

# **City of San Angelo**

## **HOME-ARP Allocation Plan**

### ***Executive Summary***

The City of San Angelo has been allocated \$1,110,165 of HOME-American Rescue Plan Act (HOME-ARP) funding from the US Department of Housing and Urban Development (HUD). In order to receive the HOME-ARP allocation, the City must develop a HOME-ARP Allocation Plan that will become part of the City's PY2021 HUD Annual Action Plan by substantial amendment.

To ensure broad input into the HOME-ARP Allocation Plan from stakeholders and the public, the City engaged in consultation with stakeholders and the public, including in-person consultation sessions, a 30-day public comment period, and public hearings.

The needs assessment and gap analysis identified the following needs and gaps within the City:

- In January 2022, the annual Point in Time (PIT) count revealed that 22 people were residing in emergency housing in a shelter dedicated to housing victims of domestic violence, of which one was identified as a veteran. Another 85 people were unsheltered on the streets, in tents or makeshift shelters, or in cars, or vans, with six identified as veterans.
- 2015-2019 CHAS Data from HUD reported
  - 5,300 households with incomes at or below 30% AMI are at risk of homelessness in the City.
  - 3,790 renter households with an annual income at or below 30% AMI with a cost burden that are at greatest risk of housing instability.
  - 3,785 households with incomes more than 30% and but equal to or less than 50% AMI that are at risk of homelessness in the City because of at least one of the housing problems as defined by HUD.
- According to stakeholder input, the greatest need for supportive services is in the areas of mental health services, landlord/tenant liaison, housing search/counseling services, childcare assistance, and rent assistance.

To address these needs within the community, the City will utilize HOME-ARP funds for increasing the affordable rental housing stock, establish a tenant-based rental assistance program, the provision of supportive services, and administration and planning for the HOME-ARP program. The City will solicit applications from developers, service providers, and/or nonprofits to administer eligible activities and/or develop affordable housing. A Request for Proposals (RFP) will be issued and advertised in order to obtain proposals for the creation of affordable housing and for case management. Instructions on the City process for submitting an RFP will be included.

### ***HOME-ARP Eligible Qualifying Populations and Activities***

HUD's CPD Notice 21-10 Requirements for the Use of Funds in the HOME-American Rescue Plan Program establishes the requirements for funds appropriated under section 3205 of the American Rescue Plan Act of 2021 for the HOME Investment Partnerships Program (HOME) to provide homelessness assistance and supportive services.

The American Rescue Plan Act (ARP) defines qualifying individuals or families, including Veterans, that are:

1. Homeless, as defined in section 103(a) of the McKinney-Vento Homeless Assistance Act;
2. At risk of homelessness, as defined in section 401 of the McKinney-Vento Homeless Assistance Act;
3. Fleeing or attempting to flee domestic violence, dating violence, sexual assault, or stalking (as defined by HUD in 24 CFR 5.2003) or human trafficking (as outlined in the Trafficking Victims Protection Act of 2000 as amended [22 USC 7102]); and
4. Part of other populations, where providing supportive services or assistance under section 212(a) of the National Affordable Housing Act 42 USC 12472(a) would:
  - a. Prevent a family's homelessness;
  - b. Serve those with the greatest risk of housing instability.

HOME-ARP funds may be used to benefit qualifying populations through:

1. Tenant-based Rental Assistance (TBRA);
2. Development and support of affordable housing;
3. Provision of supportive services;
4. Acquisition and development of non-congregate shelter;
5. Nonprofit capacity building and operating assistance; and
6. Program planning and administration.

### ***Stakeholder Consultation and Public Participation***

HUD requires each HOME-ARP Participating Jurisdiction to consult with agencies and service providers whose clientele includes the HOME-ARP qualifying populations. Agencies that must, at a minimum, be consulted include the Continuum of Care serving the jurisdiction's geographic area, homeless and domestic violence service providers, veterans' groups, public housing agencies (PHAs), public agencies that address fair housing, civil rights, and the needs of persons with disabilities.

HUD also requires that each Participating Jurisdiction provide opportunities for the public to comment on the proposed Allocation Plan, including the amount of HOME-ARP funds that will be received and the range of activities the City may undertake.

To ensure broad input into the HOME-ARP Allocation Plan from stakeholders and the public, the City engaged in consultation with stakeholders and the public, including a consultation session, a 30-day public comment period, and public hearings.

The City of San Angelo consulted with representatives from multiple agencies, groups, and organizations involved in the development of affordable housing, addressing homelessness, and the provision of services to qualifying populations in preparing this HOME-ARP Allocation Plan.

In-person sessions were held on January 9, 2022 and on March 9, 2022. Representatives from multiple agencies, groups, and organizations were invited via email to attend. The consultation session included an overview of the HOME-ARP notice to inform attendees of the qualifying populations and eligible activities, an opportunity to ask clarifying questions, a request for input into needs and gaps, and priority populations and activities, and an overview of the Allocation Plan timeline and process.

A public hearing to provide City Council an update on the HOME-ARP program and process was held on April 5, 2022, and a final public hearing to obtain City Council approval of the HOME-ARP Allocation Plan was held on September 8, 2022.

Consultation revealed strong support for the following:

*Development and support of affordable housing.* Participants in the session were united in the need for additional affordable housing, specifically permanent supportive housing with a focus on veterans due to the small number in the area and the possibility of ending veteran homelessness. Those replying all agreed there was “high need” for this housing. There was discussion of various populations, represented by the agencies assembled, in need of both stable housing and services including case management.

*Provision of supportive services.* Many examples of supportive services were mentioned in the sessions including case management, mental health services, credit repair services, housing counseling, substance abuse services, and eviction defense.

*Rental Assistance.* Several agencies stated that rental assistance is needed, similar to the CARES Act rental assistance that was provided during and after COVID. However, many desired to have extended assistance beyond 6 months.

City staff met with organizations both in-person and in public meetings to discuss the City’s plan to create programs to assist the homeless and those at risk of becoming homeless to include ending veteran homelessness and homelessness prevention. See list of organizations consulted below.

***List the key organizations consulted.***

<b>Agency/Org Consulted</b>	<b>Type of Agency/Org</b>	<b>Method of Consultation</b>
<b>Texas Homeless Network (THN)</b>	Semi- government CoC for the Balance of State	Written and verbal correspondence
<b>Concho Valley Homeless Planning Coalition</b>	Local Homeless Coalition of organizations and individuals with a shared commitment to end homelessness	Public meetings
<b>Housing Authority of San Angelo</b>	Public Housing Authority	In-person meetings
<b>West Texas VA Health Care System</b>	Government agency managing the VASH program in the area	In-person meetings
<b>ICD Bridges</b>	Domestic Violence Shelter	Public meetings
<b>Disability Connections</b>	Non-profit with a mission to assist persons with disabilities	Public and in-person meetings
<b>Legal Aid of NW Texas</b>	Provides legal assistance for fair housing and civil rights	In-person and public meetings
<b>Galilee CDC</b>	Community Housing Development Organization and affordable housing developer	In-person and public meetings
<b>MHMR</b>	Provides assistance to those suffering from mental health/mental retardation	In-person and public meetings
<b>Alcohol &amp; Drug Abuse Council for the Concho Valley</b>	Manages addictions programs and treatment centers in the Concho Valley	In-person and public meetings

## ***Public Participation***

To provide opportunities for public participation, the City of San Angelo sent an email to all agencies and individuals on its email list, notifying them of the opportunity to participate in the in-person meetings and public hearings mentioned above. In addition to attending the in-person meetings, organizations were encouraged to send online input regarding their views of the level of need for the eligible activities and qualifying populations as described by the CPD Notice 21-10.

A combined notice of the public comment period and public hearing was published in the Standard Times on September 16, 2022. The Standard Times qualifies as a newspaper of general circulation. In addition, the City published notices on its website. A summary of comments and recommendations received during the public comment period and at the public hearing will be included prior to the submission of this Allocation Plan to HUD.

**There were no comments during the public comment period.**

*Public comment period: start date -September 20, 2022. end date – October 4, 2022.*

*Public hearing: 10/4/2022*

## **Housing Inventory Count**

The annual Housing Inventory Count (HIC) provides useful context regarding the number and type of beds and units that are available for individuals and families experiencing on any given night. The following tables summarize beds and units available as of January 2022 in the City by bed type.

Emergency housing beds include emergency shelter and transitional housing; emergency shelter generally allows for short-term or nightly stays, while transitional housing generally allows for a stay of up to 24 months. Both types of emergency housing may include supportive services designed to facilitate movement to independent living.

### **Emergency and Transitional Housing Beds Available in January 2022**

	Family Units	Family Beds	Adult-Only Beds	Child-Only Beds	Total Year-Round Beds
Emergency Shelter	19	56	14	0	70
Transitional Housing	3	9	0	0	9

Rapid rehousing provides security and utility deposits and/or monthly rental and utility assistance for rental units that rent for less than the fair market rent. Assistance is generally provided for the shortest period of time necessary for a household to gain stable housing and can range from 3 to 24 months.

## Rapid Rehousing Available January 2022

	Family Units	Family Beds	Adult-Only Beds	Child-Only Beds	Total Year-Round Beds
Rapid Rehousing	12	24	0	0	24

### *Describe the size and demographic composition of qualifying populations within the PJ's boundaries:*

The January 2022 point-in-time (PIT) count of both sheltered and unsheltered homelessness published by Texas Homeless Network for Tom Green County, the lead Continuum of Care agency for the Balance of State in Texas, was used for this analysis.

#### Sheltered Homeless Populations

The 2022 sheltered point-in-time count identified 22 people experiencing sheltered homelessness in the City on January 27, 2022. People are considered sheltered when they are residing in an emergency shelter or transitional housing, but not when they are receiving rapid rehousing assistance or residing in permanent supportive housing. Among individuals experiencing sheltered homelessness:

- 22 (100%) were in emergency shelter
- 4 (18%) were identified as chronically homeless
- 1 (4%) was identified as a veteran
- 6 (7%) were identified as suffering from serious mental illness
- 6 % (7) were identified with substance use disorder
- 10 (45%) were fleeing domestic violence

#### Unsheltered Homeless Populations

The 2022 unsheltered point-in-time count identified 85 people experiencing unsheltered homelessness on January 27, 2022. Among individuals experiencing unsheltered homelessness:

- 26 (30%) were identified as chronically homeless
- 1 was a young adult 18-24 years old
- 5 (6%) were identified as veterans
- 20 (23%) were identified as suffering from serious mental illness
- 14 (16%) were identified with substance use disorder

Ethnic Demographic			
Identifier	# Sheltered	# Unsheltered	TOTAL
Hispanic	9	17	26
Non-Hispanic	8	29	37
TOTAL	17	46	63

Age Demographic				
Household Type	Age Range	# Sheltered	# Unsheltered	TOTAL
HH – No Children	18 – 24	1	1	2
	Over 24	3	84	87
	SUBTOTAL	4	85	89
HH - w/ Children	<i>Total HH</i>	6	0	
	Persons Under 18	12	0	12
	Persons 18 – 24	0	0	0
	Persons Over 24	6	0	6
	SUBTOTAL	18	0	18
HH - Only Children	Under 18	0	0	0
ALL HOUSEHOLDS	TOTAL PERSONS	22	85	107

Racial Demographic			
Identifier	# Sheltered	# Unsheltered	TOTAL
Black	1	3	4
White	13	35	48
Asian	2	0	2
American Indian or Alaskan Native	0	0	0
Native Hawaiian or Other Pacific Islander	0	0	0
Multiple Races	0	4	4
TOTAL	16	42	58

Gender Demographic			
Identifier	# Sheltered	# Unsheltered	TOTAL
Female	12	14	26
Male	5	32	37
TOTAL	17	46	63

Summary of Populations Reported			
Identifier	# Sheltered	# Unsheltered	TOTAL
Chronically Homeless – Households with No Children	4	26	30
Severely Mentally Ill	6	20	26
Chronic Substance Abuse	6	14	20
Veterans	1	5	6
HIV/AIDS	0	0	0
Victims of Domestic Abuse	10	6	16
Unaccompanied Youth Under 18	0	0	0
Unaccompanied Youth 18 - 24	1	1	2
Parenting Youth Under 18	0	0	0
Parenting Youth 18 – 24	0	0	0
Children of Parenting Youth	0	0	0
TOTAL	28	72	100

### At-risk of Homelessness

Households at risk of homelessness are those with incomes at or below 30% AMI that lack sufficient resources or support networks to prevent homelessness, and

- Have moved more than two times due to economic reasons in the past 60 days, or
- Are doubled up with another household due to economic hardship, or
- Will be evicted within 21 days, or
- Live in a hotel or motel without financial assistance from a nonprofit or government entity, or
- Live in an efficiency apartment and are overcrowded, or
- Are exiting a publicly funded institution or system of care

The HUD Comprehensive Housing Affordability Strategy (CHAS) 2015-2019 data provides information on overcrowding among households that include more than one family, by household income level. This CHAS data indicates that there are approximately 5,300 households with incomes at or below 30% AMI that are at risk of homelessness in the City. Of the 5,300 households, 2,880 are renters. The tables below provide additional details on this demographic.



All Renter Households with Housing Problems			
Category	Identifier	# Households	Percentage of Renter Households
Housing Problems	Renter Households with at least 1 of 4 Housing Problems	7150	45%
	Renter Households with at least 1 of 4 Severe Housing Problems	3510	22%
Cost Burden	Renter Households with Cost Burden Greater than 30% of Income	3790	23%
	Renter Households with Severe Cost Burden Greater than 50% of Income	2865	18%
Household (HH) Income	Extremely Low and Very Low Renter Households with at least 1 of 4 Housing Problems	1600	10%
	Extremely Low and Very Low Renter Households with Cost Burden Greater than 30% of Income	2265	14%
	Extremely Low and Very Low Renter Households with Severe Cost Burden Greater than 50% of Income	1845	12%
At-Risk Demographics For Families Living at or Below 100% of the Federal Poverty Line			
Category	Identifier	# Individuals	Percentage
Survey Total	All Individuals (Regardless of Poverty Status)	93,472	100%
Living In Poverty	Total Individuals	11,216	12%
Gender	Male	4,751	10.3%
	Female	6,628	14%
Age	Under 18	3,918	17.3%
	18 – 64	6,201	11.1%
	65 and Older	1,256	8.4%
Race	Black	747	19.4%
	White	8,386	11.9%
	Asian	42	4.3%
	American Indian or Alaskan Native	37	6.7%
	Native Hawaiian or Other Pacific Islander	0	0%
	Other Race	1,271	18.1%
	Multiple Races	905	8.6%
	White, Hispanic	4,325	13.6%

Ethnicity	White, Non-Hispanic	4,613	10.3%
Household Types	All Family HH	7,129	9.5%
	Married Spouse Family HH	1,602	2.9%
	Female Led Family HH, No Spouse	4,656	33.3%
	Living With Others	4,215	22.9%
Disability Status	Disabled	2,355	17.1%
	Non-Disabled	8,987	11.4%

At-Risk Demographics For Families Living at or Below 100% of the Federal Poverty Line			
Demo Type	Identifier	# Individuals	Percentage
Employment Status	Full-Time	1,279	3.8%
	Less than Full-Time	2,357	24.4%
	Unemployed	2,824	25.2%
Nativity & Citizenship Status	Native	10,706	12.1%
	Foreign-Born	638	12.8%
	Naturalized Citizen	236	9.9%
Educational Attainment	No High School Diploma	1,416	17.7%
	High School Diploma	2,381	13.5%
	Some College/Associates Degree	1,805	8.7%
	Bachelor's Degree or Higher	171	1.1%

Data from the 2021 American Community Survey (ACS) gives us an in-depth view of poverty in San Angelo. Using the table detailed “S1703 Selected Characteristics of People at Specified Levels of Poverty in the Past 12 Months,” we find that 12% live on a total income at or below 100% of the federal poverty line, which falls at or below 30% of area median income. These statistics look nearly identical to those of individuals experiencing poverty that may be living in unstable housing situations. Of the data points provided, we find there are defining characteristics of the poor. One is more likely to be at risk of homelessness or unstable housing situations if they are female, black, Hispanic, or of another race. Youths and female-led households are at the greatest risk of poverty at 17.3% and 33.3%, respectively. As evidenced, non-white individuals are more highly affected by poverty than white, non-Hispanic individuals. Black individuals are disproportionately affected by poverty within San Angelo at 19.4%, but the actual number of black individuals is low (4%) compared to the total population. Individuals identifying as Hispanic, and other races are 17% more likely to be living in poverty. In addition, 17.1% of all disabled individuals are living at or below the FPL, compared with 11.7% of all individuals who are not disabled and living in poverty.

At-Risk and unstably housed populations generally do not qualify for resources available to those experiencing homelessness as they are not living in a shelter, or on the street. Compounding matters is that renters/landlords are not eligible to receive single-family rehab assistance through the Community Development Block Grant. Often, they sacrifice in other areas of their lives, or the lives of their

families. Individuals in these positions will forego, or allow their family to forego, certain aspects pertaining to their general well-being or physical safety in order to obtain housing they can afford. The city has recently seen home prices, property taxes, and rental fees increase, which will further destabilize the situation.

The City of San Angelo does not maintain figures regarding how many at-risk or unstably housed individuals there may be. However, given many people in these populations share certain characteristics, there are characteristics that identify those households who have a propensity for being at risk of homelessness and unstably housed due to experiencing one or more housing problems.

*Fleeing or Attempting to Flee Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking*

For HOME-ARP, this population includes any individual or family who is fleeing or is attempting to flee, domestic violence, dating violence, sexual assault, stalking, or human trafficking. It includes cases where an individual or family reasonably believes that there is a threat of imminent harm from further violence due to dangerous or life-threatening conditions that relate to violence against the individual or a family member, including a child, that has either taken place within the individual's or family's primary nighttime residence or has made the individual or family afraid to return or remain within the same dwelling unit. San Angelo has many organizations, professionals, and law enforcement whose goals are ending domestic violence and supporting the victims of these crimes locally and at the state level.

There is one emergency shelter dedicated to temporarily housing victims of domestic violence. As of January 2022, there were 10 women and 12 children residing at the shelter. There was one female veteran among the 10 women.

The U.S. is currently experiencing an average of an 8% increase in domestic and family violence, however, this problem has reached unstable proportions in San Angelo with a marked 40% increase in the number of individuals receiving assistance from local shelters, including San Angelo's lone dedicated facility. In addition, the San Angelo Police Department reports almost a three-fold increase in the number of domestic and family violence calls they receive on a monthly basis. While the 3% of all individuals who were identified as survivors of domestic abuse in the PIT Count point to a smaller population of victims in this category, we do note that the figures are from 2020 and that domestic violence has increased since the COVID-19 Pandemic. In addition, local data from reporting shelters point to a higher yearly average of households or individuals who would qualify under this category, with at least 362 households being noted as survivors of domestic abuse by itself, with at least 55 of those same households having at least 1 child. With the ACS noting that females experience poverty at a 5.4% higher rate than males, we find that individuals in this population are in an even worse position. The ACS also noted that of all female-led households, with no spouse present, 42.9% were living in poverty.

Given the disproportionately higher rate of poverty in black, Hispanic, or other racial make-ups, we

find that women in this subset would be even more likely to suffer from housing instability to the point they would need an emergency shelter for intervention. In addition, the one shelter dedicated to domestic violence shelter assistance does not have adequate facilities for men in this qualifying population. As this is a leading factor for homelessness and instability in the area, the city gives preference to individuals of this qualifying population.

### Other Qualifying Populations

Many of the households and individuals who present as qualifying populations in this category have similar needs as the individuals and families at-risk of homelessness. Residents living in housing instability or in unstable housing situations include other populations who have previously qualified as homeless, are currently housed with temporary or emergency assistance, and need additional housing assistance or supportive services to avoid a return to homelessness. These factors include the following residents who are (1) formerly homeless who are currently housed but need additional assistance to avoid returning to homelessness; or, (2) annual income at or below 30% of median family income and severe housing cost burden; or, (3) have an annual income at or below 50% of median family income and have any one of the following risk factors: Multiple moves; Doubled-up; Facing eviction with 21 days; Living in hotel/motel at own expense; Overcrowded living situation; Exiting institutional setting; Other characteristics of instability.

Many renters in San Angelo experience varied housing challenges. A total of 45% of all San Angelo renters have housing problems, and 22% have severe housing problems. In CHAS data, HUD defines housing problems as a household that has one or more of the following: lacking a kitchen or plumbing, having more than one person per room, or being housing cost-burdened at 30% or more. Of these problems, housing costs negatively impact most renters whose household income is at or below 50% AMI. People in this population are likely to consist disproportionately of people who are Hispanic, Black, or non-white.

The Housing Authority of San Angelo, which manages the Housing Choice Voucher Program, reports that there is a lack of affordable housing that meets HUD's standards and qualifications for livability, affordability, and safety. This has created a major backlog and waitlist for people seeking housing and is further compounded by landlords who place burdensome qualifications for deposits and income. This, coupled with the recognition of this problem by the Continuum of Care and other agencies, shows a need for more rental assistance and supportive services. However, developers are not interested in developing or maintaining rental properties for affordability.

To help increase the stock of affordable housing, the City continues to support Low Income Housing Tax Credit (LIHTC) projects, and over the past several years, San Angelo has been the beneficiary of several new LIHTC projects for both seniors and families. However, there is still a shortage of affordable rental units across the city, so the City believes that increasing affordable housing for all qualifying populations is a priority.

## ***Unmet Housing Needs of Qualifying Populations***

Many of the needs of the qualifying populations are similar and include the need for flexible response, available housing that is affordable, case management to track and follow up with individuals entering the system at any given point, and supportive services or assistance that could prevent homelessness or greater housing instability. The following reviews the needs of each qualifying population.

### **Sheltered and Unsheltered Homeless Populations**

People experiencing unsheltered homelessness are at great risk of continued harm due to higher rates of morbidity and mortality resulting from pre-existing health conditions, exposure to the elements, lack of access to healthcare, and elevated rates of hospitalizations with a longer, more complex hospital stay. Long periods of living without shelter also put individuals at a greater risk of social isolation and the chance of victimization. The process of resolving unsheltered homelessness is much more complicated and takes longer compared to that for people receiving crisis shelter. It is important to connect people to permanent housing with the right level of services to ensure their success. Housing options must be flexible, client-centered, easily accessible, and paired with support services necessary to help clients remain in housing for the long term. Returning to homelessness after a housing placement is traumatizing for the families and an inefficient use of assistance resources.

The most immediate and urgent need for sheltered and unsheltered homeless is immediate access to housing and a path through which they can gain access to available housing units in the community and exit homelessness. The city has noted reluctance among landlords to rent to individuals or families experiencing homelessness where supports are not in place or where the landlord is not protected from loss. We find that homeless populations first need help finding a landlord who is willing to rent to them, and assistance to navigate the rental market and secure housing immediately. In addition, the homeless need resources to pay the upfront costs needed to move into housing like application fees, deposits, and basic furnishings and household items. Next, homeless populations need financial assistance to pay rent for a period to allow them to stabilize their situation by improving their health, employment, training or education, finding subsidies, etc. Landlords who are willing to lease to those experiencing homelessness will want assurance that they can reasonably mitigate any potential losses by ensuring a rental subsidy is available to maintain any tenant's ability to pay the rent.

While some sheltered and unsheltered homeless are chronically homeless (28%) and/or are living with severe mental illness (24%) and/or substance use disorder (18%), this is a minority part of the overall homeless population. The overwhelming majority of the persons experiencing sheltered and unsheltered homelessness (as much as 70%) represent situational or circumstantial homelessness where a loss of income for a household living paycheck to paycheck, income loss led to being unable to pay their rent/mortgage, and finally, to homelessness. To be sure, the needs of the chronically homeless generally involve finding a home at a shelter, and generally intensive counseling and/or treatment in transitional housing for severe mental illness, substance use, training for basic work skills, home maintenance skills, and how to find a job. In general, a complete case management approach from streets to housing and employment must often be used to ensure these individuals successfully find housing. Below is a list of needs for homeless populations:

- Shelter – Immediate shelter for individuals that provides some privacy, such as separate bedrooms/bathroom units, especially for families, as there exists a gap of 24 units needed to privately house them based on the PIT Count. However, some of these families overlap with domestic/dating violence victims and victims of human trafficking.
- Case Management - Services for homeless individuals placed into housing. This helps to acclimate in a new community and reduce issues with maintaining housing. This provided an individualized housing and service plan for each household that takes into account the specific needs and nuances of that household. The plan would include identification of and coordination in providing needed services, including any necessary information or referral to service providers to help the household stay housed.
- Service Needs - Depend on each individual's or household's circumstances. Each may need assistance in any one or combination of areas, including:
  - Food and nutritional needs;
  - Basic necessities (clothing, personal hygiene products, laundry etc.)
  - Transportation, or assistance in navigating public transportation;
  - Employment, training, workforce, and/or educational needs;
  - Legal needs, to include services on how to deal with a criminal history;
  - Health and dental services;
  - Affordable childcare for households with children;
  - Basic life skills, such as budgeting, working with the landlords and neighbors, household management, conflict resolution, shopping, nutrition, etc., that may have been abandoned due to homelessness;
  - Assistance to obtain any needed and available benefits or housing programs;
  - Internet access;
  - Securing assistance to deal with any required home modifications for individuals with disabilities.
  - Assistance or information to deal with any other basic service needs in order to deal with mental health issues, substance abuse, trauma, PTSD, etc., that may have led to or been initiated during the individual's period of homelessness. These are often required to maintain stable housing. Veterans, in particular, often need assistance to deal with mental health needs, such as PTSD, as a result of the service.

#### Individuals and Families at Risk of Homelessness

Those individuals who are at-risk or otherwise unstably housed typically do not have the same needs as those who are homeless. Those at-risk begin as individuals and families that are already housed and need assistance to ensure that they do not fall into homelessness. Therefore, at-risk populations are not typically in need of housing navigation or housing placement help, but instead need rental assistance to secure their housing which may look like help paying rental fees that they are in arrears on, or future rental fees until their situation stabilizes.

We see there are a large number of households in the San Angelo area that are cost-burdened (housing cost exceeds 30% of income), or severely cost-burdened (housing cost exceeds 50% of income). Residents finding themselves in these situations risk eviction or homelessness if they experience any

form of disruption to their household income or expenditures. Disruptions can include increased costs for food, transportation, healthcare, etc. These households are vulnerable to sudden shocks to their household budget, which can occur for any reason, like job loss or unplanned expenditures for a pandemic, medical emergency, or their vehicle requiring maintenance, which leads to a deepening risk of or literal homelessness. Eviction diversion is an extremely important aspect of assisting this population, since many renters finding themselves in this situation have already had an eviction case filed, and the process has started. In addition to rental assistance, this can also be legal assistance to ensure the tenants are represented during the process.

Individuals and families at risk of homelessness or who are unstably housed may need housing assistance that could vary from eviction assistance, diversion assistance, or rent and utility assistance, in addition to other types of supportive services. Households who need assistance with maintaining or regaining housing to prevent homelessness will benefit from targeted services. However, these services require specialized outreach and engagement services targeted to high-risk populations to ensure those at the highest risk for homelessness are engaged with housing support before experiencing literal homelessness. These populations indeed have several needs that overlap with the needs that homeless individuals require because of their financial situation. These needs appear like the following:

- Case management services geared towards problem-solving for at-risk and unstable housed individuals help to connect those in need with services and benefits that can help improve their situation.
- Service Needs typically involve financial assistance or assistance with basic necessities. At-risk and unstably housed populations may need any one or any combination of the following:
  - Rental and utility assistance, which may include deposits;
  - Food and nutritional needs;
  - Other needs;
    - Necessities (clothing, personal hygiene products, laundry, etc.)
    - Employment, training, workforce, and/or educational needs;
    - Transportation;
    - Legal needs, to include services on eviction diversion;
    - Affordable childcare for households with children;
    - Internet access;
    - Basic life skills, such as budgeting, working with the landlords and neighbors, household management, conflict resolution, shopping, nutrition, etc.;
    - Assistance to obtain any needed and available benefits or housing programs;
    - Securing assistance to deal with any required home modifications for individuals with disabilities.

#### Fleeing or attempting to flee domestic violence or human trafficking

There is only one independently organized shelter throughout San Angelo that assist domestic violence victims, and their family members. In addition to housing accommodations, there are varied additional services provided such as counseling and advocacy assistance. Domestic violence or human trafficking survivors often lack easy access to short-term shelter, as well as, quick access to medical and

psychological services. As such, many of the needs of this group are the same as the homeless population. However, there are unique needs and nuances to this qualifying population.

This population will also often require transitional housing in the intermediate term to stabilize their housing situation until they can learn about and access services needed to overcome housing issues, which may be exacerbated by issues with bad, damaged, or insufficient credit history. Mental health services are critical so that individuals and families may access counseling or other services to deal with the associated trauma. In addition, there are only informal networks to connect survivors to job opportunities. Without economic independence, many survivors are caught in abusive relationships, and the gains they make with traditional social services are not fully realized. To compound matters, when these gains are not fully realized or are later lost, many victims will return to their abuser.

Therefore, housing is the primary concern. Men, women, and children can all be victims, and there are still other needs if the individuals are disabled. Creating better and expanded access to short-term shelter and housing, as well as increasing the supportive services available, could help stabilize this qualifying population. Therefore, the priority needs are as follows:

- Shelter – Immediate shelter for individuals that provides some privacy, such as separate bedrooms/bathroom units, especially for families who have a gap of 24 units and often fall into this category.
- Case management services for victims in this population that are placed in housing. This helps to acclimate the population to the community they have become a part of and to connect them with resources of greatest need. Given the more unique needs of this population, and the required privacy necessary to ensure their abusers cannot find them, a coordinated case management system would allow for an individualized housing and service plan for each household that takes into account their specific needs. The plan would include identification of and coordination in providing needed services, including any necessary information or referral to service providers to help the household stay housed.
- Service Needs depend on each individual's or household's circumstances. Each may need assistance in any one or combination of areas, including:
  - Food and nutritional needs;
  - Basic necessities (clothing, personal hygiene products, laundry, etc.)
  - Transportation, or assistance in navigating public transportation;
  - Employment, training, workforce, and/or educational needs;
  - Legal needs;
  - Health and dental services;
  - Affordable childcare for households with children;
  - Basic life skills, such as like budgeting, working with the landlords and neighbors, household management, conflict resolution, shopping, nutrition, etc. that may have been abandoned due to homelessness;
  - Assistance to obtain any needed and available benefits or housing programs;
  - Internet access;
  - Securing assistance to deal with any required home modifications for individuals with disabilities.



- Assistance or information to deal with any other basic service needs in order to deal with mental health issues rising from trauma and PTSD, etc. This also includes resources to deal with poor, damaged, or insufficient credit history.

### Other Qualifying Populations

Since this group has many similar characteristics and overlaps with individuals and families who are at risk of homelessness their needs were discussed in tandem in that section above. Data and feedback for people of this qualifying population are not necessarily separated from those at risk, as the data does not consider the differing definitions for each HOME-ARP population. However, residents who have been previously homeless or are severely cost burdened will see an enhanced need for financial assistance in a more rapid manner. In this case, the continuation of, or even additional, funding for existing housing services and housing assistance programs is important to the housing stability of these individuals and families. The assistance required by this population would appear to be almost an exact mirror of the at-risk population.

In addition, San Angelo has a lack of quality affordable housing available for residents in need causing cost burdens leading to housing instability. As evidence, 67.4% of all households with extremely-low or very-low-income are renting and living in homes with housing problems. Increasing quality, affordable housing, which includes no severe housing problems that also do not cost burden the tenants, would likely produce the largest impact on this population. There is also a need to assist residents living in unstable housing situations to increase their income, build savings, and acquire assets through additional supportive services in the community, but that is a common issue shared among all of the qualifying populations.

The greatest unmet housing need of qualifying populations is the availability of affordable rental housing. As the table below shows, only 25% of the more than 15,330 rental units in the City are available to households with incomes at or below 50% AMI. The level of need for affordable rental units for households with incomes at or below 50% AMI is more than twice the available units.

### Housing Needs Inventory and Gap Analysis

		Available Units	Level of Need	GAP <i>(units-level of need)</i>
Total Rental Units	15,330			
<=30% AMI		920	2,880	<i>(1,960)</i>
>30% to <=50% AMI		3,045	3,105	<i>(60)</i>
Total <=50% AMI		3,965	5,985	<i>(2,020)</i>

In addition, there are no emergency shelters for the general homeless population in the City of San Angelo. The only emergency shelter is dedicated to temporarily housing victims of domestic violence.

***Identify and consider the current resources available to assist qualifying populations, including congregate and non-congregate shelter units, supportive services, TBRA, and affordable and permanent supportive rental housing:***

Currently available resources considered include non-congregate shelter units; supportive services; tenant-base rental assistance; and affordable housing:

*Non-congregate Shelter Units:* Non-congregate shelter includes emergency housing and rapid re-housing. In January 2022, the Rapid Rehousing program had 12 vouchers with a total of 24 beds available for homeless individuals and families. The Family Shelter dedicated to victims of domestic violence has 70 beds for non-congregate emergency housing.

*Supportive Services:* The City is served by many local and regional organizations offering supportive services to qualifying populations. The 2022-23 CDBG allocation and Continuum of Care RRH grant will fund public service activities serving those individuals experiencing homelessness; Alcohol & Drug Abuse Council for the Concho Valley provides counseling and treatment options for substance abuse; MHMR provides services for those suffering from mental health/mental retardation; West Texas Counseling & Guidance provides mental health services for low-income citizens

*Tenant-based Rental Assistance:* Currently, the City funds Tenant-based Rental Assistance through the MHMR program. In addition, The Housing Authority of San Angelo provides 783 housing vouchers through its Section 8 Rental Assistance program and RRH program provides TBRA for up to 12 families annually.

*Affordable Rental Housing:* There are 917 income-based apartments in San Angelo where households pay rent based on how much they earn. These include LIHTC-funded apartments and other government-subsidized programs. In addition, the Housing Authority of San Angelo reports having 174 Low Rent Public Housing units, and 224 Affordable Housing Apartment units. The City also funds new home construction for up to 6 units annually thru local funds.

***Identify any gaps within the current shelter and housing inventory as well as the service delivery system:***

The City of San Angelo, along with the Continuum of Care (CoC) Balance of State (BoS), the Homeless Coalition, and other agencies, collaborate with non-profit organizations to analyze existing needs to assist in identifying funding gaps and other gaps in services. The Homeless Point in Time Count, organized by the BoS Continuum of Care, annually assesses the characteristics of the homeless population in the county, which includes San Angelo.

There is an estimated need for 85 emergency shelter beds based on the 2022 PIT count. The PIT count found that there were 22 persons in an emergency shelter in the City but 85 unsheltered persons in a variety of situations, including on the street, in makeshift shelters, or in cars, vans, or RVs/campers. There are no emergency shelters nor traditional housing for the general homeless population, including homeless veterans. There is an estimated gap of 795 tenant-based rental assistance vouchers (including 783 Section 8 vouchers and 12 RRH vouchers) for households with income at or below 50% AMI with a cost burden of 50% or greater (paying more than 50% of household income for rent, including utilities).

The number of tenant-based rental assistance vouchers was calculated using HUD CHAS data and is equal to the number of renter households with income at or below 50% AMI and paying more than 50% of household income for rent, including utilities. The number of Affordable Rental Units was calculated using HUD CHAS Data and is equal to the number of renter households paying more than 50% of household income for rent, including utilities. See tables below:

Tenant-based Rental Assistance Gap	
Renter Households with Income at or below 50% AMI paying more than 50% of income for rent, including utilities	2,865
TBRA vouchers available	795
<i>TBRA gap</i>	<i>2,070</i>

Affordable Rental Unit Gap	
Renter Households with Income at or below 30% AMI paying more than 50% of income for rent, including utilities	2,810
Renter Households with Income 30% to 50% AMI paying more than 50% of income for rent, including utilities	1,330
<i>Total Affordable Rental Unit Need</i>	<i>4,140</i>

To identify gaps in the service delivery system, the City relied on its consultation with stakeholders and experience working with the organizations working in the City. The stakeholders believe that the most critical service gaps are in the areas of outreach to the homeless community to provide this demographic with healthcare, case management, landlord/tenant liaison services, substance abuse counseling and treatment, and rent assistance.

The coalition noted the following strengths and gaps in the city's institutional delivery system:

- Strengths:
  - High level of coordination and consultation amongst nonprofit service organizations.
- Gaps:
  - Lack of transportation and job services.
  - Need for increased mental health and substance abuse services.
  - Insufficient rental assistance.
  - Need for more alcohol/drug treatment facilities.
  - Insufficient resources for mortgage and utility assistance, counseling, and financial services.
  - Need for more coordinated case management system.
  - Need more shelters and affordable housing.
  - Need transitional housing.
  - Burdensome rental qualifications for renters seeking affordable housing.

***Identify the characteristics of housing associated with instability and an increased risk of homelessness if the PJ will include such conditions in its definition of “other populations” as established in the HOME-ARP Notice:***

A previous history of homelessness is the chief reason why households often fall into homelessness when they are in a place of housing instability. Generally, homeless assistance is a last resort for households in extreme poverty because these households have few resources and limited connections to others who could offer temporary, emergency support. Additionally, when other care systems, such as hospitals, behavioral health settings, child welfare, and criminal justice systems, are unable to address the reasons why people cannot stay housed, people have no alternative to turning to homeless assistance. Data to identify how people are falling into homelessness must drive and target prevention strategies and policies to address these issues.

Additionally, families with children, or unaccompanied youth who are unstably housed and likely to continue in that state, including those people who are doubled up in other people’s homes because they lack a home of their own, are not considered to be experiencing homelessness by the U.S. Department of Housing and Urban Development (HUD) and are not eligible for its homeless assistance. These same families are, however, considered to be experiencing homelessness by the U.S. Department of Education and are eligible for additional educational services and support. People are considered to be “at risk of homelessness” if they are losing their primary nighttime residence, which may include a motel or hotel or a doubled-up situation, within the next 14 days, and they lack the resources or support networks to remain in housing.

***Identify priority needs for qualifying populations:***

HOME-ARP qualifying populations often have many competing needs. The needs overlap but also vary amongst these populations. The following information covers the priority needs of each of the qualified populations.

Sheltered and Unsheltered Homeless Populations

Priority needs of this population center on housing. Immediate housing is typically the most immediate need, with access to healthcare, counseling, and basic necessities. The City of San Angelo identifies the following as priority needs for homeless populations.

*Immediate Housing Services*— Moving homeless populations from the streets and into shelters is of primary importance since getting people sheltered is the first step to moving them from homeless to permanent housing. Adequate functioning shelters can assist with this.

*Support Services* – This includes primarily a case management system for the identification of homeless individuals and induction into a system that assists and directs them to appropriate resources, benefits, and assistance and moves them from the streets back to permanent housing, health, and employment. This category also includes items like healthcare, dental care, mental health access, childcare, and housing counseling.

*Housing Assistance* – Individuals in this category need assistance to find housing and landlords that will rent to them, and financial assistance with application fees, deposits, and rent and utility payments until they can more ably stand on their own. Based on feedback, transitional housing would significantly benefit this population, though it is not an approved HOME-ARP activity.

*Basic Necessities* – This includes items like basic household furnishings, personal hygiene items, and other items as may be necessary to promote housing stability.

As a subset of this population, many veterans are tasked with overcoming the burdens of war by themselves. Veterans often find themselves homeless due to a lack of knowledge regarding existing resources or a lack of access caused by transportation and other problems. The city hopes to partner with the Housing Authority of San Angelo to provide assistance and end veteran homelessness.

#### Individuals and Families at Risk of Homelessness

The city finds that at-risk and unstably housed populations also require housing assistance. Those individuals and families who are cost burdened and/or have rentals that have problems fall into homelessness as a result of their inability to pay rental fees, utilities, or basic household necessities. Priority needs here would include services that keep these individuals or families housed, such as:

*Housing Assistance* – Financial resources to assist the population in paying their rent and/or utilities for a period.

*Support Services* – Case management that focuses on, but is not limited to, connecting the individual or family to resources to address their housing challenges or barriers to housing.

#### Fleeing or attempting to flee domestic violence or human trafficking

For persons fleeing or attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking, priority needs would mirror those of homeless populations, since many of the population find themselves without a permanent home. These needs include those of homeless populations and the at-risk and unstably housed population. However, past immediate housing being the top priority concerns will be situational and individualized. There may be additional challenges for this population, given the violence and property damage that can ensue from landlords who lease to tenants of this background.

The City of San Angelo identifies and prioritizes families or individuals of this qualifying population. This high-risk population needs increased safety measures to minimize the risk of returning to unsafe residential environments. This qualified population has a critical need for temporary shelter for safe harboring and supportive services to help them transition to permanent supportive housing. These families and individuals also need supportive services to assist them like legal advocacy, childcare, employment services, and case management. There is a distinct need for ADA accessible and individual rooms to accommodate individuals of any gender, and families.

*Immediate Housing Services*– Moving the population out of danger into a safe environment. Adequate

functioning shelters that provide individual household units that can support women, men, and/or families can assist with this.

*Support Services* – This includes primarily a case management system for induction into a system that assists and directs them to appropriate resources, benefits, and assistance and moves them from a dangerous environment into a safe and permanent home, good mental and physical health, and employment. The system needs to be crafted to respect privacy and security concerns. This category also includes items like healthcare, dental care, mental health access, childcare, and housing counseling.

*Housing Assistance* – Individuals in this category need assistance to find housing and landlords that will rent to them, given the security and potential for property damage if their abuser finds them. This category includes financial assistance with application fees, deposits, and rent and utility payments until they can more ably stand on their own. Based on feedback, transitional housing would significantly benefit this population, though it is not an approved HOME-ARP activity.

*Basic Necessities* – This includes items like basic household furnishings, personal hygiene items, and other items as may be necessary to promote housing stability.

#### Other Qualifying Populations

The priority needs of this population are highly similar to those needing assistance to prevent homelessness or those populations at risk of homelessness, as discussed previously. Again, this population shares many characteristics with the at-risk population. Therefore, the priority needs appear the same below:

*Housing Assistance* – Financial resources to assist the population in paying their rent or utilities for a period.

*Support Services* – Case management that focuses on, but is not limited to, connecting the individual or family to resources to address their housing challenges or barriers to housing.

The city recognizes that the priority needs of each population above are not all-encompassing and that there are additional needs.

#### ***Explain how the level of need and gaps in its shelter and housing inventory and service delivery systems based on the data presented in the plan were determined:***

The gaps in services and programs needed to provide shelter, housing, and services were determined using data from multiple sources. The level of need for unsheltered and sheltered households experiencing homelessness was determined by evaluating the number of unsheltered households and the level of resources available to adequately house the families or individuals with permanent supportive housing and critical long-term supportive services to achieve housing stability. For households that are currently housed but have challenges maintaining their home, the level of need was measured by the amount of inventory that had affordable, safe, and adequate living conditions and the

number of renter households that are experiencing severe housing cost burdens.

### ***HOME-ARP Activities***

The City will solicit applications from developers, service providers, and/or nonprofits to administer eligible activities and/or develop shelter and housing. An RFP will be issued. The RFP will, at a minimum, specify eligible activities, eligible applicants, minimum and maximum funding amounts, and application thresholds, and will provide instructions on how to submit a proposal.

### **Use of HOME-ARP Funding**

	<b>Funding Amount</b>	<b>Percent of the Grant</b>	<b>Statutory Limit</b>
Supportive Services	\$ 100000		
Acquisition and Development of Non-Congregate Shelters			
Tenant Based Rental Assistance (TBRA)	\$ 400755		
Development of Affordable Rental Housing	\$554410		
Non-Profit Operating			5%
Non-Profit Capacity Building			5%
Administration and Planning	\$ 55000	4.9 %	15%
<b>Total HOME ARP Allocation</b>	<b>\$ 1110165</b>		

### ***Rationale for Uses of HOME-ARP Funding***

The need for emergency shelter beds and permanent affordable housing is growing throughout the City of San Angelo. There are currently no emergency shelter beds available within the City, with the exception of the Family Shelter, which is dedicated to providing shelter for those fleeing domestic violence. During the consultation process, many participants believed that these two issues were a high need but discounted the emergency shelter option given the cost of the development and then the operation of a shelter. Consultations also indicated that housing homeless veterans and providing case management were highly achievable and of high priority. This plan allocates \$554,410 towards the development of affordable housing with a homeless veteran preference. City leaders also support the plan to end veteran homelessness since they understand ending homelessness, in general, is a very difficult task that requires extensive resources but focusing on this subset of homelessness, can provide tangible results for the City and the homeless population.

To help address the unmet needs of qualifying populations, tenant-based rental assistance (TBRA) will be provided to those at risk of becoming homeless, individuals fleeing or attempting to flee domestic violence or human trafficking, and other qualifying populations identified in this plan. The most recent data available from HUD estimates that there are 2,790 households with income at or below 50% AMI and paying more than 50% of household income for rent, including utilities. This population is at risk of homelessness and would benefit from tenant-based rental assistance. The City currently funds TBRA for special needs in its annual HOME allocation, but those funds target those suffering from mental health/mental retardation. This plan allocates \$400,755 toward the TBRA program as a homeless prevention strategy. The City will oversee and manage the

TBRA program.

The need for supportive services was called out in the consultation process. This plan allocates \$100,000 towards supportive services and case management of homeless veteran participants. The local Public Housing Authority has expressed interest in participating and providing long-term case management for homeless veterans and leveraging HUD VASH funds to support the program.

### ***HOME-ARP Housing Production Goals***

The City estimates it will rehabilitate an existing structure that will provide 10 to 15 affordable housing units with the funds allocated by this plan, with 8 units dedicated to homeless veterans with the goal of ending veteran homelessness.

### ***Preferences***

The City of San Angelo will provide preferences for homeless veterans through the affordable housing component. According to the last 5 PIT counts, there were 6 homeless veterans at any given time, with 12 being the highest count. The City plans on funding the renovation of a 14-unit apartment complex to increase the affordable housing stock with 8 units dedicated to veteran homeless with a goal of ending veteran homelessness in the City, a high priority to the community and City leaders. The remaining units will be available to homeless individuals that do not meet the preference criteria.

Other qualifying populations will be assisted thru the TBRA component of the ARP plan, including individuals at risk of being homeless, those fleeing or attempting to flee domestic violence or human trafficking, and other qualifying populations identified in this plan.

### ***HOME-ARP Refinancing Guidelines***

The City does not plan to use HOME-ARP funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds. Therefore, refinancing guidelines pursuant to 24 CFR 92.206(b) are not applicable to this HOME-ARP Allocation Plan.



## HOME-ARP CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the participating jurisdiction certifies that:

**Affirmatively Further Fair Housing** --The jurisdiction will affirmatively further fair housing pursuant to 24 CFR 5.151 and 5.152.

**Uniform Relocation Act and Anti-displacement and Relocation Plan** --It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, (42 U.S.C. 4601-4655) and implementing regulations at 49 CFR Part 24. It will comply with the acquisition and relocation requirements contained in the HOME-ARP Notice, including the revised one-for-one replacement requirements. It has in effect and is following a residential anti-displacement and relocation assistance plan required under 24 CFR Part 42, which incorporates the requirements of the HOME-ARP Notice. It will follow its residential anti-displacement and relocation assistance plan in connection with any activity assisted with funding under the HOME-ARP program.

**Anti-Lobbying** --To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

**Authority of Jurisdiction** --The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations and program requirements.

**Section 3** --It will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u) and implementing regulations at 24 CFR Part 75.

**HOME-ARP Certification** --It will use HOME-ARP funds consistent with Section 3205 of the American Rescue Plan Act of 2021 (P.L. 117-2) and the CPD Notice: *Requirements for the Use of Funds in the HOME-American Rescue Plan Program*, as may be amended by HUD, for eligible activities and costs, including the HOME-ARP Notice requirements that activities are consistent with its accepted HOME-ARP allocation plan and that HOME-ARP funds will not be used for prohibited activities or costs, as described in the HOME-ARP Notice.

DocuSigned by:

Daniel Valenzuela

32F9587237A9429...

Signature of Authorized Official

10/10/2022 | 9:22 AM CDT

Date

City Manager

Title

**Application for Federal Assistance SF-424**

\* 1. Type of Submission:

- ☐ Preapplication  
☒ Application  
☐ Changed/Corrected Application

\* 2. Type of Application:

- ☒ New  
☐ Continuation  
☐ Revision

\* If Revision, select appropriate letter(s):

\* Other (Specify):

\* 3. Date Received:

09/13/2022

4. Applicant Identifier:

5a. Federal Entity Identifier:

5b. Federal Award Identifier:

M21-MP480224

**State Use Only:**

6. Date Received by State:

7. State Application Identifier:

**8. APPLICANT INFORMATION:**

\* a. Legal Name: City of San Angelo

\* b. Employer/Taxpayer Identification Number (EIN/TIN):

75-6000659

\* c. UEI:

KZC2VLA6F2P9

**d. Address:**

\* Street1: 72 W College Avenue

Street2:

\* City: San Angelo

County/Parish:

\* State: TX: Texas

Province:

\* Country: USA: UNITED STATES

\* Zip / Postal Code: 76903-5814

**e. Organizational Unit:**

Department Name:

Division Name:

**f. Name and contact information of person to be contacted on matters involving this application:**

Prefix:

Mr.

\* First Name:

Robert

Middle Name:

\* Last Name:

Salas

Suffix:

Title: Director

Organizational Affiliation:

\* Telephone Number: 325-655-0824

Fax Number: 325-481-2628

\* Email: robert.salas@cosatx.us

**Application for Federal Assistance SF-424****\* 9. Type of Applicant 1: Select Applicant Type:**

C: City or Township Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

\* Other (specify):

**\* 10. Name of Federal Agency:**

U.S. Department of Housing and Urban Revelopment

**11. Catalog of Federal Domestic Assistance Number:**

14-239

CFDA Title:

HOME Investment Partnership Program - American Rescue Plan

**\* 12. Funding Opportunity Number:**

FN-

\* Title:

HOME ARP

**13. Competition Identification Number:**

Title:

**14. Areas Affected by Project (Cities, Counties, States, etc.):**

Add Attachment

Delete Attachment

View Attachment

**\* 15. Descriptive Title of Applicant's Project:**

Renovation of facility to provide non-congregate shelter for homeless veterans and homeless prevention through tenant based rental assistance.

Attach supporting documents as specified in agency instructions.

Add Attachments

Delete Attachments

View Attachments

**Application for Federal Assistance SF-424****16. Congressional Districts Of:**

\* a. Applicant

11

\* b. Program/Project

11

Attach an additional list of Program/Project Congressional Districts if needed.

Add Attachment

**17. Proposed Project:**

\* a. Start Date:

10/01/2021

\* b. End Date:

09/30/2030

**18. Estimated Funding (\$):**

* a. Federal	1,110,165.00
* b. Applicant	0.00
* c. State	0.00
* d. Local	0.00
* e. Other	0.00
* f. Program Income	0.00
* g. TOTAL	1,110,165.00

**\* 19. Is Application Subject to Review By State Under Executive Order 12372 Process?**☐ a. This application was made available to the State under the Executive Order 12372 Process for review on☐ b. Program is subject to E.O. 12372 but has not been selected by the State for review.☒ c. Program is not covered by E.O. 12372.**\* 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)**☐ Yes☒ No

If "Yes", provide explanation and attach

Add Attachment

**21. \*By signing this application, I certify (1) to the statements contained in the list of certifications\*\* and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances\*\* and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 18, Section 1001)**

☒ \*\* I AGREE

\*\* The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

**Authorized Representative:**

Prefix:

\* First Name:

Daniel

Middle Name:

\* Last Name:

Valenzuela

Suffix:

\* Title:

City Manager

\* Telephone Number:

325-657-4241

Fax Number:

\* Email:

daniel.valenzuela@cosatx.us

\* Signature of Authorized Representative:

DocuSigned by:

Daniel Valenzuela

32F9587237A9429

\* Date Signed:

10/10/2022

9:22 AM CD

**ASSURANCES - NON-CONSTRUCTION PROGRAMS**

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0040), Washington, DC 20503.

**PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.**


**NOTE:** Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the awarding agency. Further, certain Federal awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant, I certify that the applicant:

1. Has the legal authority to apply for Federal assistance and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project cost) to ensure proper planning, management and completion of the project described in this application.
2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, through any authorized representative, access to and the right to examine all records, books, papers, or documents related to the award; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
3. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
4. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
5. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards for merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
6. Will comply with all Federal statutes relating to nondiscrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. §§1681-1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29 U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended, relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee- 3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statute(s) under which application for Federal assistance is being made; and, (j) the requirements of any other nondiscrimination statute(s) which may apply to the application.
7. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal or federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
8. Will comply, as applicable, with provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.



9. Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333), regarding labor standards for federally-assisted construction subagreements.
10. Will comply, if applicable, with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
11. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of Federal actions to State (Clean Air) Implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).
12. Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.
13. Will assist the awarding agency in assuring compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470), EO 11593 (identification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 U.S.C. §§469a-1 et seq.).
14. Will comply with P.L. 93-348 regarding the protection of human subjects involved in research, development, and related activities supported by this award of assistance.
15. Will comply with the Laboratory Animal Welfare Act of 1966 (P.L. 89-544, as amended, 7 U.S.C. §§2131 et seq.) pertaining to the care, handling, and treatment of warm blooded animals held for research, teaching, or other activities supported by this award of assistance.
16. Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
17. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
18. Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
19. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL <small>DocuSigned by:</small>  <small>32F9587237A9429...</small>	TITLE City Manager
APPLICANT ORGANIZATION City of San Angelo	DATE SUBMITTED 10/10/2022   9:22 AM CDT

## ASSURANCES - CONSTRUCTION PROGRAMS

OMB Number: 4040-0009

Expiration Date: 02/28/2025

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0042), Washington, DC 20503.

**PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.**

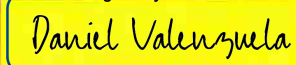
**NOTE:** Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the Awarding Agency. Further, certain Federal assistance awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant, I certify that the applicant:

1. Has the legal authority to apply for Federal assistance, and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project costs) to ensure proper planning, management and completion of project described in this application.
2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, the right to examine all records, books, papers, or documents related to the assistance; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
3. Will not dispose of, modify the use of, or change the terms of the real property title or other interest in the site and facilities without permission and instructions from the awarding agency. Will record the Federal awarding agency directives and will include a covenant in the title of real property acquired in whole or in part with Federal assistance funds to assure non-discrimination during the useful life of the project.
4. Will comply with the requirements of the assistance awarding agency with regard to the drafting, review and approval of construction plans and specifications.
5. Will provide and maintain competent and adequate engineering supervision at the construction site to ensure that the complete work conforms with the approved plans and specifications and will furnish progressive reports and such other information as may be required by the assistance awarding agency or State.
6. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
7. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
8. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards of merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
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SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL DocuSigned by:  32F9587237A9429...	TITLE City Manager
APPLICANT ORGANIZATION City of San Angelo	DATE SUBMITTED 10/10/2022   9:22 AM CDT

# Standard-Times

PART OF THE USA TODAY NETWORK

CITY OF SAN ANGELO  
301 E BEAUREGARD AVE  
SAN ANGELO TX 76903--592

<u>Account</u>	<u>AD#</u>	<u>Net Amount</u>	<u>Tax Amount</u>	<u>Total Amount</u>	<u>Payment Method</u>	<u>Payment Amount</u>	<u>Amount Due</u>
1250532	0005418484	\$538.00	\$0.00	\$538.00	Credit Card	\$0.00	\$538.00

Sales Rep: OMedrano

Order Taker: OMedrano

Order Created 09/16/2022

<u>Product</u>	<u># Ins</u>	<u>Start Date</u>	<u>End Date</u>
SAS-gosanangelo.com	1	09/20/2022	09/20/2022
SAS-San Angelo Standard-Times	1	09/20/2022	09/20/2022

\* ALL TRANSACTIONS CONSIDERED PAID IN FULL UPON CLEARANCE OF FINANCIAL INSTITUTION

**Public Notice City of San Angelo  
2021 Annual Action Plan  
Substantial Amendment**

The CITY OF SAN ANGELO COMMUNITY AND HOUSING SUPPORT DEPARTMENT will hold a Public Hearing on Tuesday, October 4, 2022, at 8:30 am, which authorizes an amendment to the FY 2021 Annual Action Plan for the purpose of accepting an award of HOME Investment Partnership American Rescue Plan funds (HOME ARP) made available to the City of San Angelo through the U.S. Department of Housing and Urban Development (HUD) to assist individuals or households who are homeless, at risk of homelessness, and other vulnerable populations by providing housing, rental assistance, supportive services, and non-congregate shelter to reduce homelessness and increase housing stability across the country. This public hearing follows a public comment period that commences on Tuesday, September 20, 2022, and will conclude on Tuesday, October 4, 2022. Residents and other interested parties are invited to provide comments at the City Council Meeting at 8:30 am on Tuesday, October 4, 2022, at the McNease Convention Center located at 501 Rio Concho Drive, San Angelo, Texas, 76903. Residents may also submit comments to the Community and Housing Support Department ("CHS") by emailing Robert.Salas@cosatx.us. Under the City of San Angelo's Annual Action Plan, which includes guidance for grant funding the City receives from HUD, the addition of HOME ARP funding requires an amendment to the 2021 Annual Action Plan.

**PROPOSAL:** The Community and Housing Support Department will amend the 2021 Annual Action Plan by anticipating and appropriating HOME ARP Grant funds from the U.S. Department of Housing and Urban Development in the amount of One Million One Hundred Ten Thousand One Hundred Sixty-Five Dollars and Zero Cents (\$1,110,165.00). From this award, \$455,755.00 will be used for the City's Tenant Based Rental Assistance Program for homeless prevention, and \$654,410 will be awarded to the Housing Authority of San Angelo for the renovation of facilities and case management to assist veterans who are homeless. This notification addresses a substantial amendment to the FY 2021 Annual Action Plan accepting an additional award of HOME Investment Partnership American Rescue Plan Program Funds made available to the City of San Angelo through the U.S. Department of Housing and Urban Development. For additional information, please contact Community

please contact Community  
and Housing Support at  
(325) 655-08024.

## **Public Notice City of San Angelo**

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