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# CITY OF EAST CHICAGO DEPARTMENT OF REDEVELOPMENT

4525 Indianapolis Boulevard, East Chicago, IN 46312

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## FY 2021 Annual Action Plan - Substantial Amendment - HOME-ARP Allocation Plan

*In Accordance with the HUD Guidelines for  
the HOME Investment Partnerships -  
American Rescue Plan Program*



Anthony Copeland, Mayor  
City of East Chicago

Frank Rivera,  
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CITY OF EAST CHICAGO  
DEPARTMENT OF  
REDEVELOPMENT

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## Introduction

The City of East Chicago, is a Federal entitlement, under the Community Development Block Grant (CDBG) and HOME Investment Partnership (HOME) Programs with funding from the U.S. Department of Housing and Urban Development (HUD).

Congress appropriated \$5 billion in funds under the American Rescue Plan (ARP) Act of 2021. These funds are to be used to assist the homeless and those persons and families who are at risk of becoming homeless. The U.S. Department of Housing and Urban Development (HUD) is administering this program and the City of East Chicago was allocated \$1,023,095 in HOME-ARP funds.

The City of East Chicago, Department of Redevelopment is the lead entity and the administrator for the HOME-ARP funds.

The City of East Chicago prepared this HOME-ARP Allocation Plan to address its local needs and to establish priorities for the use of HOME-ARP funds. The City must submit its Allocation Plan to HUD by March 31, 2023. In order to determine the City's needs, interviews and video conferences were held with various housing providers, social service agencies, the Continuum of Care members, advocacy groups, etc. Agencies and organizations that serve all the qualifying populations were contacted and interviewed.

The Indiana Balance of State Continuum of Care includes 91 of the 92 counties in the State of Indiana. These counties are categorized into 16 individual regions, which are overseen by regional planning councils and the chairperson(s) that lead them. These councils meet regularly to develop and implement strategies to alleviate homelessness. Each region is in contact with and shares a Memorandum of Understanding with the IN-502 BOS CoC Board of Directors. The City of East Chicago is part of the Lake County Region 1A.

### **HOME-ARP Eligible Projects/Activities:**

The following projects/activities are eligible with the HOME-ARP funds:

#### **1. Production or Preservation of Affordable Rental Housing**

- Acquisition, construction of affordable rental housing for individuals and families that are part of the Qualifying Populations
- Can include single family or multifamily housing, transitional or permanent housing, group homes, single room occupancy (SRO) units, and manufactured housing

**2. Tenant Based Rental Assistance**

- Providing payments to a tenant to cover housing and housing-related costs, including rental assistance, security deposit assistance, utility deposits, and utility payments to households that are part of the Qualifying Populations

**3. Supportive Services**

- Providing supportive services to members of the Qualifying Populations under three categories:
  - McKinney-Vento Supportive Services
  - Homelessness Prevention Services
  - Housing Counseling Services

**4. Purchase and Development of Non-Congregate Shelter**

- Acquisition, construction, or rehabilitation of non-congregate shelter units to service individuals and families that are part of the four (4) Qualifying Populations

**HOME-ARP Qualifying Populations:**

The HOME-ARP Program has the following four (4) Qualifying Populations for this program:

**1. Homeless**

- An individual or family who lacks a fixed, regular, and adequate nighttime residence, meaning:
  - i. An individual or family with a primary nighttime residence that is a public or private place not designed for or ordinarily used as a regular sleeping accommodation for human beings, including a car, park, abandoned building, bus or train station, airport, or camping ground;
  - ii. An individual or family living in a supervised publicly or privately operated shelter designated to provide temporary living arrangements (including congregate shelters, transitional housing, and hotels and motels paid for by charitable organizations or by federal, state, or local government programs for low-income individuals); or
  - iii. An individual who is exiting an institution where he or she resided for 90 days or less and who resided in an emergency shelter or place not meant for human habitation immediately before entering that institution
- An individual or family who will imminently lose their primary nighttime residence, provided that:
  - i. The primary nighttime residence will be lost within 14 days of the date of application for homeless assistance;
  - ii. No subsequent residence has been identified; and

- iii. The individual or family lacks the resources or support networks, e.g., family, friends, faith-based or other social networks needed to obtain other permanent housing
- Unaccompanied youth under 25 years of age, or families with children and youth, who do not otherwise qualify as homeless under this definition, but who:
  - i. Are defined as homeless under section 387 of the Runaway and Homeless Youth Act (42 U.S.C. 5732a), section 637 of the Head Start Act (42 U.S.C. 9832), section 41403 of the Violence Against Women Act of 1994 (42 U.S.C. 14043e-2), section 330(h) of the Public Health Service Act (42 U.S.C. 254b(h)), section 3 of the Food and Nutrition Act of 2008 (7 U.S.C. 2012), section 17(b) of the Child Nutrition Act of 1966 (42 U.S.C. 1786(b)), or section 725 of the McKinney-Vento Homeless Assistance Act (42 U.S.C. 11434a);
  - ii. Have not had a lease, ownership interest, or occupancy agreement in permanent housing at any time during the 60 days immediately preceding the date of application for homeless assistance;
  - iii. Have experienced persistent instability as measured by two moves or more during the 60-day period immediately preceding the date of applying for homeless assistance; and
  - iv. Can be expected to continue in such status for an extended period of time because of chronic disabilities, chronic physical health or mental health conditions, substance addiction, histories of domestic violence or childhood abuse (including neglect), the presence of a child or youth with a disability, or two or more barriers to employment, which include the lack of a high school degree or General Education Development (GED), illiteracy, low English proficiency, a history of incarceration or detention for criminal activity, and a history of unstable employment

## **2. At Risk of Homelessness**

- An individual or family who is extremely low income (<30% AMI), does not have support networks, and meets at least one of the conditions for homelessness (24 CFR 91.5)

## **3. Fleeing, or Attempting to Flee Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking**

## **4. Other populations who do not qualify under any of the populations above but meet one of the following criteria:**

- Those who are currently housed due to temporary or emergency assistance or need additional assistance or services to avoid a return to homelessness
- Populations at Greatest Risk of Housing Instability

- Households whose income is <30% AMI and are experiencing severe cost burden
- Households whose income is <50% AMI and meet one of the criteria for being At Risk of Homelessness

In compliance with the HUD regulations, the City of East Chicago has prepared a substantial amendment to its FY 2021 Annual Action Plan in order to submit the HOME-ARP Allocation Plan.

A “draft” of the FY 2021 Annual Action Plan - Substantial Amendment - HOME-ARP Allocation Plan was placed on public display on the City of East Chicago’s website at <https://www.eastchicago.com/243/Redevelopment>. Copies of the HOME-ARP Allocation Plan were also available at the Offices of the City of East Chicago, Department of Redevelopment, 4525 Indianapolis Blvd., East Chicago, IN 46312. The display period started on Monday, March 6, 2023 through Tuesday, March 21, 2023 at 4:00 PM for a 15-day display period. A Public Hearing was held on Tuesday, March 21, 2023 at 5:00 PM to present the proposed HOME-ARP Allocation Plan and solicit resident comments. Upon completion of the 15-day comment period, the City of East Chicago submitted the FY 2021 Annual Action Plan - Substantial Amendment - HOME-ARP Allocation Plan to the U.S. Department of Housing and Urban Development through IDIS on or before Friday, March 31, 2023.

HUD has requested that the City of East Chicago put the FY 2021 Annual Action Plan – Substantial Amendment – HOME-ARP Allocation Plan back on public display to broaden its public participation per the HOME-ARP Guidelines. The display period started on Friday, June 9, 2023 and ending on Monday, June 26, 2023 at 4:00 PM for a 15-day display period. A Public Hearing was held on Tuesday, June 20, 2023 at 5:00 PM to present the proposed HOME-ARP Allocation Plan and solicit resident comments. Upon completion of the 15-day comment period, the City of East Chicago submitted the FY 2021 Annual Action Plan - Substantial Amendment - HOME-ARP Allocation Plan to the U.S. Department of Housing and Urban Development through IDIS on or before Wednesday, June 28, 2023.

## Consultation

### *Describe the consultation process including methods used and dates of consultation:*

During the consultation process, the City of East Chicago met with numerous stakeholders, agencies/organizations, and housing providers that are included in the following categories:

- The CoC serving the City’s geographic area;
- homeless service providers;
- domestic violence service providers;
- veterans’ groups;
- public housing agencies (PHAs);
- public agencies that address the needs of the qualifying populations;
- public or private organizations that address fair housing and civil rights; and
- public or private organizations that address the needs of persons with disabilities.

The City of East Chicago’s HOME-ARP Consultation Milestones are the following:

HOME-ARP Consultation Milestones	
Consultation	January 2023 through March 2023
Newspaper Notice	March 6, 2023
On Display	March 6, 2023
Public Hearing	March 20, 2023 at 4:00 PM
Off Display	March 21, 2023 at 4:00 PM
Redevelopment Commission Approval	March 21, 2023 at 5:00 PM
Second Newspaper Notice	June 9, 2023
Reposting the Plan is On Display	June 9, 2023
Second Public Hearing	June 20, 2023 at 5:00 PM
Reposting Plan is Off Display	June 26, 2023 at 4:00 PM

The City of East Chicago held virtual stakeholders meetings, sent out surveys, and emailed questions to agencies/organizations between January 2023 through March 2023.

The City ran a newspaper notice in the “Northwest Indiana Times” on Monday, March 6, 2023. In the notice it states that the “Draft” HOME-ARP Allocation Plan was on public display for fifteen (15) days on the City’s website at: <https://www.eastchicago.com/243/Redevelopment> and at the City of East Chicago Department of Redevelopment, 4525 Indianapolis Blvd., East Chicago, IN 46312.

The Public Hearing was held on Monday, March 20, 2023 at 4:00 PM to discuss the proposed HOME-ARP Allocation Plan and solicit stakeholders' comments on the Plan.

The Redevelopment Commission approved the HOME-ARP Allocation Plan at its regular Redevelopment Commission meeting on Tuesday, March 21, 2023.

The chart below references the Qualifying Population that each agency/organization that was consulted with serves. The following are the Qualifying Populations:

- **QP 1** - Homeless
- **QP 2** - At Risk of Homelessness
- **QP 3** - Fleeing, or Attempting to Flee Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking
- **QP 4** - Other populations who do not qualify under any of the populations above but meet one of the following criteria

The City ran a second newspaper notice in the "Northwest Indiana Times" on Friday, June 9, 2023. In the notice it states that the "Draft" HOME-ARP Allocation Plan was on public display for fifteen (15) days on the City's website at: <https://www.eastchicago.com/243/Redevelopment> and at the City of East Chicago Department of Redevelopment, 4525 Indianapolis Blvd., East Chicago, IN 46312.

The Second Public Hearing was held on Tuesday, June 20, 2023 at 5:00 PM to discuss the proposed HOME-ARP Allocation Plan and solicit stakeholders' comments on the Plan.



**List the organizations consulted:**

Agency/Organization Consulted	Type of Agency/Organization	QP's Served	Method of Consultation	Feedback
<b>City of East Chicago</b>	Government	QP1/QP2/QP3/QP4	Virtual Meeting	The City of East Chicago was involved in all meetings and was responsible for gathering a list of contacts and participated in asking questions and communicating with local stakeholders.
<b>Regional Care Group</b>	Homeless service providers  Public agencies that address the needs of the qualifying populations  Public or private organizations that address the needs of persons with disabilities	QP1/QP2/QP3/QP4	Virtual Meeting (1/20/2023)	Identified the following needs: <ul style="list-style-type: none"> <li>• There is a demand for a women's shelter and low-barrier shelter</li> <li>• Not enough land available for affordable housing</li> <li>• Couch surfers are an unmet priority</li> </ul>
<b>Northwest Indiana Community Action Agency (NWICA)</b>	Public agencies that address the needs of the qualifying populations	QP1/QP2/QP3/QP4	Virtual Meeting (1/20/2023)	Identified the following needs: <ul style="list-style-type: none"> <li>• 111 families with vouchers but can't find housing</li> <li>• Demand for rapid re-housing</li> <li>• Landlords in area are particularly bad <ul style="list-style-type: none"> <li>○ Many don't accept vouchers</li> <li>○ One local company forces residents to sign a 24-month minimum lease</li> </ul> </li> </ul>

<b>Haven House</b>	Homeless service providers  Domestic violence service providers	QP1/QP3	Virtual Meeting (1/20/2023)	Identified the following needs: <ul style="list-style-type: none"> <li>• Demand for more DV shelter beds <ul style="list-style-type: none"> <li>◦ DV shelter at capacity for the last 6-7 months</li> </ul> </li> <li>• Need for affordable housing</li> <li>• Need supportive services including life skills and financial education</li> <li>• Need more services for an aging population</li> <li>• Income, transportation, childcare, and trauma are major overall issues</li> </ul>
<b>North Township Trustees Office</b>	Public agencies that address the needs of the qualifying populations	QP2/ QP4	Virtual Meeting (1/24/2023)	Identified the following needs: <ul style="list-style-type: none"> <li>• Need more financial and budget education</li> <li>• Demand for more aid for mothers</li> <li>• Rents are rising, leading to lessor supply of affordable housing</li> </ul>
<b>Grace Beyond Borders</b>	Homeless service providers  Domestic violence service providers	QP1/QP2/QP3	Virtual Meeting (1/24/2023)	Identified the following needs: <ul style="list-style-type: none"> <li>• No shelters for unaccompanied youth</li> <li>• Overwhelming need for beds for people fleeing domestic violence</li> <li>• More homeless are migrating from elsewhere, including Chicago suburbs</li> <li>• Need better pay to retain qualified staff</li> </ul>
<b>Lisa Safe Haven Child Care</b>	Public agencies that address the needs of the qualifying populations	QP1/QP2/QP3/QP4	Virtual Meeting (1/24/2023)	Identified the following needs: <ul style="list-style-type: none"> <li>• More affordable housing is needed, especially furnished units</li> <li>• Transportation services</li> <li>• Landlords are selling to management companies, who are raising rents by \$200-300 in one year</li> </ul>
<b>We Care From the Heart Social Services</b>	Public Agencies that Address the	QP1/QP2/QP3/QP4	Survey	Identified the following needs:

	<p>public agencies that address the needs of the qualifying populations</p> <p>Public or private organizations that address the needs of persons with disabilities</p>			<ul style="list-style-type: none"> <li>Residents are not aware of the services available to help prevent them from becoming homeless</li> <li>Demand for job training and financial literacy programs</li> <li>Seniors are often unable to keep their units due to aging in place</li> <li>More affordable housing units</li> </ul>
<b>Indiana Housing and Community Development Authority</b>	CoC(s) serving the jurisdiction's geographic area	QP1/ QP3	Email Consultation	Provided the City with homelessness data and housing inventory information for Lake County.
<b>East Chicago Housing Authority</b>	Public Housing Authority (PHA)	QP1/QP2/QP4	Survey	<p>Identified the following needs:</p> <ul style="list-style-type: none"> <li>Public housing wait times are up to 36 months</li> <li>Waiting list has been closed for 48 months</li> </ul>
<b>Lake County Veterans Service Office</b>	Veterans Groups	QP1/QP2/QP4	Phone Interview	<p>Identified the following needs:</p> <ul style="list-style-type: none"> <li>More veterans programs because of large veteran homeless population in region</li> <li>More bed space in shelters</li> <li>Case managers to help with guiding veterans through the system <ul style="list-style-type: none"> <li>All appointments are already booked</li> </ul> </li> </ul>
<b>Indiana Legal Services</b>	Public or private organizations that address fair housing and civil rights	QP1/QP2/QP3/QP4	Survey	<p>Identified the following needs:</p> <ul style="list-style-type: none"> <li>More shelter beds in region (inc. DV shelters)</li> <li>Funds to pay for past rent owed</li> <li>Low-income rental housing</li> <li>Code enforcement for housing</li> <li>Mechanisms to remove legal problems associated with having an eviction on record</li> </ul>

<b>Northwest Indiana Reinvestment Alliance (NWIRA)</b>	Public or private organizations that address fair housing and civil rights	QP1/QP2/QP3/QP4	Survey	Identified the following needs: <ul style="list-style-type: none"><li>• More capacity and funding for local shelters</li><li>• Homebuyer assistance</li></ul>
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***Summarize feedback received and results of upfront consultation with these entities:***

During the HOME-ARP Consultation, the following priority needs for the qualifying populations were stressed:

- Need for more affordable rental housing.
- Need for supportive services such as counseling, life skills training, case management, childcare, transportation, legal services financial education, and job training.
- Lack of available shelter capacity.
- Funds to rehabilitate emergency shelters, SRO's, transitional, and permanent housing.
- Funds for an increase in domestic violence shelters.

## Public Participation

***Describe the public participation process, including information about and the dates of the public comment period and public hearing(s) held during the development of the plan:***

- ***Date(s) of public notice:*** 3/6/2023
- ***Public comment period:*** start date - 3/6/2023 end date - 3/21/2023
- ***Date(s) of public hearing:*** 3/20/2023

***Describe the public participation process:***

The City of East Chicago held one (1) public hearing for consultation with City residents, non-profit agencies and/or organizations, public housing authority, housing providers, Continuum of Care members, etc. on the “Draft” HOME-ARP Allocation Plan. During the public hearing, the City staff and the City consultants discussed the process followed in the development of the HOME-ARP Allocation Plan. This included the interviews and virtual conferences, and remarks made.

The public hearing notice for the City of East Chicago HOME-ARP Allocation Plan was published in “The Northwest Indiana Times” on Monday, March 6, 2023.

The fifteen (15) day public comment period on the “Draft” HOME-ARP Allocation Plan was from Monday, March 6, 2023 through Tuesday, March 21, 2023. The City of East Chicago placed the “Draft HOME-ARP Allocation Plan on the City of East Chicago’s website <https://www.eastchicago.com/243/Redevelopment> and at the Offices of the City of East Chicago Department of Redevelopment, 4525 Indianapolis Blvd., East Chicago, IN 46312.

A second fifteen (15) day public comment display period for the “Draft” HOME-ARP Allocation Plan was held from Friday, June 9, 2023 through Friday, June 23, 2023. The City of East Chicago placed the “Draft HOME-ARP Allocation Plan on the City of East Chicago’s website <https://www.eastchicago.com/243/Redevelopment> and at the Offices of the City of East Chicago Department of Redevelopment, 4525 Indianapolis Blvd., East Chicago, IN 46312. The purpose of this public comment period is to solicit comments on the amended version of the HOME-ARP Allocation Plan that incorporates comments from HUD and adds more context to needs and gaps analysis for QP3.

The public and agencies was able to provide additional comments, via email to [FRivera@eastchicago.com](mailto:FRivera@eastchicago.com) or via phone at (219) 391-8513. Written comments were addressed to the attention Mr. Frank Rivera, Executive Director, City of East Chicago, Department of Redevelopment, 4525 Indianapolis Blvd., East Chicago, IN 46312.

***Describe efforts to broaden public participation:***

To broaden public participation, the City of East Chicago sent out an email blast to all agencies, organizations, and individuals on its list of non-profit agencies, housing providers, advocates, and interested parties, that the “Draft” HOME-ARP Allocation Plan was on public display and the date, time, and place of the public hearing. This list consists of agencies/organizations that have previously submitted funding requests or requested to be added to this list so they can be notified of future emails on funding options, proposed plans, and public hearings.

***Summarize the comments and recommendations received through the public participation process either in writing, or orally at a public hearing:***

The City of East Chicago did not receive any comments at its public hearing on March 20, 2023. In addition, the City did not receive any written or oral comments while the draft plan was on public display.

The City also did not receive any comments at its second public hearing on June 20, 2023. In addition, the City did not receive any written or oral comments while the draft plan was on public display.

***Summarize any comments or recommendations not accepted and state the reasons why:***

The City of East Chicago accepted all comments received, no comments were not accepted.

## Needs Assessment and Gaps Analysis

*In accordance with Section V.C.1 of the Notice (page 14), a PJ must evaluate the size and demographic composition of **all four** of the qualifying populations within its boundaries and assess the unmet needs of each of those populations. If the PJ does not evaluate the needs of one of the qualifying populations, then the PJ has not completed their Needs Assessment and Gaps Analysis. In addition, a PJ must identify any gaps within its current shelter and housing inventory as well as the service delivery system. A PJ should use current data, including point in time count, housing inventory count, or other data available through CoCs, and consultations with service providers to quantify the individuals and families in the qualifying populations and their need for additional housing, shelter, or services.*

### OPTIONAL Homeless Needs Inventory and Gap Analysis Table

Homeless													
	Current Inventory					Homeless Population				Gap Analysis			
	Family		Adults Only		Vets	Family HH (at least 1 child)	Adult HH (w/o child)	Vets	Victims of DV	Family		Adults Only	
	# of Beds	# of Units	# of Beds	# of Units	# of Beds					# of Beds	# of Units	# of Beds	# of Units
Emergency Shelter	88	22	161	161	36								
Transitional Housing	0	0	0	0	0								
Permanent Supportive Housing	169	50	233	233	74								
Other Permanent Housing	0	0	0	0	0								
Sheltered Homeless						9	136	59	23				
Unsheltered Homeless						0	48	0	0				
<b>Current Gap:</b>										0	0	23	23

**Suggested Data Sources:** 1. 2022 Point-In-Time Count (PIT); 2. 2022 Continuum of Care Housing Inventory Count (HIC); 3. Consultation



**OPTIONAL Housing Needs Inventory and Gap Analysis Table**

<b>Non-Homeless</b>			
	<b>Current Inventory</b>	<b>Level of Need</b>	<b>Gap Analysis</b>
	<b># of Units</b>	<b># of Households</b>	<b># of Households</b>
Total Rental Units	5,570		
Rental Units Affordable to HH at 30% AMI (At-Risk of Homelessness)	2,395		
Rental Units Affordable to HH at 50% AMI (Other Populations)	3,640		
0%-30% AMI Renter HH w/ 1 or more severe housing problems (At-Risk of Homelessness)		1,900	
30%-50% AMI Renter HH w/ 1 or more severe housing problems (Other Populations)		1,110	
<b>Current Gaps:</b>			3,010

**Suggested Data Sources:** 1. 2017-2021 American Community Survey (ACS); 2. 2015-2019 Comprehensive Housing Affordability Strategy (CHAS)

***Describe the size and demographic composition of qualifying populations within the PJ's boundaries:***

***Homeless as defined in 24 CFR 91.5***

Based on the 2022 Point-In-Time Count, there were 272 homeless individuals identified in the Lake County Region of the CoC. There were 209 persons who were sheltered and 63 were not sheltered. Of those people experiencing homelessness, 162 (60%) were black, 85 (31%) were white, and the remaining 9% were Asian (8), American Indian or Alaska Native (2), Native Hawaiian or Other Pacific Islander (1). Additionally, 111 (41%) were male, 154 (57%) were female and 1 (0%) were a gender other than singularly female or male.

Among the population of those experiencing homelessness, there was a large portion that were identified as severely mentally ill (52 individuals, or 19% of the surveyed population) or having chronic substance abuse issues (20 individuals or 7.4% of the surveyed population).

***At Risk of Homelessness as defined in 24 CFR 91.5***

24 CFR 91.5 defines At Risk of Homelessness as an individual or family that has an annual income below 30% of the HUD area median family income, does not have sufficient resources

or support networks and meets one of several other conditions. According to the most recently available CHAS data, 2,910 households (or 28.1% of the total population) live at 30% or below the HUD Area Median Income and of those 2,910 households: 1,900 have one or more housing problems, which includes either incomplete kitchen facilities, incomplete plumbing facilities, more than one person per room, or have a cost burden greater than 30% of their income.

There are also currently 393 households on the public housing waiting list according to East Chicago Housing Authority. The waiting list has been closed for 48 months and the average wait before being housed is up to 36 months. There are 905 households on the Housing Choice Vouchers waiting list, which has been closed since February 1, 2023.

139 vouchers expired in 2022, showing that people are looking for housing in the City of East Chicago but were not able to find a housing unit before the voucher's time period expired. There are not enough available housing units to meet the demand.

***Fleeing, or Attempting to Flee, Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking, as defined by HUD in the Notice***

During the 2022 Point-In-Time Count, there were 23 homeless individuals who were identified as victims of domestic violence in the Lake County Region of the CoC. This number nearly doubled from the previous year at a similar rate to the overall number of homeless persons counted, indicating that similar factors behind the prevalence of homelessness in Lake County also affect the number of people fleeing domestic violence, dating violence, sexual assault, stalking, and human trafficking in the area.

According to an interview with the staff of Haven House (a local domestic violence shelter serving Lake County and neighboring areas) for the last 6 to 7 months, the shelter (containing 28 transition units) has been at full capacity. Between April 2022 and February 2023, Haven House served 33 residents of East Chicago, which made up 7.4% of the total clients served at the shelter during that time. There was a turnover in beds, showing that there is a significant number of persons fleeing domestic violence. The current shelter inventory for people fleeing domestic violence is not sufficient to meet the need.

According to a report from the National Coalition Against Domestic Violence, 42.5% of Indiana women and 27.9% of Indiana men experience domestic violence, sexual assault, and/or stalking in their lifetimes, which is in line with national estimates.

The 2010-2012 State Report from the National Intimate Partner and Sexual Violence Survey states that the State of Indiana has a higher weighted percentage of lifetime reports of

contact sexual violence among female victims than the United States average. Indiana also has a higher than the national average rate of overall contact sexual violence, sexual coercion, unwanted sexual contact, and contact sexual violence by a current/former intimate partner. This is the most recent available data on this subject from the National Intimate Partner and Sexual Violence Survey.

According to the Human Trafficking Institute, in the Northern District of Indiana which includes East Chicago, there were 13 criminal sex trafficking cases from 2000 to 2021 (the year with the most recent data available). This shows that there is a human trafficking presence close to the East Chicago region and that victims may be in need of help or assistance. Proximity to the Chicago metropolitan area may also drive the prevalence of human trafficking in the region as well. According to the Indiana Coalition to End Sexual Assault and Human Trafficking, 1,700 calls to the national Human Trafficking Hotline between 2007 and 2019 were from the State of Indiana.

Domestic violence, dating violence, sexual assault, stalking, and human trafficking data for the City of East Chicago and Lake County is limited. All the relevant available data is in this document.

***Other populations requiring services or housing assistance to prevent homelessness and other populations at greatest risk of housing instability, as defined by HUD in the Notice***

Those with disabilities are at greatest risk of housing instability. According to the most recent American Community Survey (ACS) data from 2021, there were 4,469 residents (16.9% of the total civilian non-institutionalized population) of the City of East Chicago who have a disability. This shows that a significant portion of the City's population is at a high risk of housing instability.

Among others that are at greatest risk of housing instability, those who are at or below 30% of the HUD Area Median Income who are burdened by their monthly housing costs are at a higher risk of becoming homeless. According to the most recent CHAS data, 2,910 (28.0%) households in the City have incomes at or below 30% of the HUD AMI. 3,234 (31.2%) households in the City have a housing cost burden of greater than 30% of their income.

The City of East Chicago also has a significant population of ALICE families. ALICE is an acronym for Asset Limited, Income Constrained, Employed and represents families that are employed and earn more than the Federal Poverty Level but cannot otherwise keep up with the basic costs of living. According to the most recent ALICE Report data from 2018, 29% of households in Lake County have incomes that fall below the ALICE threshold but above the Federal Poverty Level.

A large number of households in the region have also received payments for rental assistance. According to Regional Care Group, the organization responsible for managing the Emergency Rental Assistance Program (ERAP) in the region, there were 566 households that applied for assistance in 2022 and 299 applicants received assistance in the form of ERAP payments. A total of \$1,728,846.35 was paid in assistance, with the average payment to a household being \$5,840.70.

In the most recent data available for 2022, there were 393 households on the public housing waiting list for the East Chicago Housing Authority (ECHA).

***Identify and consider the current resources available to assist qualifying populations, including congregate and non-congregate shelter units, supportive services, TBRA, and affordable and permanent supportive rental housing (Optional):***

The City of East Chicago has a variety of resources to assist households experiencing homelessness and at-risk of becoming homeless through Federal, State, and local programs. Below is a summary of the resources available through the City of East Chicago:

- **Community Development Block Grant (CDBG) Program:**

The City of East Chicago is a federal entitlement grantee. In FY 2022 the City received \$1,297,382 of Community Development Block Grant (CDBG) funds. These funds are used for public service activities and housing rehabilitation activities. Funding is provided to agencies for services for the homeless and those who are at-risk of becoming homeless.

HUD has released the FY 2023 allocations and the City of East Chicago will receive \$1,276,665 in CDBG funds.

- **HOME Investment Partnership (HOME) Program:**

The City of East Chicago as a federal entitlement grantee, received \$312,398 in FY 2022 of HOME Investment Partnership (HOME) funds. These funds are used for the development of affordable housing and the renovation of multi-family units. Funds support the development of affordable housing for the very low-income to combat those households who are at risk of becoming homeless.

HUD has released the FY 2023 allocations and the City of East Chicago will receive \$299,400 in HOME funds.

- **Housing Inventory Count (HIC):**

The chart below is from the Continuum of Care Housing Inventory Count (HIC) for 2022.

	Family Units	Family Beds	Adult Only Beds	Child Only Beds	Total Year Round Beds	Seasonal	Overflow/ Vouchers	Subset of Total Bed Inventory		
								Chronic Beds	Veteran Beds	Youth Beds
<b>Emergency, Safe Haven and Transitional Housing:</b>	<b>22</b>	<b>88</b>	<b>161</b>	<b>9</b>	<b>258</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>36</b>	<b>0</b>
Emergency Shelter	22	88	161	9	258	0	0	0	36	0
<b>Permanent Housing:</b>	<b>60</b>	<b>204</b>	<b>242</b>	<b>0</b>	<b>446</b>	<b>N/A</b>	<b>N/A</b>	<b>140</b>	<b>0</b>	<b>32</b>
Permanent Supportive Housing	50	169	233	0	402	N/A	N/A	140	0	32
Rapid Re-Housing	10	35	9	0	44	N/A	N/A	0	0	0
<b>Grand Total:</b>	<b>82</b>	<b>292</b>	<b>394</b>	<b>9</b>	<b>704</b>	<b>0</b>	<b>0</b>	<b>140</b>	<b>36</b>	<b>32</b>

The Lake County Region of the CoC has a total 258 emergency, safe haven, and transitional housing beds and 446 units of permanent housing. Of those units, the CoC has 36 beds for veterans under emergency, safe haven, and transitional housing. The CoC has 140 permanent housing beds for the chronic homeless and 32 for youth.

Based off the 2022 Continuum of Care Housing Inventory Count (HIC), there were 258 year-round, emergency shelter beds; 402 year-round permanent housing beds; and 44 year-round, rapid re-housing beds. These resources and supportive services are as follows:

- **Emergency Shelter:**
  - **Brothers' Keeper** - 26 beds
  - **City Rescue Mission** - 36 beds
  - **Crisis Center, Inc. - Alternative House** - 10 beds
  - **Edgewater Systems for Balanced Living - Edgewater Emergency Shelter** - 53 beds
  - **Haven House Hammond - Haven House Domestic Violence Emergency Shelter** - 20 beds
  - **Innermission, Inc. - The Claude Street Shelter** - 11 beds
  - **Rebuilding the Bridge Ministries - Lydia's House** - 6 beds

- **Missionaries of Charity Shelter - Sojourner Truth Missionaries Charity ES** - 20 beds
- **St. Jude House - Safe Haven** - 40 beds
- **Veterans Life Changing Services - Emergency Shelter Program** - 36 beds
- **Permanent Supportive Housing:**
  - **City of Gary - VASH** - 59 beds
  - **Edgewater Systems for Balanced Living - Phoenix Apartments** - 30 beds
  - **Edgewater Systems for Balanced Living - SPC** - 40 beds
  - **Missionaries of Charity Shelter - Sojourner Truth Gary Pathway PH** - 70 beds
  - **Missionaries of Charity Shelter - Village of Hope** - 92 beds
  - **Porter Starke CMHC - South Shore Commons** - 37 beds
  - **Preservation Housing - Gary NWI Veterans** - 44 beds
  - **Regional Mental Health Center - Shelby Apartments** - 15 beds
  - **Regional Mental Health Center - Shelter Plus Care** - 15 beds
- **Rapid Re-Housing:**
  - **CoC of Northwest Indiana - ESG Rapid Re-housing** - 11 beds
  - **CoC of Northwest Indiana - City of Gary Rapid Rehousing - Gary (ESG)** - 3 beds
  - **CoC of Northwest Indiana - HUD Rapid Rehousing** - 16 beds
  - **Edgewater Systems for Balanced Living - Edgewater ESG-CV Rapid Re-Housing** - 13 beds
  - **Greater Hammond Community Services - Rapid Rehousing - City of Hammond** - 1 bed

***Describe the unmet housing and service needs of qualifying populations:***

***Homeless as defined in 24 CFR 91.5***

Based off the 2022 Point-In-Time Count there were 212 households currently experiencing homelessness. 161 households were sheltered and 51 households were unsheltered. The unmet housing need for this qualified population is to increase the number of shelter beds and permanent supportive housing units. Low-barrier housing and shelter options are needed for individuals with criminal convictions.

The supportive services which address the needs include the following: childcare, educational services, employment assistance and job training, food, housing searches and counseling services, life skills training, mental health services, outpatient health services, outreach services, substance abuse treatment services, case management, services for special populations, and financial assistance.

***At Risk of Homelessness as defined in 24 CFR 91.5***

The unmet housing needs of the at risk of homeless population is the lack of affordable housing units in the City. This refers to that qualifying population who live at 30% or below the HUD Area Median Income and have one or more housing problems. This qualifying population needs both short- and long-term rental and utility assistance, along with affordable permanent housing options.

The supportive services which address the needs include the following: rapid re-housing, childcare, educational services, employment assistance and job training, counseling services, legal services, life skills training, mental health services, outreach services, substance abuse treatment services, transportation, case management, mediation, credit repair, landlord/tenant liaison, services for special populations, and financial assistance. Supportive services are crucial to keeping this qualifying population housed.

***Fleeing, or Attempting to Flee, Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking, as defined by HUD in the Notice***

Based on the 2022 Point-In-Time Count, there were 23 homeless individuals who identified as victims of domestic violence.

According to an interview with the staff of Haven House (a local domestic violence shelter) for the last 6 to 7 months the shelter is at full capacity. The current shelter inventory for people fleeing domestic violence is not sufficient to meet the need.

The unmet housing need for this qualified population is to increase the number of domestic violence shelter beds and permanent supportive housing units and to fund and implement supportive services.

The supportive services which address the needs include the following: childcare, food, housing searches, counseling services, legal services, life skills training, mental health services, outpatient health services, outreach services, transportation, case management, mediation, credit repair, landlord/tenant liaison, services for special populations, and financial assistance. Supportive services are crucial to keeping this qualifying population housed.

***Other populations requiring services or housing assistance to prevent homelessness and other populations at greatest risk of housing instability as defined by HUD in the Notice***

The unmet housing and service needs for other populations who are at greatest risk of housing instability, include supportive services to help decrease their risk of housing instability by providing wrap-around services. These individuals may have substance abuse issues, mental health issues, developmental disabilities, or physical disabilities. To prevent housing instability, they need long term permanent housing assistance with case management and wrap-around support services. In addition, another population that is experiencing instability is the physically disabled and the developmentally challenged. There is a need for long-term permanent supportive housing that is accessible for these persons with disabilities.

The supportive services which address the needs include the following: childcare, education services, employment assistance and job training, food, housing searches, counseling services, legal services, life skills training, mental health services, outpatient health services, outreach services, substance abuse treatment services, transportation, case management, mediation, credit repair, landlord/tenant liaison, services for special populations, and financial assistance. Supportive services are crucial to keeping this qualifying population housed.

***Identify any gaps within the current shelter and housing inventory as well as the service delivery system:***

The City of East Chicago's limited supply of affordable housing is the largest gap in the system. This gap is much larger than the available resources that the City has, but the City will use these HOME-ARP funds to leverage other funds to spread these HOME-ARP funds out as much as possible to develop as many affordable housing options as possible in the City of East Chicago.

Based off the 2022 Point-In-Time Count (PIT), the CoC has 63 unsheltered homeless persons and 209 sheltered homeless. With the emergency shelter beds near capacity, this leaves 63 homeless persons living on the streets and waiting to access shelter beds.

To assist in meeting the need to provide permanent housing, the CoC works with the East Chicago Housing Authority for housing assistance through either public housing units or through the Section 8 Housing Choice Voucher program. The East Chicago Housing Authority has 252 units of public housing and a waiting list of 393 persons. In 2022, the East Chicago Housing Authority administered 1,145 Section 8 Housing Choice Vouchers. The Section 8 Housing Choice Voucher waiting list has 905 persons on it and it has been closed since February 1, 2023.



East Chicago Housing Authority had 139 Section 8 Housing Choice Vouchers expire because voucher recipients were not able to find affordable housing options in the City.

***Under Section IV.4.2.ii.G of the HOME-ARP Notice, a PJ may provide additional characteristics associated with instability and increased risk of homelessness in their HOME-ARP allocation plan. These characteristics will further refine the definition of “other populations” that are “At Greatest Risk of Housing Instability,” as established in the HOME-ARP Notice. If including these characteristics, identify them here:***

The City of East Chicago is not providing additional characteristics associated with instability and increase risk of homelessness in the City’s HOME-ARP Allocation Plan.

***Identify priority needs for qualifying populations:***

During the HOME-ARP Consultation, the following priority needs for the qualifying populations were stressed:

- Need for more affordable rental housing.
- Need for supportive services such as counseling, life skills training, case management, childcare, transportation, legal services financial education, and job training.
- Lack of available shelter capacity.
- Funds to rehabilitate emergency shelters, SRO’s, transitional and permanent housing.

***Explain how the PJ determined the level of need and gaps in the PJ’s shelter and housing inventory and service delivery systems based on the data presented in the plan:***

The City of East Chicago determined the level of need and gaps in the shelter inventory, housing inventory, and service delivery system from the following sources:

- Stakeholders’ Consultations
- 2022 Point-In-Time Count (PIT)
- 2022 Housing Inventory Count (HIC)
- East Chicago Housing Authority (ECHA) - Statistics
- Asset Limited, Income Constrained, Employed (ALICE) Report

- Regional Care Group - Emergency Rental Assistance Program (ERAP) Statistics
- 2017-2021 American Community Survey Data (ACS Data)
- 2015-2019 Comprehensive Housing Affordability Strategy (CHAS)
- 2010-2012 National Intimate Partner and Sexual Violence Survey

Based on the above sources the City of East Chicago determined the level of need and gaps in its shelter inventory, housing inventory, and service delivery systems.

## HOME-ARP Activities

***Describe the method(s) that will be used for soliciting applications for funding and/or selecting developers, service providers, subrecipients and/or contractors:***

The City of East Chicago proposes to solicit HOME-ARP applications from non-profit and for-profit agencies, private developers and/or social service providers to undertake eligible HOME-ARP projects/activities. The City will release a Notice of the Funding Available (NOFA) under the HOME-ARP Program in the “Northwest Indiana Times.” Potential applicants will be forward to the City of East Chicago, Redevelopment Department at <https://www.eastchicago.com/243/Redevelopment> to find information about the HOME-ARP program and find the link to complete the funding request application. The City’s Department of Redevelopment staff will send out an email to its List Serve of agencies/organizations that have previously submitted funding requests or requested to be added to this list. This will notify agencies, organizations, and interested parties of the availability of the HOME-ARP funds.

Post on the Department of Redevelopment website, potential applicants will be directed to the HOME-ARP Program to complete a Funding Application. In addition, the site will have links to the HOME-ARP Guidelines, Application Review Process, and instructions on how to complete the application.

The City will review the HOME-ARP Applications and rank them to see which applications address the needs identified in the HOME-ARP Allocation Plan. A review of how the applicant will help to develop and preserve the affordable housing stock in the City of East Chicago will be considered. In addition, the City will review how the funds will help support the needs of the homeless population by providing funds for supportive services. The City will evaluate how the applicant will leverage the HOME-ARP funds with private and other public funding sources.

***Describe whether the PJ will administer eligible activities directly:***

The City of East Chicago, Department of Redevelopment will manage the HOME-ARP program's administration, monitoring, and planning components. The projects/activities will be carried out by subrecipients which are awarded the HOME-ARP funds.

***If any portion of the PJ's HOME-ARP administrative funds are provided to a subrecipient or contractor prior to HUD's acceptance of the HOME-ARP allocation plan because the subrecipient or contractor is responsible for the administration of the PJ's entire HOME-ARP grant, identify the subrecipient or contractor and describe its role and responsibilities in administering all of the PJ's HOME-ARP program:***

Not Applicable. The City has not provided any HOME-ARP funds to subrecipient(s) or contractors prior to HUD's acceptance of the HOME-ARP Allocation Plan.

## Use of HOME-ARP Funding

*In accordance with Section V.C.2. of the Notice (page 4), PJs must indicate the amount of HOME-ARP funding that is planned for each eligible HOME-ARP activity type and demonstrate that any planned funding for nonprofit organization operating assistance, nonprofit capacity building, and administrative costs is within HOME-ARP limits.*

	Funding Amount	Percent of the Grant	Statutory Limit
Supportive Services	\$ 100,000.00		
Acquisition and Development of Non-Congregate Shelters	\$ 0.00		
Tenant Based Rental Assistance (TBRA)	\$ 0.00		
Development of Affordable Rental Housing	\$ 820,785.00		
Non-Profit Operating	\$ 0.00	0 %	5%
Non-Profit Capacity Building	\$ 0.00	0 %	5%
Administration and Planning	\$ 102,310.00	10 %	15%
<b>Total HOME ARP Allocation:</b>	<b>\$ 1,023,095.00</b>		

***Describe how the PJ will distribute HOME-ARP funds in accordance with its priority needs identified in its needs assessment and gap analysis:***

The City of East Chicago developed the HOME-ARP Budget based on the identified needs from consultation with community stakeholders, agency surveys, the assessment of the data obtained from the Point-In-Time Count (PIT), Continuum of Care Housing Inventory Count (HIC), American Community Survey Data (ACS), HUD Comprehensive Housing Affordability Strategy (CHAS), and other statistical data provide from the CoC.

The City will allocate 10% of the funds for Supportive Services, 70% of the funds for the Development of Affordable Rental Housing, and 10% of the funds for Administration and Planning.

The following is a breakdown of what each category covers:

- **Supportive services** may include some of the following eligible services: childcare, education services, employment assistance and job training, food, housing search and counseling services, legal services, life skills training, mental health services, outpatient health services, outreach services, substance abuse treatment services, transportation, case management, mediation, credit repair, landlord/tenant liaison, services for special populations, and financial assistance costs.

- **Development of affordable rental housing** is for the acquisition, construction, rehabilitation, development costs, relocation, and operating cost assistance/reserves.
- **Administration and planning** will set aside 10% of the allocation to cover the cost to administer the HOME-ARP program by the City of East Chicago.

These allocations were derived from the data analysis and the key points that were articulated in the community stakeholders' meetings and interviews. It was overwhelmingly mentioned at the stakeholder meetings and interviews that there is a need for new development and preservation of affordable housing stock in the City. Followed by the needs for supportive services.

Based on the stakeholder consultation there is a need for SRO's, transitional housing, and permanent supportive housing. There is a bottleneck in the emergency shelters since there is a lack of affordable housing beyond the emergency shelters. If new permanent housing were to be constructed, it would free up beds in the shelters and eliminate the bottleneck.

The City is not allocating HOME-ARP funds to Acquisition and Development of Non-Congregate Shelters, Tenant Based Rental Assistance (TBRA), Non-Profit Operating, and Non-Profit Capacity Building based on the analysis of the needs for the City.

During the community stakeholders consultations, it was mentioned that the largest need is permanent supportive rental housing with wrap around support services.

***Describe how the characteristics of the shelter and housing inventory, service delivery system, and the needs identified in the gap analysis provided a rationale for the plan to fund eligible activities:***

The 2022 Point-In-Time Count has 209 persons or 109 households in Emergency Shelters and 63 persons or 51 households were unsheltered. The City of East Chicago housing market is seeing housing options being reduced because of the increase in housing sales prices, increase in monthly rents, low vacancy rates, and increases in utility costs. These trends are leading to the lack of affordable housing options and the increase of households becoming cost overburdened. Based on the statistics and the community consultation the number one point that everyone mentioned was the need for more affordable housing in the City. The second item that was continually mentioned was the need to provide supportive services.

The HOME-ARP funds will be used to assist the extremely low-income City residents.

## HOME-ARP Production Housing Goals

***Estimate the number of affordable rental housing units for qualifying populations that the PJ will produce or support with its HOME-ARP allocation:***

The City of East Chicago estimates it will assist in the development of at least four (4) new supportive permanent affordable housing units using the HOME-ARP funds. This number was developed by the City, based off an estimated cost of \$200,000 per unit, which would cover the acquisition, construction, rehabilitation, development costs, relocation, and operating cost assistance/reserves. Additional units could be developed, if applicants are able to leverage other funds as part of the HOME-ARP Application. The City in its application process, will encourage applicants to leverage other funds as part of their application.

These will be new affordable rental units that will be available to all HOME-ARP qualifying populations because the needs of all four (4) qualifying populations are greater than the amount of HOME-ARP funds allocated to the City.

***Describe the specific affordable rental housing production goal that the PJ hopes to achieve and describe how the production goal will address the PJ's priority needs:***

The City of East Chicago is looking to leverage the HOME-ARP funds with other Federal, State, local, Foundation, private, etc. funding sources. The goal is to use these other funding sources to develop at least four (4) affordable housing units or more. If other funds are not available, the City will look to just fund projects that proposed to only use HOME-ARP funds.

## Preferences

***Identify whether the PJ intends to give preference to one or more qualifying populations or a subpopulation within one or more qualifying populations for any eligible activity or project:***

Not Applicable. The City does not intend to give preference to one qualifying population versus another because there is a need for aid among all four (4) qualifying populations. The needs for all four (4) qualifying populations is greater than the amount of HOME-ARP funds the City has been allocated.

***If a preference was identified, explain how the use of a preference or method of prioritization will address the unmet need or gap in benefits and services received by individuals and families in the qualifying population or subpopulation of qualifying population, consistent with the PJ's needs assessment and gap analysis:***

Not Applicable.

## Referral Methods

***Identify the referral methods that the PJ intends to use for its HOME-ARP projects and activities. PJ's may use multiple referral methods in its HOME-ARP program. (Optional):***

The City of East Chicago intends to use the Coordinated Entry System (CE) and other referrals for its HOME-ARP projects and activities. Households experiencing a housing crisis or homelessness will be quickly assessed and offered appropriate interventions that align with their needs and will resolve the crisis. CE will align available resources effectively to end homelessness in East Chicago. The mission of the State Continuum of Care's Coordinated Entry process is to rapidly connect households that are facing or are at-risk of facing homelessness with the most appropriate need based interventions.

The City of East Chicago realizes that the CES does not accept all of the HOME-ARP Qualifying Populations. Therefore, in addition to the CES, the City intends to use other forms of referrals from outside organizations. These may include waiting lists from shelter providers, as well as other entities which serve the various Qualifying Populations. The multiple referral method will be finalized in the implementation process as part of the Policies and Procedures Manual for the administration of the HOME-ARP activity.

***If the PJ intends to use the coordinated entry (CE) process established by the CoC, describe whether all qualifying populations eligible for a project or activity will be included in the CE process, or the method by which all qualifying populations eligible for the project or activity will be covered. (Optional):***

All qualifying populations that are eligible for a project or activity may not be included in the CoC Coordinated Entry (CE) process. Therefore, the City of East Chicago will be using additional forms from outside agencies such as waiting lists from shelter providers, and other entities so all of the Qualifying Populations are considered. All households seeking service are provided fair and equal access regardless of their location or method by which they access the system.

***If the PJ intends to use the CE process established by the CoC, describe the method of prioritization to be used by the CE. (Optional):***

The City of East Chicago will be using multiple sources for referrals, not just the CES. Since the CES does not cover all of the Qualifying Populations, the City will use the data from street outreach, waiting lists from shelter providers, etc. This will be a "first come, first served" basis.



***If the PJ intends to use both a CE process established by the CoC and another referral method for a project or activity, describe any method of prioritization between the two referral methods, if any. (Optional):***

The City of East Chicago will be using referrals through the CES, as well as street outreach, waiting lists from shelter providers, etc. Preference and prioritization are included in the referral process. There will be a “first come, first served” approach. The City’s Policy and Procedures Manual will detail this entire referral process.

## Limitations in a HOME-ARP rental housing or NCS project

***Describe whether the PJ intends to limit eligibility for a HOME-ARP rental housing or NCS project to a particular qualifying population or specific subpopulation of a qualifying population identified in section IV.A of the Notice:***

The City of East Chicago is not intending to limit eligibility for a HOME-ARP rental housing projects to a particular qualifying population or specific subpopulation. The need for affordable rental housing is needed across all qualifying populations. The City will solicit proposals for rental housing projects in general. Evaluations of applications will be made and selection will be based on the best proposal submitted.

***If a PJ intends to implement a limitation, explain why the use of a limitation is necessary to address the unmet need or gap in benefits and services received by individuals and families in the qualifying population or subpopulation of qualifying population, consistent with the PJ's needs assessment and gap analysis:***

Not Applicable. The City does not intend to implement a limitation on the HOME-ARP Program.

***If a limitation was identified, describe how the PJ will address the unmet needs or gaps in benefits and services of the other qualifying populations that are not included in the limitation through the use of HOME-ARP funds (i.e., through another of the PJ's HOME-ARP projects or activities):***

Not Applicable.

## HOME-ARP Refinancing Guidelines

The City of East Chicago does not intend to use HOME-ARP funds to refinance existing debt secured by multifamily rental housing that is being rehabilitated with HOME-ARP funds. Not Applicable.

- ***Establish a minimum level of rehabilitation per unit or a required ratio between rehabilitation and refinancing to demonstrate that rehabilitation of HOME-ARP rental housing is the primary eligible activity***

Not Applicable.

- ***Require a review of management practices to demonstrate that disinvestment in the property has not occurred; that the long-term needs of the project can be met; and that the feasibility of serving qualified populations for the minimum compliance period can be demonstrated.***

Not Applicable.

- ***State whether the new investment is being made to maintain current affordable units, create additional affordable units, or both.***

Not Applicable.

- ***Specify the required compliance period, whether it is the minimum 15 years or longer.***

Not Applicable.

- ***State that HOME-ARP funds cannot be used to refinance multifamily loans made or insured by any federal program, including CDBG.***

Not Applicable.

- ***Other requirements in the PJ's guidelines, if applicable:***

Not Applicable.

## **Appendix**

Attached are the following items:

- SF 424 Form
- SF 424-B Form
- SF 424-D Form
- Certifications
- Resolution
- Citizen Participation Documentation



# HUD SF 424 Form

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Application for Federal Assistance SF-424		
<b>* 1. Type of Submission:</b> <input type="checkbox"/> Preapplication <input checked="" type="checkbox"/> Application <input type="checkbox"/> Changed/Corrected Application		
<b>* 2. Type of Application:</b> <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision		
<b>* If Revision, select appropriate letter(s):</b> <input type="text"/> <b>* Other (Specify):</b> <input type="text"/>		
<b>* 3. Date Received:</b> <input type="text"/>		<b>4. Applicant Identifier:</b> <input type="text"/>
<b>5a. Federal Entity Identifier:</b> <input type="text"/>		<b>5b. Federal Award Identifier:</b> M-21-MP-18-0210
<b>State Use Only:</b>		
<b>6. Date Received by State:</b> <input type="text"/>		<b>7. State Application Identifier:</b> <input type="text"/>
<b>8. APPLICANT INFORMATION:</b>		
<b>* a. Legal Name:</b> City of East Chicago, IN		
<b>* b. Employer/Taxpayer Identification Number (EIN/TIN):</b> 35-6001011		<b>* c. UEI:</b> SNLVZU2Y4GE4
<b>d. Address:</b>		
<b>* Street1:</b> 4525 Indianapolis Blvd.		
<b>Street2:</b> <input type="text"/>		
<b>* City:</b> East Chicago		
<b>County/Parish:</b> Lake County		
<b>* State:</b> IN: Indiana		
<b>Province:</b> <input type="text"/>		
<b>* Country:</b> USA: UNITED STATES		
<b>* Zip / Postal Code:</b> 46312-3226		
<b>e. Organizational Unit:</b>		
<b>Department Name:</b> Department of Redevelopment		<b>Division Name:</b> <input type="text"/>
<b>f. Name and contact information of person to be contacted on matters involving this application:</b>		
<b>Prefix:</b> Mr.		<b>* First Name:</b> Frank
<b>Middle Name:</b> <input type="text"/>		
<b>* Last Name:</b> Rivera		
<b>Suffix:</b> <input type="text"/>		
<b>Title:</b> Executive Director		
<b>Organizational Affiliation:</b> City of East Chicago Department of Redevelopment		
<b>* Telephone Number:</b> (219) 391-8513		<b>Fax Number:</b> (219) 391-7005
<b>* Email:</b> frivera@eastchicago.com		

## Application for Federal Assistance SF-424

### \* 9. Type of Applicant 1: Select Applicant Type:

C: City or Township Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

\* Other (specify):

### \* 10. Name of Federal Agency:

U.S. Department of Housing and Urban Development (HUD)

### 11. Catalog of Federal Domestic Assistance Number:

14.239

CFDA Title:

HOME Investment Partnership - American Rescue Plan (HOME-ARP) Program

### \* 12. Funding Opportunity Number:

Not Applicable.

\* Title:

Not Applicable.

### 13. Competition Identification Number:

Not Applicable.

Title:

Not Applicable.

### 14. Areas Affected by Project (Cities, Counties, States, etc.):

Add Attachment

Delete Attachment

View Attachment

### \* 15. Descriptive Title of Applicant's Project:

HOME-ARP Allocation Plan

Attach supporting documents as specified in agency instructions.

Add Attachments

Delete Attachments

View Attachments

## Application for Federal Assistance SF-424

### 16. Congressional Districts Of:

\* a. Applicant

\* b. Program/Project

Attach an additional list of Program/Project Congressional Districts if needed.

Add Attachment

Delete Attachment

View Attachment

### 17. Proposed Project:

\* a. Start Date:

\* b. End Date:

### 18. Estimated Funding (\$):

* a. Federal	<input type="text" value="1,023,095.00"/>
* b. Applicant	<input type="text" value="0.00"/>
* c. State	<input type="text" value="0.00"/>
* d. Local	<input type="text" value="0.00"/>
* e. Other	<input type="text" value="0.00"/>
* f. Program Income	<input type="text" value="0.00"/>
* g. TOTAL	<input type="text" value="1,023,095.00"/>

### \* 19. Is Application Subject to Review By State Under Executive Order 12372 Process?

- ☐ a. This application was made available to the State under the Executive Order 12372 Process for review on
- ☐ b. Program is subject to E.O. 12372 but has not been selected by the State for review.
- ☒ c. Program is not covered by E.O. 12372.

### \* 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)

☐ Yes ☒ No

If "Yes", provide explanation and attach

Add Attachment

Delete Attachment

View Attachment

21. \*By signing this application, I certify (1) to the statements contained in the list of certifications\*\* and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances\*\* and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)

☒ \*\* I AGREE

\*\* The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

### Authorized Representative:

Prefix:  \* First Name:

Middle Name:

\* Last Name:

Suffix:

\* Title:

\* Telephone Number:  Fax Number:

\* Email:

\* Signature of Authorized Representative: 

\* Date Signed:





# HUD SF 424-B Form

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## ASSURANCES - NON-CONSTRUCTION PROGRAMS

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0040), Washington, DC 20503.


**PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.**

**NOTE:** Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the awarding agency. Further, certain Federal awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant, I certify that the applicant:

1. Has the legal authority to apply for Federal assistance and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project cost) to ensure proper planning, management and completion of the project described in this application.
2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, through any authorized representative, access to and the right to examine all records, books, papers, or documents related to the award; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
3. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
4. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
5. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards for merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
6. Will comply with all Federal statutes relating to nondiscrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. §§1681-1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29 U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended, relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee-3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statute(s) under which application for Federal assistance is being made; and, (j) the requirements of any other nondiscrimination statute(s) which may apply to the application.
7. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal or federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
8. Will comply, as applicable, with provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.

9. Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333), regarding labor standards for federally-assisted construction subagreements.
10. Will comply, if applicable, with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
11. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of Federal actions to State (Clean Air) Implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).
12. Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.
13. Will assist the awarding agency in assuring compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470), EO 11593 (identification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 U.S.C. §§469a-1 et seq.).
14. Will comply with P.L. 93-348 regarding the protection of human subjects involved in research, development, and related activities supported by this award of assistance.
15. Will comply with the Laboratory Animal Welfare Act of 1966 (P.L. 89-544, as amended, 7 U.S.C. §§2131 et seq.) pertaining to the care, handling, and treatment of warm blooded animals held for research, teaching, or other activities supported by this award of assistance.
16. Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
17. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
18. Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
19. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL 	TITLE Mayor
APPLICANT ORGANIZATION City of East Chicago, IN	DATE SUBMITTED 03/22/2023



# HUD SF 424-D Form

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## ASSURANCES - CONSTRUCTION PROGRAMS

OMB Number: 4040-0009  
Expiration Date: 02/28/2025

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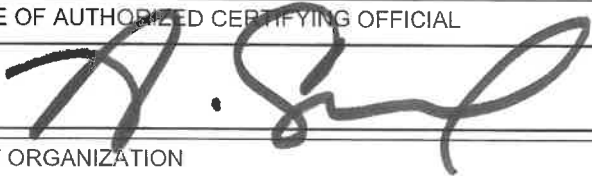
**PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.**

**NOTE:** Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the Awarding Agency. Further, certain Federal assistance awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant, I certify that the applicant:

1. Has the legal authority to apply for Federal assistance, and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project costs) to ensure proper planning, management and completion of project described in this application.
2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, the right to examine all records, books, papers, or documents related to the assistance; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
3. Will not dispose of, modify the use of, or change the terms of the real property title or other interest in the site and facilities without permission and instructions from the awarding agency. Will record the Federal awarding agency directives and will include a covenant in the title of real property acquired in whole or in part with Federal assistance funds to assure non-discrimination during the useful life of the project.
4. Will comply with the requirements of the assistance awarding agency with regard to the drafting, review and approval of construction plans and specifications.
5. Will provide and maintain competent and adequate engineering supervision at the construction site to ensure that the complete work conforms with the approved plans and specifications and will furnish progressive reports and such other information as may be required by the assistance awarding agency or State.
6. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
7. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
8. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards of merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
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11. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal and federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
12. Will comply with the provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.
13. Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333) regarding labor standards for federally-assisted construction subagreements.
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15. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of Federal actions to State (Clean Air) implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).
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18. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
19. Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
20. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL 	TITLE Mayor
APPLICANT ORGANIZATION City of East Chicago, IN	DATE SUBMITTED 03/22/2023



# Certifications

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## HOME-ARP CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the participating jurisdiction certifies that:

**Affirmatively Further Fair Housing** --The jurisdiction will affirmatively further fair housing pursuant to 24 CFR 5.151 and 5.152.

**Uniform Relocation Act and Anti-displacement and Relocation Plan** --It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, (42 U.S.C. 4601-4655) and implementing regulations at 49 CFR Part 24. It will comply with the acquisition and relocation requirements contained in the HOME-ARP Notice, including the revised one-for-one replacement requirements. It has in effect and is following a residential anti-displacement and relocation assistance plan required under 24 CFR Part 42, which incorporates the requirements of the HOME-ARP Notice. It will follow its residential anti-displacement and relocation assistance plan in connection with any activity assisted with funding under the HOME-ARP program.

**Anti-Lobbying** --To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.



**Authority of Jurisdiction** --The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations and program requirements.

**Section 3** --It will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u) and implementing regulations at 24 CFR Part 75.

**HOME-ARP Certification** --It will use HOME-ARP funds consistent with Section 3205 of the American Rescue Plan Act of 2021 (P.L. 117-2) and the CPD Notice: *Requirements for the Use of Funds in the HOME-American Rescue Plan Program*, as may be amended by HUD, for eligible activities and costs, including the HOME-ARP Notice requirements that activities are consistent with its accepted HOME-ARP allocation plan and that HOME-ARP funds will not be used for prohibited activities or costs, as described in the HOME-ARP Notice.

  
\_\_\_\_\_  
Signature of Authorized Official

03/22/2023

Date

\_\_\_\_\_  
Mayor

Title



# Resolution

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**CITY OF EAST CHICAGO REDEVELOPMENT COMMISSION  
RESOLUTION NO. 2023-RED-1898**

**A RESOLUTION OF THE BOARD OF COMMISSIONERS OF THE DEPARTMENT OF  
REDEVELOPMENT OF THE CITY OF EAST CHICAGO APPROVING THE FISCAL YEAR  
(FY) 2021 ANNUAL ACTION PLAN – SUBSTANTIAL AMENDMENT FOR THE HOME  
INVESTMENT PARTNERSHIPS GRANT – AMERICAN RESCUE PLAN (HOME-ARP) –  
ALLOCATION PLAN AND AUTHORIZING THE FILING OF THE PLANS WITH THE U.S.  
DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT (HUD)**

**WHEREAS**, Congress appropriated \$5 billion in funds under the American Rescue Plan (ARP) Act of 2021; and

**WHEREAS**, these funds are to be used to assist the homeless and those persons and families who are at risk of becoming homeless under the HOME-ARP Program; and

**WHEREAS**, the U.S. Department of Housing and Urban Development (HUD) is administering this program and the City of East Chicago was allocated \$1,023,095 in HOME-ARP funds; and

**WHEREAS**, the City of East Chicago prepared a HOME-ARP Allocation Plan which is included as a Substantial Amendment to the FY 2021 Annual Action Plan; and

**WHEREAS**, a draft of the FY 2021 Annual Action Plan - Substantial Amendment containing the HOME-ARP Allocation Plan was on public display from March 6, 2023 through March 21, 2023 at 4:00 PM and the City held a public hearing on March 20, 2023, at 4:00 PM concerning said amendment, and the comments of various agencies, groups, and residents were taken into consideration in the preparation of the final document.

**NOW THEREFORE, BE IT RESOLVED BY THE BOARD OF COMMISSIONERS OF THE DEPARTMENT OF REDEVELOPMENT FOR THE CITY OF EAST CHICAGO, INDIANA, AS FOLLOWS:**

**SECTION 1.** That the FY 2021 Annual Action Plan - Substantial Amendment which includes the HOME-ARP Allocation Plan is hereby, in all respects, APPROVED and the Executive Director of the Department of Redevelopment is hereby directed to file a copy of said plan with the Official Minutes of the Regular Meeting of this Board of Commissioners; and

**SECTION 2.** That the City of East Chicago and its Department of Redevelopment are cognizant of the conditions that are imposed in the undertaking and carrying out of the HOME - American Rescue Plan (HOME-ARP) Program with Federal financial assistance, including those relating to

Resolution No. 2023-RED-1898

(a) the relocation of site occupants, (b) the prohibition of discrimination because of race, color, age, religion, sex, disability, familial status, or national origin and other assurances as set forth under the required HUD Certifications; and

**SECTION 3.** That the Department of Redevelopment is authorized to file, on behalf of the City of East Chicago, the FY 2021 Annual Action Plan – Substantial Amendment – HOME-ARP Allocation Plan with the U.S. Department of Housing and Urban Development, and the proper officers are authorized to sign any and all documents in regard to these programs; and

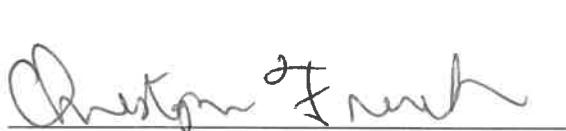
**SECTION 4.** That the Mayor, on behalf the City is authorized to provide all assurances and/or certifications as required by HUD

**ADOPTED INTO A RESOLUTION THIS 21<sup>ST</sup> DAY OF MARCH 2023 BY THE BOARD OF COMMISSIONERS OF THE DEPARTMENT OF REDEVELOPMENT OF THE CITY OF EAST CHICAGO, INDIANA.**

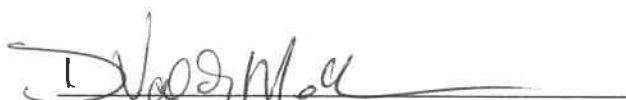
EAST CHICAGO REDEVELOPMENT COMMISSION

  
Anthony Serna, President

  
Christine Russell, Vice President

  
Christopher French, Commissioner

  
Randall Artis, Commissioner

  
Delainah Valdez-Medina, Commissioner

  
Frank Rivera, Executive Director  
Department of Redevelopment



## Citizen Participation Documentation

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# Public Hearing

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\*\*\* Proof of Publication \*\*\*

PD 3/28/23

State of Indiana )  
 ) ss:  
Lake County )

Personally appeared before me, a notary public in and for said county and state, the undersigned Nicole Muscari who, being duly sworn, says that She/he is Legal Clerk of the Northwest Indiana Times newspaper of general circulation printed and published in the English language in the Town of Munster in state and county afore-said, and that the printed matter attached hereto is a true copy, which was duly published in said paper for 1 time(s), the date(s) of publication being as follows:  
March 6, 2023

CITY OF EAST CHICAGO REDEVELOPMENT - LEGALS

Tom Mesich

4525 INDIANAPOLIS BLVD 2ND FLOOR

EAST CHICAGO IN 46312

ORDER NUMBER 112496

The undersigned further states that the Northwest Indiana Times newspaper maintains an Internet website, which is located at [www.nwi.com](http://www.nwi.com) website and that a copy of the above referenced printed matter was posted on such website on the date(s) of publication set forth above.

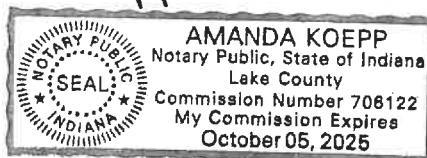
Nicole Muscari, Legal Clerk

By: Cristina Palma

Subscribed and sworn to before me this 6 day of  
March, 2023.

Amanda Koepf  
Notary Public

My commission expires:



Section: Legals

Category: 198 Legal - Lake County

PUBLISHED ON: 03/06/2023

TOTAL AD COST: 43.35

FILED ON: 3/6/2023

**\*\*\* Proof of Publication \*\*\***

**CITY OF EAST CHICAGO, IN  
NOTICE OF PUBLIC HEARING  
THE HOME-ARP ALLOCATION  
PLAN  
FOR HOME-AMERICAN RESCUE  
PLAN PROGRAM  
FY 2021 ANNUAL ACTION PLAN  
- SUBSTANTIAL AMENDMENT**

The notice is hereby given by the City of East Chicago, Indiana, that a public hearing will be held on Monday, March 20, 2023 at 4:00 PM, prevailing time, in the City of East Chicago, Common Council Chambers, located at 4525 Indianapolis Boulevard, East Chicago, IN 46312. City Hall and the Common Council Chambers are accessible to persons with physical disabilities. If special arrangements need to be made to accommodate any persons with a disability in order for them to participate in the public hearing, including translation services, please call Mr. Frank Rivera, Executive Director, City of East Chicago Department of Redevelopment at (219) 391-8513 or via e-mail at: FRivera@eastchicago.com by Wednesday, March 15, 2023 to make those arrangements.

The purpose of the public hearing is to present the City's Substantial Amendment to its FY 2021 Annual Action Plan to include the HOME-ARP Allocation Plan for the HOME-American Rescue Plan funds. The City intends to submit its HOME-ARP Allocation Plan in the amount of \$1,023,095 to the U.S. Department of Housing and Urban Development (HUD) on or before Friday, March 31, 2023.

The HOME-ARP Allocation Plan is required by HUD in order for the City of East Chicago to receive federal HOME-ARP grant funds. The HOME-ARP Allocation Plan is a strategic plan detailing the process the City will use to allocate funds to assist individuals or households who are experiencing homelessness, at risk of becoming homeless, and other vulnerable populations, by providing affordable housing, rental assistance, supportive services, and non-congregate shelter, to reduce homelessness and increase housing stability.

In order to obtain the views of residents, public agencies, and other interested parties, the City of East Chicago has placed its FY 2021 Annual Action Plan - Substantial Amendment - HOME-ARP Allocation Plan on public display starting Monday, March 6, 2023 and ending on Tuesday, March 21, 2023 at 4:00 PM, at which time the Substantial Amendment will be presented to the Redevelopment Commission for approval at its meeting scheduled on Tuesday, March 21, 2023 at 5:00 PM. The Draft FY 2021 Annual Action Plan - Substantial Amendment - HOME-ARP Allocation Plan may be examined at the City's website <https://www.eastchicago.com/243/Redevelopment> and at the following location:

City of East Chicago Department of Redevelopment  
4525 Indianapolis Blvd.  
Call 219-391-8513 to request a copy via e-mail  
3/6 - 112496 HSPAXLP



ATTACH COPY OF ADVERTISEMENT HERE

City of East Chicago Redevelopment To: The Times Media Company  
(Governmental Unit)

Lake County, Indiana

601-45th Avenue, Munster, IN 46321

### PUBLISHER'S CLAIM

#### LINE COUNT

Display Master (Must not exceed two actual lines, neither of which shall total more than four solid lines of the type in which the body of the advertisement is set) -- number of equivalent lines

Head -- number of lines

Body -- number of lines

Tail -- number of lines

Total number of lines in notice

#### COMPUTATION OF CHARGES

87 lines, 1 columns wide equals 87 equivalent lines at 11 line .5041

cents per line

Additional charges for notices containing rule or tabular work (50 per cent of above amount)

Charge for extra proofs of publication (\$1.00 for each proof in excess of two)

TOTAL AMOUNT OF CLAIM

\$ 43.35

\$ 43.35

#### DATA FOR COMPUTING COST

Width of single column in picas 9p4  
Number of insertions 1

Size of type 7.0 point.

112496

Pursuant to the provisions and penalties of IC 5-11-10-1, I hereby certify that the foregoing account is just and correct, that the amount claimed is legally due, after allowing all just credits, and that no part of the same has been paid.

I also certify that the printed matter attached hereto is a true copy, of the same column width and type size, which was duly published in said paper (1) times. The dates of publication being as follows:

March 6, 2013

Additionally, the statement checked below is true and correct:

..... Newspaper does not have a Web site.

☒ X.. Newspaper has a Web site and this public notice was posted on the same day as it was published in the newspaper.

..... Newspaper has a Web site, but due to technical problem or error, public notice was posted on .....

..... Newspaper has a Web site but refuses to post the public notice.

Date March 6, 2013

Nicole L. Muscari  
Title: Legal Clerk

By: Cristina Palma

# HOME-ARP Allocation Plan



1

## What is HOME-ARP?

\$5 billion in total funds provided by the American Rescue Plan (ARP) intended to assist the homeless and those at risk of homelessness

\$1,023,095 awarded to City of East Chicago for the program

2

## Eligible Activities

Production or Preservation of Affordable Housing

Tenant-Based Rental Assistance (TBRA)

Supportive Services, including homeless prevention services and housing counseling

Purchase and Development of Non-Congregate Shelter

3

## Qualifying Populations (QP)



4

## Time Schedule

The HOME-ARP Allocation Plan Schedule is as follows:

- **Stakeholder Consultation** – January 2023 through March 2023
- **Publish Newspaper Notice** – Monday, March 6, 2023
- **Plan goes on Public Display** – Monday, March 6, 2023
- **Public Hearing** – Monday, March 20, 2023 at 4:00 PM
- **End of 15-day Public Comment Period** – Tuesday, March 21, 2023 at 4:00 PM
- **Submission of Plan to HUD** – on or before Friday, March 31, 2023

5

## Stakeholder Consultation Takeaways

During the HOME-ARP Consultation, the following priority needs for the qualifying populations were stressed:

- Need for more permanent supportive rental housing.
- Need for supportive services such as counseling, life skills training, case management, childcare, transportation, legal services, and job training.
- Need for transitional housing.
- Need for more available shelter beds.
- Need for funds to relocate emergency shelters, SRO's, transitional and permanent housing.
- Need for a day shelter

6

## Homeless Statistics

Based on the 2022 Point-In-Time Count, there were:

- 272 homeless individuals identified in Lake County.
- 209 homeless individuals were sheltered
- 63 homeless individuals were unsheltered
- 31% were White
- 60% were Black
- 41% were male
- 57% were female
- 1.0% were transgender or gender non-conforming
- 19% of the population stated they were suffering from severe mental illness
- 2.0% of the population stated they have substance abuse issues

7

## Domestic Violence Statistics

Based on the 2022 Point-In-Time Count, there were 23 homeless individuals who identified themselves as victims of domestic violence in Lake County.

Between April 2022 and February 2023, local domestic violence shelter Haven House served 33 East Chicago residents

8

## Housing Statistics

According to the most recently available HUD CHAS data:

- 2,910 households (28.1%) in East Chicago live at 30% or below the HUD Area Median Income
- of those households, 1,900 (65.3%) have one or more housing problems which include either incomplete kitchen facilities, incomplete plumbing facilities, more than one person per room, or have a cost burden greater than 30% of their income.

There are also **393** households on the public housing waiting list and **905** households on the Housing Choice Vouchers waiting list for the East Chicago Housing Authority.

**139** Housing Choice vouchers expired in 2022.

9

## HOME-ARP Allocation

	Funding Amount	Percent of the Grant	Statutory Limit
Supportive Services	\$ 100,000.00		
Acquisition and Development of Non-Congregate Shelters	\$ 0.00		
Tenant Based Rental Assistance (TBRA)	\$ 0.00		
Development of Affordable Rental Housing	\$ 820,785.00		
Non-Profit Operating	\$ 0.00	0 %	5%
Non-Profit Capacity Building	\$ 0.00	0 %	5%
Administration and Planning	\$ 102,310.00	10 %	15%
Total HOME ARP Allocation:	\$ 1,023,095.00		

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## Proposed Funding Distribution

The following is a breakdown of what each category covers:

- **Supportive services** may include some of the following eligible services: childcare, education services, employment assistance and job training, food, housing search and counseling services, legal services, life skills training, mental health services, outpatient health services, outreach services, substance abuse treatment services, transportation, case management, mediation, credit repair, landlord/tenant liaison, services for special populations, and financial assistance costs.

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## Proposed Funding Distribution – Continued

- **Development of affordable rental housing** is for the acquisition, construction, rehabilitation, development costs, relocation, and operating costs and reserves.
- **Administration and planning** will be set aside to cover the cost to administer the HOME-ARP program by the City of East Chicago, Department of Redevelopment.

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## City Contact

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For additional questions and comments, please contact:

Mr. Frank Rivera,

Executive Director, City of East Chicago Department of Redevelopment

- [FRivera@eastchicago.com](mailto:FRivera@eastchicago.com)
- (219) 391-8513



## City of East Chicago, Indiana HOME-ARP Allocation Plan

Monday, March 20, 2023, at 4:00 p.m.  
Common Council Chambers, 4525 Indianapolis Boulevard,  
East Chicago, IN 46312

Name	Organization	Phone Number	Email Address
FRANK RIVERA	E.C.DR	219-391-8513	frivera@eastchicago.com
Karl Haglund	Urban Design Venture	412-461-6916	Karl@urban-design-venture.com
Alysis Dunbar	ECDR	219-391-8513	adunbar@eastchicago.com
RICHARD MORRIS ROE	ASST CITY ATTY.	219.391.8291	rmorrisroe@eastchicago.com
Debbora Gritters	E.C. Planning	219.516-2077	dgritters@eastchicago.com



## **FY 2021 ANNUAL ACTION PLAN – SUBSTANTIAL AMENDMENT – HOME-ARP ALLOCATION PLAN**

### **PUBLIC HEARING SUMMARY MINUTES**

**City of East Chicago, Indiana**

**When:** Monday, March 20, 2023 at 4:00 PM Local Time

**Location:** City of East Chicago, Common Council Chambers  
4525 Indianapolis Boulevard, East Chicago, IN 46312

**Meeting Summary** – Mr. Frank Rivera opened the public hearing and made this introductions. He introduced the City’s Community Development Consultant, Mr. Karl Haglund of Urban Design Ventures. Mr. Haglund presented the PowerPoint Presentation on the FY 2021 Annual Action Plan - Substantial Amendment - HOME-ARP Allocation Plan. (See attached PowerPoint slides.)

Once the presentation was completed Mr. Rivera asked the public for comments on the “Draft” HOME-ARP Allocation Plan. No one responded.

He asked again and no one in the audience wish to speak. Mr. Rivera closed the public hearing at 4:15 PM. local time.



# Surveys/Consultation

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# HOME – AMERICAN RESCUE PLAN AGENCIES/PROVIDERS/ADVOCATES SURVEY

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**Name of Agency/Provider/Advocate:** WE CARE FROM THE HEART SOCIAL SERVICES

**Address:** 200 RUSSELL STREET, HAMMOND, IN 46320

**Contact Person:** KIM HUNT

**Title:** CEO

**Phone:** 219-933-7111

**E-Mail:**

hammondwecarefromtheheart@yahoo.com

**Describe the size and demographics of the clients you serve:**

We serve the disabled and senior populations along with individuals and families who are in need of accessing health care programs, in home care services and housing solutions.

**Describe the range of programs and services you provide:**

We provide case management services to assist the homeless population with obtaining programs and services to help them obtain housing, healthcare services, in home care services, job training and jobs.

**What are the unmet housing and service needs of the clients you serve:**

- **Sheltered and unsheltered homeless persons:**

Knowledge and assistance to programs and services that can help them to become and remain housed, as well as funding to obtain these needs.

- **Households who are at risk of homelessness.**

Knowledge and assistance to programs and services that can help them to remain housed, as well as funding to obtain these needs.

- **Other persons requiring services or housing assistance to prevent homelessness.**

Individuals who are seeking permanent residency. Individuals who are just released from prison and need help to restart their lives which includes finding housing.

- **Persons who are at greatest risk of housing instability**

Funding and access to obtaining job training programs and financial literacy programs

- **Persons living in unsuitable housing situations.**



Assistance with funding and with obtaining the knowledge on how to get the help and support needed to become housed in a stable and suitable housing solution. Many are victims of domestic violence and have trust factors which cause them to live on the run, out of fear.

- **Any other Populations**

There are seniors who have little to no family support and are developing Dementia and are living with the crippling effects of aging. This demographic has little to no family support. As a result, they are unable to keep their senior apartment units or homes up to HUD's standards of cleanliness, or they may forget to pay their rent/mortgage. This puts them at risk of eviction or foreclosure, causing them to be at risk of homelessness. In the State of Indiana, once you are evicted from low income housing, you do not qualify for residency in another low income housing unit. There are individuals who wish to obtain residency, but because of the loop holes in doing so, it decreases their timeframe in obtaining proper housing.

**Do you know of any gaps in the current shelter system?**

Building a relationship with those who are sheltered, assisting them with more than just a place to lay their heads. Providing them the case management services needed to obtain job training, financial literacy training, mental health resources, help with completing social security disability paperwork, if needed. Most utilize shelters to get out of the outside elements.

**Are there gaps in the current housing inventory?**

There seems to be a long waiting list to get those who are homeless into available housing units. There is also a negative stigmatism to being a homeless person. Many times, there are available housing units that a homeless person could be placed in. However, the neighbors are against having a homeless person live in their building or next door to them.

**Are there gaps in the current service delivery system?**

Better awareness of the agencies that provide assistance with the various homeless programs and services and funding for these programs can serve to speed up the process of getting homeless persons services. Additionally, there are those who are trying to obtain residency, but there is a delay in doing so. Many of these individuals are couch surfing and need assistance in obtaining residency, so that they can obtain proper housing.

**What factors would contribute to households becoming homeless?**

Lack of income, fear, lack of financial stability, lack of knowledge of available programs and services that can assist with remaining housed.

**What is the level of priority for each population listed below?**

	High	Medium	Low	Any specific sub-population that needs more assistance?
Homeless	✓			
At Risk of Homelessness	✓			
Fleeing, or Attempting to Flee, Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking	✓			
Other populations who do not qualify under any of the populations above but meet one of the following criteria: A. Other Families Requiring Services or Housing Assistance to Prevent Homelessness B. Those At Greatest Risk of Housing Instability	✓			

**Identify current resources available to assist qualifying populations, including congregate and non-congregate shelter units, supportive services, TBRA and affordable and permanent supportive rental housing.**

We are aware of assistance from North Township with rental assistance, food vouchers and utility assistance. We also work with Regional Mental Health who has a program for those who suffer with psychological issues. These may become eligible for their housing program.

**Identify the characteristics of housing associated with instability and any which may contribute to the risk of homelessness:**

Housing instability encompasses a number of challenges, such as having trouble paying rent, overcrowding, moving frequently, or spending the bulk of household income on housing. These experiences may negatively affect physical health and make it harder to access health care.

**Identify priority needs for qualifying populations:**

Funding for case management assessments to determine the needs of the qualifying populations. Access to emergency, temporary and permanent housing solutions.

# HOME – AMERICAN RESCUE PLAN AGENCIES/PROVIDERS/ADVOCATES SURVEY

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**Name of Agency/Provider/Advocate:** Indiana Legal Services, Inc.

**Address:** 7863 Broadway, #205, Merrillville, IN 46410

**Contact Person:** Ron Gyure

**Title:** Resource Development Dir

**Phone:** 317/829-3082

**E-Mail:** ron.gyure@ilsi.net

**Describe the size and demographics of the clients you serve:**

During 2022, we served 81 distinctive clients and impacted their households that included 112 adults and 99 children. Of those 81 clients, 60 were female and 21 were male. The racial/ethnic breakdown was 40 Black (Non-Hispanic); 35 Hispanic, 3 Multi-racial, 2 White (Non-Hispanic) and 1 Native American.

**Describe the range of programs and services you provide:**

Free civil legal services to low income persons

**What are the unmet housing and service needs of the clients you serve:**

- **Sheltered and unsheltered homeless persons:**

Lack of shelter beds

- **Households who are at risk of homelessness.**

Funds to pay for past rent owed and lack of low income rental housing

- **Other persons requiring services or housing assistance to prevent homelessness.**

good paying jobs and training programs to move into new occupations

- **Persons who are at greatest risk of housing instability**

Good paying jobs, mental health services, shelter from domestic violence

- **Persons living in unsuitable housing situations.**

Strong code enforcement

- **Any other Populations**

Same as listed above

**Do you know of any gaps in the current shelter system?**

There is a shortage of beds in homeless & domestic violence shelters

**Are there gaps in the current housing inventory?**

Yes, a severe shortage of low income rental units and affordable housing homeownership

**Are there gaps in the current service delivery system?**

Yes, the City is trying to replenish low income rental housing lost at the West Calumet Superfund site.

**What factors would contribute to households becoming homeless?**

no income, unemployment, poor credit, health care debt, prior eviction record, mental illness, family instability

**What is the level of priority for each population listed below?**

	High	Medium	Low	Any specific sub-population that needs more assistance?
Homeless		X		
At Risk of Homelessness	X			
Fleeing, or Attempting to Flee, Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking	X			
Other populations who do not qualify under any of the populations above but meet one of the following criteria: A. Other Families Requiring Services or Housing Assistance to Prevent Homelessness	X			

B. Those At Greatest  
Risk of Housing  
Instability



**Identify current resources available to assist qualifying populations, including congregate and non-congregate shelter units, supportive services, TBRA and affordable and permanent supportive rental housing.**

We feel unqualified to answer this question because it is beyond on scope of the services we deliver

**Identify the characteristics of housing associated with instability and any which may contribute to the risk of homelessness:**

See our answer to question , "What factors would contribute to households becoming homeless?"

**Identify priority needs for qualifying populations:**

low income rental units & financial assistance & mechanism to remove the legal problem of having an eviction on your record.

**Other Comments/Suggestions:**

In Marion County, our attorneys appear at Small Claims Courts on days when eviction hearings are heard. The Judge often refers tenants who are threatened with eviction to our attorneys to negotiate with the landlord to allow the tenant extra time to vacate the premises peacefully in exchange that an eviction is not added to their history. During the extra time, the tenant can hopefully find new suitable housing. This "soft landing" allows tenants to move on without an evication on their record which might be an obstacle in finding future housing.

# **HOME – AMERICAN RESCUE PLAN AGENCIES/PROVIDERS/ADVOCATES SURVEY**

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**Name of Agency/Provider/Advocate:** Northwest Indiana Reinvestment Alliance (NWIRA)

**Address:** 5209 Hohman Avenue Suite 123 Hammond, Indiana 46320

**Contact Person:** Toyia Moore

**Title:** Executive Director

**Phone:** 219-750-1206

**E-Mail:** toyiamoore@nwira.org

## **Describe the size and demographics of the clients you serve:**

NWIRA serves between 1100-1250 clients per year through all of our housing programs. We serve 80% low- moderate income individuals with an estimated percentatge of clients being 42% Black/African American, 44% Caucasian/White, 12% Hispanic. Also about 55% are women with children, 20% are men and 25% are families.

## **Describe the range of programs and services you provide:**

NWIRA services include- Money management counseling, financial education, fair housing training, homebuyer workshops, foreclosure prevention counseling and small business trainings and network events.

## **What are the unmet housing and service needs of the clients you serve:**

- **Sheltered and unsheltered homeless persons:**

About 60 individuals contact us about shelters information and they are referred to COC and Housing Opportunities.

- **Households who are at risk of homelessness.**

About 200- 300 individuals contact NWIRA that are at risk of homelessness during the year, because of unemployment, underemployment, eviction and foreclosure.

- **Other persons requiring services or housing assistance to prevent homelessness.**

About 500 individuals contact NWIRA for assistance with rental and mortgage assistance and programs to prevent homelessness.

- **Persons who are at greatest risk of housing instability**

We are contacted by about 200 individuals who are at greatset risk of housing instability due to no income and are not able to to sustain affordable housing.

- **Persons living in unsuitable housing situations.**

We are contacted by about 100 individuals that are living in unsuitable housing or may have a fair housing issue.

- **Any other Populations**

**Do you know of any gaps in the current shelter system?**

Yes, there are not many shelters and homeless programs or services in the area. So many times they are unavailable due to capacity, programs and lack of funding.

**Are there gaps in the current housing inventory?**

Yes, there are gaps in the current housing inventory. Due to the lack of affordable housing, rent and mortgage has increased significantly, because of inflation.

**Are there gaps in the current service delivery system?**

Yes, currently there are not enough programs and services to assist with the homeless, homebuyer assistance and foreclosure prevention.

**What factors would contribute to households becoming homeless?**

Some factors that contributed to the homeless is the pandemic and inflation. The cost of living and housing cost has increased, but the income and wages has not increased.

**What is the level of priority for each population listed below?**

	High	Medium	Low	Any specific sub-population that needs more assistance?
Homeless				
At Risk of Homelessness				
Fleeing, or Attempting to Flee, Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking				
Other populations who do not qualify under any of the populations				

above but meet one of the following criteria: A. Other Families Requiring Services or Housing Assistance to Prevent Homelessness B. Those At Greatest Risk of Housing Instability				
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**Identify current resources available to assist qualifying populations, including congregate and non-congregate shelter units, supportive services, TBRA and affordable and permanent supportive rental housing.**

In the region, there is Continuum of Care (COC), Housing Opportunities both these organizations help assist the homeless. They can assist with shelter placement, rental assistance and temporary housing. There are only a few local shelters throughout Lake County that provide shelter for men, women, women and children and women that are victims of domestic violence. However, they have limited space and funding to assist a large amount of this qualifying populations.

**Identify the characteristics of housing associated with instability and any which may contribute to the risk of homelessness:**

Characteristics of housing instability is the current state of the economy. Inflation, increased interest rates, higher cost of living has contributed to homelessness. Living wages has not increased and unemployment rates are still high, therefore housing affordability has decreased and put more people at risk of homelessness.

**Identify priority needs for qualifying populations:**

Affordable housing is a priority need for qualifying populations. The increase in housing cost has made it hard for individuals/families to sustain housing. If housing is more affordable that would reduce homelessness, prevent evictions and prevent foreclosure.

**Other Comments/Suggestions:**

- Answers to the level of priority chart (I was not able to answer in the chart)
- Homeless- High priority
  - At risk of homelessness- High priority
  - Fleeing or attempting to flee/domestic violence- medium priority
  - Other populations that do not qualify under other populations
    - A. Other families requiring housing assistance to prevent homelessness- High priority
    - B. Those at greatest risk of housing instability- Medium priority





## **FY 2021 ANNUAL ACTION PLAN – SUBSTANTIAL AMENDMENT – HOME-ARP ALLOCATION PLAN**

### **CONSULTATION MEETINGS SUMMARY MINUTES**

**City of East Chicago, Indiana**

#### **Social Services Meeting #1**

**When:** Friday, January 20, 2023 at 9:00 AM Local Time

**Location:** Zoom

In attendance: Mike Long (Urban Design Ventures), Gavin O'Connor (Urban Design Ventures), Karl Haglund (Urban Design Ventures), Alysia Dunbar (City of East Chicago), Sonia Magallon (Regional Care Group), Karli Cynthia Kennedy (Regional Care Group), Jennifer Gesheidler (Regional Care Group), Jen Trowbridge (NWICA)

- Regional Care Group - 8 HUD facilities
  - Residential services – diagnosis, addiction services
  - Shelter + care
  - Runs ERAP
  - PSH – 15 units
- Problems with shelters
  - No dedicated women's shelters.
- NWICA – Aging in Place
  - WIC
  - Community Action

- Distributes vouchers (not in East Chicago) – 111 families with vouchers but no housing.
  - Energy assistance, weatherization
- CoC can't provide rapid re-housing.
- RCG has applied for low-barrier shelter grant.
- NWICA wants to get into housing.
- Availability for housing
- Section 8
- Should have low-barrier options for those with felony convictions
- Need for help with utility aid and deposits
- Landlords have stopped renting to people with vouchers
  - Fewer landlords overall as well
- Landlords have been increasing rent
  - One local management company forces residents to sign a 24-month minimum lease
- Couch surfers are an unmet priority because they fall through the cracks of most definitions of homelessness
- Affordable housing units are the #1 priority

## **Haven House Domestic Violence Shelter Meeting**

**When:** Friday, January 20, 2023 at 11:00 AM Local Time

**Location:** Zoom

In attendance: Mike Long (Urban Design Ventures), Karl Haglund (Urban Design Ventures), Alysia Dunbar (City of East Chicago), Lynn Langton (Haven House DVS)

- Haven House East Chicago/NWI
  - DV shelter – 24/7
  - At capacity for last 6-7 months – 28 transition units – 2 families
- Hammond
- Housing Market isn't receptive
- Much turnover in beds
- Co-occurring issues – drugs
- Emergency shelter – Supportive services
  - 20s – 50s
- Life skills/financial education
- Culture of eviction
  - People don't understand the gravity of eviction
  - People always in crisis mode
- Big problems with CoC before
- Will accept any location – DV victims

- Growing older population
- Housing & case management
- Had to pay more for good help
- Income, transportation, childcare, trauma – overall issues

## **Social Services Meeting #2**

**When:** Tuesday, January 24, 2023 at 9:00 AM Local Time

**Location:** Zoom

In attendance: Mike Long (Urban Design Ventures), Gavin O'Connor (Urban Design Ventures), Karl Haglund (Urban Design Ventures), Frank Rivera (City of East Chicago), Belinda Marrero (North Township Trustees Office), Maria Heresia (North Township Trustees Office), Marcus Martin (Grace Beyond Borders), Erika Watkins (Lisa's Safe Haven Child Care)

- North Township Trustees Office 1/24/2023
  - Rental Assistance – local, not ERAP
  - Many other types of assistance
- Rents are rising
- Grace Beyond Borders – 10 years - Social services, transportation, Emergency DV – 10 cots
  - Outreach programs for homeless
  - Social services, transportation, Emergency DV – 10 cots
  - Served > 200 last year
  - Case management
- Landlords don't want to accept vouchers
- Recently gifted church property for
- Public school system refers students
  - No shelters for unaccompanied youth
- More units needed, especially furnished units
- Landlords – going to management companies
  - Rents rising \$2 – 300 in one year
- Transportation issues
- Rent increases – out-of-state property buyers
- Program sustainability is important
- Overwhelming need for DV beds
- Growing demand for homeless beds
- More migration coming from elsewhere
  - Esp. those from Illinois suburbs
  - Even DV
- Financial/budget education
  - More aid for mothers
  - “hand up, not hand out”
- Staffing, pay - challenge

## **Lake County Veterans Service Office Phone Meeting**

**When:** Friday, March 23, 2023 at 2:00 PM Local Time

**Location:** Phone

In attendance: Mike Long (Urban Design Ventures), Bryan Snyder (Lake County Veterans Service Office)

- Large numbers of homeless veterans in region, especially in NW Lake County
- Aid through Federal programs takes too long
  - Around 3 month wait for veterans to get into HUD-VASH
- Veterans Village in Gary - always full
- Need better access to aid programs
- More bed space in shelters is needed to meet the demand.
- Need more case managers to guide veterans through the system.
  - Currently, the next full month of appointments are already booked for the Lake County Veterans Service Office



# Additional Consultation

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**Northwest Indiana Times**  
**601 W. 45th Ave.**  
**(219) 933-3333**

I, Emily Marie Meffert, of lawful age, being duly sworn upon oath depose and say that I am an agent of Column Software, PBC, duly appointed and authorized agent of the Publisher of Northwest Indiana Times, a publication that is a "legal newspaper" as that phrase is defined for the city of Munster, for the County of Lake, in the state of Indiana, that this affidavit is Page 1 of 2 with the full text of the sworn-to notice set forth on the pages that follow, and that the attachment hereto contains the correct copy of what was published in said legal newspaper in consecutive issues on the following dates:

**PUBLICATION DATES:**  
9 Jun 2023

**Notice ID:** fqDNLo618nQfJuHenX3y  
**Publisher ID:** 31546  
**Notice Name:** Revised Public Hearing Notice

**PUBLICATION FEE:** \$70.05

*Emily Marie Meffert*

Agent

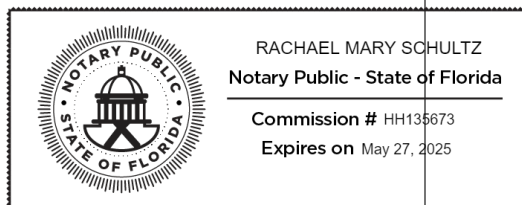
**VERIFICATION**

State of Florida  
County of Charlotte

Signed or attested before me on this: 06/13/2023

*Rachael Mary Schultz*

Notary Public  
Notarized online using audio-video communication



**CITY OF EAST CHICAGO, IN  
NOTICE OF PUBLIC HEARING  
THE HOME-ARP ALLOCATION  
PLAN  
FOR HOME-AMERICAN RESCUE  
PLAN PROGRAM  
FY 2021 ANNUAL ACTION PLAN -  
SUBSTANTIAL AMENDMENT**

The notice is hereby given by the City of East Chicago, Indiana, that a public hearing will be held on Tuesday, June 20, 2023 at 5:00 PM, prevailing time, in the City of East Chicago, Common Council Chambers, located at 4525 Indianapolis Boulevard, East Chicago, IN 46312. City Hall and the Common Council Chambers are accessible to persons with physical disabilities.

If special arrangements need to be made for residents to accommodate them in order to participate in the public hearing and to review the FY 2021 Annual Action Plan - Substantial Amendment - HOME-ARP Allocation Plan, please contact Mr. Frank Rivera, Executive Director, City of East Chicago Department of Redevelopment, at (219) 391-8513 or email FRivera@eastchicago.com. Persons who may have a hearing impediment, please contact 7-1-1 for the TTY/TTD relay. To accommodate persons with Limited English Proficiency (LEP), translation services may be requested so they can participate in the public hearing and/or to review the FY 2021 Annual Action Plan - Substantial Amendment - HOME-ARP Allocation Plan, contact Frank Rivera, Executive Director, City of East Chicago Department of Redevelopment, at (219) 391-8513 or email FRivera@eastchicago.com by Monday, June 19, 2023 to make those arrangements. Para acomodar a personas con dominio limitado del inglés (LEP), se pueden solicitar servicios de traducción para que puedan participar en la audiencia pública y/o para revisar el Plan de acción anual del año fiscal 2021 - Enmienda sustancial - Plan de asignación HOME-ARP, comuníquese con Frank Rivera, Ejecutivo Director, Departamento de Reurbanización de la Ciudad de East Chicago, al (219) 391-8513 o envíe un correo electrónico a FRivera@eastchicago.com antes del lunes 19 de junio de 2023 para hacer esos arreglos.

The purpose of the public hearing is to present the City's Substantial Amendment to its FY 2021 Annual Action Plan to include the HOME-ARP Allocation Plan for the HOME-American Rescue Plan funds. The City intends to resubmit its HOME-ARP Allocation Plan in the amount of \$1,023,095 to the U.S. Department of Housing and Urban Development (HUD) on or before Wednesday, June 28, 2023.

The HOME-ARP Allocation Plan is required by HUD in order for the City of East Chicago to receive federal HOME-ARP grant funds. The HOME-ARP Allocation Plan is a strategic plan detailing the process the City will use to allocate funds to assist individuals or households who are experiencing homelessness, at risk of becoming homeless, and other vulnerable populations, by providing affordable housing, rental assistance, supportive services, and non-congregate shelter, to reduce homelessness and increase housing stability.

In order to obtain the views of res-

idents, public agencies, and other interested parties, the City of East Chicago has once again placed its FY 2021 Annual Action Plan – Substantial Amendment - HOME-ARP Allocation Plan on public display starting Friday, June 9, 2023 and ending on Monday, June 26, 2023 at 4:00 PM. The Draft FY 2021 Annual Action Plan – Substantial Amendment - HOME-ARP Allocation Plan may be examined at the City's website <https://www.eastchicago.com/243/Redevelopment> and at the following location:

City of East Chicago Department of Redevelopment  
4525 Indianapolis Blvd.

Call 219-391-8513 to request a copy via e-mail

All interested residents are encouraged to attend this public hearing and they will be given the opportunity to present oral or written testimony concerning the draft FY 2021 Annual Action Plan – Substantial Amendment - HOME-ARP Allocation Plan. Written and oral comments may be made until 4:00 PM on Monday, June 26, 2023 and can be addressed to the attention of Mr. Frank Rivera, Executive Director, City of East Chicago Department of Redevelopment, 4525 Indianapolis Blvd., East Chicago, IN 46312; via e-mail to: [FRivera@eastchicago.com](mailto:FRivera@eastchicago.com) or by calling (219) 391-8513.

Anthony Copeland, Mayor – City of East Chicago, Indiana

Frank Rivera, Executive Director – East Chicago Dept. of Redevelopment

6/9 - 31546

HSPAXLP

# HOME-ARP Allocation Plan



1

## What is HOME-ARP?

\$5 billion in total funds provided by the American Rescue Plan (ARP) intended to assist the homeless and those at risk of homelessness

\$1,023,095 awarded to City of East Chicago for the program

2

## Eligible Activities

Production or Preservation of Affordable Housing

Tenant-Based Rental Assistance (TBRA)

Supportive Services, including homeless prevention services and housing counseling

Purchase and Development of Non-Congregate Shelter

3

## Qualifying Populations (QP)



4

## Stakeholder Consultation Takeaways

During the HOME-ARP Consultation, the following priority needs for the qualifying populations were stressed:

- Need for more permanent supportive rental housing.
- Need for supportive services such as counseling, life skills training, case management, childcare, transportation, legal services, and job training.
- Need for transitional housing.
- Need for more available shelter beds.
- Need for funds to rehabilitate emergency shelters, SRO's, transitional and permanent housing.
- Need for a day shelter

5

## Homeless Statistics

Based on the 2022 Point-In-Time Count, there were:

- 272 homeless individuals identified in Lake County.
- 209 homeless individuals were sheltered
- 63 homeless individuals were unsheltered
- 31% were White
- 60% were Black
- 41% were male
- 57% were female
- 1.0% were transgender or gender non-conforming
- 19% of the population stated they were suffering from severe mental illness
- 7.4% of the population stated they have substance abuse issues

6



## Domestic Violence Statistics

Based on the 2022 Point-In-Time Count, there were 23 homeless individuals who identified themselves as victims of domestic violence in Lake County.

- Nearly double that of the previous year

Between April 2022 and February 2023, local domestic violence shelter Haven House served 33 East Chicago residents

42.5% of Indiana women and 27.9% of Indiana men experience domestic violence, sexual assault, and/or stalking in their lifetimes, which is in line with national estimates.

7

## Housing Statistics

According to the most recently available HUD CHAS data:

- 2,910 households (28.1%) in East Chicago live at 30% or below the HUD Area Median Income
- of those households, 1,900 (65.3%) have one or more housing problems which include either incomplete kitchen facilities, incomplete plumbing facilities, more than one person per room, or have a cost burden greater than 30% of their income.

There are also **393** households on the public housing waiting list and **905** households on the Housing Choice Vouchers waiting list for the East Chicago Housing Authority.

**139** Housing Choice vouchers expired in 2022.

8

## HOME-ARP Allocation

	Funding Amount	Percent of the Grant	Statutory Limit
Supportive Services	\$ 100,000.00		
Acquisition and Development of Non-Congregate Shelters	\$ 0.00		
Tenant Based Rental Assistance (TBRA)	\$ 0.00		
Development of Affordable Rental Housing	\$ 820,785.00		
Non-Profit Operating	\$ 0.00	0 %	5%
Non-Profit Capacity Building	\$ 0.00	0 %	5%
Administration and Planning	\$ 102,310.00	10 %	15%
<b>Total HOME ARP Allocation:</b>	<b>\$ 1,023,095.00</b>		

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## Proposed Funding Distribution

The following is a breakdown of what each category covers:

- Supportive services** may include some of the following eligible services: childcare, education services, employment assistance and job training, food, housing search and counseling services, legal services, life skills training, mental health services, outpatient health services, outreach services, substance abuse treatment services, transportation, case management, mediation, credit repair, landlord/tenant liaison, services for special populations, and financial assistance costs.

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## Proposed Funding Distribution – Continued

- Development of affordable rental housing** is for the acquisition, construction, rehabilitation, development costs, relocation, and operating costs and reserves.
- Administration and planning** will be set aside to cover the cost to administer the HOME-ARP program by the City of East Chicago, Department of Redevelopment.

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## City Contact

For additional questions and comments, please contact:

Mr. Frank Rivera,

Executive Director, City of East Chicago Department of Redevelopment

- [FRivera@eastchicago.com](mailto:FRivera@eastchicago.com)
- (219) 391-8513

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# City of East Chicago, Indiana

## FY 2021 HOME-ARP

Tuesday, June 20, 2023, at 4:00 p.m.  
Common Council Chambers, 4525 Indianapolis Boulevard,  
East Chicago, IN 46312

Name	Organization	Phone Number	Email Address
Alycia Dunbar	East Chicago Dept of Redevelopment	219-391-8513	adunbar@eastchicago.com
Christine Russell	East Chicago Dept. of Redevelopment	219 678-1087	cmrussell14210@aol.com
Delainah Valdez-Medina	East Chicago Dept. of Redevelopment	219-746-4418	dvmedina2@gmail.com
Anthony P. Serat <i>[Signature]</i>	EAST CHICAGO REDEVELOPMENT COMMISSION	219-545-4877	tony.serat0969@gmail.com
Christopher French	EAST CHICAGO DEPT. OF REDEVELOPMENT	219-746-6969	cfrench3958@gmail.com
Tremaine Lewis	RQAW	219-629-4613	HLewis@RQAW.com
Frank Rivera	EAST CHICAGO DEPT Redevelopment	219-391-8513	friviera@eastchicago.com
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## **FY 2021 ANNUAL ACTION PLAN – SUBSTANTIAL AMENDMENT – HOME-ARP ALLOCATION PLAN**

### **PUBLIC HEARING SUMMARY MINUTES**

**City of East Chicago, Indiana**

**When:** Tuesday, June 20, 2023 at 5:00 PM Local Time

**Location:** City of East Chicago, Common Council Chambers  
4525 Indianapolis Boulevard, East Chicago, IN 46312

**Meeting Summary** – Mr. Frank Rivera opened the public hearing and made introductions. He introduced the City’s Community Development Consultant, Mr. Michael Long of Urban Design Ventures. Mr. Long presented the PowerPoint Presentation on the FY 2021 Annual Action Plan - Substantial Amendment - HOME-ARP Allocation Plan. (See attached PowerPoint slides.)

Once the presentation was completed Mr. Rivera asked the public for comments on the “Draft” HOME-ARP Allocation Plan. No one responded.

He asked again and no one in the audience wished to speak. Mr. Rivera closed the public hearing at 5:15 PM. local time.