City of Springfield, Missouri

Draft HOME-ARP Allocation Plan

City of Springfield
Planning and Development Department
Busch Municipal Building
840 Boonville Avenue
Springfield, MO 65802

www.springfieldmo.gov

City of Springfield, Missouri
HOME-ARP Allocation Plan

Introduction

On March 11, 2021, the American Rescue Plan Act (ARPA) was signed into law, which provides federal funding to address the continued impact of the COVID-19 pandemic on the economy, public health, state and local governments, individuals, and businesses.

In September 2021, the U.S. Department of Housing and Urban Development (HUD) announced the allocation to the City of Springfield (City) of $3,805,703 in a new grant called the Home Investment Partnerships Grant, American Rescue Plan (HOME-ARP). Eligible activities include acquisition and development of non-congregate shelter, tenant based rental assistance, supportive services, HOME-ARP rental housing, administration and planning, and non-profit operating and capacity building assistance. A large portion of HOME-ARP funds must assist people in HOME-ARP "qualifying populations", which includes:

- **Homeless** (*as defined in 24 CFR 91.5*)
- **At-risk of Homelessness** (*as defined in 24 CFR 91.5*)
- **Fleeing, or Attempting to Flee, Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking** (*As defined in 24 CFR 5.2003, or outlined in the Trafficking Victims Protection Act of 2000 (TVPA), as amended (22 U.S.C. 7102)*)
- **Other Populations Requiring Services or Housing Assistance to Prevent Homelessness or that are At Great Risk of Housing Instability** (*As defined under section 212 (a) of NAHA (42 U.S.C. 12742(a))*)

To receive funding, the City must develop and submit to HUD a HOME-ARP Allocation Plan, which describes the distribution of HOME-ARP funds and identifies any preferences for eligible activities. The development of the HOME-ARP Allocation Plan is based on the requirements of Community Planning and Development (CPD) Notice 21-10, and must also be informed through stakeholder consultation and community engagement. The following is the City of Springfield, Missouri's HOME-ARP Allocation Plan.

This plan includes:

1. An outline of the consultation and public participation processes undertaken.
2. An assessment of the needs of qualifying populations and gaps in local housing and services systems.
3. Planned uses of HOME-ARP funds for prioritized populations and eligible activities.

The City of Springfield is part of the Springfield/Greene, Christian, and Webster Counties Continuum of Care (CoC), known as the Ozarks Alliance to End Homelessness. The OAEH was created to promote a community wide commitment to ensure any incidents of homelessness are rare, brief, and non-recurring.

Consultation

Summary of the Consultation Process

The City partners and collaborates with public and private entities, many of which are members of the Ozarks Alliance to End Homelessness, and these stakeholders were consulted during the development of the HOME-ARP Allocation Plan. These public and private partners have relevant knowledge that can speak to the needs, gaps in services, and potential activities that would best benefit qualified populations. Stakeholders consulted included those who work with families or individuals experiencing or at-risk of homelessness, fleeing domestic violence or human trafficking, and other vulnerable qualifying populations.

In the development of the HOME-ARP Allocation Plan, City staff consulted with stakeholders and asked for their input concerning the HOME-ARP grant, eligible activities, and the proposed budget.

Organizations Consulted

Agency/Org Consulted	Type of Agency/Org	Method of Consultation	Feedback
Housing Authority of the City of Springfield (HAS)	Public Housing Authority – Affordable Housing Provider for those At Risk of Homelessness and At Risk of Housing Instability	December 1, 2021- On-site meeting with the Executive Director/CEO and the HAS Architect	The City Planning & Development staff consulted regarding the possible use of vouchers should the City chose to utilize its HOME-ARP funding for the development of rental housing. HAS representatives spoke in detail about a LIHTC homeless veterans' proposal.
Community Partnership of the Ozarks (CPO)	Nonprofit Contract Administrator of the Ozarks Alliance to End Homelessness (OAEH) – Continuum of Care (CoC) Springfield/Greene, Christian, & Webster Counties and a partner agency in the O'Reilly Center for Hope, working with the homeless, those At Risk of Homelessness, and those At Risk of Housing Instability	December 3, 2021 – On-site meeting with the President/CEO and the Vice President, Affordable Housing & Homeless Prevention	The City Planning & Development staff consulted largely regarding the Needs Assessment and Gaps Analysis section of this Allocation Plan. However, the staff also asked about preference being given to selected Qualifying Populations (QPs) or subsets of QPs. Input was also sought regarding potential sources of funding that the City may be able to leverage for its HOME-ARP funding. The Ozarks Alliance to End Homelessness (OAEH) serves as the Continuum of Care (CoC) for Springfield/Greene, Christian, and Webster Counties. The City of Springfield is designated Lead Agency for the OAEH and contracts with CPO for administration of the OAEH.

Community Partnership of the Ozarks (CPO)	Nonprofit Contract Administrator of the OAEH and Administrator of the OAEH Coordinated Entry System	December 8, 2021- OAEH (CoC) Systems & Services, and OAEH Executive Board Meetings (Held Virtually) January 7, 2022 – Virtual Meeting with Director of Homeless Services January 20, 2022 – OAEH General Membership Meeting (Held Virtually)	Provided input regarding the Needs Assessment and Gaps Analysis section of this Allocation Plan and best use of the HOME-ARP funding. Provided input regarding preference and potential sources of funding that the City may be able to use as leverage with its HOME-ARP funding. The virtual meeting with the Director of Homeless Services, consisted of a discussion regarding data needs for the Needs Assessment and Gaps Analysis section of this Allocation Plan.
Missouri Department of Mental Health	State Government Mental Health Department and Homeless Services Provider	December 8, 2021- OAEH (CoC) Systems & Services Meeting (Held Virtually) January 20, 2022 – OAEH General Membership Meeting (Held Virtually)	Provided input regarding the Needs Assessment and Gaps Analysis section of this Allocation Plan and best use of the HOME-ARP funding. Provided input regarding preference and potential sources of funding that the City may be able to use as leverage with its HOME-ARP funding.
The Council of Churches of the Ozarks – Safe to Sleep Program	Homeless Services Provider – Emergency Women's Shelter	December 8, 2021- OAEH (CoC) Systems & Services and OAEH Executive Board Meetings (Held Virtually) January 20, 2022 – OAEH General Membership Meeting (Held Virtually)	Provided input regarding the Needs Assessment and Gaps Analysis section of this Allocation Plan and best use of the HOME-ARP funding. Provided input regarding preference and potential sources of funding that the City may be able to use as leverage with its HOME-ARP funding.
Great Circle	Homeless Services Provider – Children & Youth Emergency Shelter	December 8, 2021- OAEH (CoC) Systems & Services and OAEH Executive Board Meetings (Held Virtually) January 20, 2022 – OAEH General Membership Meeting (Held Virtually)	Provided input regarding the Needs Assessment and Gaps Analysis section of this Allocation Plan and best use of the HOME-ARP funding. Provided input regarding preference and potential sources of funding that the City may be able to use as leverage with its HOME-ARP funding.

Burrell Behavioral Health – PATH Program	Mental Health and Homeless Services Provider – Homeless Outreach	December 8, 2021- OAEH (CoC) Systems & Services, and OAEH Executive Board Meetings (Held Virtually) January 20, 2022 – OAEH General Membership Meeting (Held Virtually) February 9, 2022 – Meeting with PATH (Projects for Assistance in Transition from Homelessness) Team	Provided input regarding the Needs Assessment and Gaps Analysis section of this Allocation Plan and best use of the HOME-ARP funding. Provided input regarding preference and potential sources of funding that the City may be able to use as leverage with its HOME-ARP funding.
Isabel's House – Crisis Nursery of the Ozarks	Crisis Nursery of the Ozarks – Works predominantly with families that are Homeless, At Risk of Homelessness, or At Risk of Housing Instability	December 8, 2021- OAEH (CoC) Systems & Services Meeting (Held Virtually)	Provided input regarding the Needs Assessment and Gaps Analysis section of this Allocation Plan and best use of the HOME-ARP funding. Provided input regarding preference and potential sources of funding that the City may be able to use as leverage with its HOME-ARP funding.
Victory Mission + Ministry	Homeless Services Provider – Men's Homeless Shelter and Services	December 8, 2021- OAEH (CoC) Systems & Services Meeting (Held Virtually)	Provided input regarding the Needs Assessment and Gaps Analysis section of this Allocation Plan and best use of the HOME-ARP funding. Provided input regarding preference and potential sources of funding that the City may be able to use as leverage with its HOME-ARP funding.
Institute for Community Alliances (ICA)	Homeless Management Information System (HMIS) Lead Agency	December 8, 2021- OAEH (CoC) Systems & Services, and OAEH Executive Board Meetings (Held Virtually) December 15, 2021 – Virtual Meeting with ICA Staff January 20, 2022 – OAEH General Membership Meeting (Held Virtually)	Provided input regarding the Needs Assessment and Gaps Analysis section of this Allocation Plan and best use of the HOME-ARP funding. Provided input regarding preference and potential sources of funding that the City may be able to use as leverage with its HOME-ARP funding. The virtual meeting with ICA staff, consisted of a discussion regarding data needs for the Needs Assessment and Gaps Analysis section of this Allocation Plan.

Family Violence Center – dba Harmony House	Domestic Violence Shelter – Provides shelter for those Fleeing or Attempting to Flee, Domestic Violence, Sexual Assault, Stalking, or Human Trafficking	December 8, 2021- OAEH (CoC) Systems & Services Meeting (Held Virtually) January 20, 2022 – OAEH General Membership Meeting (Held Virtually) February 3, 2022 – Meeting with Harmony House staff (Held Virtually)	Provided input regarding the Needs Assessment and Gaps Analysis section of this Allocation Plan and best use of the HOME-ARP funding. Provided input regarding preference and potential sources of funding that the City may be able to use as leverage with its HOME-ARP funding.
The Kitchen, inc.	Homeless Services Provider – Homeless Shelter Community Housing Development Organization (CHDO) - Affordable Housing Provider for those At Risk of Homelessness and At Risk of Housing Instability	December 8, 2021- OAEH (CoC) Systems & Services, and OAEH Executive Board Meetings (Held Virtually) January 20, 2022 – OAEH General Membership Meeting (Held Virtually)	Provided input regarding the Needs Assessment and Gaps Analysis section of this Allocation Plan and best use of the HOME-ARP funding. Provided input regarding preference and potential sources of funding that the City may be able to use as leverage with its HOME-ARP funding.
Catholic Charities of Southern Missouri	Homeless Services Provider – Crisis Maternity Home for Pregnant, Homeless Women & Children and provides rent and utility assistance to those At Risk of Homelessness and At Risk of Housing Instability	December 8, 2021- OAEH (CoC) Systems & Services, and OAEH Executive Board Meetings (Held Virtually) January 20, 2022 – OAEH General Membership Meeting (Held Virtually)	Provided input regarding the Needs Assessment and Gaps Analysis section of this Allocation Plan and best use of the HOME-ARP funding. Provided input regarding preference and potential sources of funding that the City may be able to use as leverage with its HOME-ARP funding.

The Salvation Army	Homeless Services and Shelter Provider and Rent and Utility Assistance – Provides Homeless Services and Shelters, and provides rent and utility assistance to those At Risk of Homelessness and At Risk of Housing Instability	December 8, 2021- OAEH (CoC) Systems & Services Meeting (Held Virtually) January 20, 2022 – OAEH General Membership Meeting (Held Virtually) February 8, 2022 – Telephone call with Community Development Manager	Provided input regarding the Needs Assessment and Gaps Analysis section of this Allocation Plan and best use of the HOME-ARP funding. Provided input regarding preference and potential sources of funding that the City may be able to use as leverage with its HOME-ARP funding.
Gathering Friends for the Homeless	Homeless Advocate Group	December 8, 2021- OAEH (CoC) Executive Board Meeting (Held Virtually)	Provided input regarding the Needs Assessment and Gaps Analysis section of this Allocation Plan and best use of the HOME-ARP funding. Provided input regarding preference and potential sources of funding that the City may be able to use as leverage with its HOME-ARP funding.
Springfield/Greene County Health Department	City/County Health Department	December 8, 2021- OAEH (CoC) Executive Board Meeting (Held Virtually)	Provided input regarding the Needs Assessment and Gaps Analysis section of this Allocation Plan and best use of the HOME-ARP funding. Provided input regarding preference and potential sources of funding that the City may be able to use as leverage with its HOME-ARP funding.
At Large Member of OAEH Executive Board Member	Community Member – Homeless Services	December 8, 2021- OAEH (CoC) Executive Board Meeting (Held Virtually) January 20, 2022 – OAEH General Membership Meeting (Held Virtually)	Provided input regarding the Needs Assessment and Gaps Analysis section of this Allocation Plan and best use of the HOME-ARP funding. Provided input regarding preference and potential sources of funding that the City may be able to use as leverage with its HOME-ARP funding.

Vice-President of OAEH Homeless Veterans Task Force	Community Member & Veterans of Foreign Wars (VFW) Representative	January 13, 2022 – OAEH Homeless Veterans Task Force (Held Virtually) January 20, 2022 – OAEH General Membership Meeting (Held Virtually)	Provided input regarding the Needs Assessment and Gaps Analysis section of this Allocation Plan and best use of the HOME-ARP funding. Provided input regarding preference and potential sources of funding that the City may be able to use as leverage with its HOME-ARP funding.
Webster County OAEH Executive Board Member	Community Member – Homeless Services	December 8, 2021- OAEH (CoC) Executive Board Meeting (Held Virtually)	Provided input regarding the Needs Assessment and Gaps Analysis section of this Allocation Plan and best use of the HOME-ARP funding. Provided input regarding preference and potential sources of funding that the City may be able to use as leverage with its HOME-ARP funding.
Springfield Community Land Trust Board (SCLT)	Community Land Trust - Affordable Housing Provider for those At Risk of Homelessness and At Risk of Housing Instability	December 21, 2021 – Springfield Community Land Trust Board Meeting (Held In Person)	Provided input regarding the Needs Assessment and Gaps Analysis section of this Allocation Plan and best use of the HOME-ARP funding. Provided input regarding preference and potential sources of funding that the City may be able to use as leverage with its HOME-ARP funding.
Stand Against Trafficking Coalition	Domestic Violence and Trafficking Coalition – Provides services for those Fleeing or Attempting to Flee, Domestic Violence, Sexual Assault, Stalking, or Human Trafficking	January 10, 2022 – Virtual Meeting	Provided input regarding the local needs of those experiencing domestic violence and trafficking.
Springfield Housing Options Must Expand (HOME) Team	Disabilities Group	January 10, 2022 – Virtual Meeting	Provided input regarding the Needs Assessment and Gaps Analysis section of this Allocation Plan and best use of the HOME-ARP funding. Provided input regarding preference and potential sources of funding that the City may be able to use as leverage with its HOME-ARP funding. Provided input specific to the needs of the disabled within the community.

I Pour Life	Services and Housing for those At-Risk of Homelessness, those At Risk of Housing Instability and Foster Care Youth	January 20, 2022 – OAEH General Membership Meeting (Held Virtually)	Provided input regarding the Needs Assessment and Gaps Analysis section of this Allocation Plan and best use of the HOME-ARP funding. Provided input regarding preference and potential sources of funding that the City may be able to use as leverage with its HOME-ARP funding.
Ozarks Community Action Corporation (OACAC)	Homeless Prevention for those At Risk of Homelessness and At Risk of Housing Instability - Rent and Utility Assistance	January 20, 2022 – OAEH General Membership Meeting (Held Virtually)	Provided input regarding the Needs Assessment and Gaps Analysis section of this Allocation Plan and best use of the HOME-ARP funding. Provided input regarding preference and potential sources of funding that the City may be able to use as leverage with its HOME-ARP funding.
Veterans Affairs (VA)	Veterans Assistance and Housing Assistance for Homeless Veterans	January 13, 2022 - VA Meeting (Held Virtually) January 13, 2022 – OAEH Homeless Veterans Task Force (Held Virtually) January 20, 2022 – OAEH General Membership Meeting (Held Virtually)	Provided input regarding the Needs Assessment and Gaps Analysis section of this Allocation Plan and best use of the HOME-ARP funding. Provided input regarding preference and potential sources of funding that the City may be able to use as leverage with its HOME-ARP funding.
United Healthcare	Health Insurance Company	January 20, 2022 – OAEH General Membership Meeting (Held Virtually)	Provided input regarding the Needs Assessment and Gaps Analysis section of this Allocation Plan and best use of the HOME-ARP funding. Provided input regarding preference and potential sources of funding that the City may be able to use as leverage with its HOME-ARP funding.
The Gathering Tree/ Eden Village	Homeless Shelter and Permanent Supportive Housing Provider	January 21, 2022—in person meeting with COO	Provided Needs and Gaps information to transition homeless to permanent housing including support services.
Springfield Public Schools (SPS)	Public School System assisting Homeless families with school-age children	February 9, 2022—virtual meeting with 6 SPS Social Service staff members	Provided the Needs and Gaps statistics for homeless families, with 1200 students being homeless within the district based upon the McKinney-Vento Homeless definition.

National Association for the Advancement of Colored People (NAACP)	Civil Rights Organization supporting minority residents with a Homeless Subcommittee	January 11, 2022—virtual meeting with NAACP chapter president and Former president	Provided insight into homelessness for minorities and actions being taken by local organizations to assist homeless.
Rebound Foundation LLC	Non-profit Domestic Violence Support and Housing Agency	January 13, 2022—phone meeting with CEO	Provided a description of their work with DV victims to rehouse and stabilize them and provided Needs and Housing Gaps information for the qualifying population.
Mayor's Commission on Human Rights & Community Relations (MCHRCR)	Appointed City Human Rights Commission – Charged with Reviewing Fair Housing Complaints	January 19, 2022 – MCHRCR Meeting held in person	Provided input regarding the Needs Assessment and Gaps Analysis section of this Allocation Plan and best use of the HOME-ARP funding. Provided insight into homelessness for minorities and actions being taken by local organizations to assist the homeless.

TOTALS	GROUPS/AGENCIES CONSULTED		# PEOPLE
	20		109

Total Votes

15	8	9	12	6

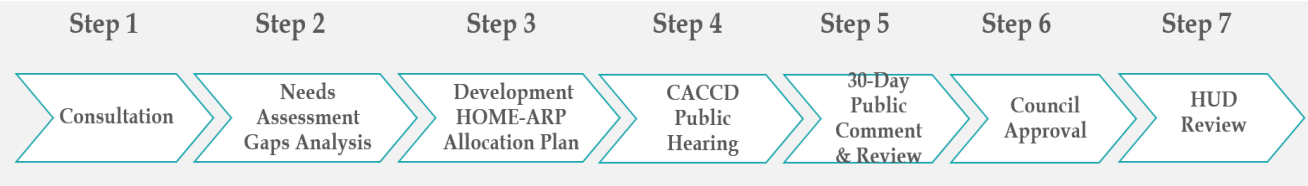
HOME-ARP GRANT CONSULTATION LOG						ELIGIBLE ACTIVITIES				
						A	B	C	D	E
No.	Agency/ Group	Date	# Participants	Represent these QP's	M M	RENTAL HOUSING	TBRA	SUPPORT SERVICES	NCS	NON-PROFIT OPER/CAPACITY
1	Housing Authority of Springfield	12/1/2021	2	Affordable Housing Provider		X	X			
2	CPO Management	12/3/2021	2	Homeless Services		X			X	
3	OAEH Systems and Services Committee	12/8/2021	13	Homeless Services	M	X			X	
4	OAEH Executive Board	12/8/2021	17	Homeless Services	M	X			X	
5	ICA Staff (HMIS manager)	12/15/2021	3	HMIS Data Base managers						
6	SCLT Board	12/21/2021	8	Affordable Housing Provider	M	X				
7	Adam Bodendieck, Director of Homeless	1/7/2022	2	Homeless Central Intake						
8	Stand Against Trafficking Coalition	1/10/2022	1	Dom. Violence & Trafficking				X	X	
9	Springfield HOME Team	1/10/2022	5	Disabilities	M	X			X	
10	NAACP	1/11/2022	2	Civil Rights			X		X	X
11	Rebound Foundation	1/13/2022	1	Domestic Violence				X		X
12	Michelle Reinmiller, Veterans Health	1/13/2022	1	Veterans						
13	OAEH Homeless Veterans Task Force	1/13/2022	12	Homeless Veterans		X		X		
14	The Gathering Tree/Eden Village	1/21/2022	1	Overnight shelter & Transitional Housing		X		X		
15	Salvation Army	2/8/2022	1	Shelter operator and Homeless service provider				X		X
16	Springfield Schools	2/9/2022	6	Public Agency supporting Homeless			X		X	
17	Burrell Mental Health	2/9/2022	6	Public Service Agency		X			X	
18	MCHRCR	1/18/2022	5	Civil Rights			X	X		
19	OAEH GENERAL MEMBERSHIP	1/20/2022	18	Homeless service provider		X			X	
20	Harmony House	2/3/2022	3	Domestic Violence		X	X			

The City staff held 20 HOME-ARP consultation sessions with a total of 109 people, groups, and organizations representing: affordable housing providers, homeless service providers, emergency shelters, HMIS database managers, the CoC homeless central intake office, disabilities providers, veterans groups, domestic violence and human trafficking groups and sheltering, the Springfield Public School system, mental health providers, civil rights groups and organizations, and other groups that work with the Qualifying Populations.

Public Participation

The City of Springfield's Planning and Development Department staff undertook a robust, comprehensive public engagement effort. The City is dedicated to engaging citizens, agencies, and local stakeholders into the process of developing effective and meaningful planning documents and processes. The City of Springfield's Citizen Participation Plan (CPP) provides clear steps for amendments. The City followed the CPP to ensure that citizen participation was encouraged.

Required Steps Development & Approval of HOME-ARP Allocation Plan



Upon the completion of the consultation process, the Needs Assessment & Gaps Analysis, and the Development of the City's Draft HOME-ARP Allocation Plan; on May 9, 2022, a news release was posted to the City's website, followed by the publication of a legal advertisement in the *Springfield News-Leader* on May 11, 2022. This notice enumerated the amount of HOME-ARP funding that the City will receive, the range of activities that were proposed to be undertaken with the HOME-ARP funding and advertised the 30-day public review and comment period, as well as the Citizens' Advisory Committee for Community Development (CACCD), and the City Council hearings regarding the subject. The Draft HOME-ARP Allocation Plan was available for a 30-day public review and comment period from May 24, 2022, through June 23, 2022. The Draft Allocation Plan was made available at the Planning & Development office at the Busch Municipal Building, at the five (5) branches of the Springfield-Greene County Library system located within the city limits, and on the City's website for the 30-day public review and comment period. The CACCD held an advertised public hearing on May 24, 2022. The Springfield City Council held an advertised first reading and public hearing on the HOME-ARP Allocation on June 13, 2022, and a second reading and final vote on June 27, 2022. A copy of the legal advertisements, notices, and direct solicitation documents can be found in Attachment B.

Efforts to Broaden Public Participation

The City's news release was pushed out via social media. On May 9 and 10, 2022, two local television stations (one affiliated with NBC (KY3) and the second affiliated with CBS (KOLR 10)) ran stories on the City's Draft HOME-ARP Allocation Plan, encouraging citizens to participate in the public hearings and the 30-day public review and comment period. Several local news stories have been run by local television, radio, and newspaper outlets regarding the City's HOME-ARP Allocation Plan. Eight (8) of these news stories have been attached to the Allocation Plan as Attachment C.

Pursuant to CFR 24 §91.105, the City of Springfield is required to take appropriate actions to encourage the participation of all its citizens, including minorities, non-English speaking persons, and persons with disabilities. Limited English Proficiency (LEP) refers to a person's limited ability to read, write, speak, or understand English. The City is very diligent in ensuring that it meets all of the LEP requirements within its adopted Citizen Participation Plan (CPP). The City's HOME-ARP news release, legal advertisement, and public hearing agendas all contain a statement indicating that in accordance with the Americans with Disabilities Act (ADA) and Limited English Proficiency (LEP) guidelines, persons needing special accommodations when attending any City meeting would receive those accommodations so long as the City Clerk's office is contacted at least 3 days prior to the scheduled meeting. The City keeps an inventory of U.S. Census Bureau "I Speak Flashcards" to help identify persons needing language assistance. The City has a contract with a local interpretation services company that can provide on demand translation services as needed for a fee.

Summary of Comments and Recommendations Received

All public comments have been uploaded as attachments to the HOME-ARP Allocation Plan and are found in Attachment D.

Summary of Comments or Recommendations Not Accepted

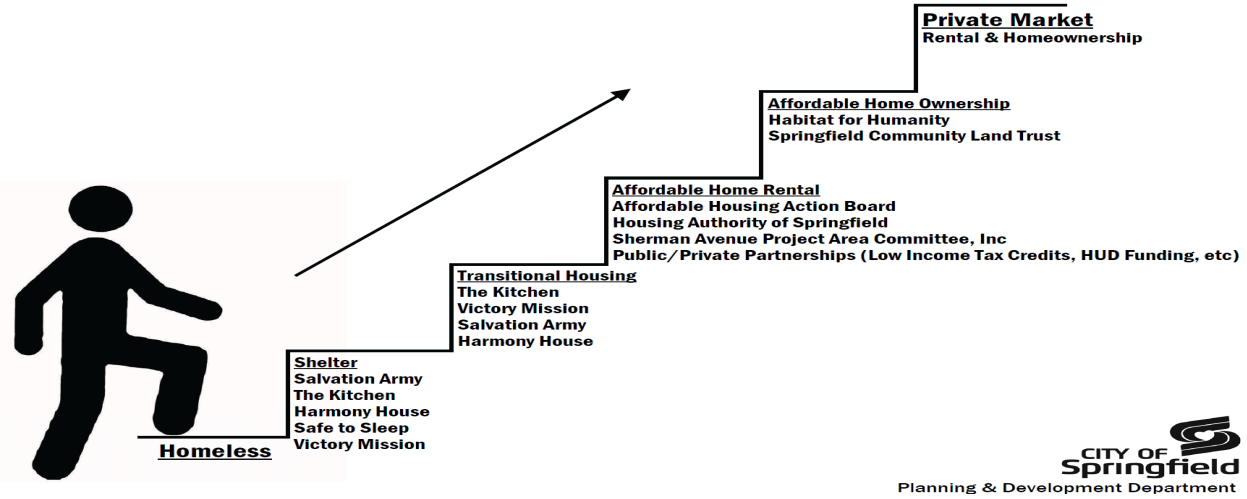
The City of Springfield was diligent in seeking and incorporating broad-based community input to guide its HOME-ARP fund allocation. All comments and recommendations were received, accepted, and considered during the preparation of the HOME-ARP Allocation Plan. The final version of the HOME-ARP Allocation Plan, as submitted to HUD, incorporates all comments received as a part of the citizen participation process.

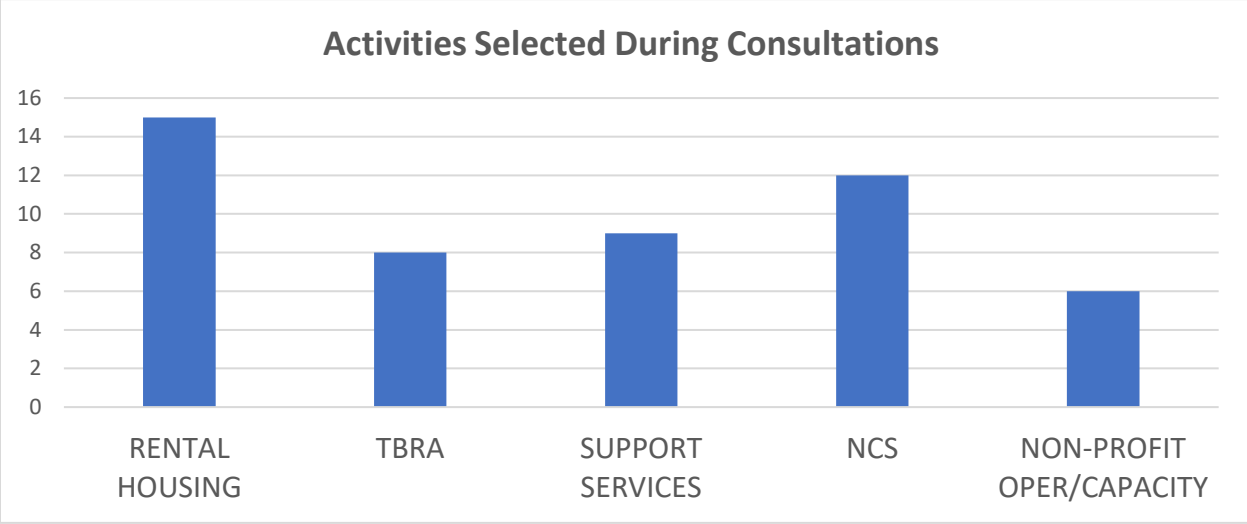
Needs Assessment and Gaps Analysis

The Needs Assessment and Gaps Analysis examines the size and composition of qualifying populations, identifies current resources available, assesses unmet housing and services needs of these populations, and calls attention to existing gaps.

The Continuum of Housing below describes the basic steps of going from being homeless, to being provided with shelter, to transitional housing, to being stably housed via affordable home rental and home ownership and finally being housed by choice via the private market.

Continuum of Housing





During the consultation process, City Planning and Development Department staff asked participants to rate and rank what they felt to be the primary gaps within the community for the HOME-ARP qualifying populations. Participants rated Affordable Rental Housing as the being the largest gap within our community, followed by Non-Congregate Shelter, Supportive Services, TBRA, and finally Non-Profit Operating and Capacity Building Assistance.
To assess the unmet needs of HOME-ARP qualifying populations, the City Planning & Development staff evaluated the size and demographic composition of those populations. The City's Planning and Development Department has worked in conjunction with the Ozarks Alliance to End Homelessness (OAEH – the Springfield/Greene, Christian, & Webster Counties Continuum of Care) to identify gaps within its current shelter and housing inventory, as well as the service delivery system. In the Needs Assessment and Gaps Analysis, the City Planning & Development staff used current data, including Comprehensive Housing Affordability Data (CHAS), 2021 Point-in-Time Count (PIT Count), 2020 CoC Housing Inventory Count (HIC), FY 2021 CoC Longitudinal Systems Analysis (LSA), Greene County Emergency Rental Assistance Dashboard, and other available data sources.

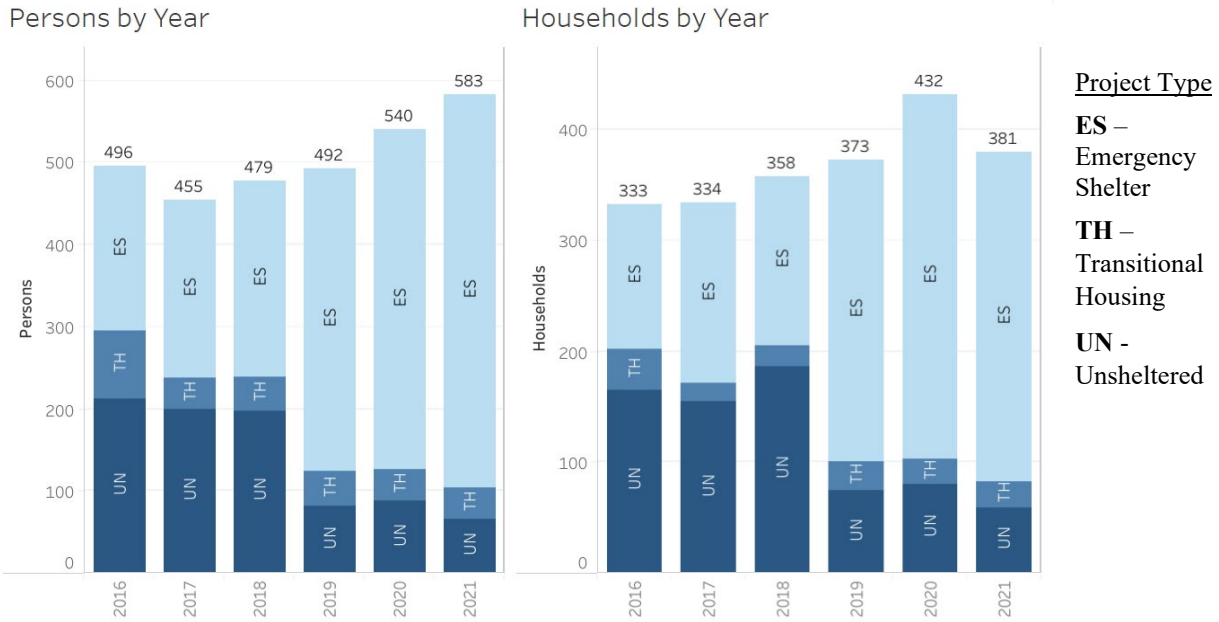
While the amount of people estimated to be experiencing homelessness may be underrepresented due to COVID-19, the following information includes the basis for the Needs Assessment and Gaps Analysis for HOME-ARP qualified populations based on the latest available data.

Homeless Size and Demographic Composition

Pursuant to the HOME-ARP Notice (CPD-21-10), HUD defines the homeless as an individual or family who lacks a fixed, regular, and adequate nighttime residence; an individual or family who will imminently lose their primary nighttime residence; or unaccompanied youth under 25 years of age, or families with children and youth, who do not otherwise qualify as homeless under this definition, but are defined as homeless under the Runaway and Homeless Youth Act, the Head Start Act, the Public Health Service Act, the Food and Nutrition Act of 2008, the Child Nutrition Act of 1966, or the McKinney-Vento Homeless Assistance Act. This qualified population is further defined at 24 CFR 91.5.

Every year, communities across the country are required by HUD to conduct a census of the number of people experiencing homelessness on a single night in January, called the Point-in-Time (PIT) count. In addition to counting anyone staying in an emergency shelter on that night, outreach is conducted to identify persons spending the night outdoors or in places not meant for human habitation. The PIT count identifies the number of people who were homeless on one particular night. By itself, the PIT count is not a reliable predictor of how many people will be homeless or receive housing resources in a year. However, when used along with other data, it can provide key information on the state of homelessness currently, and over time.

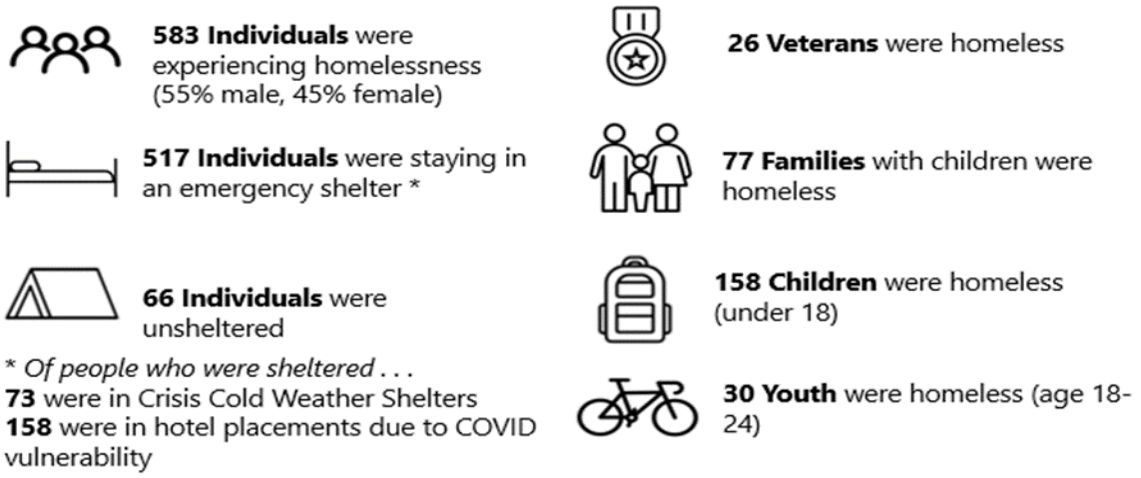
2016 - 2021 Point-in-Time Summary for All Household Types



Note: The data provided above is for all household types, including both Adult Only and Adults & Children Household Types.

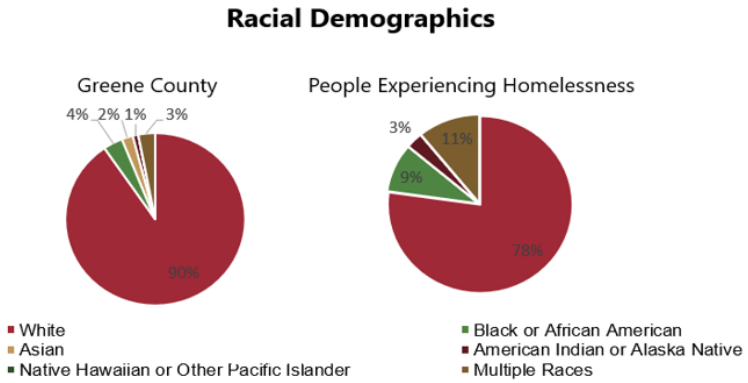
Based upon a comparison of PIT count numbers (shown above) for the Springfield/Greene, Christian, and Webster Counties Continuum of Care for 2016 through 2021, the total number of homeless individuals has increased from 496 individuals in 2016 to 583 individuals in 2021. However, a further review of the PIT data also indicates that the number of unsheltered homeless individuals decreased over the 6-year period of time. The number of homeless individuals consistently increased from 2017 through 2021. However, the number of homeless households decreased from 2020 to 2021, indicating that households consisting of a larger number of individuals may have become homeless between 2020 and 2021.

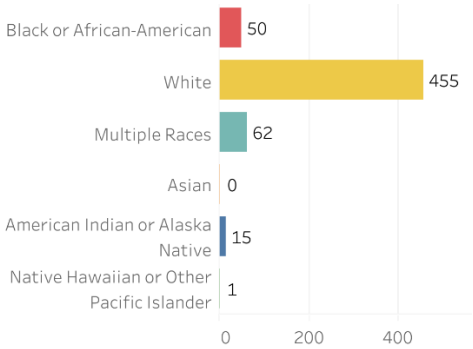
2021 Point-in-Time Demographics at a Glance



As shown above, based upon the 2021 PIT count, 583 individuals were experiencing homelessness on the day of the count, with approximately 55% of these individuals being male and approximately 45% of these individuals being female. Of the 583 homeless individuals identified in the 2021 PIT, 517 individuals were staying in an emergency shelter at the time of the count, with 66 individuals being unsheltered.

However, a tertiary review of the PIT data does not tell the full story. Of the 517 individuals who were sheltered during the night of the 2021 PIT count, 73 were sheltered in Crisis Cold Weather Shelters and 158 were in hotel placements due to COVID vulnerability. Our Continuum of Care has developed relationships with a number of faith-based organizations, who collaborate to provide a Crisis Cold Weather Sheltering system, when temperatures are forecast to reach 32 degrees Fahrenheit or below. Therefore, the 73 individuals who were shown to be sheltered on the night of the 2021 PIT count would likely be found in a place not meant for habitation during nights not reaching a temperature of 32 degrees Fahrenheit or below. In 2021, the Community Partnerships of the Ozarks (CPO) (the CoC contracted Lead Agency) received CARES Act, Emergency Solutions Grant (ESG-CV) funding through the Missouri Housing Development Commission (MHDC), allowing CPO to provide hotel placements for those unsheltered individuals that were found to have severe vulnerabilities to COVID-19. However, this CARES Act (ESG-CV) funding provided a very temporary source of shelter to those that were found to have severe vulnerabilities to COVID-19 during the Coronavirus Pandemic, without a sustainable source of revenue.

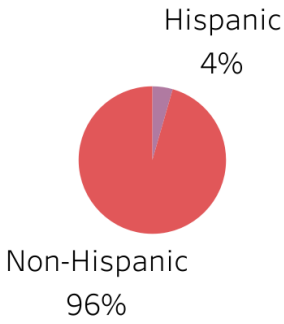




Minority households are disproportionately likely to experience homelessness. Utilizing 2021 PIT data, approximately 90% of Greene County's total population is white, leaving approximately 10% of the population within one of the minority group classifications, while approximately 22% of Greene County's homeless population is non-white.

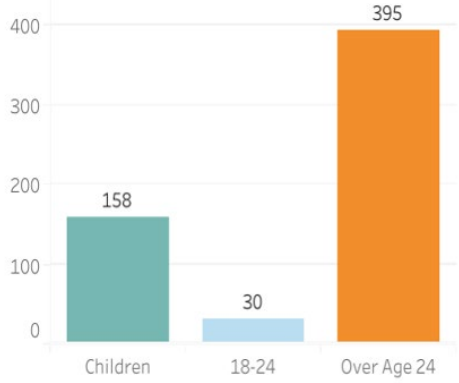
Please note that the PIT Count data is collected for Springfield/Greene, Christian and Webster Counties. However, the vast majority of homeless services, shelter, and permanent housing are located within the City of Springfield. Therefore, this data provides a fairly realistic snapshot of the homeless numbers for Springfield.

Ethnicity



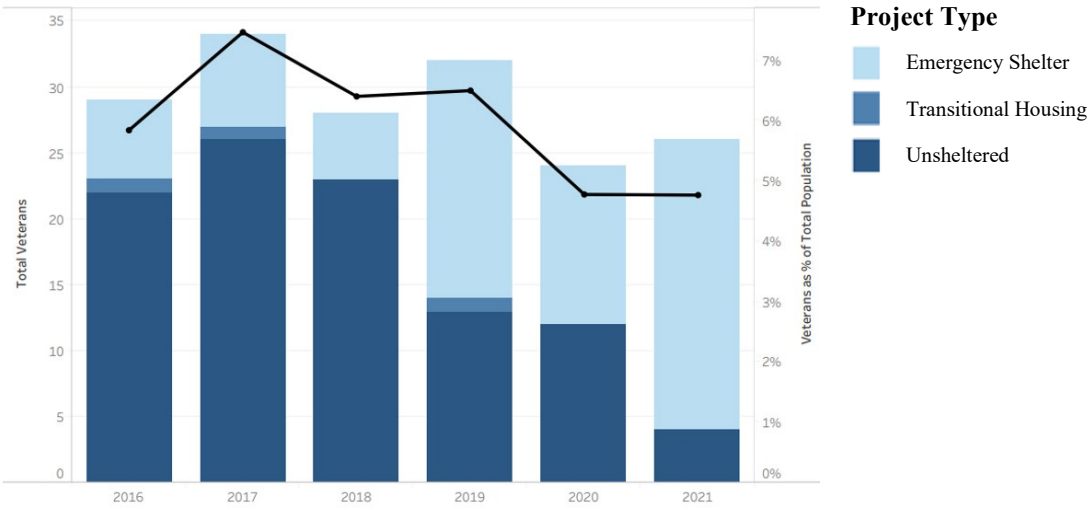
Utilizing 2021 PIT data, approximately 4% of the homeless population is Hispanic, which directly correlates with the percentage of Hispanic individuals residing in Greene County.

Age



Of the 583 homeless individuals identified in the 2021 PIT, approximately 68% (395 individuals) were over age 24, approximately 5% (30 individuals) were children under the age of 18, and approximately 27% (158 individuals) were youth between the ages of 18 – 24.

Veteran Homelessness



Of the 583 homeless individuals identified in the 2021 PIT, 4 individuals were unsheltered homeless veterans, and 22 veterans were housed in emergency shelter. The number of unsheltered veterans decrease by 67% from 2020 to 2021.

At Risk of Homelessness - Size and Demographic Composition

Pursuant to the HOME-ARP Notice (CPD-21-10), HUD defines those at risk of homelessness as individuals and families who have an income below 30% of the area median income (AMI), do not have sufficient resources or support networks to prevent them from becoming homeless, and live with instability (e.g., moving two or more times during the last 60 days due to economic reasons). HUD further defines a child or youth who qualifies as "homeless" under the Runaway & Homeless Youth Act, the Violence Against Women Act, the Public Heath Service Act, the Food & Nutrition Act of 2008, or the Child Nutrition Act of 1966, or a child or youth who does not qualify as "homeless" under the McKinney-Vento Act as being at risk of homelessness. This qualified population is further defined at 24 CFR 91.5.

City of Springfield, Missouri Income Distribution By Tenure						
	Owner		Renter		Total	
0 - 30% AMI	2,650	8.1%	10,410	25.4%	13,060	17.7%
30% - 50% AMI	3,105	9.5%	7,260	17.7%	10,365	14.1%
50% - 80% AMI	5,995	18.4%	9,515	23.2%	15,510	21.1%
80% - 100% AMI	3,690	11.3%	4,270	10.4%	7,960	10.8%
Greater than 100% AMI	17,180	52.7%	9,595	23.4%	26,775	36.3%
Total	32,620	100%	41,050	100%	73,670	100%

Comprehensive Housing Affordability Strategy (CHAS) 2014-2018

According to HUD's 2014 – 2018 Comprehensive Housing Affordability Strategy (CHAS) data (shown in the Income Distribution By Tenure table above), Springfield has 13,060 (owner and renter) households with incomes at or below 30% of AMI, which is 17.7% of all Springfield households. Almost 80% of households with incomes at or below 30% of AMI are renter households. This segment of renters is likely living on the financial edge and may be at risk for a housing crisis event or homelessness.

City of Springfield, Missouri Non-Homeless			
	Current Inventory	**Level of Need**	**Gap Analysis**
	# of Units	# of Households	# of Households
Total Rental Units	41,050		
Rental Units Affordable to Households at 30% AMI (At-Risk of Homelessness)	3,040		
Rental Units Affordable to Households at 50% AMI (Other Populations)	2,940		
0%-30% AMI Renter Households with 1 or more severe housing problems (At-Risk of Homelessness)		8,230	
30%-50% AMI Renter Households with 1 or more severe housing problems (Other Populations)		5,985	
Current Gaps			8,235

There are approximately 8,230 Springfield renter households that earn at or below 30% of AMI and have one or more severe housing problems. These households are at a greater risk of housing instability or homelessness.

For people at risk of homelessness, it is useful to understand the underlying circumstances of people living in the Greater Springfield area:

- The median gross rent in the Springfield metro area was $761 per month according to the 2019 Census ACS survey. For people to be able to afford that rent and contribute 30% or less of their household income toward housing, they would need to earn at least $2,536.67 per household per month (or $30,440 annual income) which requires a $14.63/hourly wage. The minimum wage in Missouri for 2022 is $11.15/hour. The minimum wage would need to increase by 24% for households earning minimum wage to afford local median rent.

Other Populations At Risk of Housing Instability - Size and Demographic Composition

Pursuant to the HOME-ARP Notice (CPD-21-10), HUD defines those at greatest risk of housing instability as households that have an annual income less than 30% of AMI and are experiencing severe cost burden (i.e., paying more than 50% of monthly household income toward housing costs) or have an income less than 50% of AMI and meets one of the conditions from the definition of "At risk of homelessness" due to an economic hardship.

City of Springfield, Missouri Income Distribution By Tenure						
	Owner		Renter		Total	
0 - 30% AMI	2,650	8.1%	10,410	25.4%	13,060	17.7%
30% - 50% AMI	3,105	9.5%	7,260	17.7%	10,365	14.1%
50% - 80% AMI	5,995	18.4%	9,515	23.2%	15,510	21.1%
80% - 100% AMI	3,690	11.3%	4,270	10.4%	7,960	10.8%
Greater than 100% AMI	17,180	52.7%	9,595	23.4%	26,775	36.3%
Total	32,620	100%	41,050	100%	73,670	100%

Comprehensive Housing Affordability Strategy (CHAS) 2014-2018

According to HUD's 2014 – 2018 Comprehensive Housing Affordability Strategy (CHAS) data (shown in the Income Distribution By Tenure table above), Springfield has 10,365 (owner and renter) households with incomes between 30% and 50% of AMI, which is 14.1% of all Springfield households. Approximately 70% of households with incomes between 30% and 50% of AMI are renter households. Much like those renters with incomes less than 30% of AMI, this segment of renters is also likely living on the financial edge and may be at risk for a housing crisis event or homelessness.

City of Springfield, Missouri Non-Homeless			
	Current Inventory	**Level of Need**	**Gap Analysis**
	# of Units	# of Households	# of Households
Total Rental Units	41,050		
Rental Units Affordable to Households at 30% AMI (At-Risk of Homelessness)	3,040		
Rental Units Affordable to Households at 50% AMI (Other Populations)	2,940		
0%-30% AMI Renter Households with 1 or more severe housing problems (At-Risk of Homelessness)		8,230	
30%-50% AMI Renter Households with 1 or more severe housing problems (Other Populations)		5,985	
Current Gaps			8,235

There are approximately 5,985 Springfield renter households that earn between 30% and 50% of AMI and have one or more severe housing problems. These households are at a greater risk of housing instability or homelessness.

City of Springfield, Missouri Housing Cost Burden Overview						
	Owner		Renter		Total	
Cost Burden Less than 30% of Income	26,585	81.5%	20,620	50.2%	47,205	64.1%
Cost Burden Greater than 30% but Less than 50% of Income	3,445	10.6%	8,520	20.8%	11,965	16.2%
Cost Burden Greater than 50% of Income	2,300	7.1%	10,280	25.0%	12,580	17.1%
Cost Burden Not Available	280	0.9%	1,625	4.0%	1,905	2.6%
Total	32,610	100%	41,045	100%	73,655	100%

Comprehensive Housing Affordability Strategy (CHAS) 2014-2018

According to 2014-2018 CHAS data, 45.8% of all renters in the City of Springfield are currently cost burdened, paying 30% or more of their gross income toward housing. Among Springfield renter households, a total of 10,280 households (25% of all renter households) are severely cost burdened (paying more than 50% of gross income on rent).

Housing market analysts generally view a healthy rental housing market as having a rental vacancy rate range of 5% - 7%. These vacant units allow existing or relocating residents to readily find housing that is more suitable for their household needs and accommodates new households forming within the community. The 2019 Census Bureau American Community Survey (ACS) estimated rental vacancy rate is 1.22% for Springfield, Missouri. This low rate can lead to an accelerated increase in monthly rent costs. Tight housing markets have a disproportionate effect on low-income households who do not have the financial ability to afford rent increases. They may be forced to move from their neighborhood or settle for a unit that does not fit their household needs (e.g., too few bedrooms, greater distance from their place of employment, or in a distressed condition).

Fleeing or Attempting to Flee, Domestic Violence, Sexual Assault, Stalking, or Human Trafficking - Size and Demographic Composition

Pursuant to the HOME-ARP Notice (CPD-21-10), HUD has defined this population as including any individual or family who is fleeing, or is attempting to flee, domestic violence, dating violence, sexual assault, stalking, or human trafficking.

Domestic violence is one of the leading causes of homelessness for women and their children. Although safe housing can provide a pathway to freedom, there are many barriers that prevent survivors from obtaining or maintaining safe and affordable housing. The majority of survivors experience financial abuse, meaning that they have not had access to the family finances, have been prohibited from working, or have had their credit scores destroyed by an abusive partner. Victims may also face discrimination in accessing or maintaining housing, based upon the violent or criminal actions of perpetrators. Additionally, victims are limited in the locations and types of housing they can access because of their unique safety and confidentiality needs, and many housing or homelessness assistance programs have barriers that inadvertently exclude victims of violence.

Missouri State Highway Patrol data indicates that Greene County has a high rate of domestic violence and domestic homicides. The Family Violence Center, Inc., doing business as Harmony House, the only domestic violence shelter in Springfield, reports that Springfield Police Department data shows that Domestic Violence is in the top six types of police calls of a total of 76 types of calls that they receive.

Harmony House manages 168 domestic violence shelter rooms for persons experiencing domestic violence, with case management and other supportive services and assists them in transitioning back to independent living. Vacancies are rapidly filled when residents transition out of the domestic violence shelter. Harmony House is on track to assist 420 individuals during this fiscal year.

Extrapolated from the 2021 PIT count data, 59 individuals (12% of individuals) in Emergency Shelter and 3 unsheltered individuals (5% of unsheltered individuals) reported fleeing domestic violence last year.

Human trafficking is also an issue in Missouri. National research indicates that many of the risk factors and vulnerabilities of human trafficking reflect circumstances faced by HOME-ARP qualifying populations, including caretaker substance use, involvement with the child welfare and/or foster care system, juvenile justice involvement, mental health concerns, runaway or homeless youth, underemployment or unemployment, and unstable housing, among many others. Two of the top five risks/vulnerabilities for human trafficking are homelessness and unstable housing.

The majority of statistics about human trafficking are state level data. In 2016, the National Human Trafficking Hotline (NHTH) logged 509 contacts (through telephone, texts, online chats, emails and webforms) in Missouri concerning human trafficking. Of those, 77 contacts were from victims or survivors of human trafficking. From among the total contacts, 141 cases of human trafficking were reported. Only four years later, in 2020, the number of NHTH contacts had increased by more than 47% in Missouri. NHTH logged over 750 contacts concerning human trafficking. Of those, the percent of contacts from victims or survivors of trafficking was up almost 140% (with 185 contacts from victims or survivors). The number of actual reported cases logged at NHTH had increased over the four-year period by over 100% (with 267 cases of human trafficking reported in 2020).

Current resources available to assist qualifying populations

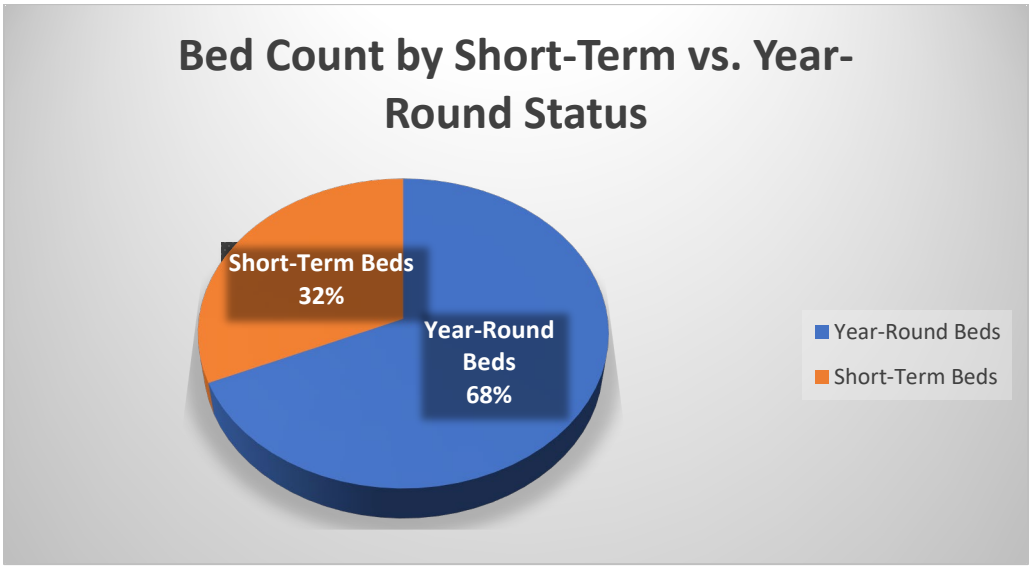
Resources for the Sheltered and Unsheltered Homeless

The Housing Inventory Count (HIC) is a point-in-time inventory of provider programs within a Continuums of Care (CoCs) that provide beds and units dedicated to serve people experiencing homelessness (and, for permanent housing projects, where homeless at entry, per the HUD homeless definition), categorized by five Program Types: Emergency Shelter; Transitional Housing; Rapid Re-housing; Safe Haven; and Permanent Supportive Housing. CoCs are also required to conduct an annual HIC, documenting the residential resources in their community dedicated to assisting people experiencing homelessness.

The 2021 HIC identified 1,026 beds in Springfield. This includes the emergency shelter, transitional housing, rapid re-housing, and permanent supportive housing beds summarized below. Please note, the City of Springfield does not currently have any Safe Haven projects.

Housing Inventory Count (2021)				
Bed Type	**Families with Children**	**Households without Children**	**Unaccompanied Minors**	**Total**
Emergency Shelter	308	227	13	548
Transitional Housing	24	16	2	42
Rapid Re-Housing	171	82	0	253
Permanent Supportive Housing	58	125	0	183
Total Beds	561	450	15	1,026

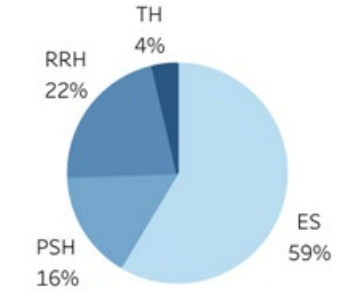
Springfield/Greene, Christian, and Webster Counties Continuum of Care (CoC) Housing Inventory Count (HIC), 2021



The beds identified in the 2021 HIC also include 209 beds that were provided specifically for COVID-19 vulnerable individuals via CARES Act Emergency Solutions Grant (ESG-CV)

funding, and 115 beds that were provide by the local faith community via the community's Crisis Cold Weather Sheltering. Therefore, of the 1,026 total beds, 702 beds were provided year-round, and 324 were provide short-term (Crisis Cold Weather Shelters, and temporary COVID-19 vulnerability hotel placements).

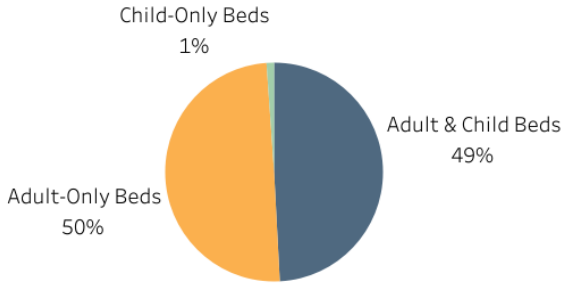
Bed Count by Project Type



Of the 1,026 beds dedicated to the homeless in Springfield:

- 59% - Emergency Shelter Beds
- 4% - Transitional Housing Beds
- 22% - Rapid Re-Housing Beds
- 16% - Permanent Supportive Housing Beds

Bed Count by Household Type



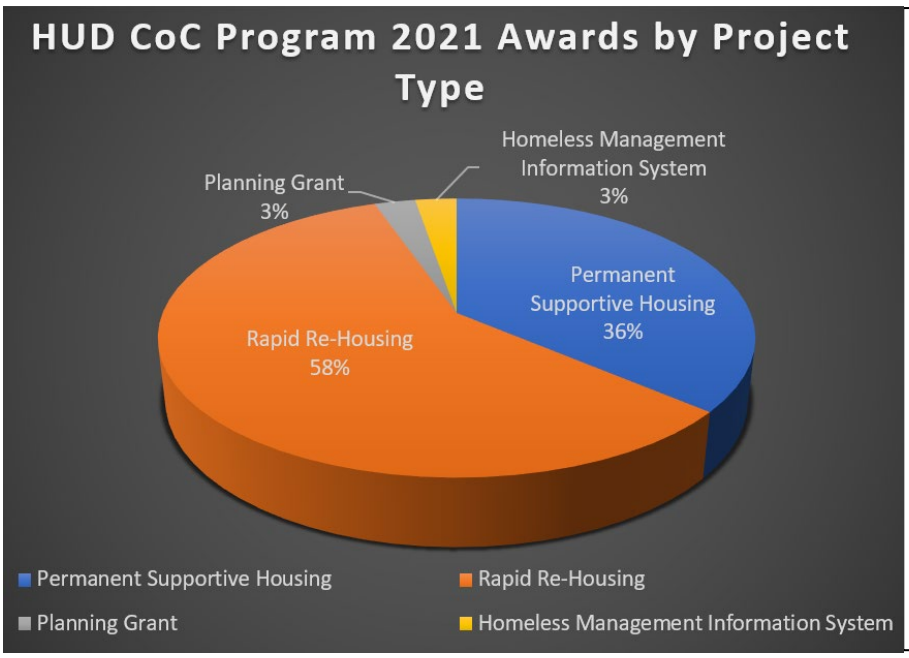
Of the 1,026 beds dedicated to the homeless in Springfield:

- 50% - Are Adult Only Beds
- 49% - Are Adult and Child Beds
- 1% - Are Child Only Beds

Springfield has nearly reached functional zero for homeless veterans, meaning the number of individuals who are homeless, whether unsheltered or sheltered, is no greater than the number of individuals that can be routinely housed in permanent housing. The 2021 PIT count identified 4 unsheltered individuals, and 22 veterans who were housed in emergency shelter.

The Ozarks Alliance to End Homelessness and the City of Springfield are committed to a Housing First approach, which is an evidence-based practice to quickly, and successfully connect individuals, and families experiencing homelessness to permanent housing without preconditions and barriers to entry, such as sobriety, treatment, or service participation requirements (National Alliance to End Homelessness).

The primary federal funding source for the Ozarks Alliance to End Homelessness (Springfield/Greene Christian, and Webster Counties Continuum of Care (CoC)) homeless service agencies is the HUD Continuum of Care (CoC) grant program. The FY 2021 HUD CoC Program Awards by Project Type are enumerated in the pie chart below.



The Ozarks Alliance to End Homelessness (Springfield/Greene Christian, and Webster Counties Continuum of Care (CoC)) receives and allocates just over $1 million annually towards efforts to end homelessness. To the left are the 2021 CoC Program awards by project type.

Local homeless service, shelter and rapid re-housing providers apply for Emergency Solutions Grants (ESG) funds on an annual basis via the Missouri Housing Development Commission (MHDC). Each year, the MHDC releases an ESG Allocation Plan. In 2022, 7.5% of the State's ESG funding was to be provided to nonprofit agencies within the Springfield/Greene, Christian, and Webster Counties CoC. In Fiscal Year 2022, this funding equated to nearly $204,000, with approximately 36% of the funding being awarded for Rapid Re-Housing, approximately 53% being awarded for Emergency Shelter, and approximately 11% being awarded for Homeless Management Information System Administration.

Local homeless service, shelter, and rapid re-housing providers applied for and received CARES Act Emergency Solutions Grants (ESG-CV) funding for HMIS Administration, Street Outreach, Emergency Shelter, and Homelessness Prevention.

The Emergency Housing Voucher (EHV) program is funded through the American Rescue Plan Act (ARPA). HUD is providing housing choice vouchers to local Public Housing Authorities (PHAs) to assist individuals and families who are homeless, at-risk of homelessness, fleeing, or attempting to flee, domestic violence, dating violence, sexual assault, stalking, or human trafficking, or were recently homeless or have a high risk of housing instability. These PHAs were charged to work directly in conjunction with the local Continuums of Care (CoCs) within their jurisdiction to determine preferences for the use of the EHVs. Working in conjunction with the Ozarks Alliance to End Homelessness, the Housing Authority of the City of Springfield (HAS) and the Ozarks Area Community Action Corporation (OACAC) prioritized the EHVs for those experiencing literal homelessness (Category 1); and those fleeing, or attempting to flee, domestic violence, dating violence, sexual assault, stalking, or human trafficking (Category 4). In Springfield, 60 Emergency Housing Vouchers have been made available to the Housing Authority of the City of Springfield (HAS) through the ARPA EHV program. The ARPA EHV

program also provided 47 EHVs to the Ozarks Area Community Action Corporation (OACAC), which is also known as the Housing Authority of Dallas County, Missouri. However, OACAC's 47 EHVs may be utilized within any portion of OACAC's 10 county service area.

The City also supports local homeless service agencies that assist those who are experiencing homelessness via the City's annual Community Development Block Grant (CDBG) discretionary, public service funding competition. Non-profit applicants providing services that assist with housing or homelessness are viewed by the City Council and City staff as being a top priority. The City provides approximately $328,000 of annual CDBG funding toward homelessness and other low-income public services.

As an entitlement community, the City received two rounds of CARES Act Community Development Block Grant (CDBG-CV) funding. The City received CDBG-CV funding via HUD's first and third funding tranches. The City received $916,138 via HUD's first tranche of CDBG-CV funding, which was then pared with $200,000 of CDBG funding to make a larger impact for those experiencing the impacts of the COVID-19 Pandemic. Approximately 30% of the first round of CDBG-CV and regular CDBG funding were utilized for public services and homelessness. The City received over $1.1 million of additional CDBG-CV funding via HUD's third tranche, with approximately 30% of those additional funds also being utilized for public services and homelessness.

In addition to the funding sources already enumerated, the following resources have provided funding to the various homeless service providers in Springfield:

- Missouri Housing Trust Fund (MHTF): Housing Assistance, emergency assistance, operating funds have been attained via the Missouri Housing Development Commission (MHDC).
- Springfield Public School (SPS) System: This is Missouri's largest public school district. SPS provides assistance to school age children experiencing or at-risk of homelessness.
- Community Services Block Grant (CSBG): A variety of services for low- and moderate-income people are provided via this federal funding source.
- CARES Act Community Services Block Grant (CSBG-CV): A variety of services for the low- and moderate-income residents, at-risk, and homeless individuals were provided with a wide array of services related to the effects of the COVID-19 Pandemic.
- Supportive Services for Veteran Families (SSVF): provides supportive services to low-income Veteran Families experiencing housing issues, including outreach, case management, financial assistance, and assistance obtaining Veterans Affairs (VA) and other benefits.
- Substance Abuse and Mental Health Services Administration (SAMHSA): Supports a housing stability case manager to help homeless people access and maintain housing.

Resources for those At Risk of Homelessness

Since the beginning of the COVID-19 pandemic, an unprecedented increase in resources has become available for those at risk of homelessness and eviction. Jurisdictions with populations of 200,000 and greater received COVID Emergency Rental Assistance (ERA) funds from the U.S. Treasury Department. With a 2020 population of 168,911, Springfield does not meet the population threshold requirements to receive this funding source.

However, Greene County received two rounds of ERA funding, plus a reallocation from the state of Missouri, because the County was able to meet all required spending thresholds. Between the three rounds of ERA funding Greene County has received a total of over $18.1 million in ERA funding. Greene County partnered with six local non-profit organizations that screened applicants and provided awards to renters meeting all of the federal requirements. Greene County received over $8.7 million in the first round of ERA funding, with 98.51% of those funds being awarded as of May 2, 2022. Greene County received almost $2.8 million in the second round of ERA funding, with 57.26% of those funds being awarded as of May 2, 2022. The County received an ERA reallocation from the state of Missouri, with 16.63% of those funds being awarded as of May 2, 2022.

The state of Missouri also received ERA funds, which have been allocated via the Missouri Housing Development Commission (MHDC). The MHDC has allocated over $3.3 million of Emergency Rental Assistance funding to renters in Greene County via its State Assistance for Housing Relief (SAFHR) program. The MHDC has also provide Greene County renters with almost $147,000 of Emergency Rental Assistance Program (ERAP) funds as of May 2, 2022. The ERAP is being funded by the MHDC via CARES Act Emergency Solutions Grant (ESG-CV) funding.

As an entitlement community, the City received two rounds of CARES Act Community Development Block Grant (CDBG-CV) funding. The City received CDBG-CV funding via HUD's first and third funding tranches. The City received $916,138 via the first tranche of CDBG-CV funding. However, the City also allocated an additional $200,000 of CDBG funding to be utilized with the first tranche funding, allowing for over $1.1 million to be available for COVID relief. Approximately 34% of these funds were utilized for mortgage, rent and utility assistance. The City received over $1.1 million of additional CDBG-CV funding in the third tranche, with approximately 34% of those additional funds also being utilized for mortgage, rent and utility assistance. The City awarded both rounds of CDBG-CV funding to three non-profit agencies. The non-profit agencies have utilized a large percentage of the funding to assist eligible households needing mortgage assistance. Greene County's ERA funding only allows for rent and utility assistance. Therefore, mortgage assistance was a gap that was filled by the City via CDBG-CV funding.

In recent years, One Door (the central intake office and primary front door of the local Continuum of Care (CoC)) has undertaken a number of strategies to more effectively serve those at risk of homelessness. One such strategy has been the system-wide expansion of the Shelter

Diversion program. The Shelter Diversion program launched in February 2016 to assist families in preserving current housing or finding safe alternatives to shelter. From February 2016 through the end of Fiscal Year 2019, more than 340 eligible households were identified, assessed, and provided financial assistance and/or case management services to enable diversion from the system of shelter and housing programs. Throughout Fiscal Years 2018 and 2019, Shelter Diversion efforts were focused primarily on families with children and elderly or disabled guests at imminent risk of homelessness or with low barriers to housing. Throughout the Pandemic, Shelter Diversion efforts shifted to focus on those impacted by COVID-19. Through those efforts, 109 households gained or maintained permanent housing with limited financial assistance and/or other supports and case management. To date, 91% of the households served during Fiscal Years 2018 and 2019 remain diverted from the shelter and housing programs system. The City currently provides $33,500 annually toward the Shelter Diversion program via municipal general revenue funding.

Local homeless service, shelter and rapid re-housing providers apply for Emergency Solutions Grants (ESG) funds on an annual basis via the Missouri Housing Development Commission (MHDC). Each year, the MHDC releases an ESG Allocation Plan. In 2022, 7.5% of the State's ESG funding was to be provided to nonprofit agencies within the Springfield/Greene, Christian, and Webster Counties CoC. In 2022, this funding equated to nearly $204,000.

On an annual basis, the City also allocates approximately $328,000 in Community Development Block Grant (CDBG) funding to provide services for people that would fall within the four qualify populations. The City also allocates approximately $1.2 million per year in HOME funding and Program Income for Affordable Housing Development, New Infill Construction, and the City's Down Payment Assistance program.

In addition to the funding sources already enumerated, the following funding resources have provided funding to assist people at risk of homelessness in Springfield:

- Springfield Public School (SPS) System: This is Missouri's largest public school district. SPS provides assistance to school age children experiencing or at-risk of homelessness.
- Community Services Block Grant (CSBG): A variety of services for low- and moderate-income people are provided via this federal funding source.
- CARES Act Community Services Block Grant (CSBG-CV): A variety of services for the low- and moderate-income residents, at-risk, and homeless individuals were provided with a wide array of services related to the effects of the COVID-19 Pandemic.
- Supportive Services for Veteran Families (SSVF): provides supportive services to low-income veteran families experiencing housing issues, including outreach, case management, financial assistance, and assistance obtaining Veterans Affairs (VA) and other benefits.
- Substance Abuse and Mental Health Services Administration (SAMHSA): Support a housing stability case manager to help homeless people access and maintain housing.

- Community Action Program (CAP): The Ozarks Area Community Action Corporation (OACAC) provides weatherization utility payment support, childcare and Head Start programming via this funding source.

Resources for Other Populations At Risk of Housing Instability

Those who are at risk of housing instability are often low-income, earning less than 30% or 50% of the area median income (AMI) and experience cost burden or severe cost burden. Having a sufficient supply of affordable housing units is essential to ensuring housing stability. Public housing and voucher programs can provide housing affordability for those at risk of instability.

The City oversees over 400 affordable housing rental units, with a current vacancy rate near zero. In the past, the Missouri Housing Development Commission (MHDC) has provided tax credits allowing for the construction of 38 affordable housing developments for low-and moderate-income tenants via the Low-Income Housing Tax Credit (LIHTC) program.

The Public Housing Authority (PHA) that serves Springfield is the Housing Authority of the City of Springfield (HAS). Housing voucher programs are classified into two types: project-based and tenant-based vouchers. Project-based vouchers are tied to a particular housing development or unit. Tenant-based vouchers are issued to individual households to be used anywhere that accepts vouchers, offering families and individuals greater opportunity to find housing that meets their needs. A summary of housing administered by HAS is enumerated below:

HAS PROPERTIES "the housing authority"

HOUSING AUTHORITY OF SPRINGFIELD
(H A S Properties)
421 W. Madison St.
Springfield, MO 65806
(417) 866-4329

EQUAL HOUSING OPPORTUNITY

TOTALS IN USE			
Public Housing Units	454	Section 8 Units	1,205
		VASH Units	76
Total Units	454	Total Units	1,281

GRAND TOTAL 1,735

The area of Greene County outside of Springfield's municipal boundaries is served by the Ozarks Area Community Action Corporation (OACAC), also known as the Dallas County Public Housing Agency. However, OACAC was required to consolidate the housing vouchers wait list into a single list for its entire 10 county region service area in southwest Missouri. As of May 3, 2022, OACAC currently has 118 housing vouchers in use in Greene County, and 7 portable vouchers.

Together, HAS and OACAC serve over 1,853 households through public housing and housing voucher programs in Greene County.

In addition to the funding sources already enumerated, the following funding resources have provided funding to assist Other Populations At Risk of Housing Instability in Springfield:

- Community Development Block Grant (CDBG): The City uses CDBG funds to support local social service agencies that provide services for youth programs, advocacy programs for developmentally delayed, services for children who are victims of sexual/physical abuse, supplemental food program for the elderly, dental services for extremely low-income individuals, mental health counseling for low-income individuals, services for those suffering from substance addiction, transitional housing for homeless families, and a referral service provider.
- Community Development Block Grant – Cares Act (CDBG-CV): These funds were allocated to Entitlement Communities to prepare, prevent, and respond to the COVID-19 crisis. After public consultation the City chose to use the funds to assist with small businesses to retain employees and public service agencies who were impacted by the pandemic. Agencies were able to utilize funds for needs identified, in which there was no other funding source available for the need.
- Missouri Housing Trust Fund: Housing Assistance, emergency assistance, operating funds.
- Supportive Services for Veteran Families (SSVF) provides supportive services to low-income veteran families experiencing housing issues, including outreach, case management, financial assistance, and assistance obtaining VA and other benefits.
- Springfield Public School (SPS) System: This is Missouri's largest public school district. SPS provides assistance to school age children experiencing or at-risk of homelessness.
- Community Action Program (CAP): The Ozarks Area Community Action Corporation (OACAC) provides weatherization utility payment support, childcare and Head Start programming via this funding source.
- HOME Program: The City allocates approximately $1.2 million per year in HOME funding and Program Income for Affordable Housing Development, New Infill Construction, and the City's Down Payment Assistance program.
- Community Services Block Grant (CSBG): A variety of services for low- and moderate-income people are provided via this federal funding source.
- Low-Income Home Energy Assistance Program (LIHEAP): Utility arrearages.

Resources for those Fleeing or Attempting to Flee, Domestic Violence, Sexual Assault, Stalking, or Human Trafficking

Established in 1976, Harmony House is Missouri's oldest and largest domestic violence shelter and has served over 17,000 survivors of domestic violence since first opening its doors. Their mission is to provide shelter, advocacy, and education to survivors of domestic violence while promoting the principle that all individuals have the right to a life free of abuse. Harmony House provides emergency shelter; food, clothing, and basic hygiene items; adult and children's case management; court advocacy; childcare; life skills classes; transportation assistance, an outreach program and a crisis hotline answered 24/7.

Harmony House manages 168 domestic violence shelter rooms for persons experiencing domestic violence and with case management and other supportive services assists them in transitioning back to independent living. Vacancies are rapidly filled when residents transition out of the domestic violence shelter. Harmony House is on track to assist 420 individuals during this fiscal year. At any given time, Harmony House has 125+ active volunteers and a robust full-time staff.

The following funding resources have provided funding to assist those Fleeing or Attempting to Flee, Domestic Violence, Sexual Assault, Stalking, or Human Trafficking in Springfield:

- HUD Continuum of Care (CoC) Domestic Violence (DV) grant: This funding provides Rapid Re-Housing funding for Harmony House.
- Community Development Block Grant (CDBG): The City uses CDBG funds to support local social service agencies that provide a number of services for low- and moderate-income persons in our community, including Domestic Violence (DV) survivors, via a competitive annual discretionary Public Service funding process.
- Office on Violence Against Women (OVW) Grant: Harmony House receives this grant funding through the U.S. Department of Justice (DOJ).
- Emergency Solutions Grant (ESG): Harmony House has been a recipient of ESG funding via the Missouri Housing Development Commission (MHDC).
- Child and Adult Care Food Program: The local DV shelter receives this funding source via the U.S. Department of Agriculture.
- Temporary Assistance for Needy Families (TANF): The local DV shelter receives this funding source via the U.S. Department of Health and Human Services.
- Family Violence Prevention and Services – DV (FVPS): The local DV shelter receives this funding source via the U.S. Department of Health and Human Services.
- Emergency Food and Shelter National Board Program (EFSP): The local DV shelter receives this funding source via the Department of Homeland Security.

Priority needs for qualifying populations

There are a number of gaps within the current shelter and housing inventory, as well as the service delivery system. The housing and supportive service needs of qualifying populations overlap across populations and are similar to the needs of the low-income population as a whole. All populations would benefit from an increased number of affordable housing units and increased affordability in the housing market. Rising rent and limited availability of units causes increased instability among cost burdened and low-income renters and those at risk of homelessness. Among those experiencing homelessness, the lack of affordable rental units causes a bottleneck in the availability of permanent housing options, creating longer episodes of homelessness and leading to fewer households becoming stably housed overall. In addition to housing needs, transportation and childcare are high priorities, as are accessibility modifications for those with mobility impairments. As the population ages, there will be greater demand for transportation services, in home care, and affordable congregate living facilities.

Gaps within the current shelter, housing, and service delivery systems

The following table identifies beds available in the homelessness system for families, adults, and children.

Housing Inventory Count (2021)				
Bed Type	**Families with Children**	**Households without Children**	**Unaccompanied Minors**	**Total**
Emergency Shelter	308	227	13	548
Transitional Housing	24	16	2	42
Rapid Re-Housing	171	82	0	253
Permanent Supportive Housing	58	125	0	183
Total Beds	561	450	15	1,026

Springfield/Greene, Christian, and Webster Counties Continuum of Care (CoC) Housing Inventory Count (HIC), 2021

However, as stated in the Resources section above, the beds identified in the 2021 HIC also include 209 beds that were provided specifically for COVID-19 vulnerable individuals via CARES Act Emergency Solutions Grant (ESG-CV) funding, and 115 beds that were provide by the local faith community via the community's Crisis Cold Weather Sheltering. Therefore, of the 1,026 total beds, **702 beds** are provided year-round, and 324 are provide short-term (Crisis Cold Weather Shelters, and temporary COVID-19 vulnerability hotel placements).

The following table identifies the number of persons in different household types identified in the 2021 annual Point-in-Time PIT count.

Point-in-Time Count (2021)				
	Homeless Population (# of people in Households)			
Shelter Type	**Families with Children**	**Households without Children**	**Unaccompanied Minors**	**Total**
Sheltered - Emergency Shelter	225	253	1	479
Sheltered - Transitional Housing	23	13	2	38
Unsheltered Homeless	0	66	0	66
Total	248	332	3	583

Springfield/Greene, Christian, and Webster Counties Continuum of Care (CoC) Point-in Time Count (PIT), 2021

Feedback received through the consultation process suggests a need for additional low-barrier, non-congregate shelter for families and youth. An assessment of the ongoing need for shelter beds is challenging as it depends heavily on the amount of time it takes to obtain housing for those who enter shelter. If there are sufficient permanent housing resources available, and those who enter shelter are quickly connected to housing, fewer emergency shelter beds are needed on an ongoing basis. However, if there are limited permanent resources available, or if there are challenges to obtaining housing in a quick manner, families and individuals remain in shelter longer, and less beds become available, creating a bottleneck in the system. In Springfield, limited affordable rental units greatly limits how quickly an individual can move through the Continuum of Housing.

Using Point-in-Time PIT Data it is estimated that the community has a need for additional emergency shelter beds for approximately 300 individuals. This number is arrived at by adding together the following PIT populations:

- 66 - Unsheltered Individuals
- 73 - Sheltered in Crisis Cold Weather Shelters on the night of the PIT count
- 158 - Hotel Placements of COVID Vulnerable

  297 Total Individuals

Every CoC must have an assessment and prioritization process based on an individual's vulnerability or need level according to the CoC's standardized prioritization criteria. By reviewing the number of clients on the active Prioritization List who were staying in a place not meant for habitation and were not subsequently referred to shelter, a very rough estimate of the need for additional shelter may be established for a community. As of May 2, 2022, there were 236 households (consisting of a total of 416 individuals) that reported their prior living situation as a place not meant for habitation. This included 132 single households and 104 multi-person households (consisting of 284 people). Of the 236 households that reported that their prior living situation was a place not meant for habitation, 191 households (consisting of a total of 340 people) had no subsequent shelter stays recorded. This included 104 single households and 87 multi-person households (consisting of 236 people). While there are limitations to making estimates based on data from a single point in time, using this information allow us to estimate that our community would need approximately 100 additional emergency shelter units for single individuals and approximately 100 additional emergency shelter units for family individuals to fully meet the need for immediate emergency shelter in our community.

PIT and HIC data are limited in scope, as they are a measurement of the number of persons experiencing homelessness and the number of resources in the community on a single night. The Springfield/Greene, Christian, and Webster Counties Continuum of Care's (CoC's) Longitudinal Systems Analysis (LSA) report provides a broader picture of homelessness by measuring all those who access the system in a year. In FY 2021 (10/1/20 - 9/30/21), 1,368 households (consisting of 1,921 people) stayed at least one night in emergency shelter (ES), transitional housing (TH), rapid re-housing (RRH), or permanent supportive housing (PSH) projects. Of

those served, approximately 82% or 1,124 households exited the system to either permanent, temporary, or unknown destinations.

Exits From the Homeless System			
	Percentage of Exits to Permanent Destinations	**Number of Households Exited to Permanent Destinations**	**Total number of Households Exited**
By Household Type			
All Households	28%	311	1,124
Adult-Only Households	25%	232	938
Households with Children	49%	62	126
Child-Only Households	28%	17	60
By Pathway			
ES Only	19%	168	871
RRH Only	65%	86	133
ES + RRH	4%	17	40
PSH Only	53%	10	19
TH Only	48%	23	48
TH + RRH	67%	2	3
ES + TH + RRH	100%	1	1
ES + TH	50%	3	6
ES + PSH	100%	1	1
ES + RRH + PSH	0%	0	0
RRH + PSH	<1%	0	1
Other Pathways	<1%	0	1
All Households	**28%**	**311**	**1,124**

Springfield/Greene, Christian, and Webster Counties Continuum of Care (CoC) Longitudinal Systems Analysis (LSA)

The average number of days households experience homelessness is also an important indicator of the system's ability to quickly connect people to housing. The data below indicates the average cumulative, unduplicated number of days that households were served in Emergency Shelter (ES), or Transitional Housing (TH) projects, and days in Rapid Re-Housing (RRH) or Permanent Supportive Housing (PSH) prior to move-in.

Average Days Homeless		
	Average Number of Days	Number of Households
By Household Type		
Adult Only Households	63	1,051
Households with Children	115	197
Child Only Households	32	65
All Households	68	1,313

Springfield/Greene, Christian, and Webster Counties Continuum of Care (CoC) Longitudinal Systems Analysis (LSA)

Emergency Shelters (ES) in the Springfield area who serve Child Only households typically limit their stays to 30-days, while Emergency Shelters that serve Adult Only or Households with Children similarly try to limit stays to 90-days. The average days homeless for Adult Only households and Child Only households either meets or exceeds those time limits.

Collectively, when the average days homeless information is paired with the fact that only 19% of households in ES projects exited to a permanent destination, it is clearly shown that clients are exceeding the typical length of stay in Emergency Shelter and are still exiting into homelessness. Even when clients were served with both ES services and Rapid Re-Housing services, only 43% exited to permanent destinations. This suggests that while a shortage of Emergency Shelter in our community is an issue, it is simply part of a larger issue in which clients are struggling to obtain affordable, permanent housing. If clients in shelter could more easily transition from shelter to permanent housing, then more individuals could be served with the current emergency shelter capacity.

Feedback received through the consultation process suggests a need for an enhanced prevention and diversion program. For those populations that are at-risk of homelessness or are at-risk of housing instability it has been shown that a strong prevention and diversion program is paramount in ensuring that those individuals at the highest risk of becoming homeless are diverted from the homeless care system. Shelter Diversion is a nationally recognized best practice and is the most cost-effective way to prevent homelessness. Shelter Diversion means keeping individuals and families from entering emergency shelters or sleeping in places not meant for human habitation by not allowing them to become literally homeless.

How the level of need and gaps were determined

In addition to feedback received through consultation sessions, a number of data sources and community plans were reviewed to determine the needs and system gaps for HOME-ARP qualifying populations. The following plans and data sources were consulted:

- Census Bureau American Community Survey (ACS) data
- Springfield/Greene, Christian, and Webster Counties Continuum of Care (CoC) 2016-2021 Point-in-Time (PIT) counts
- Springfield/Greene, Christian, and Webster Counties Continuum of Care (CoC) 2021 Housing Inventory Count (HIC)

- Springfield/Greene, Christian, and Webster Counties Continuum of Care (CoC) FY 2021 Longitudinal Systems Analysis (LSA)
- HUD Comprehensive Housing Affordability Strategy (CHAS) data (2014-2018)
- Greene County Emergency Rental Assistance Dashboard
- Roots of Community Plan – The Connecting Grounds

HOME-ARP ACTIVITIES

Based upon the results of the City of Springfield's extensive consultation process, and the Needs Assessment and Gaps Analysis, the City is proposing to focus the majority of its HOME-ARP funding on Affordable Rental Housing Development, and Non-Congregate Shelter acquisition and development, with a smaller amount of funding to be allocated toward Supportive Services. The opportunity presented by this allocation of HOME-ARP to make the sizable investment to fulfill a long-term solution is vital to strengthening the community's homeless system of care.

The City of Springfield will administer the HOME-ARP allocation and oversee all projects to completion. The method and process we intend to use for solicitation and selection of HOME-ARP funded **Non-Congregate Shelter** and **Supportive Services** projects is as follows:

- The City will issue two separate Notices of Funding Opportunity (NOFOs). The first NOFO will specify that we are seeking applications specifically for construction, renovation, or rehabilitation that will produce low-barrier, Non-Congregate Shelters. The second NOFO will solicit applications that will enhance Supportive Services primarily for the existing, local prevention and diversion programming.
- City staff will issue the two (2) NOFOs and request that applicants inform the City of their intent to apply for each within 20 days of the issuance of each NOFO.
- Applicants will be provided 30 days to submit their full application for funding.
- Bonus points will be awarded to low-barrier, Non-Congregate Shelters projects that will serve the homeless and/or those Fleeing, or Attempting to Flee, Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking, as defined in the HOME-ARP Notice (CPD-21-10).
- If applicants have questions or wish to discuss their plans in advance of submission, the City of Springfield will make staff available to answer any questions.
- The City will provide background information about what is expected to meet the low-barrier and housing-focused criteria. We will also be explicit in the solicitation with any other conditions that the City will require in order to receive funding.
- For Supportive Services, the City will identify in the solicitation specific Supportive Services that HOME-ARP funding can be used that will address the gaps identified in the Needs Assessment and Gaps Analysis, based on feedback received from the initial public participation and stakeholder engagement, as well as additional public comments we expect to receive in regard to the draft Allocation Plan, (for example, programs that enhance and supplement the existing prevention and diversion programming).
- The City will publicly announce the projects that were awarded HOME-ARP funding on its website, and via social media.

The method and process we intend to use for solicitation and selection of HOME-ARP funded **Affordable Rental Housing Development** is as follows:

- The City will issue a Request for Proposals (RFP) for the development of Affordable Rental Housing.
- City staff will issue the RFP and request that applicants inform the City of their intent to apply within 20 days of the issuance of the RFP.
- Applicants will be provided 30 days to submit their full application for funding.
- If applicants have questions or wish to discuss their plans in advance of submission, the City of Springfield will make staff available to answer any questions.
- The City will be explicit in the solicitation with any other conditions that the City will require in order to receive funding.
- The City will publicly announce the projects that were awarded HOME-ARP funding on its website, and via social media.

No portion of the administrative funding was distributed to a contractor or subrecipient prior to HUD's approval of the City's HOME-ARP Allocation Plan.

Use of HOME-ARP Funding

	Funding Amount	Percent of the Grant	Statutory Limit
Supportive Services	$ 400,000		
Acquisition and Development of Non-Congregate Shelters	$ 2,215,703		
Tenant Based Rental Assistance (TBRA)	$ 0		
Development of Affordable Rental Housing	$ 1,000,000		
Non-Profit Operating	$ 0	0 %	5%
Non-Profit Capacity Building	$ 0	0 %	5%
Administration and Planning	$ 190,000	5 %	15%
Total HOME ARP Allocation	$ 3,805,703		

The allocations may be adjusted by 25% of the total grant amount between eligible activities.

In order to allow for a far-reaching, positive impact with its HOME-ARP funding, the City of Springfield is proposing to utilize $1.5 million of HOME funding in conjunction with HOME-ARP funding. This will allow for the development of a greater number of affordable rental housing units for the qualifying populations, while also keeping the per unit costs to a minimum.

Rationale for identified funding and activities

During consultation sessions, participants of the City's consultation process, rated the need for additional Affordable Rental Housing as the being the largest gap within our community, followed by the need for additional low-barrier, Non-Congregate Shelter, and followed by

Supportive Services that will enhance and supplement the existing prevention and diversion programming of the Ozarks Alliance to End Homelessness (OAEH – Springfield/Greene, Christian, and Webster Counties Continuum of Care). As the City staff completed the HOME-ARP Needs Assessment and Gaps Analysis these top three needs were once again affirmed by an analysis of the available data.

HOME-ARP funding is limited and would not make a significant impact on reducing the cost burden that is being experienced by thousands of households who are in need. Due to an increase in local mortgage, rental, and utility assistance for those at risk of eviction and/or homelessness, the number of households behind on their rent can be more accurately estimated. While additional assistance and services are likely needed for this population (especially in response to the COVID-19 Pandemic) significant funding has been allocated toward this effort in Greene County, as enumerated in detail in the Current Resources section above. Due to the historic investment in eviction and homelessness prevention programs in response to the COVID-19 pandemic, HOME-ARP funds are not prioritized for those at risk of homelessness. The most pressing need for housing assistance, emergency shelter, and support services is among those experiencing homelessness.

Housing inventory data reveals a significant need for additional affordable rental units. According to FY 2021 Longitudinal Systems Analysis (LSA) data, approximately 63% of households that exited the homelessness system accessed only emergency shelter and left to a temporary or unknown destination. The data suggests a lack of affordable housing units is creating a bottleneck in the system.

The City staff foresee the need for affordable housing to continue to be exasperated by a number of international, national, state, and local factors. As stated in the Resource section above, the City currently oversees over 400 affordable housing rental units, with a vacancy rate near zero. However, the required affordability period will be ending for 39 of the City's affordable housing rental units by December 31, 2024. It is highly unlikely that the City will have the ability to replace these 39 units with a comparable number of new or rehabilitated units prior to the end of 2024, due primarily to the high costs currently associated with construction.

As stated in the Resource section above, the Missouri Housing Development Commission (MHDC) has provided tax credits allowing for the construction of 38 affordable housing developments for low-and moderate-income tenants via the Low-Income Housing Tax Credit (LIHTC) program. These LIHTC affordable housing developments currently have a waitlist for tenants. The MHDC has reported that by December 31, 2024, the required affordability period will be ending for 164 LIHTC units.

Feedback provided through the consultation and public participation processes suggest a need for additional low-barrier, Non-Congregate Shelter for families and youth. HOME-ARP funds may be used to acquire and develop Non-Congregate Shelter (NCS) units but cannot be used for NCS operating costs. However, the Ozarks Alliance to End Homelessness (OAEH) has existing non-

congregate emergency shelter providers that receive CoC, ESG, and other federal funding sources that will allow them to provide operating costs for additional non-congregate shelter facilities.

Supportive Services can help prevent episodes of homelessness and support the homeless in becoming housed. According to the United States Interagency Council on Homelessness, combining affordable housing with wrap-around supportive services can not only "resolve homelessness and increase housing stability, but also improve health and lower public costs by reducing the use of publicly-funded crisis services, including shelters, hospitals, psychiatric centers, jails, and prisons." Participants of the City's consultation process indicated the need for enhancement of the OAEH's existing prevention and diversion programming.

Feedback provided through the consultation sessions also suggests that while there are additional housing and service needs among survivors of domestic violence (DV) and veterans, priority does not need to be placed on programs serving these populations. Therefore, HOME-ARP funding would be best used to develop affordable rental units, to acquire and develop low-barrier and housing-focused, non-congregate shelter, and to provide supportive services for all qualifying households or individuals needing prevention and diversion services for homeless prevention.

An additional factor in the decision to develop additional Affordable Rental Housing, and Non-Congregate Shelter is the fact that the primary funding sources of the Continuum of Care (CoC) funded agencies is the Continuum of Care (CoC) grant, and the Emergency Solutions Grant (ESG). These two federal funding sources do not allow for the funding of brick-and-mortar projects. Therefore, these Affordable Rental Housing and Non-Congregate Shelter projects will positively affect the trajectory of the homeless service system in Springfield for both the present time and also for generations to come.

Preference given to a specific population or subpopulation

The City of Springfield will work directly with One Door (the central intake office and primary front door of the Springfield/Greene, Christian, and Webster Counties Continuum of Care (CoC)) to give preference specifically for the HOME-ARP funded Non-Congregate Shelter project to the homeless and those Fleeing, or Attempting to Flee, Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking, as defined in the HOME-ARP Notice (CPD-21-10). Preference will not be given to specific subpopulations.

Coordinated Entry System (CES) referrals for HOME-ARP funded Non-Congregate Shelter component will prioritize households who are the most vulnerable as determined using vulnerability assessment tools; this ensures an appropriate match between the most intensive services and those least likely to succeed with a less intensive intervention, while giving households with fewer housing barriers access to diversion and prevention resources. This approach is intended to reduce the average length of episodes of homelessness and result in better housing outcomes for all. Upon the creation of the Ozarks Alliance to End Homelessness

Shelter Diversion program, the local CES was expanded. The local CES will be further expanded to ensure acceptance of persons from all four of the qualifying populations. Prioritization for HOME-ARP funded Non-Congregate Shelter will be accomplished using the existing CES assessment tools and prioritization policies and include the following factors:

1. Housing Status (category 1 – literally homeless)
2. VI-SPDAT Score (highest to lowest)
3. Length of Time Homeless (highest to lowest)
4. Prioritization List Start Date (oldest to newest)

Meeting needs of non-homeless populations

While the City of Springfield intends to give preference to homeless individuals and families, and those fleeing, or attempting to flee, domestic violence, dating violence, sexual assault, stalking, or human trafficking, as defined in the HOME-ARP Notice (CPD-21-10) for the development of a HOME-ARP funded Non-Congregate Shelter(s); the City has not given a preference to any of the qualifying populations or sub-populations for the HOME-ARP funded Affordable Rental Housing and Support Services components. Both the Affordable Rental Housing component and the Supportive Services component are intended to serve all of the qualifying populations. The City will work with the O'Reilly Center for Hope in connecting individuals from the qualifying populations with HOME-ARP funded Affordable Rental Housing and Support Services.

The O'Reilly Center for Hope is a community-centered service hub for those who are seeking emergency shelter and transitional housing needs. The O'Reilly Center for Hope brings together partner agencies to create a collaborative, one-stop center to help individuals find and sustain housing that is safe, decent, and affordable; while also offering such services as financial counseling, financial management, home buyer opportunities, and education information. The O'Reilly Center for Hope serves as the new home to the Springfield Affordable Housing Center, containing One Door (the central intake office and primary front door of the local Continuum of Care (CoC)) and 20 partner agencies including: the AIDS Project of the Ozarks, Burrell Behavioral Health, Catholic Charities of Southern Missouri, Consumer Credit Counseling Services, the Greene County Health Department, Habitat for Humanity, Isabel's House – The Crisis Nursery of the Ozarks, Legal Services of Southern Missouri, MSU Care: Medical services and Medicaid application assistance, Missouri Career Center, Missouri State University School of Nursing, the Ozarks Area Community Action Corporation (OACAC), the Springfield Community Land Trust, Springfield Public Schools, the Springfield Police Department, the Veterans Administration and more.

The O'Reilly Center for Hope was designed to provide a holistic response to homelessness, and other forms of housing and financial instability. The City currently provides funding for a prevention and diversion program. The HOME-ARP funding will allow for an enhancement of this existing prevention and diversion programming. As stated earlier, the creation of the Ozarks Alliance to End Homelessness (OAEH) Shelter Diversion program, prompted the OAEH to expand the local CES, allowing it to accept all four of the qualifying populations.

Affordable rental housing production goal and how it will address priority needs
It is estimated that the City's HOME-ARP funds will be used to support the development of an estimated 9 units of affordable rental housing for occupancy by qualifying populations (QPs), utilizing the HUD HOME-ARP Housing Production Goal Calculation Worksheet (See Attachment E). Development of these units will help address the lack of permanent housing resources. The units will be maintained for occupancy by qualifying populations for a minimum of 15 years.

HOME-ARP Refinancing Guidelines
The City of Springfield will not be allocating HOME-ARP funds to refinance existing debt. HOME-ARP funds cannot be used to refinance multifamily loans made or insured by any federal program, including CDBG.

Attachment A – Springfield City Council Special Ordinance 27718

On June 27, 2022, Special Ordinance 27718 was adopted by the Springfield City Council. This Special Ordinance included a copy of the full HOME-ARP Allocation Plan as Exhibit A. Exhibit A has been removed from the Special Ordinance for brevity.

One rdg. _____
P. Hrngs. _____
Pgs. 47
Filed: 06-07-22

Sponsored by: Hosmer

First Reading: June 13, 2022 Second Reading: June 27, 2022

COUNCIL BILL 2022 -152 SPECIAL ORDINANCE 27718

AN ORDINANCE

ADOPTING the HOME-American Rescue Plan Allocation Plan to utilize the HOME-American Rescue Plan grant of $3,805,703; amending the Fiscal Year 2021 Annual Action Plan to incorporate the HOME-American Rescue Plan Allocation Plan; and authorizing the City Manager, or his designee, to enter into any necessary agreements and exercise any necessary power to select and implement projects for funding pursuant to the HOME-American Rescue Plan Allocation Plan after the United States Department of Housing and Urban Development approves the plan.

_____

WHEREAS, the American Rescue Plan Act of 2021 ("ARPA") required the United States Department of Housing and Urban Development ("HUD") to allocate ARPA funds to eligible government organizations using an allocation method similar to that which provides the City with its annual HOME grant allocation; and

WHEREAS, the City accepted $3,805,703 in HOME-American Rescue Plan ("HOME-ARP") grant funds; and

WHEREAS, to receive the HOME-ARP funds, the City must prepare a HOME-American Rescue Plan Allocation Plan ("Allocation Plan") for distributing the funds, and HUD must approve the Allocation Plan; and

WHEREAS, City Council must approve the Allocation Plan before its submittal to HUD.

NOW, THEREFORE, BE IT ORDAINED BY THE COUNCIL OF THE CITY OF SPRINGFIELD, MISSOURI, as follows, that:

Section 1 – City Council hereby adopts the HOME-ARP Allocation Plan set forth in "Exhibit A," which is attached hereto and incorporated herein, to utilize the HOME-ARP grant of $3,805,703, and amends the Fiscal Year 2021 Annual Action Plan to incorporate the Allocation Plan.

Section 2 – City Council hereby authorizes the City Manager, or his designee, after HUD approves the Allocation Plan, to enter into any necessary agreements and exercise any necessary power to select and implement projects for funding pursuant to the Allocation Plan, provided that any agreements or documents executed pursuant to this authority are in a form approved by the City Attorney.

Section 3 – This Ordinance shall be in full force and effect from and after passage.

Passed at meeting: June 27, 2022

Mayor

Attest: _____, City Clerk

Filed as Ordinance: June 27, 2022

Approved as to form: _____, Assistant City Attorney

Approved for Council action: _____, City Manager

includes the details of that consultation process that supports the funding allocation proposal:

- HOME-ARP Rental Housing Development $1,000,000
- Non-Congregate Shelter Acquisition and Development $2,215,703
- Supportive Services for Qualifying Populations $ 400,000
- Administration and Planning $ 190,000

Additional public comment has been sought via a public hearing of the Citizen's Advisory Committee for Community Development on May 23, 2022.

HUD requires that the Allocation Plan be submitted as an amendment to the Fiscal Year 2021 Annual Action Plan that implements the annual Community Development Block Grant ("CDBG") and the HOME Investment Partnerships Grants.

REMARKS: HUD is expected to review the allocation plan as an amendment to our Fiscal Year 2021 Annual Action Plan which allows them an abbreviated review period and prompt release of the grant funds.

Submitted by:

Bob Jones, Grants Administrator

Recommended by:

Director

Approved by:

Jason Gage, City Manager

Attachment B – Legal Advertisement, Notices, and Direct Solicitation

The following legal ad is to be published in the *Springfield News-Leader* on Wednesday, May 11, 2022. Invoice and proof of publication should be sent to the Springfield Planning and Development Department, 840 Boonville, Springfield, MO 65801-8368. Send to the attention of Bob Atchley. If you have questions call Bob Atchley at 864-1308.

NOTICE OF PUBLIC HEARINGS and 30-DAY PUBLIC REVIEW & COMMENT PERIOD

The Citizens Advisory Committee for Community Development (CACCD) will hold a public hearing to solicit input on the City of Springfield's Draft Allocation Plan for the HOME-American Rescue Plan (HOME-ARP) Program. This public hearing will be held on Tuesday, May 24, 2022, at 6:00 pm, in the 2nd Floor West Conference Room of the Busch Municipal Building, 840 Boonville Avenue, Springfield, Missouri. Following staff presentations and questions and comments from CACCD members, any person or organization desiring to comment will be afforded an opportunity to do so.

HOME-ARP is a federal program that will assist individuals or households who are: experiencing homelessness; at risk of homelessness; fleeing or attempting to flee domestic violence; were formerly homeless; or are part of other vulnerable populations, by providing housing, rental assistance, supportive services, and non-congregate shelter, to reduce homelessness and increase housing stability across the country.

The HOME-ARP Allocation Plan describes how the City intends to distribute HOME-ARP funds, including what activities may be undertaken and how recipients and projects will be selected. This Plan was developed with input from stakeholders. Stakeholders consulted included those who work with families or individuals experiencing or at-risk of homelessness, fleeing domestic violence, and other vulnerable qualifying populations.

The Draft HOME-ARP Allocation Plan will be available for public review and comment for 30 days from May 24, 2022, through June 23, 2022, at 5:00 pm. Copies of the Draft Allocation Plan may be obtained at any of the branches of the Springfield-Greene County Library located within the city limits of Springfield or via the City's website. Written comments may be sent to batchley@springfieldmo.gov.

The Springfield City Council will hold a first reading and public hearing on the HOME-ARP Allocation Plan at City Council Chambers, Historic City Hall, 830 Boonville Avenue, Springfield, Missouri, on June 13, 2022, 6:30 pm. The final vote of the Springfield City Council will be held at City Council Chambers, Historic City Hall, 830 Boonville Avenue, Springfield, Missouri, on June 27, 2022, 6:30 pm.

Citizens wishing to sign up to speak at the June 13, 2022, City Council Public Hearing are required to contact the City Clerk's office no later than 5:00 PM Friday, June 10, 2022, at 417-864-1650 or Acotter@springfieldmo.gov.

Further information is available by calling the Department of Planning and Development at (417) 864-1031. In accordance with ADA and LEP guidelines, if you need special accommodations when attending any City meeting, please notify the City Clerk's office at 864-1443 no later than 5:00 PM on Friday, June 10, 2022.

Order Confirmation for Ad #: 0005253479

NEWS-LEADER MEDIA GROUP
PART OF THE USA TODAY NETWORK

Customer:	CITY OF SPRINGFIELD- PLANNING
Address:	840 N BOONVILLE AVE SPRINGFIELD MO 65802 USA
Acct. #:	SNL-800590
Phone:	4178641100
EMail:	
Payor:	CITY OF SPRINGFIELD- PLANNING
Ordered By:	Bob Atchley

OrderStart Date: 05/11/2022 **Order End Date: 05/11/2022**

Tear Sheets	Affidavits	Blind Box	Promo Type	Materials	Special Pricing
0	1				

Net Amount	Tax Amount	Total Amount	Payment Method	Payment Amount	Amount Due
$242.10	$0.00	$242.10	Invoice	$0.00	$242.10

Ad Order Notes:

Sales Rep: MMcDonagh **Order Taker:** MMcDonagh

Product	# Ins	Start Date	End Date
SNL-SNL News-Leader	**1**	**05/11/2022**	**05/11/2022**

Text of Ad:

NOTICE OF PUBLIC HEARINGS and 30-DAY PUBLIC REVIEW & COMMENT PERIOD

The Citizens Advisory Committee for Community Development (CACCD) will hold a public hearing to solicit input on the City of Springfield's Draft Allocation Plan for the HOME-American Rescue Plan (HOME--ARP) Program. This public hearing will be held on Tuesday, May 24, 2022, at 6:00 pm, in the 2nd Floor West Conference Room of the Busch Municipal Building, 840 Boonville Avenue, Springfield, Missouri. Following staff presentations and questions and comments from CACCD members, any person or organization desiring to comment will be afforded an opportunity to do so.

HOME-ARP is a federal program that will assist individuals or households who are: experiencing homelessness; at risk of homelessness; fleeing or attempting to flee domestic violence; were formerly homeless; or are part of other vulnerable populations, by providing housing, rental assistance, supportive services, and non--congregate shelter, to reduce homelessness and increase housing stability across the country.

The HOME-ARP Allocation Plan describes how the City intends to distribute HOME--ARP funds, including what activities may be undertaken and how recipients and projects will be selected. This Plan was developed with input from stakeholders. Stakeholders consulted included those who work with families or individuals experiencing or at-risk of homelessness, fleeing domestic violence, and other vulnerable qualifying populations.

The Draft HOME-ARP Allocation Plan will be available for public review and comment for 30 days from May 24, 2022, through June 23, 2022, at 5:00 pm. Copies of the Draft Allocation Plan may be obtained at any of the branches of the Springfield-Greene County Library located within the city limits of Springfield or via the City's website. Written comments may be sent to batchley@springfieldmo.gov.

The Springfield City Council will hold a first reading and public hearing on the HOME--ARP Allocation Plan at City Council Chambers, Historic City Hall, 830 Boonville Avenue, Springfield, Missouri, on June 13, 2022, 6:30 pm. The final vote of the Springfield City Council will be held at City Council Chambers, Historic City Hall, 830 Boonville Avenue, Springfield, Missouri, on June 27, 2022, 6:30 pm.

Citizens wishing to sign up to speak at the June 13, 2022, City Council Public Hearing are required to contact the City Clerk's office no later than 5:00 PM Friday, June 10, 2022, at 417-864-1650 or Acotter@springfieldmo.gov.

Further information is available by calling the Department of Planning and Development at (417) 864-1031. In accordance with ADA and LEP guidelines, if you need special accommodations when attending any City meeting, please notify the City Clerk's office at 864-1443 no later than 5:00 PM on Friday, June 10, 2022.

News Flash

City of Springfield News Releases (General)

Posted on: May 24, 2022

CACCD to hold public hearing on HOME-ARP Program Allocation Plan at 6 p.m.

FOR IMMEDIATE RELEASE
The Citizens Advisory Committee for Community Development (CACCD) will hold a public hearing to solicit input on the City of Springfield's Draft Allocation Plan for the HOME-American Rescue Plan (HOME-ARP) Program at 6 p.m. Tuesday, May 24 in the 2nd Floor West Conference Room of the Busch Municipal Building, 840 N. Boonville Ave. Following staff presentations and questions and comments from CACCD members, any person or organization desiring to comment will be afforded an opportunity to do so.
HOME-ARP is a federal program that will assist individuals or households who are experiencing homelessness; at risk of homelessness; fleeing or attempting to flee domestic violence; were formerly homeless; or are part of other vulnerable populations, by providing housing, rental assistance, supportive services, and non-congregate shelter, to reduce homelessness and increase housing stability across the country. The U.S. Department of Housing and Urban Development (HUD) has allocated $3,805,703 in HOME-ARP funding to the City.

The HOME-ARP Allocation Plan describes how the City intends to distribute HOME-ARP funds, including what activities may be undertaken and how recipients and projects will be selected. This plan was developed with input from stakeholders. Stakeholders consulted included those who work with families or individuals experiencing or at-risk of homelessness, fleeing domestic violence, and other vulnerable qualifying populations.

The Draft HOME-ARP Allocation Plan is available starting for public review and comment until 5 p.m. June 23. Copies of the plan may be obtained at any of the branches of the Springfield-Greene County Library located within the city limits of Springfield or via the City's website. Written comments may be sent to batchley@springfieldmo.gov.

Plan to go before City Council in June

Springfield City Council will hold a first reading and public hearing on the HOME-ARP Allocation Plan at its June 13 meeting, with a vote anticipated at its June 27 meeting.

Citizens wishing to sign up to speak at the June 13 public hearing are required to contact the City Clerk's office by 5 p.m. Friday, June 10 at 417-864-1650 or Acotter@springfieldmo.gov.
Further information is available by calling the Department of Planning and Development at 417-864-1031. In accordance with ADA and LEP guidelines, if you need special accommodations when attending any City meeting, please notify the City Clerk's office at 417-864-1443 no later than 5 p.m. Friday, June 10.

###

For more information, please contact Bob Atchley at 417-864-1031 or batchley@springfieldmo.gov.

facebook

City of Springfield, MO - Connect with SGF
9. Mai ·

The CACCD will hold a public hearing to solicit input on the City of Springfield's Draft Allocation Plan for the HOME-American Rescue Plan (HOME-ARP) at 6 p.m. Tuesday, May 24. Full release at https://www.springfieldmo.gov/CivicAlerts.aspx?AID=9332.

← **Tweet**

City of Springfield
@CityofSgf

The CACCD will hold a public hearing to solicit input on the City of Springfield's Draft Allocation Plan for the HOME-American Rescue Plan (HOME-ARP) at 6 p.m. Tuesday, May 24. Full release at springfieldmo.gov/CivicAlerts.as....

4:00 PM · May 9, 2022 · Hootsuite Inc.

From:	Ozarks Alliance to End Homelessness
Subject:	Springfield Draft HOME-ARP Allocation Plan Available for Public Review & Comment through June 23rd at 5:00 PM
Date:	Tuesday, May 31, 2022 1:46:34 PM
Attachments:	image002.png

CAUTION This email originated from outside the organization. Do not open attachments or click links from sources you do not know and trust.

Good afternoon OAEH Members:

Good Morning,

The staff has recently completed the City of Springfield's Draft Allocation Plan for the HOME-American Rescue Plan (HOME-ARP) Program. The Draft HOME-ARP Allocation Plan is currently available for a 30-day public review and comment until June 23, 2022, at 5:00 pm. You can view the draft plan on the City's website: https://www.springfieldmo.gov/DocumentCenter/View/58419/Springfield-Draft-HOME-ARP-Allocation-Plan

Thank you for your time, assistance, and most importantly all that you do to assist the most vulnerable in our community.

Sincerely,

Bob Atchley
Senior Planner
Grants Administration & Affordable Housing Team
Planning and Development Department
City of Springfield
P.O. Box 8368
Springfield, MO 65801

P: (417) 864-1308
batchley@springfieldmo.gov

Ozarks Alliance to End Homelessness
Continuum of Care for Springfield/Greene, Christian and Webster Counties
Community Partnership of the Ozarks
ph 417-888-2020
fax 417-888-2322

COMMUNITY PARTNERSHIP

Working Together to Build Strong Communities

Attachment C – Local HOME-ARP Allocation Plan News Stories

Local news stories regarding the City of Springfield's HOME-ARP Allocation Plan have been attached in a chronological order.

OZARKSFIRST.com

LOCAL NEWS

Helping the homeless in Springfield: city leaders want your input on how to spend federal money

by: Carrie Winchel
Posted: May 9, 2022 / 04:29 PM CDT
Updated: May 24, 2022 / 08:30 AM CDT

SPRINGFIELD, Mo. — Springfield city leaders want to hear from people in the community about how to use federal assistance meant to help people dealing with homelessness.

Members of the Citizens Advisory Committee for Community Development will hold a public hearing about Springfield's Draft Allocation Plan for the HOME-American Rescue Plan on Tuesday, May 24.

HOME-ARP is a federal program that will help people or families who are homeless or at risk of being homeless. The program is also meant to help people who are running away from domestic violence, and other vulnerable populations. It provides rental assistance, support services, and shelter options.

The Allocation Plan describes how Springfield intends to distribute funds from the program. The city said committee members who put the plan together talked to organizations that work with people experiencing homelessness or who are at risk.

There are several ways you can see the plan and share your thoughts:

- The HOME-ARP Allocation Plan will be available until June 23
- Attend the public hearing on Tuesday, May 24 at 6:00 p.m. in the 2nd Floor West Conference Room of the Busch Municipal Building
- Attend or sign up to speak at the June 13, 2022 City Council meeting

Council members will discuss the plan at the June 13 meeting and are scheduled to vote on June 27.

City of Springfield asks for spending suggestions for federal money to assist the homeless

By Lauren Schwentker
Published: May. 10, 2022 at 11:19 AM CDT|Updated: May. 10, 2022 at 4:35 PM CDT
SPRINGFIELD, Mo. (KY3) - The city of Springfield wants your thoughts on spending federal funds to assist the homeless population.

The city will make the HOME-ARP allocation plan available for public review on May 16. The city scheduled a public hearing for May 24 at 6 p.m. in the Busch Municipal Building.

The money will help families who are homeless or at risk. It will also go toward domestic violence programs, rental assistance, support services, and shelter options. The city says it reached out to multiple organizations working with homeless people.

“They were really significant ratifying the selection of the scores we got,” said Bob Jones of the city of Springfield’s Planning Development Dept. “They came back and said those are the two ends of the spectrum we need we need places to take them off the street, and then on the other end, we have to have affordable rent and places to take them off their feet through the shelter and the support services that are provided and the shelter operations.”

If you want to give further feedback, you can sign up to speak at the city council meeting on June 13.

To report a correction or typo, please email digitalnews@ky3.com

Copyright 2022 KY3. All rights reserved.

NEWS

Homelessness in Springfield: A closer look at the city's plan to help

by: Christina Randall
Posted: May 24, 2022 / 01:23 PM CDT
Updated: May 24, 2022 / 01:26 PM CDT

KOLR 10 News

SPRINGFIELD, Mo. — Springfield city leaders want to hear from the community about how to use federal assistance to help those struggling with homelessness.

Members of the Citizens Advisory Committee for Community Development are holding a public hearing about Springfield's Draft Allocation Plan for the HOME-American Rescue Plan on Tuesday, May 24. The HOME-ARP is a federal program that aims to help people or families who are homeless or are at risk of becoming homeless. The program also helps people who are trying to get away from domestic violence.

How big is the need?

The Needs Assessment and Gap Analysis examines the size and composition of qualifying populations, identifies current resources available, assesses unmet housing and service needs of these populations, and calls attention to existing gaps.

Helping the homeless in Springfield: city leaders want your input on how to spend federal money

During the consultation process, City Planning and Development Department asked volunteers and workers at local organizations that help the homeless to rate and rank what they felt were the primary gaps within the Springfield community. People rated affordable rental housing as being the largest gap within the community, followed by Non-Congregate Shelter, supportive services, non-profit operating, and capacity building assistance.

To assess the needs of HOME-ARP the City Planning and Development staff examined the size and demographic composition of those populations.

How many people are homeless in Springfield?

The U.S. Department of Housing and Urban Development (HUD) defines the homeless as an individual or family who lacks a fixed, regular, and adequate nighttime residence.

Each year HUD conducts a census of the number of people experiencing homelessness on a single night in January. This is called the Point-in-Time (PIT) count. Based on the comparison of PIT count numbers for the Springfield/Greene, Christian, and Webster Counties for 2016 through 2021 the total number of homeless individuals has increased from 496 in 2016 to 583 in 2021. However, the PIT data also indicates that the number of unsheltered homeless individuals decreased over the 6-year period of time.

PIT also determined that:

- 517 individuals were staying in an emergency shelter.
- 66 individuals were unsheltered
- 26 veterans were homeless
- 77 families with children were homeless
- 158 children were homeless
- 30 youth were homeless.

At Risk for Homelessness

HUD defines those at risk of homelessness as individuals and families who have an income below 30% of the area median income; (AMI), and do not have sufficient resources or support networks to prevent them from becoming homeless and living with instability.

According to HUD's 2014-2018 Comprehensive Housing Affordability Strategy (CHAS) data, Springfield has 13,060 households with incomes at or below 30% of AMI, which is 17.7% of all Springfield households. According to the report, nearly 80% of households with incomes at or below 30% of AMI are renter households. There are approximately 8,230 Springfield renter households that earn at or below 30% of AMI and have one or more severe housing problems. These households are at greater risk of housing instability or homelessness.

The median gross rent in Springfield was $761 per month according to the 2019 Census ACS survey. For people to be able to afford that rent and contribute 30% or less of their household income toward housing they would need to earn at least $30,440 annually.

Resources needed in Springfield

Feedback received through the consultation process suggested a need for an additional non-congregate shelter for families and youth. According to the report, if there is a sufficient permanent housing resource available there will be a decrease in the need for emergency shelter beds.

However, if there are limited resources available or if there are challenges stopping people from obtaining housing quickly, families and individuals must remain n a shelter for a longer period of time. Limited affordable rental units are a major factor in how quickly an individual can move through the Continuum of Housing. The continuum begins with homelessness and ends with renting or owning a home without assistance.

The report also stated supportive services can help prevent homelessness and can help support the homeless in getting housing. According to the United States, Interagency Council on Homelessness combining affordable housing and supportive services can help resolve homelessness, increase housing stability and improve health and lower public costs by reducing the use of publicly funded crisis services.

Residents can read the Draft HOME-ARP Allocation Plan by clicking here.

Council members will discuss the plan at the June 13 meeting and are scheduled to vote on June 27.

Copyright 2022 Nexstar Media Inc. All rights reserved. This material may not be published, broadcast, rewritten, or redistributed.

SPRINGFIELD
DAILY CITIZEN

Public Hearing: Allocation Plan: HOME-American Rescue Plan

May 24 @ 6:00 pm - 8:00 pm FREE

CITY OF Springfield

HOME-ARP is a federal program that will assist individuals or households who are experiencing homelessness; at risk of homelessness; fleeing or attempting to flee domestic violence; were formerly homeless; or are part of other vulnerable populations, by providing housing, rental assistance, supportive services, and non-congregate shelter, to reduce homelessness and increase housing stability across the country.

The Citizens Advisory Committee for Community Development (CACCD) will hold a public hearing to solicit input on the City of Springfield's Draft Allocation Plan for the HOME-American Rescue Plan (HOME-ARP) Program at 6 p.m. Tuesday, May 24 in the 2nd Floor West Conference Room of the Busch Municipal Building, 840 N. Boonville Ave.

Following staff presentations and questions and comments from CACCD members, any person or organization desiring to comment will be afforded an opportunity to do so.

The HOME-ARP Allocation Plan describes how the City intends to distribute HOME-ARP funds, including what activities may be undertaken and how recipients and projects will be selected. This plan was developed with input from stakeholders. Stakeholders consulted included those who work with families or individuals experiencing or at-risk of homelessness, fleeing domestic violence, and other vulnerable qualifying populations.

The Draft HOME-ARP Allocation Plan will be available starting next week for public review and comment until 5 p.m. June 23. Copies of the Draft Allocation Plan may be obtained at

any of the branches of the Springfield-Greene County Library located within the city limits of Springfield or via the City's website. A notice will be sent out when the document is available. Written comments may be sent to batchley@springfieldmo.gov.

Plan to go before City Council in June
Springfield City Council will hold a first reading and public hearing on the HOME-ARP Allocation Plan at its June 13 meeting, with a vote anticipated at its June 27 meeting.

Citizens wishing to sign up to speak at the June 13 public hearing are required to contact the City Clerk's office by 5 p.m. Friday, June 10 at 417-864-1650 or Acotter@springfieldmo.gov.

Further information is available by calling the Department of Planning and Development at 417- 864-1031. In accordance with ADA and LEP guidelines, if you need special accommodations when attending any City meeting, please notify the City Clerk's office at 417-864-1443 no later than 5 p.m. Friday, June 10.

# # #

For more information, please contact Bob Atchley at 417-864-1031 or batchley@springfieldmo.gov.

Springfield News-Leader

Springfield lays out plan to address homelessness with $3.8 million grant

Andrew Sullender
Springfield News-Leader

Unveiling their draft allocation plan, the city is asking Springfieldians to weigh in on how to spend a multimillion dollar federal grant addressing homelessness.

Out of the national grant, Springfield was allocated $3.8 million in a new grant called the Home Investment Partnerships Grant. The funds for the program come from the $1.9 trillion ARPA grant that was signed into law by President Joe Biden in March of last year. More than $5 billion of those funds were set aside for homelessness prevention through the Department of Housing and Urban Development (HUD).

Eligible uses for the funds include acquisition and development of non-congregate shelter, tenant based rental assistance, supportive services, HOME-ARP rental housing, administration and planning, and non-profit operating and capacity building assistance.

This differs from other HOME grants, which focuses exclusively on affordable housing for low-income households.

For this grant, qualifying populations include:

• Those experiencing homelessness

• Those at-risk of becoming homeless

• Those fleeing domestic violence, dating violence, sexual assault,

stalking, or human trafficking

• Those who are at great risk of housing instability

To create a funding plan, city officials consulted with 20 local service providers, many of which are part of the Ozarks Alliance to End Homelessness. According to the 109 individuals consulted, the largest gaps in service to these qualifying populations are

affordable rental housing for low-income individuals and for more emergency shelter beds and services.

At a Tuesday meeting outlining the plan, senior city planner Bob Atchley said the goal is for those experiencing homelessness to go through a "continuum of housing" from an emergency shelter all the way to home ownership.

"What we're seeing and what we're being told, is that we have a gap at the shelter level and also at the affordable housing level. And anytime you have gaps in the continuum of housing, it's really hard to get people to a higher level," Atchley said at the meeting.

Based on these factors Springfield's draft HOME-ARP allocates the following out of the $3.8 million grant.

• $2.2 million to acquire and develop non-congregant shelters

• $1 million to develop affordable rental housing

• $400,000 for supportive services

• $190,000 for administrative planning

While most of the funds would be allocated towards the acquisition and development of shelters, Atchley said the city would likely partner with an outside organization to run any shelter program. Also, HOME-ARP guidelines require any shelter build to be non-congregant, meaning any family or individual would be afforded their own space in the shelter.

Despite these limitations, city officials say the funding will be significant.

"The opportunity presented by this allocation of HOME-ARP to make the sizable investment to fulfill a long-term solution is vital to strengthening the community's homeless system of care," reads the draft allocation plan.

The Housing Inventory Count is a point-in-time inventory of programs that provide beds and units dedicated to serve people experiencing homelessness. The 2021 HIC identified 1,026 beds in Springfield. This includes the emergency shelter, transitional housing, rapid re-housing, and permanent supportive housing beds. Of those beds, 702 were provided year-round, and 324 were short-term.

According to city staff, approximately 300 unhoused individuals in Springfield need more emergency shelter beds than is now provided.

This is based on a biennial HUD-required point-in-time survey in which a census is taken of the number of people experiencing homelessness on a single night in January.

The latest point-in-time survey found 583 unhoused individuals in the city. The need for emergency shelter beds is based on the point-in-time-count of 66 unsheltered individuals, 73 sheltered in crisis cold weather shelters and 158 hotel placements of the COVID vulnerable.

But point-in-time data is known to undercount the actual number of those experiencing homelessness in a given area. When explaining the point-in-time data, the city's draft allocation plan states it is "not a reliable predictor of how many people will be

homeless or receive housing resources in a year" but can be used to "provide key information on the state of homelessness."

When asked why the city used point-in-time data as the basis of the allocation, Atchley said it was the data required by HUD for the grant.

Advocate criticizes plan

The use of point-in-time data was criticized by The Connecting Grounds pastor Christie Love, whose church provides many services to unhoused Springfieldians.

"Reports like this make the scale of the problem seem so much smaller for people who are not engaged with this population on a regular basis. These numbers make it seem as though the problem is being addressed and the need is small…when in reality the opposite is true," Love wrote on Facebook after the meeting.

According to an ongoing count of unhoused individuals collected by The Connecting Grounds, there are 1,259 individuals in Springfield experiencing homelessness as of May 20. These include 576 who are unsheltered, 94 living in cars, 34 in hotels, 113 staying with family or friends, and 442 staying at some kind of shelter.

At the Monday meeting, Springfield resident Linda Simkins noted that The Connecting Grounds was not one of the 20 service providers consulted to create the grant allocation plan.

Atchley said their omission was "not intentional."

Love has often been vocally critical of how the city assists those experiencing homelessness, but recently gave a presentation before city council members. Her church has also applied for ARPA funds allocated to the city for Connecting Grounds services.

In her response to the allocation plan, Love said she had been "quiet" in recent weeks but felt compelled to speak out to criticize the plan.

"Language matters and when city reports share numbers that nationally as well as locally under-report on the severity of the sheltering crisis and calls the data accurate…it leads to a misconception that there are not great needs around us daily. It paints a picture that the current system is meeting the needs which sadly is far from true."

Public comment

The Draft HOME-ARP Allocation Plan is available for public review and comment until 5 p.m. June 23. Copies of the plan may be obtained at any of the branches of the Springfield-Greene County Library located within the city limits of Springfield or via the City's website. Written comments may be sent to batchley@springfieldmo.gov.

Once the 30 days of public review has ended, the plan will be taken up by city council — conducting a public hearing on June 13 and a final vote on June 27.

In addition to the HOME-ARP grant, Springfield received $40 million ARPA funds to be allocated to a variety of city priorities. Out of those funds, Springfield's city council has allocated $8 million to the Springfield-Greene County Health Department and $6 million toward retention payments for city police, fire and health workers.

There remains $26.6 million that has yet to be allocated.

Councilmembers have promised to adhere closely to the results of a community survey conducted last year, which found "homeless and housing services" the second most popular answer behind public safety issues.

The city has received 67 proposals or applications for funds —adding up to a total of $215.5 million of requests. Of that, there are 15 different proposals addressing homelessness, adding up to $70.3 million.

SBJ
YOUR BUSINESS AUTHORITY

City Council sent plan for federal homeless funds

BY: KAREN CRAIGO, REPORTER*kcraigo@sbj.net*

Posted online June 9, 2022 | 12:26 pm

Springfield City Council will hear first reading and public comments at its meeting Monday on a plan to use $3.8 million in federal funds to help homeless people.

The comment period for Springfield's Home-American Rescue Plan allocation is open through 5 p.m. June 23, though the Monday meeting represents the only chance to comment publicly on the plan before City Council.

Council will vote on how the city uses its Home-ARP allocation at its meeting June 27.

Springfield's Home Investment Partnership Grant is funded by the $1.9 trillion American Rescue Plan Act, signed into federal law March 2021.

Congress has stipulated $5 billion of these funds are to be used for homeless prevention through the U.S. Department of Housing and Urban Development, and city officials say this is where Springfield intends to use its grant.

According to Bob Jones, grants administrator with the city's planning department, the plan presented to council calls for $2.2 million toward acquisition and development of non-congregate shelters – that is, shelters with individual bedrooms for use by families and people with special needs.

The federal funds will cover half the cost of a shelter containing 13 units, according to Jones.

The plan also calls for $1 million to develop affordable rental housing, with another $400,000 allocated for supportive services, such as counseling and case management.

The plan allows $190,000, or 5% of the grant, for administrative and planning costs, less than the 15% permitted by HUD.

To arrive at the plan, the city worked with the Ozarks Alliance to End Homelessness. HUD requires a continuum of care organization for areas that receive its funds, and that is the alliance, which covers Springfield and Greene, Christian and Webster counties. The Community Partnership of the Ozarks is its lead agency.

Adam Bodendieck, director of homeless services for CPO, said the city prioritized the use of funds based on feedback from service agencies, surveys and focus groups.

“We have a pretty severe shortage in family shelters, and so being able to expand that, everyone has said this would be a very worthwhile use of funds,” Bodendieck said.

Christie Love, pastor for The Connecting Grounds, a church that serves the homeless community, said the proposed 13-unit noncongregant shelter is a start, but the city needs to provide lots of low-barrier shelters. She said the city has a serious sheltering crisis.

“We need family shelters, youth shelters, couples' shelters, pet-friendly shelters,” she said. “We’ve got several crisis cold-weather shelters that will turn young adults away if they’re not 18 yet. Even Safe to Sleep won’t take a female if she has a dog, which she may use for protection throughout the day.”

More shelter space for people with disabilities also is a need, she said, noting some shelters won’t accept a person who can’t climb to the top of a bunk.

“We’ve got to find ways to make sheltering accessible to more people,” she said, noting other cities have organized campgrounds as a creative solution.

“We’ve got to think of some outside-of-the-box methods like that. What does it look like to open several year-round shelters in several parts of the city?”

Jones said in consultations with agencies, the city identified two bottlenecks, one with having sufficient shelter to get people off the street and the other

with helping to move people into affordable housing. The funding plan addresses both bottlenecks, he said.

Jones said a person who is placed in a shelter and then connected with agencies and support, job assistance, medical care and other needs is then in a position to become more self-supporting to secure affordable rentals before eventually graduating into market-rate rentals.

There is little shelter space to take someone off the street, Jones said, but there are also very few available rentals of any type in the city.

“Those two bottlenecks are flagged as one and two,” he said of the priorities that went into the Home-ARP plan. “That’s the main way we divided up the money.”

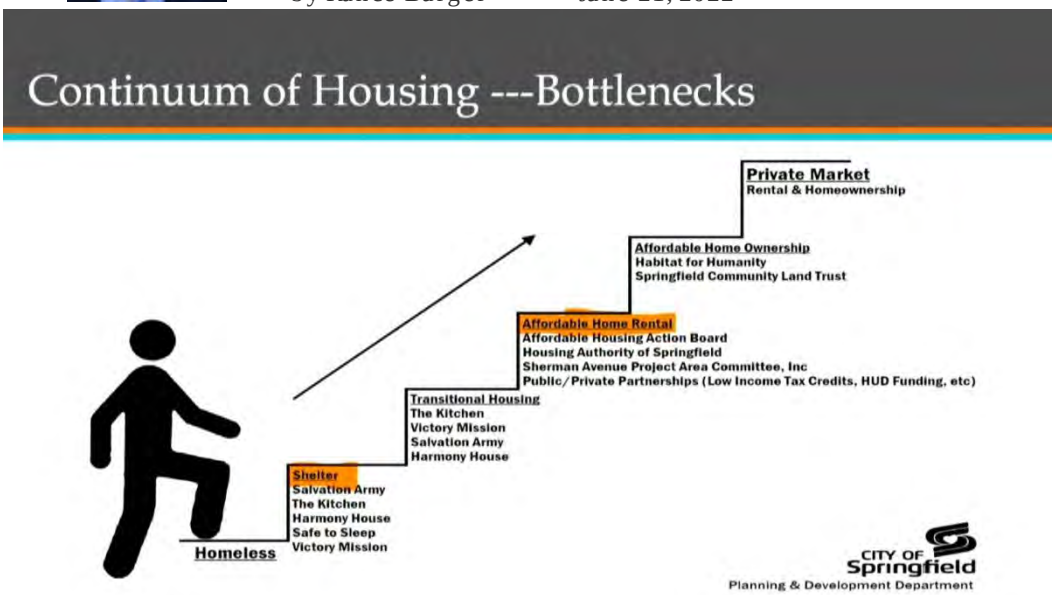
Jones said he is optimistic the city plan will be approved by HUD and soon be put into action. Some agencies have been contacted to provide the noncongregant shelter, he said, adding one already has drawings by architects and is ready to go.

SPRINGFIELD
DAILY CITIZEN

$3.8M grant exposes Springfield's larger housing insecurity problem

More than 8,000 households at risk of homelessness due to low incomes; part of grant will be used to build 10 homes

by Rance Burger June 21, 2022



An illustration shows the levels of housing stability and the organizations that provide help in Springfield as people navigate the path from homelessness to permanent housing. (Illustration by Springfield Department of Planning and Development)

Every little bit helps, but number crunching over housing and homelessness left some members of the Springfield City Council searching for hope.

Springfield stands to receive about $3.8 million to combat homelessness as part of a City Council bill up for final approval June 27. The American Rescue Plan Act contained $5 billion for the Department of Housing and Urban Development (HUD) Home Investment Partnership program.

In Springfield, about $2.2 million will go to shelter housing development, and another $1million will go to rental housing development.

People living in 8,230 Springfield households are estimated to be at risk of homelessness, because they don't earn at least $2,536.67 per month, or $30,440.04 per year. That's the minimum amount of household earnings it takes to contribute less than 30 percent of a household income to the average cost of rent in Springfield, which is $761 per month, according to data shared with the City Council. Households above that threshold are generally considered to be more unstable and at the highest risks for homelessness.

"So we've probably got a lot of people on the verge of homelessness then," said City Councilman Craig Hosmer, the bill sponsor.

With multiple people in some households, it's at least 13,000 people, and maybe more.

Springfield's HUD office received a grant for $3,805,703. Bob Jones, grant administrator of the Springfield Planning Department, explained to the City Council that HUD must account for the money's use in specific ways.

"The grant process was very unusual," Jones said. "They gave us the grant first, which council approved last November, but they require us to develop an allocation plan for their approval based on data and consultation with various homeless-providing agencies. Then, after we get that approval, we can implement the grant based on their allocation plan."

Jones said the limits of the HUD instructions made it difficult to determine what activities the grant could fund, but it spelled out a great deal of work that the money would not pay for.

"HUD guidance was very extensive," Jones said. "Funding can only be used for certain defined beneficiaries called 'qualifying populations,' that is the homeless, those at risk of homelessness, those fleeing or attempting to flee domestic violence, dating violence, sexual assault, stalking or human trafficking, or others requiring assistance to prevent homelessness or those at great risk of housing instability."

The HOME-ARP grant will put $3.2 million toward what is estimated to be about a $1.2 billion issue in Springfield.
"That gives you an idea of the magnitude of the issue," City Manager Jason Gage said. "As you know, we don't handle that kind of money and we can't get that level of money from the federal government because there is a deficit in many, many places throughout the country."

Unsheltered persons have a hard time moving from the streets to stable housing because of shortages at each stage of the process. Many emergency shelters have limits on the number of days that a person can stay there. Sheltering agencies also work to help homeless people find jobs or otherwise take steps to earn a stable income.

“We feel like this allocation of funds will address the two bottlenecks in that continuum of care as they climb the ladder in life’s trajectory,” Jones said.

Researching homelessness and sheltering

City staff members partnered with the Ozarks Alliance to End Homlessness to gather information on agencies serving unsheltered persons.

“No one agency can do this whole thing. It involves a lot of independent agencies, a lot of churches and faith-based organizations are actually supporting homeless folks as we speak, and they’re not participating in the HUD projects, so we didn’t have exact data from most of them,” Jones said.

Jones said he and the other city employees involved in the project made contact with 109 people from 20 different agencies dedicated to helping unsheltered persons.

“We asked them to pick the top two of the eligible activities that they would prefer we fund,” Jones said.

“Non-congregate sheltering,” is the term HUD uses to describe emergency sheltering, which occurs when homeless persons are temporarily placed in hotel rooms, apartments or houses on a short-term basis.

In Springfield, HUD typically moves qualified applicants from shelters into transitional housing. The houses are typically small, three-bedroom, two-bathroom houses. The waiting time for a housing voucher is usually long. It is sometimes referred to as “Section 8 housing.”

Jones said the cost to build low-income houses in Springfield is climbing. “We used to do them for $135,000, now it’s over $200,000 to build a three-bedroom house,” Jones said. “Even the HUD grant money is not sufficient enough to develop 8,000 of them. It’s going to be a major effort and we’re fighting the same odds that everybody else has talked about tonight.”

Springfield Planning and Development grants administrator Bob Jones speaks to the Springfield City Council June 13, 2022. (Photo by City of Springfield)

$2 million to build 10 houses

To qualify for low income housing, a person or family's household income must be less than 30 percent of the median household income for the Springfield metropolitan area. General Councilwoman Heather Hardinger was unhappy to learn that the money Springfield will receive from the HOME-ARP grant would cover the construction costs for about 10 houses.

"You said 8,000 (households at risk) is conservative, and it could be even double that," Hardinger said. "In my opinion, I think that we need to be diligent about this in thinking about the creative ways that we can make housing more affordable for folks in Springfield."

A shortage of affordable housing coupled with rising rates to rent makes it difficult for the person in transition to save enough money for first and last month's rent on an apartment or house.

"Rental vacancies are next to nothing right now; there's waiting lists just about everywhere," Jones said. "All you have to do is tell your neighbor that you have a house for rent and it's occupied shortly, so the competition is tough."

Jones said it's estimated that only about 3,000 rental units in Springfield have rates affordable for persons living at 30 percent or less than Springfield's median household income.
"Currently, there's a lot of money on the street for rental assistance right now," Jones said.

The state of Missouri helped 988 Greene County households through a rental assistance program called State Assistance for Housing Relief. Greene County also received $18 million in relief funds, and Jones said it has about $5.7 million remaining.

Data from the U.S. Department of Housing and Urban Development shows the percentage of the Springfield and Missouri populations considered to be at risk of housing instability and/or homelessness due to earning less than 50 percent of the median household income. (Illustration by Springfield Department of Planning and Development)

Issue with data use

General Councilman Andrew Lear referred to a meeting the City Council held with advocates for the unsheltered in the spring of 2022. Lear said the federal government's use of the point-in-time count, a yearly census of homelessness across the nationally-conducted on a single night in January, doesn't give a true representation of homelessness or the homeless population.

"I know that HUD requires point-in-time data, that's what you've got in your report," Lear said. "We also know that particularly, maybe, the '21 point-in-time survey, I think, severely undercounts what is out there on the street today. The last number I saw was somewhere around 1,300 folks."

HUD uses the point-in-time census to collect and preserve historical data on homelessness across the United States. On Jan. 27, 2021, the point-in-time count for Springfield resulted in a count of 583 homeless persons, according to a report by the Ozarks Alliance to End Homelessness.

Connecting Grounds Pastor Christie Love, one of Springfield's leading advocates for the unsheltered community, pointed to a different set of data from the HUD data, a unique-to-Springfield survey that she calls the "street census." The census is a collaboration among Springfield's homeless outreach organizations and attempts to count Springfield's unsheltered population on a weekly basis. As of 12:05 a.m. on March 28, 2022, the street census was 1,139 people. People are added to the list as they access services, and go off the list if they get into housing, move away from Springfield or die.

Lear wants Springfield residents to look beyond the point-in-time survey when they think about unsheltered friends and neighbors.

"While it is a HUD-mandated number you provide, I just don't want the community to think that that's what we have. I think we probably have double, at least double that number today," Lear said.

Jones said the point-in-time survey doesn't count cases where a family may double up in a house with another family, or with relatives. It also doesn't count cases where people temporarily sleep in a car while they look for their next place to take shelter.

Springfield city council to vote on adopting a grant to combat homelessness

Springfield City Council meets Monday at 6:30 p.m. And one of the items on the agenda is the adoption of the HOME Allocation Rescue plan.

By Kaitlyn Schumacher
Published: Jun. 27, 2022 at 4:40 AM CDT|Updated: Jun. 27, 2022 at 8:45 AM CDT
SPRINGFIELD, Mo. (KY3) -Springfield City Council meets Monday at 6:30 p.m. And one of the items on the agenda is the adoption of the HOME Allocation Rescue plan. This grant money will help several organizations in Springfield combat homelessness.

The grant is worth $3.8 million through the Department of Housing and Urban Development. Before the city could receive the funds, a consultation committee of community partners was formed to create a plan on how to use the funds.

“We can put it toward emergency shelter. We can put it toward affordable rental housing,” said City Grants Administrator Bob Jones. “We could pay some rent assistance, perhaps. We can help with funding some of the public service agencies that support homeless programs for these people that we just described. So that’s the only areas that we’re allowed to focus these funds on.”

Twenty groups worked together to create a 6 step plan to help low-income individuals go from homelessness to home ownership. Once the city council adopts the grant, it will be up to the

Department of Housing and Urban Development to distribute the funds before any action can occur.

If the council approves, the plan will go before the Department of Housing and Urban Development. Once the plan receives HUD approval, funds will be allocated to community nonprofits and used to help individuals facing homelessness, domestic violence, and housing insecurities.

“The allocation plan was based on getting input from those agencies involved in the ones we had to consult with,” said Jones. “They voted and selected the top two random pick to the tab the four choices, and they picked affordable housing, and they picked non congregate shelter as the two highest categories to fund.”

Once HUD approves the plan, the city and stakeholders will have until 2026 to use those funds. For more information and an in-depth look at the plan, CLICK HERE.

To report a correction or typo, please email digitalnews@ky3.com

Copyright 2022 KY3. All rights reserved.

Attachment D – Public Comments

Public Comments regarding the City of Springfield's HOME-ARP Allocation Plan have been attached in a chronological order based upon time of receipt.

From:	Becky Fay
To:	Atchley, Bob
Subject:	Community Service Grant
Date:	Friday, May 27, 2022 10:41:38 AM

CAUTION This email originated from outside the organization. Do not open attachments or click links from sources you do not know and trust.

"At the Monday meeting, Springfield resident Linda Simkins noted that The Connecting Grounds was not one of the 20 service providers consulted to create the grant allocation plan."

THIS ORGANIZATION NEEDS TO BE AT THE TABLE. THEY MAY UNDERSTAND THE HOMELESS IN THIS CITY BETTER THAN ANYONE.

Becky Fay
Springfield MO

From: richard Carter
To: Atchley, Bob
Subject: Homeless housing program.
Date: Saturday, May 28, 2022 8:42:18 AM

CAUTION This email originated from outside the organization. Do not open attachments or click links from sources you do not know and trust.

Any assistance should include a requirement that all able bodied persons MUST work at a job or while job hunting donate a minimum hours of work to public service. Way too many people enjoying a life on handouts.

From:	Ashley Dees
To:	Atchley, Bob
Cc:	McClure, Ken; McGull, Abe; Schilling, Mike; Simpson, Matthew; Hardinger, Heather; Hosmer, Craig; Lear, Andrew; Ollis, Richard; Horton, Monica
Subject:	New HOME-ARP Rent-to-Own Program (MORTOP) Funding Idea (New Community Trust)
Date:	Wednesday, June 1, 2022 2:23:32 PM
Attachments:	Proposed SW Missouri Rent-to-Own Program (MORTOP).docx

---

CAUTION This email originated from outside the organization. Do not open attachments or click links from sources you do not know and trust.

Good afternoon,

Please review the attachment for a more detailed explanation. The new HOME-ARP funding idea is as follows:

New HOME-ARP Funding Idea

1. Create a new trust for a rent-to-own program.
2. Use HOME-ARP funding to kick start the program.
3. Demolish condemned government owned property, if necessary.
4. Renovate or build a new dwelling on the property (with community partners).
5. Furnish with new appliances and make turnkey ready.
6. Sign rent-to-own agreements.

Benefits

- Increase homeownership in our community.
- Affordable housing alternative purchasing option.
- Building and/or improving the credit score of the resident(s).
- Accumulating the residents down payment for their mortgage.
- 20% down payment eliminates PMI for the residents upon purchasing the house.
- Purchase price locked in regardless of economic changes in the neighborhood.

I do not have any disclosures regarding this subject matter. Please let me know if you have any questions and/or concerns.

Sincerely,
Ashley Dees
Zone 1

From:	Rachelle Hayes
To:	Atchley, Bob
Subject:	Fw: Springfield Draft HOME-ARP Allocation Plan Available for Public Review & Comment through June 23rd at 5:00 PM
Date:	Tuesday, June 7, 2022 3:30:37 PM
Attachments:	image002.png Outlook-3ymqdfsm.png Outlook-twxkzydl.png

---

CAUTION This email originated from outside the organization. Do not open attachments or click links from sources you do not know and trust.

Hi Bob,

I was just glancing through the HOME-ARP draft and I noticed a few small things that I thought you might want to fix (or you may already have fixed by now).

- On page 5, the "i" is lowercase instead of uppercase in The Kitchen, Inc.
- On page 34, the chart title says "Exists" instead of "Exits" and it looks like a space is missing in "Total Number of Households Exited"

These aren't major issues, but I just thought you would like to know.

Have a great day!

Best,

Rachelle Hayes (she/her)
Grants and Compliance Coordinator
The Kitchen, Inc.
730 N Glenstone Ave, Springfield, MO 65802
Direct:417.225.7489
Office:417.837.1500 Fax:417.831.6709
thekitcheninc.org rhayes@thekitcheninc.org

Affordable Housing Developments • Community Housing • Emergency Shelter • Home at Last • Rare Breed Youth Services

Privileged/Confidential information may be contained in this message and may be subject to legal privilege. Access to this e-mail by anyone other than the intended is unauthorized. If you are not the intended recipient (or responsible for delivery of the message to such person), you may not use, copy, distribute or deliver to anyone this message (or any part of its contents) or take any action in reliance on

it. In such case, you should delete this message, and notify us immediately. The views, opinions, conclusions and other information expressed in this electronic mail are not given or endorsed by the company unless otherwise indicated by an authorized representative independent of this message.

From: Ozarks Alliance to End Homelessness <oaeh@cpozarks.org>
Sent: Tuesday, May 31, 2022 1:45 PM
Subject: Springfield Draft HOME-ARP Allocation Plan Available for Public Review & Comment through June 23rd at 5:00 PM

****External Sender****
Good afternoon OAEH Members:

Good Morning,

The staff has recently completed the City of Springfield's Draft Allocation Plan for the HOME-American Rescue Plan (HOME-ARP) Program. The Draft HOME-ARP Allocation Plan is currently available for a 30-day public review and comment until June 23, 2022, at 5:00 pm. You can view the draft plan on the City's website: https://www.springfieldmo.gov/DocumentCenter/View/58419/Springfield-Draft-HOME-ARP-Allocation-Plan

Thank you for your time, assistance, and most importantly all that you do to assist the most vulnerable in our community.

Sincerely,

Ozarks Alliance to End Homelessness
Continuum of Care for Springfield/Greene, Christian and Webster Counties
Community Partnership of the Ozarks
ph 417-888-2020
fax 417-888-2322

COMMUNITY PARTNERSHIP

Working Together to Build Strong Communities

From:	O"Brien St James Daniels
To:	Atchley, Bob; Jones, Bob
Subject:	Feedback for CACCD May 2022 Meeting
Date:	Thursday, June 9, 2022 1:56:40 PM

CAUTION This email originated from outside the organization. Do not open attachments or click links from sources you do not know and trust.

Good Afternoon Bob and Bob :)

Let me start with my first CACCD meeting was awesome!

I wanted to contribute my thoughts to the HUD grant process, but wasn't sure how I should submit them, as I do know a deadline was given to us at the last meeting.

1. I have concerns regarding the homeless data and how it is obtained.
It appears major entities such as Connecting Grounds were left completely out of this discussion process; Christie Love has headed a lot of the allocating resources/funding to our deprived and/or underserved community- there is no question she should have been involved in this process.
Foster Adopt Connect and SPS district also contribute to the information pull-
Why isn't HUD adhering to what the School district knows regarding stats?
Numbers seem inaccurate or incomplete as I recalled 2017-
1,700 displaced/homeless numbers from my own personal experience with returning to SPS District.

2. HUD waiting list is unacceptable.
In what ways can HUD expeditie voucher process?
Better incentives for Property Owners to create more program(s) participation?
Public awareness of program opportunities/incentives? Target Market?

Thank you for allowing me the opportunity to weigh in on a very important community matter.

I hope all is well!
See you at the next meeting.

O'Brien Daniels
Owner/Operator
OSD Llc
Executive Personal Assistant and Home/Office Organizing Services
816-988-1216

From: Stephanie Ireland
To: Atchley, Bob
Subject: HOME-ARP Allocation Plan - The Kitchen, Inc.
Date: Monday, June 20, 2022 5:58:09 AM

CAUTION This email originated from outside the organization. Do not open attachments or click links from sources you do not know and trust.

Good morning, Bob

I am “weighing in” on how the $3.8M from HOME-ARP money should be spent. As I understand it, this grant is to help those who are experiencing homelessness or those at-risk of being homeless.

I also understand your goal is a “continuum of housing” from an emergency shelter to home ownership. What an awesome goal!!!

With $2.2M available for non-congregant shelters and $1M to develop affordable rental housing, I think that can make a significant, positive impact in Springfield, MO. Since there are over 300 unhoused individuals in Springfield, more emergency shelter beds are definitely needed.

The Kitchen, Inc has a long history of housing the homeless in Springfield. Although they not only house them, they help to make them viable to live on their own and support themselves!! They teach them job skills, help with the cost of daycare while working – help set them up for success and The Kitchen, Inc. has the numbers to PROVE it!! This is not based one what one person says, it’s based on real statistics – and the continue to improve! The Kitchen, Inc. wouldn’t be starting from scratch, they have the experience, know what resources are needed and can easily implement them to make the best and highest used of the money available.

The Kitchen, Inc. is a good role model for the people they serve. The Kitchen, Inc. has learned so very much over the last, almost 30 years of service to the community in Springfield. Once they learned there was a better way to help the homeless they shut down the Missouri Hotel – which was congregate shelter - changed their philosophy to Housing First and built a new campus which was non-congregate and their success has gotten even better!! The Kitchen, Inc. has developed, grown, learned and continues to carry Sister Lorraine’s torch proudly.

The Kitchen, Inc. is ready to build a second shelter on the site they already have! It was designed as a long term goal, just waiting for the right time. They have found so much success in what they have, they want to duplicate it to help even more of the homeless in our Springfield community!

This money would help get them there.

I hope you will seriously consider this opportunity for The Kitchen, Inc.to help serve more of the homeless in our community.

Thank you

Stephanie D. Ireland, AIA, BD+C, M. Arch, NCARB
CEO, Ireland Architects
1908 E. Sunshine St.
Springfield, MO 65804

Phone: 417-881-3409
Fax: 417-881-3313

Visit our website: IrelandArchitects.com

We are proud to announce this is our 20th year in business!! Thank you to all our clients.

From:	Danielle Poulson-Jones
To:	Atchley, Bob
Subject:	HOME-ARP Allocation Plan
Date:	Wednesday, June 22, 2022 10:28:46 AM
Attachments:	image001.png

CAUTION This email originated from outside the organization. Do not open attachments or click links from sources you do not know and trust.

Greetings,

I am reaching out to express my support for The Kitchen Inc (TKI) to be selected as the recipient for the HOME- ARPA funding. TKI has a great track record of serving the homeless community. This funding would go a long way in increasing their capabilities and helping to significantly reduce homelessness in our area.

Respectfully,

Danielle Poulson- Jones
Director
Housing Department

O: 417.865.2815 ext. 7335
F: 417.865.9599
E: poulsonjonesd@evangel.edu
Like Evangel on Facebook and Twitter!

From:	Judy Bilyeu
To:	Atchley, Bob
Subject:	Home-ARP Allocation Plan
Date:	Wednesday, June 22, 2022 11:14:48 AM
Attachments:	image001.png

CAUTION This email originated from outside the organization. Do not open attachments or click links from sources you do not know and trust.

Good morning.

As a member of the Foundation Board for The Kitchen, Inc., I'm writing to ask you to help The Kitchen, Inc. help those in need in our community.

The HOME-ARP funds are a once-in-a-lifetime opportunity to enhance our community's system of care for those most in-need.

The second largest gap within our community, identified through the City's consultation process, is the need for additional low-barrier, Non-Congregate Shelter. The Kitchen Inc. is ready to construct an additional 12-unit facility to help fill this gap. For the past two years of the pandemic, our current shelter design has allowed TKI to remain open throughout the entire pandemic, as each household was able to quarantine in the safety of their own space. During the pandemic, the Emergency Shelter served 83 people in 2021 and 77 in 2020, including over 20 children within the SPS school system. With ARP funding, both of TKI's Emergency Shelters, with a total of 25 units, could serve 150+ people each year, including those with zero or low income who are still recovering from the effects of the pandemic financially and/or medically.

Thank you for your consideration.

Sincerely,

Judy Bilyeu
Corporate Marketing Director
Metro Appliances & More

Phone 417-844-6532
Web www.MetroAppliancesAndMore.com
Email judy.b@metro1974.com

From:	Katie Bolt-Goeke
To:	Atchley, Bob
Subject:	Comments on Draft Home-ARP Allocation Plan
Date:	Wednesday, June 22, 2022 4:36:17 PM
Attachments:	arp funding proposal final.docx

CAUTION This email originated from outside the organization. Do not open attachments or click links from sources you do not know and trust.

---

please see attached

Katie Bolt-Goeke, LSCSW

Katie Bolt-Goeke, LSCSW
Clinical Social Worker
400 W Atlantic St.
Springfield, Mo. 65803

As a retired social worker of 45 years, I reviewed the Draft HOME-ARP Allocation Plan as a professional who has worked with homeless veterans and youth, and as a citizen of the City of Springfield.

I am in favor of the plan as presented in the draft because:

1. Accurate representation of existing numbers in this population based on HUD definition of homeless
2. Report accounts for existing resources and identifying gaps in services.
3. Report included information gathered from Subject Matter Experts (the Ozarks Alliance to End Homeless) and associated government entities
4. "Participants rated Affordable Rental Housing as being the largest gap within our community, followed by Non-Congregate Shelter, Supportive Services, TBRA, and finally Non-Profit Operating and Capacity Building Assistance" (pg 14. HOME-ARP ALLOCATION PLAN) is the appropriate conclusion of all of the existing information.

In addition, I am in support of THE KITCHEN receiving the funds listed to develop additonal capacity for Non-Congregate shelter because:

1. The Kitchen's current NON-Congregate shelter is successful in housing children with their families, reducing the number of children placed in foster care.
2. The Kitchen provides a continuum of care that includes moving participants from emergency Non-Congregate shelter to permanent housing.
3. "HOME-ARP funds may be used to acquire and develop Non-Congregate Shelter (NCS) units but cannot be used for NCS operating costs." (pg 38 of HOME-ARP Allocation Plan.) The Kitchen has an operating budget that ensures that operating costs, will be covered by existing resources.
4. The Kitchen has a stellar record of accountability in maintaining federal, state and local requirements.
5. The Kitchen is a part of the extensive OAEH coalition that ensures homeless services without duplication and in cooperation with all of its members.

Therefore, I am in support of the City of Springfield's HOME-ARP ALLOCATION PLAN, and in favor of THE KITCHEN receiving funds for expansion of the existing Non-Congregate Shelter.

From: Diane Reidle
To: Atchley, Bob
Subject: HOME-ARP Funds
Date: Wednesday, June 22, 2022 5:18:34 PM

CAUTION This email originated from outside the organization. Do not open attachments or click links from sources you do not know and trust.

Dear Bob,

"The HOME-ARP funds is a once-in-a-lifetime opportunity to enhance our community's system of care for those most in-need. The second largest gap within our community, identified through the City's consultation process, is the need for additional low-barrier, Non-Congregate Shelter. The Kitchen Inc. is ready to construct an additional 12-unit facility to help fill this gap. For the past two years of the pandemic, our current shelter design has allowed TKI to remain open throughout the entire pandemic, as each household was able to quarantine in the safety of their own space. During the pandemic, the Emergency Shelter served 83 people in 2021 and 77 in 2020, including over 20 children within the SPS school system. With ARP funding, both of The Kitchen Inc's Emergency Shelters, with a total of 25 units, could serve 150+ people each year, including those with zero or low income who are still recovering from the effects of the pandemic financially and/or medically. Thank you for your consideration."

Sincerely,
Diane Reidle
Vice President, The Kitchen Board of Trustees

From: Glenn, Abby
To: Atchley, Bob
Subject: HOME-ARP funds - support The Kitchen, Inc.
Date: Wednesday, June 22, 2022 1:30:09 PM

CAUTION This email originated from outside the organization. Do not open attachments or click links from sources you do not know and trust.

Bob,

The HOME-ARP funds is a once-in-a-lifetime opportunity to enhance our community's system of care for those most in-need. The second largest gap within our community, identified through the City's consultation process, is the need for additional low-barrier, Non-Congregate Shelter.

The Kitchen Inc. is ready to construct an additional 12-unit facility to help fill this gap. For the past two years of the pandemic, our current shelter design has allowed TKI to remain open throughout the entire pandemic, as each household was able to quarantine in the safety of their own space.

During the pandemic, the Emergency Shelter served 83 people in 2021 and 77 in 2020, including over 20 children within the SPS school system. With ARP funding, both of TKI's Emergency Shelters, with a total of 25 units, could serve 150+ people each year, including those with zero or low income who are still recovering from the effects of the pandemic financially and/or medically.

Thank you for your consideration.

Abby Glenn

Abby Glenn
Business Development Officer
Central Bank
P.O. Box 3397, Springfield, MO 65808
3212 S. Glenstone, Springfield, MO 65804
Phone: (417) 841-4349 Cell: (913) 522-9876
Local Business Banking Support Line Mon.-Fri. 8am-5pm (417) 841-4312 or BusinessSupportGrp.Ozarks@centralbank.net
www.centralbank.net
abby.glenn@centralbank.net

Upcoming Out Of Office: Monday, July 4, 2022 – Independence Day

Forbes 2022 AMERICA'S BEST BANKS
AS PART OF CENTRAL BANCOMPANY

Central Bank

Ranked as one of "America's Best Banks" by *Forbes Magazine*

Note:
The information contained in this message may be privileged and confidential and protected from disclosure. If the reader of this message is not the intended recipient, or an employee or agent responsible for delivering this message to the intended recipient, you are hereby notified that any dissemination, distribution or copying of this communication is strictly prohibited. If you have received this communication in error, please notify us immediately by replying to the message and deleting it from your computer.

From: Hammock,Ellen
To: Atchley, Bob
Subject: Support for The Kitchen, Inc. Shelter project
Date: Thursday, June 23, 2022 1:54:25 PM
Attachments: image3d5777.PNG

CAUTION This email originated from outside the organization. Do not open attachments or click links from sources you do not know and trust.

Mr. Atchley,

I have the pleasure of serving as the President of the board for The Kitchen, Inc and wanted to reach out to encourage support for The Kitchen, Inc. when considering the allocation plan for Home-ARP funds. I work in healthcare and even prior to COVID was involved in almost daily discussion about the needs within our community. The challenges of the past few years have exacerbated many of those issues and reinforced the need for emergency and affordable housing in our community.

This is a once-in-a-lifetime opportunity to enhance our community's system of care for those most in-need. The second largest gap within our community, identified through the City's consultation process, is the need for additional low-barrier, Non-Congregate Shelter. The Kitchen Inc. is ready to construct an additional 12-unit facility to help fill this gap. For the past two years of the pandemic, our current shelter design has allowed TKI to remain open throughout the entire pandemic, as each household was able to quarantine in the safety of their own space. With ARP funding, both of TKI's Emergency Shelters, with a total of 25 units, could serve 150+ people each year, including those with zero or low income who are still recovering from the effects of the pandemic financially and/or medically.

Thank you for your consideration of this very important project.

Sincerely,

Ellen

Ellen Hammock MPA
VP Provider Services- CMG, CMG Administration
Phone: (417) 875-3434 | Mobile: (417) 343-5489
Ellen.Hammock@coxhealth.com
coxhealth.com

CoxHealth
VOTED BEST PLACE TO WORK

COXHEALTH CONFIDENTIALITY NOTICE: This e-mail message, including any attachments, is for the sole use of the intended recipient(s) and may contain confidential and privileged information protected by law. Any unauthorized review, use, disclosure or distribution is prohibited. If you are not the intended recipient, please contact the sender by reply e-mail and destroy all copies of the original message.

Attachment E – Housing Production Goal Calculation Worksheet

Determining Housing Production Goals for the HOME-ARP Allocation Plan
Housing Production Goal Calculation Worksheet and FAQ

HOME-ARP Housing Production Goal Calculation Worksheet

PJs may use this worksheet to estimate the number of affordable rental housing units for qualifying populations that a PJ will produce or support with its HOME-ARP allocation. The allocation plan must also include a narrative about the specific affordable rental housing production goal that the PJ hopes to achieve and describe how it will address the PJ's priority needs.
To estimate the number of HOME-ARP units that will be created with HOME-ARP PJs should enter the required data in the green cells in column C of the worksheet. Using these numbers, formulas in the blue cells will calculate the number of units that can be produced.

NOTE: This worksheet provides two columns to calculate the number of HOME-ARP units that will be created if a PJ will create two rental housing projects. To calculate any additional HOME-ARP units that will be created for **more than two** rental housing project, the cells in columns C can be copied over for additional calculations. Select cells 6C through cells 27C. Use the mouse to right click and select "copy". Next, select the cell you want to copy the formulas into. Right click the mouse and select "paste." You will then be able to enter data into the green cells to calculate additional units.

	HOME-ARP Rental Housing Project (#1)	HOME-ARP Rental Housing Project (#2)	HOME-ARP Rental Housing Project Example	Notes
Housing characteristics required by the qualifying populations				
Qualifying populations targeted for HOME-ARP rental housing (average household size)	6		Families	
Average household size	3		3	
Unit size needed (number of bedrooms)	3		2	
Amenities	TBD		Supportive services office	
HOME-ARP Funding				
Total amount of HOME-ARP funding allocated to jurisdiction	$ 3,805,703.00		$ 10,000,000.00	
Amount of HOME-ARP expected to be used for admin, NFP operating and capacity building	$ 190,000.00		$ 2,000,000.00	
Amount of HOME-ARP available for HOME-ARP eligible activities	**$ 3,615,703.00**	**$ -**	**$ 8,000,000.00**	
Amount of HOME-ARP allocated to non-rental housing eligible activities	$ 2,615,703.00		$ 2,000,000.00	Noncongregate shelter and Supportive Services Allocations
Amount of HOME-ARP available for rental housing operations and reserves	**$ 1,000,000.00**	**$ -**	**$ 6,000,000.00**	
Estimated amount for ongoing operating costs or operating cost assistance reserve	$ 200,000.00	$ -	$ 1,200,000.00	Communities can estimate this amount as a percentage of the available HOME-ARP resources (in this example it is 20% of the available HOME-ARP resources) or as a fixed amount per unit per year.
Amount of HOME-ARP available for rental housing development	**$ 800,000.00**	**$ -**	**$ 4,800,000.00**	
Estimated amount from other housing development funding sources	$ 1,500,000.00		$ 6,000,000.00	HOME funds
Total amount available for rental housing development	$ 2,300,000.00	$ -	$ 10,800,000.00	
Average per unit development cost for qualifying population	$ 250,000.00		$250,000	PJs should consider the unit size and amenities needed for the qualifying populations being served in the project when estimating the per unit development cost.
Estimated HOME-ARP Housing Production Goal	**9**	**#DIV/0!**	**43**	

Narrative: Use the area below to document the assumptions used in this worksheet. This will assist with the development of the required narrative in the allocation plan.