



# HOME Investment Partnerships Program

## American Rescue Plan

Substantial Amendment to  
2021 Annual Action Plan

# HOME-ARP ALLOCATION PLAN

March 2023



## HOME-ARP ALLOCATION PLAN

HOME Investment Partnerships (HOME) Program  
American Rescue Plan

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## INTRODUCTION

The City of Orange's HOME-American Rescue (ARP) Allocation Plan describes how the City of Orange engaged in the consultation and public participation process as part of the Plan's development and requirements. It outlines how the City will use HOME-ARP funds to address the needs of qualifying populations defined as persons who are: (1) homeless, as defined in section 103(a) of the McKinney-Vento Homeless Assistance Act, as amended (42 U.S.C.11302(a)) ("McKinney-Vento"); (2) at risk of homelessness, as defined in section 401 of McKinney-Vento; (3) fleeing, or attempting to flee domestic violence, dating violence, sexual assault, stalking, or human trafficking; (4) part of other populations where providing supportive services or assistance would prevent a family's homelessness or would serve those with the greatest risk of housing instability; or (5) veterans and families that include a veteran family member that meet the criteria in one of (1)-(4) above.

The City will receive **\$1,655,186** in HOME-ARP funding to be used in accordance with the HOME-ARP Guidelines and as described in this Allocation Plan.

The eligible activities for HOME-ARP activities are as follows:

1. Administration and Planning Costs;
2. Development of Rental Housing (Acquisition, Rehabilitation, Construction);
3. Development of Non-Congregate Shelter (Acquisition, Rehabilitation, Construction);
4. Tenant-Based Rental Assistance (TBRA);
5. Supportive Services; and
6. Nonprofit Operating and Capacity Building Assistance.

The contents of this plan will address how the City of Orange proposes to use its HOME-ARP Funds in accordance with the eligible activities.

The following are the major components addressed in this plan:

1. Consultation;
2. Public Participation;
3. Needs Assessment and Gaps Analysis;
4. Identification of HOME-ARP Activities;
5. HOME-ARP Production Goals;

## CONSULTATION

The City of Orange undertook an extensive consultation process to encourage public participation in the development of its HOME ARP-Allocation Plan. The consultation meetings helped inform this HOME ARP-Allocation Plan by providing additional information and data on the four qualifying populations. The consultations also included one-on-one interviews with the qualifying population

to assess needs and determine the gaps in services. Through the consultations, the City was able to identify gaps in shelters, housing, supportive services and other service delivery systems. Most importantly, the City identified potential collaborations for administering HOME-ARP eligible activities.

In accordance with the HOME-ARP Guidelines, the City consulted with the following agencies before developing its HOME-ARP allocation plan:

- Continuum of Care (CoC) agencies serving the jurisdiction's geographic area;
- Homeless service providers;
- Domestic violence service providers;
- Veterans' groups;
- Public housing agencies (PHAs);
- Public agencies that address the needs of the qualifying populations; and
- Public or private organizations that address fair housing, civil rights, and the needs of persons with disabilities.

### Stakeholder Consultation

The HOME-ARP Allocation Plan was developed following an extensive consultation and outreach effort. The City of Orange conducted extensive outreach activities beginning October 13, 2022. The City held over seven (7) consultation meetings to engage stakeholder groups in the process of its engagement efforts. The consultation meetings were held as follows:

- Consultation Meeting #1 – Virtual Meeting  
October 13, 2022, 7:00 p.m.
- Consultation Meeting #2 – Virtual Meeting  
October 18, 2022, 6:00 p.m.
- Consultation Meeting #3 – Weimer Room, 300 E. Chapman Avenue  
October 25, 2022, 6:00 p.m.
- Consultation Meeting #4 – Virtual Meeting  
October 27, 2022, 7:00 p.m.
- Consultation Meeting #5 – Virtual Meeting  
November 1, 2022, 4:00 p.m.
- Consultation Meeting #6 – Handy Park, 2143 E. Oakmont Avenue  
November 3, 2022, 6:00 p.m.
- Consultation Meeting #7 – El Camino Park, 400 N. Main Street  
November 10, 2022, 7 p.m.

In addition, fourteen (14) one-on-one interviews were held with homeless advocates, service providers, internal and external stakeholders including City staff, continuum of care partners, fair housing agencies, and individuals from the qualifying populations beginning in November 2022. The consultation meetings with stakeholders were held virtually and in person. Community Development staff also offered one-on-one consultations to accommodate individuals unable to attend the consultation meetings. For a complete list, please refer to the table below.

The interviews were conducted by staff from the City's Community Development Department and Community Services Department.

The consultations provided attendees with the HOME-ARP Program background, funding availability, eligible uses of funds, and the range of eligible activities to address the needs of the qualifying populations. The consultations were an essential part of assessing the needs of all the qualifying populations because they provided an opportunity to gather data maintained by other organizations.

Through the consultations, the City of Orange:

- Gathered data to understand the needs of the four qualifying populations;
- Identified gaps in the shelter, housing, or service delivery systems;
- Determined eligible activities currently occurring within the City of Orange; and
- Identified potential collaborations for administering HOME-ARP eligible activities.

The consultation meetings with the stakeholders were advertised consistent with the City of Orange's Citizen Participation Plan. Email communication was also sent to stakeholders. The outreach effort included advertisements via the City's website and social media, flyers at City Hall Department counters and the Main Library, and on City monitors in at the City Clerk's Office and Community Services Department. Meetings were also advertised on the City's channel 3 stations.

### Method of Outreach

Method of Outreach	Date	Target of Outreach
Flyers at: <ul style="list-style-type: none"><li>• Community Development Department</li><li>• City Clerk Office</li><li>• Orange Main Library</li><li>• Friends Church</li></ul>	October 13, 2022 – November 10, 2022	<ul style="list-style-type: none"><li>• City Residents</li><li>• Community Stakeholders</li><li>• Elected Officials</li></ul>

<ul style="list-style-type: none"> <li>Youth Centers of Orange</li> </ul>		
City of Orange Official Website	October 11, 2022 - January 10, 2023	<ul style="list-style-type: none"> <li>City Residents</li> <li>Community Stakeholders</li> <li>Elected Officials</li> </ul>
Social media platforms: <ul style="list-style-type: none"> <li>City of Orange</li> <li>The HUB OC</li> </ul>	October 13, 2022-November 10, 2022	<ul style="list-style-type: none"> <li>City residents</li> <li>Community Stakeholders</li> <li>Elected officials</li> </ul>
Advertisement Monitors: <ul style="list-style-type: none"> <li>Community Services</li> <li>City Clerk</li> </ul>	October 13, 2022- November 10, 2022	<ul style="list-style-type: none"> <li>City Residents</li> <li>Community Stakeholders</li> <li>Elected Officials</li> </ul>
Direct email meeting invitation	Starting October 1, 2022	<ul style="list-style-type: none"> <li>Continuum of Care Service Providers</li> <li>Homeless Services Providers</li> <li>Local Hospitals</li> <li>Fair Housing Agencies</li> <li>Food Service Providers</li> <li>Local Partners (ie. Starbucks, Full Circle, City of Orange Community Services Department).</li> <li>CDBG Committee P</li> <li>Planning Commission Members</li> <li>Elected Officials</li> </ul>
City's Channel 3 Station	Starting October 13, 2022 – November 10, 2022	<ul style="list-style-type: none"> <li>City Residents</li> <li>Community Stakeholders</li> <li>Elected Officials</li> </ul>

One-on-One Interviews	Starting October 1, 2022	<ul style="list-style-type: none"> <li>Targeted recipients</li> <li>Providers</li> </ul>
Public Notice	Starting December 1, 2022	Community at Large
Push Notifications of Meetings	Starting October 1, 2022	Subscribers
The HUB OC newsletter	October, November	Subscribers

### Organizations Consulted by Type and Method

The following table includes a list of outreach methods, the date of the meeting and the targeted audience.

Agency/Org Consulted	Type of Agency/Org	Method of Consultation
<b>CONTINUUM OF CARE AGENCIES (COC)</b>		
<b>Coalition of OC Community Health</b>	Supports needs of qualifying populations through supportive services, education, advocacy, and resources	Virtual stakeholder meetings on 10/13/22, 10/18/22  Did not participate.
<b>Orange County Health Care Agency - County of Orange Social Services</b>	Planning, implementing, operating social services	One-on-one in-person consultation on 11/9/22
<b>Orange County Health OC Outreach and Engagement (OC O&amp;E)</b>	Care coordinator, case management, and assistance to physical health, behavioral health, housing, and other supportive services	Virtual stakeholder meetings on 10/13/22, 10/18/22  One-on-one in-person consultation on 11/9/22
<b>HOMELESS SERVICE PROVIDERS</b>		



<b>The HUB – Homeless Resource Center (HRC) Administrator</b>	Local non-profit; qualifying population service provider, clothing provider through their thrift store, and youth services through the Youth Centers of Orange	Virtual stakeholder meetings 10/13/22, 10/18/22, 10/27/22, 11/1/22  In-person stakeholder meeting 10/25/22, 11/10/22
<b>Abound Food</b>	Prepare and deliver meals to the qualifying population	Virtual stakeholder meeting 10/13/22, 10/18/22  Did not participate.
<b>HomeAid</b>	Family care and emergency shelter	Virtual stakeholder meetings 10/13/22, 10/18/22
<b>Feeding Freedom</b>	Food service provider to qualifying population	Virtual stakeholder meeting 10/13/22, 10/18/22  Did not participate.
<b>Helping Hands</b>	Service provider to qualifying population	Virtual stakeholder meeting 10/13/22, 10/18/22  Did not participate.
<b>Helping Homeless Companions</b>	Pet services provider: baths, medical, vaccinations, food, supplies	Invited to virtual stakeholder meetings 10/13/22, 10/18/22  One-on-one in-person interview on 11/9/22
<b>Hospital Association of S. California</b>	Service provider	Invited to virtual stakeholder meeting 10/13/22, 10/18/22  Did not participate.

<b>Hurt Family Clinic</b>	Health service provider	Invited to virtual stakeholder meeting 10/13/22, 10/18/22  Did not participate.
<b>Lestonacc</b>	Medical care and vision services	Invited to virtual stakeholder meeting 10/13/22, 10/18/22  Phone consultation on 11/17/22
<b>Love Orange</b>	Community Service Provider	Invited to virtual stakeholder meeting 10/13/22, 10/18/22
<b>Trellis</b>	Service Provider	Virtual stakeholder meeting 10/13/22, 10/18/22  Did not participate.
<b>Clothing the Homeless</b>	Clothing provider for the homeless	Virtual stakeholder meeting 10/13/22, 10/18/22  Did not participate
<b>Sisters of St. Josephs</b>	Service Provider	Virtual meeting on 10/27/22
<b>Assurance and American Assistance</b>	Provide free mobile devices to qualifying population	One-on-one in-person interview on 11/15/22
<b>Stay Connect.us</b>	Provide free mobile devices to qualifying population	One-on-one in-person interview on 11/9/22
<b>Full Circle</b>	Provides clothing assistance to the qualifying population	Virtual stakeholder meeting 10/18/22
<b>Youth Centers of Orange</b>	Provide child-care assistance to the qualifying population	Virtual stakeholder meeting on 10/18/22

<b>DOMESTIC VIOLENCE SERVICE PROVIDERS</b>		
<b>HomeAid</b>	Family care and emergency shelter	Virtual stakeholder meeting 10/18/22
<b>Coalition of OC Community Health</b>	County of Orange Continuum of Care	Virtual stakeholder meeting 10/13/22, 10/18/22  Did not participate.
<b>Volunteers of America</b>	Offers programs for vulnerable populations including domestic violence victims and veterans and their families	Virtual stakeholder meetings on 10/13/22, 10/18/22  One-on-one in-person consultation on 11/15/22
<b>VETERANS' GROUPS</b>		
<b>Veterans of OC</b>	Veteran's Advocacy Group	Invited to virtual stakeholder meetings on 10/13/22, 10/18/22  Did not participate.
<b>FAIR HOUSING SERVICE AGENCIES</b>		
<b>Fair Housing Foundation</b>	Housing Advocacy	Virtual stakeholder meetings on 10/13/22, 10/18/22  Phone consultation on 11/17/22
<b>PUBLIC AGENCIES THAT ADDRESS NEEDS OF QUALIFYING POPULATIONS</b>		
<b>CDBG Program Committee</b>	City of Orange Federal Funding Board of Review	Virtual stakeholder meetings on 10/13/22, 10/18/22

<b>Orange Police Department (HEART Team, Bike Team, Homeless Outreach Specialists)</b>	Referrals and assistance to homeless individuals in the City of Orange	Virtual Stakeholder Meeting 10/13/22, 10/18/22, 11/1/22
<b>City of Orange Community Services Department</b>	Oversee operations and services to homeless community in the city	Virtual stakeholder Meeting 10/13/22, 10/18/22, 11/1/22  In-person stakeholder meetings on 11/3/22 and 11/10/22
<b>OC Housing and Community Development</b>	Oversee grants for housing and homeless services	Virtual stakeholder meetings on 10/13/22, 10/18/22, 12/9/22
<b>Orange County Health Care Agency - County of Orange Social Services</b>	Planning, implementing, operating social services	Virtual stakeholder meetings on 10/13/22, 10/18/22  One-on-one in-person consultation on 11/9/22
<b>Orange County Health OC Outreach and Engagement (OC O&amp;E)</b>	Care coordinator, case management, and assistance to physical health, behavioral health, housing, and other supportive services	Virtual stakeholder meetings on 10/13/22, 10/18/22  One-on-one in-person consultation on 11/9/22
<b>AFFORDABLE AND SPECIAL NEEDS HOUSING PROVIDERS</b>		
<b>Orange Housing Development Corporation (OHDC)</b>	CHDO	Virtual stakeholder meetings on 10/13/22, 10/18/22  Did not participate.
<b>C&amp;C Development</b>	Affordable housing developer	Virtual stakeholder meetings on 10/13/22, 10/18/22  Did not participate.

<b>Acacia Housing Advisors</b>	Affordable housing developer	Virtual stakeholder meeting on 10/18/22
<b>Mercy Housing</b>	Affordable housing developer	Virtual stakeholder meetings on 10/13/22, 10/18/22  Did not participate.
<b>OC Housing Authority</b>	Housing choice voucher administrator	Virtual stakeholder meetings on 10/13/22, 10/18/22  Direct request for interview on 11/28/22

### Summary of Feedback Received from Consulted Organizations

Through its consultation process with agencies that serve the qualifying populations in the City of Orange and the region, overwhelming support was voiced for **supportive services** for the four HOME-ARP qualifying populations in the City of Orange.

A great need was also expressed for **non-congregate shelters** to house the qualifying populations.

The development of **affordable housing** was referenced as the most significant issue facing the unsheltered population. There is a lack of affordable housing in the County of Orange, as well as a trend of rising rents over the past few years. The lack of affordable housing options creates an obstacle to moving those at risk or experiencing homelessness from shelter to permanent housing. Long waiting periods for shelters and affordable housing compound the situation. The issues are further compounded by an individual's creditworthiness and stability.

Another recurring theme is that most landlords are not accepting Section 8 vouchers as they do not reflect the current 'market' value of their units and landlords also do not want to deal with the red tape of the program when there are tenants willing to pay the higher rents. The program is not keeping pace with rising rents or inventory. However, to further assist with affordable rents, **tenant-based rental assistance (TBRA)** was also discussed as a program that could complement the development of affordable rental housing.

Additional feedback received is found in **Appendix #A**.

### PUBLIC PARTICIPATION



In accordance with the HOME-ARP Allocation Plan Guidelines, the City of Orange provided for and encouraged citizen participation in the development of the HOME-ARP allocation plan. Before submission of the plan, the City provided residents with reasonable notice and an opportunity to comment on the proposed Draft HOME-ARP Allocation Plan of **no less than 15 calendar days** as follows:

- **Public comment period: From February 23, 2023, through March 27, 2023**
- **Public Hearing: March 28, 2023**

### **Efforts to Broaden Public Participation**

To allow for additional comment and feedback, the City provided residents the opportunity to comment on two separate occasions from **December 1, 2022, through December 19, 2022**, and held a second **Public hearing on January 10, 2023**, during the development of the HOME-ARP allocation plan. In order to include accessibility accommodation language in the notice, the City re-noticed the HOME-ARP Public Review Period, for **30-days from February 9, 2023 – March 11, 2023** to allow more opportunity for public review and comment.

Furthermore, the City held a Public Hearing on **February 14, 2023**, but continued the hearing to March 28, 2023 for the Substantial Amendment to the 2021-2022 Action Plan in to add accessibility language to the notice. The first review period of the Substantial Amendment to integrate the HOME-ARP Allocation Plan was held from **January 12, 2023 – February 11, 2023**. The second review period for the Substantial Amendment to the 2021 Annual Action Plan was held from **February 23, 2023 – March 27, 2023**, and the public hearing was held on **March 28, 2023**.

In compliance with HOME-ARP guidelines, the City made the following information available to the public:

- The amount of HOME-ARP the City will receive, and
- The range of eligible activities the City will undertake.

Throughout the HOME-ARP allocation plan public participation process, the City followed its applicable fair housing and civil rights requirements and procedures for effective communication, accessibility, and reasonable accommodation for persons with disabilities and providing meaningful access to participation by limited English proficient (LEP) residents that are in its current citizen participation plan as required by 24 CFR 91.105 and 91.115.

Additional comments and recommendations received through the public participation process either in writing or orally at a public hearing or otherwise are summarized or included in **Appendix #A**.

For the consultation process, the City undertook extensive efforts to develop an extensive mailing list of the appropriate agencies required for consultation and the consultation meetings were coordinated to include public noticing, email invitations, and telephone calls to all required participants under the HOME-ARP guidelines. For those unable to attend a meeting, telephone conferences and one-on-one opportunities were made available. Special accommodations and translation services were offered.

The City also provided opportunities for an extended review and comment period of the HOME-ARP Allocation Plan to allow for additional public participation.

In compliance with the HOME-ARP guidelines, all notices were published in the Orange City News, which is a newspaper of general circulation. The public participation process included noticing via direct email to stakeholders, advertisement on all City Hall tv monitors (City Clerk, Community Services), flyers at public counters (City Clerk, Community Services, Community Development, Youth Centers of Orange, Friends Church); advertisement on the City of Orange Official Website and City of Orange social media platforms including Facebook, City push notifications to subscribers of news items, and Channel 3. Notification of the Public Hearing was also communicated via email to the mailing list of stakeholders and to attendees at all the consultation meetings.

A hard copy of the Plan was made available at the Community Development Department Counter, City Clerk's Office, Orange Main Library, and a digital copy was made available on the City's website.

City staff also placed individual and personal calls to groups that were unable to attend the consultation meetings. Special accommodations were made available for anyone needing them to ensure every opportunity was used to pursue additional feedback to inform the Allocation Plan.

### **Summary of Public Comments**

December 1, 2022, to December 19, 2022 – First Allocation Plan Public Review and Comment Period:

- There were no public comments during the public comment period.

January 10, 2023 – Public Hearing on HOME ARP Plan

- See Appendix A for a summary of the comments received.

February 9, 2023, to March 11, 2023 – Second HOME ARP Plan Public Review and Comment Period:

- There were no public comments during the public comment period.

March 14, 2023 – Public Hearing to consider HOME-ARP Plan

- There were no public comments during the public hearing.

March 28, 2023 – Public Hearing on Substantial Amendment to the Fiscal Year 2021 Annual Action Plan to integrate the HOME-ARP Plan

- There were no public comments during the public hearing.

All comments or views were considered orally and in writing and incorporated herein in the process of preparing the HOME-ARP allocation plan.

### **Public Comments and Recommendations Not Accepted and Reasons**

None

### **NEEDS ASSESSMENT AND GAP ANALYSIS**

The City of Orange evaluated the size and demographic composition of the qualifying populations within its boundaries and assessed the unmet needs of each of the qualifying populations to identify gaps and needs within its current shelter and housing inventory, as well as the service delivery system. The City used current data, including point-in-time count, housing inventories, and other data available through CoCs and consultations with service providers to quantify the qualifying populations.

### **HOME- ARP Eligible Qualifying Populations**

The American Rescue Plan Act (ARP) defines the HOME-ARP funding eligible qualifying populations including individuals or families, including Veterans, that are:

### **Homeless as defined in 24 CFR 91.5 (1)**

Chronically homeless means:

1. A “homeless individual with a disability,” as defined in section 401(9) of the McKinney-Vento Homeless Assistance Act (42 U.S.C. 11360(9)), who:
  - Lives in a place not meant for human habitation, a safe haven, or in an emergency shelter; and
  - Has been homeless and living as described in paragraph (1)(i) of this definition continuously for at least 12 months or on at least 4 separate occasions in the last 3 years, as long as the combined occasions equal at least 12 months and each break in homelessness separating the occasions included at least 7 consecutive nights of not living as described in paragraph (1)(i). Stays in institutional care facilities for

fewer than 90 days will not constitute as a break in homelessness, but rather such stays are included in the 12-month total, as long as the individual was living or residing in a place not meant for human habitation, a safe haven, or an emergency shelter immediately before entering the institutional care facility;

2. An individual who has been residing in an institutional care facility, including a jail, substance abuse or mental health treatment facility, hospital, or other similar facility, for fewer than 90 days and met all of the criteria in paragraph (1) of this definition, before entering that facility; or
3. A family with an adult head of household (or if there is no adult in the family, a minor head of household) who meets all of the criteria in paragraph (1) or (2) of this definition, including a family whose composition has fluctuated while the head of household has been homeless.

### At Risk of Homelessness- as defined in 24 CFR 91.5 (2)

The number of individuals at risk of homelessness is difficult to assess given an individual's circumstances can change overnight. An individual at risk of homelessness is defined in 24 CFR 91.5 as those that have an annual income below 30 percent of median family income for the area at the greatest risk of homelessness, especially those that do not have family, friends, or other social networks to rely on. An individual at risk of homelessness is best described in meeting one of the following conditions:

1. Has moved because of economic reasons two or more times during the 60 days immediately preceding the application for homelessness prevention assistance;
2. Is living in the home of another because of economic hardship;
3. Has been notified in writing that their right to occupy their current housing or living situation will be terminated within 21 days after the date of application for assistance;
4. Lives in a hotel or motel and the cost of the hotel or motel stay is not paid by charitable organizations or by federal, State, or local government programs for low-income individuals;
5. Lives in a single-room occupancy or efficiency apartment unit in which there reside more than two persons or lives in a larger housing unit in which there reside more than 1.5 people per room, as defined by the U.S. Census Bureau;
6. Is exiting a publicly funded institution, or system of care (such as a health-care facility, a mental health facility, foster care or other youth facility, or correction program or institution); or
7. Otherwise lives in housing that has characteristics associated with instability and an increased risk of homelessness, as identified in the recipient's approved

## Fleeing, or Attempting to Flee, Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking, as defined by HUD in the Notice (3)

Any individual or family who:

1. Is fleeing, or is attempting to flee, domestic violence, dating violence, sexual assault, stalking, or other dangerous or life-threatening conditions that relate to violence against the individual or a family member, including a child, that has either taken place within the individual's or family's primary nighttime residence or has made the individual or family afraid to return to their primary nighttime residence;
2. Has no other residence; and
3. Lacks the resources or support networks, e.g., family, friends, faith-based or other social networks, to obtain other permanent housing.

## Other populations requiring services or housing assistance to prevent homelessness and other populations at greatest risk of housing instability, as defined by HUD in the Notice (4)

A youth (17 years or younger) not accompanied by an adult (18 years or older) or an adult without children, who is homeless (not imprisoned or otherwise detained pursuant to an Act of Congress or a State law), including the following:

1. An individual who lacks a fixed, regular, and adequate nighttime residence; and
2. An individual who has a primary nighttime residence that is:
  - A supervised publicly or privately operated shelter designed to provide temporary living accommodations (including welfare hotels, congregate shelters, and transitional housing for the mentally ill);
  - An institution that provides a temporary residence for individuals intended to be institutionalized; or
  - A public or private place not designed for, or ordinarily used as, a regular sleeping accommodation for human beings.

## Size and Demographic Composition of Qualifying Populations within the City's Boundaries

### Homeless Population - as defined in 24 CFR 91.5 (1)

All data charts listed below are based on the Orange County 2022 Point-in-time Summary. All reported data are reflective of the County as a whole and demographic data is not broken down to the City level.

Every two years, the Point-in-Time count is conducted by the Orange County CoC to assess the population of individuals experiencing homelessness. The 2022 Orange County Point-in-Time count indicated that the county has a total of 4,510 homeless individuals of which 2,806 are unsheltered persons and 1,704 are



sheltered persons. There is a total of 1,201 homeless individuals in household with at least one child under the age of 18 of which 950 are sheltered and 251 are unsheltered.

Between the count in 2019 to 2022, the county overall saw a decrease in total homeless population for both adults and household with at least one child under the age of 18. In 2019 there were a total of 5,296 homeless individuals and it decreased by 768 individuals in 2022, which is a 14% decrease. For households with children, there were 1,550 persons in 2019 and it decreased by 349 individuals, which is a 16% decrease.

The Orange County Coc is broken down into various planning areas, the City of Orange is within the North Service Planning area. In 2022, the Orange County CoC North Service Planning area had a total of 1,115 unsheltered individuals and 1,306 sheltered individuals. Out of those individuals, the City of Orange makes up 134 unsheltered individuals and 116 sheltered individuals bringing the City's total homeless count to 250. The detailed breakdown of demographic information of homeless individuals is not available down to the City.

Due to the COVID-19 pandemic, Point-in-Time counts were not conducted in 2020 or 2021. In 2019, the City's number of homeless individuals was 341 individuals and the 2022 Point-in-Time count suggest that the number decreased by 27% to 250. The number of sheltered individuals decreased by 22% from 148 in 2019 to 116 in 2022. The number of unsheltered individuals decreased by 30% from 193 individuals to 134 in 2022.

Homeless by Household Status			
Summary of Persons in Each Household Type	Sheltered	Unsheltered	Total
Persons in households without children	1704	2806	4510
Persons in households with at least one adult and one child	950	251	389
Children under age 18	594	121	715
Persons over age 18	356	0	486
Persons in households with only children	0	7	7

Data Source: County of Orange 2022 Point-in-Time Summary. Data references the County level and includes City of Orange. Demographic data down to the City of Orange level is not available.

Demographic Summary by Race			
Race	Sheltered	Unsheltered	Total
American Indian or Alaska Native	93	118	211
Asian	99	96	195
Black or African American	293	190	483
Native Hawaiian or other Pacific Islander	26	31	57
White	2056	2000	4056
Multiple Races or Other	94	622	716

Data Source: County of Orange 2022 Point-in-Time Summary. Data references the County level and includes City of Orange. Demographic data down to the City of Orange level is not available.

Summary of other Populations Reported			
Homeless Population	Sheltered	Unsheltered	Total
Adults	2,060	2,936	4,996
Veterans	135	145	280
Victims of Domestic Violence	226	289	515
Chronic Homelessness	791	1,617	2,408
Substance Use Issues	416	1217	1,633
Physical Disability	512	945	1,457
Mental Health Issues	578	867	1,445
Developmental Disability	39	419	458
HIV/AIDS	77	52	129

Data Source: County of Orange 2022 Point-in-Time Summary. Data references the County level and includes City of Orange. Demographic data down to the City of Orange level is not available.

### Sheltered Homeless Population (1)

The 2022 sheltered point-in time count identified 2,661 people experiencing sheltered homelessness in Orange County, there were 1,306 in the North Service Planning area and 116 of people were in the City of Orange. Among the individuals experiencing sheltered homelessness in Orange County:

- 64% (1,704) were in households with adults only; 35.7% (950) were in households with at least one adult and one child, which is further broken down to 13.4% (356) adults in family units and 22.3% (594) children in family units; unaccompanied youth made up 0.003% (7)
- 72.7% (1,934) were over the age of 24; 4.7% (126) were between the age 18-24; and 22.6% (601) were under the age of 18
- 51.5% (1,370) identified as male; 48.1% (1,280) identified as female; 0.15% (4) identified as transgender; 0.23% (6) identified as gender not singularly male or female; 0.04% (1) person identified as questioning.

- 54.7% (1,455) identified as Hispanic or Latino; 45.3% (1205) identified as Non-Hispanic or Non-Latino
- 3.49% (93) identified as American Indian or Alaska Native; 3.72% (99) identified as Asian; 11.01% (293) identified as Black or African American; 0.08% (2) identified as Native Hawaiian or other Pacific Islander; 77.3% (2,056) identified as White; 3.5% (94) identified as multiple races or other.
- 5.1% (135) were veterans
- 29.7% (791) meet the definition of experiencing chronic homelessness
- 15.6% (416) were adults with substance use issues
- 19.2% (512) were adults with physical disability
- 21.7% (578) were adults with mental health issues
- 1.5% (39) were adults with developmental disability
- 8.5% (226) were adults that survived domestic violence
- 2.9% (77) were adults with HIV/AIDS

### Unsheltered Homeless Population (1)

The 2022 unsheltered point-in-time count identified 3,057 unsheltered homelessness in Orange County, there were 1,113 in the North Service Planning area and 134 were in the City of Orange. Among the individuals experiencing unsheltered homelessness in Orange County:

- 91.7% (2,806) were in households with adults only; 8.2% (251) were in households with at least one adult and one child, which is further broken down to 4.3% (130) adults in family units and 4% (121) children in family units.
- 92.5% (2,827) were over 24; 3.6% (109) were between the age 18-24; 4% (121) were under 18
- 73.50% (2,247) identified as male, 25.8% (789) identified as female; 0.43% (13) identified as transgender; 0.13% (4) identified as gender not singularly female or male, and 0.13% (4) identified as questioning
- 34.22% (1,046) identified as Hispanic or Latino; 65.8% (2,011) identified as Non-Hispanic or Non-Latino
- 3.9% (118) identified as American Indian or Alaska Native; 3.1% (96) identified as Asian; 6.2% (190) identified as Black or African American; 1% (31) identified as Native Hawaiian or other Pacific Islander; 65.42% (2,000) identified as White; 20.3% identified as multiple races or other
- 0.05% (145) were veterans
- 52.9% (1,617) meet the definition of experiencing chronic homelessness
- 39.8% (1,217) were adults with substance use issues
- 30.9% (945) were adults with physical disability
- 28.4% (867) were adults with mental health issues
- 13.7% (419) were adults with developmental disability
- 9.5% (289) were adults that survived domestic violence

- 1.7% (52) were adults with HIV/AIDS

#### At-Risk of Homelessness as defined in 24 CFR 91.5 (2)

The definition of those who are at risk of homelessness includes individuals and families who have an annual income below the 30% of the median family income for the area as defined as HUD. They do not have sufficient resources or support networks, immediately available to prevent them from moving to an emergency shelter or place not meant for habitation and experience risk factors of homelessness including recent housing instability or exiting a publicly funded institution or system of care.

HUD Comprehensive Housing Affordability Strategy (CHAS) 2014-2018 data Table 10 provides information on overcrowding among households that include more than one family, by household income level. This CHAS data indicates there are approximately 6,715 households with incomes below 30% AMI that are at risk of homelessness in Orange.

#### Other Population: At greatest risk of housing instability – Households with incomes < 30% AMI and experiencing severe housing cost burden (4)

Households who are at greatest risk of housing instability are households with incomes below 30% AMI. HUD Comprehensive Housing Affordability Strategy (CHAS) 2014-2018 data Table 10 provides information on households that include more than one family, household income level and overcrowding. This CHAS data indicates there are approximately 6,715 households with incomes less than 30% AMI with approximately 4,625 renters and 2,090 owners who have household income below 30% AMI. Households who have severe housing problem makes up a total of 10,625 with 3,750 owners and 6,875 renters.

City of Orange CHAS Data		
	Owner	Renter
<=30% AMI	2,090	4,625
Household has at least 1 of 4 housing problems	1,575	3,720
Household with severe housing problems	3,750	6,875

## Current Resources Available to Assist Qualifying Populations

Current Homeless Housing Inventory					
	Family Beds	Family Units	Adult Beds	Adult Units	Vet Beds
Emergency Shelter	634	176	1,875	N/A	0
Transitional Housing	711	234	157	N/A	81
Permanent Supportive Housing	1,279	391	1,514	N/A	1,178
Other Permanent Housing	622	229	985	N/A	0

Data Source: HUD 2022 Continuum of Care Housing Inventory Count. Data references the County level and includes City of Orange. Demographic data down to the City of Orange level is not available.

According to the 2022 Orange County Housing Inventory Count Report, and the data collected at the local level, there are several resources available at the County level to assist qualifying populations as follows:

1. **Emergency shelter** allows for short term stays. Currently there are 634 family beds, 176 family units, 1,875 adult beds, and 0 bed available for veterans.
2. **Transitional housing** generally allows for a stay of up to 24 months. In the county there are 711 beds and 234 family units, 1,514 adult beds, and 81 are reserved specifically for vets. Family beds and units are for household with one adult and at least one child under age 18.
3. **Permanent supportive housing** is housing assistance (long-term leasing or rental assistance) with supportive services provided with households to achieve housing stability. There are 1,279 beds and 391 units for families, 1,514 beds for adults, and 1,178 for veterans.
4. **Other permanent housing** includes housing with services that does not require disability required for entry. There are 622 beds and 229 units for families, 985 beds for adults, and 0 for veterans.
5. **Congregate and non-congregate shelter units** is (1) Congregate housing is for displaced, elderly and handicapped persons or families in which some or all of the individual dwelling units do not contain kitchen



facilities, and which has a central dining facility to provide nutritious and economical meals for the residents. (2) Non-congregate shelter is the term used for emergency shelters that provide accommodations in a way that provides private space for guests. Non-congregate shelter is generally provided via motel rooms and is a proven way to limit the spread of COVID 19 among people experiencing homelessness.

Both congregate and non-congregate shelter units are available in North Service Planning Area, with shelters in Buena Park and Placentia, however the shelters are not administered by the city. The cities of Anaheim, Brea, Buena Park, Cypress, Fullerton, La Habra, La Palma, Placentia, Villa Park, Stanton, and Yorba Linda through the North SPA Partnership collaborated with funding to create two full-service Navigation Centers to provide help to the region's homeless. The local HRC provides services to connect individuals to these shelters, provide continuum of care services while individuals are waiting to be placed in the shelter, and services for those who declined shelter services. Additionally, the City's HEART Team, and the Orange County Health OC&OE also provide the resources individuals need to seek shelter where beds are available.

- 6. Tenant Based Rental Assistance (TBRA)** There are many different types of TBRA programs, but the most common type provides payments to make up the difference between the amount a household can afford to pay for housing and the local rent standards. Other TBRA programs help tenant pay for costs associated with their housing, such as security and utility deposits. Currently, the City of Orange does not have a TBRA program. However, the City is launching its TBRA with HOME funding in Fiscal Year 2023-24.
- 7. Affordable and Permanent Rental Housing.** Over the past 2.5 years, the City has committed HOME funding to four separate affordable housing developments. A total of 352 affordable units will be created in the community. One of the projects, is currently under construction. The City will be using its HOME funds to establish a TBRA program that will provide for additional housing support.

Other resources available to qualifying populations in the City include Local/State and Federal Funds in the form of:

- 8. CDBG Funding.** The City received an allocation of \$1,119,937 that can be used for public service organizations that serve the qualifying populations.
- 9. HOME Funding.** The City received an allocation of \$486,812 in HOME funds that is used for affordable housing development programs.

**10. PLHA/Successor Agency Funds.** Orange has joined with the cities of Anaheim, Brea, Buena Park, Cypress, Fullerton, La Habra, La Palma, Placentia, Villa Park, Stanton, and Yorba Linda in an unprecedented partnership called the North Service Planning Area (SPA). The North SPA Partnership is a joint collaboration that includes two full-service Navigation Centers to provide help to the region's homeless. The HRC provides services to connect individuals to these shelters, provide continuum of care services while individuals are waiting to be placed in the shelter, and services for those who declined shelter services.

## Unmet Housing and Service Needs of Qualifying Populations

### Unmet Housing Needs of Qualifying Populations

The qualifying populations face the greatest risk of housing instability, which can be exacerbated by the lack of affordable rental housing in the City. The table below highlights, there are only 6.8% (1,196) rental units available to households below 30% AMI and 11.6% (2,054) rental units available to households between 30%-50% AMI. The level of need for rental units for households with less than 50% AMI is more than two times the available units. In total, there is an **unmet housing need of 4,370 units** for the qualifying populations whose households have income below the the 50% AMI.

Housing Needs Inventory and Gap Analysis				
	Available Units	Level of Need	HH with at least 1 Housing Problem	GAP (Units-Level of Need)
Total Rental Units	17,679			
<=30% AMI	1,196	4,625	3,720	-3,429
>30% to <=50% AMI	2,054	2,995	2,730	-941
Total <=50% AMI	3,250	7,620	6,450	-4,370

Data Source: ACS 2021 and HUD 2015-2019 CHAS

### Unmet Service Needs of Qualifying Populations

Local data compiled at the Homeless Resource Center (HRC) in the City of Orange, revealed the approximate number of qualifying populations seeking services:

- **Individuals:** 150 daily
- **Families:** 2-3 weekly

- **Veterans:** 30 daily
- **Youth:** 10 weekly
- **At Risk:** 115 weekly
- **Fleeing Domestic Violence:** Approximately 30 daily
- **Stalking:** 50 daily, based on PTSD, mental health, addiction and trauma. Many believe they are being stalked.
- **Human Trafficking:** 3 women a day
- **Populations where supportive services would prevent a family's homelessness:** 25-50 a week
- **Those with the greatest risk of housing instability:** 150 daily
- **Victim services hotline call volumes:** 50 calls a day on behalf of our patrons. Only: 2-5 individuals will benefit from the hotline calls. It all depends on who answers the phone on the other end.

Local data compiled at the Homeless Resource Center (HRC) in the City of Orange, and through one-on-one interviews revealed the service needs of the qualifying populations:

- **Homeless:** Being advocated for, meals, basic hygiene needs, emotional, mental health care, sheltering or housing, jobs and financial relief
- **Individuals:** Being advocated for, meals, basic hygiene needs, emotional, mental health care, sheltering or housing, jobs and financial relief
- **Families:** Safe environments/ low stress environments, being advocated for, meals, basic hygiene needs, emotional, mental health care, sheltering or housing, jobs and financial relief
- **Veterans:** Being advocated for, meals, basic hygiene needs, emotional, mental health care, sheltering or housing, jobs and financial relief
- **Youth:** Safe environments/ low stress environments. Being advocated for, meals, basic hygiene needs, emotional, mental health care, sheltering or housing, jobs and financial relief
- **At Risk:** Safe environments/ low stress environments. Low barrier and quick responsive resources. Being advocated for, meals, basic hygiene needs, emotional, mental health care, sheltering or housing, jobs and financial relief
- **Fleeing Domestic Violence:** Safe environments/ low stress environments. Low barrier and quick responsive resources. Being advocated for, meals, basic hygiene needs, clothing, emotional, mental health care, sheltering or housing, jobs and financial relief

- **Stalking:** Safe environments/ low stress environments. Low barrier and quick responsive resources. Being advocated for, meals, basic hygiene needs, clothing, emotional, mental health care, sheltering or housing, jobs, and financial relief
- **Human Trafficking:** Safe environments/ low stress environments. Low barrier and quick responsive resources. Being advocated for, meals, basic hygiene needs, emotional, mental health care, sheltering or housing, jobs and financial relief

All the feedback was considered to determine the unmet service needs of the qualifying population.

As shown by the data collected through various interviews, **supportive services** remain a largely unmet for the qualifying population in the City. Following consultation with the required agencies, data collection, and analysis, it was determined that the unmet service needs for the qualifying populations in the City are **supportive services** to include:

- Referrals to emergency shelter, housing, employment
- Rent assistance
- Food/Water
- Shower and Laundry facilities
- Clothing
- Electronic charging stations
- Hygiene supplies
- Mail services
- Centralized location for CoC providers
- Outreach services
- Case management
- Substance Abuse Treatment
- Job training and resources to employment
- Case management services
- Life skill training

### **Gaps within the current shelter and housing inventory as well as the service delivery system**

Based on the data gathered, the current shelter and housing inventory is not sufficient to meet the current needs in the City, County, or Region to house the unsheltered population.

## Shelter Gap

Shelter Gap - Beds in Emergency Shelters and Transitional Housing	
Existing Bed Capacity (Emergency Shelter + Transitional Housing)	3,122
Total Homeless	5,711
Total Adult HH Homeless population	4,510
Total Family HH Homeless population	1,201
GAP (Existing bed capacity -total homeless population)	-2,589

The shelter gap methodology used to determine the shelter gap included the January 2022 PIT count of homeless individuals in Orange County and the CoC Housing Inventory Count. The data revealed the existing number of beds is not enough to assist the homeless population. There is a deficit of 2,589 beds in shelters and transitional housing.

The 2022 PIT does not break down the number of homeless populations by household type in the City. The PIT stated that there were 148 unsheltered homeless population in the City of Orange, but does not define how many were individuals, in family units, or children.

## Affordable and Permanent Supportive Rental Housing Gap

There is an estimated gap of 3,200 rental units affordable to renter households with income less than 30% AMI. In addition, there are a total of 1,145 rental units affordable to household with 30%-50% AMI.

Affordable Rental Unit Gap	
Renter Households with income at or below 30% AMI paying more than 50% of income for rent	3,200
Renter Households with income 30% to 50% AMI paying more than 50% of income for rent	1,145
Total Affordable Rental Unit Need	4,345

## Housing Voucher Gap

Based on the input gathered from the Orange County Authority, there are 363 Section 8 housing vouchers that are held in the City of Orange. Furthermore, there are approximately 2,900 individuals placed on the waiting list for the voucher. One of the challenges with locating units for voucher holders is the limited affordable housing supply in the City. The City has a shortage of 4,370 affordable rental housing units.

## Service Delivery System Gap

Data collected at the HRC and through consultation with the stakeholders and those experienced with working with the qualifying population, also helped inform the HOME-ARP Plan to identify the gaps in the service delivery system. The following are the service delivery gaps identified by the HUB OC at the HRC since working with the qualifying population since April 2022:

- **Homeless:** There are not enough beds available when an individual needs it most.
- **Families:** There are not enough places where there are beds for couples and often these families get split up.
- **Veterans:** Mental health services, Post Traumatic Stress Disorder (PTSD), available beds in shelters with wrap around services.
- **Youth:** Parents are not always placed in the same housing opportunity with their child and shelter is needed to accommodate them.
- **At Risk:** The need for PTSD, mental health, addiction, and trauma care in the moment of emergency.
- **Fleeing Domestic Violence:** Not enough Safe home bed availability.
- **Stalking:** The need for PTSD, mental health, addiction and trauma care in the moment of emergency.
- **Human Trafficking:** The need for PTSD, mental health, addiction and trauma care in the moment of emergency. The need for PTSD, mental health, addiction, and trauma care in the moment of emergency
- **Populations where supportive services would prevent a family's homelessness:** Availability and space in all the programs they have access to are limited.
- **Populations at greatest risk of housing instability:** Not enough beds available when an individual needs it most. Availability and space in all the programs they have access to is limited.

The HRC has created an extended network of agencies and housing providers to assist in cases where shelter is an option for those willing to pursue it. Since it started operating in April 2022, together with all the partners, the HRC has successfully helped house over 100 individuals.

The families that are at risk or experiencing homelessness do not frequent the HRC at the same consistent rate as its regular clientele, but there are cases where families go the HRC out of desperation due to unforeseen circumstances. Through its partnerships, temporary shelter is facilitated through the HRC along



with services to assist the family. For example, if the family has minors, the HRC will work with the Youth Centers of Orange to provide child-care so that the parent(s) are able to seek supportive services which can include crisis intervention or job search assistance.

For the homeless subpopulations served in Orange, many are chronically homeless because they suffer from severe mental illness, chronic substance abuse, HIV/AIDS, disabilities, and are veterans. The greatest challenge is they do not wish to seek shelter based on actual testimony from our interviews.

The greatest service delivery need for the qualifying population is meals, showers, laundry facility, hygiene kits, access to closing/socks, mail services, and a one-stop location connection to the Continuum of Care services offered. These services are not offered in the adjacent communities and the dire need is evidenced by the homeless clientele that the HRC serves and personal interviews with them in the process of developing this plan.

### Priority Needs for Qualifying Populations:

The priority needs for the City of Orange's qualifying population is **supportive services** with the greatest emphasis on the provision of meals, showers, laundry, mail service, access to clothing and the connection to CoC resources.

## HOME-ARP ACTIVITIES

### Administration of Eligible Activities

The City of Orange does not have the capacity to administer HOME-ARP eligible activities directly making it necessary to contract with a service provider to administer the activities on the City's behalf. The City's does not plan to directly administer HOME-ARP activities aside from program administration and planning.

### Use of HOME-ARP Funding

The City of Orange will use its HOME-ARP allocation of \$1,655,186 to provide **supportive services** which is an eligible HOME-ARP activity. The planned funding for supportive services is \$1,571,427. The administration and planning costs will be within HOME-ARP limits as reflected in the table below.

Use of HOME-ARP Funding			
	Funding Amount	Percent of the Grant	Statutory Limit
Supportive Services	\$ 1,571,427		
Acquisition and Development of Non-Congregate Shelters	\$ 0		
Tenant Based Rental Assistance (TBRA)	\$ 0		

Development of Affordable Rental Housing	\$ 0		
Non-Profit Operating	\$ 0	0 %	5%
Non-Profit Capacity Building	\$ 0	0 %	5%
Administration and Planning	\$ 83,759	5 %	15%
<b>Total HOME ARP Allocation</b>	<b>\$ 1,655,186</b>		

## HOME-ARP Funds Distribution Plan

### Rationale for Use of HOME-ARP Funds

The rationale for the use of HOME-ARP funds to provide **supportive services** was through the consultation process with local stakeholders, COC participants, agencies that represent the qualifying populations and the one-on-one interviews. The data collected over the last year at the local level factored into the rationale for use of the HOME-ARP Funds.

## HOME ARP PRODUCTION HOUSING GOALS

The City does not plan to produce affordable rental housing units with its HOME-ARP allocation.

The City does support affordable rental housing. Over the past 2.5 years in planning the production of affordable housing, the city has committed HOME entitlement funds to four affordable housing developers to develop affordable housing, including senior housing, a group that is also at risk of homelessness due to the fixed nature of their incomes and the potential for unseen circumstances that make them vulnerable. The total number of units that will be produced by the four developments financed with HOME funds is 186.

The City also uses program income from its HOME entitlement grant and from its successor agency (former Redevelopment Agency) to assist with the development of affordable housing.

The City will also launch a Tenant Based Rental Assistance Program (TBRA) with its regular HOME fund allocation as part of the 2023-24 Annual Action Plan process to compliment the affordable housing developments that are currently under construction and those that are in the pipeline.

## PREFERENCES

The City of Orange does not intend to give preferences to any population or subpopulations.

## HOME-ARP REFINANCING GUIDELINES

The City of Orange does not intend to use HOME-ARP funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME-ARP funds. Therefore, refinancing guidelines pursuant to 24 CFR 92.1206(b) do not apply.

## REFERRAL METHODS

The City does not intend to use a coordinated entry (CE) process for referrals to a HOME-ARP project or activity. Homeless individuals who seek permanent housing solutions will enter the CE process after receiving services through the COC or housing case managers at The HRC. The referrals will be for a non-HOME-ARP project.



## **APPENDIX A**

### Public Participation

## CONTINUUM OF CARE AGENCIES (COC)

### Orange County Health OC Outreach and Engagement (OC O&E)

- Conduct outreach efforts to provide resources to get individuals off the street.
- Regularly goes to the HRC to provide services.
- Gaps: need more office working space.
- Comments on HRC: pleased with the HRC as it provides a “hub” for individuals to receive assistance. Coordinated effort is making a visible difference.

### OC Health County of Orange Social Services

- Services include speaking to clients on a weekly basis to determine if they need assistance.
- Focus is mental health wellness, appointments, and substance use treatment (behavioral health).
- Provides weekly visits from 9 a.m. - 12:30 p.m. at the HRC by appointment or outreach.
- Have had many successes.
- Work with the county clinic.
- Full-service partnership program contracted by the County to assist with mental health, housing, education opportunities and employment.
- Gaps identified: lack of shelter beds.
- Comments on HRC: The HRC provides a structure in its operation. Staff is welcoming and provides tangible solutions. It is important to keep services centralized. The One-Stop shop idea needs to stay in effect. This is a great and effective program.

## HOMELESS SERVICE PROVIDERS

### The Hub - Homeless Resource Center (HRC) Administrator

- Partners have made a difference. Finding Partners in the community to come in and bring their services to the site such as medical and other services to people is great. Also, seeing the community donations, investment and show up is wonderful.
- HRC partners with Abound Food, which is a fantastic partner. Mike and his team make sure there are balanced food meals. Protein, fruit, and vegetable in every meal served for breakfast and lunch, and hot meals are brought in twice a day. Temperature is right where it needs to be for health codes. Found there was a transition from the food they were receiving at Mary's. Patrons say how they feel good and give thanks for the meals. They also know the meals are not expired and are well made and they will be receiving a balanced meal. Each week, they will go over what is being given

and approved. Non-perishables are available when they leave, which are also balanced meals containing vegetable, protein, and the right items they need. To-go bags are also health conscious.

- Amazing work done. Impressed with all the hard work and teamwork.

### **HomeAid**

- Gaps in service: availability of shelter beds.
- Comments on HRC: Supportive of continuing the work of the HRC.

### **Helping Homeless Companions**

- Many clients own pets who have needs too.
- Provides assistance for healthcare, vaccinations, and spaying and neutering for pet companions of those experiencing homelessness at the HRC.
- Food and other needs for pets are also provided
- Comments on HRC: Supportive of work being done at HRC.

### **Lestonnac**

- Provides medical services to clients at the HRC, insurance does not matter.
- Comes once a week. Assists 7-8 clients per visit.
- Provides glasses for homeless individuals on-site.
- Gap: Does not see a gap in services.
- Comments on HRC: Effective – interacts with homeless in the correct way. Clients treated with respect and dignity. Efficient and ticket system is effective. Excited to be at HRC. Loves the HRC set up – just needs to be off the street. Effective because it is centralized and not at a shelter, so it doesn't exclude those that don't want to be in shelters – HRC has broad reach.

### **Love Orange**

- Comments on the HRC: Supportive of services being provided.

### **Sisters of St. Josephs**

- Requested to partner with the HRC in some capacity since helping the homeless community is part of their mission.

### **Assurance and American Assistance**

- Provides cell phone and iPads for individuals who receive any type of State government assistance at HRC.
- Helps teach clients how to use communication devices.
- Brand new devices free from government for once year. Different plan options.
- Comes twice a week to HRC and helps 0-9 people a visit.



- Gaps identified: none.
- Comments on HRC: Feels HRC is an improvement and way it is managed is effective. Good Structure.

### Stay Connect.us

- Provide activated phones to qualifying populations that are subsidized by government programs.
- T-Mobile contract provides life line services, and they are the master agent
- Cell phones are not sold
- Program helps connect homeless individuals to services
- Happy to have the HRC to continue service delivery

### Full Circle

- Supportive of operations at HRC.
- Comments on HRC: Effective.

### Youth Centers of Orange

- Has seen success stories at HRC.
- Comments on HRC: Effective. Great set-up.

## DOMESTIC VIOLENCE SERVICE PROVIDERS

### HomeAid

- Gaps in service: availability of shelter beds.
- Comments on HRC: Supportive of continuing the work of the HRC.

### Volunteers of America

- Connects vets to SSVF to get permanent housing.
- Assists vulnerable populations, including victims of domestic violence.
- Operates similar to city.net.
- Services provided include outreach, connection to shelters, appointments, buses, drug and alcohol rehab.
- Ultimate goal is long-term housing and getting resources for security deposits.
- Comes once a week to HRC, started in July. Will see bout 5-10 people a day.
- Gaps identified: Does not see major gaps. Would like to see more outreach organizations, maybe city.net. Would like to see more coordinated efforts with community-based policing where they can come to establish rapport. Would be good to have medical come more often (ie Lestonnac), maybe twice a week (all medical, dental, vision). Feels very effective and

accomplishes what it is supposed to. Applauds City for doing it. Centralization is effective.

- Comments on HRC: Has seen some results. HRC set-up effective. Structure makes it easy to locate individuals, provide basic needs, and assist in finding jobs.

## VETERANS' GROUPS

### Volunteers of America

- Connects vets to SSVF to get permanent housing.
- Assists vulnerable populations, including victims of domestic violence.
- Operates similar to city.net.
- Services provided include outreach, connection to shelters, appointments, buses, drug and alcohol rehab.
- Ultimate goal is long-term housing and getting resources for security deposits.
- Comes once a week to HRC, started in July. Will see about 5-10 people a day.
- Gaps identified: Does not see major gaps. Would like to see more outreach organizations, maybe city.net. Would like to see more coordinated efforts with community-based policing where they can come to establish rapport. Would be good to have medical come more often (ie Lestonnac), maybe twice a week (all medical, dental, vision). Feels very effective and accomplishes what it is supposed to. Applauds City for doing it. Centralization is effective.
- Comments on HRC: Has seen some results. HRC set-up effective. Structure makes it easy to locate individuals, provide basic needs, and assist in finding jobs.

## FAIR HOUSING

### Fair Housing Foundation

- Assists with people looking to rent, at-risk for homelessness.
- Biggest issues are initial rental assistance. First month and deposits for housing are needed because most people live paycheck to paycheck and don't have enough. For some, need up to three months' rent (security deposit is double months' rent and then first month).
- Gap identified: When clients have unforeseen circumstances, they have no money to pay. Would be good to provide for one time assistance for unforeseen circumstances. Additionally, would be good to provide

assistance with security deposits and first month's rent. Feels need for more landlord/tenant info for those at risk, without that tenants make bad decisions.

- Comments on HRC: Asked to reach out to HRC to partner. Stated that the program sounded effective and something they would like to be involved with.

## **PUBLIC AGENCIES THAT ADDRESS NEEDS OF QUALIFYING POPULATIONS**

### **Orange Police Department (HEART Team, Bike Team, Homeless Outreach Specialist)**

- The Police Department through its HEART Team has assisted approximately 100 individuals with a shelter placement.
- The City of Orange is part of the North Orange County SPA agreement that contributed to funding shelters located in Buena Park, Placentia, and at Bridges in Anaheim. Some individuals are successful once sheltered, while others do come and go.
- Gradual process to get people off the streets.
- Gap identified: There is a demand for more housing and most people do have to wait as they have already surpassed last year's numbers.
- Comments on HRC: What is great about the HRC is that they give the Police Department structure to help those in need and get contacts that may have not been available in the past. They are taking giant steps moving forward with the help of the HRC. While the numbers do fluctuate depending on weather, funding, spaces, they are consistent, and they are on the move in the right direction.
- They're very pleased with how the HRC is centralizing services for all qualifying populations

### **City of Orange Community Services Department**

- The HRC partners with 50+ local organizations including non-profits, the City, the County, Orange Police Department, churches, health/dental/vision providers and food services to provide daily hot meals, laundry, shower, clothing, mail, and social services to the unhoused.
- The HRC provides a safe space for the unhoused to come to be connected to housing and jobs and access other services that will assist them in getting out of homelessness.
- The HRC also provides preventative services to those who may be on the verge of becoming homeless, allowing them to focus their resources on maintaining their housing.
- Comments on HRC: Great plan. Supportive of operation.

### OC Health County of Orange Social Services

- Services include speaking to clients on a weekly basis to determine if they need assistance.
- Focus is mental health wellness, appointments, and substance use treatment (behavioral health).
- They're very pleased with how the HRC is centralizing services for all qualifying populations

### Orange County Health OC Outreach and Engagement (OC O&E)

- Conduct outreach efforts to provide resources to get individuals off the street.
- Regularly goes to the HRC to provide services.
- Gaps: Need more office working space.
- Comments on HRC: pleased with the HRC as it provides a "hub" for individuals to receive assistance. Coordinated effort is making a visible difference.

## AFFORDABLE AND SPECIAL NEEDS HOUSING PROVIDERS

### Acacia Housing

- Appreciates seeing details of what he heard about in concept for use of HOME Funds.
- Big advocate of providing bricks and mort to permanently house the homeless.
- Advocate of integrating homeless into a larger community of similar demographic for seniors 62+.
- Currently working with the City of Orange to develop 74 affordable senior apartment units – Katella Terrace. Projects require financial support from the City.
- Please see Attachment A for prepared statement.
- Gap identified: We can't deny the need for affordable housing.
- Comments on HRC: Sounds effective.

## COMMUNITY STAKEHOLDERS

### Day Porter

- Clients at HRC are shown interest.
- Stated that clients speak to her and that they like HRC; clients ask her for prayers.
- Gaps identified: More bus voucher access and food variety.

- Comments on HRC: Effective because noticed people's demeanor change after going to HRC. At Mary's Kitchen, they were drunk or high.

### Employee from Starbucks

- Local business owners, specifically Starbucks coffee, very supportive of the HRC.
- Noticeable decrease in loitering outside of their business and less disruptive behavior since the establishment of the HRC.
- Due to the cost of coffee and the supplies associated with a cup of coffee, it is not an item that is served at the HRC. During the consultation process, the HRC announced a partnership with Starbucks to offer coffee a couple days per week.
- Comments on HRC: Effective and support operations.

### Resident/Community Member

- Great replacement program. This is being implemented by people that know how to handle the situation.
- Very consistent and respectable way people are being treated.
- Proud of the City has pulled it together so quickly. A great example of what the City can do.
- As someone who has volunteered, witnessed a lot of food coming in for people to take with them such as frosted cake. The food given at Mary's made you think about the nutrition that people need and the right food service. Whatever food was coming in was just being put in a bag and distributed out. Nice to know there is now a method to the way the meals are served, and how the food is being organized.

## QUALIFYING POPULATION INTERVIEWS

Through the interviews with the qualifying population, staff was made aware of limitations related to those seeking shelter services, including restrictions placed on families and pets. The restrictions prevent families and those with pets from being sheltered in some cases because the shelter places limitations on who they will accept.

While some individuals indicated they have some form of a plan to get into housing, most individuals interviewed stated a preference for independent living arrangements, so their only option is to be homeless or live in a car. Many described bad experiences in the shelter system that has left them with no desire to seek any type of temporary shelter. For those who do seek a temporary shelter, the shelter beds near the City of Orange are at capacity.

The comments from the one-on-one interviews from the HRC clientele and general comments are as follows:

### **Client A**

- Client F travels six days a week to the HRC using several buses and spends up to two hours each way from Los Angeles to reach Orange where he has been receiving meals and services for nearly two decades.
- When asked about his housing status, he said it took him a while to become sober, but with his sobriety he is hopeful of finding a job so that he can afford an apartment and live independently.
- Indicated he travels from Los Angeles to Orange to receive two hot meals, get a warm shower, do laundry, charge his phone, receive mail, and talk to his social workers who are helping him navigate through homeless services.

### **Client B**

- He used to own a home and had a family but lost it all to addiction.
- Went to Mary's Kitchen for 10 years, now goes to the HRC.
- Uses all the services at HRC.
- The showers are clean.
- The laundry service is great.
- He applied for housing and is on a waiting list.
- Doesn't like shelters.
- Has a case worker at the HRC that is helping him find permanent housing.
- Works as a day laborer at Home Depot.
- Receives social security income.
- Uses the mail services at the HRC for housing communication.
- He likes the HRC and depends on it at the moment.
- He's trying to fight addiction to get back on his feet.
- Gap identified: He would like to see more variety with food and no coffee is offered.

### **Client C**

- Employed full-time but uses the HRC as a stepping stone.
- Not housed.
- Uses a bike/bus/car for transportation.
- Was affected by COVID and it set him back.
- Likes everything about the HRC.
- Uses the mail service.

### **Client D**

- Started at HRC September 1, 2022



- Originally was at Riverbed five years ago then moved to Florida. Was staying in Orange in a car with his girlfriend and two dogs until breakup.
- Used Mary's kitchen before, felt that clothes more easily accessible then.
- Has own health insurance.
- Trying to get into Bridges Shelter.
- Uses food/shower/laundry services.
- Had all possessions stolen; HRC provided clothing and items for him.
- Has not tried to use services for employment.
- Likes that he has somewhere to go where he can get what he needs.
- Receives \$355 a month GR and asks for donations on street. States he will look for a job once he is in a shelter.
- Gaps identified: feels that there needs to be a better facility and more access to clothing. Stated Orange should have little, tiny homes for the homeless.
- Comments on HRC: Feels HRC has been helpful and effective.

#### Client E

- Has been coming to HRC since it opened.
- Has been in and out of places but gets robbed and beat up so she prefers to stay close to the Police Department. Likes that HRC is close to PD.
- Has been trying to get into a shelter.
- Been dealing with a divorce for 8 years.
- Likes the HEART team.
- No income.
- Has been trying to come daily to use shower, laundry, and breakfast. Does not get lunch because needs to go to court.
- Gaps identified: coffee, but effective in that it gives her what she needs.

#### Client F

- Homeless since 2016.
- Stays in Anaheim in her car.
- Receives Social Security.
- Has housing vouchers Section 8 from Mercy Housing.
- Uses showers, laundry, and food services. Also uses mail services.
- Has own health insurance.
- Gaps identified: More parking. Coffee and snacks such as donuts. More clothing accessibility. Would like it open on Sundays.
- Comments on HRC: Believes it is effective and efficient. Feels comfortable going to HRC and to approach workers. Feels it is great to have everything in once place.

### Client G

- Been using services for a week.
- Feels safe at HRC. Stays in Orange on the street.
- Has been coming every day.
- Receives help from a friend and SSI \$1347 a month.
- Dealing with a name change issues after identify theft.
- Raised by a single mother.
- History of working as a security guard.
- Permanently disabled.
- Put name down for housing.
- Uses shower/laundry/food services and VOA.
- Gaps identified: Feels some clients should be banned and have Wi-Fi on-site.
- Comments on HRC: States volunteers are great, asked for a rain jacket and was given one along with a blanket.

### Client H

- Sleeping in car since September 1. Used to stay on Riverbed.
- Has health insurance. Trying to get back into Hurtt.
- Receives \$898 a month. Pays for car, insurance, and helps mom. Cannot work because would not qualify for assistance.
- Multiple health issues/mental issues.
- Comes every day. Won't go to a shelter because had bad experiences. Stated she was sexually harassed, had stuff stolen.
- Uses mail services/showers/food services.
- Gaps identified: more food variety; coffee; more people to just listen; more clothing sizing options.

## COMMENTS RECEIVED AT PUBLIC HEARING ON JANUARY 10, 2023

### Summary

Twelve comments were received from members of the public and HRC staff in favor of the HOME-ARP Allocation Plan.

### Comments from Councilmember Barrios

- Had frank discussion on what was going on at Struck with Kisela when she took office. They are now seeing something completely different. City Manager said it is night and day.
- Connectivity at the site. Connecting with others in the City is key element that was missing before.

## Comments from Chief of Police Dan Adams

- Havent had one violent crime since this group took over. Orange PD was at Mary's Kitchen a lot.
- Had resouces desginated for fighting crime there. Now the resources are used to see how they can help. Crime has been great.
- Structure, leadership, true care is what we get from this group.
- Truly believe in what they are doing and that is why it is successful.

**Sent:** Tuesday, January 10, 2023 1:46 PM  
**To:** City Council Public Comment  
**Subject:** The Hub

I was a volunteer for Mary's Kitchen, and I now have been volunteering for the Hub at their Struck Street Site. What a difference!! The Hub is so much more organized and efficient! This makes them able to help more people in a timely and productive manner.

It is so rewarding and beneficial for the homeless clients to have more services available and that the Hub coordinates with other agencies to get the homeless the spectrum of services they need.

They are really filling in the gap that Mary's Kitchen couldn't and this is the way to go to get the help that the homeless need in the city of and county of OC. I hope the city intends to make it permanent.

**Sent:** Tuesday, January 10, 2023 5:08 PM  
**To:** City Council Public Comment  
**Subject:** OC Hub Comments

To Whom It May Concern,  
I have been a volunteer at the Hub since it opened in the Spring of 2022. The homeless who utilize our services have commented weekly about how much they appreciate the professionalism of the Hub staff and appreciate the organization of our operations. We look forward to continuing this high level of service as we transition to our new facility.

## PREPARED STATEMENTS RECEIVED

HOME-ARP Allocation Plan Consultation Meeting on 10/18/2022  
The statement of Gary Frazier

My name is Gary Frazier. I have lived in the Mabury Ranch neighborhood on the far east side of the City for over 30 years.

I would like to see this unusual, one-time allocation of Federal funds used for investment in affordable apartment housing for persons age 62 and older. I am part of that age cohort; we are the Baby Boom generation that has made persons age 62+ the fastest growing age cohort in America, in California, and I expect within our city, as well. Many persons my age who have lived in this community for many years find themselves increasingly unable to live in this city that holds so many memories for us, and that we love so much.

For the last 3 years, the State agencies involved with providing State and federal financing for affordable housing have created a competitive scoring system that greatly favors projects for persons coming from homelessness. While a citizen would have to live in a cocoon to realistically deny need for that housing, the overwhelming emphasis on that housing goal has shut out all but a relatively few new affordable housing projects for families, for persons with special needs, and for the rapidly growing population of elderly persons.

During the past few years, the City of Orange has provided remarkable support for the efforts of a home-grown nonprofit organization named Orange Senior Housing to develop 74 units of new senior affordable housing in a project called Katella Terrace. Since the nonprofit submitted an entitlement application in December of 2018, the City of Orange has given zoning approval to the proposed development; the City has successfully defended a lawsuit that claimed the City made errors in granting the zoning approval; the City has agreed to a long-term lease of City-owned land for the project; and the City has committed \$780,000 of HUD HOME funds to the project. Within the last month, the State financing agency has committed all 9% tax credit funding that is available to Orange County for the remainder of this year to a project in Santa Ana that is targeted to persons coming from homelessness.

In order to better compete for this essential source of funds in March of the coming year, the Katella Terrace project needs additional commitments of local funding to increase what is called a “leveraging score” in the State competition. The HOME-ARP funds seem to be the right source at the right time. I believe that, because the City’s prior commitment of HUD HOME funds to the project has not yet been funded, federal regulations will allow additional HUD HOME funds to be committed to the project.

I was a volunteer member of the board of directors of Orange Senior Housing from 2000 to 2015, and since that time I have served as the organization's part time real estate development staff. During that time, Orange Senior Housing has renovated the 75-unit Triangle Terrace senior affordable housing community that was built in the 1980s, and the organization has shepherded the Katella Terrace project through its entitlement, litigation, ground leasing, and site preparation phases.

By our analysis, the project can accommodate up to \$1,313,553 of additional HUD HOME funds and remain within regulatory limits. The HOME funds already committed by the City have caused 11 apartment homes in the 74-unit community to be perpetually reserved to house an elderly individual or household. Every dollar of HOME-ARP funds that the City commits to Katella Terrace will increase the project's competitive score in the State-run competition for federal tax credits, and thereby increase the chances that all of our efforts during the past 4 years regarding Katella Terrace will not come to a disappointing end.



## Orange City News

1920 Main St., Suite 225  
Irvine, Ca 92614  
714-796-2209

5191119

ORANGE CITY OF /PURCHASING  
300 E CHAPMAN AVE  
ORANGE, CA 92866-1591

### AFFIDAVIT OF PUBLICATION

STATE OF CALIFORNIA,

County of Orange



SS.

I am a citizen of the United States and a resident of the County aforesaid; I am over the age of eighteen years, and not a party to or interested in the above entitled matter. I am the principal clerk of the Orange City News, a newspaper that has been adjudged to be a newspaper of general circulation by the Superior Court of the County of Orange, State of California, on August 17, 1970, Case No. A-66522 in and for the City of Orange, County of Orange, State of California; that the notice, of which the annexed is a true printed copy, has been published in each regular and entire issue of said newspaper and not in any supplement thereof on the following dates, to wit:

**02/09/2023**

I certify (or declare) under the penalty of perjury under the laws of the State of California that the foregoing is true and correct:

Executed at Anaheim, Orange County, California, on  
Date: February 09, 2023.



Signature

### PROOF OF PUBLICATION

Legal No. 0011585076



CITY OF ORANGE  
10-DAY NOTICE OF A PUBLIC HEARING AND  
NOTICE OF 30-DAY COMMENT PERIOD FOR  
THE DRAFT HOME-ARP ALLOCATION PLAN

**NOTICE IS HEREBY GIVEN** that the City of Orange has prepared the Draft HOME-American Rescue Plan (HOME-ARP) Allocation Plan as required by the U.S. Department of Housing and Urban Development (HUD). Copies of the Draft Plan will be available to the public for review and comment (see below for specific dates and locations). In addition, the City of Orange will hold a public hearing on the following date to receive public comments on the draft Plan:

**DATE:** March 14, 2023  
**TIME:** 6 p.m. (or as soon thereafter as the matter may be heard)  
**LOCATION:** Council Chamber, 300 E. Chapman Avenue, Orange, CA 92866

On March 11, 2021, Congress approved a \$1.5 trillion American Rescue Plan. This plan contains \$5 billion for affordable rental housing and homeless assistance through HOME-ARP. The formula block grant funds provide cities with flexible funding to reach populations experiencing homelessness or those currently at risk of homelessness and address local affordable housing, non-congregate shelter, and supportive service needs within respective communities.

The City of Orange was awarded \$1,655,186 in HOME-ARP funding. These funds are not the traditional HOME Program funds and are intended to address homelessness assistance and supportive services. The following are eligible HOME-ARP uses:

1. Development and Support of Affordable Rental Housing;
2. Tenant-Based Rental Assistance;
3. Supportive Services for Qualifying Populations; and
4. Acquisition and Development of Non-Congregate Shelter (NCS)

**Review Period and Location of Copies of the Draft HOME-ARP Allocation Plan**

A copy of the Draft HOME-ARP Plan will be available from February 9, 2023, to March 11, 2023, on the City of Orange's website at <https://www.cityoforange.org/our-city/departments/community-development/housing> or at the following locations for a 30-day public review and comment period:

- Community Development Department – 300 East Chapman Avenue, Orange, CA 92866
- Main Public Library – 407 East Chapman Avenue, Orange, CA 92866
- City Clerk Office – 300 East Chapman Avenue, Orange, CA 92866

Written comments can be mailed to Jessica Herrera, Senior Administrative Analyst, Community Development Department 300 East Chapman Avenue, Orange, Ca 92866 or emailed to [cdhg@cityoforange.org](mailto:cdhg@cityoforange.org). Comments can also be made by calling 714-744-7270.

If you require reasonable accommodations, please contact 714-744-7242 to discuss your needs. Translation services also available upon request.

Dated: February 2, 2023  
PHONE: (714) 744-5500

CITY COUNCIL OF THE CITY OF ORANGE  
BY: PAMELA COLEMAN, CITY CLERK

# Orange City News

1920 Main St., Suite 225  
Irvine, Ca 92614  
714-796-2209

5273322

CITY OF ORANGE PUBLIC WORKS DEPARTMENT  
300 EAST CHAPMAN AVENUE  
ORANGE, CA 92866-1591

## PROOF OF PUBLICATION

Legal No. 0011586872

FILE NO. Community Development Block Grant

### AFFIDAVIT OF PUBLICATION

STATE OF CALIFORNIA, }  
County of Orange } SS.

I am a citizen of the United States and a resident of the County aforesaid; I am over the age of eighteen years, and not a party to or interested in the above entitled matter. I am the principal clerk of the Orange City News, a newspaper that has been adjudged to be a newspaper of general circulation by the Superior Court of the County of Orange, State of California, on August 17, 1970, Case No. A-66522 in and for the City of Orange, County of Orange, State of California; that the notice, of which the annexed is a true printed copy, has been published in each regular and entire issue of said newspaper and not in any supplement thereof on the following dates, to wit:

02/23/2023

I certify (or declare) under the penalty of perjury under the laws of the State of California that the foregoing is true and correct:

Executed at Anaheim, Orange County, California, on  
Date: March 23, 2023.



Signature

**CITY OF ORANGE**  
**SECOND SUBSTANTIAL AMENDMENT TO 2021 ANNUAL ACTION PLAN**  
**Community Development Block Grant (CDBG) and HOME Investment**  
**Partnerships (HOME)**

Jurisdiction(s): City of Orange, CA  
Website: <https://www.cityoforange.org/>

Contact Person: Jessica Herrera  
Senior Administrative Analyst  
Community Development Department

**NOTICE IS HEREBY GIVEN** that the City Council of the City of Orange will hold a public hearing, **Tuesday, March 28, at 6:00 p.m.**, or as soon thereafter as the matter may be heard, in the Council Chamber located at 300 E. Chapman Avenue, Orange, California, to review and approve the Substantial 2nd Amendment to the Fiscal Year 2021-2022 Action Plan.

The City of Orange, CA (City), is a federal entitlement community that receives annual allocations of Community Development Block Grant (CDBG) and HOME Investment Partnerships (HOME) funds from the U.S. Department of Housing and Urban Development (HUD). The City is required to prepare an Annual Action Plan detailing the uses of entitlement funds to meet its affordable housing and community development goals as outlined in its Consolidated Plan.

According to 24 CFR 91.505 and the City's Citizen Participation Plan, the City of Orange has determined that the following actions will require a substantial amendment:

- In response to the Coronavirus 2019 (COVID-19) pandemic, the U.S. Department of Housing and Urban Development (HUD) has notified the City of Orange that it will receive an allocation of HOME-ARP Funds in the amount of \$1,655,186 to be used for homeless services. This allocation was authorized by the American Rescue Plan Act of 2021, Public Law 117-2, which was signed into law on March 11, 2021, to respond to the growing effects of this unprecedented public health crisis.

As the City of Orange will receive HOME - ARP funds, a Substantial Amendment to the Program Year 2021 Annual Action Plan is necessary. In accordance with HUD guidance, the City is providing no less than thirty (30) days for public review and comments.

The HOME - ARP funds allocated under the American Rescue Plan (ARP) may be used for a range of eligible activities, as allowed under 24 CFR Part 92.2 to assist individuals or households who are homeless, at risk of homelessness, and other vulnerable populations, by providing housing, rental assistance, supportive services, and non-congregate shelter, to reduce homelessness and increase housing stability. Eligible activities include (1) Production or Preservation of Affordable Housing, (2) Tenant-Based Rental Assistance, (3) Supportive Services, Homeless Prevention Services, and Housing Counseling, and (4) Purchase and Development of Non-Congregate Shelter. As such, the City proposes the following:

SOURCE	Amount
FY2021 HOME ARP	\$1,655,186

USES	
Reimburse City General Fund for expenses incurred in providing supportive services, homeless prevention services, and meals at 517 W. Struck as part of a federal court agreement and continue funding services through end of court agreement and transition into long-term plan until all funds are exhausted.	\$1,572,426.70
Administration and Planning	\$82,759.30
<b>TOTAL</b>	<b>\$1,655,186</b>

#### **Proposed Substantial Amendment**

This substantial amendment request will allow the City to add the HOME-ARP funding source and uses to the Program Year 2021 Annual Action Plan.

The City will address and incorporate any comments received during the 30-day public commenting timeframe between February 23, 2023 and March 27, 2023. A copy of the Draft HOME-ARP Plan will be available from February 9, 2023 to March 11, 2023 on the City of Orange's website at <https://www.cityoforange.org/our-city/departments/community-development/housing> or at the following locations for a 30-day public review and comment period:

- Community Development Department – 300 East Chapman Avenue, Orange, CA 92866
- Main Public Library – 407 East Chapman Avenue, Orange, CA 92866
- City Clerk Office – 300 East Chapman Avenue, Orange, CA 92866

All interested persons may submit comments and may be heard on any relevant matter relating to the proposed actions by mail, email, voicemail or in-person, as set forth in the March 28, 2023, City Council agenda. For more information, please contact Jessica Herrera at (714) 744-7270 or [cdbg@cityoforange.org](mailto:cdbg@cityoforange.org).

If you require reasonable accommodations, please contact 714-744-7242 to discuss your needs. Translation services also available upon request.

Dated: February 23, 2023  
PHONE: (714) 744-5500

CITY COUNCIL OF THE CITY OF ORANGE  
BY: PAMELA COLEMAN, CITY CLERK



## **APPENDIX B**

### HOME- ARP Certifications & SF 424 Form

### Application for Federal Assistance SF-424

**\* 1. Type of Submission:**

- ☐ Preapplication  
☒ Application  
☐ Changed/Corrected Application

**\* 2. Type of Application:**

- ☒ New  
☐ Continuation  
☐ Revision

**\* If Revision, select appropriate letter(s):**

**\* Other (Specify):**

**\* 3. Date Received:**

03/30/2023

**4. Applicant Identifier:**

M-21-MP-06-0544

**5a. Federal Entity Identifier:**

**5b. Federal Award Identifier:**

**State Use Only:**

**6. Date Received by State:**

**7. State Application Identifier:**

**8. APPLICANT INFORMATION:**

**\* a. Legal Name:**

CITY OF ORANGE

**\* b. Employer/Taxpayer Identification Number (EIN/TIN):**

95-6000755

**\* c. UEI:**

KF72Q5W8NG44

**d. Address:**

**\* Street1:**

300 E CHAPMAN AVE

**Street2:**

**\* City:**

ORANGE

**County/Parish:**

**\* State:**

CA: California

**Province:**

**\* Country:**

USA: UNITED STATES

**\* Zip / Postal Code:**

92866-1508

**e. Organizational Unit:**

**Department Name:**

Community Development

**Division Name:**

Housing

**f. Name and contact information of person to be contacted on matters involving this application:**

**Prefix:**

Ms.

**\* First Name:**

Jessica

**Middle Name:**

**\* Last Name:**

Herrera

**Suffix:**

**Title:**

**Organizational Affiliation:**

**\* Telephone Number:**

714-744-7270

**Fax Number:**

**\* Email:**

jherrera@cityoforange.org



## Application for Federal Assistance SF-424

### \* 9. Type of Applicant 1: Select Applicant Type:

C: City or Township Government

### Type of Applicant 2: Select Applicant Type:

### Type of Applicant 3: Select Applicant Type:

### \* Other (specify):

### \* 10. Name of Federal Agency:

U.S. Department of Housing and Urban Development

### 11. Catalog of Federal Domestic Assistance Number:

14.239

### CFDA Title:

HOME Investment Partnership Program

### \* 12. Funding Opportunity Number:

N/A

### \* Title:

N/A

### 13. Competition Identification Number:

N/A

### Title:

N/A

### 14. Areas Affected by Project (Cities, Counties, States, etc.):

Add Attachment

Delete Attachment

View Attachment

### \* 15. Descriptive Title of Applicant's Project:

2021-2022 Action Plan Amendment to add HOME-ARP funds under the American Rescue Plan Act.

Attach supporting documents as specified in agency instructions.

Add Attachments

Delete Attachments

View Attachments

## Application for Federal Assistance SF-424

## 16. Congressional Districts Of:

\* a. Applicant 46

\* b. Program/Project CA-046

Attach an additional list of Program/Project Congressional Districts if needed.

Add Attachment

Delete Attachment

View Attachment

## 17. Proposed Project:

\* a. Start Date: 05/01/2023

\* b. End Date: 09/30/2030

## 18. Estimated Funding (\$):

* a. Federal	1,655,186.00
* b. Applicant	0.00
* c. State	0.00
* d. Local	0.00
* e. Other	0.00
* f. Program Income	0.00
* g. TOTAL	1,655,186.00

## \* 19. Is Application Subject to Review By State Under Executive Order 12372 Process?

☐ a. This application was made available to the State under the Executive Order 12372 Process for review on☐ b. Program is subject to E.O. 12372 but has not been selected by the State for review.☒ c. Program is not covered by E.O. 12372.

## \* 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)

☐ Yes☒ No

If "Yes", provide explanation and attach

Add Attachment

Delete Attachment

View Attachment

21. \*By signing this application, I certify (1) to the statements contained in the list of certifications\*\* and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances\*\* and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 18, Section 1001)

☒ \*\* I AGREE

\*\* The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

## Authorized Representative:

Prefix: Mr.

\* First Name: Tom

Middle Name:

\* Last Name: Kisela

Suffix:

\* Title: City Manager

\* Telephone Number: 7147442222

Fax Number: 7147445523

\* Email: tkisela@cityoforange.org

\* Signature of Authorized Representative:



\* Date Signed: 03/28/2023

## ASSURANCES - NON-CONSTRUCTION PROGRAMS

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0040), Washington, DC 20503.


**PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.**

**NOTE:** Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the awarding agency. Further, certain Federal awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant, I certify that the applicant:

1. Has the legal authority to apply for Federal assistance and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project cost) to ensure proper planning, management and completion of the project described in this application.
2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, through any authorized representative, access to and the right to examine all records, books, papers, or documents related to the award; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
3. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
4. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
5. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards for merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
6. Will comply with all Federal statutes relating to nondiscrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. §§1681-1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29 U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended, relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee-3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statute(s) under which application for Federal assistance is being made; and, (j) the requirements of any other nondiscrimination statute(s) which may apply to the application.
7. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal or federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
8. Will comply, as applicable, with provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.

9. Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333), regarding labor standards for federally-assisted construction subagreements.
10. Will comply, if applicable, with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
11. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of Federal actions to State (Clean Air) Implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).
12. Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.
13. Will assist the awarding agency in assuring compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470), EO 11593 (identification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 U.S.C. §§469a-1 et seq.).
14. Will comply with P.L. 93-348 regarding the protection of human subjects involved in research, development, and related activities supported by this award of assistance.
15. Will comply with the Laboratory Animal Welfare Act of 1966 (P.L. 89-544, as amended, 7 U.S.C. §§2131 et seq.) pertaining to the care, handling, and treatment of warm blooded animals held for research, teaching, or other activities supported by this award of assistance.
16. Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
17. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
18. Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
19. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL 	TITLE City Manager
APPLICANT ORGANIZATION City of Orange	DATE SUBMITTED 03/28/2023



# ASSURANCES - CONSTRUCTION PROGRAMS

OMB Number: 4040-0009  
Expiration Date: 02/28/2025

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0042), Washington, DC 20503.


**PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.**

**NOTE:** Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the Awarding Agency. Further, certain Federal assistance awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant, I certify that the applicant:

1. Has the legal authority to apply for Federal assistance, and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project costs) to ensure proper planning, management and completion of project described in this application.
2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, the right to examine all records, books, papers, or documents related to the assistance; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
3. Will not dispose of, modify the use of, or change the terms of the real property title or other interest in the site and facilities without permission and instructions from the awarding agency. Will record the Federal awarding agency directives and will include a covenant in the title of real property acquired in whole or in part with Federal assistance funds to assure non-discrimination during the useful life of the project.
4. Will comply with the requirements of the assistance awarding agency with regard to the drafting, review and approval of construction plans and specifications.
5. Will provide and maintain competent and adequate engineering supervision at the construction site to ensure that the complete work conforms with the approved plans and specifications and will furnish progressive reports and such other information as may be required by the assistance awarding agency or State.
6. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
7. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
8. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards of merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
9. Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
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11. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal and federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
12. Will comply with the provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.
13. Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333) regarding labor standards for federally-assisted construction subagreements.
14. Will comply with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
15. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of Federal actions to State (Clean Air) implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).
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17. Will assist the awarding agency in assuring compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470), EO 11593 (identification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 U.S.C. §§469a-1 et seq).
18. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
19. Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
20. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL 	TITLE City Manager
APPLICANT ORGANIZATION City of Orange	DATE SUBMITTED 03/28/2023

## HOME-ARP CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the participating jurisdiction certifies that:

**Affirmatively Further Fair Housing** --The jurisdiction will affirmatively further fair housing pursuant to 24 CFR 5.151 and 5.152.

**Uniform Relocation Act and Anti-displacement and Relocation Plan** --It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, (42 U.S.C. 4601-4655) and implementing regulations at 49 CFR Part 24. It will comply with the acquisition and relocation requirements contained in the HOME-ARP Notice, including the revised one-for-one replacement requirements. It has in effect and is following a residential anti-displacement and relocation assistance plan required under 24 CFR Part 42, which incorporates the requirements of the HOME-ARP Notice. It will follow its residential anti-displacement and relocation assistance plan in connection with any activity assisted with funding under the HOME-ARP program.

**Anti-Lobbying** --To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.



**Authority of Jurisdiction** --The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations and program requirements.

**Section 3** --It will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u) and implementing regulations at 24 CFR Part 75.

**HOME-ARP Certification** --It will use HOME-ARP funds consistent with Section 3205 of the American Rescue Plan Act of 2021 (P.L. 117-2) and the CPD Notice: *Requirements for the Use of Funds in the HOME-American Rescue Plan Program*, as may be amended by HUD, for eligible activities and costs, including the HOME-ARP Notice requirements that activities are consistent with its accepted HOME-ARP allocation plan and that HOME-ARP funds will not be used for prohibited activities or costs, as described in the HOME-ARP Notice.

  
\_\_\_\_\_  
Signature of Authorized Official

3-28-2023  
Date

CITY MANAGER  
Title



Tom Kisela  
City Manager

Mary Binning  
City Attorney

Pamela Coleman  
City Clerk

# AGENDA

## City Council March 28, 2023

**5:00 PM Closed Session**  
**6:00 PM Regular Session**

**City Council Chamber**  
**300 E. Chapman Avenue**  
**Orange, CA 92866**

DAN SLATER  
Mayor

ARIANNA BARRIOS  
Mayor pro tem, District 1

JON DUMITRU  
Councilmember, District 2

KATHY TAVOULARIS  
Councilmember, District 3

DENIS BILODEAU  
Councilmember, District 4

ANA GUTIERREZ  
Councilmember, District 5

JOHN GYLLENHAMMER  
Councilmember, District 6

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The City of Orange City Council welcomes you to this meeting and encourages your participation. Regular City Council meetings are held on the second and fourth Tuesday of each month at 6:00 p.m.

### Agenda Information

The agenda contains a brief general description of each item to be considered. The City Council may take legislative action deemed appropriate with respect to the item and is not limited to the recommended action indicated in staff reports or the agenda. The agenda and supporting documentation is available after 4:00 p.m. on the Thursday prior to the Council meeting on the City's website at [www.cityoforange.org](http://www.cityoforange.org), at the City Clerk's Office located at 300 E. Chapman Avenue, and at the Main Public Library located at 407 E. Chapman Avenue. Written materials relating to an item on the agenda that are provided to the City Council after agenda packet distribution and within 72 hours before Council is to consider the item will be made available for public inspection in the City Clerk's Office during normal business hours; at the City Council meeting; and made available on the City's website.

### Public Participation

Regular meetings are televised live on Spectrum Cable Channel 3 and AT&T U-verse Channel 99, and streamed live and on-demand on the City's website at [www.cityoforange.org](http://www.cityoforange.org).

Pursuant to Government Code Section 54954.3, members of the public may address the City Council on any agenda item before or during Council's consideration of the item, and on any other matters within the City Council's jurisdiction by using any of the following methods:

#### 1) In-Person

To speak on an item on the agenda, complete a speaker card indicating your name and address, and identifying the agenda item number or subject matter you wish to address. The card should be given to the City Clerk prior to the start of the meeting. General comments are received during the "Public Comments" section at the beginning of the Regular Session. No action may be taken on off-agenda items unless authorized by law. Public Comments are limited to three (3) minutes per speaker unless a different time limit is announced. It is requested that you state your name for the record, then proceed to address the City Council. All speakers shall observe civility, decorum, and good behavior.

*(Continued on page 2)*

**2) Written Public Comments via email or eComment**

Members of the public can submit their written comments electronically for City Council consideration by emailing them to [CCpubliccomment@cityoforange.org](mailto:CCpubliccomment@cityoforange.org) with the subject line "Public Comment Item # (insert the item number relevant to the comment)" or "Public Comment Non-agenda Item" for general public comments. The public can also submit written comments on the City's eComment page. Please visit the City's website at [www.cityoforange.org](http://www.cityoforange.org), click Current City Council Agenda, then click the eComment link for this meeting. To ensure distribution to the City Council prior to consideration of the agenda, we encourage the public to submit written comments by 3:00 p.m. the day of the meeting. All written comments will be provided to the Council and posted on the City's website.

**3) Public Comments via recorded voicemail message**

Finally, the public can record their comments by calling (714) 744-2234 no later than 5:00 p.m. the day of the meeting. Recorded messages will not be played at the meeting, but will be provided to the Council.

In accordance with Ordinance No. 10-01, any person making personal, impertinent, slanderous or profane remarks or who becomes boisterous while addressing the Council shall be called to order by the Mayor. If such conduct continues, the Mayor may order the person barred from addressing the City Council further during that meeting, unless permission to continue is granted by a majority vote of the Council.

Please contact the City Clerk's Office at (714) 744-5500 with any questions.

ADA Requirements: In compliance with the Americans with Disabilities Act, if you need accommodations to participate in this meeting, please contact the City Clerk's office at (714) 744-5500. Notification at least 48 hours in advance of meeting will enable the City to make arrangements to assure accessibility to this meeting.

***REMINDER: Please silence all electronic devices while City Council is in session.***

**5:00 PM CLOSED SESSION****1. CALL TO ORDER****1.1 ROLL CALL****2. PUBLIC COMMENTS ON CLOSED SESSION ITEMS**

At this time, members of the public may address the Council on Closed Session items only. Public Comments are limited to three (3) minutes per speaker.

**3. RECESS TO CLOSED SESSION****a. PUBLIC EMPLOYEE APPOINTMENT**

Pursuant to Government Code Section 54957(b)1  
Title: Finance Director

**b. CONFERENCE WITH LEGAL COUNSEL – EXISTING LITIGATION**

Pursuant to Government Code Section 54956.9(a) & (d)(1)  
Name of Case: Salvador Miramontes-Robles v. Nykolo Gonzalez, et al.  
Orange County Superior Court Case No. 30-2022-01247785

**c. CONFERENCE WITH LEGAL COUNSEL – ANTICIPATED LITIGATION**

Initiation of litigation pursuant to paragraph (4) of subdivision (d) of Government Code Section 54956.9. (One potential case)

**d. CONFERENCE WITH REAL PROPERTY NEGOTIATORS**

Pursuant to Government Code Section 54956.8:  
Property Location: 101 E. Chapman Avenue  
Agency Negotiator: Aaron Schulze, Economic Development Manager  
Negotiating Parties: Wells Fargo & Company  
Under Negotiation: Price and terms of payment

Property: 2829 N. Glassell, APN 360-241-04  
Agency Negotiator: Aaron Schulze, Economic Development Manager  
Negotiating Parties: Discovery LLC, John Doan, Manager  
Under Negotiation: Price and terms of payment

**e. CONFERENCE WITH LABOR NEGOTIATOR**

Pursuant to Government Code Section 54957.6  
City Negotiator: Tom Kisela, City Manager  
Employee Organizations: Orange City Firefighters, City of Orange Police Association, City of Orange Police Management Association, Orange Fire Management Association

**4. CLOSED SESSION REPORT****5. ADJOURNMENT**

The City Council will adjourn to the 6:00 p.m. Regular Session in the Council Chamber.

**6:00 PM REGULAR SESSION****1. OPENING/CALL TO ORDER****1.1 INVOCATION**

Pastor Emeritus Rod Schorr, Calvary Chapel Old Towne

**1.2 PLEDGE OF ALLEGIANCE**

Councilmember Ana Gutierrez

**1.3 ROLL CALL****1.4 PRESENTATIONS/ANNOUNCEMENTS**

Proclamation recognizing the month of March as Women's History Month

**1.5 REPORT ON CLOSED SESSION ACTIONS****2. PUBLIC COMMENTS**

At this time, members of the public may address the Council on matters not listed on the agenda within the subject matter jurisdiction of the City Council, provided that NO action may be taken on off-agenda items unless authorized by law. Public Comments are limited to three (3) minutes per speaker.

**3. CONSENT CALENDAR**

All items on the Consent Calendar are considered routine and are enacted by one motion approving the recommended action listed on the Agenda. Any member of the City Council, staff or the public may request an item be removed from the Consent Calendar for discussion or separate action. Unless otherwise specified in the request to remove an item from the Consent Calendar, all items removed shall be considered immediately following action on the remaining items on the Consent Calendar.

**3.1. Waive reading in full of all ordinances on the Agenda.****Recommended Action:**

Approve.

**Attachments:**     [Staff Report](#)

**3.2. Claim for Damages.****Recommended Action:**

Deny the following claim and refer to City Attorney and Claims Adjuster:

1. Laurie Cesena

**Attachments:**     [Staff Report](#)

**3.3. First Amendment to Contract with Tess Electric, Inc. for electrical improvements at Wells 23 and 24.**

**Recommended Action:**

Approve the First Amendment to Contract with Tess Electric, Inc. and authorize the Mayor and City Clerk to execute on behalf of the City.

**Attachments:**     [Staff Report](#)  
                              [First Amendment to Contract with Tess Electric, Inc](#)

**3.4. Second Reading and adoption of an Ordinance of the City Council of the City of Orange amending various sections of the Orange Municipal Code to update membership references for the Planning Commission, Design Review Committee, and Traffic Commission. Ordinance No. 01-23**

**Recommended Action:**

Adopt Ordinance No. 01-23.

**Attachments:**     [Staff Report](#)  
                              [Ordinance No. 01-23](#)

**3.5. Second Reading and adoption of an Ordinance of the City Council of the City of Orange amending Title 2 of the Orange Municipal Code by adding Chapter 2.09 relating to City Council health and retirement benefits. Ordinance No. 02-23**

**Recommended Action:**

Adopt Ordinance No. 02-23.

**Attachments:**     [Staff Report](#)  
                              [Ordinance No. 02-23](#)

**3.6. Authorize purchase of police AR-15 rifles, exterior vest plate carriers, and equipment from ProForce Law Enforcement.**

**Recommended Action:**

1. Approve the purchase of AR-15 rifles, exterior vest plate carriers, and equipment from ProForce Law Enforcement for a total amount of \$213,171.
2. Authorize the appropriation of \$213,171 from Federal Asset Forfeiture unreserved fund balance into expenditure account number 355.4021.55131.00000, Federal Asset Forfeiture - Equipment.

**Attachments:**     [Staff Report](#)  
                              [ProForce Law Enforcement Quote](#)



- 3.7. Authorize the purchase of additional Microsoft enterprise maintenance licenses from Insight Public Sector.**

**Recommended Action:**

Approve the purchase of one hundred additional Microsoft 365 enterprise maintenance licenses for the 3rd year of the Microsoft Enterprise Agreement for \$34,044.50 from Insight Public Sector.

**Attachments:**     [Staff Report](#)  
                              [Insight Public Sector Quote 0225748146](#)

- 3.8. A California Public Employees' Retirement System (CalPERS) Health Resolution incorporating Non-PERS Elected Officials. Resolution No. 11441.**

**Recommended Action:**

Adopt Resolution No. 11441. A Resolution of the City Council of the City of Orange electing to be subject to the Public Employees' Medical and Hospital Care Act at an equal amount for employees and annuitants with respect to a recognized employee organization.

**Attachments:**     [Staff Report](#)  
                              [Resolution No. 11441](#)

- 3.9. A Resolution of the City Council of the City of Orange authorizing the Fire Chief or designee to submit a grant application on behalf of the City of Orange to the Office of Homeland Security for the Fiscal Year 2023/2024 Assistance to Firefighters Grant Program and if awarded, authorizing acceptance. Resolution No. 11442.**

**Recommended Action:**

Adopt Resolution No. 11442. A Resolution of the City Council of the City of Orange authorizing the Fire Chief or designee to submit a grant application on behalf of the City of Orange to the Office of Homeland Security for the Fiscal Year 2023/24 Assistance to Firefighters Grant Program and if awarded, authorizing the acceptance of such grant on behalf of the City.

**Attachments:**     [Staff Report](#)  
                              [Resolution No. 11442](#)

**END OF CONSENT CALENDAR**

\*\*\*\*\*

**4. REPORTS FROM MAYOR SLATER**

- 4.1. Review of Development Standards for Urban Projects**

**5. REPORTS FROM COUNCILMEMBERS**

An opportunity for Councilmembers to make a brief announcement, report, or request. No action(s) will be taken pursuant to Government Code Section 54954.2(a)(3).

**5.1. Frequency of Park Planning and Community Events Commission Meetings (Tavoularis)****6. REPORTS FROM BOARDS, COMMITTEES, AND COMMISSIONS****6.1. Appointment of Mike Ludin to the Investment and Audit Committee.****Recommended Action:**

Confirm Mayor Slater's recommendation to appoint Mike Ludin to the Investment and Audit Committee for a two-year term ending on June 30, 2025.

**Attachments:**     [Staff Report](#)

**7. ADMINISTRATIVE REPORTS****7.1. Orange Police Department 2022 Crime Report/General Overview.****Recommended Action:**

Receive and file.

**Attachments:**     [Staff Report](#)  
                          [2022 Crime Report](#)  
                          [2022 Police Annual Report](#)  
                          [2022 Homeless and HEART Report](#)

**8. REPORTS FROM CITY MANAGER****9. LEGAL AFFAIRS****9.1. Introduction and First Reading of Ordinance No. 03-23, repealing Chapter 5.54 of the Orange Municipal Code related to hawking of goods and adopting new Chapter 5.54 relating to regulation of sidewalk vendors, and adoption of Resolution No. 11443 setting fines and fees.****Recommended Action:**

1. Introduce and conduct First Reading of Ordinance No. 03-23. An Ordinance of the City Council of the City of Orange repealing Chapter 5.54 of the Orange Municipal Code relating to hawking of goods and adopting new Chapter 5.54 relating to regulation of sidewalk vendors.
2. Adopt Resolution No. 11443. A Resolution of the City of Orange setting the amount of fines and fees relating to sidewalk vendors and sidewalk vending permits.

**Attachments:**     [Staff Report](#)  
                              [Ordinance No. 03-23](#)  
                              [Resolution No. 11443](#)  
                              [Sidewalk Vending Flowchart](#)  
                              [Sidewalk Vending Ordinance PowerPoint](#)

- 9.2. Introduction and First Reading of Ordinance No. 04-23 adding new Chapter 1.10 to the Orange Municipal Code relating to administrative citations, and adoption of Resolution No. 11444 setting fines and fees.**

**Recommended Action:**

1. Introduce and conduct First Reading of Ordinance No. 04-23. An Ordinance of the City Council of the City of Orange adding Chapter 1.10 to the Orange Municipal Code relating to administrative citations.
2. Adopt Resolution No. 11444. A Resolution of the City Council of the City of Orange setting the amount of fines and fees for violations of the Orange Municipal Code relating to administrative citations.

**Attachments:**     [Staff Report](#)  
                              [Ordinance No. 04-23](#)  
                              [Resolutin No. 11444](#)

**10. PUBLIC HEARINGS**

- 10.1. Continued Public Hearing to consider the Second Amendment to the Fiscal Year 2021-2022 Annual Action Plan to incorporate the HOME Investment Partnerships-American Rescue Plan Allocation Plan. (Continued from February 14, 2023)**

**Recommended Action:**

1. Authorize staff to incorporate public comments received at the Public Hearing into the 2021-2022 Annual Action Plan.
2. Approve the Second Amendment to the 2021-2022 Annual Action Plan to incorporate the HOME-ARP Plan and submit to the Department of Housing and Urban Development (HUD).
3. Authorize the City Manager or their designee to finalize the draft HOME-ARP Plan and execute documents related to the Second Amendment of the 2021-2022 Annual Action Plan and HOME-ARP Allocation Plan on behalf of the City.

**Attachments:**     [Staff Report](#)  
                              [Second Substantial Amendment to the 2021-2022 Annual Action Plan](#)  
                              [Draft HOME-ARP Allocation Plan](#)

## 11. STUDY SESSION

### 11.1. First Study Session for the Proposed Fiscal Year 2023-24 Budget.

**Recommended Action:**

Receive and file the report and provide direction to staff.

**Attachments:**     [Staff Report](#)  
                             [FY 24 Draft Five-Year Capital Improvement Plan](#)

## 12. ADJOURNMENT

The next Regular City Council meeting will be held on Tuesday, April 11, 2023, at 6:00 p.m., in the Council Chamber, with Closed Session beginning at 5:00 p.m., if necessary.

I, Pamela Coleman, CMC, City Clerk for the City of Orange, do hereby declare, under penalty of perjury, that a full and correct copy of this agenda was posted pursuant to Government Code Section 54950 et. seq., at the following locations: Orange Civic Center kiosk and Orange City Clerk's Office at 300 E. Chapman Avenue, Orange Main Public Library at 407 E. Chapman Avenue, Police facility at 1107 N. Batavia Street, and uploaded to the City's website [www.cityoforange.org](http://www.cityoforange.org).

Date posted: March 23, 2023

Note: The minutes for the March 28, 2023, City Council meeting have not yet been submitted to the City Council for approval and are therefore still a DRAFT.

**MINUTES EXCERPT- DRAFT**

**City of Orange**

**City Council**

March 28, 2023

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The City Council of the City of Orange, California convened on March 28, 2023, at 5:00 p.m. in a Regular Meeting in the Council Chamber, 300 E. Chapman Avenue, Orange, California.

**10. PUBLIC HEARINGS**

**10.1. Continued Public Hearing to consider the Second Amendment to the Fiscal Year 2021-2022 Annual Action Plan to incorporate the HOME Investment Partnerships-American Rescue Plan Allocation Plan. (Continued from February 14, 2023)**

Mayor Slater opened the Public Hearing at 10:02 p.m.; there being no speakers, Mayor Slater closed the Public Hearing at 10:02 p.m.

A motion was made by Mayor pro tem Barrios, seconded by Councilmember Gutierrez, to: 1) Authorize staff to incorporate public comments received at the Public Hearing into the 2021-2022 Annual Action Plan; 2) Approve the Second Amendment to the 2021-2022 Annual Action Plan to incorporate the HOME-ARP Plan and submit to the Department of Housing and Urban Development (HUD); and 3) Authorize the City Manager or their designee to finalize the draft HOME-ARP Plan and execute documents related to the Second Amendment of the 2021-2022 Annual Action Plan and HOME-ARP Allocation Plan on behalf of the City. The motion carried by the following vote:

**Ayes:** Barrios, Dumitru, Tavoularis, Gutierrez, Bilodeau, Gyllenhammer, and Slater  
**Noes:** None  
**Absent:** None

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