and operates a day room to assist individuals living homeless with access to services and housing. CSS has played a key role in significantly reducing the number of Chronically homeless individuals.

United Way of Summit and Medina County – Serves low to mid income households reporting housing instability or homelessness in Summit County. A disproportionate amount of clients are African American.

CHC Addiction Services – Provide Permanent Supportive Housing for Homeless Families, Permanent Support Housing for disabled individuals, Recovery Housing for individuals in early recovery from substance abuse and Permanent Housing for senior citizens aged 62 and over. CHC / OMCDC owns and operates 118 units (or beds) of housing in Summit County. All 118 units/beds are occupied by individuals with a disability. 58% are female and 42% are males. 67% are Caucasian and 33% are Black/African American. Tarry House, Inc. – Serves approximately 250 adults with mental illnesses yearly with residential treatment, homeless shelter/"respite" and HUD supported housing.

Akron Metropolitan Housing Authority - AMHA serves approximately 10,000 families in Summit County with affordable housing and resident services. 50% of those families are elderly/disabled. 62% are black, 35% white and 3% other. 3,807 families are female head of household with children.

Family Promise of Summit County - Operates the Glendora House, a ten (10) unit apartment building that is equipped to serve homeless families with children with emergency shelter.

ACCESS Inc. - ACCESS serves single women 18 years and older and single women with children 18 years and younger with emergency shelter services including case management, health and wellness, life skills, aftercare, etc. They are open to the transgender population and operate as a low barrier shelter with no pre-qualifiers necessary.

Humility of Mary Housing, Inc. - Provide subsidized housing for homeless individuals and families, as well as low-income seniors. Case management services are provided to all current residents and for 6 months after moving out. In total 76 units of independent housing for low income seniors in the City of Akron. 36 units are tax credit for 55+, and 40 units are PRAC 202 for 62+. 13 scattered site units in the City of Akron are for homeless individuals and single parent families (with 7 more outside of the City of Akron, but within Summit County).

***Describe the unmet housing and service needs of qualifying populations:***

Data and survey responses identify unmet housing and service needs for a variety of populations, both sheltered and unsheltered.

**Homeless as defined in 24 CFR 91.5**

There is still a lack of affordable housing for all populations. There continues to be a need for affordable housing and permanent supportive housing along with more non-congregate shelter options. Affordable housing is also an unmet need.

Family homelessness continues to be a growing problem. Housing for families with children is usually full and there is a shortage of family units that is more than two bedrooms and affordable. Very few families are able to move on from permanent supportive housing (PSH) because there are no affordable housing options for them to move into. In general, families are spending more time waiting for shelter beds to become available and it is taking much longer to locate housing. There is a need for additional family shelter beds for populations experiencing homelessness. Additionally, there should be more opportunities for families to work with agencies to assist them with the necessary loans to become homeowners. Access Inc., serving single women, reports that large families with 4 and 5 children are frequent. Families with increased barriers to permanent housing are the norm.

There is a shortage of PSH for singles as well. There is a very lengthy waiting list for all PSH projects for single adults. Access Inc., serving single women, continues to see a waiting list for shelter, even with the addition of a temporary hotel expansion program that began in December. This ESGP-COVID funded program will end September 30, 2023. The CoC lacks funding to continue this program. With the program ending, clients will place greater burden on an already vulnerable homeless system.

The local system is lacking shelter alternatives for single males as well as youth and LGBTQ+ populations. The need for accessible rooms and case management is increasing. The incidence of pervasive mental illness in shelters is also increasing. Unmet need for youth includes shelter beds and the need for affordable apartments with dorm like setups. In general, homeless transition age youth cannot find or afford housing.

The unsheltered population is impacted by a variety of conditions. A number of issues hinder establishing a more stable living situation including mental, physical, emotional and behavioral challenges, criminal backgrounds and substance abuse issues. Many individuals who are homeless need mental health or medical intervention and counselling to help with re-establishment into a more stable routine. Additionally, there is a lack of knowledge of any of the resources that are available for all qualifying populations. They do not know where to get information and if they do, travel is difficult.

#### **At Risk of Homelessness as defined in 24 CFR 91.5**

Again, a lack of affordable housing is the primary unmet need. As was previously mentioned, excessively cost burdened households are also at high risk of homelessness.

#### **Fleeing, or Attempting to Flee, Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking, as defined by HUD in the Notice**

Domestic violence victims fleeing an abusive home encounter many barriers to obtaining their own safe, stable housing, making these victims at high risk of homelessness. Domestic violence perpetrators enact various tactics of power and control to force the victim(s) to be dependent on them, trapping them in the abusive relationship, ranging from physical abuse and threats, mental, emotional, and financial abuse. Victims often face the decision of staying with an abuser (therefore perpetuating the cycle of violence and risking further abuse/injury) or becoming homeless.

Victims of domestic violence and their children are affected by housing instability when escaping an abusive environment. Persons leaving an abusive relationship often experience homelessness due to a financial dependency on the abuser. The National Network to End Domestic Violence reports that financial abuse is present in 99% of domestic violence cases and that survivors report that the ability to financially provide for themselves and their children is a common reason for staying with or returning to an abusive partner. It is difficult for survivors to achieve long-term self-sufficiency with stable, safe housing when they are mitigating the affects of abuse such as ruined credit scores, irregular work history, or legal issues stemming from abuse. This dependency is exacerbated by a lack of available affordable housing when they attempt to leave.

#### **Other populations requiring services or housing assistance to prevent homelessness and other populations at greatest risk of housing instability as defined by HUD in the Notice**

Access to affordable housing is the greatest unmet need for populations qualified as “Other Populations” based on the qualifications in the HUD Notice. More permanent supportive housing is necessary to assist those transitioning from homelessness to housing with the provision of essential

services and assistance that they require. Additionally, more tenant based rental assistance is necessary to keep severely cost-burdened households in their homes.

***Identify any gaps within the current shelter and housing inventory as well as the service delivery system:***

There is a lack of accessible housing for individuals with disabilities. In existing units, upkeep is necessary. Unit quality is poor. Some units are uninhabitable.

There is a lack of affordable housing. More opportunities are needed for affordable housing, and tracks from affordable housing to homeownership. There are insufficient beds available for women, trans women, and women with children facing immediate needs. There are insufficient beds available for all individuals, specifically single individuals. There is a need for more low-barrier shelter options for those uncomfortable with going to the faith-based shelter, especially single males, LGBTQ+ people and youth.

The current shelter system does not provide adequate accommodations for individuals with severe mental illness. More space is needed to separate families from single individuals. Along with more space, more supportive services for individuals experiencing mental illness are needed.

There is a need for individuals that would like to leave domestic violence situations prior to injury.

There is a lack of transitional housing, specifically for families. This includes families with adult children. There is also a lack of transitional housing for disabled individuals.

Rental assistance is needed in order to assist individuals in renting units in the county. Many need landlord mitigation, in addition to the rental assistance.

***Under Section IV.4.2.ii.G of the HOME-ARP Notice, a PJ may provide additional characteristics associated with instability and increased risk of homelessness in their HOME-ARP allocation plan. These characteristics will further refine the definition of “other populations” that are “At Greatest Risk of Housing Instability,” as established in the HOME-ARP Notice. If including these characteristics, identify them here:***

N/A

***Identify priority needs for qualifying populations:***

Priority needs for individuals experiencing homelessness include additional shelter beds for single individuals along with more supports within existing shelters to provide supportive services for individuals with mental illnesses or disabilities. For individuals experiencing homelessness as well as those fleeing or attempting to flee domestic violence, transitional units for families are needed, as well as more units to accommodate larger families. Paths to homeownership must be prioritized.

For all QPs, especially those at greatest risk of homelessness, there is a need to prioritize access to employment. Homeless individuals are often either underemployed or unemployed. Connections to Ohio Means Jobs must be provided for all qualifying populations.

Rental assistance is a priority need for all qualifying populations, specifically those at risk of homelessness, as well as other populations requiring services or housing assistance to prevent homelessness. We have seen rental prices significantly increase since the COVID pandemic began. Rental assistance is needed for individuals to sustain their rental properties.

Safe sober housing is needed for all QPs. Some housing sites have become unsafe and undesirable for people in recovery.

***Explain how the PJ determined the level of need and gaps in the PJ's shelter and housing inventory and service delivery systems based on the data presented in the plan:***

Data sources consulted to determine the inventory and gaps include the Census, the County of Summit 2020-2024 Consolidated Plan, the Akron / Barberton / Summit County Continuum of Care Homeless Management Information System (HMIS) and the annual homeless point-in-time count data.

## **HOME-ARP Activities**

***Describe the method(s) that will be used for soliciting applications for funding and/or selecting developers, service providers, subrecipients and/or contractors, and whether the PJ will administer eligible activities directly:***

The County of Summit will utilize \$1,535,739 in HOME American Rescue Plan (ARP) funds to invest in eligible homeless programs by providing grants to Summit County's homeless community. The purpose of these programs is to partner with local nonprofit agencies that provide services for the homeless, those at risk of homelessness, victims of domestic violence, and other individuals who are in need of services in order to prevent homelessness to proactively address the negative economic impacts that the pandemic has had on the homeless population. The County of Summit will work with nonprofits to invest in affordable housing projects that promote long term housing stability, provide temporary emergency shelter during winter months and legal counsel for those encountering evictions.

The County of Summit set aside \$1,525,739 in ARP funds to address homeless disparities. The County of Summit will issue a Notice of Funding Opportunity (NOFO) will be considered in the evaluation process. All of the applications will be reviewed and scored by the County. After receiving and reviewing the written application, the County may elect to have the application presented in person or ask for written clarifications.

Applicants shall not assume that any information shared with the County prior to this NOFO will be considered in the evaluation process. The evaluation team may or may not have prior knowledge of any discussions and processes. Evaluation will be completed on only the information submitted in response to the NOFO unless a presentation or clarification is requested. Should this occur, all of these factors will be used to determine the outcome.

All awards will be structured as grants with performance milestones and reporting requirements. The award(s) may be granted to one or more applicants.

The County of Summit will NOT administer eligible activities directly.

***If any portion of the PJ's HOME-ARP administrative funds are provided to a subrecipient or contractor prior to HUD's acceptance of the HOME-ARP allocation plan because the subrecipient or contractor is responsible for the administration of the PJ's entire HOME-ARP grant, identify the subrecipient or contractor and describe its role and responsibilities in administering all of the PJ's HOME-ARP program:***

N/A

In accordance with Section V.C.2. of the Notice (page 4), PJs must indicate the amount of HOME-ARP funding that is planned for each eligible HOME-ARP activity type and demonstrate that any planned funding for nonprofit organization operating assistance, nonprofit capacity building, and administrative costs is within HOME-ARP limits.

#### **Use of HOME-ARP Funding**

	<b>Funding Amount</b>	<b>Percent of the Grant</b>	<b>Statutory Limit</b>
Supportive Services	\$ #		
Acquisition and Development of Non-Congregate Shelters	\$ #		
Tenant Based Rental Assistance (TBRA)	\$ #		
Development of Affordable Rental Housing	\$ 1,305,378.15		
Non-Profit Operating	\$ #	# %	5%
Non-Profit Capacity Building	\$ #	# %	5%
Administration and Planning	\$ 230,360.85	15 %	15%
<b>Total HOME ARP Allocation</b>	\$ 1,535,739		

***Describe how the PJ will distribute HOME-ARP funds in accordance with its priority needs identified in its needs assessment and gap analysis:***

The HOME-ARP funds will be targeting the need for the prioritization of rental assistance. Also, the need for transitional housing for all QPs is being addressed through the development of affordable rental housing. Paths to homeownership can also be created through this housing. This

housing will increase the capacity of Summit County to provide units to accommodate the QPs in need.

***Describe how the characteristics of the shelter and housing inventory, service delivery system, and the needs identified in the gap analysis provided a rationale for the plan to fund eligible activities:***

The County of Summit is committed to moving forward with reducing the number of individuals and families with dependent children seeking shelter by working with partner agencies to pursue the development of affordable rental housing.

The County of Summit consulted with the Continuum of Care as well as local homelessness providers in the development of the plan for the use of HOME-ARP funds relating to the development of affordable rental housing.

The needs and gaps analysis provided rationale by presenting that there are significant gaps in the capacity of all forms of housing and shelter to provide for the unsheltered population of both individuals and families with dependent children. The development of affordable rental housing will serve to fill these gaps for all QPs.

The rental unit needs and gaps inventory suggested that there is a gap of 2,086 households in Summit County that are 0%-50% AMI renters with one or more severe housing problems that do not have access to affordable rental housing. Therefore, the development of more affordable rental housing will directly address this gap.

## **HOME-ARP Production Housing Goals**

***Estimate the number of affordable rental housing units for qualifying populations that the PJ will produce or support with its HOME-ARP allocation:***

The County tentatively estimates that 26 affordable rental units will be added to the current housing inventory using HOME-ARP funds. This number may vary due to ongoing escalating construction costs.

***Describe the specific affordable rental housing production goal that the PJ hopes to achieve and describe how the production goal will address the PJ's priority needs:***

The development of Permanent Supportive Housing affordable rental housing units will significantly impact the gaps in housing opportunities. The addition of permanent supportive

housing to the housing inventory will significantly impact those facing homelessness, as there is an opportunity for services within housing units that will assist participants in achieving self-sufficiency, homeownership, and employment.

## **Preferences**

***Identify whether the PJ intends to give preference to one or more qualifying populations or a subpopulation within one or more qualifying populations for any eligible activity or project:***

N/A

***If a preference was identified, explain how the use of a preference or method of prioritization will address the unmet need or gap in benefits and services received by individuals and families in the qualifying population or subpopulation of qualifying population, consistent with the PJ's needs assessment and gap analysis:***

N/A

## **Limitations in a HOME-ARP rental housing or NCS project**

Limiting eligibility for a HOME-ARP rental housing or NCS project is only permitted under certain circumstances.

- PJs must follow all applicable fair housing, civil rights, and nondiscrimination requirements, including but not limited to those requirements listed in 24 CFR 5.105(a). This includes, but is not limited to, the Fair Housing Act, Title VI of the Civil Rights Act, section 504 of Rehabilitation Act, HUD's Equal Access Rule, and the Americans with Disabilities Act, as applicable.
- A PJ may not exclude otherwise eligible qualifying populations from its overall HOME-ARP program.
- Within the qualifying populations, participation in a project or activity may be limited to persons with a specific disability only, if necessary, to provide effective housing, aid, benefit, or services that would be as effective as those provided to others in accordance with 24 CFR 8.4(b)(1)(iv). A PJ must describe why such a limitation for a project or activity is necessary in its HOME-ARP allocation plan (based on the needs and gap identified by the PJ in its plan) to meet some greater need and to provide a specific benefit that cannot be provided through the provision of a preference.
- For HOME-ARP rental housing, section VI.B.20.a.iii of the Notice (page 36) states that owners may only limit eligibility to a particular qualifying population or segment of the qualifying population if the limitation is described in the PJ's HOME-ARP allocation plan.
- PJs may limit admission to HOME-ARP rental housing or NCS to households who need the specialized supportive services that are provided in such housing or NCS. However, no otherwise eligible individuals with disabilities or families including an individual with



a disability who may benefit from the services provided may be excluded on the grounds that they do not have a particular disability.

***Describe whether the PJ intends to limit eligibility for a HOME-ARP rental housing or NCS project to a particular qualifying population or specific subpopulation of a qualifying population identified in section IV.A of the Notice:***

N/A

***If a PJ intends to implement a limitation, explain why the use of a limitation is necessary to address the unmet need or gap in benefits and services received by individuals and families in the qualifying population or subpopulation of qualifying population, consistent with the PJ's needs assessment and gap analysis:***

N/A

***If a limitation was identified, describe how the PJ will address the unmet needs or gaps in benefits and services of the other qualifying populations that are not included in the limitation through the use of HOME-ARP funds (i.e., through another of the PJ's HOME-ARP projects or activities):***

N/A

## HOME-ARP Refinancing Guidelines

If the PJ intends to use HOME-ARP funds to refinance existing debt secured by multifamily rental housing that is being rehabilitated with HOME-ARP funds, the PJ must state its HOME-ARP refinancing guidelines in accordance with [24 CFR 92.206\(b\)](#). The guidelines must describe the conditions under which the PJ will refinance existing debt for a HOME-ARP rental project, including:

- *Establish a minimum level of rehabilitation per unit or a required ratio between rehabilitation and refinancing to demonstrate that rehabilitation of HOME-ARP rental housing is the primary eligible activity*

N/A

- *Require a review of management practices to demonstrate that disinvestment in the property has not occurred; that the long-term needs of the project can be met; and that the feasibility of serving qualified populations for the minimum compliance period can be demonstrated.*

N/A

- *State whether the new investment is being made to maintain current affordable units, create additional affordable units, or both.*

N/A

- *Specify the required compliance period, whether it is the minimum 15 years or longer.*

N/A

- *State that HOME-ARP funds cannot be used to refinance multifamily loans made or insured by any federal program, including CDBG.*

N/A

- *Other requirements in the PJ's guidelines, if applicable:*

N/A

### Application for Federal Assistance SF-424

**\* 1. Type of Submission:**

- ☐ Preapplication  
☐ Application  
☐ Changed/Corrected Application

**\* 2. Type of Application:**

- ☒ New  
☐ Continuation  
☐ Revision

**\* If Revision, select appropriate letter(s):****\* Other (Specify):****\* 3. Date Received:****4. Applicant Identifier:****5a. Federal Entity Identifier:****5b. Federal Award Identifier:****State Use Only:****6. Date Received by State:****7. State Application Identifier:****8. APPLICANT INFORMATION:****\* a. Legal Name:** **\* b. Employer/Taxpayer Identification Number (EIN/TIN):****\* c. UEI:****d. Address:****\* Street1:** **Street2:** **\* City:** **County/Parish:** **\* State:** **Province:** **\* Country:** **\* Zip / Postal Code:** **e. Organizational Unit:****Department Name:****Division Name:****f. Name and contact information of person to be contacted on matters involving this application:****Prefix:** **\* First Name:** **Middle Name:** **\* Last Name:** **Suffix:** **Title:** **Organizational Affiliation:****\* Telephone Number:** **Fax Number:** **\* Email:**

## Application for Federal Assistance SF-424

### \* 9. Type of Applicant 1: Select Applicant Type:

B: County Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

\* Other (specify):

### \* 10. Name of Federal Agency:

US Department of Housing and Urban Development

### 11. Catalog of Federal Domestic Assistance Number:

14.239

CFDA Title:

Home Investment Partnership- HOME ARP

### \* 12. Funding Opportunity Number:

M21-UP390217

\* Title:

HOME Investment Partnership Program

### 13. Competition Identification Number:

Title:

### 14. Areas Affected by Project (Cities, Counties, States, etc.):

Add Attachment

Delete Attachment

View Attachment

### \* 15. Descriptive Title of Applicant's Project:

LOW/Mod Area Map in Summit County jurisdiction

Attach supporting documents as specified in agency instructions.

Add Attachments

Delete Attachments

View Attachments

## Application for Federal Assistance SF-424

### 16. Congressional Districts Of:

\* a. Applicant

all

\* b. Program/Project

all

Attach an additional list of Program/Project Congressional Districts if needed.

Add Attachment

Delete Attachment

View Attachment

### 17. Proposed Project:

\* a. Start Date:

09/01/2021

\* b. End Date:

09/30/2030

### 18. Estimated Funding (\$):

\* a. Federal

1,535,739.00

\* b. Applicant

\* c. State

\* d. Local

\* e. Other

\* f. Program Income

\* g. TOTAL

1,535,739.00

### \* 19. Is Application Subject to Review By State Under Executive Order 12372 Process?

☐ a. This application was made available to the State under the Executive Order 12372 Process for review on

☐ b. Program is subject to E.O. 12372 but has not been selected by the State for review.

☐ c. Program is not covered by E.O. 12372.

### \* 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)

☐ Yes

☒ No

If "Yes", provide explanation and attach

Add Attachment

Delete Attachment

View Attachment

21. \*By signing this application, I certify (1) to the statements contained in the list of certifications\*\* and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances\*\* and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 18, Section 1001)

☒ \*\* I AGREE

\*\* The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

### Authorized Representative:

Prefix:

\* First Name:

Deborah

Middle Name:

\* Last Name:

Matz

Suffix:

\* Title:

Law Director

\* Telephone Number:

330 643 8052

Fax Number:

\* Email:

dmatz@summitoh.net

\* Signature of Authorized Representative:

*Deborah Matz*

\* Date Signed:

4/3/23

## ASSURANCES - NON-CONSTRUCTION PROGRAMS

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0040), Washington, DC 20503.

**PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.**


**NOTE:** Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the awarding agency. Further, certain Federal awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant, I certify that the applicant:

1. Has the legal authority to apply for Federal assistance and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project cost) to ensure proper planning, management and completion of the project described in this application.
2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, through any authorized representative, access to and the right to examine all records, books, papers, or documents related to the award; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
3. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
4. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
5. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards for merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
6. Will comply with all Federal statutes relating to nondiscrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. §§1681-1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29 U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended, relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee-3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statute(s) under which application for Federal assistance is being made; and, (j) the requirements of any other nondiscrimination statute(s) which may apply to the application.
7. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal or federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
8. Will comply, as applicable, with provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.



9. Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333), regarding labor standards for federally-assisted construction subagreements.
10. Will comply, if applicable, with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
11. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of Federal actions to State (Clean Air) Implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).
12. Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.
13. Will assist the awarding agency in assuring compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470), EO 11593 (identification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 U.S.C. §§469a-1 et seq.).
14. Will comply with P.L. 93-348 regarding the protection of human subjects involved in research, development, and related activities supported by this award of assistance.
15. Will comply with the Laboratory Animal Welfare Act of 1966 (P.L. 89-544, as amended, 7 U.S.C. §§2131 et seq.) pertaining to the care, handling, and treatment of warm blooded animals held for research, teaching, or other activities supported by this award of assistance.
16. Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
17. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
18. Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
19. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL 	TITLE Law Director
APPLICANT ORGANIZATION Summit County, Ohio	DATE SUBMITTED 4/5/23

## ASSURANCES - CONSTRUCTION PROGRAMS

OMB Number: 4040-0009  
Expiration Date: 02/28/2025

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0042), Washington, DC 20503.

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As the duly authorized representative of the applicant, I certify that the applicant:


1. Has the legal authority to apply for Federal assistance, and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project costs) to ensure proper planning, management and completion of project described in this application.
2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, the right to examine all records, books, papers, or documents related to the assistance; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
3. Will not dispose of, modify the use of, or change the terms of the real property title or other interest in the site and facilities without permission and instructions from the awarding agency. Will record the Federal awarding agency directives and will include a covenant in the title of real property acquired in whole or in part with Federal assistance funds to assure non-discrimination during the useful life of the project.
4. Will comply with the requirements of the assistance awarding agency with regard to the drafting, review and approval of construction plans and specifications.
5. Will provide and maintain competent and adequate engineering supervision at the construction site to ensure that the complete work conforms with the approved plans and specifications and will furnish progressive reports and such other information as may be required by the assistance awarding agency or State.
6. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
7. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
8. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards of merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
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Federal actions to State (Clean Air) implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).

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SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL	TITLE
	Law Director
APPLICANT ORGANIZATION	DATE SUBMITTED
Summit County, Ohio	4/6/23