

### HOME INVESTMENT PARTNERSHIP PROGRAM

**AMERICAN RESCUE PLAN** 

### (HOME-ARP)

### **ALLOCATION PLAN**

## FEBRUARY 2022 January 2023 Revision 2

#### **HOME-ARP** Allocation Plan Template with Guidance

**Instructions:** All guidance in this template, including questions and tables, reflect requirements for the HOME-ARP allocation plan, as described in Notice CPD-21-10: *Requirements of the Use of Funds in the HOME-American Rescue Plan Program*, unless noted as optional. As the requirements highlighted in this template are not exhaustive, please refer to the Notice for a full description of the allocation plan requirements as well as instructions for submitting the plan, the SF-424, SF-424B, SF-424D, and the certifications.

References to "the ARP" mean the HOME-ARP statute at section 3205 of the American Rescue Plan Act of 2021 (P.L. 117-2).

#### Consultation

In accordance with Section V.A of the Notice (page 13), <u>before developing its HOME-ARP</u> <u>allocation plan</u>, at a minimum, a PJ must consult with:

- CoC(s) serving the jurisdiction's geographic area,
- homeless service providers,
- domestic violence service providers,
- veterans' groups,
- public housing agencies (PHAs),
- public agencies that address the needs of the qualifying populations, and
- public or private organizations that address fair housing, civil rights, and the needs of persons with disabilities.

State PJs are not required to consult with every PHA or CoC within the state's boundaries; however, local PJs must consult with all PHAs (including statewide or regional PHAs) and CoCs serving the jurisdiction.

#### <u>Template:</u>

#### Describe the consultation process including methods used and dates of consultation:

On October 11, 2021 the City of Columbia's Housing Programs Department sent a request to thirty-five (35) local agencies and organizations whose clientele include HOME-ARP qualifying populations (three additional agencies were consulted later in the process). The agencies were asked to provide specific information regarding unmet needs and gaps in housing or service delivery systems. The agencies were also invited to a HOME-ARP Pre-Application Workshop which was held on October 26, 2021. The Pre-Application Workshop included information regarding HOME-ARP Qualifying Populations and eligible HOME-ARP activities. Thirteen (13) agencies provided narrative responses to the HOME-ARP consultation request, as reported in the "organizations consulted" table below. The information provided by the agencies was

compiled and provided to the Housing and Community Development Commission ahead of their November 3, 2021 public hearing on HOME-ARP (*with the exceptions of the narrative response from True North, and interview responses from Mid-Missouri Legal Services Corporation, which were gathered after submission of the initial Allocation Plan*). The agency feedback centered on unmet needs and gaps in housing that exist in our community. Other agencies acknowledged receipt of the consultation notice and the associated questions but did not provide responses.

Agency/Org Consulted	Type of Agency/Org	Method of Consultation	Feedback
The Salvation Army	Charitable organization	e-mail correspondence	Narrative response
Voluntary Action Center	Resource provider for basic and emergency needs (CoC)	e-mail correspondence	Narrative response; public hearing comments
Turning Point	Day center for homeless	e-mail correspondence	Narrative response
Services for Independent Living	Non-profit center for independent living	e-mail correspondence	Narrative response
Great Circle	Behavior service provider	e-mail correspondence	Narrative response
Love Columbia	Community resource provider (CoC)	e-mail correspondence	Narrative response; public hearing comments
Central Missouri Community Action	Community action agency (CoC)	e-mail correspondence	Narrative response
Columbia Housing Authority	Public housing authority & fair housing services provider	e-mail correspondence	Narrative response; public hearing comments
Catholic Charities- Social Services Outreach	Charitable organization	e-mail correspondence	Narrative response
True North	Domestic violence emergency shelter (CoC)	e-mail correspondence	Narrative response
City of Columbia Public Health and Human Services	City-county health department (CoC)	e-mail correspondence	Narrative response
Mid-Missouri Legal Services Corporation	Legal representation for low-income persons including	Interview with Executive Director	Narrative response

#### List the organizations consulted: (CoC denotes member, Continuum of Care)

	fain hanning and		
	fair housing and		
	civil rights cases	'1	C '1
Metropolitan St.	Fair housing and	e-mail	Summary e-mail
Louis Equal Housing	civil rights	correspondence;	
<b>Opportunity Council</b>	education,	telephone; and teleconference	
	counseling,	teleconference	
	investigation and		
	enforcement	'1	
Job Point	Employment and	e-mail	No comments
	community	correspondence	
XX7 11	development agency	'1	
Woodhaven	Services for persons	e-mail	No comments
	with disabilities	correspondence	
<b>Rainbow House</b>	Children's	e-mail	No comments
	emergency shelter	correspondence	T 1
Show-Me-Central	Affordable housing	e-mail	Inquired; no comments
Habitat for	developer	correspondence	
Humanity	<b>F</b> 11 1	'1	T 1 4
The Food Bank of	Food bank	e-mail	Inquired; no comments
Northeast and		correspondence	
Central Missouri	D (1)	·1	
Rock the Community	Rental assistance	e-mail	No comments
	provider	correspondence	
Powerhouse	Community	e-mail	No comments
Community	development	correspondence	
Development	organization	·1	
First Chance for	Early child	e-mail	No comments
Children	development	correspondence	
Columbia	Land stewardship &	e-mail	No comments
Community Land	affordable housing	correspondence	
Trust	organization	'1	
Shalom Christian	Daycare provider	e-mail	No comments
Academy		correspondence	Nterrorente
Freedom House	Housing for persons with disabilities	e-mail	No comments
Coloredor for		correspondence	N
Columbia Center for	Healthy & local	e-mail	No comments
Urban Agriculture	food producer	correspondence	No commonta
Grade A Plus	Educational support	e-mail	No comments
Vida Inla	provider	correspondence	No commonte
Kidz Ink	Daycare provider	e-mail	No comments
	II	correspondence	Ne commente
Columbia Interfaith	Homeless services	e-mail	No comments
Network/Room at the	provider (CoC)	correspondence	
Inn Common Haalth	Daharri 1 1 1.1	i	No commente
Compass Health	Behavioral health	e-mail	No comments
Network	services provider	correspondence	

Phoenix Programs	Substance abuse treatment provider (CoC)	e-mail correspondence	No comments
<b>Boone County Social</b> Services	Government social services provider	e-mail correspondence	No comments
Welcome Home	Affordable housing for veterans community (CoC)	e-mail correspondence	No comments
St. Francis Community	Community service provider	e-mail correspondence	No comments
New Horizons	Mental health services provider (CoC)	e-mail correspondence	No comments
Boone County Family Resources	Developmental disabilities services provider	e-mail correspondence	No comments
Family Access Center of Excellence	Social, behavioral, emotional health services	e-mail correspondence	No comments
Flourish	Under-resourced youth services (CoC)	e-mail correspondence	No comments
Heart of Missouri United Way	Charitable organization	e-mail correspondence	No comments

#### Summarize feedback received and results of upfront consultation with these entities: Summary of Responses to HOME-ARP Consultation Questions

Agencies providing responses and other comments:

Salvation Army, Voluntary Action Center, Turning Point, Services for Independent Living, Great Circle, Love Columbia, Central Missouri Community Action, Columbia Housing Authority, City of Columbia Public Health and Human Services, Catholic Charities, True North, Mid-Missouri Legal Services Corporation, and Metropolitan St. Louis Equal Housing Opportunity Council.

#### Common theme: Not enough permanent affordable housing

The feedback received pointed to a common theme: More permanent, affordable housing is needed to make the greatest impact on the homelessness problem in Columbia. Several of the consulted agencies described permanent affordable housing as a significant need to end homelessness. Therefore there is support for allocation of the HOME-ARP funds to production of affordable housing.

The City of Columbia as a whole has approximately 55,000 housing units (censusreporter.org). Approximately half of the housing stock is single-family detached and 45 percent is apartments, duplexes, and townhomes (Catholic Charities). A majority of households in Columbia rent with the rate of homeownership at 47.4 percent (U.S. Census 2020; 2019 American Community

Survey one-year estimates had owner-occupied and renter-occupied closer together at 50.2 and 49.8 percent, respectively). The rental vacancy rate is four percent; owner-occupied housing shows a eight percent vacancy rate; both are under the average vacancy rate in the USA of 12 percent (Headwaters Economics, cited by Catholic Charities).

Among the population of renters there is a high level of cost-burden. An estimated 8,000 households earn less than 30 percent of the area median income and have recognized severe housing problems such as incomplete kitchens, substandard plumbing, occupancies exceeding 1.5 persons per room (crowding) (CHA). Winter and summer monthly utility bills for these housing insecure populations approach \$500, creating demand for short-term rental assistance. Two agencies cited State Assistance for Housing Relief (SAFHR) as an option but each pointed out the difficulties for tenants accessing those funds (Love Columbia; Catholic Charities).

In Boone County, 14,770 (VAC) to 15,218 (CMCA) of renter households are paying greater than 30 percent of gross income for housing and 8,330 of these cost-burdened households are severely cost-burdened, paying greater than 50 percent of income for housing (Voluntary Action Center).

The Columbia Housing Authority (753 units), Columbia Square [Claudell Lane Homes or Claudell Homes] (47 units), and Lakewood Apartments (100 units) are the recognized affordable rental communities (CMCA). Hanover Village also has 48 1- and 2-bedroom dwelling units available to families. A number of low-income housing tax-credit and HOME rental production-supported projects, Bethel Estates, Gentry Estates, Southampton Estates, provide affordable housing to elderly persons. The City has taken positive steps toward a pipeline to affordable homeownership with the Columbia Community Land Trust, which has 17 dwelling units designed for permanent affordability.

The homeless population is estimated at 268 in Boone County, of which 43 are unsheltered (CMCA, citing 2020 Point in Time count). In 2020 Boone County achieved a functional zero level of homelessness, where the number of empty shelter beds (per the Housing Inventory Council) equaled the number unsheltered homeless persons (per the Point in Time count). There are reports that shelter beds in adjacent counties are full, therefore the problem is regional.

#### Homeless services available

Services available to the homeless in Columbia include a homeless day center (Turning Point) offering a mailing address, temporary storage; and meals; a winter shelter (Room at the Inn) that operates out of a succession of area houses of worship; the Salvation Army Harbor House year-round emergency and transitional shelter; the Welcome Home temporary housing for homeless veterans; one-time rental assistance; hotel vouchers; rapid re-housing vouchers; section 8 vouchers; tenant based rental assistance vouchers; a homeless outreach team consisting of Columbia Police; the Truman Veterans Administration Hospital; Phoenix Programs and New Horizons staff; a city building used as a seasonal warming/cooling shelter; and temporary shelter and supportive services for persons who are victims or survivors of sexual or domestic violence

or who are coping with substance abuse, addiction, and mental health issues. There were 30 beds available for emergency shelter of persons fleeing sexual or domestic violence which were occupied by 10 adults and 11 children at the time of consultation and 14 transitional housing units for the same qualifying population which were occupied by 11 adults and 12 children at the time of consultation (True North). True North had access to \$20,000 in Rapid Rehousing funding which would support 25 families made homeless by domestic or sexual violence; 5 families were receiving assistance at the time of consultation. The agency refers a number of homeless individuals in this qualifying population to other shelters, counselors, and case managers due to limited staffing capacities.

Separate from the HOME-ARP process, the City is taking steps, by funding a planning study, to plan a 24-hour homeless services center that would provide low-barrier access of the homeless to shelter beds, meals, showers, personal storage, mailing address, and supportive services.

The Columbia Housing Authority is the largest provider of permanent affordable housing. When combining housing units owned by CHA with vouchers managed by CHA, the agency provides housing for more than 1,800 households. Yet growth in the housing authority has not kept pace with growth of the community and growth in affordable housing needs. CHA had developed 719 dwelling units by 1980; in 2021 its inventory had increased to only 753 units. There are 120 units in need of renovation. The waiting list is approximately 900 households, of which a majority are racial minorities. CHA has 150 vouchers, however the number of landlords interested in renting to voucher tenants is in short supply, a problem cited by several consulted agencies.

Love Columbia, an agency that shelters families in transitional housing and assists low-income families searching for affordable housing, reports that only about 35-40 properties are under \$1,000/month rent on their weekly housing openings list; this is one-third less supply than one year ago (2020).

There are an estimated 157 homeless children enrolled in Columbia Public Schools [note CPS extends beyond the boundaries of the city of Columbia] of which 67 have received vouchers to stay in hotels (Columbia Housing Authority). Increasing permanent affordable housing available to families reduces the learning delays associated with frequent moving.

Access to public transportation was cited by several of the consulted agencies as an additional gap. The proposed allocation of HOME-ARP funds will bring 24 additional low-income households within one-third of a mile of two Go CoMo Columbia Transit stops, associated with two transit routes; the location is also eligible for paratransit service.

<u>Consultation with Metropolitan St. Louis Equal Housing Opportunity Council re: Fair Housing</u> A consultation with a fair housing agency, Metropolitan St. Louis Equal Housing Opportunity Council (EHOC), focused on the city's efforts to affirmatively further fair housing in general and the planned use of the HOME-ARP funds. The EHOC Executive Director wrote: "Our Consultation includes this chain of communication as well as several phone calls with the City of Columbia, the Columbia Housing Authority as well as Professor Rigel Oliveri of UMC School of Law.

"EHOC believes that the project and the City are well informed in terms of Fair Housing issues involved in the development and implementation and use of these ARPA funds for affordable housing development in the city limits of Columbia, MO.

"Our Consultation included meetings with local Fair Housing experts, review of the homelessness data provided on Columbia, as well a review of all information, if any, EHOC historically has access to concerning fair housing data and complaints in the Columbia area from the last three years.

"Based on this information, we believe that appropriate considerations of fair housing issues have been made with respect to this project and future unfunded plans to expand this proposed development. The accessibility issues for current planned development and future associated development appears also to meet or exceed the federal requirements for said development.

"Finally EHOC would like to Congratulate the City of Columbia on this collaboration for the use of AARPA funds which will result in the creation of much needed affordable, accessible housing for the residents of Columbia Missouri." (Executive Director Will Jordan, Metropolitan St. Louis EHOC)

### 1. Please describe the size and demographic composition of the qualifying populations you serve.

<u>Salvation Army-</u> The shelter served 324 unduplicated people between 10/1/20 to 10/1/2021 including 72 veterans, 27 chronically homeless, 80 with a history of domestic violence and 32 fleeing domestic violence. All 324 have incomes under \$2000 per month. Social Services served 1304 from 10/1/20-10/1/21 providing over \$40,000 in rental and utility assistance.

<u>Voluntary Action Center-</u> VAC provides services to residents of Boone County whose income is at or below 200% of Federal Poverty Guidelines. Additional guidelines may be applicable, such as with the ESG which serves residents below 30% of Average Median Income, ESG-Covid and MHTF both of which serve residents below 50% of Average Median Income. In 2020 VAC provided housing support to 267 households. 76% of those identified as black, 22% white and 2% multiple races. In addition, VAC provides basic needs services including, but not limited to, an emergency food pantry, hygiene packs, feminine hygiene packs, diapers, formula, document assistance, medical copays, dental copays and vision assistance. Many housing clients take advantage of these wraparound services while engaged with the agency.

<u>Turning Point-</u> Last year, Turning Point served 1,155 unduplicated individuals and provided a total of 18,911 units of service. For the first six months of 2021, Turning Point has served 761 unduplicated individuals and provided 8,816 units of service. Of persons served, 55% are White, 38% are Black or African-American, and 6% are another minority. Ethnically, 3% are Hispanic;

97% are non-Hispanic. By gender, 31% are female, and 69% are male.

<u>Services for Independent Living-</u> This organization serves people with disabilities, low-income seniors, and veterans. The consumers we serve mostly live on a fixed income: social security, social security disability, or pension. With limited affordable housing in Columbia, many of our consumers face a risk of homelessness with few options and long waitlists. Most of our consumers also lack the family or social support needed when facing financial barriers. When needing to move, our consumers have few options readily available for them. We serve cross-disabilities and cross-lifespan, serving people 13 and up. SIL serves around 1000 consumers a year, over 30% of those consumers are minorities.

<u>Great Circle-</u> In 2020, Great Circle had 188 children residing in residential care on the Columbia campus. Their ages are 0-2 (4%), 3-5 (4%), 6-9 (7%), 10-14 (22%) and 15-19 (28%). It is these older children that are at the greatest risk of homelessness as they age out of the foster care system. The gender of the clients Great Circle serves are 44% male and 56% female with no client identifying as transgender or non-binary. The race of the youth served is representative of the central Missouri region, with 13% identifying as African American, 48% identifying as Caucasian, 1% Hispanic, 6% Multi-Racial and 32% unidentified.

Love Columbia- Since January of 2020 60% of our clients resided in households that are under 100% of the Federal Poverty Level. Thirty percent of our clients are under 50% of the Federal Poverty Level. Calculating AMI for our clients, 69% are below 30% AMI and 22% are between 31 and 50% AMI. *For Jan through Oct 2021:* 

- 54% of all requests have been related to housing
- Of those 54%, 14% were for hotel assistance, 43% were for rent or deposit and 18% were for utilities. 23% were seeking housing coaching.
- 234 clients received assistance applying for SAFHR funds.
- 565 Individuals have received a total of 1344 housing coaching sessions. The average number of coaching sessions per client is 2.38. 37 clients secured transitional housing, 145 people secured housing, 92 of those who secured housing were previously homeless and 53 relocated to new housing. 65 clients maintained housing.
- To demonstrate the interest in housing information, Love Columbia's website had the following views for the month of October 2021: 885 views of our housing openings list, 342 views of our housing help page and 249 views of our information library housing resources. This is in addition to sending our low cost (under \$1,000/month) housing openings list out to approximately 100 services providers.

Since 2020 Love Columbia has provided \$236,927.77 for mortgage, rent and deposits and \$110,826 worth of hotel assistance. The average amount requested per person through SAFHR is \$3200 in rental assistance.

<u>CMCA-</u> We serve families in 8 counties in Central Missouri but in Boone County only, approximately 13.63% of the households we serve have an income at or below 30% AMI. Based on 2019 ACS 5-year estimates, roughly 8630 households are at 30% or below AMI with 83.2%

are renters and 16.8% are homeowners.

<u>Columbia Housing Authority-</u> The Columbia Housing Authority (CHA) currently serves 1,805 households that house 3,920 total persons. Of the 3,920 persons served, 61.6% are minority populations. 81% of CHA's participants served make less than 30% the area median income, or less than \$18,000 per year for household of 2. The average gross annual income of all CHA residents served is \$13,875.68. CHA is our community's largest affordable housing provider serving Columbia's most vulnerable and low-income participants. CHA has experienced an increase in demand and an increase in referrals from local service providers. Currently, CHA has approximately 900 households on its waitlist for its housing programs. 90% of these households meet the McKinney-Vento definition of homeless as defined within the American Recovery Plan Act (ARPA), which means these households are living in hotels, shelters, transitional housing, doubled up with friends/family, or some other non-permanent and undesirable housing arrangement.

<u>Catholic Charities-</u> Catholic Charities of Central and Northern Missouri services a total of 38 counties in central and northern Missouri. Catholic Charities provides services that include services "to achieve full access to justice in civil matters for central Missourians, including men, women, children, domestic violence survivors, disabled, blind, elderly, rural, urban, of all ethnic backgrounds, lineage and religious beliefs who cannot afford to hire an attorney." immigration services, refugee services, housing counseling, disaster case management, Hispanic resource coordination, and health and nutrition services.

<u>True North</u>- True North's clientele are typically low income (an average of 90%) with more than 85% falling below 200% of the federal poverty line. Approximately 45% of all True North clientele are homeless (residing in the emergency shelter or actively fleeing domestic or sexual violence). At least 35% of clientele are at-risk of homelessness. Approximately 15% are experiencing some form of housing instability or are at-risk of housing instability. Only 5% of True North clients have no housing issues.

<u>Mid-Missouri Legal Services Corporation</u> – The non-profit Mid-Missouri Legal Services Corporation provides free legal services "to achieve full access to justice in civil matters for central Missourians, including men, women, children, domestic violence survivors, disabled, blind, elderly, rural, urban, of all ethnic backgrounds, lineage and religious beliefs who cannot afford to hire an attorney." Housing Law activities include tenant representation in evictions, rent, lease violations, utility shut-offs, and substandard housing issues. Other areas of practice that effect access to housing are domestic violence and family law; elder law; expungement of eligible criminal records; and public benefits law. Eligible clients are persons and households earning no greater than 125 percent of the federal poverty level. There are an estimated 27,000 such persons in the 11-county territory (including Columbia, Boone County) that the agency serves. Of an estimated 1,000 cases per year, approximately 291 were housing cases. There is a higher proportion of black clients than the percentage of black population residing in the service territory, as well as disproportionate numbers of persons unemployed and persons with disabilities among clients. A majority of clients are women, roughly evenly split between single persons and single parents.

### 2. Please describe the unmet housing and services needs of the qualifying populations you serve in regards to:

#### a) Sheltered and unsheltered homeless populations

<u>Salvation Army</u>- Limited affordable housing, limited landlords willing to work with at risk populations, limited public transportation

<u>Voluntary Action Center-</u>Currently, Boone County does not offer a comprehensive shelter for the sheltered or unsheltered homeless population. VAC is currently working with Faith Voices, Turning Point, Loaves and Fishes and Room at the Inn to develop plans and secure funding for a facility that would provide a day center, overnight shelter, meals, showers, mail service, computer lab, medical clinic, case management, employment assistance and document assistance to the sheltered and unsheltered homeless population. This facility would be open 365 days per year and be fully staffed.

<u>Turning Point-</u> Turning Point is a day center providing basic needs for individuals experiencing homelessness. Our primary services include access to showers, laundry, phones, computers, coffee, hygiene products, resource referrals, a mailing address, and personal storage lockers. We also partner with other community agencies for additional services, such as the Wardrobe for clothing vouchers; the VA for veteran services; and Compass Health Network for medical, dental, and mental health services. Turning Point provides essential services for daily survival, operating with the mission to provide hope and restore dignity to those experiencing homelessness.

<u>Services for Independent Living-</u> While there are resources in Columbia for those at risk of homelessness, they are limited. Columbia Housing Authority has long waitlists, or the homes are not accessible. Some financial assistance exists, but it is one-time help and not monthly. And people that would like to move do not have the family assistance to physically move their belongings or cannot afford movers. For sheltered and unsheltered populations, we often hear complaints of limited space in shelters and all shelters closing at the same time. Mental health has a significant impact on homeless populations and with limited resources to assist in this area, people are unlikely to have access to stable shelter or support. Untreated mental illness, due to lack of resources or lack of insurance, can cause people with housing to neglect bills and rent to ultimately lose their housing.

In Missouri, Medicaid will pay for caregiver services, both In Home Services and Consumer Directed Services are programs that we have, but the state continues to cut back the budget on these programs. This leaves people with disabilities at risk of losing a caregiver, being forced to move into a care facility and losing their independence. Family members can work for this person needing care, but the pay is minimal. Having to work for their family members limits the time they can spend in a different job to make more money. Love Columbia- Columbia lacks sufficient shelter and transitional housing capacity. Love Columbia started addressing the need for shelter/transitional housing for families with children in 2015, through our Extra Mile Homes program that has provided an average of six months housing for 40 families to date. In 2020, we started providing temporary hotel stays for families with children and people with fragile health who were experiencing homelessness. We are not able to respond to people with other situations and have a waiting list for our transitional homes program. Our local shelters provided very limited assistance during the early months of the pandemic and, since then, even though they have accepted more people, many do not want to enter a congregate setting. Most have complex situations and need much support to take steps to move forward.

<u>CMCA-</u> In the CMCA Service area, 430 homeless persons with 51 total being unsheltered. In Boone County only, point in time counts show 268 homeless persons, with 43 of those being unsheltered. 26 Head Start and BRIDGE families were homeless at the time of application.

<u>City of Columbia PHHS-</u> health and mental services, detox services, expanded drop in center services, affordable housing, permanent supportive housing, transitional shelter, emergency shelter.

<u>Catholic Charities-</u> Unsheltered homeless populations need additional shelters. Shelters not just in Columbia, but surrounding counties are at capacity. Due to COVID shelters have reduced their capacity, causing more individuals to be unsheltered. Sheltered homeless populations need, education, training, and programs to increase credit, and housing for individuals who might be convicted felons. Education on budgeting and housing expenses is also a need.

<u>True North</u>- There are many barriers to successfully obtaining housing. First, is the financial barrier (the ability to pay rent and deposits necessary to obtain and sustain a home). This need is initially being met through HUD-funded programs such as the Emergency Solutions Grant Rapid Re-Housing program, through local support (True North works with the Professional Leaders' Auxiliary (an auxiliary of the Assistance League of Mid-Missouri®) and their Women in Transition program to provide rent, deposit and utility assistance to clientele. Other barriers, however, are not as easily overcome. Finding affordable housing in an area that is relatively safe for our clients proves a challenge even without considering that many of our clientele have rental histories that make finding landlords willing to rent to them a challenge.

#### Mid-Missouri Legal Services

The agency does not receive many requests for services from or on behalf of sheltered and unsheltered homeless populations. One unmet need of this qualifying population is referral for legal services. The agency does outreach to other service providers at homeless fairs and there is interest in partnership with the city to make these services more readily available at shelter locations.

#### b) Those currently housed populations at risk of homelessness

#### Salvation Army- Limited public transportation

Voluntary Action Center- Homelessness and the risk of homelessness remain significant in the City of Columbia. Missouri Balance of State's 1/29/2020 PIT report showed Region 5 with the highest rate of homelessness in the BoS with 446 people, 380 sheltered/66 unsheltered. Boone County had the highest rate of homelessness in the BoS by far, with 380 sheltered and 66 unsheltered. That total number for 2019 was 268. Missouri Balance of State's 2019 Homelessness Study shows a 32% increase in chronic homelessness from 2014 to 2018 in the BoS. HUD's 2013-2017 CHAS Data Query Tool indicates 14,770 of 31,155 renting Boone County households had housing cost burdens greater than 30% of income; 8,330 households had cost burdens greater than 50%.(4) These levels of cost burden make housing stability more tenuous, especially as our agency observes limited affordable housing stock in our community and, recently, increasing rental rates. Housing insecurity is a major contributor to community poverty. Boone County had 19.6% of its population identified as living at or below the Federal poverty level in 2019, and the City of Columbia had 22.4% of its population at or below that level the same year. Each of these is significantly higher than national and state averages. Lack of affordable housing continues to be a significant need in the housing continuum. For a shelter to operate at maximum effectiveness, those using the shelter must have more affordable housing options than currently exist in Columbia/Boone County.

<u>Turning Point-</u> Turning Point also helps individuals who are near homelessness with the same basic needs services as those offered to individuals experiencing homelessness. Additionally, we assist the newly housed get household supplies, such as large bottles of body wash, hair products, tubes of toothpaste, pillows, bedding, detergent, and furniture.

<u>Great Circle-</u> Our residential foster care houses children who are at risk of homelessness. Service needs include trauma requiring trauma informed care, capital improvements to our campus of care and residential cottages, and vehicles to enable case managers and care coordinators to ensure children receive regular supervised visits with their biological parents and siblings.

<u>Love Columbia-</u> We have rental assistance through city reserves through June and can refer to SAFHR to prevent evictions. We collaborate with VAC, Rock the Community and local churches who also provide rent assistance.

Many of these families could benefit from ongoing case management and nearly all could benefit from financial coaching or career coaching. We have a two-week waiting period to get into our Path Forward program that provides extensive intake and case management. Our staff have caseloads that are too high to provide the level of services we believe is optimal. Prior to the pandemic, we tried to enroll every client experiencing housing instability into Path Forward. Due to the increased volume of requests for our services, we have to directly refer some to our coaching programs for immediate assistance. We would like to provide more case management and follow up, but need more staff to do this. Some enroll in our longer term financial coaching and career coaching which has been beneficial in ensuring ongoing housing stability.

<u>CMCA-</u> Currently in Boone County only, approximately 15,218 renters (51.6%) and 18.2% or 4,214 homeowners, are paying more than 30% of their income toward housing. 10 Head Start and BRIDGE families were doubling up with each other and 15 families reported living in unaffordable, overcrowded, or transitional housing.

Columbia Housing Authority- The primary unmet housing and services needs for the qualifying populations the Columbia Housing Authority serves are the lack of supply of affordable housing. The Columbia Housing Authority (CHA) is seeking to preserve and expand its available affordable housing. The CHA currently has over 150 vouchers available for homeless and housing insecure populations, however there is very little affordable housing supply on the private market and our program participants cannot successfully match their voucher to an available unit. The Columbia Housing Authority has completed the renovation of 597 housing units it owns, however 120 public housing units remain that also need renovated. These remaining 120 units lack modern amenities including washer and dryer hookups, bath and CO exhaust fans, adequate insulation, modern sewer piping and systems and much more. The remaining 120 units require significant resources to maintain at minimum standard. The Columbia Housing Authority desires to fully renovate or redevelop these final units on the existing land these units are located to ensure these affordable units are preserved for future generations and that these affordable units remain in the desirable downtown location. CHA's portfolio of affordable housing units has also not kept up with the growth in population in Columbia. CHA's original 719 units of public housing were completed by 1980 when Columbia's population was approximately 62,000. Now Columbia's population is over 126,000, however CHA's available affordable housing units has only grown to 753, demonstrating a need for significant expansion of its housing portfolio.

City of Columbia PHHS- utility assistance, rent assistance

<u>Catholic Charities-</u> While the SAFHR funds are available, in our experience accessing these funds is difficult. The process is lengthy, often requiring multiple reapplications and burdensome on tenants. An easier way to access the funds to assist with rent or mortgage delinquency and to provide financial education and coaching as a requirement is a need.

<u>True North</u>- Those who are currently housed but are at-risk for homelessness primarily need financial assistance – there are resources available for this but the need is much greater than our current capacity to assist. Services needed for those needing support and assistance to stay stably housed may include case management, crisis intervention, advocacy services and, on occasion, mental health or substance abuse services. True North is able to meet these needs presently but more resources are needed for extensive substance abuse and mental health services.

<u>Mid-Missouri Legal Services</u> - The agency serves many clients at risk of homelessness. Legal representation against eviction, to clear errors in credit reports for persons having difficulty

accessing housing; decent, well-maintained housing; fair lending to allow persons facing loss of income to adjust payments to make rent.

c) Other families requiring services or housing assistance or to prevent homelessness Salvation Army- Limited budget curriculum, limited rental and utility assistance programs.

Love Columbia- We include a financial assessment with all our services and address housing cost burdened situations by offering coaching to manage spending, reduce debt, create savings, or increase income. We also assess transportation which is a barrier to employment and help people create a plan to obtain reliable transportation. Our staff currently receives more referrals than they can handle as quickly as we would like. We engage community volunteers to expand capacity and add to the social capital of our clients, but it takes time to recruit and train volunteers.

<u>CMCA-</u> Of our families in Boone County receiving any type of HUD subsidized housing Avg income \$13,749, Avg AMI 21%, Female head of household 71%, Disabled HOH, under age 61 is 42%, Disabled HOH, above age 62 is 62%, Average months on waiting list = 14 <u>City of Columbia PHHS-</u> Affordable housing, utility assistance, rent assistance.

d) Those at greatest risk of housing instability or in unstable housing solutions <u>Salvation Army-</u> Limited budgeting curriculum, limited rental and utility assistance programs.

<u>Love Columbia-</u> We essentially need a "housing emergency room" with experienced staff always available to handle those in dire situations that require immediate attention. We are increasingly trying to move toward this by adding and repositioning staff within the organization to give more support to our clearinghouse department where initial requests are assessed and triaged. Our current staff is stretched thin and many people in these dire situations need immediate, and frequent contact as soon as they reach out for help.

<u>CMCA-</u> In the beginning of 2020-2021 school year, 35 families reported crisis housing situations.

City of Columbia PHHS- affordable housing, permanent supportive housing.

<u>True North</u>- Domestic violence often leaves behind damaged property, damaged credit histories, and damaged job histories. Evictions are also common. The lack of affordable housing makes these issues worse.

3. Identify the current resources available to assist qualifying populations, including congregate and non-congregate shelter units, supportive services, TBRA, and affordable and permanent supporting rental housing.

<u>Salvation Army-</u> Year round emergency shelter that houses single men, women, and adults with children, congregate public meals at the emergency shelter, TBRA vouchers, RRH vouchers, Section 8 vouchers.

<u>Voluntary Action Center-</u>Currently, Room at the Inn provides seasonal overnight shelter and Turning Point provides a day center option for the unsheltered. There is no comprehensive shelter option as noted in the response to question 2. Supportive services are provided by multiple agencies, including VAC. VAC provides a broad range of basic needs services and housing support services to assist those that are homeless or at risk of homelessness. Housing programs administered by VAC currently are directed at the homeless or those at risk of homelessness (ESG-Covid). VAC also provides housing assistance via ESG, MHTF, CDBG and EFSP. The biggest issue with VAC's housing programs is finding affordable housing. The inventory in this area is extremely low. Various agencies are working together to address this issue. CHA has plans that could help this.

<u>Turning Point-</u> Turning Point offers a congregate shelter unit by providing a Sleep Room where individuals can rest during organizational operating hours (7:30 am - 12:30 pm).

<u>Great Circle-</u> Foster Care Case Manager provides, coordinates and facilitates all services necessary to support the permanency goal for the children in care. Case managers provide all duties related for safety/needs assessments, resource acquisition transportation/visitation, court reports, and authorization of funds for services to family members. Case management is provided to move children towards permanency effectively and within federal time frames, consistent with best practice to meet the children's best interests. In the Central (Columbia, Missouri) region there are 19 case managers and 4 supervisors overseen by the Associate Director of Community Based Services.

Love Columbia- There are limited congregate beds available particularly for families with children (six rooms with four beds at Harbor House). There are housing choice vouchers available through CHA, but not enough landlords that will accept housing choice vouchers or people with past evictions or criminal backgrounds. Columbia has income-based housing (CHA, Columbia Square, Lakewood, Fairway Management) but not enough to meet need. There is some available low cost rental property (an average of 35-40 properties under \$1,000 on our weekly housing openings list), but about one-third less than a year ago and almost no three and four bedroom housing.

<u>CMCA-</u> CMCA provides HCV (Housing Choice Vouchers) but NOT in Boone County. Those are provided by Columbia Housing Authority. CMCA has energy and utility assistance available through our LIHEAP program. CMCA offers several programs within our Whole Family Approach system to assist with families gaining skills for employment or employment improvement. We also offer Head Start services, so families have affordable childcare and can work. Columbia Housing Authority- The Columbia Housing Authority provides over 1,600 housing vouchers that are defined as "Tenant Based Rental Assistance (TBRA)." TBRA is uniquely different then emergency housing assistance provided through the Voluntary Action Center (VAC), Love Columbia and other housing providers in that it models and aligns with HUD's Section 8 Program and is for permanent housing assistance rather than emergency or transitional. HUD requires communities to align TBRA programs with local public housing authorities to ensure program goals and regulations are met and to reduce operational expenses. CHA currently has over 150 TBRA vouchers available and program participants are struggling to find available affordable housing, therefore additional TBRA would not be a strategic investment of funding. The Columbia Housing Authority is our community's largest provider of permanent supportive affordable housing. CHA provides housing to over 1,800 households and maintains 753 of its own properties. CHA's available housing portfolio has not kept pace with the growth in demand or Columbia's population. By 1980, CHA finished completing the construction of 719 affordable housing units and Columbia's population was 62,000. By 2021, Columbia's population has more than doubled at over 126,000, however CHA's available affordable housing units has only grown to 753. The most pressing affordable housing need for homeless and housing insecure populations is to preserve and expand our available affordable housing units. The Columbia Housing Authority is our community's largest affordable housing provider and was created to carry out this specific role.

<u>Catholic Charities-</u> Specifically in Columbia, there are a couple of shelters for individuals who are experiencing homelessness or recovering from addiction. Through Love Columbia there is also transitional housing for families who qualify for their program. Many social service agencies (CMCA, Voluntary Action Center, Catholic Charities, The Salvation Army) provide rental assistance typically based on FPL, citizenship, household composition, documentation, eviction status, and available funding. While there are section 8 vouchers and public housing, there is a waitlist for both programs. Less that half of the Columbia residents own their homes. Data from Headwaters Economics reported that in 2019 Columbia reported only 8.2% of available housing was vacant, with only 4% of the vacant housing units to be available to rent. This is lower than the reported housing vacancies across the US at 12.1%. This data shows that there are a lack of affordable rental units in Columbia.

True North- Housing Resources available to True North Clientele:

1. 30 beds for emergency shelter (undesignated but available to women and minor children who are victims of domestic or sexual violence) [current census = 10 adults, 11 children]

2. Transitional housing (6 months-2 years) for 14 families at a time. [current census = 11 adults, 12 children]

3. Approximately \$20,000 available in Rapid Re-Housing funding for homeless victims of domestic or sexual violence (approximately 25 families typically). [currently working with 5 families]

4. Approximately \$3,000 available in Homelessness Prevention funding for at-risk of homelessness victims of domestic or sexual violence (approximately 3-5 families) [currently working with 1 family]

5. We work with Columbia Housing Authority and other community partners on permanent housing solutions but do not have these solutions available through True North.

### 4. Identify any gaps within the current shelter and housing inventory as well as the service delivery system.

<u>Salvation Army-</u> Lack of affordable housing, lack of landlords willing to work with at risk populations, high rental deposits, high rental application fees.

<u>Voluntary Action Center-</u> Gaps in the service delivery system have been described in previous responses. In short, a comprehensive emergency shelter and the inventory of affordable housing are both areas that need significant support and improvement.

<u>Turning Point-</u>Turning Point is currently operating with minimal staff who work almost exclusively on general operations. In order to better support and improve the organization itself, we would like to hire a Development Coordinator to expand our donor base and demographics, steward existing donor relationships, and strategize fundraising opportunities. This role will serve to expand community engagement by opening more volunteer opportunities and partnering with more local businesses, churches, and organizations. A Development Coordinator would greatly contribute to the sustainability and self-sustainability of Turning Point.

<u>Services for Independent Living-</u> While there are resources and shelters to cover all demographics, Columbia would benefit from more overnight shelters as well as day-time resource centers. Shelters easily reach their max so not everyone can get in and with few day-center options, this population has limited resources during the day. More day services need to be provided, outside of just storage or shelter, but to actually provide resources for mental health and job training. A shelter is needed, but there are other skills and resources essential for success.

<u>Great Circle-</u> Gaps include the need for repairs, renovations, and upgrades to existing residential treatment cottage buildings and support buildings to include electrical and lighting, bathroom renovations, window replacements, improvements to concrete walkways, stairs, entrance areas, asphalt parking and driveway, emergency signage, wayfinding signage, and repairs to play areas.

<u>Love Columbia-</u> There is a shortage of housing throughout the entire range of housing: congregate shelter, transitional housing, income-based units, landlords that will accept housing choice vouchers, low cost market-rate rentals, lower cost homes to purchase. More support services, particularly case management, is needed for those experiencing housing instability.

<u>CMCA-</u> Regarding shelters, we don't have any direct work with them. That said, we do hear from clients that they don't have room, don't take them in because of their pets, or won't have space for families. Regarding housing inventory, we see a large gap with the cost of construction and the appraisal values of homes. Inventory is historically low as well and most of what is on

the market is not considered to be in an "affordable" price range.

<u>Columbia Housing Authority-</u> The most significant gap in shelter and housing inventory is the lack of permanent affordable housing. The CHA received referrals daily from organizations such as the Voluntary Action Center, Love Columbia, Phoenix Programs and many more, and maintains approximately 900 households on CHA's waitlist for permanent affordable housing. There are currently 121 chronically homeless individuals on the Functional Zero Task Force's list and many of these individuals will make into CHA's housing programs (public housing or Section 8). Given historic rates of literally homeless populations that remain unsheltered, CHA staff estimates 50 literally homeless individuals will remain unhoused and will need to seek shelter during our community's coldest winter months. Given the ARPA restrictions on congregant [congregate] shelter and the higher costs associated with running a congregant [congregate] shelter vs. supportive housing, CHA staff recommends investing HOME ARPA funds into our largest gaps, which is the need for more permanent affordable housing units to serve the 900 individuals on CHA's waitlist.

There are also currently 157 Columbia Public Schools Children identified as being homeless as defined under the McKinney-Vento Act, 67 of which are living in hotels on the business loop. Insecure housing for children negatively impacts their ability to succeed in school. Each time a child moves, that child falls 5 weeks behind in curriculum while changing schools. Housing insecure families also experience higher rates of domestic violence and less opportunities to be involved in life enriching activities. Permanent and stable affordable housing is the best solution for homeless and housing insecure children and families, as shelter and transitional housing does not provide the permanency and stability needed for children to succeed in school.

<u>City of Columbia PHHS-</u> lack of emergency shelter beds in spring, summer, and fall. Drop in center availability in afternoons, evenings, and weekends.

<u>Catholic Charities-</u> One major gap in sheltering is for the population who is homeless during the winter. While Columbia has the Room at The Inn shelter that moves from church to church over the winter months. Establishing a permanent shelter for the unhoused population to go to in the winter or heat of summer is a gap in service delivery. Additionally, housing in Columbia is broken up into 50% being single family homes and roughly another 46% consisting of townhomes, apartment buildings and apartment complexes. Another gap is in single-family low-income housing stock.

<u>True North-</u>Service Gaps: For the first quarter, the True North Shelter was limited to hotel stays only due to a sprinkler system malfunction that occurred in September of 2021. Residents are now back in the shelter but the agency was forced to refer many victims to other nearby shelters during this period due to limited staffing capacity to serve victims in hotels. We have referred 58 individuals to other shelters to date in 2022.

Service provision gaps – counseling and case management are limited at True North at present due to staffing vacancies and space shortages – we have served 292 victims so far in 2022 but have referred 79 individuals to other service providers for assistance.

<u>Mid-Missouri Legal Services</u> – More affordable housing is needed; more housing choices and options. Expanding the capacity to have tenant prior eviction records sealed would improve access to housing.

### 5. Identify the characteristics of housing associated with instability and an increased risk of homelessness.

<u>Salvation Army-</u> Affordable housing units in poor shape, landlords don't invest in up keep and/or repairs.

<u>Voluntary Action Center-</u>Especially during the Covid crisis, many households have struggled with maintaining an adequate income. This often results in an inability to pay rent. Households are falling behind on rent and find it all the more difficult over time to meet that obligation. The pandemic has created significant mental stress on families. Families frequently move from one dwelling to another or sleep in their cars. In addition to stress created for parents, children often struggle as well. Frequent relocation impacts a child's ability to learn from a platform of a stable living environment. Landlords also feel the pressure as they depend on rent received to cover expenses, including property maintenance. This puts pressure on property owners which is then sometimes placed upon their tenants. As noted previously, the limited stock of affordable housing and rising rent costs contribute to this concern as well.

<u>Turning Point-</u> Some of the common struggles our newly housed clients experience are: making rent and utility payments, especially when financial assistance ceases; conflicts with the landlord, particularly regarding house guests; and inability to retain employment. These are the most common issues we've seen clients struggle with that have led to housing instability and even evictions. We've also frequently seen clients with criminal records have difficulty obtaining housing, especially after completing a sober living program and applying to other leasing agencies.

<u>Services for Independent Living-</u> Again, affordable housing is limited in Columbia through waitlists or inaccessibility of the home.

<u>Great Circle-</u> Youth in foster care have already experienced incredible trauma due to being removed from their families, becoming homeless, or experiencing other forms of instability. While schools should act as a critical protective factor to help students heal from these traumatic experiences, they too often fail to provide needed supports. Instead of being met with compassion from teachers, these students are often met with disciplinary actions that exacerbate their trauma and further the gap of academic success. To address the needs of all young people who have experienced trauma, Great Circle helps make the school on the Columbia campus a safe, supportive, and trauma-informed environment by improved hiring and training practices, creating trauma informed academic and care plans, and increased availability of trained social workers and counselors. This attention to trauma informed care is Great Circle's highest priority, and often comes at the expense of our physical plants. So white the staff provide trauma informed care and education, the buildings in which the youth live and learn are in disrepair. Specifically, this requires hundreds of thousands of dollars in land improvements on our campuses and millions in repairs to our residential cottages and schools.

<u>Love Columbia-</u>Individuals and families who are living in hotels are at risk for becoming homeless if they cannot keep up with the daily or weekly rent. Some hotels have recently raised rent and stopped renting by the week or to people with a Columbia address.

Many people are in rentals where the landlords are raising rent at lease renewal. This is often without making any improvements to the property. Current tenants who cannot afford the rent increase must move out, but are struggling to find housing they can afford. Some families have been doubled up with relatives or friends and are not able to continue this for a variety of reasons. In some cases, they are jeopardizing the housing stability of those with whom they are staying as they are not officially on the lease. In other cases, the emotional strain of crowded conditions creates conflict or exacerbates mental health concerns.

Some people have reported that their landlord will not make needed repairs so they cannot stay due to health risks or because the residence will no longer pass housing choice voucher inspection.

Finally, in some cases, the tenant has allowed others to move in and these individuals cause rent violations or even force the original tenant out. We have most often seen this in the case of someone who has experienced homelessness and has many relationships in the homeless community or resultant compassion for the unhoused.

<u>CMCA-</u> High rental prices, high utility costs due to lack of upkeep on the property. In areas without access to public transportation

<u>Columbia Housing Authority-</u> The characteristics of housing associated with instability and an increased risk of homelessness includes less desirable housing. The ARPA utilizes the McKinney-Vento Act to define and identify homeless and those at risk of homelessness. The Act identifies those at risk of homelessness as those that are 30% or below the area median income and experiencing 2 additional housing insecure experiences within the last 60 days. HUD also defines households with "severe housing problems" as those with an incomplete kitchen facility, incomplete plumbing, more than 1.5 person per room and cost burdened greater than 50%. According to HUD Comprehensive Housing Affordability Strategy (CHAS) data there are currently over 7,940 renter households that meet the criteria of having "severe housing problems." This means there are 7,940 renter households in Columbia that are at-risk of either being homeless or living in substandard housing situation. This is another data point that confirms the need for additional high quality affordable housing units for qualified populations identified within the ARPA.

<u>City of Columbia PHHS-</u> Unaffordable, low inventory, energy inefficient, in areas of high concentration of poverty, increasingly moving north and east away from urban core.

<u>Catholic Charities-</u> Affordably of housing is a characteristic of instability and homelessness. With the small stock of available rental units, housing prices have inflated, making renting, or becoming a homeowner unrealistic for some individuals. Additionally, some low-income renters are living in substandard living conditions, often spending over \$500 a month in the winter or hot summer on utilities. When a family is spending over 20% of their income on utilities, the risk of falling behind on bills and becoming homeless increases.

#### True North- Characteristics of housing instability:

1. Financial concerns: Most victims using True North services have lost income or are unable to sustain reliable employment/income due to trauma (mental health concerns such as PTSD, agoraphobia, etc), the loss of their employed partner, COVID-related downsizing or hour reduction, substance abuse (a common coping response to domestic or sexual violence), lack of reliable transportation, and a lack of affordable daycare or limitations on day care options (these have improved somewhat in the past several months). The issues listed cause problems sustaining employment which, in turn, cause housing instability.

2. Safety concerns: Survivors of domestic or sexual violence are only safe in their homes if their abuser is either not actively trying to find them or if their abuser does not know where they are residing. When an abuser locates their victim, the victim's housing becomes unsafe and the victim must either flee to a shelter or move.

<u>Mid-Missouri Legal Services</u> - Housing in poor condition; high rents; recent growth in investorowned properties which require more effort to gain compliance and cooperation.

#### 6. Identify priority needs for qualifying populations.

Salvation Army- Affordable housing units, program to help clean the slate for at risk tenants

<u>Voluntary Action Center-</u> Priority needs for the homeless or those at risk of homelessness would be a comprehensive emergency shelter as described in response 2 and a plan to increase the inventory of affordable housing options. The development of affordable housing is not something VAC is prepared to address at this time. However, the agency fully supports the efforts of CHA and collaborates with CHA and other agencies that are effective and active in this area. VAC welcomes partnerships focused on affordable housing. Additional rent assistance resources would allow VAC and other local agencies to continue to alleviate housing issues in Boone County. VAC has the capacity and history to effectively manage and distribute additional funds.

<u>Turning Point-</u> Some of the most common and important needs our clients encounter are: finding emergency shelter due to limited capacity at the existing shelters, getting case management, and having reliable transportation to get to appointments in time.

<u>Services for Independent Living-</u> Priority needs would be more affordable, accessible housing, more day centers for job training, shelter, meals, etc., and more mental health resources

specifically working with at-risk populations.

<u>Great Circle-</u> Every year Great Circle prioritizes its capital improvements into Phase One (critical), Phase 2 (necessary) and Phase 3 (optimal). Phase One capital improvements for Columbia total \$310,000, or 17% of the entire Phase One budget.

<u>Love Columbia-</u> Priorities needs are: to provide immediate housing (shelter or transitional housing), then permanent housing (income-based units, landlords who will accept housing choice vouchers) and, finally, support to maintain housing (case management, coaching to manage money and understand tenant rights and responsibilities along with other potentially needed services to support employment, mental health or substance use recovery). <u>CMCA-</u> While it is not the work we are doing currently, it seems that those that fall within the parameters of Qualifying Populations would benefit the most from additional affordable housing rental communities. There are only 2 in Columbia (Columbia Square and Lakewood Apartments) other than the housing authority. All of these tend to have very long waiting lists. A shelter that can house families together and/or a transitional housing facility would be a large benefit. CMCA has several supportive services that could be provided to these tenants to help them set and reach their goals to achieve housing stability.

<u>Columbia Housing Authority-</u> The priority needs of qualifying populations served is for additional permanent affordable housing with supportive services. Functional Zero Task Force [now known as the Boone County Coalition to End Homelessness] data demonstrates a functional zero in terms of available shelter beds to demand for shelter and the CHA waitlist shows there are 900 households seeking a permanent, stable and affordable housing.

<u>City of Columbia PHHS-</u> Affordable housing, permanent supportive housing, transitional shelter, emergency shelter, utility assistance, rent assistance.

<u>True North</u>- Priority Needs: Although typically I would report additional mental health care resources and additional substance abuse programs as priority needs for our population, in 2022, the most pressing concern we have encountered is the lack of transportation. City bus hours leave many survivors unable to use this resource for reliable transportation back and forth from work since their working hours fall outside city bus schedules. In addition, affordable AND SAFE housing is becoming harder and harder for folks to find in this area.

<u>Mid-Missouri Legal Services</u> - Housing First approaches [in which persons with supportive service needs are moved into housing as a more effective setting for supportive services than prolonged temporary shelter stays]; affordable and fair lending that accommodates periodic, personal financial crises; safety from domestic violence and sexual harassment by landlords (In a few complaint cases, sexual favors have been demanded in return for rental occupancy).

### 7. Explain how the level of needs and gaps in shelter and housing inventory and service delivery systems are determined.

<u>Salvation Army-</u> Case managers at social service agencies screen clients for housing priority and they are place on prioritization list. Housing voucher awards are based on client's placement on the prioritization list.

<u>Voluntary Action Center-</u> In addition to keeping track of data that illustrates current needs, VAC works closely with other local social service agencies providing housing services. This is most especially illustrated in the work of the Functional Zero Task Force [now known as Boone County Coalition to End Homelessness], a consortium of local agencies who provide housing services. Meeting twice monthly, this group works through a by-name list of individuals and families in need of housing. These meetings include discussions of the current housing situation, providing more information regarding available units and other data. Members of FZTF also refer to one another and informally inform one another of current housing circumstances. Conversations with local landlords provides additional information and perspectives.

<u>Turning Point-</u> Turning Point logs each client who comes for services at the door immediately upon arrival. In addition to our internal records, we also input data into HMIS and run monthly, semi-annual, and annual reports. Every client is homeless or near homeless, and a unit of service is determined to be a day of services.

<u>Love Columbia-</u> At Love Columbia, we receive a high volume of requests for assistance (110 per week). Because of this volume, we can easily determine gaps in local services. We are also part of various taskforces and networks where agencies compare requests for assistance and unmet needs.

<u>CMCA-</u> CMCA gathers our data during client intake into our programs. Program data is housed in our data system. This information, along with several other data collection sources, is used to complete a Community Needs Assessment. This assessment helps us determine the needs and shape our activities.

<u>Columbia Housing Authority-</u> The gaps and needs for housing were determined within this document by utilizing data provided by the City of Columbia Human Services Division, 2020-2024 Consolidated Plan, HUD Comprehensive Housing Affordability Strategy (CHAS) data, Functional Zero Task Force data and the Columbia Housing Authority's current waitlist.

<u>City of Columbia PHHS-</u> Division of Human Services tracks monthly and annually using CE, PITC, and HIC.

<u>True North</u>- How we determine needs, gaps, and housing inventory: True North uses Osnium, an HMIS-comparable database, to record service provision, referrals to other programs, denials of services, and shelter and transitional housing intakes and exits. We use case notes, requests for funding for individual clients, the time period from program enrollment to securing housing, children's program requests, etc. to determine resource gaps.

<u>Mid-Missouri Legal Services</u> – Legal analysis determines needs and gaps between the availability of housing and service delivery. For example, more family law attorneys are needed to intervene on behalf of victims of domestic violence.

#### **Public Participation**

In accordance with Section V.B of the Notice (page 13), PJs must provide for and encourage citizen participation in the development of the HOME-ARP allocation plan. Before submission of the plan, PJs must provide residents with reasonable notice and an opportunity to comment on the proposed HOME-ARP allocation plan of **no less than 15 calendar days**. The PJ must follow its adopted requirements for "reasonable notice and an opportunity to comment" for plan amendments in its current citizen participation plan. In addition, PJs must hold **at least one public hearing** during the development of the HOME-ARP allocation plan and prior to submission.

PJs are required to make the following information available to the public:

- The amount of HOME-ARP the PJ will receive, and
- The range of activities the PJ may undertake.

Throughout the HOME-ARP allocation plan public participation process, the PJ must follow its applicable fair housing and civil rights requirements and procedures for effective communication, accessibility, and reasonable accommodation for persons with disabilities and providing meaningful access to participation by limited English proficient (LEP) residents that are in its current citizen participation plan as required by 24 CFR 91.105 and 91.115.

#### Template:

Describe the public participation process, including information about and the dates of the public comment period and public hearing(s) held during the development of the plan:

- Date(s) of public notice: 2/1/2022
- Public comment period: start date 2/1/2022 end date 2/18/2022
- Date(s) of public hearing: 2/21/2022

#### Describe the public participation process:

The Housing and Community Development Commission held a public hearing on November 3, 2021. Local agencies and citizens were invited to speak to the Commission about the unmet needs and gaps in the housing and service delivery systems in the City of Columbia. The Commission heard comments from: Love Columbia, The Columbia Housing Authority, RMF Community Bail Fund, Voluntary Action Center, and John Brown Gun Club. The City of Columbia City Council held a public hearing on February 21, 2022 to hear comments from citizens and local agencies on this HOME-ARP allocation plan.

#### Describe efforts to broaden public participation:

On October 26, 2021 the Housing Programs Division hosted a Pre-Application Workshop open to the public and local agencies which provided information on HOME-ARP qualifying populations and eligible HOME-ARP projects.

The November 3, 2021 Housing and Community Development Commission meeting which contained the HOME-ARP public hearing was publically posted on the City Hall bulletin board as well as posted on the City of Columbia's website (www.como.gov).

The February 21, 2022 City of Columbia City Council meeting was publically posted on the City Hall bulletin board as well as posted on the City of Columbia's website. A notice of public hearing was published in a notice in the Columbia Missourian newspaper and a notice of comment period from February 1, 2022 through February 18, 2022 was published in the Columbia Missourian newspaper.

### Summarize the comments and recommendations received through the public participation process either in writing, or orally at a public hearing:

Comments were received from the Columbia Housing Authority; the president of the Ridgeway Neighborhood Association, who was supportive of the CHA McKinney Point project; a resident of Sexton Road and a representative of the Columbia Housing and Community Development Commission, both supportive of the CHA Kinney Point project while also expressing concern that there is a need for immediate shelter for the homeless.

*Summarize any comments or recommendations not accepted and state the reasons why:* All comments received were accepted.

#### Needs Assessment and Gaps Analysis

In accordance with Section V.C.1 of the Notice (page 14), a PJ must evaluate the size and demographic composition of <u>all four</u> of the qualifying populations within its boundaries and assess the unmet needs of each of those populations. If the PJ does not evaluate the needs of one of the qualifying populations, then the PJ has not completed their Needs Assessment and Gaps Analysis. In addition, a PJ must identify any gaps within its current shelter and housing inventory as well as the service delivery system. A PJ should use current data, including point in time count, housing inventory count, or other data available through CoCs, and consultations with service providers to quantify the individuals and families in the qualifying populations and their need for additional housing, shelter, or services.

#### Template:

Homeless													
	Current Inventory			Homeless Population			Gap Analysis						
	Far	nily	Adult	s Only	Vets	Family	Adult		s Victims of DV	Family		Adults Only	
	# of Beds	# of Units	# of Beds	# of Units	# of Beds	HH (at least 1 child)	HH (w/o child)	N		# of Beds	# of Units	# of Beds	# of Units
Emergency Shelter	204	#	3	#	#								
Transitional Housing	50	#	#	#	36								
Permanent Supportive Housing	#	1,865 *	#	200*	25								
Other Permanent Housing	#	#	#	#	#								
Sheltered Homeless						#	191	#	196				
Unsheltered Homeless						#	46	#	#				
Current Gap										#	#	#	#

#### **OPTIONAL Homeless Needs Inventory and Gap Analysis Table**

Suggested Data Sources: 1. Point in Time Count (PIT); 2. Continuum of Care Housing Inventory Count (HIC); 3. Consultation \*existing assisted, occupied housing units

#### **OPTIONAL Housing Needs Inventory and Gap Analysis Table**

Non-Homeless							
	<b>Current Inventory</b>	Level of Need	Gap Analysis				
	# of Units	# of Households	# of Households				
Total Rental Units	23,555 (2015)						
Rental Units Affordable to HH at 30% AMI (At-Risk of Homelessness)	1,585 (2015)						
Rental Units Affordable to HH at 50% AMI (Other Populations)	7,550 (2015)						
0%-30% AMI Renter HH w/ 1 or more severe housing problems (At-Risk of Homelessness)		7,875					
30%-50% AMI Renter HH w/ 1 or more severe housing problems (Other Populations)		3,885					
Current Gaps			16,262 cost- burdened HHs (renter and owner)				

Data Sources: 1. American Community Survey (ACS); 2. Comprehensive Housing Affordability Strategy (CHAS)

### Describe the size and demographic composition of qualifying populations within the PJ's boundaries:

#### Homeless as defined in 24 CFR 91.5

The 2019 point in time count for Boone County records that 268 persons were experiencing homelessness; 225 persons were classified as sheltered homeless and 43 as unsheltered homeless. Of the sheltered homeless total, 49 were children. The 2020 Point in Time count recorded 46 unsheltered homeless and 191 sheltered homeless persons in Boone County.

2020 demographics, unsheltered, Region 5\*, Balance of State Continuum of Care
Total unsheltered homeless: 66 people in 64 households
Age: 65 of 66 25 years or older; one 18-24 years of age; no children
Gender: 50 male, 15 female, none transgender/gender non-conforming, one unknown
Race: 41 white, 19 African-American, one multi-racial, five unknown
Ethnicity: 65 non-Hispanic, one Hispanic

\*note while Region 5 comprises 14 counties, the unsheltered homeless population of Boone County is 46, or 70 percent of the region total (source: 2020 Missouri Balance of State Report of Sheltered and Unsheltered Point-in-Time Count of Homelessness.). Columbia is the primary city and only metropolitan area in Boone County.

2020 demographics, sheltered, Region 5,\*\* Balance of State Continuum of Care Total sheltered homeless: 380 people in 310 households

Age:264 25 years or older, 20 18-24 years, 66 17 years and underGender:203 male, 175 female, 2 transgender/gender non-conforming

Race: 279 white, 81 African-American, 20 other race

Ethnicity: 367 non-Hispanic, 13 Hispanic

\*\*Boone County has 191 of the 380 people documented as sheltered homeless in the 14county Region 5.

2022 demographics, Boone County Coalition to End Homelessness (from CHA)
Total homeless:
177 current households, of which 100 are single person households. 268 persons.
White: 59%
Black, African American or African: 31%
American Indian, Alaska Native or Indigenous: 2%
Multiple Races: 7%
Asian or Asian American: 1%

These data indicate a higher percentage of minority population in Boone County compared to Region 5 as a whole.

#### At Risk of Homelessness as defined in 24 CFR 91.5

Persons "at-risk of homelessness," as defined in 42 USC 11360, have incomes below 30 percent of the area median income; they have insufficient resources (e.g. saving; credit; family financial support) to attain housing stability; *and* they have moved frequently for economic reasons, live in the home of another because of economic hardship, have been notified that their right to occupy current housing or living situation will be terminated (e.g., face eviction), lives in a hotel or motel, lives in severely overcrowded housing, are exiting an institution (e.g., prison, psychiatric hospital), *or* otherwise lives in housing that has characteristics associated with instability and increased risk of homelessness. (emphasis and parentheses added).

The 2015 CHAS estimated 9,875 households below 30 percent of area median income (approximately 22 percent of all households). Of this number 7,875 had one or more housing problems (substandard kitchen, substandard plumbing, overcrowding, or cost burden).

A sub-set of the at-risk population, reported by the Columbia Housing Authority, has the following demographic composition of its current waitlist (approximately 1,235 persons). CHA's survey of its current and future residents indicates that 87 percent meet the definition of at-risk of homeless or homeless. Applying the 87% yields a waitlist subtotal of approximately 1,074 people that qualify as at-risk or homeless.

Columbia Housing Authority waitlist demographics: Total number of people: 1,235 White: 33% (408) Black, African American or African: 62% (767) American Indian, Alaska Native: 0% Asian: 1% (12) Hawaiian/Pacific Islander: 0% Other 2% (24) Multiple Races: 2% (24)

Anecdotal evidence suggests that Columbia Public Schools (a larger jurisdiction than the city) has identified more than 150 homeless students, 61 of whom traveled to school from hotel rooms (reported by Love Columbia and CHA).

### Fleeing, or Attempting to Flee, Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking, as defined by HUD in the Notice

We relied on the consultation process for insights regarding this qualifying population. Precise numbers are unknown. True North estimates that of 800 persons they serve annually, 45 percent (or 360 persons) are homeless. Ninety percent of clients are low-income and 35 percent are at-risk of homelessness. A further 15 percent are experiencing housing instability or are at-risk of instability. These figures are inclusive of women, men, and children. It should be noted that the clients served by an agency are a fraction of the total number of persons fleeing or attempting to flee; perhaps 25 percent of the total population in this category seek agency services (conversation with the Executive Director). The Salvation Army reports, during a one-year period, sheltering 32 persons (out 324 total) fleeing domestic violence and a further 80 with a history of domestic violence.

Of the persons sheltered by True North in its temporary shelter in 2021 (196 total):

46 percent were Caucasian;35 percent African-American/black;13 percent multi-racial;three percent unspecified;one percent Native American;four percent Hispanic ethnicity.

Ninety percent of this sub-population was under 200 percent of the federal poverty line. The percentage Caucasian is higher (75 percent) and the percentage minority lower among all clients served (those seeking shelter and those not), an indication that there are disparate impacts by race among those in need of temporary shelter.

The 2020 Point in Time Count 2020 Point in Time data for Region 5 indicate that two of the 66 persons documented as unsheltered are victims/survivors of domestic violence. One hundred ten people (110) out of 380 sheltered homeless were reported as victims/survivors of domestic violence. Race and ethnicity data are not available for this qualifying population at the city or county level.

Other populations requiring services or housing assistance to prevent homelessness and other populations at greatest risk of housing instability, as defined by HUD in the Notice Services for Independent Living reports an unspecified but remarkable percentage of persons with disabilities that they serve as being at risk of housing instability. CMCA reported 35 requests for assistance due to crisis situations [family member death, catastrophic illness, loss of income, foreclosure, etc] during a school year.

In 2021, agencies provided rental assistance to approximately 60 households and 150 individuals many of whom are representative of the "other populations" qualifying population.

# Identify and consider the current resources available to assist qualifying populations, including congregate and non-congregate shelter units, supportive services, TBRA, and affordable and permanent supportive rental housing (Optional):

Currently, Room at the Inn provides seasonal overnight shelter and Turning Point provides day center operations for the unsheltered. There is no comprehensive shelter option. The Columbia

Housing Authority provides Housing Choice Vouchers for eligible households but there is a limited stock of rental housing available. Voluntary Action Center provides a broad range of basic needs services and housing support services to assist those that are homeless or at risk for homelessness. However, the lack of affordable housing limits the usefulness of rental assistance.

#### Describe the unmet housing and service needs of qualifying populations:

#### Homeless as defined in 24 CFR 91.5

Forty to fifty persons without even temporary shelter; inadequate hours for available shelters; scarcity of "low-barrier" shelters (shelters that allow substance abusers, couples, companion animals, etc)(CHA, VAC, Love Columbia, Point in Time surveys).

#### At Risk of Homelessness as defined in 24 CFR 91.5

Several agencies describe a large unmet need in decent, affordable housing for persons atrisk of homelessness. Twenty-two percent of the City of Columbia's population in 2019 lived below the Federal poverty line and the majority of lowest income households are severely cost-burdened (Voluntary Action Center).

### Fleeing, or Attempting to Flee, Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking, as defined by HUD in the Notice

An estimated 45% of this qualifying population are homeless. Housing is needed in the form of emergency shelters; transitional housing; and affordable rental housing. Victims of domestic violence/assault need protection, or their temporary housing solutions may again become insecure (True North). Victims needing legal services need attorneys trained in family law available at no cost (Mid-Missouri Legal Services).

Other populations requiring services or housing assistance to prevent homelessness and other populations at greatest risk of housing instability as defined by HUD in the Notice Housing for persons with disabilities that is barrier free; housing for ex-offenders and persons in the criminal justice system; housing for persons with substance abuse problems is a need.

### Identify any gaps within the current shelter and housing inventory as well as the service delivery system:

The shortage of affordable, safe, and maintained housing is the biggest gap in the shelter and housing inventory in the City. In 2019 the City estimated 18 percent of homeowner households and 55 percent of renter households were cost-burdened, a total of 15,000 households. Agencies must also deal with staffing shortages and limited budgets for services. Other factors include the high cost of rental application and security deposits, landlord reluctance to work with high risk populations, and other issues like back rent or poor credit.

Other gaps include a lack of a congregate shelter, lack of transitional housing, lack of income based units, and the high cost of building new affordable housing.

Under Section IV.4.2.ii.G of the HOME-ARP Notice, a PJ may provide additional characteristics associated with instability and increased risk of homelessness in their HOME-ARP allocation plan. These characteristics will further refine the definition of "other populations" that are "At Greatest Risk of Housing Instability," as established in the HOME-ARP Notice. If including these characteristics, identify them here: Enter narrative response here.

Enter narrative response here.

#### Identify priority needs for qualifying populations:

Additional permanent affordable housing is priority need for homeless and at-risk for homelessness populations. Local agencies are prepared to combine resources to see additional affordable housing is created and maintained for the benefit of reducing homelessness and at-risk for homelessness. Emergency shelters, day centers, job training, meals, access to mental health, access to free legal services, and case management are also high priority needs for qualifying populations.

## Explain how the PJ determined the level of need and gaps in the PJ's shelter and housing inventory and service delivery systems based on the data presented in the plan:

Local agencies utilize multiple sources of data to determine gaps and level of needs identified in this plan. The Functional Zero Task Force (FZTF, renamed in 2021 the Boone County Coalition to End Homelessness) is a local consortium of agencies who provide services. This task force works through lists of households needing housing services. Community Needs Assessments (e.g., 2021 Columbia/Boone County Community Health Assessment), 2020-2024 Consolidated Plan, the Comprehensive Housing Affordability Strategy and Point in Time Count all assist in obtaining and evaluating data.

#### **HOME-ARP** Activities

#### Template:

## Describe the method(s)that will be used for soliciting applications for funding and/or selecting developers, service providers, subrecipients and/or contractors:

On October 26, 2021 the Housing Programs Division hosted a Pre-Application workshop for local agencies to learn about qualifying populations and HOME-ARP eligible projects. On November 8, 2021 a request for proposals was released seeking eligible HOME-ARP applications. A notice seeking HOME-ARP applications was published in the Columbia Missourian newspaper. In addition, notice was published on the City of Columbia's website seeking HOME-ARP applications.

#### Describe whether the PJ will administer eligible activities directly:

The City of Columbia's Housing Programs Division will administer all HOME-ARP eligible activities.

If any portion of the PJ's HOME-ARP administrative funds are provided to a subrecipient or contractor prior to HUD's acceptance of the HOME-ARP allocation plan because the subrecipient or contractor is responsible for the administration of the PJ's entire HOME-ARP grant, identify the subrecipient or contractor and describe its role and responsibilities in administering all of the PJ's HOME-ARP program:

No HOME-ARP administrative funds were provided prior to HUD's acceptance of the HOME-ARP allocation plan.

In accordance with Section V.C.2. of the Notice (page 4), PJs must indicate the amount of HOME-ARP funding that is planned for each eligible HOME-ARP activity type and demonstrate that any planned funding for nonprofit organization operating assistance, nonprofit capacity building, and administrative costs is within HOME-ARP limits.

#### Template:

<b>Use of HOME-ARP</b>	Funding
------------------------	---------

	Funding Amount	Percent of the Grant	Statutory Limit
Supportive Services	\$ 0		
Acquisition and Development of Non- Congregate Shelters	\$ 0		
Tenant Based Rental Assistance (TBRA)	\$ O		
Development of Affordable Rental Housing	\$ 2,000,000		
Non-Profit Operating	\$ 0	# %	5%
Non-Profit Capacity Building	\$ 0	# %	5%
Administration and Planning	\$ 161,654	7.5 %	15%
Total HOME ARP Allocation	\$ 2,161,654		

### Describe how the PJ will distribute HOME-ARP funds in accordance with its priority needs identified in its needs assessment and gap analysis:

The city needs assessment and gaps analysis indicates a persistent need for affordable rental housing for the qualifying populations. The Columbia Housing Authority will build 24 new rental housing units that will create decent, affordable housing for generations. The project will be a step in reduction of CHA's 974-person waitlist. All qualifying populations may be served by this HOME-ARP investment.

# Describe how the characteristics of the shelter and housing inventory, service delivery system, and the needs identified in the gap analysis provided a rationale for the plan to fund eligible activities:

Throughout the consultation process and public hearings, a consistent theme emerged, the lack of permanent affordable housing in the community leads to homelessness and increases the risk for homelessness. Local agencies identified the lack of affordable housing multiple times

throughout their consultation responses. The lack of permanent affordable housing directly impacts their ability to provide services to the qualifying populations. Stable, safe, and affordable housing is the first step for families and individuals to move towards self-sufficiency. Local agencies recognize that combining efforts in their mission and resources can result in real change for at risk populations.

#### **HOME-ARP Production Housing Goals**

#### <u>Template</u>

*Estimate the number of affordable rental housing units for qualifying populations that the PJ will produce or support with its HOME-ARP allocation:* 24 affordable rental units.

#### Describe the specific affordable rental housing production goal that the PJ hopes to achieve and describe how the production goal will address the PJ's priority needs:

The Columbia Housing Authority proposes to build a 24-unit permanent affordable housing development known as Kinney Point. The development will serve HOME-ARP qualifying populations. The development of permanent affordable housing addresses the top priority need identified through the HOME-ARP consultation process and will expand the supply of decent, affordable shelter. Over the life of the project, we estimate that the investment of HOME-ARP funds will provide a benefit to an estimated 357 unique persons. This estimate is based an assumed average length of tenure of four years, and average household size of 2.38, and the initial investment having a useful life of 25 years.

#### Preferences

A preference provides a priority for the selection of applicants who fall into a specific QP or category (e.g., elderly or persons with disabilities) within a QP (i.e., subpopulation) to receive assistance. A *preference* permits an eligible applicant that qualifies for a PJ-adopted preference to be selected for HOME-ARP assistance before another eligible applicant that does not qualify for a preference. A *method of prioritization* is the process by which a PJ determines how two or more eligible applicants qualifying for the same or different preferences are selected for HOME-ARP assistance. For example, in a project with a preference for chronically homeless, all eligible QP applicants that qualify for the preference of chronically homeless are selected for occupancy based on length of time they have been homeless before eligible QP applicants who do not qualify for the preference of chronically homeless.

Please note that HUD has also described a method of prioritization in other HUD guidance. Section I.C.4 of Notice CPD-17-01 describes Prioritization in CoC CE as follows: "Prioritization. In the context of the coordinated entry process, HUD uses the term "Prioritization" to refer to the coordinated entry-specific process by which all persons in need of assistance who use coordinated entry are ranked in order of priority. The coordinated entry prioritization policies are established by the CoC with input from all community stakeholders and must ensure that ESG projects are able to serve clients in accordance with written standards that are established under 24 CFR 576.400(e). In addition, the coordinated entry process must, to the maximum extent feasible, ensure that people with more severe service needs and levels of vulnerability are prioritized for housing and homeless assistance before those with less severe service needs and lower levels of vulnerability. Regardless of how prioritization decisions are implemented, the prioritization process must follow the requirements in Section II.B.3. and Section I.D. of this Notice."

If a PJ is using a CE that has a method of prioritization described in CPD-17-01, then a PJ has preferences and a method of prioritizing those preferences. These must be described in the HOME-ARP allocation plan in order to comply with the requirements of Section IV.C.2 (page 10) of the HOME-ARP Notice.

In accordance with Section V.C.4 of the Notice (page 15), the HOME-ARP allocation plan must identify whether the PJ intends to give a preference to one or more qualifying populations or a subpopulation within one or more qualifying populations for any eligible activity or project.

- Preferences cannot violate any applicable fair housing, civil rights, and nondiscrimination requirements, including but not limited to those requirements listed in 24 CFR 5.105(a).
- The PJ must comply with all applicable nondiscrimination and equal opportunity laws and requirements listed in 24 CFR 5.105(a) and any other applicable fair housing and civil rights laws and requirements when establishing preferences or methods of prioritization.

While PJs are not required to describe specific projects in its HOME-ARP allocation plan to which the preferences will apply, the PJ must describe the planned use of any preferences in its HOME-ARP allocation plan. This requirement also applies if the PJ intends to commit HOME-ARP funds to projects that will utilize preferences or limitations to comply with restrictive eligibility requirements of another project funding source. If a PJ fails to describe preferences or limitations in its plan, it cannot commit HOME-ARP funds to a project that will implement a preference or limitation until the PJ amends its HOME-ARP allocation plan. For HOME-ARP rental housing projects, Section VI.B.20.a.iii of the HOME-ARP Notice (page 36) states that owners may only limit eligibility or give a preference to a particular qualifying population or segment of the qualifying population <u>if the limitation or preference is described in the PJ's HOME-ARP allocation plan</u>. Adding a preference or limitation not previously described in the plan requires a substantial amendment and a public comment period in accordance with Section V.C.6 of the Notice (page 16).

#### Template:

*Identify whether the PJ intends to give preference to one or more qualifying populations or a subpopulation within one or more qualifying populations for any eligible activity or project:* The City of Columbia (PJ) does not intend to give specific preferences to any individuals or families among the qualifying populations or subpopulations. The Columbia Housing Authority (subrecipient) will place tenants in the Kinney Point rental housing in chronological order to the greatest extent possible.

If a preference was identified, explain how the use of a preference or method of prioritization will address the unmet need or gap in benefits and services received by individuals and families in the qualifying population or subpopulation of qualifying population, consistent with the PJ's needs assessment and gap analysis: A preference has not been identified.

#### **Referral Methods**

PJs are not required to describe referral methods in the plan. However, if a PJ intends to use a coordinated entry (CE) process for referrals to a HOME-ARP project or activity, the PJ must ensure compliance with Section IV.C.2 of the Notice (page10).

A PJ may use only the CE for direct referrals to HOME-ARP projects and activities (as opposed to CE and other referral agencies or a waitlist) if the CE expands to accept all HOME-ARP qualifying populations and implements the preferences and prioritization <u>established by the PJ in its HOME-ARP allocation plan</u>. A direct referral is where the CE provides the eligible applicant directly to the PJ, subrecipient, or owner to receive HOME-ARP TBRA, supportive services, admittance to a HOME-ARP rental unit, or occupancy of a NCS unit. In comparison, an indirect referral is where a CE (or other referral source) refers an eligible applicant for placement to a project or activity waitlist. Eligible applicants are then selected for a HOME-ARP project or activity from the waitlist.

The PJ must require a project or activity to use CE along with other referral methods (as provided in Section IV.C.2.ii) or to use only a project/activity waiting list (as provided in Section IV.C.2.iii) if:

- 1. the CE does not have a sufficient number of qualifying individuals and families to refer to the PJ for the project or activity;
- 2. the CE does not include all HOME-ARP qualifying populations; or,
- 3. the CE fails to provide access and implement uniform referral processes in situations where a project's geographic area(s) is broader than the geographic area(s) covered by the CE

If a PJ uses a CE that prioritizes one or more qualifying populations or segments of qualifying populations (e.g., prioritizing assistance or units for chronically homeless individuals first, then prioritizing homeless youth second, followed by any other individuals qualifying as homeless, etc.) then this constitutes the use of preferences and a method of prioritization. To implement a CE with these preferences and priorities, the PJ **must** include the preferences and method of prioritization that the CE will use in the preferences section of their HOME-ARP allocation plan.
Use of a CE with embedded preferences or methods of prioritization that are not contained in the PJ's HOME-ARP allocation does not comply with Section IV.C.2 of the Notice (page10).

#### Template:

Identify the referral methods that the PJ intends to use for its HOME-ARP projects and activities. PJ's may use multiple referral methods in its HOME-ARP program. (Optional): N/A

If the PJ intends to use the coordinated entry (CE) process established by the CoC, describe whether all qualifying populations eligible for a project or activity will be included in the CE process, or the method by which all qualifying populations eligible for the project or activity will be covered. (Optional): N/A

*If the PJ intends to use the CE process established by the CoC, describe the method of prioritization to be used by the CE. (Optional):* N/A

*If the PJ intends to use both a CE process established by the CoC and another referral method for a project or activity, describe any method of prioritization between the two referral methods, if any. (Optional):* N/A

#### Limitations in a HOME-ARP rental housing or NCS project

Limiting eligibility for a HOME-ARP rental housing or NCS project is only permitted under certain circumstances.

- PJs must follow all applicable fair housing, civil rights, and nondiscrimination requirements, including but not limited to those requirements listed in 24 CFR 5.105(a). This includes, but is not limited to, the Fair Housing Act, Title VI of the Civil Rights Act, section 504 of Rehabilitation Act, HUD's Equal Access Rule, and the Americans with Disabilities Act, as applicable.
- A PJ may not exclude otherwise eligible qualifying populations from its overall HOME-ARP program.
- Within the qualifying populations, participation in a project or activity may be limited to persons with a specific disability only, if necessary, to provide effective housing, aid, benefit, or services that would be as effective as those provided to others in accordance with 24 CFR 8.4(b)(1)(iv). A PJ must describe why such a limitation for a project or activity is necessary in its HOME-ARP allocation plan (based on the needs and gap identified by the PJ in its plan) to meet some greater need and to provide a specific benefit that cannot be provided through the provision of a preference.
- For HOME-ARP rental housing, section VI.B.20.a.iii of the Notice (page 36) states that owners may only limit eligibility to a particular qualifying population or segment of the

qualifying population <u>if the limitation is described in the PJ's HOME-ARP allocation</u> <u>plan</u>.

• PJs may limit admission to HOME-ARP rental housing or NCS to households who need the specialized supportive services that are provided in such housing or NCS. However, no otherwise eligible individuals with disabilities or families including an individual with a disability who may benefit from the services provided may be excluded on the grounds that they do not have a particular disability.

#### <u>Template</u>

# Describe whether the PJ intends to limit eligibility for a HOME-ARP rental housing or NCS project to a particular qualifying population or specific subpopulation of a qualifying population identified in section IV.A of the Notice:

The city (PJ) and Columbia Housing Authority (subrecipient) will not limit eligibility for the HOME-ARP assisted rental housing to a particular qualifying population or a specific subpopulation.

If a PJ intends to implement a limitation, explain why the use of a limitation is necessary to address the unmet need or gap in benefits and services received by individuals and families in the qualifying population or subpopulation of qualifying population, consistent with the PJ's needs assessment and gap analysis: N/A

If a limitation was identified, describe how the PJ will address the unmet needs or gaps in benefits and services of the other qualifying populations that are not included in the limitation through the use of HOME-ARP funds (i.e., through another of the PJ's HOME-ARP projects or activities):

N/A

#### **HOME-ARP Refinancing Guidelines**

If the PJ intends to use HOME-ARP funds to refinance existing debt secured by multifamily rental housing that is being rehabilitated with HOME-ARP funds, the PJ must state its HOME-ARP refinancing guidelines in accordance with 24 CFR 92.206(b). The guidelines must describe the conditions under with the PJ will refinance existing debt for a HOME-ARP rental project, including:

• Establish a minimum level of rehabilitation per unit or a required ratio between rehabilitation and refinancing to demonstrate that rehabilitation of HOME-ARP rental housing is the primary eligible activity

The City of Columbia will not refinance existing debt with HOME-ARP funds

- Require a review of management practices to demonstrate that disinvestment in the property has not occurred; that the long-term needs of the project can be met; and that the feasibility of serving qualified populations for the minimum compliance period can be demonstrated. N/A
- State whether the new investment is being made to maintain current affordable units, create additional affordable units, or both. N/A
- Specify the required compliance period, whether it is the minimum 15 years or longer. N/A
- State that HOME-ARP funds cannot be used to refinance multifamily loans made or insured by any federal program, including CDBG. N/A
- Other requirements in the PJ's guidelines, if applicable: N/A



### HOME INVESTMENT PARTNERSHIP PROGRAM

**AMERICAN RESCUE PLAN** 

### (HOME-ARP)

### **ALLOCATION PLAN**

# **FEBRUARY 2022**

**January 2023 Revision** 

#### **HOME-ARP** Allocation Plan Template with Guidance

**Instructions:** All guidance in this template, including questions and tables, reflect requirements for the HOME-ARP allocation plan, as described in Notice CPD-21-10: *Requirements of the Use of Funds in the HOME-American Rescue Plan Program*, unless noted as optional. As the requirements highlighted in this template are not exhaustive, please refer to the Notice for a full description of the allocation plan requirements as well as instructions for submitting the plan, the SF-424, SF-424B, SF-424D, and the certifications.

References to "the ARP" mean the HOME-ARP statute at section 3205 of the American Rescue Plan Act of 2021 (P.L. 117-2).

#### Consultation

In accordance with Section V.A of the Notice (page 13), <u>before developing its HOME-ARP</u> <u>allocation plan</u>, at a minimum, a PJ must consult with:

- CoC(s) serving the jurisdiction's geographic area,
- homeless service providers,
- domestic violence service providers,
- veterans' groups,
- public housing agencies (PHAs),
- public agencies that address the needs of the qualifying populations, and
- public or private organizations that address fair housing, civil rights, and the needs of persons with disabilities.

State PJs are not required to consult with every PHA or CoC within the state's boundaries; however, local PJs must consult with all PHAs (including statewide or regional PHAs) and CoCs serving the jurisdiction.

#### <u>Template:</u>

#### Describe the consultation process including methods used and dates of consultation:

On October 11, 2021 the City of Columbia's Housing Programs Department sent a request to thirty-five (35) local agencies and organizations whose clientele include HOME-ARP qualifying populations (two additional agencies were consulted later in the process). The agencies were asked to provide specific information regarding unmet needs and gaps in housing or service delivery systems. The agencies were also invited to a HOME-ARP Pre-Application Workshop which was held on October 26, 2021. The Pre-Application Workshop included information regarding HOME-ARP Qualifying Populations and eligible HOME-ARP activities. Twelve (12) agencies provided narrative responses to the HOME-ARP consultation request, as reported in the "organizations consulted" table below. The information provided by the agencies was compiled

and provided to the Housing and Community Development Commission ahead of their November 3, 2021 public hearing on HOME-ARP (*with the exceptions of the narrative response from True North, and interview responses from Mid-Missouri Legal Services Corporation, which were gathered after submission of the initial Allocation Plan*). The agency feedback centered on unmet needs and gaps in housing that exist in our community. Other agencies acknowledged receipt of the consultation notice and the associated questions but did not provide responses.

Agency/Org Consulted	Type of Agency/Org	Method of Consultation	Feedback		
The Salvation Army	Charitable organization	e-mail correspondence	Narrative response		
Voluntary Action Center	Resource provider for basic and emergency needs (CoC)	e-mail correspondence	Narrative response; public hearing comments		
Turning Point	Day center for homeless	e-mail correspondence	Narrative response		
Services for Independent Living	Non-profit center for independent living	e-mail correspondence	Narrative response		
Great Circle	Behavior service provider	e-mail correspondence	Narrative response		
Love Columbia	Community resource provider (CoC)	e-mail correspondence	Narrative response; public hearing comments		
Central Missouri Community Action	Community action agency (CoC)	e-mail correspondence	Narrative response		
Columbia Housing Authority	Public housing authority & fair housing services provider	e-mail correspondence	Narrative response; public hearing comments		
Catholic Charities- Social Services Outreach	Charitable organization	e-mail correspondence	Narrative response		
True North	Domestic violence emergency shelter (CoC)	e-mail correspondence	Narrative response		
City of Columbia Public Health and Human Services	City-county health department (CoC)	e-mail correspondence	Narrative response		
Mid-Missouri Legal Services Corporation	Legal representation for low-income persons including	Interview with Executive Director	Narrative response		

#### List the organizations consulted: (CoC denotes member, Continuum of Care)

	fain hanain a an d		
	fair housing and		
I.L. D	civil rights cases	i	No commente
Job Point	Employment and	e-mail	No comments
	community	correspondence	
<b>XV</b> <sub>2</sub>	development agency		NT
Woodhaven	Services for persons with disabilities	e-mail	No comments
D.:		correspondence	NI
<b>Rainbow House</b>	Children's	e-mail	No comments
	emergency shelter	correspondence	T • 1
Show-Me-Central	Affordable housing	e-mail	Inquired; no comments
Habitat for	developer	correspondence	
Humanity	Food bank	e-mail	La suize de la coma ente
The Food Bank of	Food bank		Inquired; no comments
Northeast and		correspondence	
Central Missouri	Dontal aggistarias	a mail	No comments
<b>Rock the Community</b>	Rental assistance	e-mail	No comments
D	provider	correspondence	No commente
Powerhouse	Community	e-mail	No comments
Community	development	correspondence	
Development	organization	'1	
First Chance for	Early child	e-mail	No comments
Children	development	correspondence	
Columbia	Land stewardship &	e-mail	No comments
Community Land	affordable housing	correspondence	
Trust	organization		NI
Shalom Christian	Daycare provider	e-mail	No comments
Academy Freedom House	Housing for noncong	correspondence e-mail	No comments
Freedom House	Housing for persons with disabilities		No comments
Columbia Contou for		correspondence e-mail	No commente
Columbia Center for	Healthy & local food producer	correspondence	No comments
Urban Agriculture		e-mail	No comments
Grade A Plus	Educational support provider	correspondence	No comments
Vida Inla	1	e-mail	No commente
Kidz Ink	Daycare provider		No comments
Columbia Interfaith	Homeless services	correspondence e-mail	No comments
Columbia Interfaith Network/Room at the		correspondence	
Inn	provider (CoC)	correspondence	
Compass Health	Behavioral health	e-mail	No comments
Network	services provider	correspondence	
Phoenix Programs	Substance abuse	e-mail	No comments
1 nocula 1 l'ograms	treatment provider	correspondence	
	(CoC)	correspondence	
Roona County Social	Government social	e-mail	No comments
<b>Boone County Social</b> Services			
Services	services provider	correspondence	

Welcome Home	Affordable housing for veterans community (CoC)	e-mail correspondence	No comments
St. Francis Community	Community service provider	e-mail correspondence	No comments
New Horizons	Mental health services provider (CoC)	e-mail correspondence	No comments
Boone County Family Resources	Developmental disabilities services provider	e-mail correspondence	No comments
Family Access Center of Excellence	Social, behavioral, emotional health services	e-mail correspondence	No comments
Flourish	Under-resourced youth services (CoC)	e-mail correspondence	No comments
Heart of Missouri United Way	Charitable organization	e-mail correspondence	No comments

#### Summarize feedback received and results of upfront consultation with these entities: Summary of Responses to HOME-ARP Consultation Questions

#### Agencies providing responses and other comments:

Salvation Army, Voluntary Action Center, Turning Point, Services for Independent Living, Great Circle, Love Columbia, Central Missouri Community Action, Columbia Housing Authority, City of Columbia Public Health and Human Services, Catholic Charities, True North and Mid-Missouri Legal Services Corporation.

#### Common theme: Not enough permanent affordable housing

The feedback received pointed to a common theme: More permanent, affordable housing is needed to make the greatest impact on the homelessness problem in Columbia. Several of the consulted agencies described permanent affordable housing as a significant need to end homelessness. Therefore there is support for allocation of the HOME-ARP funds to production of affordable housing.

The City of Columbia as a whole has approximately 55,000 housing units (censusreporter.org). Approximately half of the housing stock is single-family detached and 45 percent is apartments, duplexes, and townhomes (Catholic Charities). A majority of households in Columbia rent with the rate of homeownership at 47.4 percent (U.S. Census 2020; 2019 American Community Survey one-year estimates had owner-occupied and renter-occupied closer together at 50.2 and 49.8 percent, respectively). The rental vacancy rate is four percent; owner-occupied housing shows a eight percent vacancy rate; both are under the average vacancy rate in the USA of 12 percent (Headwaters Economics, cited by Catholic Charities).

Among the population of renters there is a high level of cost-burden. An estimated 8,000 households earn less than 30 percent of the area median income and have recognized severe housing problems such as incomplete kitchens, substandard plumbing, occupancies exceeding 1.5 persons per room (crowding) (CHA). Winter and summer monthly utility bills for these housing insecure populations approach \$500, creating demand for short-term rental assistance. Two agencies cited State Assistance for Housing Relief (SAFHR) as an option but each pointed out the difficulties for tenants accessing those funds (Love Columbia; Catholic Charities).

In Boone County, 14,770 (VAC) to 15,218 (CMCA) of renter households are paying greater than 30 percent of gross income for housing and 8,330 of these cost-burdened households are severely cost-burdened, paying greater than 50 percent of income for housing (Voluntary Action Center).

The Columbia Housing Authority (753 units), Columbia Square [Claudell Lane Homes or Claudell Homes] (47 units), and Lakewood Apartments (100 units) are the recognized affordable rental communities (CMCA). Hanover Village also has 48 1- and 2-bedroom dwelling units available to families. A number of low-income housing tax-credit and HOME rental production-supported projects, Bethel Estates, Gentry Estates, Southampton Estates, provide affordable housing to elderly persons. The City has taken positive steps toward a pipeline to affordable homeownership with the Columbia Community Land Trust, which has 17 dwelling units designed for permanent affordability.

The homeless population is estimated at 268 in Boone County, of which 43 are unsheltered (CMCA, citing 2020 Point in Time count). In 2020 Boone County achieved a functional zero level of homelessness, where the number of empty shelter beds (per the Housing Inventory Council) equaled the number unsheltered homeless persons (per the Point in Time count). There are reports that shelter beds in adjacent counties are full, therefore the problem is regional.

#### Homeless services available

Services available to the homeless in Columbia include a homeless day center (Turning Point) offering a mailing address, temporary storage; and meals; a winter shelter (Room at the Inn) that operates out of a succession of area houses of worship; the Salvation Army Harbor House year-round emergency and transitional shelter; the Welcome Home temporary housing for homeless veterans; one-time rental assistance; hotel vouchers; rapid re-housing vouchers; section 8 vouchers; tenant based rental assistance vouchers; a homeless outreach team consisting of Columbia Police; the Truman Veterans Administration Hospital; Phoenix Programs and New Horizons staff; a city building used as a seasonal warming/cooling shelter; and temporary shelter and supportive services for persons who are victims or survivors of sexual or domestic violence or who are coping with substance abuse, addiction, and mental health issues. There were 30 beds available for emergency shelter of persons fleeing sexual or domestic violence which were occupied by 10 adults and 11 children at the time of consultation and 14 transitional housing units for the same qualifying population which were occupied by 11 adults and 12 children at the time of consultation and 14 transitional housing units for the same qualifying population which were occupied by 11 adults and 12 children at the time of consultation and 14 technologies and 12 children at the time of consultation for the same qualifying population which were occupied by 11 adults and 12 children at the time of consultation for the same qualifying population which were occupied by 11 adults and 12 children at the time of consultation for the same qualifying population which were occupied by 11 adults and 12 children at the time of consultation (True North). True North had access to \$20,000 in Rapid Rehousing funding

which would support 25 families made homeless by domestic or sexual violence; 5 families were receiving assistance at the time of consultation. The agency refers a number of homeless individuals in this qualifying population to other shelters, counselors, and case managers due to limited staffing capacities.

Separate from the HOME-ARP process, the City is taking steps, by funding a planning study, to plan a 24-hour homeless services center that would provide low-barrier access of the homeless to shelter beds, meals, showers, personal storage, mailing address, and supportive services.

The Columbia Housing Authority is the largest provider of permanent affordable housing. When combining housing units owned by CHA with vouchers managed by CHA, the agency provides housing for more than 1,800 households. Yet growth in the housing authority has not kept pace with growth of the community and growth in affordable housing needs. CHA had developed 719 dwelling units by 1980; in 2021 its inventory had increased to only 753 units. There are 120 units in need of renovation. The waiting list is approximately 900 households, of which a majority are racial minorities. CHA has 150 vouchers, however the number of landlords interested in renting to voucher tenants is in short supply, a problem cited by several consulted agencies.

Love Columbia, an agency that shelters families in transitional housing and assists low-income families searching for affordable housing, reports that only about 35-40 properties are under \$1,000/month rent on their weekly housing openings list; this is one-third less supply than one year ago (2020).

There are an estimated 157 homeless children enrolled in Columbia Public Schools [note CPS extends beyond the boundaries of the city of Columbia] of which 67 have received vouchers to stay in hotels (Columbia Housing Authority). Increasing permanent affordable housing available to families reduces the learning delays associated with frequent moving.

Access to public transportation was cited by several of the consulted agencies as an additional gap. The proposed allocation of HOME-ARP funds will bring 24 additional low-income households within one-third of a mile of two Go CoMo Columbia Transit stops, associated with two transit routes; the location is also eligible for paratransit service.

## 1. Please describe the size and demographic composition of the qualifying populations you serve.

<u>Salvation Army-</u> The shelter served 324 unduplicated people between 10/1/20 to 10/1/2021 including 72 veterans, 27 chronically homeless, 80 with a history of domestic violence and 32 fleeing domestic violence. All 324 have incomes under \$2000 per month. Social Services served 1304 from 10/1/20-10/1/21 providing over \$40,000 in rental and utility assistance.

<u>Voluntary Action Center-</u> VAC provides services to residents of Boone County whose income is at or below 200% of Federal Poverty Guidelines. Additional guidelines may be applicable, such as with the ESG which serves residents below 30% of Average Median Income, ESG-Covid and

MHTF both of which serve residents below 50% of Average Median Income. In 2020 VAC provided housing support to 267 households. 76% of those identified as black, 22% white and 2% multiple races. In addition, VAC provides basic needs services including, but not limited to, an emergency food pantry, hygiene packs, feminine hygiene packs, diapers, formula, document assistance, medical copays, dental copays and vision assistance. Many housing clients take advantage of these wraparound services while engaged with the agency.

<u>Turning Point-</u> Last year, Turning Point served 1,155 unduplicated individuals and provided a total of 18,911 units of service. For the first six months of 2021, Turning Point has served 761 unduplicated individuals and provided 8,816 units of service. Of persons served, 55% are White, 38% are Black or African-American, and 6% are another minority. Ethnically, 3% are Hispanic; 97% are non-Hispanic. By gender, 31% are female, and 69% are male.

<u>Services for Independent Living-</u> This organization serves people with disabilities, low-income seniors, and veterans. The consumers we serve mostly live on a fixed income: social security, social security disability, or pension. With limited affordable housing in Columbia, many of our consumers face a risk of homelessness with few options and long waitlists. Most of our consumers also lack the family or social support needed when facing financial barriers. When needing to move, our consumers have few options readily available for them. We serve cross-disabilities and cross-lifespan, serving people 13 and up. SIL serves around 1000 consumers a year, over 30% of those consumers are minorities.

<u>Great Circle-</u> In 2020, Great Circle had 188 children residing in residential care on the Columbia campus. Their ages are 0-2 (4%), 3-5 (4%), 6-9 (7%), 10-14 (22%) and 15-19 (28%). It is these older children that are at the greatest risk of homelessness as they age out of the foster care system. The gender of the clients Great Circle serves are 44% male and 56% female with no client identifying as transgender or non-binary. The race of the youth served is representative of the central Missouri region, with 13% identifying as African American, 48% identifying as Caucasian, 1% Hispanic, 6% Multi-Racial and 32% unidentified.

Love Columbia- Since January of 2020 60% of our clients resided in households that are under 100% of the Federal Poverty Level. Thirty percent of our clients are under 50% of the Federal Poverty Level. Calculating AMI for our clients, 69% are below 30% AMI and 22% are between 31 and 50% AMI. *For Jan through Oct 2021:* 

- 54% of all requests have been related to housing
- Of those 54%, 14% were for hotel assistance, 43% were for rent or deposit and 18% were for utilities. 23% were seeking housing coaching.
- 234 clients received assistance applying for SAFHR funds.
- 565 Individuals have received a total of 1344 housing coaching sessions. The average number of coaching sessions per client is 2.38. 37 clients secured transitional housing, 145 people secured housing, 92 of those who secured housing were previously homeless and 53 relocated to new housing. 65 clients maintained housing.

• To demonstrate the interest in housing information, Love Columbia's website had the following views for the month of October 2021: 885 views of our housing openings list, 342 views of our housing help page and 249 views of our information library housing resources. This is in addition to sending our low cost (under \$1,000/month) housing openings list out to approximately 100 services providers.

Since 2020 Love Columbia has provided \$236,927.77 for mortgage, rent and deposits and \$110,826 worth of hotel assistance. The average amount requested per person through SAFHR is \$3200 in rental assistance.

<u>CMCA-</u> We serve families in 8 counties in Central Missouri but in Boone County only, approximately 13.63% of the households we serve have an income at or below 30% AMI. Based on 2019 ACS 5-year estimates, roughly 8630 households are at 30% or below AMI with 83.2% are renters and 16.8% are homeowners.

<u>Columbia Housing Authority-</u> The Columbia Housing Authority (CHA) currently serves 1,805 households that house 3,920 total persons. Of the 3,920 persons served, 61.6% are minority populations. 81% of CHA's participants served make less than 30% the area median income, or less than \$18,000 per year for household of 2. The average gross annual income of all CHA residents served is \$13,875.68. CHA is our community's largest affordable housing provider serving Columbia's most vulnerable and low-income participants. CHA has experienced an increase in demand and an increase in referrals from local service providers. Currently, CHA has approximately 900 households on its waitlist for its housing programs. 90% of these households meet the McKinney-Vento definition of homeless as defined within the American Recovery Plan Act (ARPA), which means these households are living in hotels, shelters, transitional housing, doubled up with friends/family, or some other non-permanent and undesirable housing arrangement.

<u>Catholic Charities-</u> Catholic Charities of Central and Northern Missouri services a total of 38 counties in central and northern Missouri. Catholic Charities provides services that include services "to achieve full access to justice in civil matters for central Missourians, including men, women, children, domestic violence survivors, disabled, blind, elderly, rural, urban, of all ethnic backgrounds, lineage and religious beliefs who cannot afford to hire an attorney." immigration services, refugee services, housing counseling, disaster case management, Hispanic resource coordination, and health and nutrition services.

<u>True North</u>- True North's clientele are typically low income (an average of 90%) with more than 85% falling below 200% of the federal poverty line. Approximately 45% of all True North clientele are homeless (residing in the emergency shelter or actively fleeing domestic or sexual violence). At least 35% of clientele are at-risk of homelessness. Approximately 15% are experiencing some form of housing instability or are at-risk of housing instability. Only 5% of True North clients have no housing issues.

<u>Mid-Missouri Legal Services Corporation</u> – The non-profit Mid-Missouri Legal Services Corporation provides free legal services "to achieve full access to justice in civil matters for central Missourians, including men, women, children, domestic violence survivors, disabled, blind, elderly, rural, urban, of all ethnic backgrounds, lineage and religious beliefs who cannot afford to hire an attorney." Housing Law activities include tenant representation in evictions, rent, lease violations, utility shut-offs, and substandard housing issues. Other areas of practice that effect access to housing are domestic violence and family law; elder law; expungement of eligible criminal records; and public benefits law. Eligible clients are persons and households earning no greater than 125 percent of the federal poverty level. There are an estimated 27,000 such persons in the 11-county territory (including Columbia, Boone County) that the agency serves. Of an estimated 1,000 cases per year, approximately 291 were housing cases. There is a higher proportion of black clients than the percentage of black population residing in the service territory, as well as disproportionate numbers of persons unemployed and persons with disabilities among clients. A majority of clients are women, roughly evenly split between single persons and single parents.

### 2. Please describe the unmet housing and services needs of the qualifying populations you serve in regards to:

#### a) Sheltered and unsheltered homeless populations

<u>Salvation Army</u>- Limited affordable housing, limited landlords willing to work with at risk populations, limited public transportation

<u>Voluntary Action Center-</u>Currently, Boone County does not offer a comprehensive shelter for the sheltered or unsheltered homeless population. VAC is currently working with Faith Voices, Turning Point, Loaves and Fishes and Room at the Inn to develop plans and secure funding for a facility that would provide a day center, overnight shelter, meals, showers, mail service, computer lab, medical clinic, case management, employment assistance and document assistance to the sheltered and unsheltered homeless population. This facility would be open 365 days per year and be fully staffed.

<u>Turning Point-</u> Turning Point is a day center providing basic needs for individuals experiencing homelessness. Our primary services include access to showers, laundry, phones, computers, coffee, hygiene products, resource referrals, a mailing address, and personal storage lockers. We also partner with other community agencies for additional services, such as the Wardrobe for clothing vouchers; the VA for veteran services; and Compass Health Network for medical, dental, and mental health services. Turning Point provides essential services for daily survival, operating with the mission to provide hope and restore dignity to those experiencing homelessness.

<u>Services for Independent Living-</u> While there are resources in Columbia for those at risk of homelessness, they are limited. Columbia Housing Authority has long waitlists, or the homes are not accessible. Some financial assistance exists, but it is one-time help and not monthly. And people that would like to move do not have the family assistance to physically move their

belongings or cannot afford movers. For sheltered and unsheltered populations, we often hear complaints of limited space in shelters and all shelters closing at the same time. Mental health has a significant impact on homeless populations and with limited resources to assist in this area, people are unlikely to have access to stable shelter or support. Untreated mental illness, due to lack of resources or lack of insurance, can cause people with housing to neglect bills and rent to ultimately lose their housing.

In Missouri, Medicaid will pay for caregiver services, both In Home Services and Consumer Directed Services are programs that we have, but the state continues to cut back the budget on these programs. This leaves people with disabilities at risk of losing a caregiver, being forced to move into a care facility and losing their independence. Family members can work for this person needing care, but the pay is minimal. Having to work for their family members limits the time they can spend in a different job to make more money.

Love Columbia- Columbia lacks sufficient shelter and transitional housing capacity. Love Columbia started addressing the need for shelter/transitional housing for families with children in 2015, through our Extra Mile Homes program that has provided an average of six months housing for 40 families to date. In 2020, we started providing temporary hotel stays for families with children and people with fragile health who were experiencing homelessness. We are not able to respond to people with other situations and have a waiting list for our transitional homes program. Our local shelters provided very limited assistance during the early months of the pandemic and, since then, even though they have accepted more people, many do not want to enter a congregate setting. Most have complex situations and need much support to take steps to move forward.

<u>CMCA-</u> In the CMCA Service area, 430 homeless persons with 51 total being unsheltered. In Boone County only, point in time counts show 268 homeless persons, with 43 of those being unsheltered. 26 Head Start and BRIDGE families were homeless at the time of application.

<u>City of Columbia PHHS-</u> health and mental services, detox services, expanded drop in center services, affordable housing, permanent supportive housing, transitional shelter, emergency shelter.

<u>Catholic Charities-</u> Unsheltered homeless populations need additional shelters. Shelters not just in Columbia, but surrounding counties are at capacity. Due to COVID shelters have reduced their capacity, causing more individuals to be unsheltered. Sheltered homeless populations need, education, training, and programs to increase credit, and housing for individuals who might be convicted felons. Education on budgeting and housing expenses is also a need.

<u>True North</u>- There are many barriers to successfully obtaining housing. First, is the financial barrier (the ability to pay rent and deposits necessary to obtain and sustain a home). This need is initially being met through HUD-funded programs such as the Emergency Solutions Grant Rapid Re-Housing program, through local support (True North works with the Professional Leaders' Auxiliary (an auxiliary of the Assistance League of Mid-Missouri®) and their Women in

Transition program to provide rent, deposit and utility assistance to clientele. Other barriers, however, are not as easily overcome. Finding affordable housing in an area that is relatively safe for our clients proves a challenge even without considering that many of our clientele have rental histories that make finding landlords willing to rent to them a challenge.

#### Mid-Missouri Legal Services

The agency does not receive many requests for services from or on behalf of sheltered and unsheltered homeless populations. One unmet need of this qualifying population is referral for legal services. The agency does outreach to other service providers at homeless fairs and there is interest in partnership with the city to make these services more readily available at shelter locations.

#### b) Those currently housed populations at risk of homelessness

Salvation Army- Limited public transportation

Voluntary Action Center- Homelessness and the risk of homelessness remain significant in the City of Columbia. Missouri Balance of State's 1/29/2020 PIT report showed Region 5 with the highest rate of homelessness in the BoS with 446 people, 380 sheltered/66 unsheltered. Boone County had the highest rate of homelessness in the BoS by far, with 380 sheltered and 66 unsheltered. That total number for 2019 was 268. Missouri Balance of State's 2019 Homelessness Study shows a 32% increase in chronic homelessness from 2014 to 2018 in the BoS. HUD's 2013-2017 CHAS Data Query Tool indicates 14,770 of 31,155 renting Boone County households had housing cost burdens greater than 30% of income; 8,330 households had cost burdens greater than 50%.(4) These levels of cost burden make housing stability more tenuous, especially as our agency observes limited affordable housing stock in our community and, recently, increasing rental rates. Housing insecurity is a major contributor to community poverty. Boone County had 19.6% of its population identified as living at or below the Federal poverty level in 2019, and the City of Columbia had 22.4% of its population at or below that level the same year. Each of these is significantly higher than national and state averages. Lack of affordable housing continues to be a significant need in the housing continuum. For a shelter to operate at maximum effectiveness, those using the shelter must have more affordable housing options than currently exist in Columbia/Boone County.

<u>Turning Point-</u> Turning Point also helps individuals who are near homelessness with the same basic needs services as those offered to individuals experiencing homelessness. Additionally, we assist the newly housed get household supplies, such as large bottles of body wash, hair products, tubes of toothpaste, pillows, bedding, detergent, and furniture.

<u>Great Circle-</u> Our residential foster care houses children who are at risk of homelessness. Service needs include trauma requiring trauma informed care, capital improvements to our campus of care and residential cottages, and vehicles to enable case managers and care coordinators to ensure children receive regular supervised visits with their biological parents and siblings. <u>Love Columbia-</u> We have rental assistance through city reserves through June and can refer to SAFHR to prevent evictions. We collaborate with VAC, Rock the Community and local churches who also provide rent assistance.

Many of these families could benefit from ongoing case management and nearly all could benefit from financial coaching or career coaching. We have a two-week waiting period to get into our Path Forward program that provides extensive intake and case management. Our staff have caseloads that are too high to provide the level of services we believe is optimal. Prior to the pandemic, we tried to enroll every client experiencing housing instability into Path Forward. Due to the increased volume of requests for our services, we have to directly refer some to our coaching programs for immediate assistance. We would like to provide more case management and follow up, but need more staff to do this. Some enroll in our longer term financial coaching and career coaching which has been beneficial in ensuring ongoing housing stability.

<u>CMCA-</u> Currently in Boone County only, approximately 15,218 renters (51.6%) and 18.2% or 4,214 homeowners, are paying more than 30% of their income toward housing. 10 Head Start and BRIDGE families were doubling up with each other and 15 families reported living in unaffordable, overcrowded, or transitional housing.

Columbia Housing Authority- The primary unmet housing and services needs for the qualifying populations the Columbia Housing Authority serves are the lack of supply of affordable housing. The Columbia Housing Authority (CHA) is seeking to preserve and expand its available affordable housing. The CHA currently has over 150 vouchers available for homeless and housing insecure populations, however there is very little affordable housing supply on the private market and our program participants cannot successfully match their voucher to an available unit. The Columbia Housing Authority has completed the renovation of 597 housing units it owns, however 120 public housing units remain that also need renovated. These remaining 120 units lack modern amenities including washer and dryer hookups, bath and CO exhaust fans, adequate insulation, modern sewer piping and systems and much more. The remaining 120 units require significant resources to maintain at minimum standard. The Columbia Housing Authority desires to fully renovate or redevelop these final units on the existing land these units are located to ensure these affordable units are preserved for future generations and that these affordable units remain in the desirable downtown location. CHA's portfolio of affordable housing units has also not kept up with the growth in population in Columbia. CHA's original 719 units of public housing were completed by 1980 when Columbia's population was approximately 62,000. Now Columbia's population is over 126,000, however CHA's available affordable housing units has only grown to 753, demonstrating a need for significant expansion of its housing portfolio.

City of Columbia PHHS- utility assistance, rent assistance

<u>Catholic Charities-</u> While the SAFHR funds are available, in our experience accessing these funds is difficult. The process is lengthy, often requiring multiple reapplications and burdensome

on tenants. An easier way to access the funds to assist with rent or mortgage delinquency and to provide financial education and coaching as a requirement is a need.

<u>True North</u>- Those who are currently housed but are at-risk for homelessness primarily need financial assistance – there are resources available for this but the need is much greater than our current capacity to assist. Services needed for those needing support and assistance to stay stably housed may include case management, crisis intervention, advocacy services and, on occasion, mental health or substance abuse services. True North is able to meet these needs presently but more resources are needed for extensive substance abuse and mental health services.

<u>Mid-Missouri Legal Services</u> - The agency serves many clients at risk of homelessness. Legal representation against eviction, to clear errors in credit reports for persons having difficulty accessing housing; decent, well-maintained housing; fair lending to allow persons facing loss of income to adjust payments to make rent.

c) Other families requiring services or housing assistance or to prevent homelessness Salvation Army- Limited budget curriculum, limited rental and utility assistance programs.

Love Columbia- We include a financial assessment with all our services and address housing cost burdened situations by offering coaching to manage spending, reduce debt, create savings, or increase income. We also assess transportation which is a barrier to employment and help people create a plan to obtain reliable transportation. Our staff currently receives more referrals than they can handle as quickly as we would like. We engage community volunteers to expand capacity and add to the social capital of our clients, but it takes time to recruit and train volunteers.

<u>CMCA-</u> Of our families in Boone County receiving any type of HUD subsidized housing Avg income \$13,749, Avg AMI 21%, Female head of household 71%, Disabled HOH, under age 61 is 42%, Disabled HOH, above age 62 is 62%, Average months on waiting list = 14 <u>City of Columbia PHHS-</u> Affordable housing, utility assistance, rent assistance.

d) Those at greatest risk of housing instability or in unstable housing solutions <u>Salvation Army-</u> Limited budgeting curriculum, limited rental and utility assistance programs.

<u>Love Columbia-</u> We essentially need a "housing emergency room" with experienced staff always available to handle those in dire situations that require immediate attention. We are increasingly trying to move toward this by adding and repositioning staff within the organization to give more support to our clearinghouse department where initial requests are assessed and triaged. Our current staff is stretched thin and many people in these dire situations need immediate, and frequent contact as soon as they reach out for help.

<u>CMCA-</u> In the beginning of 2020-2021 school year, 35 families reported crisis housing situations.

City of Columbia PHHS- affordable housing, permanent supportive housing.

<u>True North</u>- Domestic violence often leaves behind damaged property, damaged credit histories, and damaged job histories. Evictions are also common. The lack of affordable housing makes these issues worse.

# 3. Identify the current resources available to assist qualifying populations, including congregate and non-congregate shelter units, supportive services, TBRA, and affordable and permanent supporting rental housing.

<u>Salvation Army-</u> Year round emergency shelter that houses single men, women, and adults with children, congregate public meals at the emergency shelter, TBRA vouchers, RRH vouchers, Section 8 vouchers.

<u>Voluntary Action Center-</u>Currently, Room at the Inn provides seasonal overnight shelter and Turning Point provides a day center option for the unsheltered. There is no comprehensive shelter option as noted in the response to question 2. Supportive services are provided by multiple agencies, including VAC. VAC provides a broad range of basic needs services and housing support services to assist those that are homeless or at risk of homelessness. Housing programs administered by VAC currently are directed at the homeless or those at risk of homelessness (ESG-Covid). VAC also provides housing assistance via ESG, MHTF, CDBG and EFSP. The biggest issue with VAC's housing programs is finding affordable housing. The inventory in this area is extremely low. Various agencies are working together to address this issue. CHA has plans that could help this.

<u>Turning Point-</u> Turning Point offers a congregate shelter unit by providing a Sleep Room where individuals can rest during organizational operating hours (7:30 am - 12:30 pm).

<u>Great Circle-</u> Foster Care Case Manager provides, coordinates and facilitates all services necessary to support the permanency goal for the children in care. Case managers provide all duties related for safety/needs assessments, resource acquisition transportation/visitation, court reports, and authorization of funds for services to family members. Case management is provided to move children towards permanency effectively and within federal time frames, consistent with best practice to meet the children's best interests. In the Central (Columbia, Missouri) region there are 19 case managers and 4 supervisors overseen by the Associate Director of Community Based Services.

Love Columbia- There are limited congregate beds available particularly for families with children (six rooms with four beds at Harbor House). There are housing choice vouchers available through CHA, but not enough landlords that will accept housing choice vouchers or people with past evictions or criminal backgrounds. Columbia has income-based housing (CHA,

Columbia Square, Lakewood, Fairway Management) but not enough to meet need. There is some available low cost rental property (an average of 35-40 properties under \$1,000 on our weekly housing openings list), but about one-third less than a year ago and almost no three and four bedroom housing.

<u>CMCA-</u> CMCA provides HCV (Housing Choice Vouchers) but NOT in Boone County. Those are provided by Columbia Housing Authority. CMCA has energy and utility assistance available through our LIHEAP program. CMCA offers several programs within our Whole Family Approach system to assist with families gaining skills for employment or employment improvement. We also offer Head Start services, so families have affordable childcare and can work.

Columbia Housing Authority- The Columbia Housing Authority provides over 1,600 housing vouchers that are defined as "Tenant Based Rental Assistance (TBRA)." TBRA is uniquely different then emergency housing assistance provided through the Voluntary Action Center (VAC), Love Columbia and other housing providers in that it models and aligns with HUD's Section 8 Program and is for permanent housing assistance rather than emergency or transitional. HUD requires communities to align TBRA programs with local public housing authorities to ensure program goals and regulations are met and to reduce operational expenses. CHA currently has over 150 TBRA vouchers available and program participants are struggling to find available affordable housing, therefore additional TBRA would not be a strategic investment of funding. The Columbia Housing Authority is our community's largest provider of permanent supportive affordable housing. CHA provides housing to over 1,800 households and maintains 753 of its own properties. CHA's available housing portfolio has not kept pace with the growth in demand or Columbia's population. By 1980, CHA finished completing the construction of 719 affordable housing units and Columbia's population was 62,000. By 2021, Columbia's population has more than doubled at over 126,000, however CHA's available affordable housing units has only grown to 753. The most pressing affordable housing need for homeless and housing insecure populations is to preserve and expand our available affordable housing units. The Columbia Housing Authority is our community's largest affordable housing provider and was created to carry out this specific role.

<u>Catholic Charities-</u> Specifically in Columbia, there are a couple of shelters for individuals who are experiencing homelessness or recovering from addiction. Through Love Columbia there is also transitional housing for families who qualify for their program. Many social service agencies (CMCA, Voluntary Action Center, Catholic Charities, The Salvation Army) provide rental assistance typically based on FPL, citizenship, household composition, documentation, eviction status, and available funding. While there are section 8 vouchers and public housing, there is a waitlist for both programs. Less that half of the Columbia residents own their homes. Data from Headwaters Economics reported that in 2019 Columbia reported only 8.2% of available housing was vacant, with only 4% of the vacant housing units to be available to rent. This is lower than the reported housing vacancies across the US at 12.1%. This data shows that there are a lack of affordable rental units in Columbia.

True North- Housing Resources available to True North Clientele:

1. 30 beds for emergency shelter (undesignated but available to women and minor children who are victims of domestic or sexual violence) [current census = 10 adults, 11 children]

2. Transitional housing (6 months-2 years) for 14 families at a time. [current census = 11 adults, 12 children]

3. Approximately \$20,000 available in Rapid Re-Housing funding for homeless victims of domestic or sexual violence (approximately 25 families typically). [currently working with 5 families]

4. Approximately \$3,000 available in Homelessness Prevention funding for at-risk of homelessness victims of domestic or sexual violence (approximately 3-5 families) [currently working with 1 family]

5. We work with Columbia Housing Authority and other community partners on permanent housing solutions but do not have these solutions available through True North.

# 4. Identify any gaps within the current shelter and housing inventory as well as the service delivery system.

<u>Salvation Army-</u> Lack of affordable housing, lack of landlords willing to work with at risk populations, high rental deposits, high rental application fees.

<u>Voluntary Action Center-</u> Gaps in the service delivery system have been described in previous responses. In short, a comprehensive emergency shelter and the inventory of affordable housing are both areas that need significant support and improvement.

<u>Turning Point-</u>Turning Point is currently operating with minimal staff who work almost exclusively on general operations. In order to better support and improve the organization itself, we would like to hire a Development Coordinator to expand our donor base and demographics, steward existing donor relationships, and strategize fundraising opportunities. This role will serve to expand community engagement by opening more volunteer opportunities and partnering with more local businesses, churches, and organizations. A Development Coordinator would greatly contribute to the sustainability and self-sustainability of Turning Point.

<u>Services for Independent Living-</u> While there are resources and shelters to cover all demographics, Columbia would benefit from more overnight shelters as well as day-time resource centers. Shelters easily reach their max so not everyone can get in and with few day-center options, this population has limited resources during the day. More day services need to be provided, outside of just storage or shelter, but to actually provide resources for mental health and job training. A shelter is needed, but there are other skills and resources essential for success.

<u>Great Circle-</u> Gaps include the need for repairs, renovations, and upgrades to existing residential treatment cottage buildings and support buildings to include electrical and lighting, bathroom renovations, window replacements, improvements to concrete walkways, stairs, entrance areas,

asphalt parking and driveway, emergency signage, wayfinding signage, and repairs to play areas.

<u>Love Columbia-</u> There is a shortage of housing throughout the entire range of housing: congregate shelter, transitional housing, income-based units, landlords that will accept housing choice vouchers, low cost market-rate rentals, lower cost homes to purchase. More support services, particularly case management, is needed for those experiencing housing instability.

<u>CMCA-</u> Regarding shelters, we don't have any direct work with them. That said, we do hear from clients that they don't have room, don't take them in because of their pets, or won't have space for families. Regarding housing inventory, we see a large gap with the cost of construction and the appraisal values of homes. Inventory is historically low as well and most of what is on the market is not considered to be in an "affordable" price range.

<u>Columbia Housing Authority-</u> The most significant gap in shelter and housing inventory is the lack of permanent affordable housing. The CHA received referrals daily from organizations such as the Voluntary Action Center, Love Columbia, Phoenix Programs and many more, and maintains approximately 900 households on CHA's waitlist for permanent affordable housing. There are currently 121 chronically homeless individuals on the Functional Zero Task Force's list and many of these individuals will make into CHA's housing programs (public housing or Section 8). Given historic rates of literally homeless populations that remain unsheltered, CHA staff estimates 50 literally homeless individuals will remain unhoused and will need to seek shelter during our community's coldest winter months. Given the ARPA restrictions on congregant [congregate] shelter and the higher costs associated with running a congregant [congregate] shelter vs. supportive housing, CHA staff recommends investing HOME ARPA funds into our largest gaps, which is the need for more permanent affordable housing units to serve the 900 individuals on CHA's waitlist.

There are also currently 157 Columbia Public Schools Children identified as being homeless as defined under the McKinney-Vento Act, 67 of which are living in hotels on the business loop. Insecure housing for children negatively impacts their ability to succeed in school. Each time a child moves, that child falls 5 weeks behind in curriculum while changing schools. Housing insecure families also experience higher rates of domestic violence and less opportunities to be involved in life enriching activities. Permanent and stable affordable housing is the best solution for homeless and housing insecure children and families, as shelter and transitional housing does not provide the permanency and stability needed for children to succeed in school.

<u>City of Columbia PHHS-</u> lack of emergency shelter beds in spring, summer, and fall. Drop in center availability in afternoons, evenings, and weekends.

<u>Catholic Charities-</u> One major gap in sheltering is for the population who is homeless during the winter. While Columbia has the Room at The Inn shelter that moves from church to church over the winter months. Establishing a permanent shelter for the unhoused population to go to in the winter or heat of summer is a gap in service delivery. Additionally, housing in Columbia is broken up into 50% being single family homes and roughly another 46% consisting of

townhomes, apartment buildings and apartment complexes. Another gap is in single-family low-income housing stock.

<u>True North-</u>Service Gaps: For the first quarter, the True North Shelter was limited to hotel stays only due to a sprinkler system malfunction that occurred in September of 2021. Residents are now back in the shelter but the agency was forced to refer many victims to other nearby shelters during this period due to limited staffing capacity to serve victims in hotels. We have referred 58 individuals to other shelters to date in 2022.

Service provision gaps – counseling and case management are limited at True North at present due to staffing vacancies and space shortages – we have served 292 victims so far in 2022 but have referred 79 individuals to other service providers for assistance.

<u>Mid-Missouri Legal Services</u> – More affordable housing is needed; more housing choices and options. Expanding the capacity to have tenant prior eviction records sealed would improve access to housing.

## 5. Identify the characteristics of housing associated with instability and an increased risk of homelessness.

<u>Salvation Army-</u> Affordable housing units in poor shape, landlords don't invest in up keep and/or repairs.

<u>Voluntary Action Center-</u>Especially during the Covid crisis, many households have struggled with maintaining an adequate income. This often results in an inability to pay rent. Households are falling behind on rent and find it all the more difficult over time to meet that obligation. The pandemic has created significant mental stress on families. Families frequently move from one dwelling to another or sleep in their cars. In addition to stress created for parents, children often struggle as well. Frequent relocation impacts a child's ability to learn from a platform of a stable living environment. Landlords also feel the pressure as they depend on rent received to cover expenses, including property maintenance. This puts pressure on property owners which is then sometimes placed upon their tenants. As noted previously, the limited stock of affordable housing and rising rent costs contribute to this concern as well.

<u>Turning Point-</u> Some of the common struggles our newly housed clients experience are: making rent and utility payments, especially when financial assistance ceases; conflicts with the landlord, particularly regarding house guests; and inability to retain employment. These are the most common issues we've seen clients struggle with that have led to housing instability and even evictions. We've also frequently seen clients with criminal records have difficulty obtaining housing, especially after completing a sober living program and applying to other leasing agencies.

<u>Services for Independent Living-</u> Again, affordable housing is limited in Columbia through waitlists or inaccessibility of the home.

<u>Great Circle-</u> Youth in foster care have already experienced incredible trauma due to being removed from their families, becoming homeless, or experiencing other forms of instability. While schools should act as a critical protective factor to help students heal from these traumatic experiences, they too often fail to provide needed supports. Instead of being met with compassion from teachers, these students are often met with disciplinary actions that exacerbate their trauma and further the gap of academic success. To address the needs of all young people who have experienced trauma, Great Circle helps make the school on the Columbia campus a safe, supportive, and trauma-informed environment by improved hiring and training practices, creating trauma informed academic and care plans, and increased availability of trained social workers and counselors. This attention to trauma informed care is Great Circle's highest priority, and often comes at the expense of our physical plants. So white the staff provide trauma informed care and education, the buildings in which the youth live and learn are in disrepair. Specifically, this requires hundreds of thousands of dollars in land improvements on our campuses and millions in repairs to our residential cottages and schools.

<u>Love Columbia-</u>Individuals and families who are living in hotels are at risk for becoming homeless if they cannot keep up with the daily or weekly rent. Some hotels have recently raised rent and stopped renting by the week or to people with a Columbia address.

Many people are in rentals where the landlords are raising rent at lease renewal. This is often without making any improvements to the property. Current tenants who cannot afford the rent increase must move out, but are struggling to find housing they can afford. Some families have been doubled up with relatives or friends and are not able to continue this for a variety of reasons. In some cases, they are jeopardizing the housing stability of those with whom they are staying as they are not officially on the lease. In other cases, the emotional strain of crowded conditions creates conflict or exacerbates mental health concerns.

Some people have reported that their landlord will not make needed repairs so they cannot stay due to health risks or because the residence will no longer pass housing choice voucher inspection.

Finally, in some cases, the tenant has allowed others to move in and these individuals cause rent violations or even force the original tenant out. We have most often seen this in the case of someone who has experienced homelessness and has many relationships in the homeless community or resultant compassion for the unhoused.

<u>CMCA-</u> High rental prices, high utility costs due to lack of upkeep on the property. In areas without access to public transportation

<u>Columbia Housing Authority-</u> The characteristics of housing associated with instability and an increased risk of homelessness includes less desirable housing. The ARPA utilizes the McKinney-Vento Act to define and identify homeless and those at risk of homelessness. The Act identifies those at risk of homelessness as those that are 30% or below the area median income and experiencing 2 additional housing insecure experiences within the last 60 days. HUD also defines households with "severe housing problems" as those with an incomplete kitchen facility, incomplete plumbing, more than 1.5 person per room and cost burdened greater than 50%.

According to HUD Comprehensive Housing Affordability Strategy (CHAS) data there are currently over 7,940 renter households that meet the criteria of having "severe housing problems." This means there are 7,940 renter households in Columbia that are at-risk of either being homeless or living in substandard housing situation. This is another data point that confirms the need for additional high quality affordable housing units for qualified populations identified within the ARPA.

<u>City of Columbia PHHS-</u> Unaffordable, low inventory, energy inefficient, in areas of high concentration of poverty, increasingly moving north and east away from urban core.

<u>Catholic Charities-</u> Affordably of housing is a characteristic of instability and homelessness. With the small stock of available rental units, housing prices have inflated, making renting, or becoming a homeowner unrealistic for some individuals. Additionally, some low-income renters are living in substandard living conditions, often spending over \$500 a month in the winter or hot summer on utilities. When a family is spending over 20% of their income on utilities, the risk of falling behind on bills and becoming homeless increases.

True North- Characteristics of housing instability:

1. Financial concerns: Most victims using True North services have lost income or are unable to sustain reliable employment/income due to trauma (mental health concerns such as PTSD, agoraphobia, etc), the loss of their employed partner, COVID-related downsizing or hour reduction, substance abuse (a common coping response to domestic or sexual violence), lack of reliable transportation, and a lack of affordable daycare or limitations on day care options (these have improved somewhat in the past several months). The issues listed cause problems sustaining employment which, in turn, cause housing instability.

2. Safety concerns: Survivors of domestic or sexual violence are only safe in their homes if their abuser is either not actively trying to find them or if their abuser does not know where they are residing. When an abuser locates their victim, the victim's housing becomes unsafe and the victim must either flee to a shelter or move.

<u>Mid-Missouri Legal Services</u> - Housing in poor condition; high rents; recent growth in investorowned properties which require more effort to gain compliance and cooperation.

#### 6. Identify priority needs for qualifying populations.

Salvation Army- Affordable housing units, program to help clean the slate for at risk tenants

<u>Voluntary Action Center-</u> Priority needs for the homeless or those at risk of homelessness would be a comprehensive emergency shelter as described in response 2 and a plan to increase the inventory of affordable housing options. The development of affordable housing is not something VAC is prepared to address at this time. However, the agency fully supports the efforts of CHA and collaborates with CHA and other agencies that are effective and active in this area. VAC welcomes partnerships focused on affordable housing. Additional rent assistance resources would allow VAC and other local agencies to continue to alleviate housing issues in Boone County. VAC has the capacity and history to effectively manage and distribute additional funds.

<u>Turning Point-</u> Some of the most common and important needs our clients encounter are: finding emergency shelter due to limited capacity at the existing shelters, getting case management, and having reliable transportation to get to appointments in time.

<u>Services for Independent Living-</u> Priority needs would be more affordable, accessible housing, more day centers for job training, shelter, meals, etc., and more mental health resources specifically working with at-risk populations.

<u>Great Circle-</u> Every year Great Circle prioritizes its capital improvements into Phase One (critical), Phase 2 (necessary) and Phase 3 (optimal). Phase One capital improvements for Columbia total \$310,000, or 17% of the entire Phase One budget.

<u>Love Columbia-</u> Priorities needs are: to provide immediate housing (shelter or transitional housing), then permanent housing (income-based units, landlords who will accept housing choice vouchers) and, finally, support to maintain housing (case management, coaching to manage money and understand tenant rights and responsibilities along with other potentially needed services to support employment, mental health or substance use recovery). <u>CMCA-</u> While it is not the work we are doing currently, it seems that those that fall within the parameters of Qualifying Populations would benefit the most from additional affordable housing rental communities. There are only 2 in Columbia (Columbia Square and Lakewood Apartments) other than the housing authority. All of these tend to have very long waiting lists. A shelter that can house families together and/or a transitional housing facility would be a large benefit. CMCA has several supportive services that could be provided to these tenants to help them set and reach their goals to achieve housing stability.

<u>Columbia Housing Authority-</u> The priority needs of qualifying populations served is for additional permanent affordable housing with supportive services. Functional Zero Task Force [now known as the Boone County Coalition to End Homelessness] data demonstrates a functional zero in terms of available shelter beds to demand for shelter and the CHA waitlist shows there are 900 households seeking a permanent, stable and affordable housing.

<u>City of Columbia PHHS-</u> Affordable housing, permanent supportive housing, transitional shelter, emergency shelter, utility assistance, rent assistance.

<u>True North</u>- Priority Needs: Although typically I would report additional mental health care resources and additional substance abuse programs as priority needs for our population, in 2022, the most pressing concern we have encountered is the lack of transportation. City bus hours leave many survivors unable to use this resource for reliable transportation back and forth from work

since their working hours fall outside city bus schedules. In addition, affordable AND SAFE housing is becoming harder and harder for folks to find in this area.

<u>Mid-Missouri Legal Services</u> - Housing First approaches [in which persons with supportive service needs are moved into housing as a more effective setting for supportive services than prolonged temporary shelter stays]; affordable and fair lending that accommodates periodic, personal financial crises; safety from domestic violence and sexual harassment by landlords (In a few complaint cases, sexual favors have been demanded in return for rental occupancy).

## 7. Explain how the level of needs and gaps in shelter and housing inventory and service delivery systems are determined.

<u>Salvation Army-</u> Case managers at social service agencies screen clients for housing priority and they are place on prioritization list. Housing voucher awards are based on client's placement on the prioritization list.

<u>Voluntary Action Center-</u> In addition to keeping track of data that illustrates current needs, VAC works closely with other local social service agencies providing housing services. This is most especially illustrated in the work of the Functional Zero Task Force [now known as Boone County Coalition to End Homelessness], a consortium of local agencies who provide housing services. Meeting twice monthly, this group works through a by-name list of individuals and families in need of housing. These meetings include discussions of the current housing situation, providing more information regarding available units and other data. Members of FZTF also refer to one another and informally inform one another of current housing circumstances. Conversations with local landlords provides additional information and perspectives.

<u>Turning Point-</u> Turning Point logs each client who comes for services at the door immediately upon arrival. In addition to our internal records, we also input data into HMIS and run monthly, semi-annual, and annual reports. Every client is homeless or near homeless, and a unit of service is determined to be a day of services.

Love Columbia- At Love Columbia, we receive a high volume of requests for assistance (110 per week). Because of this volume, we can easily determine gaps in local services. We are also part of various taskforces and networks where agencies compare requests for assistance and unmet needs.

<u>CMCA-</u> CMCA gathers our data during client intake into our programs. Program data is housed in our data system. This information, along with several other data collection sources, is used to complete a Community Needs Assessment. This assessment helps us determine the needs and shape our activities.

<u>Columbia Housing Authority-</u> The gaps and needs for housing were determined within this document by utilizing data provided by the City of Columbia Human Services Division, 2020-

2024 Consolidated Plan, HUD Comprehensive Housing Affordability Strategy (CHAS) data, Functional Zero Task Force data and the Columbia Housing Authority's current waitlist.

<u>City of Columbia PHHS-</u> Division of Human Services tracks monthly and annually using CE, PITC, and HIC.

<u>True North-</u> How we determine needs, gaps, and housing inventory: True North uses Osnium, an HMIS-comparable database, to record service provision, referrals to other programs, denials of services, and shelter and transitional housing intakes and exits. We use case notes, requests for funding for individual clients, the time period from program enrollment to securing housing, children's program requests, etc. to determine resource gaps.

<u>Mid-Missouri Legal Services</u> – Legal analysis determines needs and gaps between the availability of housing and service delivery. For example, more family law attorneys are needed to intervene on behalf of victims of domestic violence.

#### **Public Participation**

In accordance with Section V.B of the Notice (page 13), PJs must provide for and encourage citizen participation in the development of the HOME-ARP allocation plan. Before submission of the plan, PJs must provide residents with reasonable notice and an opportunity to comment on the proposed HOME-ARP allocation plan of **no less than 15 calendar days**. The PJ must follow its adopted requirements for "reasonable notice and an opportunity to comment" for plan amendments in its current citizen participation plan. In addition, PJs must hold **at least one public hearing** during the development of the HOME-ARP allocation plan and prior to submission.

PJs are required to make the following information available to the public:

- The amount of HOME-ARP the PJ will receive, and
- The range of activities the PJ may undertake.

Throughout the HOME-ARP allocation plan public participation process, the PJ must follow its applicable fair housing and civil rights requirements and procedures for effective communication, accessibility, and reasonable accommodation for persons with disabilities and providing meaningful access to participation by limited English proficient (LEP) residents that are in its current citizen participation plan as required by 24 CFR 91.105 and 91.115.

#### Template:

# Describe the public participation process, including information about and the dates of the public comment period and public hearing(s) held during the development of the plan:

• Date(s) of public notice: 2/1/2022

- Public comment period: start date 2/1/2022 end date 2/18/2022
- Date(s) of public hearing: 2/21/2022

#### Describe the public participation process:

The Housing and Community Development Commission held a public hearing on November 3, 2021. Local agencies and citizens were invited to speak to the Commission about the unmet needs and gaps in the housing and service delivery systems in the City of Columbia. The Commission heard comments from: Love Columbia, The Columbia Housing Authority, RMF Community Bail Fund, Voluntary Action Center, and John Brown Gun Club. The City of Columbia City Council held a public hearing on February 21, 2022 to hear comments from citizens and local agencies on this HOME-ARP allocation plan.

#### Describe efforts to broaden public participation:

On October 26, 2021 the Housing Programs Division hosted a Pre-Application Workshop open to the public and local agencies which provided information on HOME-ARP qualifying populations and eligible HOME-ARP projects.

The November 3, 2021 Housing and Community Development Commission meeting which contained the HOME-ARP public hearing was publically posted on the City Hall bulletin board as well as posted on the City of Columbia's website (www.como.gov).

The February 21, 2022 City of Columbia City Council meeting was publically posted on the City Hall bulletin board as well as posted on the City of Columbia's website. A notice of public hearing was published in a notice in the Columbia Missourian newspaper and a notice of comment period from February 1, 2022 through February 18, 2022 was published in the Columbia Missourian newspaper.

## Summarize the comments and recommendations received through the public participation process either in writing, or orally at a public hearing:

Comments were received from the Columbia Housing Authority; the president of the Ridgeway Neighborhood Association, who was supportive of the CHA McKinney Point project; a resident of Sexton Road and a representative of the Columbia Housing and Community Development Commission, both supportive of the CHA Kinney Point project while also expressing concern that there is a need for immediate shelter for the homeless.

### *Summarize any comments or recommendations not accepted and state the reasons why:* All comments received were accepted.

#### Needs Assessment and Gaps Analysis

In accordance with Section V.C.1 of the Notice (page 14), a PJ must evaluate the size and demographic composition of <u>all four</u> of the qualifying populations within its boundaries and assess the unmet needs of each of those populations. If the PJ does not evaluate the needs of one of the qualifying populations, then the PJ has not completed their Needs Assessment and Gaps Analysis. In addition, a PJ must identify any gaps within its current shelter and housing inventory as well as the service delivery system. A PJ should use current data, including point in time count, housing inventory count, or other data available through CoCs, and consultations with service providers to quantify the individuals and families in the qualifying populations and their need for additional housing, shelter, or services.

#### Template:

Homeless													
	Current Inventory			Homeless Population			Gap Analysis						
	Far	nily	Adult	s Only	Vets	Family	Adult		<b>.</b>	Family		Adults Only	
	# of Beds	# of Units	# of Beds	# of Units	# of Beds	HH (at least 1 child)	HH (w/o child)	<b>`</b>	Victims of DV	# of Beds	# of Units	# of Beds	# of Units
Emergency Shelter	204	#	3	#	#								
Transitional Housing	50	#	#	#	36								
Permanent Supportive Housing	#	1,865 *	#	200*	25								
Other Permanent Housing	#	#	#	#	#								
Sheltered Homeless						#	191	#	196				
Unsheltered Homeless						#	46	#	#				
Current Gap										#	#	#	#

#### **OPTIONAL Homeless Needs Inventory and Gap Analysis Table**

Suggested Data Sources: 1. Point in Time Count (PIT); 2. Continuum of Care Housing Inventory Count (HIC); 3. Consultation \*existing assisted, occupied housing units

#### **OPTIONAL Housing Needs Inventory and Gap Analysis Table**

Non-Homeless							
	<b>Current Inventory</b>	Level of Need	Gap Analysis				
	# of Units	# of Households	# of Households				
Total Rental Units	23,555 (2015)						
Rental Units Affordable to HH at 30% AMI (At-Risk of Homelessness)	1,585 (2015)						
Rental Units Affordable to HH at 50% AMI (Other Populations)	7,550 (2015)						
0%-30% AMI Renter HH w/ 1 or more severe housing problems (At-Risk of Homelessness)		7,875					
30%-50% AMI Renter HH w/ 1 or more severe housing problems (Other Populations)		3,885					
Current Gaps			16,262 cost- burdened HHs (renter and owner)				

Data Sources: 1. American Community Survey (ACS); 2. Comprehensive Housing Affordability Strategy (CHAS)

### Describe the size and demographic composition of qualifying populations within the PJ's boundaries:

#### Homeless as defined in 24 CFR 91.5

The 2019 point in time count for Boone County records that 268 persons were experiencing homelessness; 225 persons were classified as sheltered homeless and 43 as unsheltered homeless. Of the sheltered homeless total, 49 were children. The 2020 Point in Time count recorded 46 unsheltered homeless and 191 sheltered homeless persons in Boone County.

2020 demographics, unsheltered, Region 5\*, Balance of State Continuum of Care
Total unsheltered homeless: 66 people in 64 households
Age: 65 of 66 25 years or older; one 18-24 years of age; no children
Gender: 50 male, 15 female, none transgender/gender non-conforming, one unknown
Race: 41 white, 19 African-American, one multi-racial, five unknown
Ethnicity: 65 non-Hispanic, one Hispanic

\*note while Region 5 comprises 14 counties, the unsheltered homeless population of Boone County is 46, or 70 percent of the region total (source: 2020 Missouri Balance of State Report of Sheltered and Unsheltered Point-in-Time Count of Homelessness.). Columbia is the primary city and only metropolitan area in Boone County.

2020 demographics, sheltered, Region 5,\*\* Balance of State Continuum of Care Total sheltered homeless: 380 people in 310 households

Age:264 25 years or older, 20 18-24 years, 66 17 years and underGender:203 male, 175 female, 2 transgender/gender non-conforming

Race: 279 white, 81 African-American, 20 other race

Ethnicity: 367 non-Hispanic, 13 Hispanic

\*\*Boone County has 191 of the 380 people documented as sheltered homeless in the 14county Region 5.

2022 demographics, Boone County Coalition to End Homelessness (from CHA)
Total homeless:
177 current households, of which 100 are single person households. 268 persons.
White: 59%
Black, African American or African: 31%
American Indian, Alaska Native or Indigenous: 2%
Multiple Races: 7%
Asian or Asian American: 1%

These data indicate a higher percentage of minority population in Boone County compared to Region 5 as a whole.

#### At Risk of Homelessness as defined in 24 CFR 91.5

Persons "at-risk of homelessness," as defined in 42 USC 11360, have incomes below 30 percent of the area median income; they have insufficient resources (e.g. saving; credit; family financial support) to attain housing stability; *and* they have moved frequently for economic reasons, live in the home of another because of economic hardship, have been notified that their right to occupy current housing or living situation will be terminated (e.g., face eviction), lives in a hotel or motel, lives in severely overcrowded housing, are exiting an institution (e.g., prison, psychiatric hospital), *or* otherwise lives in housing that has characteristics associated with instability and increased risk of homelessness. (emphasis and parentheses added).

The 2015 CHAS estimated 9,875 households below 30 percent of area median income (approximately 22 percent of all households). Of this number 7,875 had one or more housing problems (substandard kitchen, substandard plumbing, overcrowding, or cost burden).

A sub-set of the at-risk population, reported by the Columbia Housing Authority, has the following demographic composition of its current waitlist (approximately 1,235 persons). CHA's survey of its current and future residents indicates that 87 percent meet the definition of at-risk of homeless or homeless. Applying the 87% yields a waitlist subtotal of approximately 1,074 people that qualify as at-risk or homeless.

Columbia Housing Authority waitlist demographics: Total number of people: 1,235 White: 33% (408) Black, African American or African: 62% (767) American Indian, Alaska Native: 0% Asian: 1% (12) Hawaiian/Pacific Islander: 0% Other 2% (24) Multiple Races: 2% (24)

Anecdotal evidence suggests that Columbia Public Schools (a larger jurisdiction than the city) has identified more than 150 homeless students, 61 of whom traveled to school from hotel rooms (reported by Love Columbia and CHA).

### Fleeing, or Attempting to Flee, Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking, as defined by HUD in the Notice

We relied on the consultation process for insights regarding this qualifying population. Precise numbers are unknown. True North estimates that of 800 persons they serve annually, 45 percent (or 360 persons) are homeless. Ninety percent of clients are low-income and 35 percent are at-risk of homelessness. A further 15 percent are experiencing housing instability or are at-risk of instability. These figures are inclusive of women, men, and children. It should be noted that the clients served by an agency are a fraction of the total number of persons fleeing or attempting to flee; perhaps 25 percent of the total population in this category seek agency services (conversation with the Executive Director). The Salvation Army reports, during a one-year period, sheltering 32 persons (out 324 total) fleeing domestic violence and a further 80 with a history of domestic violence.

Of the persons sheltered by True North in its temporary shelter in 2021 (196 total):

46 percent were Caucasian;35 percent African-American/black;13 percent multi-racial;three percent unspecified;one percent Native American;four percent Hispanic ethnicity.

Ninety percent of this sub-population was under 200 percent of the federal poverty line. The percentage Caucasian is higher (75 percent) and the percentage minority lower among all clients served (those seeking shelter and those not), an indication that there are disparate impacts by race among those in need of temporary shelter.

The 2020 Point in Time Count 2020 Point in Time data for Region 5 indicate that two of the 66 persons documented as unsheltered are victims/survivors of domestic violence. One hundred ten people (110) out of 380 sheltered homeless were reported as victims/survivors of domestic violence. Race and ethnicity data are not available for this qualifying population at the city or county level.

Other populations requiring services or housing assistance to prevent homelessness and other populations at greatest risk of housing instability, as defined by HUD in the Notice Services for Independent Living reports an unspecified but remarkable percentage of persons with disabilities that they serve as being at risk of housing instability. CMCA reported 35 requests for assistance due to crisis situations [family member death, catastrophic illness, loss of income, foreclosure, etc] during a school year.

In 2021, agencies provided rental assistance to approximately 60 households and 150 individuals many of whom are representative of the "other populations" qualifying population.

# Identify and consider the current resources available to assist qualifying populations, including congregate and non-congregate shelter units, supportive services, TBRA, and affordable and permanent supportive rental housing (Optional):

Currently, Room at the Inn provides seasonal overnight shelter and Turning Point provides day center operations for the unsheltered. There is no comprehensive shelter option. The Columbia

Housing Authority provides Housing Choice Vouchers for eligible households but there is a limited stock of rental housing available. Voluntary Action Center provides a broad range of basic needs services and housing support services to assist those that are homeless or at risk for homelessness. However, the lack of affordable housing limits the usefulness of rental assistance.

#### Describe the unmet housing and service needs of qualifying populations:

#### Homeless as defined in 24 CFR 91.5

Forty to fifty persons without even temporary shelter; inadequate hours for available shelters; scarcity of "low-barrier" shelters (shelters that allow substance abusers, couples, companion animals, etc)(CHA, VAC, Love Columbia, Point in Time surveys).

#### At Risk of Homelessness as defined in 24 CFR 91.5

Several agencies describe a large unmet need in decent, affordable housing for persons atrisk of homelessness. Twenty-two percent of the City of Columbia's population in 2019 lived below the Federal poverty line and the majority of lowest income households are severely cost-burdened (Voluntary Action Center).

### Fleeing, or Attempting to Flee, Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking, as defined by HUD in the Notice

An estimated 45% of this qualifying population are homeless. Housing is needed in the form of emergency shelters; transitional housing; and affordable rental housing. Victims of domestic violence/assault need protection, or their temporary housing solutions may again become insecure (True North). Victims needing legal services need attorneys trained in family law available at no cost (Mid-Missouri Legal Services).

Other populations requiring services or housing assistance to prevent homelessness and other populations at greatest risk of housing instability as defined by HUD in the Notice Housing for persons with disabilities that is barrier free; housing for ex-offenders and persons in the criminal justice system; housing for persons with substance abuse problems is a need.

### Identify any gaps within the current shelter and housing inventory as well as the service delivery system:

The shortage of affordable, safe, and maintained housing is the biggest gap in the shelter and housing inventory in the City. In 2019 the City estimated 18 percent of homeowner households and 55 percent of renter households were cost-burdened, a total of 15,000 households. Agencies must also deal with staffing shortages and limited budgets for services. Other factors include the high cost of rental application and security deposits, landlord reluctance to work with high risk populations, and other issues like back rent or poor credit.

Other gaps include a lack of a congregate shelter, lack of transitional housing, lack of income based units, and the high cost of building new affordable housing.

Under Section IV.4.2.ii.G of the HOME-ARP Notice, a PJ may provide additional characteristics associated with instability and increased risk of homelessness in their HOME-ARP allocation plan. These characteristics will further refine the definition of "other populations" that are "At Greatest Risk of Housing Instability," as established in the HOME-ARP Notice. If including these characteristics, identify them here: Enter narrative response here.

Enter narrative response here.

#### Identify priority needs for qualifying populations:

Additional permanent affordable housing is priority need for homeless and at-risk for homelessness populations. Local agencies are prepared to combine resources to see additional affordable housing is created and maintained for the benefit of reducing homelessness and at-risk for homelessness. Emergency shelters, day centers, job training, meals, access to mental health, access to free legal services, and case management are also high priority needs for qualifying populations.

## Explain how the PJ determined the level of need and gaps in the PJ's shelter and housing inventory and service delivery systems based on the data presented in the plan:

Local agencies utilize multiple sources of data to determine gaps and level of needs identified in this plan. The Functional Zero Task Force (FZTF, renamed in 2021 the Boone County Coalition to End Homelessness) is a local consortium of agencies who provide services. This task force works through lists of households needing housing services. Community Needs Assessments (e.g., 2021 Columbia/Boone County Community Health Assessment), 2020-2024 Consolidated Plan, the Comprehensive Housing Affordability Strategy and Point in Time Count all assist in obtaining and evaluating data.

#### **HOME-ARP** Activities

#### Template:

## Describe the method(s)that will be used for soliciting applications for funding and/or selecting developers, service providers, subrecipients and/or contractors:

On October 26, 2021 the Housing Programs Division hosted a Pre-Application workshop for local agencies to learn about qualifying populations and HOME-ARP eligible projects. On November 8, 2021 a request for proposals was released seeking eligible HOME-ARP applications. A notice seeking HOME-ARP applications was published in the Columbia Missourian newspaper. In addition, notice was published on the City of Columbia's website seeking HOME-ARP applications.

#### Describe whether the PJ will administer eligible activities directly:

The City of Columbia's Housing Programs Division will administer all HOME-ARP eligible activities.

If any portion of the PJ's HOME-ARP administrative funds are provided to a subrecipient or contractor prior to HUD's acceptance of the HOME-ARP allocation plan because the subrecipient or contractor is responsible for the administration of the PJ's entire HOME-ARP grant, identify the subrecipient or contractor and describe its role and responsibilities in administering all of the PJ's HOME-ARP program:

No HOME-ARP administrative funds were provided prior to HUD's acceptance of the HOME-ARP allocation plan.

In accordance with Section V.C.2. of the Notice (page 4), PJs must indicate the amount of HOME-ARP funding that is planned for each eligible HOME-ARP activity type and demonstrate that any planned funding for nonprofit organization operating assistance, nonprofit capacity building, and administrative costs is within HOME-ARP limits.

#### Template:

<b>Use of HOME-ARP</b>	Funding
------------------------	---------

	Funding Amount	Percent of the Grant	Statutory Limit
Supportive Services	\$ 0		
Acquisition and Development of Non- Congregate Shelters	\$ 0		
Tenant Based Rental Assistance (TBRA)	\$ O		
Development of Affordable Rental Housing	\$ 2,000,000		
Non-Profit Operating	\$ 0	# %	5%
Non-Profit Capacity Building	\$ 0	# %	5%
Administration and Planning	\$ 161,654	7.5 %	15%
Total HOME ARP Allocation	\$ 2,161,654		

### Describe how the PJ will distribute HOME-ARP funds in accordance with its priority needs identified in its needs assessment and gap analysis:

The city needs assessment and gaps analysis indicates a persistent need for affordable rental housing for the qualifying populations. The Columbia Housing Authority will build 24 new rental housing units that will create decent, affordable housing for generations. The project will be a step in reduction of CHA's 974-person waitlist. All qualifying populations may be served by this HOME-ARP investment.

# Describe how the characteristics of the shelter and housing inventory, service delivery system, and the needs identified in the gap analysis provided a rationale for the plan to fund eligible activities:

Throughout the consultation process and public hearings, a consistent theme emerged, the lack of permanent affordable housing in the community leads to homelessness and increases the risk for homelessness. Local agencies identified the lack of affordable housing multiple times
throughout their consultation responses. The lack of permanent affordable housing directly impacts their ability to provide services to the qualifying populations. Stable, safe, and affordable housing is the first step for families and individuals to move towards self-sufficiency. Local agencies recognize that combining efforts in their mission and resources can result in real change for at risk populations.

### **HOME-ARP Production Housing Goals**

### <u>Template</u>

*Estimate the number of affordable rental housing units for qualifying populations that the PJ will produce or support with its HOME-ARP allocation:* 24 affordable rental units.

### Describe the specific affordable rental housing production goal that the PJ hopes to achieve and describe how the production goal will address the PJ's priority needs:

The Columbia Housing Authority proposes to build a 24-unit permanent affordable housing development known as Kinney Point. The development will serve HOME-ARP qualifying populations. The development of permanent affordable housing addresses the top priority need identified through the HOME-ARP consultation process and will expand the supply of decent, affordable shelter. Over the life of the project, we estimate that the investment of HOME-ARP funds will provide a benefit to an estimated 357 unique persons. This estimate is based an assumed average length of tenure of four years, and average household size of 2.38, and the initial investment having a useful life of 25 years.

### Preferences

A preference provides a priority for the selection of applicants who fall into a specific QP or category (e.g., elderly or persons with disabilities) within a QP (i.e., subpopulation) to receive assistance. A *preference* permits an eligible applicant that qualifies for a PJ-adopted preference to be selected for HOME-ARP assistance before another eligible applicant that does not qualify for a preference. A *method of prioritization* is the process by which a PJ determines how two or more eligible applicants qualifying for the same or different preferences are selected for HOME-ARP assistance. For example, in a project with a preference for chronically homeless, all eligible QP applicants that qualify for the preference of chronically homeless are selected for occupancy based on length of time they have been homeless before eligible QP applicants who do not qualify for the preference of chronically homeless.

Please note that HUD has also described a method of prioritization in other HUD guidance. Section I.C.4 of Notice CPD-17-01 describes Prioritization in CoC CE as follows: "Prioritization. In the context of the coordinated entry process, HUD uses the term "Prioritization" to refer to the coordinated entry-specific process by which all persons in need of assistance who use coordinated entry are ranked in order of priority. The coordinated entry prioritization policies are established by the CoC with input from all community stakeholders and must ensure that ESG projects are able to serve clients in accordance with written standards that are established under 24 CFR 576.400(e). In addition, the coordinated entry process must, to the maximum extent feasible, ensure that people with more severe service needs and levels of vulnerability are prioritized for housing and homeless assistance before those with less severe service needs and lower levels of vulnerability. Regardless of how prioritization decisions are implemented, the prioritization process must follow the requirements in Section II.B.3. and Section I.D. of this Notice."

If a PJ is using a CE that has a method of prioritization described in CPD-17-01, then a PJ has preferences and a method of prioritizing those preferences. These must be described in the HOME-ARP allocation plan in order to comply with the requirements of Section IV.C.2 (page 10) of the HOME-ARP Notice.

In accordance with Section V.C.4 of the Notice (page 15), the HOME-ARP allocation plan must identify whether the PJ intends to give a preference to one or more qualifying populations or a subpopulation within one or more qualifying populations for any eligible activity or project.

- Preferences cannot violate any applicable fair housing, civil rights, and nondiscrimination requirements, including but not limited to those requirements listed in 24 CFR 5.105(a).
- The PJ must comply with all applicable nondiscrimination and equal opportunity laws and requirements listed in 24 CFR 5.105(a) and any other applicable fair housing and civil rights laws and requirements when establishing preferences or methods of prioritization.

While PJs are not required to describe specific projects in its HOME-ARP allocation plan to which the preferences will apply, the PJ must describe the planned use of any preferences in its HOME-ARP allocation plan. This requirement also applies if the PJ intends to commit HOME-ARP funds to projects that will utilize preferences or limitations to comply with restrictive eligibility requirements of another project funding source. If a PJ fails to describe preferences or limitations in its plan, it cannot commit HOME-ARP funds to a project that will implement a preference or limitation until the PJ amends its HOME-ARP allocation plan. For HOME-ARP rental housing projects, Section VI.B.20.a.iii of the HOME-ARP Notice (page 36) states that owners may only limit eligibility or give a preference to a particular qualifying population or segment of the qualifying population <u>if the limitation or preference is described in the PJ's HOME-ARP allocation plan</u>. Adding a preference or limitation not previously described in the plan requires a substantial amendment and a public comment period in accordance with Section V.C.6 of the Notice (page 16).

### Template:

*Identify whether the PJ intends to give preference to one or more qualifying populations or a subpopulation within one or more qualifying populations for any eligible activity or project:* The City of Columbia (PJ) does not intend to give specific preferences to any individuals or families among the qualifying populations or subpopulations. The Columbia Housing Authority (subrecipient) will place tenants in the Kinney Point rental housing in chronological order to the greatest extent possible.

If a preference was identified, explain how the use of a preference or method of prioritization will address the unmet need or gap in benefits and services received by individuals and families in the qualifying population or subpopulation of qualifying population, consistent with the PJ's needs assessment and gap analysis: A preference has not been identified.

#### **Referral Methods**

PJs are not required to describe referral methods in the plan. However, if a PJ intends to use a coordinated entry (CE) process for referrals to a HOME-ARP project or activity, the PJ must ensure compliance with Section IV.C.2 of the Notice (page10).

A PJ may use only the CE for direct referrals to HOME-ARP projects and activities (as opposed to CE and other referral agencies or a waitlist) if the CE expands to accept all HOME-ARP qualifying populations and implements the preferences and prioritization <u>established by the PJ in its HOME-ARP allocation plan</u>. A direct referral is where the CE provides the eligible applicant directly to the PJ, subrecipient, or owner to receive HOME-ARP TBRA, supportive services, admittance to a HOME-ARP rental unit, or occupancy of a NCS unit. In comparison, an indirect referral is where a CE (or other referral source) refers an eligible applicant for placement to a project or activity waitlist. Eligible applicants are then selected for a HOME-ARP project or activity from the waitlist.

The PJ must require a project or activity to use CE along with other referral methods (as provided in Section IV.C.2.ii) or to use only a project/activity waiting list (as provided in Section IV.C.2.iii) if:

- 1. the CE does not have a sufficient number of qualifying individuals and families to refer to the PJ for the project or activity;
- 2. the CE does not include all HOME-ARP qualifying populations; or,
- 3. the CE fails to provide access and implement uniform referral processes in situations where a project's geographic area(s) is broader than the geographic area(s) covered by the CE

If a PJ uses a CE that prioritizes one or more qualifying populations or segments of qualifying populations (e.g., prioritizing assistance or units for chronically homeless individuals first, then prioritizing homeless youth second, followed by any other individuals qualifying as homeless, etc.) then this constitutes the use of preferences and a method of prioritization. To implement a CE with these preferences and priorities, the PJ **must** include the preferences and method of prioritization that the CE will use in the preferences section of their HOME-ARP allocation plan.

Use of a CE with embedded preferences or methods of prioritization that are not contained in the PJ's HOME-ARP allocation does not comply with Section IV.C.2 of the Notice (page10).

### Template:

Identify the referral methods that the PJ intends to use for its HOME-ARP projects and activities. PJ's may use multiple referral methods in its HOME-ARP program. (Optional): N/A

If the PJ intends to use the coordinated entry (CE) process established by the CoC, describe whether all qualifying populations eligible for a project or activity will be included in the CE process, or the method by which all qualifying populations eligible for the project or activity will be covered. (Optional): N/A

*If the PJ intends to use the CE process established by the CoC, describe the method of prioritization to be used by the CE. (Optional):* N/A

*If the PJ intends to use both a CE process established by the CoC and another referral method for a project or activity, describe any method of prioritization between the two referral methods, if any. (Optional):* N/A

### Limitations in a HOME-ARP rental housing or NCS project

Limiting eligibility for a HOME-ARP rental housing or NCS project is only permitted under certain circumstances.

- PJs must follow all applicable fair housing, civil rights, and nondiscrimination requirements, including but not limited to those requirements listed in 24 CFR 5.105(a). This includes, but is not limited to, the Fair Housing Act, Title VI of the Civil Rights Act, section 504 of Rehabilitation Act, HUD's Equal Access Rule, and the Americans with Disabilities Act, as applicable.
- A PJ may not exclude otherwise eligible qualifying populations from its overall HOME-ARP program.
- Within the qualifying populations, participation in a project or activity may be limited to persons with a specific disability only, if necessary, to provide effective housing, aid, benefit, or services that would be as effective as those provided to others in accordance with 24 CFR 8.4(b)(1)(iv). A PJ must describe why such a limitation for a project or activity is necessary in its HOME-ARP allocation plan (based on the needs and gap identified by the PJ in its plan) to meet some greater need and to provide a specific benefit that cannot be provided through the provision of a preference.
- For HOME-ARP rental housing, section VI.B.20.a.iii of the Notice (page 36) states that owners may only limit eligibility to a particular qualifying population or segment of the

qualifying population <u>if the limitation is described in the PJ's HOME-ARP allocation</u> <u>plan</u>.

• PJs may limit admission to HOME-ARP rental housing or NCS to households who need the specialized supportive services that are provided in such housing or NCS. However, no otherwise eligible individuals with disabilities or families including an individual with a disability who may benefit from the services provided may be excluded on the grounds that they do not have a particular disability.

### <u>Template</u>

# Describe whether the PJ intends to limit eligibility for a HOME-ARP rental housing or NCS project to a particular qualifying population or specific subpopulation of a qualifying population identified in section IV.A of the Notice:

The city (PJ) and Columbia Housing Authority (subrecipient) will not limit eligibility for the HOME-ARP assisted rental housing to a particular qualifying population or a specific subpopulation.

If a PJ intends to implement a limitation, explain why the use of a limitation is necessary to address the unmet need or gap in benefits and services received by individuals and families in the qualifying population or subpopulation of qualifying population, consistent with the PJ's needs assessment and gap analysis: N/A

If a limitation was identified, describe how the PJ will address the unmet needs or gaps in benefits and services of the other qualifying populations that are not included in the limitation through the use of HOME-ARP funds (i.e., through another of the PJ's HOME-ARP projects or activities):

N/A

### **HOME-ARP Refinancing Guidelines**

If the PJ intends to use HOME-ARP funds to refinance existing debt secured by multifamily rental housing that is being rehabilitated with HOME-ARP funds, the PJ must state its HOME-ARP refinancing guidelines in accordance with 24 CFR 92.206(b). The guidelines must describe the conditions under with the PJ will refinance existing debt for a HOME-ARP rental project, including:

• Establish a minimum level of rehabilitation per unit or a required ratio between rehabilitation and refinancing to demonstrate that rehabilitation of HOME-ARP rental housing is the primary eligible activity

The City of Columbia will not refinance existing debt with HOME-ARP funds

- Require a review of management practices to demonstrate that disinvestment in the property has not occurred; that the long-term needs of the project can be met; and that the feasibility of serving qualified populations for the minimum compliance period can be demonstrated. N/A
- State whether the new investment is being made to maintain current affordable units, create additional affordable units, or both. N/A
- Specify the required compliance period, whether it is the minimum 15 years or longer. N/A
- State that HOME-ARP funds cannot be used to refinance multifamily loans made or insured by any federal program, including CDBG. N/A
- Other requirements in the PJ's guidelines, if applicable: N/A



### HOME INVESTMENT PARTNERSHIP PROGRAM

**AMERICAN RESCUE PLAN** 

### (HOME-ARP)

### **ALLOCATION PLAN**

## FEBRUARY 2022 OCTOBER 2022 Revision

### **HOME-ARP** Allocation Plan Template with Guidance

**Instructions:** All guidance in this template, including questions and tables, reflect requirements for the HOME-ARP allocation plan, as described in Notice CPD-21-10: *Requirements of the Use of Funds in the HOME-American Rescue Plan Program*, unless noted as optional. As the requirements highlighted in this template are not exhaustive, please refer to the Notice for a full description of the allocation plan requirements as well as instructions for submitting the plan, the SF-424, SF-424B, SF-424D, and the certifications.

References to "the ARP" mean the HOME-ARP statute at section 3205 of the American Rescue Plan Act of 2021 (P.L. 117-2).

### Consultation

In accordance with Section V.A of the Notice (page 13), <u>before developing its HOME-ARP</u> <u>allocation plan</u>, at a minimum, a PJ must consult with:

- CoC(s) serving the jurisdiction's geographic area,
- homeless service providers,
- domestic violence service providers,
- veterans' groups,
- public housing agencies (PHAs),
- public agencies that address the needs of the qualifying populations, and
- public or private organizations that address fair housing, civil rights, and the needs of persons with disabilities.

State PJs are not required to consult with every PHA or CoC within the state's boundaries; however, local PJs must consult with all PHAs (including statewide or regional PHAs) and CoCs serving the jurisdiction.

### <u>Template:</u>

### Describe the consultation process including methods used and dates of consultation:

On October 11, 2021 the City of Columbia's Housing Programs Department sent a request to thirty-six (36) local agencies and organizations whose clientele include HOME-ARP qualifying populations. The agencies were asked to provide specific information regarding unmet needs and gaps in housing or service delivery systems. The agencies were also invited to a HOME-ARP Pre-Application Workshop which was held on October 26, 2021. The Pre-Application Workshop included information regarding HOME-ARP Qualifying Populations and eligible HOME-ARP activities. Eleven (11) agencies provided narrative responses to the HOME-ARP consultation request, as reported in the "organizations consulted" table below. The information provided by the agencies was compiled and provided to the Housing and Community

Development Commission ahead of their November 3, 2021 public hearing on HOME-ARP (*with the exception of the narrative response from True North, which was gathered after submission of the initial Allocation Plan*). The agency feedback centered on unmet needs and gaps in housing that exist in our community. Other agencies acknowledged receipt of the consultation notice and the associated questions but did not provide responses.

#### List the organizations consulted: (CoC denotes member, Continuum of Care)

Agency/Org Consulted	Type of Agency/Org	Method of Consultation	Feedback		
The Salvation Army	Charitable organization	e-mail correspondence	Narrative response		
Voluntary Action Center	Resource provider for basic and emergency needs (CoC)	e-mail correspondence	Narrative response; public hearing comments		
Turning Point	Day center for homeless	e-mail correspondence	Narrative response		
Services for Independent Living	Non-profit center for independent living	e-mail correspondence	Narrative response		
Great Circle	Behavior service provider	e-mail correspondence	Narrative response		
Love Columbia	Community resource provider (CoC)	e-mail correspondence	Narrative response; public hearing comments		
Central Missouri Community Action	Community action agency (CoC)	e-mail correspondence	Narrative response		
Columbia Housing Authority	Public housing authority & fair housing services provider	e-mail correspondence	Narrative response; public hearing comments		
Catholic Charities- Social Services Outreach	Charitable organization	e-mail correspondence	Narrative response		
True North	Domestic violence emergency shelter (CoC)	e-mail correspondence	Narrative response		
City of Columbia Public Health and Human Services	City-county health department (CoC)	e-mail correspondence	Narrative response		
Job Point	Employment and community development agency	e-mail correspondence	No comments		
Woodhaven	Services for persons with disabilities	e-mail correspondence	No comments		

<b>Rainbow House</b>	Children's	e-mail	No comments
Kallibow House	emergency shelter	correspondence	ivo comments
Show-Me-Central	Affordable housing	e-mail	Inquired; no comments
Habitat for	developer	correspondence	inquired, no comments
Humanity	developer	correspondence	
The Food Bank of	Food bank	e-mail	Inquirad: no comments
Northeast and	rood ballk		Inquired; no comments
		correspondence	
Central Missouri	D (1 ) (	'1	
<b>Rock the Community</b>	Rental assistance	e-mail	No comments
	provider	correspondence	
Powerhouse	Community	e-mail	No comments
Community	development	correspondence	
Development	organization		
First Chance for	Early child	e-mail	No comments
Children	development	correspondence	
Columbia	Land stewardship &	e-mail	No comments
Community Land	affordable housing	correspondence	
Trust	organization		
Shalom Christian	Daycare provider	e-mail	No comments
Academy		correspondence	
Freedom House	Housing for persons	e-mail	No comments
	with disabilities	correspondence	
Columbia Center for	Healthy & local	e-mail	No comments
Urban Agriculture	food producer	correspondence	
Grade A Plus	Educational support	e-mail	No comments
	provider	correspondence	
Kidz Ink	Daycare provider	e-mail	No comments
		correspondence	
<b>Columbia Interfaith</b>	Homeless services	e-mail	No comments
Network/Room at the	provider (CoC)	correspondence	
Inn		1	
<b>Compass Health</b>	Behavioral health	e-mail	No comments
Network	services provider	correspondence	
Phoenix Programs	Substance abuse	e-mail	No comments
	treatment provider	correspondence	
	(CoC)	·····	
<b>Boone County Social</b>	Government social	e-mail	No comments
Services	services provider	correspondence	
Welcome Home	Affordable housing	e-mail	No comments
	for veterans	correspondence	
	community (CoC)		
St. Francis	Community service	e-mail	No comments
Community	provider	correspondence	
New Horizons	Mental health	e-mail	No comments
	services provider	correspondence	
	(CoC)	conceptinucite	

Boone County	Developmental	e-mail	No comments
Family Resources	disabilities services	correspondence	
	provider		
Family Access	Social, behavioral,	e-mail	No comments
Center of Excellence	emotional health	correspondence	
	services		
Flourish	Under-resourced	e-mail	No comments
	youth services	correspondence	
	(CoC)		
Heart of Missouri	Charitable	e-mail	No comments
United Way	organization	correspondence	

### Summarize feedback received and results of upfront consultation with these entities: Summary of Responses to HOME-ARP Consultation Questions

Agencies providing responses and other comments:

Salvation Army, Voluntary Action Center, Turning Point, Services for Independent Living, Great Circle, Love Columbia, Central Missouri Community Action, Columbia Housing Authority, City of Columbia Public Health and Human Services, Catholic Charities, and True North.

#### Common theme: Not enough permanent affordable housing

The feedback received pointed to a common theme: More permanent, affordable housing is needed to make the greatest impact on the homelessness problem in Columbia. Several of the consulted agencies described permanent affordable housing as a significant need to end homelessness. Therefore there is support for allocation of the HOME-ARP funds to production of affordable housing.

The City of Columbia as a whole has approximately 55,000 housing units (censusreporter.org). Approximately half of the housing stock is single-family detached and 45 percent is apartments, duplexes, and townhomes (Catholic Charities). A majority of households in Columbia rent with the rate of homeownership at 47.4 percent (U.S. Census 2020; 2019 American Community Survey one-year estimates had owner-occupied and renter-occupied closer together at 50.2 and 49.8 percent, respectively). The rental vacancy rate is four percent; owner-occupied housing shows a eight percent vacancy rate; both are under the average vacancy rate in the USA of 12 percent (Headwaters Economics, cited by Catholic Charities).

Among the population of renters there is a high level of cost-burden. An estimated 8,000 households earn less than 30 percent of the area median income and have recognized severe housing problems such as incomplete kitchens, substandard plumbing, occupancies exceeding 1.5 persons per room (crowding) (CHA). Winter and summer monthly utility bills for these housing insecure populations approach \$500, creating demand for short-term rental assistance. Two agencies cited State Assistance for Housing Relief (SAFHR) as an option but each pointed out the difficulties for tenants accessing those funds (Love Columbia; Catholic Charities).

In Boone County, 14,770 (VAC) to 15,218 (CMCA) of renter households are paying greater than 30 percent of gross income for housing and 8,330 of these cost-burdened households are severely cost-burdened, paying greater than 50 percent of income for housing (Voluntary Action Center).

The Columbia Housing Authority (753 units), Columbia Square [Claudell Lane Homes or Claudell Homes] (47 units), and Lakewood Apartments (100 units) are the recognized affordable rental communities (CMCA). Hanover Village also has 48 1- and 2-bedroom dwelling units available to families. A number of low-income housing tax-credit and HOME rental production-supported projects, Bethel Estates, Gentry Estates, Southampton Estates, provide affordable housing to elderly persons. The City has taken positive steps toward a pipeline to affordable homeownership with the Columbia Community Land Trust, which has 17 dwelling units designed for permanent affordability.

The homeless population is estimated at 268 in Boone County, of which 43 are unsheltered (CMCA, citing 2020 Point in Time count). In 2020 Boone County achieved a functional zero level of homelessness, where the number of empty shelter beds (per the Housing Inventory Council) equaled the number unsheltered homeless persons (per the Point in Time count). There are reports that shelter beds in adjacent counties are full, therefore the problem is regional.

#### Homeless services available

Services available to the homeless in Columbia include a homeless day center (Turning Point) offering a mailing address, temporary storage; and meals; a winter shelter (Room at the Inn) that operates out of a succession of area houses of worship; the Salvation Army Harbor House yearround emergency and transitional shelter; the Welcome Home temporary housing for homeless veterans; one-time rental assistance; hotel vouchers; rapid re-housing vouchers; section 8 vouchers; tenant based rental assistance vouchers; a homeless outreach team consisting of Columbia Police; the Truman Veterans Administration Hospital; Phoenix Programs and New Horizons staff; a city building used as a seasonal warming/cooling shelter; and temporary shelter and supportive services for persons who are victims or survivors of sexual or domestic violence or who are coping with substance abuse, addiction, and mental health issues. There were 30 beds available for emergency shelter of persons fleeing sexual or domestic violence which were occupied by 10 adults and 11 children at the time of consultation and 14 transitional housing units for the same qualifying population which were occupied by 11 adults and 12 children at the time of consultation (True North). True North had access to \$20,000 in Rapid Rehousing funding which would support 25 families made homeless by domestic or sexual violence; 5 families were receiving assistance at the time of consultation. The agency refers a number of homeless individuals in this qualifying population to other shelters, counselors, and case managers due to limited staffing capacities.

Separate from the HOME-ARP process, the City is taking steps, by funding a planning study, to plan a 24-hour homeless services center that would provide low-barrier access of the homeless to shelter beds, meals, showers, personal storage, mailing address, and supportive services.

The Columbia Housing Authority is the largest provider of permanent affordable housing. When combining housing units owned by CHA with vouchers managed by CHA, the agency provides housing for more than 1,800 households. Yet growth in the housing authority has not kept pace with growth of the community and growth in affordable housing needs. CHA had developed 719 dwelling units by 1980; in 2021 its inventory had increased to only 753 units. There are 120 units in need of renovation. The waiting list is approximately 900 households, of which a majority are racial minorities. CHA has 150 vouchers, however the number of landlords interested in renting to voucher tenants is in short supply, a problem cited by several consulted agencies.

Love Columbia, an agency that shelters families in transitional housing and assists low-income families searching for affordable housing, reports that only about 35-40 properties are under \$1,000/month rent on their weekly housing openings list; this is one-third less supply than one year ago (2020).

There are an estimated 157 homeless children enrolled in Columbia Public Schools [note CPS extends beyond the boundaries of the city of Columbia] of which 67 have received vouchers to stay in hotels (Columbia Housing Authority). Increasing permanent affordable housing available to families reduces the learning delays associated with frequent moving.

Access to public transportation was cited by several of the consulted agencies as an additional gap. The proposed allocation of HOME-ARP funds will bring 24 additional low-income households within one-third of a mile of two Go CoMo Columbia Transit stops, associated with two transit routes; the location is also eligible for paratransit service.

### 1. Please describe the size and demographic composition of the qualifying populations you serve.

<u>Salvation Army-</u> The shelter served 324 unduplicated people between 10/1/20 to 10/1/2021 including 72 veterans, 27 chronically homeless, 80 with a history of domestic violence and 32 fleeing domestic violence. All 324 have incomes under \$2000 per month. Social Services served 1304 from 10/1/20-10/1/21 providing over \$40,000 in rental and utility assistance.

<u>Voluntary Action Center-</u> VAC provides services to residents of Boone County whose income is at or below 200% of Federal Poverty Guidelines. Additional guidelines may be applicable, such as with the ESG which serves residents below 30% of Average Median Income, ESG-Covid and MHTF both of which serve residents below 50% of Average Median Income. In 2020 VAC provided housing support to 267 households. 76% of those identified as black, 22% white and 2% multiple races. In addition, VAC provides basic needs services including, but not limited to, an emergency food pantry, hygiene packs, feminine hygiene packs, diapers, formula, document assistance, medical copays, dental copays and vision assistance. Many housing clients take advantage of these wraparound services while engaged with the agency.

<u>Turning Point-</u> Last year, Turning Point served 1,155 unduplicated individuals and provided a total of 18,911 units of service. For the first six months of 2021, Turning Point has served 761

unduplicated individuals and provided 8,816 units of service. Of persons served, 55% are White, 38% are Black or African-American, and 6% are another minority. Ethnically, 3% are Hispanic; 97% are non-Hispanic. By gender, 31% are female, and 69% are male.

<u>Services for Independent Living-</u> This organization serves people with disabilities, low-income seniors, and veterans. The consumers we serve mostly live on a fixed income: social security, social security disability, or pension. With limited affordable housing in Columbia, many of our consumers face a risk of homelessness with few options and long waitlists. Most of our consumers also lack the family or social support needed when facing financial barriers. When needing to move, our consumers have few options readily available for them. We serve cross-disabilities and cross-lifespan, serving people 13 and up. SIL serves around 1000 consumers a year, over 30% of those consumers are minorities.

<u>Great Circle-</u> In 2020, Great Circle had 188 children residing in residential care on the Columbia campus. Their ages are 0-2 (4%), 3-5 (4%), 6-9 (7%), 10-14 (22%) and 15-19 (28%). It is these older children that are at the greatest risk of homelessness as they age out of the foster care system. The gender of the clients Great Circle serves are 44% male and 56% female with no client identifying as transgender or non-binary. The race of the youth served is representative of the central Missouri region, with 13% identifying as African American, 48% identifying as Caucasian, 1% Hispanic, 6% Multi-Racial and 32% unidentified.

Love Columbia- Since January of 2020 60% of our clients resided in households that are under 100% of the Federal Poverty Level. Thirty percent of our clients are under 50% of the Federal Poverty Level. Calculating AMI for our clients, 69% are below 30% AMI and 22% are between 31 and 50% AMI. *For Jan through Oct 2021:* 

- 54% of all requests have been related to housing
- Of those 54%, 14% were for hotel assistance, 43% were for rent or deposit and 18% were for utilities. 23% were seeking housing coaching.
- 234 clients received assistance applying for SAFHR funds.
- 565 Individuals have received a total of 1344 housing coaching sessions. The average number of coaching sessions per client is 2.38. 37 clients secured transitional housing, 145 people secured housing, 92 of those who secured housing were previously homeless and 53 relocated to new housing. 65 clients maintained housing.
- To demonstrate the interest in housing information, Love Columbia's website had the following views for the month of October 2021: 885 views of our housing openings list, 342 views of our housing help page and 249 views of our information library housing resources. This is in addition to sending our low cost (under \$1,000/month) housing openings list out to approximately 100 services providers.

Since 2020 Love Columbia has provided \$236,927.77 for mortgage, rent and deposits and \$110,826 worth of hotel assistance. The average amount requested per person through SAFHR is \$3200 in rental assistance.

<u>CMCA-</u> We serve families in 8 counties in Central Missouri but in Boone County only, approximately 13.63% of the households we serve have an income at or below 30% AMI. Based on 2019 ACS 5-year estimates, roughly 8630 households are at 30% or below AMI with 83.2% are renters and 16.8% are homeowners.

<u>Columbia Housing Authority-</u> The Columbia Housing Authority (CHA) currently serves 1,805 households that house 3,920 total persons. Of the 3,920 persons served, 61.6% are minority populations. 81% of CHA's participants served make less than 30% the area median income, or less than \$18,000 per year for household of 2. The average gross annual income of all CHA residents served is \$13,875.68. CHA is our community's largest affordable housing provider serving Columbia's most vulnerable and low-income participants. CHA has experienced an increase in demand and an increase in referrals from local service providers. Currently, CHA has approximately 900 households on its waitlist for its housing programs. 90% of these households meet the McKinney-Vento definition of homeless as defined within the American Recovery Plan Act (ARPA), which means these households are living in hotels, shelters, transitional housing, doubled up with friends/family, or some other non-permanent and undesirable housing arrangement.

<u>Catholic Charities-</u> Catholic Charities of Central and Northern Missouri services a total of 38 counties in central and northern Missouri. Catholic Charities provides services that include immigration services, refugee services, housing counseling, disaster case management, Hispanic resource coordination, and health and nutrition services.

<u>True North</u>- True North's clientele are typically low income (an average of 90%) with more than 85% falling below 200% of the federal poverty line. Approximately 45% of all True North clientele are homeless (residing in the emergency shelter or actively fleeing domestic or sexual violence). At least 35% of clientele are at-risk of homelessness. Approximately 15% are experiencing some form of housing instability or are at-risk of housing instability. Only 5% of True North clients have no housing issues.

### 2. Please describe the unmet housing and services needs of the qualifying populations you serve in regards to:

#### a) Sheltered and unsheltered homeless populations

<u>Salvation Army</u>- Limited affordable housing, limited landlords willing to work with at risk populations, limited public transportation

<u>Voluntary Action Center-</u>Currently, Boone County does not offer a comprehensive shelter for the sheltered or unsheltered homeless population. VAC is currently working with Faith Voices, Turning Point, Loaves and Fishes and Room at the Inn to develop plans and secure funding for a facility that would provide a day center, overnight shelter, meals, showers, mail service, computer lab, medical clinic, case management, employment assistance and document assistance to the sheltered and unsheltered homeless population. This facility would be open 365 days per year and be fully staffed.

<u>Turning Point-</u> Turning Point is a day center providing basic needs for individuals experiencing homelessness. Our primary services include access to showers, laundry, phones, computers, coffee, hygiene products, resource referrals, a mailing address, and personal storage lockers. We also partner with other community agencies for additional services, such as the Wardrobe for clothing vouchers; the VA for veteran services; and Compass Health Network for medical, dental, and mental health services. Turning Point provides essential services for daily survival, operating with the mission to provide hope and restore dignity to those experiencing homelessness.

<u>Services for Independent Living-</u> While there are resources in Columbia for those at risk of homelessness, they are limited. Columbia Housing Authority has long waitlists, or the homes are not accessible. Some financial assistance exists, but it is one-time help and not monthly. And people that would like to move do not have the family assistance to physically move their belongings or cannot afford movers. For sheltered and unsheltered populations, we often hear complaints of limited space in shelters and all shelters closing at the same time. Mental health has a significant impact on homeless populations and with limited resources to assist in this area, people are unlikely to have access to stable shelter or support. Untreated mental illness, due to lack of resources or lack of insurance, can cause people with housing to neglect bills and rent to ultimately lose their housing.

In Missouri, Medicaid will pay for caregiver services, both In Home Services and Consumer Directed Services are programs that we have, but the state continues to cut back the budget on these programs. This leaves people with disabilities at risk of losing a caregiver, being forced to move into a care facility and losing their independence. Family members can work for this person needing care, but the pay is minimal. Having to work for their family members limits the time they can spend in a different job to make more money.

Love Columbia- Columbia lacks sufficient shelter and transitional housing capacity. Love Columbia started addressing the need for shelter/transitional housing for families with children in 2015, through our Extra Mile Homes program that has provided an average of six months housing for 40 families to date. In 2020, we started providing temporary hotel stays for families with children and people with fragile health who were experiencing homelessness. We are not able to respond to people with other situations and have a waiting list for our transitional homes program. Our local shelters provided very limited assistance during the early months of the pandemic and, since then, even though they have accepted more people, many do not want to enter a congregate setting. Most have complex situations and need much support to take steps to move forward.

<u>CMCA-</u> In the CMCA Service area, 430 homeless persons with 51 total being unsheltered. In Boone County only, point in time counts show 268 homeless persons, with 43 of those being unsheltered. 26 Head Start and BRIDGE families were homeless at the time of application.

<u>City of Columbia PHHS-</u> health and mental services, detox services, expanded drop in center services, affordable housing, permanent supportive housing, transitional shelter, emergency shelter.

<u>Catholic Charities-</u> Unsheltered homeless populations need additional shelters. Shelters not just in Columbia, but surrounding counties are at capacity. Due to COVID shelters have reduced their capacity, causing more individuals to be unsheltered. Sheltered homeless populations need, education, training, and programs to increase credit, and housing for individuals who might be convicted felons. Education on budgeting and housing expenses is also a need.

<u>True North</u>- There are many barriers to successfully obtaining housing. First, is the financial barrier (the ability to pay rent and deposits necessary to obtain and sustain a home). This need is initially being met through HUD-funded programs such as the Emergency Solutions Grant Rapid Re-Housing program, through local support (True North works with the Professional Leaders' Auxiliary (an auxiliary of the Assistance League of Mid-Missouri®) and their Women in Transition program to provide rent, deposit and utility assistance to clientele. Other barriers, however, are not as easily overcome. Finding affordable housing in an area that is relatively safe for our clients proves a challenge even without considering that many of our clientele have rental histories that make finding landlords willing to rent to them a challenge.

### b) Those currently housed populations at risk of homelessness

Salvation Army- Limited public transportation

Voluntary Action Center- Homelessness and the risk of homelessness remain significant in the City of Columbia. Missouri Balance of State's 1/29/2020 PIT report showed Region 5 with the highest rate of homelessness in the BoS with 446 people, 380 sheltered/66 unsheltered. Boone County had the highest rate of homelessness in the BoS by far, with 380 sheltered and 66 unsheltered. That total number for 2019 was 268. Missouri Balance of State's 2019 Homelessness Study shows a 32% increase in chronic homelessness from 2014 to 2018 in the BoS. HUD's 2013-2017 CHAS Data Query Tool indicates 14,770 of 31,155 renting Boone County households had housing cost burdens greater than 30% of income; 8,330 households had cost burdens greater than 50%.(4) These levels of cost burden make housing stability more tenuous, especially as our agency observes limited affordable housing stock in our community and, recently, increasing rental rates. Housing insecurity is a major contributor to community poverty. Boone County had 19.6% of its population identified as living at or below the Federal poverty level in 2019, and the City of Columbia had 22.4% of its population at or below that level the same year. Each of these is significantly higher than national and state averages. Lack of affordable housing continues to be a significant need in the housing continuum. For a shelter to operate at maximum effectiveness, those using the shelter must have more affordable housing options than currently exist in Columbia/Boone County.

<u>Turning Point-</u> Turning Point also helps individuals who are near homelessness with the same basic needs services as those offered to individuals experiencing homelessness. Additionally, we

assist the newly housed get household supplies, such as large bottles of body wash, hair products, tubes of toothpaste, pillows, bedding, detergent, and furniture.

<u>Great Circle-</u> Our residential foster care houses children who are at risk of homelessness. Service needs include trauma requiring trauma informed care, capital improvements to our campus of care and residential cottages, and vehicles to enable case managers and care coordinators to ensure children receive regular supervised visits with their biological parents and siblings.

<u>Love Columbia-</u> We have rental assistance through city reserves through June and can refer to SAFHR to prevent evictions. We collaborate with VAC, Rock the Community and local churches who also provide rent assistance.

Many of these families could benefit from ongoing case management and nearly all could benefit from financial coaching or career coaching. We have a two-week waiting period to get into our Path Forward program that provides extensive intake and case management. Our staff have caseloads that are too high to provide the level of services we believe is optimal. Prior to the pandemic, we tried to enroll every client experiencing housing instability into Path Forward. Due to the increased volume of requests for our services, we have to directly refer some to our coaching programs for immediate assistance. We would like to provide more case management and follow up, but need more staff to do this. Some enroll in our longer term financial coaching and career coaching which has been beneficial in ensuring ongoing housing stability.

<u>CMCA-</u> Currently in Boone County only, approximately 15,218 renters (51.6%) and 18.2% or 4,214 homeowners, are paying more than 30% of their income toward housing. 10 Head Start and BRIDGE families were doubling up with each other and 15 families reported living in unaffordable, overcrowded, or transitional housing.

Columbia Housing Authority- The primary unmet housing and services needs for the qualifying populations the Columbia Housing Authority serves are the lack of supply of affordable housing. The Columbia Housing Authority (CHA) is seeking to preserve and expand its available affordable housing. The CHA currently has over 150 vouchers available for homeless and housing insecure populations, however there is very little affordable housing supply on the private market and our program participants cannot successfully match their voucher to an available unit. The Columbia Housing Authority has completed the renovation of 597 housing units it owns, however 120 public housing units remain that also need renovated. These remaining 120 units lack modern amenities including washer and dryer hookups, bath and CO exhaust fans, adequate insulation, modern sewer piping and systems and much more. The remaining 120 units require significant resources to maintain at minimum standard. The Columbia Housing Authority desires to fully renovate or redevelop these final units on the existing land these units are located to ensure these affordable units are preserved for future generations and that these affordable units remain in the desirable downtown location. CHA's portfolio of affordable housing units has also not kept up with the growth in population in Columbia. CHA's original 719 units of public housing were completed by 1980 when

Columbia's population was approximately 62,000. Now Columbia's population is over 126,000, however CHA's available affordable housing units has only grown to 753, demonstrating a need for significant expansion of its housing portfolio.

City of Columbia PHHS- utility assistance, rent assistance

<u>Catholic Charities-</u> While the SAFHR funds are available, in our experience accessing these funds is difficult. The process is lengthy, often requiring multiple reapplications and burdensome on tenants. An easier way to access the funds to assist with rent or mortgage delinquency and to provide financial education and coaching as a requirement is a need.

<u>True North</u>- Those who are currently housed but are at-risk for homelessness primarily need financial assistance – there are resources available for this but the need is much greater than our current capacity to assist. Services needed for those needing support and assistance to stay stably housed may include case management, crisis intervention, advocacy services and, on occasion, mental health or substance abuse services. True North is able to meet these needs presently but more resources are needed for extensive substance abuse and mental health services.

c) Other families requiring services or housing assistance or to prevent homelessness Salvation Army- Limited budget curriculum, limited rental and utility assistance programs.

Love Columbia- We include a financial assessment with all our services and address housing cost burdened situations by offering coaching to manage spending, reduce debt, create savings, or increase income. We also assess transportation which is a barrier to employment and help people create a plan to obtain reliable transportation. Our staff currently receives more referrals than they can handle as quickly as we would like. We engage community volunteers to expand capacity and add to the social capital of our clients, but it takes time to recruit and train volunteers.

<u>CMCA-</u> Of our families in Boone County receiving any type of HUD subsidized housing Avg income \$13,749, Avg AMI 21%, Female head of household 71%, Disabled HOH, under age 61 is 42%, Disabled HOH, above age 62 is 62%, Average months on waiting list = 14 <u>City of Columbia PHHS-</u> Affordable housing, utility assistance, rent assistance.

d) Those at greatest risk of housing instability or in unstable housing solutions Salvation Army- Limited budgeting curriculum, limited rental and utility assistance programs.

<u>Love Columbia-</u> We essentially need a "housing emergency room" with experienced staff always available to handle those in dire situations that require immediate attention. We are increasingly trying to move toward this by adding and repositioning staff within the organization to give more support to our clearinghouse department where initial requests are assessed and triaged. Our current staff is stretched thin and many people in these dire situations need immediate, and

frequent contact as soon as they reach out for help.

<u>CMCA-</u> In the beginning of 2020-2021 school year, 35 families reported crisis housing situations.

<u>City of Columbia PHHS-</u> affordable housing, permanent supportive housing.

<u>True North</u>- Domestic violence often leaves behind damaged property, damaged credit histories, and damaged job histories. Evictions are also common. The lack of affordable housing makes these issues worse.

## 3. Identify the current resources available to assist qualifying populations, including congregate and non-congregate shelter units, supportive services, TBRA, and affordable and permanent supporting rental housing.

<u>Salvation Army-</u> Year round emergency shelter that houses single men, women, and adults with children, congregate public meals at the emergency shelter, TBRA vouchers, RRH vouchers, Section 8 vouchers.

<u>Voluntary Action Center-</u>Currently, Room at the Inn provides seasonal overnight shelter and Turning Point provides a day center option for the unsheltered. There is no comprehensive shelter option as noted in the response to question 2. Supportive services are provided by multiple agencies, including VAC. VAC provides a broad range of basic needs services and housing support services to assist those that are homeless or at risk of homelessness. Housing programs administered by VAC currently are directed at the homeless or those at risk of homelessness (ESG-Covid). VAC also provides housing assistance via ESG, MHTF, CDBG and EFSP. The biggest issue with VAC's housing programs is finding affordable housing. The inventory in this area is extremely low. Various agencies are working together to address this issue. CHA has plans that could help this.

<u>Turning Point-</u> Turning Point offers a congregate shelter unit by providing a Sleep Room where individuals can rest during organizational operating hours (7:30 am - 12:30 pm).

<u>Great Circle-</u> Foster Care Case Manager provides, coordinates and facilitates all services necessary to support the permanency goal for the children in care. Case managers provide all duties related for safety/needs assessments, resource acquisition transportation/visitation, court reports, and authorization of funds for services to family members. Case management is provided to move children towards permanency effectively and within federal time frames, consistent with best practice to meet the children's best interests. In the Central (Columbia, Missouri) region there are 19 case managers and 4 supervisors overseen by the Associate Director of Community Based Services.

<u>Love Columbia-</u> There are limited congregate beds available particularly for families with children (six rooms with four beds at Harbor House). There are housing choice vouchers

available through CHA, but not enough landlords that will accept housing choice vouchers or people with past evictions or criminal backgrounds. Columbia has income-based housing (CHA, Columbia Square, Lakewood, Fairway Management) but not enough to meet need. There is some available low cost rental property (an average of 35-40 properties under \$1,000 on our weekly housing openings list), but about one-third less than a year ago and almost no three and four bedroom housing.

<u>CMCA-</u> CMCA provides HCV (Housing Choice Vouchers) but NOT in Boone County. Those are provided by Columbia Housing Authority. CMCA has energy and utility assistance available through our LIHEAP program. CMCA offers several programs within our Whole Family Approach system to assist with families gaining skills for employment or employment improvement. We also offer Head Start services, so families have affordable childcare and can work.

Columbia Housing Authority- The Columbia Housing Authority provides over 1,600 housing vouchers that are defined as "Tenant Based Rental Assistance (TBRA)." TBRA is uniquely different then emergency housing assistance provided through the Voluntary Action Center (VAC), Love Columbia and other housing providers in that it models and aligns with HUD's Section 8 Program and is for permanent housing assistance rather than emergency or transitional. HUD requires communities to align TBRA programs with local public housing authorities to ensure program goals and regulations are met and to reduce operational expenses. CHA currently has over 150 TBRA vouchers available and program participants are struggling to find available affordable housing, therefore additional TBRA would not be a strategic investment of funding. The Columbia Housing Authority is our community's largest provider of permanent supportive affordable housing. CHA provides housing to over 1,800 households and maintains 753 of its own properties. CHA's available housing portfolio has not kept pace with the growth in demand or Columbia's population. By 1980, CHA finished completing the construction of 719 affordable housing units and Columbia's population was 62,000. By 2021, Columbia's population has more than doubled at over 126,000, however CHA's available affordable housing units has only grown to 753. The most pressing affordable housing need for homeless and housing insecure populations is to preserve and expand our available affordable housing units. The Columbia Housing Authority is our community's largest affordable housing provider and was created to carry out this specific role.

<u>Catholic Charities-</u> Specifically in Columbia, there are a couple of shelters for individuals who are experiencing homelessness or recovering from addiction. Through Love Columbia there is also transitional housing for families who qualify for their program. Many social service agencies (CMCA, Voluntary Action Center, Catholic Charities, The Salvation Army) provide rental assistance typically based on FPL, citizenship, household composition, documentation, eviction status, and available funding. While there are section 8 vouchers and public housing, there is a waitlist for both programs. Less that half of the Columbia residents own their homes. Data from Headwaters Economics reported that in 2019 Columbia reported only 8.2% of available housing was vacant, with only 4% of the vacant housing units to be available to rent.

This is lower than the reported housing vacancies across the US at 12.1%. This data shows that there are a lack of affordable rental units in Columbia.

<u>True North</u>- Housing Resources available to True North Clientele:

1. 30 beds for emergency shelter (undesignated but available to women and minor children who are victims of domestic or sexual violence) [current census = 10 adults, 11 children]

2. Transitional housing (6 months-2 years) for 14 families at a time. [current census = 11 adults, 12 children]

3. Approximately \$20,000 available in Rapid Re-Housing funding for homeless victims of domestic or sexual violence (approximately 25 families typically). [currently working with 5 families]

4. Approximately \$3,000 available in Homelessness Prevention funding for at-risk of homelessness victims of domestic or sexual violence (approximately 3-5 families) [currently working with 1 family]

5. We work with Columbia Housing Authority and other community partners on permanent housing solutions but do not have these solutions available through True North.

## 4. Identify any gaps within the current shelter and housing inventory as well as the service delivery system.

<u>Salvation Army-</u> Lack of affordable housing, lack of landlords willing to work with at risk populations, high rental deposits, high rental application fees.

<u>Voluntary Action Center-</u> Gaps in the service delivery system have been described in previous responses. In short, a comprehensive emergency shelter and the inventory of affordable housing are both areas that need significant support and improvement.

<u>Turning Point-</u>Turning Point is currently operating with minimal staff who work almost exclusively on general operations. In order to better support and improve the organization itself, we would like to hire a Development Coordinator to expand our donor base and demographics, steward existing donor relationships, and strategize fundraising opportunities. This role will serve to expand community engagement by opening more volunteer opportunities and partnering with more local businesses, churches, and organizations. A Development Coordinator would greatly contribute to the sustainability and self-sustainability of Turning Point.

<u>Services for Independent Living-</u> While there are resources and shelters to cover all demographics, Columbia would benefit from more overnight shelters as well as day-time resource centers. Shelters easily reach their max so not everyone can get in and with few day-center options, this population has limited resources during the day. More day services need to be provided, outside of just storage or shelter, but to actually provide resources for mental health and job training. A shelter is needed, but there are other skills and resources essential for success.

<u>Great Circle-</u> Gaps include the need for repairs, renovations, and upgrades to existing residential treatment cottage buildings and support buildings to include electrical and lighting, bathroom

renovations, window replacements, improvements to concrete walkways, stairs, entrance areas, asphalt parking and driveway, emergency signage, wayfinding signage, and repairs to play areas.

Love Columbia- There is a shortage of housing throughout the entire range of housing: congregate shelter, transitional housing, income-based units, landlords that will accept housing choice vouchers, low cost market-rate rentals, lower cost homes to purchase. More support services, particularly case management, is needed for those experiencing housing instability.

<u>CMCA-</u> Regarding shelters, we don't have any direct work with them. That said, we do hear from clients that they don't have room, don't take them in because of their pets, or won't have space for families. Regarding housing inventory, we see a large gap with the cost of construction and the appraisal values of homes. Inventory is historically low as well and most of what is on the market is not considered to be in an "affordable" price range.

<u>Columbia Housing Authority-</u> The most significant gap in shelter and housing inventory is the lack of permanent affordable housing. The CHA received referrals daily from organizations such as the Voluntary Action Center, Love Columbia, Phoenix Programs and many more, and maintains approximately 900 households on CHA's waitlist for permanent affordable housing. There are currently 121 chronically homeless individuals on the Functional Zero Task Force's list and many of these individuals will make into CHA's housing programs (public housing or Section 8). Given historic rates of literally homeless populations that remain unsheltered, CHA staff estimates 50 literally homeless individuals will remain unhoused and will need to seek shelter during our community's coldest winter months. Given the ARPA restrictions on congregant [congregate] shelter and the higher costs associated with running a congregant [congregate] shelter vs. supportive housing, CHA staff recommends investing HOME ARPA funds into our largest gaps, which is the need for more permanent affordable housing units to serve the 900 individuals on CHA's waitlist.

There are also currently 157 Columbia Public Schools Children identified as being homeless as defined under the McKinney-Vento Act, 67 of which are living in hotels on the business loop. Insecure housing for children negatively impacts their ability to succeed in school. Each time a child moves, that child falls 5 weeks behind in curriculum while changing schools. Housing insecure families also experience higher rates of domestic violence and less opportunities to be involved in life enriching activities. Permanent and stable affordable housing is the best solution for homeless and housing insecure children and families, as shelter and transitional housing does not provide the permanency and stability needed for children to succeed in school.

<u>City of Columbia PHHS-</u> lack of emergency shelter beds in spring, summer, and fall. Drop in center availability in afternoons, evenings, and weekends.

<u>Catholic Charities-</u> One major gap in sheltering is for the population who is homeless during the winter. While Columbia has the Room at The Inn shelter that moves from church to church over the winter months. Establishing a permanent shelter for the unhoused population to go to in the winter or heat of summer is a gap in service delivery. Additionally, housing in Columbia is

broken up into 50% being single family homes and roughly another 46% consisting of townhomes, apartment buildings and apartment complexes. Another gap is in single-family low-income housing stock.

<u>True North-</u>Service Gaps: For the first quarter, the True North Shelter was limited to hotel stays only due to a sprinkler system malfunction that occurred in September of 2021. Residents are now back in the shelter but the agency was forced to refer many victims to other nearby shelters during this period due to limited staffing capacity to serve victims in hotels. We have referred 58 individuals to other shelters to date in 2022.

Service provision gaps – counseling and case management are limited at True North at present due to staffing vacancies and space shortages – we have served 292 victims so far in 2022 but have referred 79 individuals to other service providers for assistance.

### 5. Identify the characteristics of housing associated with instability and an increased risk of homelessness.

<u>Salvation Army-</u> Affordable housing units in poor shape, landlords don't invest in up keep and/or repairs.

<u>Voluntary Action Center-</u>Especially during the Covid crisis, many households have struggled with maintaining an adequate income. This often results in an inability to pay rent. Households are falling behind on rent and find it all the more difficult over time to meet that obligation. The pandemic has created significant mental stress on families. Families frequently move from one dwelling to another or sleep in their cars. In addition to stress created for parents, children often struggle as well. Frequent relocation impacts a child's ability to learn from a platform of a stable living environment. Landlords also feel the pressure as they depend on rent received to cover expenses, including property maintenance. This puts pressure on property owners which is then sometimes placed upon their tenants. As noted previously, the limited stock of affordable housing and rising rent costs contribute to this concern as well.

<u>Turning Point-</u> Some of the common struggles our newly housed clients experience are: making rent and utility payments, especially when financial assistance ceases; conflicts with the landlord, particularly regarding house guests; and inability to retain employment. These are the most common issues we've seen clients struggle with that have led to housing instability and even evictions. We've also frequently seen clients with criminal records have difficulty obtaining housing, especially after completing a sober living program and applying to other leasing agencies.

<u>Services for Independent Living-</u> Again, affordable housing is limited in Columbia through waitlists or inaccessibility of the home.

<u>Great Circle-</u> Youth in foster care have already experienced incredible trauma due to being removed from their families, becoming homeless, or experiencing other forms of instability. While schools should act as a critical protective factor to help students heal from these traumatic

experiences, they too often fail to provide needed supports. Instead of being met with compassion from teachers, these students are often met with disciplinary actions that exacerbate their trauma and further the gap of academic success. To address the needs of all young people who have experienced trauma, Great Circle helps make the school on the Columbia campus a safe, supportive, and trauma-informed environment by improved hiring and training practices, creating trauma informed academic and care plans, and increased availability of trained social workers and counselors. This attention to trauma informed care is Great Circle's highest priority, and often comes at the expense of our physical plants. So white the staff provide trauma informed care and education, the buildings in which the youth live and learn are in disrepair. Specifically, this requires hundreds of thousands of dollars in land improvements on our campuses and millions in repairs to our residential cottages and schools.

<u>Love Columbia-</u>Individuals and families who are living in hotels are at risk for becoming homeless if they cannot keep up with the daily or weekly rent. Some hotels have recently raised rent and stopped renting by the week or to people with a Columbia address.

Many people are in rentals where the landlords are raising rent at lease renewal. This is often without making any improvements to the property. Current tenants who cannot afford the rent increase must move out, but are struggling to find housing they can afford. Some families have been doubled up with relatives or friends and are not able to continue this for a variety of reasons. In some cases, they are jeopardizing the housing stability of those with whom they are staying as they are not officially on the lease. In other cases, the emotional strain of crowded conditions creates conflict or exacerbates mental health concerns.

Some people have reported that their landlord will not make needed repairs so they cannot stay due to health risks or because the residence will no longer pass housing choice voucher inspection.

Finally, in some cases, the tenant has allowed others to move in and these individuals cause rent violations or even force the original tenant out. We have most often seen this in the case of someone who has experienced homelessness and has many relationships in the homeless community or resultant compassion for the unhoused.

<u>CMCA-</u> High rental prices, high utility costs due to lack of upkeep on the property. In areas without access to public transportation

<u>Columbia Housing Authority-</u> The characteristics of housing associated with instability and an increased risk of homelessness includes less desirable housing. The ARPA utilizes the McKinney-Vento Act to define and identify homeless and those at risk of homelessness. The Act identifies those at risk of homelessness as those that are 30% or below the area median income and experiencing 2 additional housing insecure experiences within the last 60 days. HUD also defines households with "severe housing problems" as those with an incomplete kitchen facility, incomplete plumbing, more than 1.5 person per room and cost burdened greater than 50%. According to HUD Comprehensive Housing Affordability Strategy (CHAS) data there are currently over 7,940 renter households that meet the criteria of having "severe housing problems." This means there are 7,940 renter households in Columbia that are at-risk of either

being homeless or living in substandard housing situation. This is another data point that confirms the need for additional high quality affordable housing units for qualified populations identified within the ARPA.

<u>City of Columbia PHHS-</u> Unaffordable, low inventory, energy inefficient, in areas of high concentration of poverty, increasingly moving north and east away from urban core.

<u>Catholic Charities-</u> Affordably of housing is a characteristic of instability and homelessness. With the small stock of available rental units, housing prices have inflated, making renting, or becoming a homeowner unrealistic for some individuals. Additionally, some low-income renters are living in substandard living conditions, often spending over \$500 a month in the winter or hot summer on utilities. When a family is spending over 20% of their income on utilities, the risk of falling behind on bills and becoming homeless increases.

#### <u>True North</u>- Characteristics of housing instability:

1. Financial concerns: Most victims using True North services have lost income or are unable to sustain reliable employment/income due to trauma (mental health concerns such as PTSD, agoraphobia, etc), the loss of their employed partner, COVID-related downsizing or hour reduction, substance abuse (a common coping response to domestic or sexual violence), lack of reliable transportation, and a lack of affordable daycare or limitations on day care options (these have improved somewhat in the past several months). The issues listed cause problems sustaining employment which, in turn, cause housing instability.

2. Safety concerns: Survivors of domestic or sexual violence are only safe in their homes if their abuser is either not actively trying to find them or if their abuser does not know where they are residing. When an abuser locates their victim, the victim's housing becomes unsafe and the victim must either flee to a shelter or move.

### 6. Identify priority needs for qualifying populations.

Salvation Army- Affordable housing units, program to help clean the slate for at risk tenants

<u>Voluntary Action Center-</u> Priority needs for the homeless or those at risk of homelessness would be a comprehensive emergency shelter as described in response 2 and a plan to increase the inventory of affordable housing options. The development of affordable housing is not something VAC is prepared to address at this time. However, the agency fully supports the efforts of CHA and collaborates with CHA and other agencies that are effective and active in this area. VAC welcomes partnerships focused on affordable housing. Additional rent assistance resources would allow VAC and other local agencies to continue to alleviate housing issues in Boone County. VAC has the capacity and history to effectively manage and distribute additional funds.

<u>Turning Point-</u> Some of the most common and important needs our clients encounter are: finding emergency shelter due to limited capacity at the existing shelters, getting case management, and

having reliable transportation to get to appointments in time.

<u>Services for Independent Living-</u> Priority needs would be more affordable, accessible housing, more day centers for job training, shelter, meals, etc., and more mental health resources specifically working with at-risk populations.

<u>Great Circle-</u> Every year Great Circle prioritizes its capital improvements into Phase One (critical), Phase 2 (necessary) and Phase 3 (optimal). Phase One capital improvements for Columbia total \$310,000, or 17% of the entire Phase One budget.

<u>Love Columbia-</u> Priorities needs are: to provide immediate housing (shelter or transitional housing), then permanent housing (income-based units, landlords who will accept housing choice vouchers) and, finally, support to maintain housing (case management, coaching to manage money and understand tenant rights and responsibilities along with other potentially needed services to support employment, mental health or substance use recovery). <u>CMCA-</u> While it is not the work we are doing currently, it seems that those that fall within the parameters of Qualifying Populations would benefit the most from additional affordable housing rental communities. There are only 2 in Columbia (Columbia Square and Lakewood Apartments) other than the housing authority. All of these tend to have very long waiting lists. A shelter that can house families together and/or a transitional housing facility would be a large benefit. CMCA has several supportive services that could be provided to these tenants to help them set and reach their goals to achieve housing stability.

<u>Columbia Housing Authority-</u> The priority needs of qualifying populations served is for additional permanent affordable housing with supportive services. Functional Zero Task Force [now known as the Boone County Coalition to End Homelessness] data demonstrates a functional zero in terms of available shelter beds to demand for shelter and the CHA waitlist shows there are 900 households seeking a permanent, stable and affordable housing.

<u>City of Columbia PHHS-</u> Affordable housing, permanent supportive housing, transitional shelter, emergency shelter, utility assistance, rent assistance.

<u>True North</u>- Priority Needs: Although typically I would report additional mental health care resources and additional substance abuse programs as priority needs for our population, in 2022, the most pressing concern we have encountered is the lack of transportation. City bus hours leave many survivors unable to use this resource for reliable transportation back and forth from work since their working hours fall outside city bus schedules. In addition, affordable AND SAFE housing is becoming harder and harder for folks to find in this area.

### 7. Explain how the level of needs and gaps in shelter and housing inventory and service delivery systems are determined.

<u>Salvation Army-</u> Case managers at social service agencies screen clients for housing priority and they are place on prioritization list. Housing voucher awards are based on client's placement on

the prioritization list.

<u>Voluntary Action Center-</u> In addition to keeping track of data that illustrates current needs, VAC works closely with other local social service agencies providing housing services. This is most especially illustrated in the work of the Functional Zero Task Force [now known as Boone County Coalition to End Homelessness], a consortium of local agencies who provide housing services. Meeting twice monthly, this group works through a by-name list of individuals and families in need of housing. These meetings include discussions of the current housing situation, providing more information regarding available units and other data. Members of FZTF also refer to one another and informally inform one another of current housing circumstances. Conversations with local landlords provides additional information and perspectives.

<u>Turning Point-</u> Turning Point logs each client who comes for services at the door immediately upon arrival. In addition to our internal records, we also input data into HMIS and run monthly, semi-annual, and annual reports. Every client is homeless or near homeless, and a unit of service is determined to be a day of services.

Love Columbia- At Love Columbia, we receive a high volume of requests for assistance (110 per week). Because of this volume, we can easily determine gaps in local services. We are also part of various taskforces and networks where agencies compare requests for assistance and unmet needs.

<u>CMCA-</u> CMCA gathers our data during client intake into our programs. Program data is housed in our data system. This information, along with several other data collection sources, is used to complete a Community Needs Assessment. This assessment helps us determine the needs and shape our activities.

<u>Columbia Housing Authority-</u> The gaps and needs for housing were determined within this document by utilizing data provided by the City of Columbia Human Services Division, 2020-2024 Consolidated Plan, HUD Comprehensive Housing Affordability Strategy (CHAS) data, Functional Zero Task Force data and the Columbia Housing Authority's current waitlist.

<u>City of Columbia PHHS-</u> Division of Human Services tracks monthly and annually using CE, PITC, and HIC.

<u>True North</u>- How we determine needs, gaps, and housing inventory: True North uses Osnium, an HMIS-comparable database, to record service provision, referrals to other programs, denials of services, and shelter and transitional housing intakes and exits. We use case notes, requests for funding for individual clients, the time period from program enrollment to securing housing, children's program requests, etc. to determine resource gaps.

### **Public Participation**

In accordance with Section V.B of the Notice (page 13), PJs must provide for and encourage citizen participation in the development of the HOME-ARP allocation plan. Before submission of the plan, PJs must provide residents with reasonable notice and an opportunity to comment on the proposed HOME-ARP allocation plan of **no less than 15 calendar days**. The PJ must follow its adopted requirements for "reasonable notice and an opportunity to comment" for plan amendments in its current citizen participation plan. In addition, PJs must hold **at least one public hearing** during the development of the HOME-ARP allocation plan and prior to submission.

PJs are required to make the following information available to the public:

- The amount of HOME-ARP the PJ will receive, and
- The range of activities the PJ may undertake.

Throughout the HOME-ARP allocation plan public participation process, the PJ must follow its applicable fair housing and civil rights requirements and procedures for effective communication, accessibility, and reasonable accommodation for persons with disabilities and providing meaningful access to participation by limited English proficient (LEP) residents that are in its current citizen participation plan as required by 24 CFR 91.105 and 91.115.

### Template:

## Describe the public participation process, including information about and the dates of the public comment period and public hearing(s) held during the development of the plan:

- Date(s) of public notice: 2/1/2022
- Public comment period: start date 2/1/2022 end date 2/18/2022
- Date(s) of public hearing: 2/21/2022

### Describe the public participation process:

The Housing and Community Development Commission held a public hearing on November 3, 2021. Local agencies and citizens were invited to speak to the Commission about the unmet needs and gaps in the housing and service delivery systems in the City of Columbia. The Commission heard comments from: Love Columbia, The Columbia Housing Authority, RMF Community Bail Fund, Voluntary Action Center, and John Brown Gun Club. The City of Columbia City Council held a public hearing on February 21, 2022 to hear comments from citizens and local agencies on this HOME-ARP allocation plan.

### Describe efforts to broaden public participation:

On October 26, 2021 the Housing Programs Division hosted a Pre-Application Workshop open to the public and local agencies which provided information on HOME-ARP qualifying populations and eligible HOME-ARP projects.

The November 3, 2021 Housing and Community Development Commission meeting which contained the HOME-ARP public hearing was publically posted on the City Hall bulletin board as well as posted on the City of Columbia's website (www.como.gov).

The February 21, 2022 City of Columbia City Council meeting was publically posted on the City Hall bulletin board as well as posted on the City of Columbia's website. A notice of public hearing was published in a notice in the Columbia Missourian newspaper and a notice of comment period from February 1, 2022 through February 18, 2022 was published in the Columbia Missourian newspaper.

## Summarize the comments and recommendations received through the public participation process either in writing, or orally at a public hearing:

Comments were received from the Columbia Housing Authority; the president of the Ridgeway Neighborhood Association, who was supportive of the CHA McKinney Point project; a resident of Sexton Road and a representative of the Columbia Housing and Community Development Commission, both supportive of the CHA Kinney Point project while also expressing concern that there is a need for immediate shelter for the homeless.

### *Summarize any comments or recommendations not accepted and state the reasons why:* All comments received were accepted.

### Needs Assessment and Gaps Analysis

In accordance with Section V.C.1 of the Notice (page 14), a PJ must evaluate the size and demographic composition of <u>all four</u> of the qualifying populations within its boundaries and assess the unmet needs of each of those populations. If the PJ does not evaluate the needs of one of the qualifying populations, then the PJ has not completed their Needs Assessment and Gaps Analysis. In addition, a PJ must identify any gaps within its current shelter and housing inventory as well as the service delivery system. A PJ should use current data, including point in time count, housing inventory count, or other data available through CoCs, and consultations with service providers to quantify the individuals and families in the qualifying populations and their need for additional housing, shelter, or services.

### **Template:**

Homeless													
	Current Inventory			Homeless Population			Gap Analysis						
	Far	nily	Adult	s Only	Vets	Family	Adult	Vets V	Victims of DV	Family		Adults Only	
	# of Beds	# of Units	# of Beds	# of Units	# of Beds	HH (at least 1 child)	HH (w/o child)			# of Beds	# of Units	# of Beds	# of Units
Emergency Shelter	204	#	3	#	#								
Transitional Housing	50	#	#	#	36								
Permanent Supportive Housing	#	1,865 *	#	200*	25								
Other Permanent Housing	#	#	#	#	#								
Sheltered Homeless						#	191	#	196				
Unsheltered Homeless						#	46	#	#				
Current Gap										#	#	#	#

### **OPTIONAL Homeless Needs Inventory and Gap Analysis Table**

Suggested Data Sources: 1. Point in Time Count (PIT); 2. Continuum of Care Housing Inventory Count (HIC); 3. Consultation \*existing assisted, occupied housing units

### **OPTIONAL Housing Needs Inventory and Gap Analysis Table**

Non-Homeless							
	<b>Current Inventory</b>	Level of Need	Gap Analysis				
	# of Units	# of Households	# of Households				
Total Rental Units	23,555 (2015)						
Rental Units Affordable to HH at 30% AMI (At-Risk of Homelessness)	1,585 (2015)						
Rental Units Affordable to HH at 50% AMI (Other Populations)	7,550 (2015)						
0%-30% AMI Renter HH w/ 1 or more severe housing problems (At-Risk of Homelessness)		7,875					
30%-50% AMI Renter HH w/ 1 or more severe housing problems (Other Populations)		3,885					
Current Gaps			16,262 cost- burdened HHs (renter and owner)				

Data Sources: 1. American Community Survey (ACS); 2. Comprehensive Housing Affordability Strategy (CHAS)

### Describe the size and demographic composition of qualifying populations within the PJ's boundaries:

### Homeless as defined in 24 CFR 91.5

The 2019 point in time count for Boone County records that 268 persons were experiencing homelessness; 225 persons were classified as sheltered homeless and 43 as unsheltered homeless. Of the sheltered homeless total, 49 were children. The 2020 Point in Time count recorded 46 unsheltered homeless and 191 sheltered homeless persons in Boone County.

2020 demographics, unsheltered, Region 5\*, Balance of State Continuum of Care
Total unsheltered homeless: 66 people in 64 households
Age: 65 of 66 25 years or older; one 18-24 years of age; no children
Gender: 50 male, 15 female, none transgender/gender non-conforming, one unknown
Race: 41 white, 19 African-American, one multi-racial, five unknown
Ethnicity: 65 non-Hispanic, one Hispanic

\*note while Region 5 comprises 14 counties, the unsheltered homeless population of Boone County is 46, or 70 percent of the region total (source: 2020 Missouri Balance of State Report of Sheltered and Unsheltered Point-in-Time Count of Homelessness.). Columbia is the primary city and only metropolitan area in Boone County.

2020 demographics, sheltered, Region 5,\*\* Balance of State Continuum of Care Total sheltered homeless: 380 people in 310 households

Age:264 25 years or older, 20 18-24 years, 66 17 years and underGender:203 male, 175 female, 2 transgender/gender non-conforming

Race: 279 white, 81 African-American, 20 other race

Ethnicity: 367 non-Hispanic, 13 Hispanic

\*\*Boone County has 191 of the 380 people documented as sheltered homeless in the 14county Region 5.

2022 demographics, Boone County Coalition to End Homelessness (from CHA)
Total homeless:
177 current households, of which 100 are single person households. 268 persons.
White: 59%
Black, African American or African: 31%
American Indian, Alaska Native or Indigenous: 2%
Multiple Races: 7%
Asian or Asian American: 1%

These data indicate a higher percentage of minority population in Boone County compared to Region 5 as a whole.

#### At Risk of Homelessness as defined in 24 CFR 91.5

Persons "at-risk of homelessness," as defined in 42 USC 11360, have incomes below 30 percent of the area median income; they have insufficient resources (e.g. saving; credit; family financial support) to attain housing stability; *and* they have moved frequently for economic reasons, live in the home of another because of economic hardship, have been notified that their right to occupy current housing or living situation will be terminated (e.g., face eviction), lives in a hotel or motel, lives in severely overcrowded housing, are exiting an institution (e.g., prison, psychiatric hospital), *or* otherwise lives in housing that has characteristics associated with instability and increased risk of homelessness. (emphasis and parentheses added).

The 2015 CHAS estimated 9,875 households below 30 percent of area median income (approximately 22 percent of all households). Of this number 7,875 had one or more housing problems (substandard kitchen, substandard plumbing, overcrowding, or cost burden).

A sub-set of the at-risk population, reported by the Columbia Housing Authority, has the following demographic composition of its current waitlist (approximately 1,235 persons). CHA's survey of its current and future residents indicates that 87 percent meet the definition of at-risk of homeless or homeless. Applying the 87% yields a waitlist subtotal of approximately 1,074 people that qualify as at-risk or homeless.

Columbia Housing Authority waitlist demographics: Total number of people: 1,235 White: 33% (408) Black, African American or African: 62% (767) American Indian, Alaska Native: 0% Asian: 1% (12) Hawaiian/Pacific Islander: 0% Other 2% (24) Multiple Races: 2% (24)

Anecdotal evidence suggests that Columbia Public Schools (a larger jurisdiction than the city) has identified more than 150 homeless students, 61 of whom traveled to school from hotel rooms (reported by Love Columbia and CHA).

### Fleeing, or Attempting to Flee, Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking, as defined by HUD in the Notice

We relied on the consultation process for insights regarding this qualifying population. Precise numbers are unknown. True North estimates that of 800 persons they serve annually, 45 percent (or 360 persons) are homeless. Ninety percent of clients are low-income and 35 percent are at-risk of homelessness. A further 15 percent are experiencing housing instability or are at-risk of instability. These figures are inclusive of women, men, and children. It should be noted that the clients served by an agency are a fraction of the total number of persons fleeing or attempting to flee; perhaps 25 percent of the total population in this category seek agency services (conversation with the Executive Director). The Salvation Army reports, during a one-year period, sheltering 32 persons (out 324 total) fleeing domestic violence and a further 80 with a history of domestic violence.

Of the persons sheltered by True North in its temporary shelter in 2021 (196 total):

46 percent were Caucasian;35 percent African-American/black;13 percent multi-racial;three percent unspecified;one percent Native American;four percent Hispanic ethnicity.

Ninety percent of this sub-population was under 200 percent of the federal poverty line. The percentage Caucasian is higher (75 percent) and the percentage minority lower among all clients served (those seeking shelter and those not), an indication that there are disparate impacts by race among those in need of temporary shelter.

The 2020 Point in Time Count 2020 Point in Time data for Region 5 indicate that two of the 66 persons documented as unsheltered are victims/survivors of domestic violence. One hundred ten people (110) out of 380 sheltered homeless were reported as victims/survivors of domestic violence. Race and ethnicity data are not available for this qualifying population at the city or county level.

Other populations requiring services or housing assistance to prevent homelessness and other populations at greatest risk of housing instability, as defined by HUD in the Notice Services for Independent Living reports an unspecified but remarkable percentage of persons with disabilities that they serve as being at risk of housing instability. CMCA reported 35 requests for assistance due to crisis situations [family member death, catastrophic illness, loss of income, foreclosure, etc] during a school year.

In 2021, agencies provided rental assistance to approximately 60 households and 150 individuals many of whom are representative of the "other populations" qualifying population.

# Identify and consider the current resources available to assist qualifying populations, including congregate and non-congregate shelter units, supportive services, TBRA, and affordable and permanent supportive rental housing (Optional):

Currently, Room at the Inn provides seasonal overnight shelter and Turning Point provides day center operations for the unsheltered. There is no comprehensive shelter option. The Columbia

Housing Autority provides Housing Choice Vouchers for eligible households but there is a limited stock of rental housing available. Voluntary Action Center provides a broad range of basic needs services and housing support services to assist those that are homeless or at risk for homelessness. However, the lack of affordable housing limits the usefulness of rental assistance.

#### Describe the unmet housing and service needs of qualifying populations:

#### Homeless as defined in 24 CFR 91.5

Forty to fifty persons without even temporary shelter; inadequate hours for available shelters; scarcity of "low-barrier" shelters (shelters that allow substance abusers, couples, companion animals, etc)(CHA, VAC, Love Columbia, Point in Time surveys).

#### At Risk of Homelessness as defined in 24 CFR 91.5

Several agencies describe a large unmet need in decent, affordable housing for persons atrisk of homelessness. Twenty-two percent of the City of Columbia's population in 2019 lived below the Federal poverty line and the majority of lowest income households are severely cost-burdened (Voluntary Action Center).

### Fleeing, or Attempting to Flee, Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking, as defined by HUD in the Notice

An estimated 45% of this qualifying population are homeless. Housing is needed in the form of emergency shelters; transitional housing; and affordable rental housing. Victims of domestic violence/assault need protection, or their temporary housing solutions may again become insecure (True North).

Other populations requiring services or housing assistance to prevent homelessness and other populations at greatest risk of housing instability as defined by HUD in the Notice Housing for persons with disabilities that is barrier free; housing for ex-offenders and persons in the criminal justice system; housing for persons with substance abuse problems is a need.

### *Identify any gaps within the current shelter and housing inventory as well as the service delivery system:*

The shortage of affordable, safe, and maintained housing is the biggest gap in the shelter and housing inventory in the City. In 2019 the City estimated 18 percent of homeowner households and 55 percent of renter households were cost-burdened, a total of 15,000 households. Agencies must also deal with staffing shortages and limited budgets for services. Other factors include the high cost of rental application and security deposits, landlord reluctance to work with high risk populations, and other issues like back rent or poor credit.

Other gaps include a lack of a congregate shelter, lack of transitional housing, lack of income based units, and the high cost of building new affordable housing.

Under Section IV.4.2.ii.G of the HOME-ARP Notice, a PJ may provide additional characteristics associated with instability and increased risk of homelessness in their HOME-ARP allocation plan. These characteristics will further refine the definition of "other populations" that are "At Greatest Risk of Housing Instability," as established in the HOME-ARP Notice. If including these characteristics, identify them here:

Enter narrative response here.

#### Identify priority needs for qualifying populations:

Additional permanent affordable housing is priority need for homeless and at-risk for homelessness populations. Local agencies are prepared to combine resources to see additional affordable housing is created and maintained for the benefit of reducing homelessness and at-risk for homelessness. Emergency shelters, day centers, job training, meals, access to mental health, and case management are also high priority needs for qualifying populations.

### Explain how the PJ determined the level of need and gaps in the PJ's shelter and housing inventory and service delivery systems based on the data presented in the plan:

Local agencies utilize multiple sources of data to determine gaps and level of needs identified in this plan. The Functional Zero Task Force (FZTF, renamed in 2021 the Boone County Coalition to End Homelessness) is a local consortium of agencies who provide services. This task force works through lists of households needing housing services. Community Needs Assessments (e.g., 2021 Columbia/Boone County Community Health Assessment), 2020-2024 Consolidated Plan, the Comprehensive Housing Affordability Strategy and Point in Time Count all assist in obtaining and evaluating data.

#### **HOME-ARP** Activities

#### **Template**:

### Describe the method(s)that will be used for soliciting applications for funding and/or selecting developers, service providers, subrecipients and/or contractors:

On October 26, 2021 the Housing Programs Division hosted a Pre-Application workshop for local agencies to learn about qualifying populations and HOME-ARP eligible projects. On November 8, 2021 a request for proposals was released seeking eligible HOME-ARP applications. A notice seeking HOME-ARP applications was published in the Columbia Missourian newspaper. In addition, notice was published on the City of Columbia's website seeking HOME-ARP applications.

#### Describe whether the PJ will administer eligible activities directly:

The City of Columbia's Housing Programs Division will administer all HOME-ARP eligible activities.
If any portion of the PJ's HOME-ARP administrative funds are provided to a subrecipient or contractor prior to HUD's acceptance of the HOME-ARP allocation plan because the subrecipient or contractor is responsible for the administration of the PJ's entire HOME-ARP grant, identify the subrecipient or contractor and describe its role and responsibilities in administering all of the PJ's HOME-ARP program:

No HOME-ARP administrative funds were provided prior to HUD's acceptance of the HOME-ARP allocation plan.

In accordance with Section V.C.2. of the Notice (page 4), PJs must indicate the amount of HOME-ARP funding that is planned for each eligible HOME-ARP activity type and demonstrate that any planned funding for nonprofit organization operating assistance, nonprofit capacity building, and administrative costs is within HOME-ARP limits.

### Template:

	Funding Amount	Percent of the Grant	Statutory Limit
Supportive Services	\$ 0		
Acquisition and Development of Non- Congregate Shelters	\$ 0		
Tenant Based Rental Assistance (TBRA)	\$ 0		
Development of Affordable Rental Housing	\$ 2,000,000		
Non-Profit Operating	\$ 0	# %	5%
Non-Profit Capacity Building	\$ 0	# %	5%
Administration and Planning	\$ 161,654	7.5 %	15%
Total HOME ARP Allocation	\$ 2,161,654		

#### **Use of HOME-ARP Funding**

### Describe how the PJ will distribute HOME-ARP funds in accordance with its priority needs identified in its needs assessment and gap analysis:

The city needs assessment and gaps analysis indicates a persistent need for affordable rental housing for the qualifying populations. The Columbia Housing Authority will build 24 new rental housing units that will create decent, affordable housing for generations. The project will be a step in reduction of CHA's 974-person waitlist. All qualifying populations may be served by this HOME-ARP investment.

## Describe how the characteristics of the shelter and housing inventory, service delivery system, and the needs identified in the gap analysis provided a rationale for the plan to fund eligible activities:

Throughout the consultation process and public hearings, a consistent theme emerged, the lack of permanent affordable housing in the community leads to homelessness and increases the risk for homelessness. Local agencies identified the lack of affordable housing multiple times throughout their consultation responses. The lack of permanent affordable housing directly

impacts their ability to provide services to the qualifying populations. Stable, safe, and affordable housing is the first step for families and individuals to move towards self-sufficiency. Local agencies recognize that combining efforts in their mission and resources can result in real change for at risk populations.

### **HOME-ARP Production Housing Goals**

### <u>Template</u>

*Estimate the number of affordable rental housing units for qualifying populations that the PJ will produce or support with its HOME-ARP allocation:* 24 affordable rental units.

### Describe the specific affordable rental housing production goal that the PJ hopes to achieve and describe how the production goal will address the PJ's priority needs:

The Columbia Housing Authority proposes to build a 24-unit permanent affordable housing development known as Kinney Point. The development will serve HOME-ARP qualifying populations. The development of permanent affordable housing addresses the top priority need identified through the HOME-ARP consultation process and will expand the supply of decent, affordable shelter. Over the life of the project, we estimate that the investment of HOME-ARP funds will provide a benefit to an estimated 357 unique persons. This estimate is based an assumed average length of tenure of four years, and average household size of 2.38, and the initial investment having a useful life of 25 years.

### Preferences

A preference provides a priority for the selection of applicants who fall into a specific QP or category (e.g., elderly or persons with disabilities) within a QP (i.e., subpopulation) to receive assistance. A *preference* permits an eligible applicant that qualifies for a PJ-adopted preference to be selected for HOME-ARP assistance before another eligible applicant that does not qualify for a preference. A *method of prioritization* is the process by which a PJ determines how two or more eligible applicants qualifying for the same or different preferences are selected for HOME-ARP assistance. For example, in a project with a preference for chronically homeless, all eligible QP applicants that qualify for the preference of chronically homeless are selected for occupancy based on length of time they have been homeless before eligible QP applicants who do not qualify for the preference of chronically homeless.

Please note that HUD has also described a method of prioritization in other HUD guidance. Section I.C.4 of Notice CPD-17-01 describes Prioritization in CoC CE as follows:

"Prioritization. In the context of the coordinated entry process, HUD uses the term "Prioritization" to refer to the coordinated entry-specific process by which all persons in need of assistance who use coordinated entry are ranked in order of priority. The coordinated entry prioritization policies are established by the CoC with input from all community stakeholders and must ensure that ESG projects are able to serve clients in accordance with written standards that are established under 24 CFR 576.400(e). In addition, the coordinated entry process must, to the maximum extent feasible, ensure that people with more severe service needs and levels of vulnerability are prioritized for housing and homeless assistance before those with less severe service needs and lower levels of vulnerability. Regardless of how prioritization decisions are implemented, the prioritization process must follow the requirements in Section II.B.3. and Section I.D. of this Notice."

If a PJ is using a CE that has a method of prioritization described in CPD-17-01, then a PJ has preferences and a method of prioritizing those preferences. These must be described in the HOME-ARP allocation plan in order to comply with the requirements of Section IV.C.2 (page 10) of the HOME-ARP Notice.

In accordance with Section V.C.4 of the Notice (page 15), the HOME-ARP allocation plan must identify whether the PJ intends to give a preference to one or more qualifying populations or a subpopulation within one or more qualifying populations for any eligible activity or project.

- Preferences cannot violate any applicable fair housing, civil rights, and nondiscrimination requirements, including but not limited to those requirements listed in 24 CFR 5.105(a).
- The PJ must comply with all applicable nondiscrimination and equal opportunity laws and requirements listed in 24 CFR 5.105(a) and any other applicable fair housing and civil rights laws and requirements when establishing preferences or methods of prioritization.

While PJs are not required to describe specific projects in its HOME-ARP allocation plan to which the preferences will apply, the PJ must describe the planned use of any preferences in its HOME-ARP allocation plan. This requirement also applies if the PJ intends to commit HOME-ARP funds to projects that will utilize preferences or limitations to comply with restrictive eligibility requirements of another project funding source. If a PJ fails to describe preferences or limitations in its plan, it cannot commit HOME-ARP funds to a project that will implement a preference or limitation until the PJ amends its HOME-ARP allocation plan. For HOME-ARP rental housing projects, Section VI.B.20.a.iii of the HOME-ARP Notice (page 36) states that owners may only limit eligibility or give a preference to a particular qualifying population or segment of the qualifying population <u>if the limitation or preference is described in the PJ's HOME-ARP allocation plan</u>. Adding a preference or limitation not previously described in the plan requires a substantial amendment and a public comment period in accordance with Section V.C.6 of the Notice (page 16).

### <u>Template:</u>

Identify whether the PJ intends to give preference to one or more qualifying populations or a subpopulation within one or more qualifying populations for any eligible activity or project:

The City of Columbia (PJ) does not intend to give specific preferences to any individuals or families among the qualifying populations or subpopulations. The Columbia Housing Authority (subrecipient) will place tenants in the Kinney Point rental housing in chronological order to the greatest extent possible.

If a preference was identified, explain how the use of a preference or method of prioritization will address the unmet need or gap in benefits and services received by individuals and families in the qualifying population or subpopulation of qualifying population, consistent with the PJ's needs assessment and gap analysis:

A preference has not been identified.

### **Referral Methods**

PJs are not required to describe referral methods in the plan. However, if a PJ intends to use a coordinated entry (CE) process for referrals to a HOME-ARP project or activity, the PJ must ensure compliance with Section IV.C.2 of the Notice (page10).

A PJ may use only the CE for direct referrals to HOME-ARP projects and activities (as opposed to CE and other referral agencies or a waitlist) if the CE expands to accept all HOME-ARP qualifying populations and implements the preferences and prioritization <u>established by the PJ in its HOME-ARP allocation plan</u>. A direct referral is where the CE provides the eligible applicant directly to the PJ, subrecipient, or owner to receive HOME-ARP TBRA, supportive services, admittance to a HOME-ARP rental unit, or occupancy of a NCS unit. In comparison, an indirect referral is where a CE (or other referral source) refers an eligible applicant for placement to a project or activity waitlist. Eligible applicants are then selected for a HOME-ARP project or activity from the waitlist.

The PJ must require a project or activity to use CE along with other referral methods (as provided in Section IV.C.2.ii) or to use only a project/activity waiting list (as provided in Section IV.C.2.iii) if:

- 1. the CE does not have a sufficient number of qualifying individuals and families to refer to the PJ for the project or activity;
- 2. the CE does not include all HOME-ARP qualifying populations; or,
- 3. the CE fails to provide access and implement uniform referral processes in situations where a project's geographic area(s) is broader than the geographic area(s) covered by the CE

If a PJ uses a CE that prioritizes one or more qualifying populations or segments of qualifying populations (e.g., prioritizing assistance or units for chronically homeless individuals first, then prioritizing homeless youth second, followed by any other individuals qualifying as homeless, etc.) then this constitutes the use of preferences and a method of prioritization. To implement a CE with these preferences and priorities, the PJ **must** include the preferences and method of prioritization that the CE will use in the preferences section of their HOME-ARP allocation plan. Use of a CE with embedded preferences or methods of prioritization that are not contained in the PJ's HOME-ARP allocation does not comply with Section IV.C.2 of the Notice (page10).

### Template:

Identify the referral methods that the PJ intends to use for its HOME-ARP projects and activities. PJ's may use multiple referral methods in its HOME-ARP program. (Optional): N/A

If the PJ intends to use the coordinated entry (CE) process established by the CoC, describe whether all qualifying populations eligible for a project or activity will be included in the CE process, or the method by which all qualifying populations eligible for the project or activity will be covered. (Optional): N/A

*If the PJ intends to use the CE process established by the CoC, describe the method of prioritization to be used by the CE. (Optional):* N/A

*If the PJ intends to use both a CE process established by the CoC and another referral method for a project or activity, describe any method of prioritization between the two referral methods, if any. (Optional):* N/A

### Limitations in a HOME-ARP rental housing or NCS project

Limiting eligibility for a HOME-ARP rental housing or NCS project is only permitted under certain circumstances.

- PJs must follow all applicable fair housing, civil rights, and nondiscrimination requirements, including but not limited to those requirements listed in 24 CFR 5.105(a). This includes, but is not limited to, the Fair Housing Act, Title VI of the Civil Rights Act, section 504 of Rehabilitation Act, HUD's Equal Access Rule, and the Americans with Disabilities Act, as applicable.
- A PJ may not exclude otherwise eligible qualifying populations from its overall HOME-ARP program.
- Within the qualifying populations, participation in a project or activity may be limited to persons with a specific disability only, if necessary, to provide effective housing, aid, benefit, or services that would be as effective as those provided to others in accordance with 24 CFR 8.4(b)(1)(iv). A PJ must describe why such a limitation for a project or activity is necessary in its HOME-ARP allocation plan (based on the needs and gap identified by the PJ in its plan) to meet some greater need and to provide a specific benefit that cannot be provided through the provision of a preference.
- For HOME-ARP rental housing, section VI.B.20.a.iii of the Notice (page 36) states that owners may only limit eligibility to a particular qualifying population or segment of the qualifying population <u>if the limitation is described in the PJ's HOME-ARP allocation plan</u>.

• PJs may limit admission to HOME-ARP rental housing or NCS to households who need the specialized supportive services that are provided in such housing or NCS. However, no otherwise eligible individuals with disabilities or families including an individual with a disability who may benefit from the services provided may be excluded on the grounds that they do not have a particular disability.

### <u>Template</u>

# Describe whether the PJ intends to limit eligibility for a HOME-ARP rental housing or NCS project to a particular qualifying population or specific subpopulation of a qualifying population identified in section IV.A of the Notice:

The city (PJ) and Columbia Housing Authority (subrecipient) will not limit eligibility for the HOME-ARP assisted rental housing to a particular qualifying population or a specific subpopulation.

If a PJ intends to implement a limitation, explain why the use of a limitation is necessary to address the unmet need or gap in benefits and services received by individuals and families in the qualifying population or subpopulation of qualifying population, consistent with the PJ's needs assessment and gap analysis: N/A

If a limitation was identified, describe how the PJ will address the unmet needs or gaps in benefits and services of the other qualifying populations that are not included in the limitation through the use of HOME-ARP funds (i.e., through another of the PJ's HOME-ARP projects or activities):

### N/A

### **HOME-ARP** Refinancing Guidelines

If the PJ intends to use HOME-ARP funds to refinance existing debt secured by multifamily rental housing that is being rehabilitated with HOME-ARP funds, the PJ must state its HOME-ARP refinancing guidelines in accordance with 24 CFR 92.206(b). The guidelines must describe the conditions under with the PJ will refinance existing debt for a HOME-ARP rental project, including:

- Establish a minimum level of rehabilitation per unit or a required ratio between rehabilitation and refinancing to demonstrate that rehabilitation of HOME-ARP rental housing is the primary eligible activity The City of Columbia will not refinance existing debt with HOME-ARP funds
- Require a review of management practices to demonstrate that disinvestment in the property has not occurred; that the long-term needs of the project can be met; and that

the feasibility of serving qualified populations for the minimum compliance period can be demonstrated. N/A

- State whether the new investment is being made to maintain current affordable units, create additional affordable units, or both. N/A
- Specify the required compliance period, whether it is the minimum 15 years or longer.  $\rm N/A$
- State that HOME-ARP funds cannot be used to refinance multifamily loans made or insured by any federal program, including CDBG. N/A
- Other requirements in the PJ's guidelines, if applicable: N/A



June 10, 2022

Nadab O. Bynum, Acting Director **Community Planning and Development** St. Louis HUD Field Office Robert A. Young Federal Building 1222 Spruce Street – Room 3.203 St. Louis, Missouri 63103-2836

#### RE: Substantial Amendment to FY2021 Annual Action Plan (HOME-ARP Allocation Plan)

Dear Mr. Bynum:

At your direction, we are resubmitting on behalf of the City of Columbia our FY2021 Annual Action Plan substantial amendment exhibit known as the HOME-ARP Allocation Plan. The plan has been redrafted to complete inaccuracies and incomplete items identified in your letter of April 26, 2022. Please note that the template we use in this revised plan, which is the latest available at HUD Exchange, is substantially different from the template used for our February, 2022 plan.

To respond to the specific comments:

Consultation.

573.874.7474 Service Counter

- > The correct number of Continuum of Care (CoC) agencies is ten. Current members of the Balance of State Continuum of Care are annotated in the consultation table. Eleven of the agencies consulted provided detailed responses to the consultation questions.
- > We now identify only the Columbia Housing Authority as a fair housing organization. CHA provides, among other services, assistance to the public understanding the U.S. Fair Housing Amendments Act of 1988 and the Violence Against Women and Justice Department Reauthorization Act of 2005; it informs the public of prohibited actions; protections under the law; guidance and assistance on filing housing discrimination complaints; and education to landlords on screening guidelines. Note the City of Columbia itself performs the fair housing function of hearing housing discrimination complaints (unless the city is a party) through its Human Rights Commission.

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- Narrative description of the demographic composition and needs of all four qualifying populations has now been provided.
- The domestic violence population and unmet needs is now described. We have added a consultation narrative from True North, a comprehensive domestic and sexual violence victim service program that addressed this weakness in our plan.
- The inconsistency between the stated need for affordable rental housing for two of four qualifying populations and our statement of no preference has been clarified. Our plan now expresses that affordable rental housing is a priority need for all qualifying populations.
- "multiple sources of data" is no longer a citation.
- "Community Needs Assessments" is a general term; a specific example, the 2021 Columbia-Boone Community Health Needs Assessment, is now included. The health needs assessment compiles data on incomes, housing conditions, homelessness, among other measures of community health.
- Consolidated Plan, CHAS, and Point-in-Time data are in the revised plan, with attribution.
- Summaries have been added to explain the city's determination of needs, gaps in assistance, or priority needs.

Housing production goals.

The plan language has been revised to clarify that the city has no preference or limitation among the four qualifying populations. The funded project may serve any of the four qualifying populations.

### Preferences

- The preferences section has been revised to restate that the city has no preferences and it affirms that the funded project will admit tenants representing any qualifying population in chronological order to the greatest extent practicable.
- > Eligibility is now understood to mean qualifying populations only.
- The statement that the Columbia Housing Authority Kinney Point project will provide affordable rental housing to homeless and at-risk for homeless individuals has been revised. As previously written, the statement appeared to express a preference for two out of four of the HOME-ARP qualifying populations. That is not the case.

These revisions should be responsive to your concerns. Please let me know if I may be of further assistance.

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Sincerely,

-DocuSigned by:

Timothy L Teddy —184BC4554D0241B...

Timothy Teddy Community Development Director

Britta K. Smith, CPD c:

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### HOME INVESTMENT PARTNERSHIP PROGRAM

**AMERICAN RESCUE PLAN** 

### (HOME-ARP)

### **ALLOCATION PLAN**

FEBRUARY 2022 REVISED JUNE 2022

### **HOME-ARP** Allocation Plan Template with Guidance

**Instructions:** All guidance in this template, including questions and tables, reflect requirements for the HOME-ARP allocation plan, as described in Notice CPD-21-10: *Requirements of the Use of Funds in the HOME-American Rescue Plan Program*, unless noted as optional. As the requirements highlighted in this template are not exhaustive, please refer to the Notice for a full description of the allocation plan requirements as well as instructions for submitting the plan, the SF-424, SF-424B, SF-424D, and the certifications.

References to "the ARP" mean the HOME-ARP statute at section 3205 of the American Rescue Plan Act of 2021 (P.L. 117-2).

### Consultation

In accordance with Section V.A of the Notice (page 13), <u>before developing its HOME-ARP</u> <u>allocation plan</u>, at a minimum, a PJ must consult with:

- CoC(s) serving the jurisdiction's geographic area,
- homeless service providers,
- domestic violence service providers,
- veterans' groups,
- public housing agencies (PHAs),
- public agencies that address the needs of the qualifying populations, and
- public or private organizations that address fair housing, civil rights, and the needs of persons with disabilities.

State PJs are not required to consult with every PHA or CoC within the state's boundaries; however, local PJs must consult with all PHAs (including statewide or regional PHAs) and CoCs serving the jurisdiction.

### <u>Template:</u>

### Describe the consultation process including methods used and dates of consultation:

On October 11, 2021 the City of Columbia's Housing Programs Department sent a request to thirty-six (36) local agencies and organizations whose clientele include HOME-ARP qualifying populations. The agencies were asked to provide specific information regarding unmet needs and gaps in housing or service delivery systems. The agencies were also invited to a HOME-ARP Pre-Application Workshop which was held on October 26, 2021. The Pre-Application Workshop included information regarding HOME-ARP Qualifying Populations and eligible HOME-ARP activities. Eleven (11) agencies provided narrative responses to the HOME-ARP consultation request, as reported in the "organizations consulted" table below. The information provided by the agencies was compiled and provided to the Housing and Community

Development Commission ahead of their November 3, 2021 public hearing on HOME-ARP (*with the exception of the narrative response from True North, which was gathered after submission of the initial Allocation Plan*). The agency feedback centered on unmet needs and gaps in housing that exist in our community. Other agencies acknowledged receipt of the consultation notice and the associated questions but did not provide responses.

### List the organizations consulted: (CoC denotes member, Continuum of Care)

Agency/Org Consulted	Type of Agency/Org	Method of Consultation	Feedback			
The Salvation Army	Charitable organization	e-mail correspondence	Narrative response			
Voluntary Action Center	Resource provider for basic and emergency needs (CoC)	e-mail correspondence	Narrative response; public hearing comments			
Turning Point	Day center for homeless	e-mail correspondence	Narrative response			
Services for Independent Living	Non-profit center for independent living	e-mail correspondence	Narrative response			
Great Circle	Behavior service provider	e-mail correspondence	Narrative response			
Love Columbia	Community resource provider (CoC)	e-mail correspondence	Narrative response; public hearing comments			
Central Missouri Community Action	Community action agency (CoC)	e-mail correspondence	Narrative response			
Columbia Housing Authority	Public housing authority & fair housing services provider	e-mail correspondence	Narrative response; public hearing comments			
Catholic Charities- Social Services Outreach	Charitable organization	e-mail correspondence	Narrative response			
True North	Domestic violence emergency shelter (CoC)	e-mail correspondence	Narrative response			
City of Columbia Public Health and Human Services	City-county health department (CoC)	e-mail correspondence	Narrative response			
Job Point	Employment and community development agency	e-mail correspondence	No comments			
Woodhaven	Services for persons with disabilities	e-mail correspondence	No comments			

<b>Rainbow House</b>	Children's	e-mail	No comments
Kallibow House	emergency shelter	correspondence	ivo comments
Show-Me-Central	Affordable housing	e-mail	Inquired; no comments
Habitat for	developer	correspondence	inquired, no comments
Humanity	developer	correspondence	
The Food Bank of	Food bank	e-mail	Inquirad: no comments
Northeast and	rood ballk		Inquired; no comments
		correspondence	
Central Missouri	D (1 ) (	'1	
<b>Rock the Community</b>	Rental assistance	e-mail	No comments
	provider	correspondence	
Powerhouse	Community	e-mail	No comments
Community	development	correspondence	
Development	organization		
First Chance for	Early child	e-mail	No comments
Children	development	correspondence	
Columbia	Land stewardship &	e-mail	No comments
Community Land	affordable housing	correspondence	
Trust	organization		
Shalom Christian	Daycare provider	e-mail	No comments
Academy		correspondence	
Freedom House	Housing for persons	e-mail	No comments
	with disabilities	correspondence	
<b>Columbia Center for</b>	Healthy & local	e-mail	No comments
Urban Agriculture	food producer	correspondence	
Grade A Plus	Educational support	e-mail	No comments
	provider	correspondence	
Kidz Ink	Daycare provider	e-mail	No comments
		correspondence	
<b>Columbia Interfaith</b>	Homeless services	e-mail	No comments
Network/Room at the	provider (CoC)	correspondence	
Inn		1	
<b>Compass Health</b>	Behavioral health	e-mail	No comments
Network	services provider	correspondence	
Phoenix Programs	Substance abuse	e-mail	No comments
8	treatment provider	correspondence	
	(CoC)	1	
<b>Boone County Social</b>	Government social	e-mail	No comments
Services	services provider	correspondence	
Welcome Home	Affordable housing	e-mail	No comments
	for veterans	correspondence	
	community (CoC)		
St. Francis	Community service	e-mail	No comments
Community	provider	correspondence	
New Horizons	Mental health	e-mail	No comments
	services provider	correspondence	
	(CoC)		

Boone County	Developmental	e-mail	No comments
Family Resources	disabilities services provider	correspondence	
Family Access	Social, behavioral,	e-mail	No comments
Center of Excellence	emotional health	correspondence	
	services		
Flourish	Under-resourced	e-mail	No comments
	youth services	correspondence	
	(CoC)		
Heart of Missouri	Charitable	e-mail	No comments
United Way	organization	correspondence	

### Summarize feedback received and results of upfront consultation with these entities: Summary of Responses to HOME-ARP Consultation Questions

Agencies providing responses and other comments:

Salvation Army, Voluntary Action Center, Turning Point, Services for Independent Living, Great Circle, Love Columbia, Central Missouri Community Action, Columbia Housing Authority, City of Columbia Public Health and Human Services, Catholic Charities, and True North.

### 1. Please describe the size and demographic composition of the qualifying populations you serve.

<u>Salvation Army-</u> The shelter served 324 unduplicated people between 10/1/20 to 10/1/2021 including 72 veterans, 27 chronically homeless, 80 with a history of domestic violence and 32 fleeing domestic violence. All 324 with income under \$2000 per month. Social Services served 1304 from 10/1/20-10/1/21 providing over \$40,000 in rental and utility assistance.

<u>Voluntary Action Center-</u> VAC provides services to residents of Boone County whose income is at or below 200% of Federal Poverty Guidelines. Additional guidelines may be applicable, such as with the ESG which serves residents below 30% of Average Median Income, ESG-Covid and MHTF both of which serve residents below 50% of Average Median Income. In 2020 VAC provided housing support to 267 households. 76% of those identified as black, 22% white and 2% multiple races. In addition, VAC provides basic needs services including, but not limited to, an emergency food pantry, hygiene packs, feminine hygiene packs, diapers, formula, document assistance, medical copays, dental copays and vision assistance. Many housing clients take advantage of these wraparound services while engaged with the agency.

<u>Turning Point-</u> Last year, Turning Point served 1,155 unduplicated individuals and provided a total of 18,911 units of service. For the first six months of 2021, Turning Point has served 761 unduplicated individuals and provided 8,816 units of service. Of these, 55% are White, 38% are Black or African-American, and 6% are another minority. Ethnically, 3% are Hispanic; 97% are non-Hispanic. By gender, 31% are female, and 69% are male.

<u>Services for Independent Living-</u> Our organization serves people with disabilities, low-income seniors, and veterans. The consumers we serve mostly live on a fixed income: social security,

social security disability, or pension. With limited affordable housing in Columbia, many of our consumers face a risk of homelessness with few options and long waitlists. Most of our consumers also lack the family or social support needed when facing financial barriers. When needing to move, our consumers have few options readily available for them. We serve cross-disabilities and cross-lifespan, serving people 13 and up. SIL serves around 1000 consumers a year, over 30% of those consumers are minorities.

<u>Great Circle-</u> In 2020, Great Circle had 188 children residing in residential care on the Columbia campus. Their ages are 0-2 (4%), 3-5 (4%), 6-9 (7%), 10-14 (22%) and 15-19 (28%). It is these older children that are at the greatest risk of homelessness as they age out of the foster care system. The gender of the clients Great Circle serves are 44% male and 56% female with no client identifying as transgender or non-binary. The race of the youth served is representative of the central Missouri region, with 13% identifying as African American, 48% identifying as Caucasian, 1% Hispanic, 6% Multi-Racial and 32% unidentified.

Love Columbia- Since January of 2020 60% of our clients resided in households that are under 100% of the Federal Poverty Level. Thirty percent of our clients are under 50% of the Federal Poverty Level. Calculating AMI for our clients, 69% are below 30% AMI and 22% are between 31 and 50% AMI. *For Jan through Oct 2021:* 

- 54% of all requests have been related to housing
- Of those 54%, 14% were for hotel assistance, 43% were for rent or deposit and 18% were for utilities. 23% were seeking housing coaching.
- 234 clients received assistance applying for SAFHR funds.
- 565 Individuals have received a total of 1344 housing coaching sessions. The average number of coaching sessions per client is 2.38. 37 clients secured transitional housing, 145 people secured housing, 92 of those who secured housing were previously homeless and 53 relocated to new housing. 65 clients maintained housing.
- To demonstrate the interest in housing information, Love Columbia's website had the following views for the month of October 2021: 885 views of our housing openings list, 342 views of our housing help page and 249 views of our information library housing resources. This is in addition to sending our low cost (under \$1,000/month) housing openings list out to approximately 100 services providers.

Since 2020 Love Columbia has provided \$236,927.77 for mortgage, rent and deposits and \$110,826 worth of hotel assistance. The average amount requested per person through SAFHR is \$3200 in rental assistance.

<u>CMCA-</u> We serve families in 8 counties in Central Missouri but in Boone County only, approximately 13.63% of the households we serve have an income at or below 30% AMI. Based on 2019 ACS 5-year estimates, roughly 8630 households are at 30% or below AMI with 83.2% are renters and 16.8% are homeowners.

<u>Columbia Housing Authority-</u> The Columbia Housing Authority (CHA) currently serves 1,805 households that house 3,920 total persons. Of the 3,920 persons served, 61.6% are minority

populations. 81% of CHA's participants served make less than 30% the area median income, or less than \$18,000 per year for household of 2. The average gross annual income of all CHA residents served is \$13,875.68. CHA is our community's largest affordable housing provider serving Columbia's most vulnerable and low-income participants. CHA has experienced an increase in demand and an increase in referrals from local service providers. Currently, CHA has approximately 900 households on its waitlist for its housing programs. 90% of these households meet the McKinney-Vento definition of homeless as defined within the American Recovery Plan Act (ARPA), which means these households are living in hotels, shelters, transitional housing, doubled up with friends/family, or some other non-permanent and undesirable housing arrangement.

<u>Catholic Charities-</u> Catholic Charities of Central and Northern Missouri services a total of 38 counties in central and northern Missouri. Catholic Charities provides services that include immigration services, refugee services, housing counseling, disaster case management, Hispanic resource coordination, and health and nutrition services.

<u>True North</u>- True North's clientele are typically low income (an average of 90%) with more than 85% falling below 200% of the federal poverty line. Approximately 45% of all True North clientele are homeless (residing in the emergency shelter or actively fleeing domestic or sexual violence). At least 35% of clientele are at-risk of homelessness. Approximately 15% are experiencing some form of housing instability or are at-risk of housing instability. Only 5% of True North clients have no housing issues.

### 2. Please describe the unmet housing and services needs of the qualifying populations you serve in regards to:

#### a) Sheltered and unsheltered homeless populations

<u>Salvation Army</u>- Limited affordable housing, limited landlords willing to work with at risk populations, limited public transportation

<u>Voluntary Action Center-</u> Currently, Boone County does not offer a comprehensive shelter for the sheltered or unsheltered homeless population. VAC is currently working with Faith Voices, Turning Point, Loaves and Fishes and Room at the Inn to develop plans and secure funding for a facility that would provide a day center, overnight shelter, meals, showers, mail service, computer lab, medical clinic, case management, employment assistance and document assistance to the sheltered and unsheltered homeless population. This facility would be open 365 days per year and be fully staffed.

<u>Turning Point-</u> Turning Point is a day center providing basic needs for individuals experiencing homelessness. Our primary services include access to showers, laundry, phones, computers, coffee, hygiene products, resource referrals, a mailing address, and personal storage lockers. We also partner with other community agencies for additional services, such as the Wardrobe for clothing vouchers; the VA for veteran services; and Compass Health Network for medical, dental, and mental health services. Turning Point provides essential services for daily survival,

operating with the mission to provide hope and restore dignity to those experiencing homelessness.

<u>Services for Independent Living-</u> While there are resources in Columbia for those at risk of homelessness, they are limited. Columbia Housing Authority has long waitlists, or the homes are not accessible. Some financial assistance exists, but it is one-time help and not monthly. And people that would like to move do not have the family assistance to physically move their belongings or cannot afford movers. For sheltered and unsheltered populations, we often hear complaints of limited space in shelters and all shelters closing at the same time. Mental health has a significant impact on homeless populations and with limited resources to assist in this area, people are unlikely to have access to stable shelter or support. Untreated mental illness, due to lack of resources or lack of insurance, can cause people with housing to neglect bills and rent to ultimately lose their housing.

In Missouri, Medicaid will pay for caregiver services, both In Home Services and Consumer Directed Services are programs that we have, but the state continues to cut back the budget on these programs. This leaves people with disabilities at risk of losing a caregiver, being forced to move into a care facility and losing their independence. Family members can work for this person needing care, but the pay is minimal. Having to work for their family members limits the time they can spend in a different job to make more money.

Love Columbia- Columbia lacks sufficient shelter and transitional housing capacity. Love Columbia started addressing the need for shelter/transitional housing for families with children in 2015, through our Extra Mile Homes program that has provided an average of six months housing for 40 families to date. In 2020, we started providing temporary hotel stays for families with children and people with fragile health who were experiencing homelessness. We are not able to respond to people with other situations and have a waiting list for our transitional homes program. Our local shelters provided very limited assistance during the early months of the pandemic and, since then, even though they have accepted more people, many do not want to enter a congregate setting. Most have complex situations and need much support to take steps to move forward.

<u>CMCA-</u> In the CMCA Service area, 430 homeless persons with 51 total being unsheltered. In Boone County only, point in time counts show 268 homeless persons, with 43 of those being unsheltered. 26 Head Start and BRIDGE families were homeless at the time of application.

<u>City of Columbia PHHS-</u> health and mental services, detox services, expanded drop in center services, affordable housing, permanent supportive housing, transitional shelter, emergency shelter.

<u>Catholic Charities-</u> Unsheltered homeless populations need additional shelters. Shelters not just in Columbia, but surrounding counties are at capacity. Due to COVID shelters have reduced their capacity, causing more individuals to be unsheltered. Sheltered homeless populations need, education, training, and programs to increase credit, and housing for individuals who might be

convicted felons. Education on budgeting and housing expenses is also a need.

<u>True North</u>- There are many barriers to successfully obtaining housing. First, is the financial barrier (the ability to pay rent and deposits necessary to obtain and sustain a home). This need is initially being met through HUD-funded programs such as the Emergency Solutions Grant Rapid Re-Housing program, through local support (True North works with the Professional Leaders' Auxiliary (an auxiliary of the Assistance League of Mid-Missouri®) and their Women in Transition program to provide rent, deposit and utility assistance to clientele. Other barriers, however, are not as easily overcome. Finding affordable housing in an area that is relatively safe for our clients proves a challenge even without considering that many of our clientele have rental histories that make finding landlords willing to rent to them a challenge.

### b) Those currently housed populations at risk of homelessness

Salvation Army- Limited public transportation

Voluntary Action Center- Homelessness and the risk of homelessness remain significant in the City of Columbia. Missouri Balance of State's 1/29/2020 PIT report showed Region 5 with the highest rate of homelessness in the BoS with 446 people, 380 sheltered/66 unsheltered. Boone County had the highest rate of homelessness in the BoS by far, with 380 sheltered and 66 unsheltered. That total number for 2019 was 268. Missouri Balance of State's 2019 Homelessness Study shows a 32% increase in chronic homelessness from 2014 to 2018 in the BoS. HUD's 2013-2017 CHAS Data Query Tool indicates 14,770 of 31,155 renting Boone County households had housing cost burdens greater than 30% of income; 8,330 households had cost burdens greater than 50%.(4) These levels of cost burden make housing stability more tenuous, especially as our agency observes limited affordable housing stock in our community and, recently, increasing rental rates. Housing insecurity is a major contributor to community poverty. Boone County had 19.6% of its population identified as living at or below the Federal poverty level in 2019, and the City of Columbia had 22.4% of its population at or below that level the same year. Each of these is significantly higher than national and state averages. Lack of affordable housing continues to be a significant need in the housing continuum. For a shelter to operate at maximum effectiveness, those using the shelter must have more affordable housing options than currently exist in Columbia/Boone County.

<u>Turning Point-</u> Turning Point also helps individuals who are near homelessness with the same basic needs services as those offered to individuals experiencing homelessness. Additionally, we assist the newly housed get household supplies, such as large bottles of body wash, hair products, tubes of toothpaste, pillows, bedding, detergent, and furniture.

<u>Great Circle-</u> Our residential foster care houses children who are at risk of homelessness. Service needs include trauma requiring trauma informed care, capital improvements to our campus of care and residential cottages, and vehicles to enable case managers and care coordinators to ensure children receive regular supervised visits with their biological parents and siblings. <u>Love Columbia-</u> We have rental assistance through city reserves through June and can refer to SAFHR to prevent evictions. We collaborate with VAC, Rock the Community and local churches who also provide rent assistance.

Many of these families could benefit from ongoing case management and nearly all could benefit from financial coaching or career coaching. We have a two-week waiting period to get into our Path Forward program that provides extensive intake and case management. Our staff have caseloads that are too high to provide the level of services we believe is optimal. Prior to the pandemic, we tried to enroll every client experiencing housing instability into Path Forward. Due to the increased volume of requests for our services, we have to directly refer some to our coaching programs for immediate assistance. We would like to provide more case management and follow up, but need more staff to do this. Some enroll in our longer term financial coaching and career coaching which has been beneficial in ensuring ongoing housing stability.

<u>CMCA-</u> Currently in Boone County only, approximately 15,218 renters (51.6%) and 18.2% or 4,214 homeowners, are paying more than 30% of their income toward housing. 10 Head Start and BRIDGE families were doubling up with each other and 15 families reported living in unaffordable, overcrowded, or transitional housing.

Columbia Housing Authority- The primary unmet housing and services needs for the qualifying populations the Columbia Housing Authority serves are the lack of supply of affordable housing. The Columbia Housing Authority (CHA) is seeking to preserve and expand its available affordable housing. The CHA currently has over 150 vouchers available for homeless and housing insecure populations, however there is very little affordable housing supply on the private market and our program participants cannot successfully match their voucher to an available unit. The Columbia Housing Authority has completed the renovation of 597 housing units it owns, however 120 public housing units remain that also need renovated. These remaining 120 units lack modern amenities including washer and dryer hookups, bath and CO exhaust fans, adequate insulation, modern sewer piping and systems and much more. The remaining 120 units require significant resources to maintain at minimum standard. The Columbia Housing Authority desires to fully renovate or redevelop these final units on the existing land these units are located to ensure these affordable units are preserved for future generations and that these affordable units remain in the desirable downtown location. CHA's portfolio of affordable housing units has also not kept up with the growth in population in Columbia. CHA's original 719 units of public housing were completed by 1980 when Columbia's population was approximately 62,000. Now Columbia's population is over 126,000, however CHA's available affordable housing units has only grown to 753, demonstrating a need for significant expansion of its housing portfolio.

City of Columbia PHHS- utility assistance, rent assistance

<u>Catholic Charities-</u> While the SAFHR funds are available, in our experience accessing these funds is difficult. The process is lengthy, often requiring multiple reapplications and burdensome

on tenants. An easier way to access the funds to assist with rent or mortgage delinquency and to provide financial education and coaching as a requirement is a need.

<u>True North</u>- Those who are currently housed but are at-risk for homelessness primarily need financial assistance – there are resources available for this but the need is much greater than our current capacity to assist. Services needed for those needing support and assistance to stay stably housed may include case management, crisis intervention, advocacy services and, on occasion, mental health or substance abuse services. True North is able to meet these needs presently but more resources are needed for extensive substance abuse and mental health services.

c) Other families requiring services or housing assistance or to prevent homelessness Salvation Army- Limited budget curriculum, limited rental and utility assistance programs.

Love Columbia- We include a financial assessment with all our services and address housing cost burdened situations by offering coaching to manage spending, reduce debt, create savings, or increase income. We also assess transportation which is a barrier to employment and help people create a plan to obtain reliable transportation. Our staff currently receives more referrals than they can handle as quickly as we would like. We engage community volunteers to expand capacity and add to the social capital of our clients, but it takes time to recruit and train volunteers.

<u>CMCA-</u> Of our families in Boone County receiving any type of HUD subsidized housing Avg income \$13,749, Avg AMI 21%, Female head of household 71%, Disabled HOH, under age 61 is 42%, Disabled HOH, above age 62 is 62%, Average months on waiting list = 14 <u>City of Columbia PHHS-</u> Affordable housing, utility assistance, rent assistance.

d) Those at greatest risk of housing instability or in unstable housing solutions Salvation Army- Limited budgeting curriculum, limited rental and utility assistance programs.

<u>Love Columbia-</u> We essentially need a "housing emergency room" with experienced staff always available to handle those in dire situations that require immediate attention. We are increasingly trying to move toward this by adding and repositioning staff within the organization to give more support to our clearinghouse department where initial requests are assessed and triaged. Our current staff is stretched thin and many people in these dire situations need immediate, and frequent contact as soon as they reach out for help.

<u>CMCA-</u> In the beginning of 2020-2021 school year, 35 families reported crisis housing situations.

City of Columbia PHHS- affordable housing, permanent supportive housing.

<u>True North</u>- Domestic violence often leaves behind damaged property, damaged credit histories, and damaged job histories. Evictions are also common. The lack of affordable housing makes these issues worse.

## 3. Identify the current resources available to assist qualifying populations, including congregate and non-congregate shelter units, supportive services, TBRA, and affordable and permanent supporting rental housing.

<u>Salvation Army-</u> Year round emergency shelter that houses single men, women, and adults with children, congregate public meals at the emergency shelter, TBRA vouchers, RRH vouchers, Section 8 vouchers.

<u>Voluntary Action Center-</u>Currently, Room at the Inn provides seasonal overnight shelter and Turning Point provides a day center option for the unsheltered. There is no comprehensive shelter option as noted in the response to question 2. Supportive services are provided by multiple agencies, including VAC. VAC provides a broad range of basic needs services and housing support services to assist those that are homeless or at risk of homelessness. Housing programs administered by VAC currently are directed at the homeless or those at risk of homelessness (ESG-Covid). VAC also provides housing assistance via ESG, MHTF, CDBG and EFSP. The biggest issue with VAC's housing programs is finding affordable housing. The inventory in this area is extremely low. Various agencies are working together to address this issue. CHA has plans that could help this.

<u>Turning Point-</u> Turning Point offers a congregate shelter unit by providing a Sleep Room where individuals can rest during organizational operating hours (7:30 am - 12:30 pm).

<u>Great Circle-</u> Foster Care Case Manager provides, coordinates and facilitates all services necessary to support the permanency goal for the children in care. Case managers provide all duties related for safety/needs assessments, resource acquisition transportation/visitation, court reports, and authorization of funds for services to family members. Case management is provided to move children towards permanency effectively and within federal time frames, consistent with best practice to meet the children's best interests. In the Central (Columbia, Missouri) region there are 19 case managers and 4 supervisors overseen by the Associate Director of Community Based Services.

Love Columbia- There are limited congregate beds available particularly for families with children (six rooms with four beds at Harbor House). There are housing choice vouchers available through CHA, but not enough landlords that will accept housing choice vouchers or people with past evictions or criminal backgrounds. Columbia has income-based housing (CHA, Columbia Square, Lakewood, Fairway Management) but not enough to meet need. There is some available low cost rental property (an average of 35-40 properties under \$1,000 on our weekly housing openings list), but about one-third less than a year ago and almost no three and four bedroom housing.

<u>CMCA-</u> CMCA provides HCV (Housing Choice Vouchers) but NOT in Boone County. Those are provided by Columbia Housing Authority. CMCA has energy and utility assistance available through our LIHEAP program. CMCA offers several programs within our Whole Family Approach system to assist with families gaining skills for employment or employment improvement. We also offer Head Start services, so families have affordable childcare and can work.

Columbia Housing Authority- The Columbia Housing Authority provides over 1,600 housing vouchers that are defined as "Tenant Based Rental Assistance (TBRA)." TBRA is uniquely different then emergency housing assistance provided through the Voluntary Action Center (VAC), Love Columbia and other housing providers in that it models and aligns with HUD's Section 8 Program and is for permanent housing assistance rather than emergency or transitional. HUD requires communities to align TBRA programs with local public housing authorities to ensure program goals and regulations are met and to reduce operational expenses. CHA currently has over 150 TBRA vouchers available and program participants are struggling to find available affordable housing, therefore additional TBRA would not be a strategic investment of funding. The Columbia Housing Authority is our community's largest provider of permanent supportive affordable housing. CHA provides housing to over 1,800 households and maintains 753 of its own properties. CHA's available housing portfolio has not kept pace with the growth in demand or Columbia's population. By 1980, CHA finished completing the construction of 719 affordable housing units and Columbia's population was 62,000. By 2021, Columbia's population has more than doubles at over 126,000, however CHA's available affordable housing units has only grown to 753. The most pressing affordable housing need for homeless and housing insecure populations is to preserve and expand our available affordable housing units. The Columbia Housing Authority is our community's largest affordable housing provider and was created to carry out this specific role.

<u>Catholic Charities-</u> Specifically in Columbia, there are a couple of shelters for individuals who are experiencing homelessness or recovering from addiction. Through Love Columbia there is also transitional housing for families who qualify for their program. Many social service agencies (CMCA, Voluntary Action Center, Catholic Charities, The Salvation Army) provide rental assistance typically based on FPL, citizenship, household composition, documentation, eviction status, and available funding. While there are section 8 vouchers and public housing, there is a waitlist for both programs. Less that half of the Columbia residents own their homes. Data from Headwaters Economics reported that in 2019 Columbia reported only 8.2% of available housing was vacant, with only 4% of the vacant housing units to be available to rent. This is lower than the reported housing vacancies across the US at 12.1%. This data shows that there are a lack of affordable rental units in Columbia.

<u>True North</u>- Housing Resources available to True North Clientele:

1. 30 beds for emergency shelter (undesignated but available to women and minor children who are victims of domestic or sexual violence) [current census = 10 adults, 11 children]

2. Transitional housing (6 months-2 years) for 14 families at a time. [current census = 11 adults, 12 children]

3. Approximately \$20,000 available in Rapid Re-Housing funding for homeless victims of domestic or sexual violence (approximately 25 families typically). [currently working with 5 families]

4. Approximately \$3,000 available in Homelessness Prevention funding for at-risk of homelessness victims of domestic or sexual violence (approximately 3-5 families) [currently working with 1 family]

5. We work with Columbia Housing Authority and other community partners on permanent housing solutions but do not have these solutions available through True North.

### 4. Identify any gaps within the current shelter and housing inventory as well as the service delivery system.

<u>Salvation Army-</u> Lack of affordable housing, lack of landlords willing to work with at risk populations, high rental deposits, high rental application fees.

<u>Voluntary Action Center-</u> Gaps in the service delivery system have been described in previous responses. In short, a comprehensive emergency shelter and the inventory of affordable housing are both areas that need significant support and improvement.

<u>Turning Point-</u>Turning Point is currently operating with minimal staff who work almost exclusively on general operations. In order to better support and improve the organization itself, we would like to hire a Development Coordinator to expand our donor base and demographics, steward existing donor relationships, and strategize fundraising opportunities. This role will serve to expand community engagement by opening more volunteer opportunities and partnering with more local businesses, churches, and organizations. A Development Coordinator would greatly contribute to the sustainability and self-sustainability of Turning Point.

<u>Services for Independent Living-</u> While there are resources and shelters to cover all demographics, Columbia would benefit from more overnight shelters as well as day-time resource centers. Shelters easily reach their max so not everyone can get in and with few day-center options, this population has limited resources during the day. More day services need to be provided, outside of just storage or shelter, but to actually provide resources for mental health and job training. A shelter is needed, but there are other skills and resources essential for success.

<u>Great Circle-</u> Gaps include the need for repairs, renovations, and upgrades to existing residential treatment cottage buildings and support buildings to include electrical and lighting, bathroom renovations, window replacements, improvements to concrete walkways, stairs, entrance areas, asphalt parking and driveway, emergency signage, wayfinding signage, and repairs to play areas.

<u>Love Columbia-</u> There is a shortage of housing throughout the entire range of housing: congregate shelter, transitional housing, income-based units, landlords that will accept housing choice vouchers, low cost market-rate rentals, lower cost homes to purchase. More support services, particularly case management, is needed for those experiencing housing instability.

<u>CMCA-</u> Regarding shelters, we don't have any direct work with them. That said, we do hear from clients that they don't have room, don't take them in because of their pets, or won't have space for families. Regarding housing inventory, we see a large gap with the cost of construction and the appraisal values of homes. Inventory is historically low as well and most of what is on the market is not considered to be in an "affordable" price range.

<u>Columbia Housing Authority-</u> The most significant gap in shelter and housing inventory is the lack of permanent affordable housing. The CHA received referrals daily from organizations such as the Voluntary Action Center, Love Columbia, Phoenix Programs and many more, and maintains approximately 900 households on CHA's waitlist for permanent affordable housing. There are currently 121 chronically homeless individuals on the Functional Zero Task Force's list and many of these individuals will make into CHA's housing programs (public housing or Section 8). Given historic rates of literally homeless populations that remain unsheltered, CHA staff estimates 50 literally homeless individuals will remain unhoused and will need to seek shelter during our community's coldest winter months. Given the ARPA restrictions on congregant shelter and the higher costs associated with running a congregant shelter vs. supportive housing, CHA staff recommends investing HOME ARPA funds into our largest gaps, which is the need for more permanent affordable housing units to serve the 900 individuals on CHA's waitlist.

There are also currently 157 Columbia Public Schools Children identified as being homeless as defined under the McKinney-Vento Act, 67 of which are living in hotels on the business loop. Insecure housing for children negatively impacts their ability to succeed in school. Each time a child moves, that child falls 5 weeks behind in curriculum while changing schools. Housing insecure families also experience higher rates of domestic violence and less opportunities to be involved in life enriching activities. Permanent and stable affordable housing is the best solution for homeless and housing insecure children and families, as shelter and transitional housing does not provide the permanency and stability needed for children to succeed in school.

<u>City of Columbia PHHS-</u> lack of emergency shelter beds in spring, summer, and fall. Drop in center availability in afternoons, evenings, and weekends.

<u>Catholic Charities-</u> One major gap in sheltering is for the population who is homeless during the winter. While Columbia has the Room at The Inn shelter that moves from church to church over the winter months. Establishing a permanent shelter for the unhoused population to go to in the winter or heat of summer is a gap in service delivery. Additionally, housing in Columbia is broken up into 50% being single family homes and roughly another 46% consisting of townhomes, apartment buildings and apartment complexes. Another gap is in single-family low-income housing stock.

<u>True North-</u>Service Gaps: For the first quarter, the True North Shelter was limited to hotel stays only due to a sprinkler system malfunction that occurred in September of 2021. Residents are

now back in the shelter but the agency was forced to refer many victims to other nearby shelters during this period due to limited staffing capacity to serve victims in hotels. We have referred 58 individuals to other shelters to date in 2022.

Service provision gaps – counseling and case management are limited at True North at present due to staffing vacancies and space shortages – we have served 292 victims so far in 2022 but have referred 79 individuals to other service providers for assistance.

### 5. Identify the characteristics of housing associated with instability and an increased risk of homelessness.

<u>Salvation Army-</u> Affordable housing units in poor shape, landlords don't invest in up keep and/or repairs.

<u>Voluntary Action Center-</u>Especially during the Covid crisis, many households have struggled with maintaining an adequate income. This often results in an inability to pay rent. Households are falling behind on rent and find it all the more difficult over time to meet that obligation. The pandemic has created significant mental stress on families. Families frequently move from one dwelling to another or sleep in their cars. In addition to stress created for parents, children often struggle as well. Frequent relocation impacts a child's ability to learn from a platform of a stable living environment. Landlords also feel the pressure as they depend on rent received to cover expenses, including property maintenance. This puts pressure on property owners which is then sometimes placed upon their tenants. As noted previously, the limited stock of affordable housing and rising rent costs contribute to this concern as well.

<u>Turning Point-</u> Some of the common struggles our newly housed clients experience are: making rent and utility payments, especially when financial assistance ceases; conflicts with the landlord, particularly regarding house guests; and inability to retain employment. These are the most common issues we've seen clients struggle with that have led to housing instability and even evictions. We've also frequently seen clients with criminal records have difficulty obtaining housing, especially after completing a sober living program and applying to other leasing agencies.

<u>Services for Independent Living-</u> Again, affordable housing is limited in Columbia through waitlists or inaccessibility of the home.

<u>Great Circle-</u> Youth in foster care have already experienced incredible trauma due to being removed from their families, becoming homeless, or experiencing other forms of instability. While schools should act as a critical protective factor to help students heal from these traumatic experiences, they too often fail to provide needed supports. Instead of being met with compassion from teachers, these students are often met with disciplinary actions that exacerbate their trauma and further the gap of academic success. To address the needs of all young people who have experienced trauma, Great Circle helps make the school on the Columbia campus a safe, supportive, and trauma-informed environment by improved hiring and training practices, creating trauma informed academic and care plans, and increased availability of trained social workers and counselors. This attention to trauma informed care is Great Circle's highest priority, and often comes at the expense of our physical plants. So white the staff provide trauma informed care and education, the buildings in which the youth live and learn are in disrepair. Specifically, this requires hundreds of thousands of dollars in land improvements on our campuses and millions in repairs to our residential cottages and schools.

<u>Love Columbia-</u> Individuals and families who are living in hotels are at risk for becoming homeless if they cannot keep up with the daily or weekly rent. Some hotels have recently raised rent and stopped renting by the week or to people with a Columbia address.

Many people are in rentals where the landlords are raising rent at lease renewal. This is often without making any improvements to the property. Current tenants who cannot afford the rent increase must move out, but are struggling to find housing they can afford. Some families have been doubled up with relatives or friends and are not able to continue this for a variety of reasons. In some cases, they are jeopardizing the housing stability of those with whom they are staying as they are not officially on the lease. In other cases, the emotional strain of crowded conditions creates conflict or exacerbates mental health concerns.

Some people have reported that their landlord will not make needed repairs so they cannot stay due to health risks or because the residence will no longer pass housing choice voucher inspection.

Finally, in some cases, the tenant has allowed others to move in and these individuals cause rent violations or even force the original tenant out. We have most often seen this in the case of someone who has experienced homelessness and has many relationships in the homeless community or resultant compassion for the unhoused.

<u>CMCA-</u> High rental prices, high utility costs due to lack of upkeep on the property. In areas without access to public transportation

<u>Columbia Housing Authority-</u> The characteristics of housing associated with instability and an increased risk of homelessness includes less desirable housing. The ARPA utilizes the McKinney-Vento Act to define and identify homeless and those at risk of homelessness. The Act identifies those at risk of homelessness as those that are 30% or below the area median income and experiencing 2 additional housing insecure experiences within the last 60 days. HUD also defines households with "severe housing problems" as those with an incomplete kitchen facility, incomplete plumbing, more than 1.5 person per room and cost burdened greater than 50%. According to HUD Comprehensive Housing Affordability Strategy (CHAS) data there are currently over 7,940 renter households that meet the criteria of having "sever housing problems." This means there are 7,940 renter households in Columbia that are at-risk of either being homeless or living in substandard housing situation. This is another data point that confirms the need for additional high quality affordable housing units for qualified populations identified within the ARPA.

<u>City of Columbia PHHS-</u> Unaffordable, low inventory, energy inefficient, in areas of high concentration of poverty, increasingly moving north and east away from urban core.

<u>Catholic Charities-</u> Affordably of housing is a characteristic of instability and homelessness. With the small stock of available rental units, housing prices have inflated, making renting, or becoming a homeowner unrealistic for some individuals. Additionally, some low-income renters are living in substandard living conditions, often spending over \$500 a month in the winter or hot summer on utilities. When a family is spending over 20% of their income on utilities, the risk of falling behind on bills and becoming homeless increases.

<u>True North</u>- Characteristics of housing instability:

1. Financial concerns: Most victims using True North services have lost income or are unable to sustain reliable employment/income due to trauma (mental health concerns such as PTSD, agoraphobia, etc), the loss of their employed partner, COVID-related downsizing or hour reduction, substance abuse (a common coping response to domestic or sexual violence), lack of reliable transportation, and a lack of affordable daycare or limitations on day care options (these have improved somewhat in the past several months). The issues listed cause problems sustaining employment which, in turn, cause housing instability.

2. Safety concerns: Survivors of domestic or sexual violence are only safe in their homes if their abuser is either not actively trying to find them or if their abuser does not know where they are residing. When an abuser locates their victim, the victim's housing becomes unsafe and the victim must either flee to a shelter or move.

#### 6. Identify priority needs for qualifying populations.

Salvation Army- Affordable housing units, program to help clean the slate for at risk tenants

<u>Voluntary Action Center-</u> Priority needs for the homeless or those at risk of homelessness would be a comprehensive emergency shelter as described in response 2 and a plan to increase the inventory of affordable housing options. The development of affordable housing is not something VAC is prepared to address at this time. However, the agency fully supports the efforts of CHA and collaborates with CHA and other agencies that are effective and active in this area. VAC welcomes partnerships focused on affordable housing. Additional rent assistance resources would allow VAC and other local agencies to continue to alleviate housing issues in Boone County. VAC has the capacity and history to effectively manage and distribute additional funds.

<u>Turning Point-</u> Some of the most common and important needs our clients encounter are: finding emergency shelter due to limited capacity at the existing shelters, getting case management, and having reliable transportation to get to appointments in time.

<u>Services for Independent Living-</u> Priority needs would be more affordable, accessible housing, more day centers for job training, shelter, meals, etc., and more mental health resources specifically working with at-risk populations.

<u>Great Circle-</u> Every year Great Circle prioritizes its capital improvements into Phase One (critical), Phase 2 (necessary) and Phase 3 (optimal). The graphic below illustrates the Phase One capital needs across the enterprise. Phase One capital improvements for Columbia total \$310,000, or 17% of the entire Phase One budget.

<u>Love Columbia-</u> Priorities needs are: to provide immediate housing (shelter or transitional housing), then permanent housing (income-based units, landlords who will accept housing choice vouchers) and, finally, support to maintain housing (case management, coaching to manage money and understand tenant rights and responsibilities along with other potentially needed services to support employment, mental health or substance use recovery). <u>CMCA-</u> While it is not the work we are doing currently, it seems that those that fall within the parameters of Qualifying Populations would benefit the most from additional affordable housing rental communities. There are only 2 in Columbia (Columbia Square and Lakewood Apartments) other than the housing authority. All of these tend to have very long waiting lists. A shelter that can house families together and/or a transitional housing facility would be a large benefit. CMCA has several supportive services that could be provided to these tenants to help them set and reach their goals to achieve housing stability.

<u>Columbia Housing Authority-</u> The priority needs of qualifying populations served is for additional permanent affordable housing with supportive services. FZTF data demonstrates a functional zero in terms of available shelter beds to demand for shelter and the CHA waitlist shows there are 900 households seeking a permanent, stable and affordable housing.

<u>City of Columbia PHHS-</u> Affordable housing, permanent supportive housing, transitional shelter, emergency shelter, utility assistance, rent assistance.

<u>True North</u>- Priority Needs: Although typically I would report additional mental health care resources and additional substance abuse programs as priority needs for our population, in 2022, the most pressing concern we have encountered is the lack of transportation. City bus hours leave many survivors unable to use this resource for reliable transportation back and forth from work since their working hours fall outside city bus schedules. In addition, affordable AND SAFE housing is becoming harder and harder for folks to find in this area.

### 7. Explain how the level of needs and gaps in shelter and housing inventory and service delivery systems are determined.

<u>Salvation Army-</u> Case managers at social service agencies screen clients for housing priority and they are place on prioritization list. Housing voucher awards are based on client's placement on the prioritization list.

<u>Voluntary Action Center-</u> In addition to keeping track of data that illustrates current needs, VAC works closely with other local social service agencies providing housing services. This is most especially illustrated in the work of the Functional Zero Task Force (FZTF), a consortium of local agencies who provide housing services. Meeting twice monthly, this group works through a

by-name list of individuals and families in need of housing. These meetings include discussions of the current housing situation, providing more information regarding available units and other data. Members of FZTF also refer to one another and informally inform one another of current housing circumstances. Conversations with local landlords provides additional information and perspectives.

<u>Turning Point-</u> Turning Point logs each client who comes for services at the door immediately upon arrival. In addition to our internal records, we also input data into HMIS and run monthly, semi-annual, and annual reports. Every client is homeless or near homeless, and a unit of service is determined to be a day of services.

<u>Love Columbia-</u> At Love Columbia, we receive a high volume of requests for assistance (110 per week). Because of this volume, we can easily determine gaps in local services. We are also part of various taskforces and networks where agencies compare requests for assistance and unmet needs.

<u>CMCA-</u> CMCA gathers our data during client intake into our programs. Program data is housed in our data system. This information, along with several other data collection sources, is used to complete a Community Needs Assessment. This assessment helps us determine the needs and shape our activities.

<u>Columbia Housing Authority-</u> The gaps and needs for housing were determined within this document by utilizing data provided by the City of Columbia Human Services Division, 2020-2024 Consolidated Plan, HUD Comprehensive Housing Affordability Strategy (CHAS) data, Functional Zero Task Force data and the Columbia Housing Authority's current waitlist.

<u>City of Columbia PHHS-</u> Division of Human Services tracks monthly and annually using CE, PITC, and HIC.

<u>True North</u>- How we determine needs, gaps, and housing inventory: True North uses Osnium, an HMIS-comparable database, to record service provision, referrals to other programs, denials of services, and shelter and transitional housing intakes and exits. We use case notes, requests for funding for individual clients, the time period from program enrollment to securing housing, children's program requests, etc. to determine resource gaps.

### **Public Participation**

In accordance with Section V.B of the Notice (page 13), PJs must provide for and encourage citizen participation in the development of the HOME-ARP allocation plan. Before submission of the plan, PJs must provide residents with reasonable notice and an opportunity to comment on the proposed HOME-ARP allocation plan of **no less than 15 calendar days**. The PJ must follow its adopted requirements for "reasonable notice and an opportunity to comment" for plan amendments in its current citizen participation plan. In addition, PJs must hold **at least one** 

**public hearing** during the development of the HOME-ARP allocation plan and prior to submission.

PJs are required to make the following information available to the public:

- The amount of HOME-ARP the PJ will receive, and
- The range of activities the PJ may undertake.

Throughout the HOME-ARP allocation plan public participation process, the PJ must follow its applicable fair housing and civil rights requirements and procedures for effective communication, accessibility, and reasonable accommodation for persons with disabilities and providing meaningful access to participation by limited English proficient (LEP) residents that are in its current citizen participation plan as required by 24 CFR 91.105 and 91.115.

### Template:

## Describe the public participation process, including information about and the dates of the public comment period and public hearing(s) held during the development of the plan:

- Date(s) of public notice: 2/1/2022
- Public comment period: start date 2/1/2022 end date 2/18/2022
- Date(s) of public hearing: 2/21/2022

### Describe the public participation process:

The Housing and Community Development Commission held a public hearing on November 3, 2021. Local agencies and citizens were invited to speak to the Commission about the unmet needs and gaps in the housing and service delivery systems in the City of Columbia. The Commission heard comments from: Love Columbia, The Columbia Housing Authority, RMF Community Bail Fund, Voluntary Action Center, and John Brown Gun Club. The City of Columbia City Council held a public hearing on February 21, 2022 to hear comments from citizens and local agencies on this HOME-ARP allocation plan.

### Describe efforts to broaden public participation:

On October 26, 2021 the Housing Programs Division hosted a Pre-Application Workshop open to the public and local agencies which provided information on HOME-ARP qualifying populations and eligible HOME-ARP projects.

The November 3, 2021 Housing and Community Development Commission meeting which contained the HOME-ARP public hearing was publically posted on the City Hall bulletin board as well as posted on the City of Columbia's website (www.como.gov).

The February 21, 2022 City of Columbia City Council meeting was publically posted on the City Hall bulletin board as well as posted on the City of Columbia's website. A notice of public

hearing was published in a notice in the Columbia Missourian newspaper and a notice of comment period from February 1, 2022 through February 18, 2022 was published in the Columbia Missourian newspaper.

### Summarize the comments and recommendations received through the public participation process either in writing, or orally at a public hearing:

Comments were received from the Columbia Housing Authority; the president of the Ridgeway Neighborhood Association, who was supportive of the CHA McKinney Point project; a resident of Sexton Road and a representative of the Columbia Housing and Community Development Commission, both supportive of the CHA Kinney Point project while also expressing concern that there is a need for immediate shelter for the homeless.

### *Summarize any comments or recommendations not accepted and state the reasons why:* All comments received were accepted.

### Needs Assessment and Gaps Analysis

In accordance with Section V.C.1 of the Notice (page 14), a PJ must evaluate the size and demographic composition of <u>all four</u> of the qualifying populations within its boundaries and assess the unmet needs of each of those populations. If the PJ does not evaluate the needs of one of the qualifying populations, then the PJ has not completed their Needs Assessment and Gaps Analysis. In addition, a PJ must identify any gaps within its current shelter and housing inventory as well as the service delivery system. A PJ should use current data, including point in time count, housing inventory count, or other data available through CoCs, and consultations with service providers to quantify the individuals and families in the qualifying populations and their need for additional housing, shelter, or services.

### **Template:**

Homeless													
	Current Inventory			Н	Homeless Population			Gap Analysis					
	Far	nily	Adults	s Only	Vets	Family	Adult	Vato	Victims of DV	Family		Adults Only	
	# of Beds	# of Units	# of Beds	# of Units	# of Beds	HH (at least 1 child)	HH (w/o child)			# of Beds	# of Units	# of Beds	# of Units
Emergency Shelter	#	#	#	#	#								
Transitional Housing	#	#	#	#	#								
Permanent Supportive Housing	#	#	#	#	#								
Other Permanent Housing	#	#	#	#	#								
Sheltered Homeless						#	#	#	#				
Unsheltered Homeless						#	#	#	#				
Current Gap										#	#	#	#

### **OPTIONAL Homeless Needs Inventory and Gap Analysis Table**

Suggested Data Sources: 1. Point in Time Count (PIT); 2. Continuum of Care Housing Inventory Count (HIC); 3. Consultation

#### **OPTIONAL Housing Needs Inventory and Gap Analysis Table**

Non-Homeless								
	<b>Current Inventory</b>	Level of Need	Gap Analysis					
	# of Units	# of Households	# of Households					
Total Rental Units	23,555 (2015)							
Rental Units Affordable to HH at 30% AMI (At-Risk of Homelessness)	1,585 (2015)							
Rental Units Affordable to HH at 50% AMI (Other Populations)	7,550 (2015)							
0%-30% AMI Renter HH w/ 1 or more severe housing problems (At-Risk of Homelessness)		7,875						
30%-50% AMI Renter HH w/ 1 or more severe housing problems (Other Populations)		3,885						
Current Gaps			16,262 cost- burdened HHs (renter and owner)					

Data Sources: 1. American Community Survey (ACS); 2. Comprehensive Housing Affordability Strategy (CHAS)

### Describe the size and demographic composition of qualifying populations within the PJ's boundaries:

#### Homeless as defined in 24 CFR 91.5

The 2019 point in time count for Boone County records that 268 persons were experiencing homelessness; 225 persons were classified as sheltered homeless and 43 as unsheltered homeless. Of the sheltered homeless total, 49 were children. The 2020 point in time count recorded 189 sheltered and 49 unsheltered persons. Anecdotal evidence suggests that Columbia Public Schools (a larger jurisdiction than the city) has identified more than 150 homeless students, 61 of whom traveled to school from hotel rooms (reported by Love Columbia and CHA).

#### At Risk of Homelessness as defined in 24 CFR 91.5

The 2015 CHAS estimated 9,875 households below 30 percent of area median income (approximately 22 percent of all households). Of this number 7,875 had one or more housing problems (substandard kitchen, substandard plumbing, overcrowding, or cost burden).

### Fleeing, or Attempting to Flee, Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking, as defined by HUD in the Notice

We relied on the consultation process for insights regarding this qualifying population. True North estimates that of 800 persons they serve annually, 45 percent (or 360 persons) are homeless. Ninety percent of clients are low-income and 35 percent are at-risk of homelessness. A further 15 percent are experiencing housing instability or are at-risk of instability. These figures are inclusive of women, men, and children. The Salvation Army reports, during a one-year period, sheltering 32 persons (out 324 total) fleeing domestic violence and a further 80 with a history of domestic violence.

Other populations requiring services or housing assistance to prevent homelessness and other populations at greatest risk of housing instability, as defined by HUD in the Notice Services for Independent Living reports an unspecified but remarkable percentage of persons with disabilities that they serve as being at risk of housing instability. CMCA reported 35 requests for assistance due to crisis situations [family member death, catastrophic illness, loss of income, foreclosure, etc] during a school year.

# Identify and consider the current resources available to assist qualifying populations, including congregate and non-congregate shelter units, supportive services, TBRA, and affordable and permanent supportive rental housing (Optional):

Currently, Room at the Inn provides seasonal overnight shelter and Turning Point provides day center operations for the unsheltered. There is no comprehensive shelter option. The Columbia Housing Autority provides Housing Choice Vouchers for eligible households but there is a limited stock of rental housing available. Voluntary Action Center provides a broad range of basic needs services and housing support services to assist those that are homeless or at risk for homelessness. However, the lack of affordable housing limits the usefulness of rental assistance.

#### Describe the unmet housing and service needs of qualifying populations:

#### Homeless as defined in 24 CFR 91.5

Forty to fifty persons without even temporary shelter; inadequate hours for available shelters; scarcity of "low-barrier" shelters (shelters that allow substance abusers, couples, companion animals, etc)(CHA, VAC, Love Columbia, Point in Time surveys).

### At Risk of Homelessness as defined in 24 CFR 91.5

Several agencies describe a large unmet need in decent, affordable housing for persons atrisk of homelessness. Twenty-two percent of the City of Columbia's population in 2019 lived below the Federal poverty line and the majority of lowest income households are severely cost-burdened (Voluntary Action Center).

### Fleeing, or Attempting to Flee, Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking, as defined by HUD in the Notice

An estimated 45% of this qualifying population are homeless. Housing is needed in the form of emergency shelters; transitional housing; and affordable rental housing. Victims of domestic violence/assault need protection, or their temporary housing solutions may again become insecure (True North).

### Other populations requiring services or housing assistance to prevent homelessness and other populations at greatest risk of housing instability as defined by HUD in the Notice

Housing for persons with disabilities that is barrier free; housing for ex-offenders and persons in the criminal justice system; housing for persons with substance abuse problems is a need.

### Identify any gaps within the current shelter and housing inventory as well as the service delivery system:

The shortage of affordable, safe, and maintained housing is the biggest gap in the shelter and housing inventory in the City. Agencies must also deal with staffing shortages and limited budgets for services. Other factors include the high cost of rental application and security deposits, landlord reluctance to work with high risk populations, and other issues like back rent or poor credit.

Other gaps include a lack of a congregate shelter, lack of transitional housing, lack of income based units, and the high cost of building new affordable housing.

Under Section IV.4.2.ii.G of the HOME-ARP Notice, a PJ may provide additional characteristics associated with instability and increased risk of homelessness in their HOME-ARP allocation plan. These characteristics will further refine the definition of "other populations" that are "At Greatest Risk of Housing Instability," as established in the HOME-ARP Notice. If including these characteristics, identify them here: Enter narrative response here.

#### Identify priority needs for qualifying populations:

Additional permanent affordable housing is priority need for homeless and at-risk for homelessness populations. Local agencies are prepared to combine resources to see additional affordable housing is created and maintained for the benefit of reducing homelessness and at-risk for homelessness. Emergency shelters, day centers, job training, meals, access to mental health, and case management are also high priority needs for qualifying populations.

## Explain how the PJ determined the level of need and gaps in the PJ's shelter and housing inventory and service delivery systems based on the data presented in the plan:

Local agencies utilize multiple sources of data to determine gaps and level of needs identified in this plan. The Functional Zero Task Force (FZTF) is a local consortium of agencies who provide services. This task force works through lists of households needing housing services. Community Needs Assessments (e.g., 2021 Columbia/Boone County Community Health Assessment), 2020-2024 Consolidated Plan, the Comprehensive Housing Affordability Strategy and Point in Time Count all assist in obtaining and evaluating data.

### **HOME-ARP** Activities

#### Template:

### Describe the method(s) that will be used for soliciting applications for funding and/or selecting developers, service providers, subrecipients and/or contractors:

On October 26, 2021 the Housing Programs Division hosted a Pre-Application workshop for local agencies to learn about qualifying populations and HOME-ARP eligible projects. On November 8, 2021 a request for proposals was released seeking eligible HOME-ARP applications. A notice seeking HOME-ARP applications was published in the Columbia Missourian newspaper. In addition, notice was published on the City of Columbia's website seeking HOME-ARP applications.

#### Describe whether the PJ will administer eligible activities directly:

The City of Columbia's Housing Programs Division will administer all HOME-ARP eligible activities.

If any portion of the PJ's HOME-ARP administrative funds are provided to a subrecipient or contractor prior to HUD's acceptance of the HOME-ARP allocation plan because the subrecipient or contractor is responsible for the administration of the PJ's entire HOME-ARP grant, identify the subrecipient or contractor and describe its role and responsibilities in administering all of the PJ's HOME-ARP program:

No HOME-ARP administrative funds were provided prior to HUD's acceptance of the HOME-ARP allocation plan.
In accordance with Section V.C.2. of the Notice (page 4), PJs must indicate the amount of HOME-ARP funding that is planned for each eligible HOME-ARP activity type and demonstrate that any planned funding for nonprofit organization operating assistance, nonprofit capacity building, and administrative costs is within HOME-ARP limits.

## Template:

## Use of HOME-ARP Funding

	Funding Amount	Percent of the Grant	Statutory Limit
Supportive Services	\$ 0		
Acquisition and Development of Non- Congregate Shelters	\$ 0		
Tenant Based Rental Assistance (TBRA)	\$ 0		
Development of Affordable Rental Housing	\$ 2,000,000		
Non-Profit Operating	\$ 0	# <b>%</b>	5%
Non-Profit Capacity Building	\$ 0	# <b>%</b>	5%
Administration and Planning	\$ 161,654	7.5 %	15%
Total HOME ARP Allocation	\$ 2,161,654		

## Describe how the PJ will distribute HOME-ARP funds in accordance with its priority needs identified in its needs assessment and gap analysis:

The city needs assessment and gaps analysis indicates a persistent need for affordable rental housing for the qualifying populations. The Columbia Housing Authority will build 24 new rental housing units that will create decent, affordable housing for generations. The project will be a step in reduction of CHA's 900-person waitlist. All qualifying populations may be served by this HOME-ARP investment.

# Describe how the characteristics of the shelter and housing inventory, service delivery system, and the needs identified in the gap analysis provided a rationale for the plan to fund eligible activities:

Throughout the consultation process and public hearings, a consistent theme emerged, the lack of permanent affordable housing in the community leads to homelessness and increases the risk for homelessness. Local agencies identified the lack of affordable housing multiple times throughout their consultation responses. The lack of permanent affordable housing directly impacts their ability to provide services to the qualifying populations. Stable, safe, and affordable housing is the first step for families and individuals to move towards self-sufficiency. Local agencies recognize that combining efforts in their mission and resources can result in real change for at risk populations.

## **HOME-ARP Production Housing Goals**

## <u>Template</u>

*Estimate the number of affordable rental housing units for qualifying populations that the PJ will produce or support with its HOME-ARP allocation:* 24 affordable rental units.

## Describe the specific affordable rental housing production goal that the PJ hopes to achieve and describe how the production goal will address the PJ's priority needs:

The Columbia Housing Authority proposes to build a 24-unit permanent affordable housing development known as Kinney Point. The development will serve HOME-ARP qualifying populations. The development of permanent affordable housing addresses the top priority need identified through the HOME-ARP consultation process and will expand the supply of decent, affordable shelter.

## Preferences

A preference provides a priority for the selection of applicants who fall into a specific QP or category (e.g., elderly or persons with disabilities) within a QP (i.e., subpopulation) to receive assistance. A *preference* permits an eligible applicant that qualifies for a PJ-adopted preference to be selected for HOME-ARP assistance before another eligible applicant that does not qualify for a preference. A *method of prioritization* is the process by which a PJ determines how two or more eligible applicants qualifying for the same or different preferences are selected for HOME-ARP assistance. For example, in a project with a preference for chronically homeless, all eligible QP applicants are selected in chronological order for a HOME-ARP rental project except that eligible QP applicants that qualify for the preference of chronically homeless are selected for occupancy based on length of time they have been homeless before eligible QP applicants who do not qualify for the preference of chronically homeless.

Please note that HUD has also described a method of prioritization in other HUD guidance. Section I.C.4 of Notice CPD-17-01 describes Prioritization in CoC CE as follows:

"Prioritization. In the context of the coordinated entry process, HUD uses the term "Prioritization" to refer to the coordinated entry-specific process by which all persons in need of assistance who use coordinated entry are ranked in order of priority. The coordinated entry prioritization policies are established by the CoC with input from all community stakeholders and must ensure that ESG projects are able to serve clients in accordance with written standards that are established under 24 CFR 576.400(e). In addition, the coordinated entry process must, to the maximum extent feasible, ensure that people with more severe service needs and levels of vulnerability are prioritized for housing and homeless assistance before those with less severe service needs and lower levels of vulnerability. Regardless of how prioritization decisions are implemented, the prioritization process must follow the requirements in Section II.B.3. and Section I.D. of this Notice." If a PJ is using a CE that has a method of prioritization described in CPD-17-01, then a PJ has preferences and a method of prioritizing those preferences. These must be described in the HOME-ARP allocation plan in order to comply with the requirements of Section IV.C.2 (page 10) of the HOME-ARP Notice.

In accordance with Section V.C.4 of the Notice (page 15), the HOME-ARP allocation plan must identify whether the PJ intends to give a preference to one or more qualifying populations or a subpopulation within one or more qualifying populations for any eligible activity or project.

- Preferences cannot violate any applicable fair housing, civil rights, and nondiscrimination requirements, including but not limited to those requirements listed in 24 CFR 5.105(a).
- The PJ must comply with all applicable nondiscrimination and equal opportunity laws and requirements listed in 24 CFR 5.105(a) and any other applicable fair housing and civil rights laws and requirements when establishing preferences or methods of prioritization.

While PJs are not required to describe specific projects in its HOME-ARP allocation plan to which the preferences will apply, the PJ must describe the planned use of any preferences in its HOME-ARP allocation plan. This requirement also applies if the PJ intends to commit HOME-ARP funds to projects that will utilize preferences or limitations to comply with restrictive eligibility requirements of another project funding source. If a PJ fails to describe preferences or limitations in its plan, it cannot commit HOME-ARP funds to a project that will implement a preference or limitation until the PJ amends its HOME-ARP allocation plan. For HOME-ARP rental housing projects, Section VI.B.20.a.iii of the HOME-ARP Notice (page 36) states that owners may only limit eligibility or give a preference to a particular qualifying population or segment of the qualifying population <u>if the limitation or preference is described in the PJ's HOME-ARP allocation plan</u>. Adding a preference or limitation not previously described in the plan requires a substantial amendment and a public comment period in accordance with Section V.C.6 of the Notice (page 16).

## Template:

*Identify whether the PJ intends to give preference to one or more qualifying populations or a subpopulation within one or more qualifying populations for any eligible activity or project:* The City of Columbia (PJ) does not intend to give specific preferences to any individuals or families among the qualifying populations or subpopulations. The Columbia Housing Authority (subrecipient) will place tenants in the Kinney Point rental housing in chronological order to the greatest extent possible.

If a preference was identified, explain how the use of a preference or method of prioritization will address the unmet need or gap in benefits and services received by individuals and families in the qualifying population or subpopulation of qualifying population, consistent with the PJ's needs assessment and gap analysis:

A preference has not been identified.

## **Referral Methods**

PJs are not required to describe referral methods in the plan. However, if a PJ intends to use a coordinated entry (CE) process for referrals to a HOME-ARP project or activity, the PJ must ensure compliance with Section IV.C.2 of the Notice (page10).

A PJ may use only the CE for direct referrals to HOME-ARP projects and activities (as opposed to CE and other referral agencies or a waitlist) if the CE expands to accept all HOME-ARP qualifying populations and implements the preferences and prioritization <u>established by the PJ in its HOME-ARP allocation plan</u>. A direct referral is where the CE provides the eligible applicant directly to the PJ, subrecipient, or owner to receive HOME-ARP TBRA, supportive services, admittance to a HOME-ARP rental unit, or occupancy of a NCS unit. In comparison, an indirect referral is where a CE (or other referral source) refers an eligible applicant for placement to a project or activity waitlist. Eligible applicants are then selected for a HOME-ARP project or activity from the waitlist.

The PJ must require a project or activity to use CE along with other referral methods (as provided in Section IV.C.2.ii) or to use only a project/activity waiting list (as provided in Section IV.C.2.iii) if:

- 1. the CE does not have a sufficient number of qualifying individuals and families to refer to the PJ for the project or activity;
- 2. the CE does not include all HOME-ARP qualifying populations; or,
- 3. the CE fails to provide access and implement uniform referral processes in situations where a project's geographic area(s) is broader than the geographic area(s) covered by the CE

If a PJ uses a CE that prioritizes one or more qualifying populations or segments of qualifying populations (e.g., prioritizing assistance or units for chronically homeless individuals first, then prioritizing homeless youth second, followed by any other individuals qualifying as homeless, etc.) then this constitutes the use of preferences and a method of prioritization. To implement a CE with these preferences and priorities, the PJ **must** include the preferences and method of prioritization that the CE will use in the preferences section of their HOME-ARP allocation plan. Use of a CE with embedded preferences or methods of prioritization that are not contained in the PJ's HOME-ARP allocation does not comply with Section IV.C.2 of the Notice (page10).

## Template:

Identify the referral methods that the PJ intends to use for its HOME-ARP projects and activities. PJ's may use multiple referral methods in its HOME-ARP program. (Optional): N/A

If the PJ intends to use the coordinated entry (CE) process established by the CoC, describe whether all qualifying populations eligible for a project or activity will be included in the CE

process, or the method by which all qualifying populations eligible for the project or activity will be covered. (Optional): N/A

*If the PJ intends to use the CE process established by the CoC, describe the method of prioritization to be used by the CE. (Optional):* N/A

If the PJ intends to use both a CE process established by the CoC and another referral method for a project or activity, describe any method of prioritization between the two referral methods, if any. (Optional): N/A

## Limitations in a HOME-ARP rental housing or NCS project

Limiting eligibility for a HOME-ARP rental housing or NCS project is only permitted under certain circumstances.

- PJs must follow all applicable fair housing, civil rights, and nondiscrimination requirements, including but not limited to those requirements listed in 24 CFR 5.105(a). This includes, but is not limited to, the Fair Housing Act, Title VI of the Civil Rights Act, section 504 of Rehabilitation Act, HUD's Equal Access Rule, and the Americans with Disabilities Act, as applicable.
- A PJ may not exclude otherwise eligible qualifying populations from its overall HOME-ARP program.
- Within the qualifying populations, participation in a project or activity may be limited to persons with a specific disability only, if necessary, to provide effective housing, aid, benefit, or services that would be as effective as those provided to others in accordance with 24 CFR 8.4(b)(1)(iv). A PJ must describe why such a limitation for a project or activity is necessary in its HOME-ARP allocation plan (based on the needs and gap identified by the PJ in its plan) to meet some greater need and to provide a specific benefit that cannot be provided through the provision of a preference.
- For HOME-ARP rental housing, section VI.B.20.a.iii of the Notice (page 36) states that owners may only limit eligibility to a particular qualifying population or segment of the qualifying population <u>if the limitation is described in the PJ's HOME-ARP allocation plan</u>.
- PJs may limit admission to HOME-ARP rental housing or NCS to households who need the specialized supportive services that are provided in such housing or NCS. However, no otherwise eligible individuals with disabilities or families including an individual with a disability who may benefit from the services provided may be excluded on the grounds that they do not have a particular disability.

## <u>Template</u>

Describe whether the PJ intends to limit eligibility for a HOME-ARP rental housing or NCS project to a particular qualifying population or specific subpopulation of a qualifying population identified in section IV.A of the Notice:

The city (PJ) and Columbia Housing Authority (subrecipient) will not limit eligibility for the HOME-ARP assisted rental housing to a particular qualifying population or a specific subpopulation.

If a PJ intends to implement a limitation, explain why the use of a limitation is necessary to address the unmet need or gap in benefits and services received by individuals and families in the qualifying population or subpopulation of qualifying population, consistent with the PJ's needs assessment and gap analysis: N/A

If a limitation was identified, describe how the PJ will address the unmet needs or gaps in benefits and services of the other qualifying populations that are not included in the limitation through the use of HOME-ARP funds (i.e., through another of the PJ's HOME-ARP projects or activities): N/A

## **HOME-ARP** Refinancing Guidelines

If the PJ intends to use HOME-ARP funds to refinance existing debt secured by multifamily rental housing that is being rehabilitated with HOME-ARP funds, the PJ must state its HOME-ARP refinancing guidelines in accordance with 24 CFR 92.206(b). The guidelines must describe the conditions under with the PJ will refinance existing debt for a HOME-ARP rental project, including:

- Establish a minimum level of rehabilitation per unit or a required ratio between rehabilitation and refinancing to demonstrate that rehabilitation of HOME-ARP rental housing is the primary eligible activity The City of Columbia will not refinance existing debt with HOME-ARP funds
- Require a review of management practices to demonstrate that disinvestment in the property has not occurred; that the long-term needs of the project can be met; and that the feasibility of serving qualified populations for the minimum compliance period can be demonstrated. N/A
- State whether the new investment is being made to maintain current affordable units, create additional affordable units, or both. N/A

- Specify the required compliance period, whether it is the minimum 15 years or longer.  $N\!/\!A$
- State that HOME-ARP funds cannot be used to refinance multifamily loans made or insured by any federal program, including CDBG. N/A
- Other requirements in the PJ's guidelines, if applicable: N/A

Agency background and client demographics: True North is a 501 (c) 3 agency which serves victims of domestic and sexual violence. The agency provides an emergency shelter, transitional housing and a variety of supportive services for its clientele. Approximately 800 women, children and men are served by the agency annually. Our emergency shelter has the capacity to house 30 individuals at one time and typically serves approximately 300 women and children each year. Although the majority of True North's clientele are women, the agency also serves adult male victims and the minor children of victims. Demographically, survivors of domestic or sexual violence represent all races and socio-economic statuses. However, because survivors with good support systems in place or with additional resources may not reach out for services, True North's clientele are typically low income (an average of 90%) with more than 85% falling below 200% of the federal poverty line. Approximately 45% of all True North clientele are homeless (residing in the emergency shelter or actively fleeing domestic or sexual violence). At least 35% of clientele are at-risk of housing instability. Only 5% of True North clients have no housing issues.

Unmet housing and service needs: Residents of the True North shelter work with our Housing Advocate to find affordable housing. There are many barriers to successfully obtaining housing. First, is the financial barrier (the ability to pay rent and deposits necessary to obtain and sustain a home). This need is initially being met through HUD-funded programs such as the Emergency Solutions Grant Rapid Re-Housing program, through local support (True North works with the Professional Leaders' Auxiliary (an auxiliary of the Assistance League of Mid-Missouri®) and their Women in Transition program to provide rent, deposit and utility assistance to clientele. Other barriers, however, are not as easily overcome. Finding affordable housing in an area that is relatively safe for our clients proves a challenge even without considering that many of our clientele have rental histories that make finding landlords willing to rent to them a challenge. Domestic violence often leaves behind damaged property, damaged credit histories, and damaged job histories. Evictions are also common. The lack of affordable housing makes these issues worse. Those who are currently housed but are at-risk for homelessness primarily need financial assistance – there are resources available for this but the need is much greater than our current capacity to assist. Services needed for those needing support and assistance to stay stably housed may include case management, crisis intervention, advocacy services and, on occasion, mental health or substance abuse services. True North is able to meet these needs presently but more resources are needed for extensive substance abuse and mental health services.

Housing Resources available to True North Clientele:

1. 30 beds for emergency shelter (undesignated but available to women and minor children who are victims of domestic or sexual violence) [current census = 10 adults, 11 children]

2. Transitional housing (6 months-2 years) for 14 families at a time. [current census = 11 adults, 12 children]

3. Approximately \$20,000 available in Rapid Re-Housing funding for homeless victims of domestic or sexual violence (approximately 25 families typically). [currently working with 5 families]

4. Approximately \$3,000 available in Homelessness Prevention funding for at-risk of homelessness victims of domestic or sexual violence (approximately 3-5 families) [currently working with 1 family]

5. We work with Columbia Housing Authority and other community partners on permanent housing solutions but do not have these solutions available through True North

Service Gaps: For the first quarter, the True North Shelter was limited to hotel stays only due to a sprinkler system malfunction that occurred in September of 2021. Residents are now back in the shelter but the agency was forced to refer many victims to other nearby shelters during this period due to limited staffing capacity to serve victims in hotels. We have referred 58 individuals to other shelters to date in 2022.

Service provision gaps – counseling and case management are limited at True North at present due to staffing vacancies and space shortages – we have served 292 victims so far in 2022 but have referred 79 individuals to other service providers for assistance.

Characteristics of housing instability:

1. Financial concerns: Most victims using True North services have lost income or are unable to sustain reliable employment/income due to trauma (mental health concerns such as PTSD, agoraphobia, etc), the loss of their employed partner, COVID-related downsizing or hour reduction, substance abuse (a common coping response to domestic or sexual violence), lack of reliable transportation, and a lack of affordable daycare or limitations on day care options (these have improved somewhat in the past several months). The issues listed cause problems sustaining employment which, in turn, cause housing instability.

2. Safety concerns: Survivors of domestic or sexual violence are only safe in their homes if their abuser is either not actively trying to find them or if their abuser does not know where they are residing. When an abuser locates their victim, the victim's housing becomes unsafe and the victim must either flee to a shelter or move.

Priority Needs: Although typically I would report additional mental health care resources and additional substance abuse programs as priority needs for our population, in 2022, the most pressing concern we have encountered is the lack of transportation. City bus hours leave many survivors unable to use this resource for reliable transportation back and forth from work since their working hours fall outside city bus schedules. In addition, affordable AND SAFE housing is becoming harder and harder for folks to find in this area.

How we determine needs, gaps, and housing inventory: True North uses Osnium, an HMIS-comparable database, to record service provision, referrals to other programs, denials of services, and shelter and transitional housing intakes and exits. We use case notes, requests for funding for individual clients, the time period from program enrollment to securing housing, children's program requests, etc. to determine resource gaps.



## October 11, 2021

The City of Columbia has been awarded \$2,161,654 in American Rescue Plan funds through the HOME Investment Partnership Program (HOME-ARP) by the Department of Housing and Urban Development (HUD). The Housing Programs Division of the Community Development Department will be responsible for planning and administering HOME-ARP funds.

As part of the planning process, the City is required to consult with agencies and service providers whose clientele include HOME-ARP qualifying populations. The consultation process will identify unmet needs and gaps in housing or service delivery systems. In addition to the consultation process the Housing and Community Development Commission will hold a public meeting on Wednesday, November 3, 2021 to hear public comments in regards to HOME-ARP funding.

The Housing Programs Division has identified your agency as one that potentially works with or serves a qualifying population. (Please see attached for HUD's qualifying population definition). The following questions will assist in determining unmet needs and gaps in housing that exist in our community. Providing details and examples in your responses will further the understanding of the challenges present and strategies to address those challenges.

## **Consultation Questions**

1. Please describe the size and demographic composition of the qualifying populations you serve.

2. Please describe the unmet housing and services needs of the qualifying populations you serve in regards to:

- a) Sheltered and unsheltered homeless populations
- b) Those currently housed populations at risk of homelessness
- c) Other families requiring services or housing assistance or to prevent homelessness
- d) Those at greatest risk of housing instability or in unstable housing solutions

3. Identify the current resources available to assist qualifying populations, including congregate and noncongregate shelter units, supportive services, TBRA, and affordable and permanent supporting rental housing.

4. Identify any gaps within the current shelter and housing inventory as well as the service delivery system.

5. Identify the characteristics of housing associated with instability and an increased risk of homelessness.

6. Identify priority needs for qualifying populations.

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7. Explain how the level of needs and gaps in shelter and housing inventory and service delivery systems are determined.

Please send your responses to Gary Anspach, Housing Programs Manager, no later than November 1, 2021. Housing Programs Staff will hold a HOME-ARP Pre-application workshop on Tuesday, October 26, 2021 at 6:30pm in Room 1A/1B of City Hall. The Pre-Application workshop will review the types of eligible HOME-ARP projects.

A Request for Proposals (RFP) for eligible HOME- ARP projects will be released in November following the HCDC public meeting.

Sincerely,

Gary Anspach Housing Programs Division City of Columbia P.O. Box 6015 Columbia, MO 65205

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Counter trative Offices 701 E. Broadway, P.O. Box 6015 Columbia, Missouri 65205 Columbia Our vision: Columbia is the best place for everyone to live, work, learn and play.

# City Council Meeting HOME-ARP Public Hearing

# City of Columbia Monday February 21, 2022



# **HOME-ARP Background**

- March 11, 2021- President Biden signed the American Rescue Plan (ARP) into law. \$1.9 Trillion in relief to address the continued impact of the COVID-19 Pandemic.
- Congress appropriated \$5 billion in ARP funds to be administered through the HOME Investment Partnership program.
- The City of Columbia has been awarded <u>\$2,161,654</u> million in HOME-ARP funding.

# **Qualifying Populations**

- HOME-ARP requires that funds be used to <u>primarily benefit</u> individuals and families in the following specified "qualifying populations."
  - Homeless
  - At Risk for Homelessness
  - Fleeing or Attempting to Flee Domestic Violence, Sexual Assault, Stalking, or Human Trafficking
  - Other populations defined as homeless under various federal laws.

## **Eligible Projects**

- HOME-ARP eligible projects include:
  - Non-Congregate Shelters
  - Affordable Rental Housing
  - Supportive Services
  - Tenant Based Rental Assistance (TBRA)

## **HOME-ARP** Consultation

- Consultation is a HUD required process that Housing Programs started October 11, 2021.
- Consultations were sent to 36 different agencies seeking feedback and input regarding homelessness, services, and unmet needs.
- Responses received from 12 agencies.
- Main Themes:
  - Limited affordable housing
  - Lack of shelter and transitional shelter
  - Cost of construction of housing
  - Lack of income to pay for rent, food, child care
- Consultation responses are included in the HOME-ARP allocation plan.

## **HOME-ARP** Consultation

HOME-ARP Consultation invitations sent to the following agencies:

СМСА	Job Point	Services for Independent Living	Columbia Housing Authority
Woodhaven	Rainbow House	Great Circle	Habitat for Humanity
Turning Point	Central Mo Food Bank	Love Columbia	Voluntary Action Center
Rock the Community	Powerhouse Community Development	First Chance for Children	Columbia Community Land Trust
The Salvation Army	Shalom Christian Academy	Catholic Charities	Freedom House
Columbia Center for Urban Agriculture	Grade A Plus	K.I.D.Z. Ink	Columbia Interfaith
Compass Health Network	Phoenix Programs	True North	City of Columbia- PHHS
Boone County Social Services	Welcome Home	St. Francis Community	New Horizons
Boone County Family Resources	Family Access Center of Excellence	Flourish	Heart of Missouri United Way

## Additional HOME-ARP Outreach

- Public Notices & Public Hearings
  - October 26, 2021- Pre-application workshop at City Hall for local agencies and citizens to learn about eligible project types and qualifying populations.
  - <u>November 3, 2021-</u> Housing and Community Development Commission public hearing. Local agencies and citizens report on unmet needs and barriers currently existing for qualifying populations.
  - <u>November 8, 2021-</u> Request for Proposals public notice.
  - <u>February 1, 2022-</u> Public notice of 15 day comment period on HOME-ARP Allocation Plan.
  - <u>February 21, 2022-</u> City Council Public Hearing on HOME-ARP Allocation Plan.

# **Funding Process Timeline**

- October 11, 2021- Consultation questions sent to community agencies.
- October 26, 2021- Pre-Application Workshop.
- November 1, 2021- Consultation responses due.
- November 3, 2021- HCDC Public Information Meeting.
- November 8, 2021- Request for Proposals released.
- November 19, 2021- Letters of Intent Due.
- December 6, 2021- Request for Proposals Due.
- December 15, 2021- HCDC Meeting to hear HOME-ARP & HOME Project Proposals.
- December 22, 2021- HCDC Meeting to finalize funding recommendations.
- February 21, 2022- City Council to consider HOME-ARP Allocation Plan.
- Summer 2022- Environmental Reviews to be completed.
- Fall 2022- Agreements signed and funds become available.

# **HOME-ARP** Proposal

- The Housing and Community Development Commission heard project proposals at their December 15, 2021 meeting.
- The Commission voted unanimously to recommend the following funding allocations:

Housing and Community Development Commission HOME-ARP Funding Recommendations										
<b>Organization</b>	Project	<u>Amount</u>								
Columbia Housing Authority	Kinney Point- 24 Units	\$2,000,000								
Administration	Staff Administration	\$161,654								
	Total	\$2,161,654								

# **HOME-ARP** Proposal

- The Columbia Housing Authority is proposing a 24 unit affordable housing development at the corner of Sexton and Garth to be known as Kinney Point.
- The new housing will primarily benefit homeless and at-risk for homeless individuals and families.
- The project addresses a central theme of the consultation responses of a lack of affordable housing.

# ity of Columbia

Introduced by \_\_\_\_\_\_

Council Bill No. R 25-22

## A RESOLUTION

approving Amendment No. 1 to the FY 2021 CDBG and HOME Annual Action Plan to incorporate the HOME-ARP Allocation Plan; authorizing the City Manager to submit the document to the Department of Housing and Urban Development.

BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF COLUMBIA, MISSOURI, AS FOLLOWS:

SECTION 1. The Amendment No. 1 to the FY 2021 CDBG and HOME Annual Action Plan to incorporate the HOME-ARP Allocation Plan, substantially as set forth in "Exhibit A" attached hereto and made a part hereof, is approved. The following HOME-ARP eligible projects are included in the Allocation Plan:

- Columbia Housing Authority: The development of twenty-four (24) affordable housing units with the construction of the Kinney Point Apartments to be located on the northeast corner of Garth Avenue and Sexton Road. Funding allocated: \$2,000,000.00
- Administrative Activities: Staffing, record-keeping, environmental review, and compliance monitoring. Funding allocated: \$161,654.00

SECTION 2. The City Manager is authorized to submit Amendment No. 1 to the FY 2021 CDBG and HOME Annual Action Plan to incorporate the HOME-ARP Allocation Plan to the Department of Housing and Urban Development (HUD).

ADOPTED this 21st day of Februar 2022.

ATTEST:

City Clerk

APPROVED AS TO FORM:

Mayor and Presiding Officer

Citle Counselor

A/P NOV S.4 2021 12.53, 61451

## CITY OF COL. - HOUSING PROGRAMS DIVISION P.O. BOX 6015 COLUMBIA, MO 65205-6015

## **AFFIDAVIT OF PUBLICATION AND INVOICE**

PO #20220571 Invoice #31010062

SEE ATTACHED

.1

STATE OF MISSOURI

County of Boone

I, Bryan Chester, being duly sworn according to law state that I am one of the publishers of the Columbia Missourian, a daily newspaper of general circulation in the County of Boone where located: which has been admitted to the Post Office as second class matter in the City of Columbia, Missouri the city of publication: which newspaper has been published regularly and consecutively for a period of three years and has a list of bona fide subscribers voluntarily engaged as such who have paid or agreed to pay a stated price for a subscription for a definite period of time, and that such newspaper has complied with the provision of Section 493.050, Revised Statutes of Missouri, 1969. The affixed notice appeared in said newspaper on the following consecutive issues:

SS.

1st Insertion
2nd Insertion
3rd insertion
4th Insertion
5th Insertion
6th Insertion
7th Insertion
8th Insertion
9th Insertion
10th Insertion
11th Insertion
10th Insertion
12th Insertion, 2021
13th Insertion
14th Insertion
15th Insertion
16th Insertion
17th Insertion
18th Insertion
19th Insertion
20th Insertion, 2021
21st Insertion

**COLUMBIA MISSOURIAN** 

PRINTER'S FEE \$63.20

By:

General Manager) (BrVan Chester,

Subscribed and sworn to before me this , 2021 day of

(Melody Cook/ Notary Public) My Commission Expires/October 16, 2024



REQUEST FOR APPLICATIONS: HOME INVESTMENT PARTNERSHIP-AMERICAN RESCUE PLAN (HOME-ARP) & FY2022 HOME The City of Columbia anticipates receiving \$2,161,654 in Home Investment Partnership Program- American Rescue Plan (HOME-ARP) funds from the Department of Housing and Urban Development. HOME-ARP eligible projects include Non-Congregate Shelters, Rental Housing Development, Supportive Services, and Tenant Based Rental Assistance. All HOME-ARP projects must primarily benefit homeless or at-risk for homeless populations. The City of Columbia also intends to allocate \$205,000 in FY2022 HOME funds from the Department of Housing and Urban Development. Eligible HOME projects include homeownership assistance, rental housing development, tenant based rental assistance, new home construction. All HOME assisted projects must benefit lower income households. Applications for HOME-ARP and FY 2022 HOME funds are currently being accepted through the City of Columbia's Housing Programs Division. Interested applicants must submit a letter of intent to the City of Columbia's Housing Programs Division no later than 11:59pm on Friday November 19, 2021. Completed applications are due by 11:59pm on Monday December 6. 2021. Applications are available at the City of Columbia's Housing Programs Division office located at 500 E. Walnut St. Suite 108, Columbia, MO 65201. The City of Columbia does not discriminate on the basis of race, color, religion, sex, national origin, ancestry, marital status, familial status, disability or sexual orientation. If you wish to receive an application or have any questions regarding the application procedure, contact Gary Anspach at (573) 874-6321 or e-mail Gary Anspach@ CoMo.gov

Home Investment Partnership HOME ARP 2x4 111821.indd 1

11/15/21 5:34 PM

## **CITY OF COL. - HOUSING PROGRAMS DIVISION** P.O. BOX 6015 COLUMBIA, MO 65205-6015

## AFFIDAVIT OF PUBLICATION AND INVOICE Invoice #31010525

PO #20220571

SEE ATTACHED

STATE OF MISSOURI

**County of Boone** 

I, Bryan Chester, being duly sworn according to law state that I am one of the publishers of the Columbia Missourian, a daily newspaper of general circulation in the County of Boone where located: which has been admitted to the Post Office as second County of Boone where located: which has been admitted to the Post Office as second class matter in the City of Columbia, Missouri the city of publication: which newspa-per has been published regularly and consecutively for a pariod of three years and has a list of bona fide subscribers voluntarily engaged as such who have paid or agreed to pay a stated price for a subscription for a definite period of time, and that such newspaper has complied with the provision of Section 493.060, Revised Statutes of Missouri, 1969. The affixed notice appeared in said newspaper on the following consecutive issues: consecutive issues:

65.

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**COLUMBIA MISSOURIAN** 

PRINTER'S FEE 47.40

By:\_ (Bryan Chester, General Manager)

Subscribed and sworn to before me this

2022

(Melody Cooly, Notary Public) My Commission Expires October 16, 2024

, i	
1	MELODY COOK
- {	Notary Public, Notary Seal
1	State of Missouri
	Cooper County
-	Commission # 12405222
	My Commission Expires 10-16-2024
- 1	

#### **NOTICE OF PUBLIC HEARING**

AMENDMENT TO THE 2021 COMMUNITY DEVELOPMENT ACTION PLAN The City of Columbia will hold a public hearing at 7:00 p.m. on Monday February 21, 2022, in the Courcil Chambers of City Hall, 701 E. Broadway. The purpose of this hearing is to receive citizen input on a proposed amendment to the City's Action Plan for FY 2021, which is contained within the 2020-2024 Consolidated Plan. The Action Plan was approved by Council on April 19, 2021. The City of Columbia amends its Action Plans whenever it removes a project not previously approved; or substantially changes the purpose, scope, location or beneficiaries of a project. The proposed amendment allows the submission of the HOME-ARP (American Rescue Plan) Allocation Plan.

HOME-ARP Uses	Amount
Columbia Housing Authority- Kinney Point	\$ 2,000,000
HOME-ARP Administration	\$ 161,654
Total	\$ 2,161,854

The proposed Action Plan amendment will be available for review and comment at 500 E. Walnut SI., Suite 108 until 5:00 P.M., Friday February 18, 2022; or can be viewed on the City's website at www.como.gov/community-development/housing-programs-division/. For further information contact the Housing Program Manager at 573-874-6321. 500 E. Watnut, Suite 108, is an accessible facility for persons with disabilities; any person with special needs may call (573) 874-6321. Telecommunications for the deaf is available at 1-800-MOR-ELAY. The City of Cofumbia does not discriminate on the basis of race, color, religion, sex, national origin, ancestry, marital status, familial status, disability status or sexual orientation.

#### OMB Number: 4040-0004 Expiration Date: 12/31/2022

Application for Federal Assistance SF-424										
* 1. Type of Submissi	ion: ected Application		e of Application: ew ontinuation evision			evision, select appropriate le	etter(s)			
* 3. Date Received:         4. Applicant Identifier:           02/22/2022         M-21-MP-29-0502										
5a. Federal Entity Ide U.S. Department		· · ·			<b></b>	. Federal Award Identifier: 21-MP-29-0502	;			
State Use Only:										
6. Date Received by	State:		7. State Application	lde	entif	fier:				
8. APPLICANT INFO	ORMATION:									
* a. Legal Name: C:	ity of Columbi	a						· · · · · · · · · · · · · · · · · · ·		
* b. Employer/Taxpay	er Identification Nur	nber (ElN	I/TIN):		* c.	. UEI:				
43-60000810					07	1989024000		WZR4KM9CBTV3		
d. Address:			· · · ·	!_						
* Street1: Street2: * City: County/Parish: * State: Province: * Country: * Zip / Postal Code:	P.O. Box 6015 Columbia MO: Missouri USA: UNITED S 65205-6015		. Broadway							
e. Organizational U	nit:									
Department Name:					Div	vision Name:				
Community Devel	lopment				Но	ousing Programs				
f. Name and contac	t information of p	erson to	be contacted on m	att	ters	involving this applica	ition:	· · · · · · · · · · · · · · · · · · ·		
Prefix: Mr. Middle Name: L. * Last Name: Ans Suffix:	pach	]	* First Nam	e:		Gary			]	
Title: Housing Pr	rograms Managei	r								
Organizational Affiliation: City of Columbia										
* Telephone Number: 573-874-6321 Fax Number:										
* Email: gary.ans	spach@como.gov					•••				

Application for Federal Assistance SF-424
* 9. Type of Applicant 1: Select Applicant Type:
C: City or Township Government
Type of Applicant 2: Select Applicant Type:
Type of Applicant 3: Select Applicant Type:
* Other (specify):
* 10. Name of Federal Agency:
U.S. Department of Housing and Urban Development
11. Catalog of Federal Domestic Assistance Number:
14.239
CFDA Title:
HOME-ARP (HOME- American Rescue Plan)
* 12. Funding Opportunity Number:
M-21-MP-29-0502
* Title: HOME-ARP (HOME- American Rescue Plan)
nome-ARF (nome- American Rescue Fian)
13. Competition Identification Number:
Title:
14. Areas Affected by Project (Cities, Counties, States, etc.):
Add Attachment Delete Attachment View Attachment
* 15. Descriptive Title of Applicant's Project:
A 24 unit permanent affordable housing project located in the City of Columbia for HOME-ARP qualifying populations as a continued response to the COVID-19 pandemic.
Attach supporting documents as specified in agency instructions.
Add Attachments Delete Attachments View Attachments

Application for Federal Assi	stance SF-424										
16. Congressional Districts Of:											
* a. Applicant 4	* b. Program/Project 4										
Attach an additional list of Program/P	roject Congressional Districts if needed.										
	Add Attachment Delete Attachment View Attachment										
17. Proposed Project:											
* a. Start Date: 10/01/2022	* b. End Date: 09/30/2023										
18. Estimated Funding (\$):											
* a. Federal	2,161,654.00										
* b. Applicant											
* c. State											
* d. Local											
* e. Other											
* f. Program Income											
* g. TOTAL	2,161,654.00										
* 19. Is Application Subject to Re-	view By State Under Executive Order 12372 Process?										
a. This application was made	available to the State under the Executive Order 12372 Process for review on										
b. Program is subject to E.O.	2372 but has not been selected by the State for review.										
C. Program is not covered by I	.O. 12372.										
* 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)											
🗌 Yes 🛛 🕅 No											
If "Yes", provide explanation and a	ittach										
	Add Attachment Delete Attachment View Attachment										
herein are true, complete and a	certify (1) to the statements contained in the list of certifications** and (2) that the statements ccurate to the best of my knowledge. I also provide the required assurances** and agree to f I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may										
• • •	Iministrative penalties. (U.S. Code, Title 218, Section 1001)										
X ** I AGREE											
** The list of certifications and assu specific instructions.	rances, or an internet site where you may obtain this list, is contained in the announcement or agency										
Authorized Representative:											
Prefix: Mr.	* First Name: De 'Carlon										
Middle Name:											
* Last Name: Seewood											
Suffix:											
* Title: City Manager											
* Telephone Number: 573-874-7	11         Fax Number: 573-442-8828										
* Email: decarlon.seewood@como.gov											
* Signature of Authorized Representa											
	De'Carlon Seewood										

#### ASSURANCES - NON-CONSTRUCTION PROGRAMS

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0040), Washington, DC 20503.

#### PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

**NOTE:** Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the awarding agency. Further, certain Federal awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant, I certify that the applicant:

- Has the legal authority to apply for Federal assistance and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project cost) to ensure proper planning, management and completion of the project described in this application.
- 2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, through any authorized representative, access to and the right to examine all records, books, papers, or documents related to the award; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
- Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
- Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
- Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards for merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
- Will comply with all Federal statutes relating to nondiscrimination. These include but are not limited to:

   (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352)
   which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education
   Amendments of 1972, as amended (20 U.S.C.§§1681-1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation

Act of 1973, as amended (29 U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U. S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended, relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee- 3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statute(s) under which application for Federal assistance is being made; and, (j) the requirements of any other nondiscrimination statute(s) which may apply to the application.

- 7. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal or federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
- Will comply, as applicable, with provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.

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- Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333), regarding labor standards for federally-assisted construction subagreements.
- 10. Will comply, if applicable, with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
- 11. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of Federal actions to State (Clean Air) Implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).
- 12. Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.

- Will assist the awarding agency in assuring compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470), EO 11593 (identification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 U.S.C. §§469a-1 et seq.).
- 14. Will comply with P.L. 93-348 regarding the protection of human subjects involved in research, development, and related activities supported by this award of assistance.
- 15. Will comply with the Laboratory Animal Welfare Act of 1966 (P.L. 89-544, as amended, 7 U.S.C. §§2131 et seq.) pertaining to the care, handling, and treatment of warm blooded animals held for research, teaching, or other activities supported by this award of assistance.
- Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
- 17. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
- Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
- 19. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL	TITLE
Decusigned by: De Carlon Seewood	City Manager
APPLICANT ORGANIZATION	DATE SUBMITTED
City of Columbia	02/22/2022

Standard Form 424B (Rev. 7-97) Back

## ASSURANCES - CONSTRUCTION PROGRAMS

OMB Number: 4040-0009 Expiration Date: 02/28/2022

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0042), Washington, DC 20503.

## PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

NOTE: Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the Awarding Agency. Further, certain Federal assistance awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant:, I certify that the applicant:

- Has the legal authority to apply for Federal assistance, and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project costs) to ensure proper planning, management and completion of project described in this application.
- Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, the right to examine all records, books, papers, or documents related to the assistance; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
- 3. Will not dispose of, modify the use of, or change the terms of the real property title or other interest in the site and facilities without permission and instructions from the awarding agency. Will record the Federal awarding agency directives and will include a covenant in the title of real property acquired in whole or in part with Federal assistance funds to assure non-discrimination during the useful life of the project.
- 4. Will comply with the requirements of the assistance awarding agency with regard to the drafting, review and approval of construction plans and specifications.
- 5. Will provide and maintain competent and adequate engineering supervision at the construction site to ensure that the complete work conforms with the approved plans and specifications and will furnish progressive reports and such other information as may be required by the assistance awarding agency or State.
- 6. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
- 7. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.

- Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards of merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
- 9. Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
- 10. Will comply with all Federal statutes relating to nondiscrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race. color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. §§1681 1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29) U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee 3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seg.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statue(s) under which application for Federal assistance is being made; and (j) the requirements of any other nondiscrimination statue(s) which may apply to the application.

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- 11. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal and federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
- Will comply with the provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.
- Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333) regarding labor standards for federally-assisted construction subagreements.
- 14. Will comply with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
- 15. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of

Federal actions to State (Clean Air) implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).

- Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.
- Will assist the awarding agency in assuring compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470), EO 11593 (identification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 U.S.C. §§469a-1 et seq).
- Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
- Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
- 20. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL	TITLE
De'Larlon Seewood	City Manager
APPLICANT ORGANIZATION	DATE SUBMITTED
City of Columbia	02/22/2022

SF-424D (Rev. 7-97) Back

## HOME-ARP CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the participating jurisdiction certifies that:

**Affirmatively Further Fair Housing --**The jurisdiction will affirmatively further fair housing pursuant to 24 CFR 5.151 and 5.152.

**Uniform Relocation Act and Anti-displacement and Relocation Plan --**It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, (42 U.S.C. 4601-4655) and implementing regulations at 49 CFR Part 24. It will comply with the acquisition and relocation requirements contained in the HOME-ARP Notice, including the revised one-for-one replacement requirements. It has in effect and is following a residential anti-displacement and relocation assistance plan required under 24 CFR Part 42, which incorporates the requirements of the HOME-ARP Notice. It will follow its residential anti-displacement and relocation assistance plan in connection with any activity assisted with funding under the HOME-ARP program.

## Anti-Lobbying -- To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;

2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and

3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

**Authority of Jurisdiction --**The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations and program requirements.

**Section 3** --It will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u) and implementing regulations at 24 CFR Part 75.

**HOME-ARP Certification --**It will use HOME-ARP funds consistent with Section 3205 of the American Rescue Plan Act of 2021 (P.L. 117-2) and the CPD Notice: *Requirements for the Use of Funds in the HOME-American Rescue Plan Program*, as may be amended by HUD, for eligible activities and costs, including the HOME-ARP Notice requirements that activities are consistent with its accepted HOME-ARP allocation plan and that HOME-ARP funds will not be used for prohibited activities or costs, as described in the HOME-ARP Notice.

DocuSigned by: De'larlon Seewood

Signature of Authorized Official

2/22/2022

Date

City Manager

Title


## HOME INVESTMENT PARTNERSHIP PROGRAM

**AMERICAN RESCUE PLAN** 

## (HOME-ARP)

**ALLOCATION PLAN** 

**FEBRUARY 2022** 

## **HOME-ARP** Allocation Plan Template

### Guidance

- To receive its HOME-ARP allocation, a PJ must:
  - Engage in consultation with at least the required organizations;
  - Provide for public participation including a 15-day public comment period and one public hearing, at a minimum; and,
  - Develop a plan that meets the requirements in the HOME-ARP Notice.
- To submit: a PJ must upload a Microsoft Word or PDF version of the plan in IDIS as an attachment next to the "HOME-ARP allocation plan" option on either the AD-26 screen (for PJs whose FY 2021 annual action plan is a Year 2-5 annual action plan) or the AD-25 screen (for PJs whose FY 2021 annual action plan is a Year 1 annual action plan that is part of the 2021 consolidated plan).
- PJs must also submit an SF-424, SF-424B, and SF-424D, and the following certifications as an attachment on either the AD-26 or AD-25 screen, as applicable:
  - Affirmatively Further Fair Housing;
  - Uniform Relocation Assistance and Real Property Acquisition Policies Act and Anti-displacement and Relocation Assistance Plan;
  - Anti-Lobbying;
  - Authority of Jurisdiction;
  - Section 3; and,
  - HOME-ARP specific certification.

## Participating Jurisdiction: City of Columbia, Missouri Date: 2/22/2022

## Consultation

Before developing its plan, a PJ must consult with the CoC(s) serving the jurisdiction's geographic area, homeless and domestic violence service providers, veterans' groups, public housing agencies (PHAs), public agencies that address the needs of the qualifying populations, and public or private organizations that address fair housing, civil rights, and the needs of persons with disabilities, at a minimum. State PJs are not required to consult with every PHA or CoC within the state's boundaries; however, local PJs must consult with all PHAs (including statewide or regional PHAs) and CoCs serving the jurisdiction.

### Summarize the consultation process:

On October 11, 2021 the City of Columbia's Housing Programs Department sent a request to thirty-six (36) local agencies and organizations whose clientele include HOME-ARP qualifying populations. The agencies were asked to provide specific information regarding unmet needs

and gaps in housing or service delivery systems. The agencies were also invited to a HOME-ARP Pre-Application Workshop which was held on October 26, 2021. The Pre-Application Workshop included information regarding HOME-ARP Quailfying Populations and eligible HOME-ARP activities. Twelve agencies provided responses to the HOME-ARP consultation request. The information provided by the agencies was compiled and provided to the Housing and Community Development Commission ahead of their November 3, 2021 public hearing on HOME-ARP. The agency feedback centered on unmet needs and gaps in housing that exist in our community.

Agency/Org Consulted	Type of Agency/Org	Method of Consultation	Feedback
The Salvation Army	Non-Profit Agency	Email request	The shelter served 324 unduplicated people between 10/1/20 to 10/1/2021 including 72 veterans, 27 chronically homeless, 80 with a history of domestic violence and 32 fleeing domestic violence. All 324 with income under \$2000 per month. Social Services served 1304 from 10/1/20-10/1/21 providing over \$40,000 in rental and utility assistance.
			Unment Housing Needs Include: Limited affordable housing, limited landlords willing to work with at risk populations, limited public transportation
			Unmet needs for those currently housed populations at risk for homeless include limited public transportation.
			Unmet needs for other families requiring services include: limited budget curriculum, limited rental and utility assistance programs.
			Current resources available to assist qualifying populations include Year round emergency shelter that houses single men, women, and adults with children, congregate public meals at the

#### List the organizations consulted, and summarize the feedback received from these entities.

			emergency shelter, TBRA vouchers, RRH vouchers, Section 8 vouchers. Current gapes in shelter, housing inventory, and service delivery are Lack of affordable housing, lack of landlords willing to work with at risk populations, high rental deposits, high rental application fees. Characteristics of housing associated with instability and increased risk of homelessness include: Affordable housing units in poor shape, landlords don't invest in up keep and/or repairs. Priority Needs include: Affordable housing units, program to help clean the slate for at risk tenants How the level of need and gaps were determined: Case managers at social service agencies screen clients for housing priority and they are place on prioritization list. Housing voucher awards are based on client's placement on the prioritization list.
Voluntary Action Center	Non-Profit Agency	Email Request	1. VAC provides services to residents of Boone County whose income is at or below 200% of Federal Poverty Guidelines. Additional guidelines may be applicable, such as with the ESG which serves residents below 30% of Average Median Income, ESG-Covid and MHTF both of which serve residents below 50% of Average Median Income. In 2020 VAC provided housing support to 267 households. 76% of those identified as black, 22% white and 2% multiple races. In addition, VAC provides basic needs services including, but not limited to, an emergency food pantry, hygiene packs, feminine hygiene packs, diapers, formula, document assistance, medical copays, dental

copays and vision assistance. Many
housing clients take advantage of these
wraparound services while engaged with
the agency.
2. A) Currently, Boone County does not
offer a comprehensive shelter for the
sheltered or unsheltered homeless
population. VAC is currently working
with Faith Voices, Turning Point, Loaves
and Fishes and Room at the Inn to
develop plans and secure funding for a
facility that would provide a day center,
overnight shelter, meals, showers, mail
service, computer lab, medical clinic,
• •
case management, employment assistance and document assistance to
the sheltered and unsheltered homeless
population. This facility would be open
365 days per year and be fully staffed.
2.B)C) & D) Homelessness and the risk
of homelessness remain significant in
the City of Columbia. Missouri Balance
of State's 1/29/2020 PIT report showed
Region 5 with the highest rate of
homelessness in the BoS with 446
people, 380 sheltered/66 unsheltered.
Boone County had the highest rate of
homelessness in the BoS by far, with 380
sheltered and 66 unsheltered. That
total number for 2019 was 268.
Missouri Balance of State's 2019
Homelessness Study shows a 32%
increase in chronic homelessness from
2014 to 2018 in the BoS. HUD's 2013-
2017 CHAS Data Query Tool indicates
14,770 of 31,155 renting Boone County
households had housing cost burdens
greater than 30% of income; 8,330
households had cost burdens greater
than 50%.(4) These levels of cost burden
make housing stability more tenuous,
especially as our agency observes
limited affordable housing stock in our
community and, recently, increasing
rental rates. Housing insecurity is a
major contributor to community
poverty. Boone County had 19.6% of its
population identified as living at or
population identified as living at of

below the Federal poverty level in 2019,
and the City of Columbia had 22.4% of
its population at or below that level the
same year. Each of these is significantly
higher than national and state averages.
Lack of affordable housing continues to
be a significant need in the housing
continuum. For a shelter to operate at
maximum effectiveness, those using the
shelter must have more affordable
housing options than currently exist in
Columbia/Boone County.
3. Currently, Room at the Inn provides
seasonal overnight shelter and Turning
Point provides a day center option for
the unsheltered. There is no
comprehensive shelter option as noted
in the response to question 2.
Supportive services are provided by
multiple agencies, including VAC. VAC
provides a broad range of basic needs
services and housing support services to
assist those that are homeless or at risk
of homelessness. Housing programs
administered by VAC currently are
directed at the homeless or those at risk
of homelessness (ESG-Covid). VAC also
provides housing assistance via ESG,
MHTF, CDBG and EFSP. The biggest issue
with VAC's housing programs is finding
affordable housing. The inventory in
this area is extremely low. Various
agencies are working together to
address this issue. CHA has plans that
could help this.
4. Gaps in the service delivery system
have been described in previous
responses. In short, a comprehensive
emergency shelter and the inventory of
affordable housing are both areas that
need significant support and
improvement.
5. Especially during the Covid crisis,
many households have struggled with
maintaining an adequate income. This
often results in an inability to pay rent.
Households are falling behind on rent
and find it all the more difficult over

time to meet that obligation. The
pandemic has created significant mental
stress on families. Families frequently
move from one dwelling to another or
sleep in their cars. In addition to stress
created for parents, children often
struggle as well. Frequent relocation
impacts a child's ability to learn from a
platform of a stable living environment.
Landlords also feel the pressure as they
depend on rent received to cover
expenses, including property
maintenance. This puts pressure on
property owners which is then
sometimes placed upon their tenants.
As noted previously, the limited stock of
affordable housing and rising rent costs
contribute to this concern as well.
6. Priority needs for the homeless or
those at risk of homelessness would be
a comprehensive emergency shelter as
described in response 2 and a plan to
increase the inventory of affordable
housing options. The development of
affordable housing is not something VAC
is prepared to address at this time.
However, the agency fully supports the
efforts of CHA and collaborates with
CHA and other agencies that are
effective and active in this area. VAC
welcomes partnerships focused on
affordable housing. Additional rent
assistance resources would allow VAC
and other local agencies to continue to
alleviate housing issues in Boone
County. VAC has the capacity and
history to effectively manage and
distribute additional funds.
7. In addition to keeping track of data
that illustrates current needs, VAC works
closely with other local social service
agencies providing housing services. This
is most especially illustrated in the work
of the Functional Zero Task Force (FZTF),
a consortium of local agencies who
provide housing services. Meeting twice
monthly, this group works through a by-
name list of individuals and families in

			need of housing. These meetings include discussions of the current housing situation, providing more information regarding available units and other data. Members of FZTF also refer to one another and informally inform one another of current housing circumstances. Conversations with local landlords provides additional information and perspectives.
Turning Point	Day Center	Email Request	Last year, Turning Point served 1,155 unduplicated individuals and provided a total of 18,911 units of service. For the first six months of 2021, Turning Point has served 761 unduplicated individuals and provided 8,816 units of service. Of these, 55% are White, 38% are Black or African-American, and 6% are another minority. Ethnically, 3% are Hispanic; 97% are non-Hispanic. By gender, 31% are female, and 69% are male. Turning Point is a day center providing basic needs for individuals experiencing homelessness. Our primary services include access to showers, laundry, phones, computers, coffee, hygiene products, resource referrals, a mailing address, and personal storage lockers. We also partner with other community agencies for additional services, such as the Wardrobe for clothing vouchers; the VA for veteran services; and Compass Health Network for medical, dental, and mental health services. Turning Point provides essential services for daily survival, operating with the mission to provide hope and restore dignity to those experiencing homelessness.

Turning Point also helps individuals who are near homelessness with the same basic needs services as those offered to individuals experiencing homelessness. Additionally, we assist the newly housed get household supplies, such as large bottles of body wash, hair products, tubes of toothpaste, pillows, bedding, detergent, and furniture.
Turning Point offers a congregate shelter unit by providing a Sleep Room where individuals can rest during organizational operating hours (7:30 am - 12:30 pm).
Turning Point is currently operating with minimal staff who work almost exclusively on general operations. In order to better support and improve the organization itself, we would like to hire a Development Coordinator to expand our donor base and demographics, steward existing donor relationships, and strategize fundraising opportunities. This role will serve to expand community engagement by opening more volunteer opportunities and partnering with more local businesses, churches, and organizations. A Development Coordinator would greatly contribute to the sustainability and self-sustainability of Turning Point.
Some of the common struggles our newly housed clients experience are: making rent and utility payments, especially when financial assistance ceases; conflicts with the landlord, particularly regarding house guests; and inability to retain employment. These are the most common issues we've seen clients struggle with that have led to housing instability and even evictions. We've also frequently seen clients with

			criminal records have difficulty obtaining housing, especially after completing a sober living program and applying to other leasing agencies. Some of the most common and important needs our clients encounter are: finding emergency shelter due to limited capacity at the existing shelters, getting case management, and having reliable transportation to get to appointments in time. Turning Point logs each client who comes for services at the door immediately upon arrival. In addition to our internal records, we also input data into HMIS and run monthly, semi-annual, and annual reports. Every client is homeless or near homeless, and a unit of service is determined to be a day of services.
Services for Independent Living	Non-Profit Center for Independent Living	Email Request	Please describe size and demographic composition of the qualifying population you serve. Our organization serves people with disabilities, low-income seniors, and veterans. The consumers we serve mostly live on a fixed income: social security, social security disability, or pension. With limited affordable housing in Columbia, many of our consumers face a risk of homelessness with few options and long waitlists. Most of our consumers also lack the family or social support needed when facing financial barriers. When needing to move, our consumers have few options readily available for them. We serve cross-disabilities and cross- lifespan, serving people 13 and up. SIL serves around 1000 consumers a year, over 30% of those consumers are minorities. Unmet housing and service needs:

While	there are resources in Columbia
for tho	se at risk of homelessness, they
	ited. Columbia Housing Authority
	ig waitlists, or the homes are not
	ble. Some financial assistance
	but it is one-time help and not
month	ly. And people that would like to
move of	to not have the family assistance
to physical design of the physical design of	sically move their belongings or
	afford movers. For sheltered and
	tered populations, we often hear
	aints of limited space in shelters
	shelters closing at the same time.
Menta	l health has a significant impact
on hon	neless populations and with
limited	resources to assist in this area,
	are unlikely to have access to
	shelter or support. Untreated
	l illness, due to lack of resources
	-
	of insurance, can cause people
with he	ousing to neglect bills and rent to
ultima	tely lose their housing.
In Miss	ouri, Medicaid will pay for
caregiv	er services, both In Home
	es and Consumer Directed
	es are programs that we have, but
	te continues to cut back the
	on these programs. This leaves
	with disabilities at risk of losing a
caregiv	ver, being forced to move into a
care fa	cility and losing their
indepe	ndence. Family members can
work f	or this person needing care, but
	y is minimal. Having to work for
	amily members limits the time
	•
	an spend in a different job to
	nore money.
	services in Columbia include:
Volunt	ary Action Center financial
assista	nce- one time rent assistance and
Motel	assistance
	olumbia-help finding housing,
	ne furniture assistance
	me Home- temporary housing for
Vetera	-
Salvati	on Army Harbor House-
Emerge Emerge	ency shelter, transitional housing

			Turning Deint net estimates de la sector
			Turning Point-not a shelter, day center- open in the morning for mailing address and temporary storage CHA affordable housing- lower rent homes Room at the Inn-winter shelter SAFHR COVID rental assistance-very difficult paperwork process While there are resources and shelters to cover all demographics, Columbia would benefit from more overnight shelters as well as day-time resource centers. Shelters easily reach their max so not everyone can get in and with few day-center options, this population has limited resources during the day. More day services need to be provided, outside of just storage or shelter, but to actually provide resources for mental health and job training. A shelter is needed, but there are other skills and resources essential for success.
			Again, affordable housing is limited in Columbia through waitlists or inaccessibility of the home.
			Priority needs would be more affordable, accessible housing, more day centers for job training, shelter, meals, etc., and more mental health resources specifically working with at-risk populations.
Great Circle	Behavioral Health Services Provider	Email Request	In 2020, Great Circle had 188 children residing in residential care on the Columbia campus. Their ages are 0-2 (4%), 3-5 (4%), 6-9 (7%), 10-14 (22%) and 15-19 (28%). It is these older children that are at the greatest risk of homelessness as they age out of the foster care system. The gender of the clients Great Circle serves are 44% male and 56% female with no client identifying as transgender or non- binary. The race of the youth served is representative of the central Missouri

region, with 13% identifying as African
American, 48% identifying as Caucasian,
1% Hispanic, 6% Multi-Racial and 32%
unidentified.
Our residential foster care houses
children who are at risk of
homelessness. Service needs include
trauma requiring trauma informed care,
capital improvements to our campus of
care and residential cottages, and
vehicles to enable case managers and
care coordinators to ensure children
receive regular supervised visits with
their biological parents and siblings.
Foster Care Case Manager provides,
coordinates and facilitates all services
necessary to support the permanency
goal for the children in care. Case
managers provide all duties related for
safety/needs assessments, resource
acquisition transportation/visitation,
court reports, and authorization of funds
for services to family members. Case
management is provided to move
children towards permanency effectively
and within federal time frames,
consistent with best practice to meet
the children's best interests. In the
Central (Columbia, Missouri) region
there are 19 case managers and 4
supervisors overseen by the Associate
Director of Community Based Services.
Director of community based Services.
We serve low-income at-risk youth, as
well as youth involved in the foster care
system and children who are justice
involved. We provide these children
with residential services, therapeutic
services and education through our
accredited school ( $K - 12$ ).
acciedited school ( $\mathbf{N} = 12$ ).
Gaps include the need for repairs,
renovations, and upgrades to existing
residential treatment cottage buildings
and support buildings to include

electrical and lighting, bathroom renovations, window replacements, improvements to concrete walkways, stairs, entrance areas, asphalt parking and driveway, emergency signage, wayfinding signage, and repairs to play areas. Youth in foster care have already
experienced incredible trauma due to being removed from their families, becoming homeless, or experiencing other forms of instability. While schools should act as a critical protective factor to help
students heal from these traumatic experiences, they too often fail to provide needed supports. Instead of being met with compassion from teachers, these students are often met with disciplinary actions that
exacerbate their trauma and further the gap of academic success. To address the needs of all young people who have experienced trauma, Great CIrcle helps make the school on the Columbia campus a safe, supportive, and trauma- informed environment by improved hiring and training practices, creating trauma informed academic and care
plans, and increased availability of trained social workers and counselors. This attention to trauma informed care is Great Circle's highest priority, and often comes at the expense of our physical plants. So white the staff
provide trauma informed care and education, the buildings in which the youth live and learn are in disrepair. Specifically, this requires hundreds of thousands of dollars in land improvements on our campuses and millions in repairs to our residential
cottages and schools. Every year Great Circle prioritizes its capital improvements into Phase One

			(critical), Phase 2 (necessary) and Phase 3 (optimal). The graphic below illustrates the Phase One capital needs across the enterprise. Phase One capital improvements for Columbia total \$310,000, or 17% of the entire Phase One budget.
Love Columbia	Non-Profit Agency	Email Request	<ul> <li>Demographics of Qualifying Population:</li> <li>Since January of 2020 60% of our clients resided in households that are under 100% of the Federal Poverty Level. Thirty percent of our clients are under 50% of the Federal Poverty Level. Calculating AMI for our clients, 69% are below 30% AMI and 22% are between 31 and 50% AMI. Since we have only been collecting and documenting AMI on some clients since June and all clients since October, all the following demographic statistics will be based on clients who are less than 100% FPL.</li> <li>Of the 585 individuals who reported an income less than 100% of the FPL:</li> <li>13% are veterans</li> <li>76% are female, 21% male</li> <li>24% are disabled</li> <li>50% have a mental health diagnosis</li> <li>82% of those with mental health diagnosis have been prescribed medication</li> <li>25% of those who have been prescribed medication report they are not taking it</li> <li>50% report having a known chronic physical health problem</li> <li>40% are Caucasian, 48% African American, 5% Bi- racial, 3% Hispanic</li> <li>96% primary language is English</li> </ul>

<ul> <li>60% single, 9% separated, 8% married, 2% widowed, 10% divorced, 3.7% domestic partner</li> <li>58% housed, 5% homeless unsheltered, 34% homeless sheltered</li> <li>24.5% lived here since childhood, 9.5% 5-10 years, 19% 1 to 5 years, 13% 3 months to a year, 13% less than 3 months</li> <li>12% reported having no supportive relationships, 16% reported having only one supportive relationships, 15% reported having only 2 supportive relationships</li> <li>Regarding their highest level of education, 28% had soome college, 33% had completed HS or their Histes, 20% had some high school, less than 2% had no high school education.</li> <li>Reporting on their primary means of transportation: 58% own their own vehicle, 2% bicycle, 8% walk, 2% use taxis or Uber, 8% use public transportation, and 17% use someone else's car.</li> <li>Regarding the status of their driver's license, 60% have a Missouri license, 23% have no license and 6% have a suspended license.</li> <li>Clients reported the following barriers or challenges experienced: o Childcare: 10% (62/585)</li> <li>Education: 11%</li> </ul>	 		
		• • •	8% married, 2% widowed, 10% divorced, 3.7% domestic partner 58% housed, 5% homeless unsheltered, 34% homeless sheltered 24.5% lived here since childhood, 9.5% 5-10 years, 19% 1 to 5 years, 13% 3 months to a year, 13% less than 3 months 12% reported having no supportive relationships, 16% reported having only one supportive relationships, 20% reported having only 2 supportive relationships, 15% reported having only 3 supportive relationships Regarding their highest level of education, 28% had some college, 33% had completed HS or their HiSet, 20% had some high school, less than 2% had no high school education. Reporting on their primary means of transportation: 58% own their own vehicle, 2% bicycle, 8% walk, 2% use taxis or Uber, 8% use public transportation, and 17% use someone else's car. Regarding the status of their driver's license, 60% have a Missouri license, 5.5% have another state license, 23% have no license and 6% have a suspended license. Clients reported the following barriers or challenges experienced: • Childcare: 10% (62/585) • Criminal History: 20%
• Education: 11%			(114/585)
(65/585)			<ul> <li>Education: 11%</li> </ul>

<ul> <li>Disability (Mental or Physical): 26% (155/85)</li> <li>Transportation: 38% (224/585)</li> <li>Transportation: 38% (270/585)</li> <li>Substance Use: 8% (46/585)</li> <li>Un/Under- Employment: 40% (233/585)</li> <li>Unstable/Unsafe Housing: 47% (277/585)</li> </ul> Services Provided: For all of 2020: <ul> <li>52% of all requests were housing related</li> <li>Of those 52%, 20% were for hotel assistance, 47% were for rent or deposit assistance, 47% were seeking housing coaching.</li> <li>November saw the highest number of housing related requests at 169 requests were specifically for hotel</li> </ul>
<ul> <li>Transportation: 38% (224/585)</li> <li>Income: 63% (370/585)</li> <li>Substance Use: 8% (46/585)</li> <li>Un/Under- Employment: 40% (233/585)</li> <li>Unstable/Unsafe Housing: 47% (277/585)</li> </ul> Services Provided: For all of 2020: <ul> <li>52% of all requests were housing related</li> <li>Of those 52%, 20% were for notel assistance, 47% were for rent or deposit assistance, 47% were for rent or deposit assistance, 47% were seeking housing coaching.</li> <li>November saw the highest number of housing related requests. 25 of those requests were</li> </ul>
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assistance
<i>For Jan through Oct 2021:</i> • 54% of all requests have
been related to housing
Of those 54%, 14% were for
hotel assistance, 43% were
for rent or deposit and 18%
were for utilities. 23% were
seeking housing coaching.
234 clients received     assistance applying for
assistance applying for SAFHR funds.
565 Individuals have received
a total of 1344 housing

	<ul> <li>coaching sessions. The average number of coaching sessions per client is</li> <li>2.38. 37 clients secured transitional housing, 145 people secured housing, 92 of those who secured housing were previously homeless and 53 relocated to new housing. 65 clients maintained housing.</li> <li>To demonstrate the interest in housing laborational housing.</li> </ul>
	housing information, Love Columbia's website had the following views for the month of October 2021: 885 views of our housing openings list, 342 views of our housing help page and 249 views of our
	information library housing resources. This is in addition to sending our low cost (under \$1,000/month) housing openings list out to approximately 100 services providers.
	Since 2020 Love Columbia has provided \$236,927.77 for mortgage, rent and deposits and \$110,826 worth of hotel assistance. The average amount requested per person through SAFHR is \$3200 in rental assistance.
	Columbia lacks sufficient shelter and transitional housing capacity. Love Columbia started addressing the need for shelter/transitional housing for families with children in 2015, through our Extra Mile Homes program that has provided an average of six months housing for 40
	families to date. In 2020, we started providing temporary hotel stays for families with children and people with fragile health who were experiencing homelessness. We are not able to respond to people with other situations and have a waiting list for our transitional homes program. Our local shelters provided very limited

assistance during the early months of the pandemic and, since then, even though they have accepted more people, many do not want to enter a congregate setting. Most have complex situations and need much support to take steps to move forward.
We have rental assistance through city reserves through June and can refer to SAFHR to prevent evictions. We collaborate with VAC, Rock the Community and local churches who also provide rent assistance. Many of these families could benefit from ongoing case management and nearly all could benefit from financial
coaching or career coaching. We have a two-week waiting period to get into our Path Forward program that provides extensive intake and case management. Our staff have caseloads that are too high to provide the level of services we believe is optimal. Prior to the pandemic, we tried to enroll every client experiencing housing instability
into Path Forward. Due to the increased volume of requests for our services, we have to directly refer some to our coaching programs for immediate assistance. We would like to provide more case management and follow up, but need more staff to do this. Some enroll in our longer term financial coaching and career coaching which has been beneficial
in ensuring ongoing housing stability. We include a financial assessment with all our services and address housing cost burdened situations by offering coaching to manage spending, reduce debt, create savings, or increase income. We also assess transportation which is a barrier to employment and help people create a plan to obtain

they can handle as quickly as we would like. We engage community volunteers to expand capacity and add to the social capital of our clients, but it takes time to recruit and train volunteers.
We essentially need a "housing emergency room" with experienced staff always available to handle those in dire situations that require immediate attention. We are increasingly trying to move toward this by adding and repositioning staff within the organization to give more support to our clearinghouse department where initial requests are assessed and triaged. Our current staff is stretched thin and many people in these dire situations need immediate, and frequent contact as soon as they reach out for help.
There are limited congregate beds available particularly for families with children (six rooms with four beds at Harbor House). There are housing choice vouchers available through CHA, but not enough landlords that will accept housing choice vouchers or people with past evictions or criminal backgrounds. Columbia has income-based housing (CHA, Columbia Square, Lakewood, Fairway Management) but not enough to meet need. There is some available low cost rental property (an average of 35-40 properties under \$1,000 on our weekly housing openings list), but about one-third less than a year ago and almost no three and four bedroom housing.
Individuals and families who are living in hotels are at risk for becoming homeless if they cannot keep up with the daily or weekly rent. Some hotels have recently raised rent and stopped renting by the week or to people with a Columbia address.

Many people are in rentals where the landlords are raising rent at lease renewal. This is often without making any improvements to the property. 
volume of requests for assistance

			(110 per week). Because of this volume, we can easily determine gaps in local services. We are also part of various taskforces and networks where agencies compare requests for assistance and unmet needs.
Central Missouri Community Action	Community Action Agency	Email Request	We serve families in 8 counties in Central Missouri but in Boone County only, approximately 13.63% of the households we serve have an income at or below 30% AMI.Based on 2019 ACS 5-year estimates, roughly 8630 households are at 30% or below AMI with 83.2% are renters and 16.8% are homeowners.In the CMCA Service area, 430 homeless persons with 51 total being unsheltered. In Boone County only, point in time counts show 268 homeless persons, with 43 of those being unsheltered. 26 Head Start and BRIDGE families were homeless at the time of applicationCurrently in Boone County only, approximately 15,218 renters (51.6%) and 18.2% or 4,214 homeowners, are paying more than 30% of their income toward housing. 10 Head Start and BRIDGE families were doubling up with each other and 15 families reported living in unaffordable, overcrowded, or transitional housing. Of our families in Boone County receiving any type of HUD subsidized housing Avg income \$13,749 Avg AMI 21% Female head of household 71% 
			solutions

In the beginning of 2020-2021 school year, 35 families reported crisis housing situations. CMCA provides HCV (Housing Choice Vouchers) but NOT in Boone County. Those are provided by Columbia Housing Authority. CMCA has energy and utility assistance available through our UHEAP program. CMCA offers several programs within our Whole Family Approach system to assist with families gaining sitellis for employment or employment improvement. We also offer Head Start services, so families have affordable childcare and can work. Regarding shelters, we don't have any direct work with them. That said, we do hear from clients that they don't have any direct work with them. That said, we do hear from clients that they don't have a room, don't take them in because of their pets, or won't have space for families. Regarding housing inventory, we see a large gap with the cost of construction and the appraisal values of homes. Inventory is historically low as well and most of what is on the market is not considered to be in an "affordable" price range. High rental prices High utility costs due to lack of upkeep on the property in areas without access to public transportation While it is not the work we are doing currently, it seems that those that fall within the parameters of Qualifying Populations would benefit the most from additional affordable housing rental communities. There are only 2 in Columbia (Columbia Square and Lakewood Apartments) other than the housing authority. All of these tend to have very long waiting lists. A shelter that can house families	
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housing authority. All of these tend to have very long waiting lists. A shelter that can house families	
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A shelter that can house families	
	together and/or a transitional housing

			facility would be a large benefit. CMCA has several supportive services that could be provided to these tenants to help them set and reach their goals to achieve housing stability. CMCA gathers our data during client intake into our programs. Program data is housed in our data system. This information, along with several other data collection sources, is used to complete a Community Needs Assessment. This assessment helps us determine the needs and shape our activities.
Columbia Housing Authority	Housing Authority	Email Request	The Columbia Housing Authority (CHA) currently serves 1,805 households that house 3,920 total persons. Of the 3,920 persons served, 61.6% are minority populations. 81% of CHA's participants served make less than 30% the area median income, or less than \$18,000 per year for household of 2. The average gross annual income of all CHA residents served is \$13,875.68. CHA is our community's largest affordable housing provider serving Columbia's most vulnerable and low-income participants. CHA has experienced an increase in demand and an increase in referrals from local service providers. Currently, CHA has approximately 900 households on its waitlist for its housing programs. 90% of these households meet the McKinney- Vento definition of homeless as defined within the American Recovery Plan Act (ARPA), which means these households are living in hotels, shelters,

		transitional housing, doubled up
		with friends/family, or some
		other non-permanent and
		undesirable housing
		arrangement.
		The primary unmet housing and
		services needs for the qualifying
		populations the Columbia
		Housing Authority serves are the
		lack of supply of affordable
		housing. The Columbia Housing
		Authority (CHA) is seeking to
		preserve and expand its available
		affordable housing. The CHA
		currently has over 150 vouchers
		available for homeless and
		housing insecure populations,
		however there is very little
		affordable housing supply on the
		private market and our program
		participants cannot successfully
		match their voucher to an
		available unit. The Columbia
		Housing Authority has completed
		the renovation of 597 housing
		units it owns, however 120 public
		housing units remain that also
		need renovated. These remaining
		120 units lack modern amenities
		including washer and dryer
		hookups, bath and CO exhaust
		fans, adequate insulation,
		modern sewer piping and
		systems and much more. The
		remaining 120 units require
		significant resources to maintain
		at minimum standard. The
		Columbia Housing Authority
		desires to fully renovate or
		redevelop these final units on the
		existing land these units are
		located to ensure these
		affordable units are preserved for
L	11	

future generations and that these
affordable units remain in the
desirable downtown location.
CHA's portfolio of affordable
housing units has also not kept up
with the growth in population in
Columbia. CHA's original 719
units of public housing were
completed by 1980 when
Columbia's population was
approximately 62,000. Now
Columbia's population is over
126,000, however CHA's available
affordable housing units has only
grown to 753, demonstrating a
need for significant expansion of
its housing portfolio.
In summary, the lack of supply of
affordable housing is our
community's most significant
unmet need for qualified
populations CHA serves, and CHA
intends to seek ARPA resource to
preserve and expand its portfolio
of affordable housing.
The City of Columbia
coordinates, supports, and
participates in the Columbia
Homeless Outreach Team, which
provides street outreach to
unsheltered individuals. The
street outreach team is
comprised of staff from the
Columbia Police department, the
Harry S. Truman VA Hospital,
and behavioral healthcare
providers Phoenix Programs
(funded by the City of Columbia)
and New Horizons.
The City of Columbia coordinates the
annual point in time count of persons
experiencing homelessness and is a key

	partner in our community's bi-annual Project Homeless Connect events. Through the coordinated entry process, our community tracks the exact number, name, and risk levels of all sheltered and unsheltered persons experiencing homelessness. The Functional Zero Task Force manages the By Name list and strives to ensure a "functional zero" number of homeless persons meaning our community's goal is to have an equal amount of available shelter beds as there are literally homeless persons. Shelter beds are provided by Salvation Army, Welcome Home and other local service providers.
	The City of Columbia continues to strategically purchase social services to address homelessness, including: emergency shelter, mental health services, and housing case management. The City of Columbia has also coordinated with the faith community to develop and sustain the Turning Point homeless day center and the Room at the Inn winter emergency shelter, both of which are funded by the City of Columbia. In addition, the City of Columbia coordinates a network of warming/cooling centers throughout the community. The City also operates an overnight warming center program in cases of extreme cold weather. The overnight warming center is located in a City facility and is staffed by Columbia Police Department officers and homeless street outreach
	providers contracted by the City. The Columbia Housing Authority provides over 1,600 housing vouchers that are defined as

	"Tenant Based Rental Assistance (TBRA)." TBRA is uniquely different then emergency housing assistance provided through the Voluntary Action Center (VAC), Love Columbia and other housing providers in that it models and aligns with HUD's Section 8 Program and is for permanent housing assistance rather than emergency or transitional. HUD requires communities to align TBRA programs with local public housing authorities to ensure program goals and regulations are met and to reduce operational expenses. CHA currently has over 150 TBRA vouchers available and program participants are struggling to find available affordable housing, therefore additional TBRA would not be a strategic investment of funding.
	The Columbia Housing Authority is our community's largest provider of permanent supportive affordable housing. CHA provides housing to over 1,800 households and maintains 753 of its own properties. CHA's available housing portfolio has not kept pace with the growth in demand or Columbia's population. By 1980, CHA finished completing the construction of 719 affordable housing units and Columbia's population was 62,000. By 2021, Columbia's population has more than doubles at over 126,000, however CHA's available affordable housing units has only grown to 753. The most pressing affordable housing need for homeless and housing insecure

	1	1
		<ul> <li>populations is to preserve and expand our available affordable housing units. The Columbia Housing Authority is our community's largest affordable housing provider and was created to carry out this specific role.</li> <li>The most significant gap in shelter and housing inventory is the lack of permanent affordable housing. The CHA received referrals daily from organizations such as the Voluntary Action Center, Love Columbia, Phoenix Programs and many more, and maintains approximately 900 households on CHA's waitlist for permanent affordable housing. There are currently 121 chronically homeless individuals on the Functional Zero Task Force's list and many of these individuals will make into CHA's housing or Section 8). Given historic rates of literally homeless populations that remain unsheltered, CHA staff estimates 50 literally homeless individuals will remain unhoused and will need to seek shelter during our community's coldest winter months. Given the ARPA restrictions on congregant</li> </ul>
		Functional Zero Task Force's list and many of these individuals will make into CHA's housing
		Section 8). Given historic rates of literally homeless populations that remain unsheltered, CHA
		homeless individuals will remain unhoused and will need to seek shelter during our community's
		shelter and the higher costs associated with running a congregant shelter vs. supportive
		housing, CHA staff recommends investing HOME ARPA funds into our largest gaps, which is the need for more permanent
		affordable housing units to serve the 900 individuals on CHA's waitlist.

	<ul> <li>There are also currently 157</li> <li>Columbia Public Schools</li> <li>Children identified as being</li> <li>homeless as defined under</li> <li>the McKinney-Vento Act, 67</li> <li>of which are living in hotels</li> <li>on the business loop.</li> <li>Insecure housing for children</li> <li>negatively impacts their</li> <li>ability to succeed in school.</li> <li>Each time a child moves, that</li> <li>child falls 5 weeks behind in</li> <li>curriculum while changing</li> <li>schools. Housing insecure</li> <li>families also experience</li> <li>higher rates of domestic</li> <li>violence and less</li> <li>opportunities to be involved</li> <li>in life enriching activities.</li> <li>Permanent and stable</li> <li>affordable housing is the</li> <li>best solution for homeless</li> <li>and housing insecure</li> <li>children and families, as</li> <li>shelter and transitional</li> <li>housing does not provide the</li> <li>permanency and stability</li> <li>needed for children to</li> <li>succeed in school.</li> </ul> The characteristics of housing <ul> <li>associated with instability and an</li> <li>increased risk of homelessness</li> <li>includes less desirable housing.</li> <li>The ARPA utilizes the McKinney-</li> <li>Vento Act to define and identify</li> <li>homeless and those at risk of</li> </ul>
	associated with instability and an increased risk of homelessness includes less desirable housing. The ARPA utilizes the McKinney-
	homeless and those at risk of homelessness. The Act identifies those at risk of homelessness as those that are 30% or below the area median income and experiencing 2 additional housing insecure experiences
	within the last 60 days. HUD also

	defines households with "severe housing problems" as those with an incomplete kitchen facility, incomplete plumbing, more than 1.5 person per room and cost burdened greater than 50%. According to HUD Comprehensive Housing Affordability Strategy (CHAS) data there are currently over 7,940 renter households that meet the criteria of having "sever housing problems." This means there are 7,940 renter households in Columbia that are at-risk of either being homeless or living in substandard housing situation. This is another data point that confirms the need for additional high quality affordable housing units for qualified populations identified within the ARPA.
	The priority needs of qualifying populations served is for additional permanent affordable housing with supportive services. FZTF data demonstrates a functional zero in terms of available shelter beds to demand for shelter and the CHA waitlist shows there are 900 households seeking a permanent, stable and affordable housing.
	The gaps and needs for housing were determined within this document by utilizing data provided by the City of Columbia Human Services Division, 2020- 2024 Consolidated Plan, HUD Comprehensive Housing Affordability Strategy (CHAS)

data, Functional Zero Task Force data and the Columbia Housing Authority's current waitlist.
See additional responses on last page.

If additional space is needed, insert image of table here:

### **Public Participation**

PJs must provide for and encourage citizen participation in the development of the HOME-ARP allocation plan. Before submission of the plan, PJs must provide residents with reasonable notice and an opportunity to comment on the proposed HOME-ARP allocation plan of **no less than 15 calendar days**. The PJ must follow its adopted requirements for "reasonable notice and an opportunity to comment" for plan amendments in its current citizen participation plan. In addition, PJs must hold **at least one public hearing** during the development of the HOME-ARP allocation plan and prior to submission.

For the purposes of HOME-ARP, PJs are required to make the following information available to the public:

- The amount of HOME-ARP the PJ will receive,
- The range of activities the PJ may undertake.

# Describe the public participation process, including information about and the dates of the public comment period and public hearing(s) held during the development of the plan:

- Public comment period: start date 2/1/2022 end date 2/18/2022
- Public hearing: 2/21/2022

The Housing and Community Development Commission held a public hearing on November 3, 2021. Local agencies and citizens were invited to speak to the Commission about the unment

needs and gaps in the housing and service delivery systems in the City of Columbia. The Commission heard comments from: Love Columbia, The Columbia Housing Authority, RMF Community Bail Fund, Voluntary Action Center, and John Brown Gun Club. The City of Columbia City Council held a public hearing on February 21, 2022 to hear comments from citizens and local agencies on this HOME-ARP allocation plan.

#### Describe any efforts to broaden public participation:

On October 26, 2021 the Housing Programs Division hosted a Pre-Application Workshop open to the public and local agencies which provided information on HOME-ARP qualifying populations and eligible HOME-ARP projects.

The November 3, 2021 Housing and Community Development Commission meeting which contained the HOME-ARP public hearing was publically posted on the City Hall bulletin board as well as posted on the City of Columbia's website (www.como.gov).

The February 21, 2022 City of Columbia City Council meeting was publically posted on the City Hall bulletin board as well as posted on the City of Columbia's website. A notice of public hearing was published in a notice in the Columbia Missourian newspaper and a notice of comment period from February 1, 2022 through February 18, 2022 was published in the Columbia Missourian newspaper.

A PJ must consider any comments or views of residents received in writing, or orally at a public hearing, when preparing the HOME-ARP allocation plan.

## Summarize the comments and recommendations received through the public participation process:

At the February 21, 2021 City Council public hearing the Council heard from Mr. Randy Cole, CEO of the Columbia Housing Authority. Mr. Cole detailed the community engagement process the Housing Authority undertook in developing the plans for a 24 unit permanenet affordable housing project known as Kinney Point. In addition to Mr. Cole's presentation, Council also heard from citizens who spoke in favor of the project and the outreach the Housing Authority had made to the local neighborhood.

Additional public comments included the continued desire of the Housing Authority to work with the local neighborhood on design elements of the project as well as considerations for a reduction in the number of overall parking spaces and the goal of savings as many mature trees on the site as possible.

## *Summarize any comments or recommendations not accepted and state the reasons why:* All comments were accepted and heard by Council.

# Describe the size and demographic composition of qualifying populations within the PJ's boundaries:

From October 1, 2020 through October 1, 2021 the Salvation Army shelter served 324 individuals of which 72 were veterans, 27 were chronically homelss, 80 had a history of domestic violence and 32 were fleeing domestic violence. All had incomes under \$2000 per month.

Voluntary Action Center provided support to 267 households in 2020, of those 76% were black, 22% white, 2% multiple races.

Turning Point served 1,155 individuals and provided a total of 18,911 units of service in 2020. From January 1 through June 30, 2021 Turning Point served 761 individuals and provided 8,816 units of service.

Great Circle provided residential care to 188 children. 28% of those were ages 15-19 and at the biggest risk for homelessness.

60% of Love Columbia's served clients in 2020 were under the 100% Federal Poverty Level. 30% were under the 50% Federal Poverty Level. 54% of their clients have requests related to housing. 234 clients received assistance using SAFHR funds. 565 individuals received housing coaching sessions.

CMCA serves clients in an 8 county area and in Boone County alone 13.63% of households served were under the 30% AMI level.

The Columbia Housing Authority serves 1,805 housholds and 3,920 individuals, 61% of which are minorities. 81% make less than 30% of the area median income. There are 900 households on the waitlist for housing programs. 90% of those on the waitlist meet the McKinney-Vento definition of homeless.

# Describe the unmet housing and service needs of qualifying populations, including but not limited to:

- Sheltered and unsheltered homeless populations;
- Those currently housed populations at risk of homelessness;
- Other families requiring services or housing assistance or to prevent homelessness; and,
- Those at greatest risk of housing instability or in unstable housing situations:

Sheltered & Unsheltered Homeless Populations: Barriers existing for this population include limited affordable housing, limited landlords willing to work with at risk populations, limited public transportation. Mental Health has a significant impact on homeless populations and limited resources lead to people unlikely having access to stable shelter or support. Untreated mental illness due to a lack of resources or lack of insurance can cause people to neglect bills and rent which can lead to loss of housing. COVID-19 has reduced existing shelter capacity causing more individuals to be unsheltered. Sheltered homeless populations need education, training, and programs to increase knowledge on budgeting and housing expenses.

Those currently housed populations at risk for homelessness: For individuals and households at risk for homelessness there are many unment housing and service needs. The lack of affordable housing equates to many households living in situations where they could lose their housing if

they were to experience a job loss or other income change. Those units that are affordable may lack modern amenities including washer dryer hookups, bath and exhaust fans, inadequate insulation, modern sewer piping, and other intergral household systems that are aged beyond their lifespan. Failures to these items leave a household in a difficult position to retain their housing. In addition, limited public transportation, limited rent assistance and limited utility assistance all contribute to a households's risk for homelessness.

Other families requiring services: For families requiring services or housing assistance to prevent homelessness barriers include limited rental and utility assistance programs, limited budget curriculums and limited affordable housing. Families receiving HUD subsidized housing have low annual incomes and can sometimes wait for long periods to receive services.

Those at greatest risk: Barriers for those at greatest risk include limited rental and utility assistance programs as well as permanent supportive housing. The lack of an emergency housing solution limits what agencies can do to provide services for an individual or family who find themselves suddenly homeless.

# Identify and consider the current resources available to assist qualifying populations, including congregate and non-congregate shelter units, supportive services, TBRA, and affordable and permanent supportive rental housing:

Currently, Room at the Inn provides seasonal overnight shelter and Turning Point provides day center operations for the unsheltered. There is no comprehensive shelter option. The Columbia Housing Autority provides Housing Choice Vouchers for eligible households but there is a limited stock of rental housing available. Voluntary Action Center provides a broad range of basic needs services and housing support services to assist those that are homeless or at risk for homelessness. However, the lack of affordable housing limits the usefulness of rental assistance.

## Identify any gaps within the current shelter and housing inventory as well as the service delivery system:

The shortage of affordable, safe, and maintained housing is the biggest gap in the shelter and housing inventory in the City. Agencies must also deal with staffing shortages and limited budgets for services. Other factors include the high cost of rental application and security deposits, landlord relunctantness to work with high risk populations, and other issues like back rent or poor credit.

Other gaps include a lack of a congregate shelter, lack of transitional housing, lack of income based units, and the high cost of building new affordable housing.

# Identify the characteristics of housing associated with instability and an increased risk of homelessness if the PJ will include such conditions in its definition of "other populations" as established in the HOME-ARP Notice:

The lack of affordable housing units in the main characteristic associated with the instability and increased risk of homelessness. During COVID many households struggled with maintaining adequate income. This often results in an inability to pay rent and/or falling behind on rent and

ultimately homelessness. Increases in rent, utilities, and other expenses compound a low income families ability to ensure financial obligations are met on a timely and consistent basis. Additional factors that lead to instability are lack of maintenance from property owners, mental and physical health associated with the COVID-19 pandemic, and distance from critical services without reliable transportation.

#### Identify priority needs for qualifying populations:

Additional permanent affordable housing is priority need for homeless and at-risk for homelessness populations. Local agencies are prepared to combine resources to see additional affordable housing is created and maintained for the benefit of reducing homelessness and at-risk for homelessness. Emergency shelters, day centers, job training, meals, access to mental health, and case management are also high priority needs for qualifying populations.

## Explain how the level of need and gaps in its shelter and housing inventory and service delivery systems based on the data presented in the plan were determined:

Local agencies utilize multiple sources of data to determine gaps and level of needs identified in this plan. The Functional Zero Task Force (FZTF) is a local consortium of agencies who provide services. This task force works through lists of households needing housing services. Community Needs Assessments, 2020-2024 Consolidated Plan, the Comprehensive Housing Affordablity Strategy and Point in Time Count all assist in obtaining and evaluating data.

## **HOME-ARP** Activities

# Describe the method for soliciting applications for funding and/or selecting developers, service providers, subrecipients and/or contractors and whether the PJ will administer eligible activities directly:

On October 26, 2021 the Housing Programs Division hosted a Pre-Application workshop for local agencies to learn about qualifying populations and HOME-ARP eligible projects. On November 8, 2021 a request for propsals was released seeking eligible HOME-ARP applications. A notice seeking HOME-ARP applications was published in the Columbia Missourian newspaper. In addition, notice was published on the City of Columbia's website seeking HOME-ARP applications. The City of Columbia's Housing Programs Division will administer all HOME-ARP eligible activities.

If any portion of the PJ's HOME-ARP administrative funds were provided to a subrecipient or contractor prior to HUD's acceptance of the HOME-ARP allocation plan because the subrecipient or contractor is responsible for the administration of the PJ's entire HOME-ARP grant, identify the subrecipient or contractor and describe its role and responsibilities in administering all of the PJ's HOME-ARP program:

No HOME-ARP administrative funds were provided prior to HUD's acceptance of the HOME-ARP allocation plan.
PJs must indicate the amount of HOME-ARP funding that is planned for each eligible HOME-ARP activity type and demonstrate that any planned funding for nonprofit organization operating assistance, nonprofit capacity building, and administrative costs is within HOME-ARP limits. The following table may be used to meet this requirement.

	Funding Amount	Percent of the Grant	Statutory Limit
Supportive Services	\$ 0		
Acquisition and Development of Non- Congregate Shelters	\$ 0		
Tenant Based Rental Assistance (TBRA)	\$ 0		
Development of Affordable Rental Housing	\$ 2,000,000		
Non-Profit Operating	\$ 0	0 %	5%
Non-Profit Capacity Building	\$ 0	0 %	5%
Administration and Planning	\$ 161,654	7.48 %	15%
Total HOME ARP Allocation	\$ 2,161,654		

#### **Use of HOME-ARP Funding**

#### Additional narrative, if applicable:

Enter narrative response here.

# Describe how the characteristics of the shelter and housing inventory, service delivery system, and the needs identified in the gap analysis provided a rationale for the plan to fund eligible activities:

Throughout the consultation process and public hearings, a consistent theme emerged, the lack of permanent affordable housing in the community leads to homelessness and increases the risk for homelessness. Local agencies identified the lack of affordable housing multiple times throughout their consultation responses. The lack of permanent affordable housing directly impacts their ability to provide services to the qualifying populations. Stable, safe, and affordable housing is the first step for families and individuals to move towards self-sufficiency. Local agencies recognize that combining efforts in their mission and resources can result in real change for at risk popluations.

#### **HOME-ARP** Production Housing Goals

*Estimate the number of affordable rental housing units for qualifying populations that the PJ will produce or support with its HOME-ARP allocation:* 24

## Describe the specific affordable rental housing production goal that the PJ hopes to achieve and describe how it will address the PJ's priority needs:

The Columbia Housing Authority proposes to build a 24 unit permanent affordable housing development known as Kinney Point. The development will serve HOME-ARP qualifying

populations. The development of permanent affordable housing addresses the top priority need identified through the HOME-ARP consultation process and will result in a reduction of homeless and at-risk of homelessness families and individuals.

#### Preferences

## Identify whether the PJ intends to give preference to one or more qualifying populations or a subpopulation within one or more qualifying populations for any eligible activity or project:

- Preferences cannot violate any applicable fair housing, civil rights, and nondiscrimination requirements, including but not limited to those requirements listed in 24 CFR 5.105(a).
- PJs are not required to describe specific projects to which the preferences will apply.

The City of Columbia does not intend to give specific preferences to any inidividuals or families. However, it should be noted the Kinney Point project will primarily serve homeless and at-risk for homeless individuals and families as defined by the HOME-ARP guidelines.

#### If a preference was identified, explain how the use of a preference or method of prioritization will address the unmet need or gap in benefits and services received by individuals and families in the qualifying population or category of qualifying population, consistent with the PJ's needs assessment and gap analysis:

The Columbia Housing Authority will provide the affordable housing units to families and individuals in the low to moderate income range and below. In additional, families and indivviduals meeting the definition of homeless or at-risk for homelessness will be eligible for housing units.

# If a preference was identified, describe how the PJ will use HOME-ARP funds to address the unmet needs or gaps in benefits and services of the other qualifying populations that are not included in the preference:

The Kinney Point project will provide affordable rental housing to homeless and at-risk for homeless individuals and families. Individuals and families meeting additional HOME-ARP qualifuing population definitions may be served if they meet income critera of the Columbia Housing Authority and are otherwise eligible for housing. It is the intent of the Kinney Point project to primarily serve homeless and at-risk for homeless individuals and families as identified in the HOME-ARP guidelines.

#### **HOME-ARP** Refinancing Guidelines

If the PJ intends to use HOME-ARP funds to refinance existing debt secured by multifamily rental housing that is being rehabilitated with HOME-ARP funds, the PJ must state its HOME-ARP refinancing guidelines in accordance with 24 CFR 92.206(b). The guidelines must describe the conditions under with the PJ will refinance existing debt for a HOME-ARP rental project, including:

- Establish a minimum level of rehabilitation per unit or a required ratio between rehabilitation and refinancing to demonstrate that rehabilitation of HOME-ARP rental housing is the primary eligible activity The City of Columia will not refinance existing debt with HOME-ARP funds.
- Require a review of management practices to demonstrate that disinvestment in the property has not occurred; that the long-term needs of the project can be met; and that the feasibility of serving qualified populations for the minimum compliance period can be demonstrated. N/A
- State whether the new investment is being made to maintain current affordable units, create additional affordable units, or both. N/A
- Specify the required compliance period, whether it is the minimum 15 years or longer. N/A
- State that HOME-ARP funds cannot be used to refinance multifamily loans made or insured by any federal program, including CDBG. N/A
- Other requirements in the PJ's guidelines, if applicable: N/A

Catholic Charities- Social Services Outreach

Catholic Charities of Central and Northern Missouri services a total of 38 counties in central and northern Missouri. Catholic Charities provides services that include immigration services, refugee services, housing counseling, disaster case management, Hispanic resource coordination, and health and nutrition services.

Unsheltered homeless populations need additional shelters. Shelters not just in Columbia, but surrounding counties are at capacity. Due to COVID shelters have reduced their capacity, causing more individuals to be unsheltered. Sheltered homeless populations need, education, training, and programs to increase credit, and housing for individuals who might be convicted felons. Education on budgeting and housing expenses is also a need.

While the SAFHR funds are available, in our experience accessing these funds is difficult. The process is lengthy, often requiring multiple reapplications and burdensome on tenants. An easier way to access the funds to assist with rent or mortgage delinquency and to provide financial education and coaching as a requirement is a need.

Specifically in Columbia, there are a couple of shelters for individuals who are experiencing homelessness or recovering from addiction. Through Love Columbia there is also transitional housing for families who qualify for their program. Many social service agencies (CMCA, Voluntary Action Center, Catholic Charities, The Salvation Army) provide rental assistance typically based on FPL, citizenship, household composition, documentation, eviction status, and available funding. While there are section 8 vouchers and public housing, there is a waitlist for both programs.

Less that half of the Columbia residents own their homes.

Data from Headwaters Economics reported that in 2019 Columbia reported only 8.2% of available housing was vacant, with only 4% of the vacant housing units to be available to rent. This is lower than the reported housing vacancies across the US at 12.1%. This data shows that there are a lack of affordable rental units in Columbia.

One major gap in sheltering is for the population who is homeless during the winter. While Columbia has the Room at The Inn shelter that moves from church to church over the winter months. Establishing a permanent shelter for the unhoused population to go to in the winter or heat of summer is a gap in service delivery. Additionally, housing in Columbia is broken up into 50% being single family homes and roughly another 46% consisting of townhomes, apartment buildings and apartment complexes. Another gap is in single-family low-income housing stock.

Affordably of housing is a characteristic of instability and homelessness. With the small stock of available rental units, housing prices have inflated, making renting, or becoming a homeowner unrealistic for some individuals. Additionally, some low-income renters are living in substandard living conditions, often spending over \$500 a month in the winter or hot summer on utilities. When a family is spending over 20% of their income on utilities, the risk of falling behind on bills and becoming homeless increases. City of Columbia Public Health and Human Services

Unmet needs: Health and mental services, detox services, expanded drop in center services, affordable housing, permanent supportive housing, transitional shelter, emergency shelter.

Needs of those at risk for homelessness: utility assistance, rent assistance, affordable housing, permanent supportive housing.

Gaps in current shelter and housing inventory: Lack of emergency shelter beds in spring, summer, and fall. Drop in center availability in afternoon, evenings, and weekends.

Characteristics associated with housing instability: unaffordable, low inventory, energy inefficient, in areas of high concentration of poverty, increasingly moving north and east away from urban core.

Priority needs: affordable housing, permanent supportive center, transitional shelter, emergency shelter, utility assistance, rent assistance.

Division of Human Services track monthly and annually using CE, PITC< and HIIC.

Show Me Central Habitat for Humanity- Non Profit Agency

consultation request but did not have specific information available

Habitat for Humanity responded to the

The Food Bank of Northeast and Central Missouri- Non Profit Agency

The Food Bank responded to the consultation request but did not have specific information available



#### October 11, 2021

The City of Columbia has been awarded \$2,161,654 in American Rescue Plan funds through the HOME Investment Partnership Program (HOME-ARP) by the Department of Housing and Urban Development (HUD). The Housing Programs Division of the Community Development Department will be responsible for planning and administering HOME-ARP funds.

As part of the planning process, the City is required to consult with agencies and service providers whose clientele include HOME-ARP qualifying populations. The consultation process will identify unmet needs and gaps in housing or service delivery systems. In addition to the consultation process the Housing and Community Development Commission will hold a public meeting on Wednesday, November 3, 2021 to hear public comments in regards to HOME-ARP funding.

The Housing Programs Division has identified your agency as one that potentially works with or serves a qualifying population. (Please see attached for HUD's qualifying population definition). The following questions will assist in determining unmet needs and gaps in housing that exist in our community. Providing details and examples in your responses will further the understanding of the challenges present and strategies to address those challenges.

#### **Consultation Questions**

1. Please describe the size and demographic composition of the qualifying populations you serve.

2. Please describe the unmet housing and services needs of the qualifying populations you serve in regards to:

- a) Sheltered and unsheltered homeless populations
- b) Those currently housed populations at risk of homelessness
- c) Other families requiring services or housing assistance or to prevent homelessness
- d) Those at greatest risk of housing instability or in unstable housing solutions

3. Identify the current resources available to assist qualifying populations, including congregate and noncongregate shelter units, supportive services, TBRA, and affordable and permanent supporting rental housing.

4. Identify any gaps within the current shelter and housing inventory as well as the service delivery system.

5. Identify the characteristics of housing associated with instability and an increased risk of homelessness.

6. Identify priority needs for qualifying populations.

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7. Explain how the level of needs and gaps in shelter and housing inventory and service delivery systems are determined.

Please send your responses to Gary Anspach, Housing Programs Manager, no later than November 1, 2021. Housing Programs Staff will hold a HOME-ARP Pre-application workshop on Tuesday, October 26, 2021 at 6:30pm in Room 1A/1B of City Hall. The Pre-Application workshop will review the types of eligible HOME-ARP projects.

A Request for Proposals (RFP) for eligible HOME- ARP projects will be released in November following the HCDC public meeting.

Sincerely,

Gary Anspach Housing Programs Division City of Columbia P.O. Box 6015 Columbia, MO 65205

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Counter trative Offices 701 E. Broadway, P.O. Box 6015 Columbia, Missouri 65205 Columbia Our vision: Columbia is the best place for everyone to live, work, learn and play. HOME ARP Agency Consultation List

Agency	Type of Service	Included in CoC	DV Shelter	Civil Rights/Fair Housing	Response Received
Central Missouri Community Action	Community Action Agency			Yes	Yes
Job Point	Employment & Community Development			Yes	
Services for Independent Living	Independent Living			Yes	Yes
Columbia Housing Authority	Housing Authority	Yes		Yes	Yes
Woodhaven	Serving Individuals with Disabilities			Yes	
Rainbow House	Children's Emergency Shelter	Yes	Yes		
Great Circle	Behavorial Health Organization				Yes
Habitat for Humanity	Affordable Housing Developer			Yes	Yes
Turning Point	Homeless Services Provider	Yes		Yes	Yes
The Food Bank or NE and Central MO	Food Bank				Yes
Love Columbia	Community Resource Provider	Yes			Yes
Voluntary Action Center	Resource Provider for Basic and Emergency Needs	Yes			Yes
Rock the Community	Rental Assistance Provider			Yes	
Powerhouse Community Development	Community Development				
First Chance for Children	Early Childhood Programs				
Columbia Community Land Trust	Land Stewardship Organization			Yes	
The Salvation Army	Charitable Organization	Yes			Yes
Shalom Christian Academy	Daycare				
Catholic Charities	Charitable Organization				
Freedom House	Affordable Housing Community				
Columbia Center for Urban Ag.	Food Producer				
Grade A Plus	Educational Support Provider				
Kidz Ink	Daycare				
Columbia Interfaith- Room at the Inn	Homeless Services Provider	Yes		Yes	
Compass Health Network	Behaviorial Health Services Provider				
Phoenix Programs	Substance Abuse Treatment Provider	Yes			
True North	Domestic Violence Emergency Shelter		Yes	Yes	
City of Columbia- Health and Human Services	Governmental Service Provider				Yes
Boone County Social Services	Governmental Service Provider				
Welcome Home	Affordable Housing Community	Yes		Yes	
St. Francis Community	Community Service Provider				
New Horizons	Mental Health Service Provider	Yes			
Boone County Family Resources	Developmental Disabilities Service Provider				
Family Access Center of Excellence	Social, Behavioral, and Emotional Health Services				
Flourish	Under-Resourced Youth Services				
Heart of Missouri United Way	Charitable Organization				

#### Summary of Responses to HOME-ARP Consultation Questions

Agencies providing responses and other comments:

Salvation Army, Voluntary Action Center, Turning Point, Services for Independent Living, Great Circle, Love Columbia, Central Missouri Community Action, Columbia Housing Authority, The Food Bank for Central and Northeast Missouri, Habitat for Humanity, City of Columbia Public Health and Human Services, Catholic Charities.

#### 1. Please describe the size and demographic composition of the qualifying populations you serve.

<u>Salvation Army-</u> The shelter served 324 unduplicated people between 10/1/20 to 10/1/2021 including 72 veterans, 27 chronically homeless, 80 with a history of domestic violence and 32 fleeing domestic violence. All 324 with income under \$2000 per month. Social Services served 1304 from 10/1/20-10/1/21 providing over \$40,000 in rental and utility assistance.

<u>Voluntary Action Center-</u> VAC provides services to residents of Boone County whose income is at or below 200% of Federal Poverty Guidelines. Additional guidelines may be applicable, such as with the ESG which serves residents below 30% of Average Median Income, ESG-Covid and MHTF both of which serve residents below 50% of Average Median Income. In 2020 VAC provided housing support to 267 households. 76% of those identified as black, 22% white and 2% multiple races. In addition, VAC provides basic needs services including, but not limited to, an emergency food pantry, hygiene packs, feminine hygiene packs, diapers, formula, document assistance, medical copays, dental copays and vision assistance. Many housing clients take advantage of these wraparound services while engaged with the agency.

<u>Turning Point-</u> Last year, Turning Point served 1,155 unduplicated individuals and provided a total of 18,911 units of service. For the first six months of 2021, Turning Point has served 761 unduplicated individuals and provided 8,816 units of service. Of these, 55% are White, 38% are Black or African-American, and 6% are another minority. Ethnically, 3% are Hispanic; 97% are non-Hispanic. By gender, 31% are female, and 69% are male.

<u>Services for Independent Living-</u>Our organization serves people with disabilities, low-income seniors, and veterans. The consumers we serve mostly live on a fixed income: social security, social security disability, or pension. With limited affordable housing in Columbia, many of our consumers face a risk of homelessness with few options and long waitlists. Most of our consumers also lack the family or social support needed when facing financial barriers. When needing to move, our consumers have few options readily available for them. We serve cross-disabilities and cross-lifespan, serving people 13 and up. SIL serves around 1000 consumers a year, over 30% of those consumers are minorities.

<u>Great Circle-</u> In 2020, Great Circle had 188 children residing in residential care on the Columbia campus. Their ages are 0-2 (4%), 3-5 (4%), 6-9 (7%), 10-14 (22%) and 15-19 (28%). It is these older children that are at the greatest risk of homelessness as they age out of the foster care system. The gender of the clients Great Circle serves are 44% male and 56% female with no client identifying as transgender or non-binary. The race of the youth served is representative of the central Missouri region, with 13% identifying as African American, 48% identifying as Caucasian, 1% Hispanic, 6% Multi-Racial and 32% unidentified.

<u>Love Columbia</u>- Since January of 2020 60% of our clients resided in households that are under 100% of the Federal Poverty Level. Thirty percent of our clients are under 50% of the Federal Poverty Level. Calculating AMI for our clients, 69% are below 30% AMI and 22% are between 31 and 50% AMI. *For Jan through Oct 2021:* 

- 54% of all requests have been related to housing
- Of those 54%, 14% were for hotel assistance, 43% were for rent or deposit and 18% were for utilities. 23% were seeking housing coaching.
- 234 clients received assistance applying for SAFHR funds.
- 565 Individuals have received a total of 1344 housing coaching sessions. The average number of coaching sessions per client is 2.38. 37 clients secured transitional housing, 145 people secured housing, 92 of those who secured housing were previously homeless and 53 relocated to new housing. 65 clients maintained housing.

• To demonstrate the interest in housing information, Love Columbia's website had the following views for the month of October 2021: 885 views of our housing openings list, 342 views of our housing help page and 249 views of our information library housing resources. This is in addition to sending our low cost (under \$1,000/month) housing openings list out to approximately 100 services providers.

Since 2020 Love Columbia has provided \$236,927.77 for mortgage, rent and deposits and \$110,826 worth of hotel assistance. The average amount requested per person through SAFHR is \$3200 in rental assistance.

<u>CMCA-</u> We serve families in 8 counties in Central Missouri but in Boone County only, approximately 13.63% of the households we serve have an income at or below 30% AMI. Based on 2019 ACS 5-year estimates, roughly 8630 households are at 30% or below AMI with 83.2% are renters and 16.8% are homeowners.

<u>Columbia Housing Authority-</u> The Columbia Housing Authority (CHA) currently serves 1,805 households that house 3,920 total persons. Of the 3,920 persons served, 61.6% are minority populations. 81% of CHA's participants served make less than 30% the area median income, or less than \$18,000 per year for household of 2. The average gross annual income of all CHA residents served is \$13,875.68. CHA is our community's largest affordable housing provider serving Columbia's most vulnerable and low-income participants. CHA has experienced an increase in demand and an increase in referrals from local service providers. Currently, CHA has approximately 900 households on its waitlist for its housing programs. 90% of these households meet the McKinney-Vento definition of homeless as defined within the American Recovery Plan Act (ARPA), which means these households are living in hotels, shelters, transitional housing, doubled up with friends/family, or some other non-permanent and undesirable housing arrangement.

<u>Catholic Charities-</u> Catholic Charities of Central and Northern Missouri services a total of 38 counties in central and northern Missouri. Catholic Charities provides services that include immigration services, refugee services, housing counseling, disaster case management, Hispanic resource coordination, and health and nutrition services.

#### 2. Please describe the unmet housing and services needs of the qualifying populations you serve in regards to:

#### a) Sheltered and unsheltered homeless populations

<u>Salvation Army</u>- Limited affordable housing, limited landlords willing to work with at risk populations, limited public transportation

<u>Voluntary Action Center-</u> Currently, Boone County does not offer a comprehensive shelter for the sheltered or unsheltered homeless population. VAC is currently working with Faith Voices, Turning Point, Loaves and Fishes and Room at the Inn to develop plans and secure funding for a facility that would provide a day center, overnight shelter, meals, showers, mail service, computer lab, medical clinic, case management, employment assistance and document assistance to the sheltered and unsheltered homeless population. This facility would be open 365 days per year and be fully staffed.

<u>Turning Point-</u> Turning Point is a day center providing basic needs for individuals experiencing homelessness. Our primary services include access to showers, laundry, phones, computers, coffee, hygiene products, resource referrals, a mailing address, and personal storage lockers. We also partner with other community agencies for additional services, such as the Wardrobe for clothing vouchers; the VA for veteran services; and Compass Health Network for medical, dental, and mental health services. Turning Point provides essential services for daily survival, operating with the mission to provide hope and restore dignity to those experiencing homelessness.

<u>Services for Independent Living-</u> While there are resources in Columbia for those at risk of homelessness, they are limited. Columbia Housing Authority has long waitlists, or the homes are not accessible. Some financial assistance exists, but it is one-time help and not monthly. And people that would like to move do not have the family assistance to physically move their belongings or cannot afford movers. For sheltered and unsheltered populations, we often hear complaints of limited space in shelters and all shelters closing at the same time.

Mental health has a significant impact on homeless populations and with limited resources to assist in this area, people are unlikely to have access to stable shelter or support. Untreated mental illness, due to lack of resources or lack of insurance, can cause people with housing to neglect bills and rent to ultimately lose their housing. In Missouri, Medicaid will pay for caregiver services, both In Home Services and Consumer Directed Services are programs that we have, but the state continues to cut back the budget on these programs. This leaves people with disabilities at risk of losing a caregiver, being forced to move into a care facility and losing their independence. Family members can work for this person needing care, but the pay is minimal. Having to work for their family members limits the time they can spend in a different job to make more money.

Love Columbia- Columbia lacks sufficient shelter and transitional housing capacity. Love Columbia started addressing the need for shelter/transitional housing for families with children in 2015, through our Extra Mile Homes program that has provided an average of six months housing for 40 families to date. In 2020, we started providing temporary hotel stays for families with children and people with fragile health who were experiencing homelessness. We are not able to respond to people with other situations and have a waiting list for our transitional homes program. Our local shelters provided very limited assistance during the early months of the pandemic and, since then, even though they have accepted more people, many do not want to enter a congregate setting. Most have complex situations and need much support to take steps to move forward.

<u>CMCA-</u> In the CMCA Service area, 430 homeless persons with 51 total being unsheltered. In Boone County only, point in time counts show 268 homeless persons, with 43 of those being unsheltered. 26 Head Start and BRIDGE families were homeless at the time of application

<u>City of Columbia PHHS-</u> health and mental services, detox services, expanded drop in center services, affordable housing, permanent supportive housing, transitional shelter, emergency shelter.

<u>Catholic Charities-</u> Unsheltered homeless populations need additional shelters. Shelters not just in Columbia, but surrounding counties are at capacity. Due to COVID shelters have reduced their capacity, causing more individuals to be unsheltered. Sheltered homeless populations need, education, training, and programs to increase credit, and housing for individuals who might be convicted felons. Education on budgeting and housing expenses is also a need.

#### b) Those currently housed populations at risk of homelessness

#### Salvation Army- Limited public transportation

Voluntary Action Center-Homelessness and the risk of homelessness remain significant in the City of Columbia. Missouri Balance of State's 1/29/2020 PIT report showed Region 5 with the highest rate of homelessness in the BoS with 446 people, 380 sheltered/66 unsheltered. Boone County had the highest rate of homelessness in the BoS by far, with 380 sheltered and 66 unsheltered. That total number for 2019 was 268. Missouri Balance of State's 2019 Homelessness Study shows a 32% increase in chronic homelessness from 2014 to 2018 in the BoS. HUD's 2013-2017 CHAS Data Query Tool indicates 14,770 of 31,155 renting Boone County households had housing cost burdens greater than 30% of income; 8,330 households had cost burdens greater than 50%.(4) These levels of cost burden make housing stability more tenuous, especially as our agency observes limited affordable housing stock in our community and, recently, increasing rental rates. Housing insecurity is a major contributor to community poverty. Boone County had 19.6% of its population identified as living at or below the Federal poverty level in 2019, and the City of Columbia had 22.4% of its population at or below that level the same year. Each of these is significantly higher than national and state averages. Lack of affordable housing continues to be a significant need in the housing continuum. For a shelter to operate at maximum effectiveness, those using the shelter must have more affordable housing options than currently exist in Columbia/Boone County.

<u>Turning Point-</u> Turning Point also helps individuals who are near homelessness with the same basic needs services as those offered to individuals experiencing homelessness. Additionally, we assist the newly housed get household supplies, such as large bottles of body wash, hair products, tubes of toothpaste, pillows, bedding, detergent, and furniture.

<u>Great Circle-</u>Our residential foster care houses children who are at risk of homelessness. Service needs include trauma requiring trauma informed care, capital improvements to our campus of care and residential cottages, and vehicles to enable case managers and care coordinators to ensure children receive regular supervised visits with their biological parents and siblings.

<u>Love Columbia-</u> We have rental assistance through city reserves through June and can refer to SAFHR to prevent evictions. We collaborate with VAC, Rock the Community and local churches who also provide rent assistance.

Many of these families could benefit from ongoing case management and nearly all could benefit from financial coaching or career coaching. We have a two-week waiting period to get into our Path Forward program that provides extensive intake and case management. Our staff have caseloads that are too high to provide the level of services we believe is optimal. Prior to the pandemic, we tried to enroll every client experiencing housing instability into Path Forward. Due to the increased volume of requests for our services, we have to directly refer some to our coaching programs for immediate assistance. We would like to provide more case management and follow up, but need more staff to do this. Some enroll in our longer term financial coaching and career coaching which has been beneficial in ensuring ongoing housing stability.

<u>CMCA-</u> Currently in Boone County only, approximately 15,218 renters (51.6%) and 18.2% or 4,214 homeowners, are paying more than 30% of their income toward housing. 10 Head Start and BRIDGE families were doubling up with each other and 15 families reported living in unaffordable, overcrowded, or transitional housing.

Columbia Housing Authority- The primary unmet housing and services needs for the qualifying populations the Columbia Housing Authority serves are the lack of supply of affordable housing. The Columbia Housing Authority (CHA) is seeking to preserve and expand its available affordable housing. The CHA currently has over 150 vouchers available for homeless and housing insecure populations, however there is very little affordable housing supply on the private market and our program participants cannot successfully match their voucher to an available unit. The Columbia Housing Authority has completed the renovation of 597 housing units it owns, however 120 public housing units remain that also need renovated. These remaining 120 units lack modern amenities including washer and dryer hookups, bath and CO exhaust fans, adequate insulation, modern sewer piping and systems and much more. The remaining 120 units require significant resources to maintain at minimum standard. The Columbia Housing Authority desires to fully renovate or redevelop these final units on the existing land these units are located to ensure these affordable units are preserved for future generations and that these affordable units remain in the desirable downtown location. CHA's portfolio of affordable housing units has also not kept up with the growth in population in Columbia. CHA's original 719 units of public housing were completed by 1980 when Columbia's population was approximately 62,000. Now Columbia's population is over 126,000, however CHA's available affordable housing units has only grown to 753, demonstrating a need for significant expansion of its housing portfolio.

#### City of Columbia PHHS- utility assistance, rent assistance

<u>Catholic Charities-</u> While the SAFHR funds are available, in our experience accessing these funds is difficult. The process is lengthy, often requiring multiple reapplications and burdensome on tenants. An easier way to access the funds to assist with rent or mortgage delinquency and to provide financial education and coaching as a requirement is a need.

#### c) Other families requiring services or housing assistance or to prevent homelessness

Salvation Army-Limited budget curriculum, limited rental and utility assistance programs

<u>Love Columbia-</u> We include a financial assessment with all our services and address housing cost burdened situations by offering coaching to manage spending, reduce debt, create savings, or increase income. We also assess

transportation which is a barrier to employment and help people create a plan to obtain reliable transportation. Our staff currently receives more referrals than they can handle as quickly as we would like. We engage community volunteers to expand capacity and add to the social capital of our clients, but it takes time to recruit and train volunteers.

<u>CMCA-</u> Of our families in Boone County receiving any type of HUD subsidized housing Avg income \$13,749, Avg AMI 21%, Female head of household 71%, Disabled HOH, under age 61 is 42%, Disabled HOH, above age 62 is 62%, Average months on waiting list = 14

City of Columbia PHHS- Affordable housing, utility assistance, rent assistance.

#### d) Those at greatest risk of housing instability or in unstable housing solutions

Salvation Army- Limited budgeting curriculum, limited rental and utility assistance programs

<u>Love Columbia-</u> We essentially need a "housing emergency room" with experienced staff always available to handle those in dire situations that require immediate attention. We are increasingly trying to move toward this by adding and repositioning staff within the organization to give more support to our clearinghouse department where initial requests are assessed and triaged. Our current staff is stretched thin and many people in these dire situations need immediate, and frequent contact as soon as they reach out for help.

CMCA- In the beginning of 2020-2021 school year, 35 families reported crisis housing situations.

City of Columbia PHHS- affordable housing, permanent supportive housing

### 3. Identify the current resources available to assist qualifying populations, including congregate and non-congregate shelter units, supportive services, TBRA, and affordable and permanent supporting rental housing.

<u>Salvation Army-</u> Year round emergency shelter that houses single men, women, and adults with children, congregate public meals at the emergency shelter, TBRA vouchers, RRH vouchers, Section 8 vouchers.

<u>Voluntary Action Center-</u> Currently, Room at the Inn provides seasonal overnight shelter and Turning Point provides a day center option for the unsheltered. There is no comprehensive shelter option as noted in the response to question 2. Supportive services are provided by multiple agencies, including VAC. VAC provides a broad range of basic needs services and housing support services to assist those that are homeless or at risk of homelessness. Housing programs administered by VAC currently are directed at the homeless or those at risk of homelessness (ESG-Covid). VAC also provides housing assistance via ESG, MHTF, CDBG and EFSP. The biggest issue with VAC's housing programs is finding affordable housing. The inventory in this area is extremely low. Various agencies are working together to address this issue. CHA has plans that could help this.

<u>Turning Point-</u> Turning Point offers a congregate shelter unit by providing a Sleep Room where individuals can rest during organizational operating hours (7:30 am - 12:30 pm).

<u>Great Circle-</u> Foster Care Case Manager provides, coordinates and facilitates all services necessary to support the permanency goal for the children in care. Case managers provide all duties related for safety/needs assessments, resource acquisition transportation/visitation, court reports, and authorization of funds for services to family members. Case management is provided to move children towards permanency effectively and within federal time frames, consistent with best practice to meet the children's best interests. In the Central (Columbia, Missouri) region there are 19 case managers and 4 supervisors overseen by the Associate Director of Community Based Services.

<u>Love Columbia-</u> There are limited congregate beds available particularly for families with children (six rooms with four beds at Harbor House). There are housing choice vouchers available through CHA, but not enough landlords that will accept housing choice vouchers or people with past evictions or criminal backgrounds. Columbia has income-based housing (CHA, Columbia Square, Lakewood, Fairway Management) but not enough

to meet need. There is some available low cost rental property (an average of 35-40 properties under \$1,000 on our weekly housing openings list), but about one-third less than a year ago and almost no three and four bedroom housing.

<u>CMCA-</u> CMCA provides HCV (Housing Choice Vouchers) but NOT in Boone County. Those are provided by Columbia Housing Authority. CMCA has energy and utility assistance available through our LIHEAP program. CMCA offers several programs within our Whole Family Approach system to assist with families gaining skills for employment or employment improvement. We also offer Head Start services, so families have affordable childcare and can work.

<u>Columbia Housing Authority-</u> The Columbia Housing Authority provides over 1,600 housing vouchers that are defined as "Tenant Based Rental Assistance (TBRA)." TBRA is uniquely different then emergency housing assistance provided through the Voluntary Action Center (VAC), Love Columbia and other housing providers in that it models and aligns with HUD's Section 8 Program and is for permanent housing assistance rather than emergency or transitional. HUD requires communities to align TBRA programs with local public housing authorities to ensure program goals and regulations are met and to reduce operational expenses. CHA currently has over 150 TBRA vouchers available and program participants are struggling to find available affordable housing, therefore additional TBRA would not be a strategic investment of funding.

The Columbia Housing Authority is our community's largest provider of permanent supportive affordable housing. CHA provides housing to over 1,800 households and maintains 753 of its own properties. CHA's available housing portfolio has not kept pace with the growth in demand or Columbia's population. By 1980, CHA finished completing the construction of 719 affordable housing units and Columbia's population was 62,000. By 2021, Columbia's population has more than doubles at over 126,000, however CHA's available affordable housing units has only grown to 753. The most pressing affordable housing need for homeless and housing insecure populations is to preserve and expand our available affordable housing units. The Columbia Housing Authority is our community's largest affordable housing provider and was created to carry out this specific role.

<u>Catholic Charities-</u> Specifically in Columbia, there are a couple of shelters for individuals who are experiencing homelessness or recovering from addiction. Through Love Columbia there is also transitional housing for families who qualify for their program. Many social service agencies (CMCA, Voluntary Action Center, Catholic Charities, The Salvation Army) provide rental assistance typically based on FPL, citizenship, household composition, documentation, eviction status, and available funding. While there are section 8 vouchers and public housing, there is a waitlist for both programs. Less that half of the Columbia residents own their homes. Data from Headwaters Economics reported that in 2019 Columbia reported only 8.2% of available housing was vacant, with only 4% of the vacant housing units to be available to rent. This is lower than the reported housing vacancies across the US at 12.1%. This data shows that there are a lack of affordable rental units in Columbia.

#### 4. Identify any gaps within the current shelter and housing inventory as well as the service delivery system.

<u>Salvation Army-</u> Lack of affordable housing, lack of landlords willing to work with at risk populations, high rental deposits, high rental application fees.

<u>Voluntary Action Center-</u> Gaps in the service delivery system have been described in previous responses. In short, a comprehensive emergency shelter and the inventory of affordable housing are both areas that need significant support and improvement.

<u>Turning Point-</u>Turning Point is currently operating with minimal staff who work almost exclusively on general operations. In order to better support and improve the organization itself, we would like to hire a Development Coordinator to expand our donor base and demographics, steward existing donor relationships, and strategize fundraising opportunities. This role will serve to expand community engagement by opening more volunteer

opportunities and partnering with more local businesses, churches, and organizations. A Development Coordinator would greatly contribute to the sustainability and self-sustainability of Turning Point.

<u>Services for Independent Living-</u> While there are resources and shelters to cover all demographics, Columbia would benefit from more overnight shelters as well as day-time resource centers. Shelters easily reach their max so not everyone can get in and with few day-center options, this population has limited resources during the day. More day services need to be provided, outside of just storage or shelter, but to actually provide resources for mental health and job training. A shelter is needed, but there are other skills and resources essential for success.

<u>Great Circle-</u> Gaps include the need for repairs, renovations, and upgrades to existing residential treatment cottage buildings and support buildings to include electrical and lighting, bathroom renovations, window replacements, improvements to concrete walkways, stairs, entrance areas, asphalt parking and driveway, emergency signage, wayfinding signage, and repairs to play areas.

<u>Love Columbia-</u> There is a shortage of housing throughout the entire range of housing: congregate shelter, transitional housing, income-based units, landlords that will accept housing choice vouchers, low cost market-rate rentals, lower cost homes to purchase. More support services, particularly case management, is needed for those experiencing housing instability.

<u>CMCA-</u> Regarding shelters, we don't have any direct work with them. That said, we do hear from clients that they don't have room, don't take them in because of their pets, or won't have space for families. Regarding housing inventory, we see a large gap with the cost of construction and the appraisal values of homes. Inventory is historically low as well and most of what is on the market is not considered to be in an "affordable" price range.

<u>Columbia Housing Authority-</u> The most significant gap in shelter and housing inventory is the lack of permanent affordable housing. The CHA received referrals daily from organizations such as the Voluntary Action Center, Love Columbia, Phoenix Programs and many more, and maintains approximately 900 households on CHA's waitlist for permanent affordable housing. There are currently 121 chronically homeless individuals on the Functional Zero Task Force's list and many of these individuals will make into CHA's housing programs (public housing or Section 8). Given historic rates of literally homeless populations that remain unsheltered, CHA staff estimates 50 literally homeless individuals will remain unhoused and will need to seek shelter during our community's coldest winter months. Given the ARPA restrictions on congregant shelter and the higher costs associated with running a congregant shelter vs. supportive housing, CHA staff recommends investing HOME ARPA funds into our largest gaps, which is the need for more permanent affordable housing units to serve the 900 individuals on CHA's waitlist.

There are also currently 157 Columbia Public Schools Children identified as being homeless as defined under the McKinney-Vento Act, 67 of which are living in hotels on the business loop. Insecure housing for children negatively impacts their ability to succeed in school. Each time a child moves, that child falls 5 weeks behind in curriculum while changing schools. Housing insecure families also experience higher rates of domestic violence and less opportunities to be involved in life enriching activities. Permanent and stable affordable housing is the best solution

for homeless and housing insecure children and families, as shelter and transitional housing does not provide the permanency and stability needed for children to succeed in school.

<u>City of Columbia PHHS-</u> lack of emergency shelter beds in spring, summer, and fall. Drop in center availability in afternoons, evenings, and weekends.

<u>Catholic Charities-</u> One major gap in sheltering is for the population who is homeless during the winter. While Columbia has the Room at The Inn shelter that moves from church to church over the winter months. Establishing a permanent shelter for the unhoused population to go to in the winter or heat of summer is a gap in service delivery. Additionally, housing in Columbia is broken up into 50% being single family homes and roughly another 46% consisting of townhomes, apartment buildings and apartment complexes. Another gap is in single-family low-income housing stock.

#### 5. Identify the characteristics of housing associated with instability and an increased risk of homelessness.

Salvation Army- Affordable housing units in poor shape, landlords don't invest in up keep and/or repairs.

<u>Voluntary Action Center-</u> Especially during the Covid crisis, many households have struggled with maintaining an adequate income. This often results in an inability to pay rent. Households are falling behind on rent and find it all the more difficult over time to meet that obligation. The pandemic has created significant mental stress on families. Families frequently move from one dwelling to another or sleep in their cars. In addition to stress created for parents, children often struggle as well. Frequent relocation impacts a child's ability to learn from a platform of a stable living environment. Landlords also feel the pressure as they depend on rent received to cover expenses, including property maintenance. This puts pressure on property owners which is then sometimes placed upon their tenants. As noted previously, the limited stock of affordable housing and rising rent costs contribute to this concern as well.

<u>Turning Point-</u> Some of the common struggles our newly housed clients experience are: making rent and utility payments, especially when financial assistance ceases; conflicts with the landlord, particularly regarding house guests; and inability to retain employment. These are the most common issues we've seen clients struggle with that have led to housing instability and even evictions. We've also frequently seen clients with criminal records have difficulty obtaining housing, especially after completing a sober living program and applying to other leasing agencies.

<u>Services for Independent Living-</u> Again, affordable housing is limited in Columbia through waitlists or inaccessibility of the home.

<u>Great Circle-</u> Youth in foster care have already experienced incredible trauma due to being removed from their families, becoming homeless, or experiencing other forms of instability. While schools should act as a critical protective factor to help students heal from these traumatic experiences, they too often fail to provide needed supports. Instead of being met with compassion from teachers, these students are often met with disciplinary actions that exacerbate their trauma and further the gap of academic success. To address the needs of all young people who have experienced trauma, Great Circle helps make the school on the Columbia campus a safe, supportive, and trauma-informed environment by improved hiring and training practices, creating trauma informed academic and care plans, and increased availability of trained social workers and counselors. This attention to trauma informed care is Great Circle's highest priority, and often comes at the expense of our physical plants. So white the staff provide trauma informed care and education, the buildings in which the youth live and learn are in disrepair. Specifically, this requires hundreds of thousands of dollars in land improvements on our campuses and millions in repairs to our residential cottages and schools.

<u>Love Columbia-</u> Individuals and families who are living in hotels are at risk for becoming homeless if they cannot keep up with the daily or weekly rent. Some hotels have recently raised rent and stopped renting by the week or to people with a Columbia address.

Many people are in rentals where the landlords are raising rent at lease renewal. This is often without making any improvements to the property. Current tenants who cannot afford the rent increase must move out, but are struggling to find housing they can afford. Some families have been doubled up with relatives or friends and are not able to continue this for a variety of reasons. In some cases, they are jeopardizing the housing stability of those with whom they are staying as they are not officially on the lease. In other cases, the emotional strain of crowded conditions creates conflict or exacerbates mental health concerns.

Some people have reported that their landlord will not make needed repairs so they cannot stay due to health risks or because the residence will no longer pass housing choice voucher inspection.

Finally, in some cases, the tenant has allowed others to move in and these individuals cause rent violations or even force the original tenant out. We have most often seen this in the case of someone who has experienced homelessness and has many relationships in the homeless community or resultant compassion for the unhoused.

<u>CMCA-</u> High rental prices, high utility costs due to lack of upkeep on the property. In areas without access to public transportation

<u>Columbia Housing Authority-</u> The characteristics of housing associated with instability and an increased risk of homelessness includes less desirable housing. The ARPA utilizes the McKinney-Vento Act to define and identify homeless and those at risk of homelessness. The Act identifies those at risk of homelessness as those that are 30% or below the area median income and experiencing 2 additional housing insecure experiences within the last 60 days. HUD also defines households with "severe housing problems" as those with an incomplete kitchen facility, incomplete plumbing, more than 1.5 person per room and cost burdened greater than 50%. According to HUD Comprehensive Housing Affordability Strategy (CHAS) data there are currently over 7,940 renter households that meet the criteria of having "sever housing problems." This means there are 7,940 renter households in Columbia that are at-risk of either being homeless or living in substandard housing situation. This is another data point that confirms the need for additional high quality affordable housing units for qualified populations identified within the ARPA.

<u>City of Columbia PHHS-</u> Unaffordable, low inventory, energy inefficient, in areas of high concentration of poverty, increasingly moving north and east away from urban core.

<u>Catholic Charities-</u> Affordably of housing is a characteristic of instability and homelessness. With the small stock of available rental units, housing prices have inflated, making renting, or becoming a homeowner unrealistic for some individuals. Additionally, some low-income renters are living in substandard living conditions, often spending over \$500 a month in the winter or hot summer on utilities. When a family is spending over 20% of their income on utilities, the risk of falling behind on bills and becoming homeless increases.

#### 6. Identify priority needs for qualifying populations.

Salvation Army- Affordable housing units, program to help clean the slate for at risk tenants

<u>Voluntary Action Center-</u> Priority needs for the homeless or those at risk of homelessness would be a comprehensive emergency shelter as described in response 2 and a plan to increase the inventory of affordable housing options. The development of affordable housing is not something VAC is prepared to address at this time. However, the agency fully supports the efforts of CHA and collaborates with CHA and other agencies that are effective and active in this area. VAC welcomes partnerships focused on affordable housing issues in Boone County. VAC has the capacity and history to effectively manage and distribute additional funds.

<u>Turning Point-</u> Some of the most common and important needs our clients encounter are: finding emergency shelter due to limited capacity at the existing shelters, getting case management, and having reliable transportation to get to appointments in time.

<u>Services for Independent Living-</u> Priority needs would be more affordable, accessible housing, more day centers for job training, shelter, meals, etc., and more mental health resources specifically working with at-risk populations.

<u>Great Circle-</u> Every year Great Circle prioritizes its capital improvements into Phase One (critical), Phase 2 (necessary) and Phase 3 (optimal). The graphic below illustrates the Phase One capital needs across the enterprise. Phase One capital improvements for Columbia total \$310,000, or 17% of the entire Phase One budget.

<u>Love Columbia-</u> Priorities needs are: to provide immediate housing (shelter or transitional housing), then permanent housing (income-based units, landlords who will accept housing choice vouchers) and, finally, support to maintain housing (case management, coaching to manage money and understand tenant rights and responsibilities along with other potentially needed services to support employment, mental health or substance use recovery).

<u>CMCA-</u> While it is not the work we are doing currently, it seems that those that fall within the parameters of Qualifying Populations would benefit the most from additional affordable housing rental communities. There are only 2 in Columbia (Columbia Square and Lakewood Apartments) other than the housing authority. All of these tend to have very long waiting lists. A shelter that can house families together and/or a transitional housing facility would be a large benefit. CMCA has several supportive services that could be provided to these tenants to help them set and reach their goals to achieve housing stability.

<u>Columbia Housing Authority-</u> The priority needs of qualifying populations served is for additional permanent affordable housing with supportive services. FZTF data demonstrates a functional zero in terms of available shelter beds to demand for shelter and the CHA waitlist shows there are 900 households seeking a permanent, stable and affordable housing.

<u>City of Columbia PHHS-</u> Affordable housing, permanent supportive housing, transitional shelter, emergency shelter, utility assistance, rent assistance.

## 7. Explain how the level of needs and gaps in shelter and housing inventory and service delivery systems are determined.

<u>Salvation Army-</u> Case managers at social service agencies screen clients for housing priority and they are place on prioritization list. Housing voucher awards are based on client's placement on the prioritization list.

<u>Voluntary Action Center-</u> In addition to keeping track of data that illustrates current needs, VAC works closely with other local social service agencies providing housing services. This is most especially illustrated in the work of the Functional Zero Task Force (FZTF), a consortium of local agencies who provide housing services. Meeting twice monthly, this group works through a by-name list of individuals and families in need of housing. These meetings include discussions of the current housing situation, providing more information regarding available units and other data. Members of FZTF also refer to one another and informally inform one another of current housing circumstances. Conversations with local landlords provides additional information and perspectives.

<u>Turning Point-</u> Turning Point logs each client who comes for services at the door immediately upon arrival. In addition to our internal records, we also input data into HMIS and run monthly, semi-annual, and annual reports. Every client is homeless or near homeless, and a unit of service is determined to be a day of services.

<u>Love Columbia-</u> At Love Columbia, we receive a high volume of requests for assistance (110 per week). Because of this volume, we can easily determine gaps in local services. We are also part of various taskforces and networks where agencies compare requests for assistance and unmet needs.

<u>CMCA-</u> CMCA gathers our data during client intake into our programs. Program data is housed in our data system. This information, along with several other data collection sources, is used to complete a Community Needs Assessment. This assessment helps us determine the needs and shape our activities.

<u>Columbia Housing Authority-</u> The gaps and needs for housing were determined within this document by utilizing data provided by the City of Columbia Human Services Division, 2020-2024 Consolidated Plan, HUD Comprehensive Housing Affordability Strategy (CHAS) data, Functional Zero Task Force data and the Columbia Housing Authority's current waitlist.

<u>City of Columbia PHHS-</u> Division of Human Services tracks monthly and annually using CE, PITC, and HIC.

# City Council Meeting HOME-ARP Public Hearing

# City of Columbia Monday February 21, 2022



# **HOME-ARP Background**

- March 11, 2021- President Biden signed the American Rescue Plan (ARP) into law. \$1.9 Trillion in relief to address the continued impact of the COVID-19 Pandemic.
- Congress appropriated \$5 billion in ARP funds to be administered through the HOME Investment Partnership program.
- The City of Columbia has been awarded <u>\$2,161,654</u> million in HOME-ARP funding.

# **Qualifying Populations**

- HOME-ARP requires that funds be used to <u>primarily benefit</u> individuals and families in the following specified "qualifying populations."
  - Homeless
  - At Risk for Homelessness
  - Fleeing or Attempting to Flee Domestic Violence, Sexual Assault, Stalking, or Human Trafficking
  - Other populations defined as homeless under various federal laws.

## **Eligible Projects**

- HOME-ARP eligible projects include:
  - Non-Congregate Shelters
  - Affordable Rental Housing
  - Supportive Services
  - Tenant Based Rental Assistance (TBRA)

## **HOME-ARP** Consultation

- Consultation is a HUD required process that Housing Programs started October 11, 2021.
- Consultations were sent to 36 different agencies seeking feedback and input regarding homelessness, services, and unmet needs.
- Responses received from 12 agencies.
- Main Themes:
  - Limited affordable housing
  - Lack of shelter and transitional shelter
  - Cost of construction of housing
  - Lack of income to pay for rent, food, child care
- Consultation responses are included in the HOME-ARP allocation plan.

## **HOME-ARP** Consultation

HOME-ARP Consultation invitations sent to the following agencies:

СМСА	Job Point	Services for Independent Living	Columbia Housing Authority
Woodhaven	Rainbow House	Great Circle	Habitat for Humanity
Turning Point	Central Mo Food Bank	Love Columbia	Voluntary Action Center
Rock the Community	Powerhouse Community Development	First Chance for Children	Columbia Community Land Trust
The Salvation Army	Shalom Christian Academy	Catholic Charities	Freedom House
Columbia Center for Urban Agriculture	Grade A Plus	K.I.D.Z. Ink	Columbia Interfaith
Compass Health Network	Phoenix Programs	True North	City of Columbia- PHHS
Boone County Social Services	Welcome Home	St. Francis Community	New Horizons
Boone County Family Resources	Family Access Center of Excellence	Flourish	Heart of Missouri United Way

## Additional HOME-ARP Outreach

- Public Notices & Public Hearings
  - October 26, 2021- Pre-application workshop at City Hall for local agencies and citizens to learn about eligible project types and qualifying populations.
  - <u>November 3, 2021-</u> Housing and Community Development Commission public hearing. Local agencies and citizens report on unmet needs and barriers currently existing for qualifying populations.
  - <u>November 8, 2021-</u> Request for Proposals public notice.
  - <u>February 1, 2022-</u> Public notice of 15 day comment period on HOME-ARP Allocation Plan.
  - <u>February 21, 2022-</u> City Council Public Hearing on HOME-ARP Allocation Plan.

# **Funding Process Timeline**

- October 11, 2021- Consultation questions sent to community agencies.
- October 26, 2021- Pre-Application Workshop.
- November 1, 2021- Consultation responses due.
- November 3, 2021- HCDC Public Information Meeting.
- November 8, 2021- Request for Proposals released.
- November 19, 2021- Letters of Intent Due.
- December 6, 2021- Request for Proposals Due.
- December 15, 2021- HCDC Meeting to hear HOME-ARP & HOME Project Proposals.
- December 22, 2021- HCDC Meeting to finalize funding recommendations.
- February 21, 2022- City Council to consider HOME-ARP Allocation Plan.
- Summer 2022- Environmental Reviews to be completed.
- Fall 2022- Agreements signed and funds become available.

## **HOME-ARP** Proposal

- The Housing and Community Development Commission heard project proposals at their December 15, 2021 meeting.
- The Commission voted unanimously to recommend the following funding allocations:

Housing and Community Development Commission HOME-ARP Funding Recommendations											
<b>Organization</b>	Project	<u>Amount</u>									
Columbia Housing Authority	Kinney Point- 24 Units	\$2,000,000									
Administration	Staff Administration	\$161,654									
	Total	\$2,161,654									

## **HOME-ARP** Proposal

- The Columbia Housing Authority is proposing a 24 unit affordable housing development at the corner of Sexton and Garth to be known as Kinney Point.
- The new housing will primarily benefit homeless and at-risk for homeless individuals and families.
- The project addresses a central theme of the consultation responses of a lack of affordable housing.

# ity of Columbia

Introduced by \_\_\_\_\_\_

Council Bill No. R 25-22

#### A RESOLUTION

approving Amendment No. 1 to the FY 2021 CDBG and HOME Annual Action Plan to incorporate the HOME-ARP Allocation Plan; authorizing the City Manager to submit the document to the Department of Housing and Urban Development.

BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF COLUMBIA, MISSOURI, AS FOLLOWS:

SECTION 1. The Amendment No. 1 to the FY 2021 CDBG and HOME Annual Action Plan to incorporate the HOME-ARP Allocation Plan, substantially as set forth in "Exhibit A" attached hereto and made a part hereof, is approved. The following HOME-ARP eligible projects are included in the Allocation Plan:

- Columbia Housing Authority: The development of twenty-four (24) affordable housing units with the construction of the Kinney Point Apartments to be located on the northeast corner of Garth Avenue and Sexton Road. Funding allocated: \$2,000,000.00
- Administrative Activities: Staffing, record-keeping, environmental review, and compliance monitoring. Funding allocated: \$161,654.00

SECTION 2. The City Manager is authorized to submit Amendment No. 1 to the FY 2021 CDBG and HOME Annual Action Plan to incorporate the HOME-ARP Allocation Plan to the Department of Housing and Urban Development (HUD).

ADOPTED this 21st day of Februar 2022.

ATTEST:

City Clerk

APPROVED AS TO FORM:

Mayor and Presiding Officer

Citle Counselor

A/P NOV S.4 2021 12.53, 61451

#### CITY OF COL. - HOUSING PROGRAMS DIVISION P.O. BOX 6015 COLUMBIA, MO 65205-6015

#### **AFFIDAVIT OF PUBLICATION AND INVOICE**

PO #20220571 Invoice #31010062

SEE ATTACHED

.1

STATE OF MISSOURI

County of Boone

I, Bryan Chester, being duly sworn according to law state that I am one of the publishers of the Columbia Missourian, a daily newspaper of general circulation in the County of Boone where located: which has been admitted to the Post Office as second class matter in the City of Columbia, Missouri the city of publication: which newspaper has been published regularly and consecutively for a period of three years and has a list of bona fide subscribers voluntarily engaged as such who have paid or agreed to pay a stated price for a subscription for a definite period of time, and that such newspaper has complied with the provision of Section 493.050, Revised Statutes of Missouri, 1969. The affixed notice appeared in said newspaper on the following consecutive issues:

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20th Insertion, 2021
21st Insertion

**COLUMBIA MISSOURIAN** 

PRINTER'S FEE \$63.20

By:

General Manager) (BrVan Chester,

Subscribed and sworn to before me this , 2021 day of

(Melody Cook/ Notary Public) My Commission Expires/October 16, 2024



REQUEST FOR APPLICATIONS: HOME INVESTMENT PARTNERSHIP-AMERICAN RESCUE PLAN (HOME-ARP) & FY2022 HOME The City of Columbia anticipates receiving \$2,161,654 in Home Investment Partnership Program- American Rescue Plan (HOME-ARP) funds from the Department of Housing and Urban Development. HOME-ARP eligible projects include Non-Congregate Shelters, Rental Housing Development, Supportive Services, and Tenant Based Rental Assistance. All HOME-ARP projects must primarily benefit homeless or at-risk for homeless populations. The City of Columbia also intends to allocate \$205,000 in FY2022 HOME funds from the Department of Housing and Urban Development. Eligible HOME projects include homeownership assistance, rental housing development, tenant based rental assistance, new home construction. All HOME assisted projects must benefit lower income households. Applications for HOME-ARP and FY 2022 HOME funds are currently being accepted through the City of Columbia's Housing Programs Division. Interested applicants must submit a letter of intent to the City of Columbia's Housing Programs Division no later than 11:59pm on Friday November 19, 2021. Completed applications are due by 11:59pm on Monday December 6. 2021. Applications are available at the City of Columbia's Housing Programs Division office located at 500 E. Walnut St. Suite 108, Columbia, MO 65201. The City of Columbia does not discriminate on the basis of race, color, religion, sex, national origin, ancestry, marital status, familial status, disability or sexual orientation. If you wish to receive an application or have any questions regarding the application procedure, contact Gary Anspach at (573) 874-6321 or e-mail Gary Anspach@ CoMo.gov

Home Investment Partnership HOME ARP 2x4 111821.indd 1

11/15/21 5:34 PM

#### **CITY OF COL. - HOUSING PROGRAMS DIVISION** P.O. BOX 6015 COLUMBIA, MO 65205-6015

#### AFFIDAVIT OF PUBLICATION AND INVOICE Invoice #31010525

PO #20220571

SEE ATTACHED

STATE OF MISSOURI

**County of Boone** 

I, Bryan Chester, being duly sworn according to law state that I am one of the publishers of the Columbia Missourian, a daily newspaper of general circulation in the County of Boone where located: which has been admitted to the Post Office as second County of Boone where located: which has been admitted to the Post Office as second class matter in the City of Columbia, Missouri the city of publication: which newspa-per has been published regularly and consecutively for a pariod of three years and has a list of bona fide subscribers voluntarily engaged as such who have paid or agreed to pay a stated price for a subscription for a definite period of time, and that such newspaper has complied with the provision of Section 493.060, Revised Statutes of Missouri, 1969. The affixed notice appeared in said newspaper on the following consecutive issues: consecutive issues:

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**COLUMBIA MISSOURIAN** 

PRINTER'S FEE 47.40

By:\_ (Bryan Chester, General Manager)

Subscribed and sworn to before me this

2022

(Melody Cooly, Notary Public) My Commission Expires October 16, 2024

1	
1	MELODY COOK
1	Notary Public, Notary Seal
1	State of Missouri
	Cooper County
	Commission # 12405222
	My Commission Expires 10-16-2024
- 1	

#### **NOTICE OF PUBLIC HEARING**

AMENDMENT TO THE 2021 COMMUNITY DEVELOPMENT ACTION PLAN The City of Columbia will hold a public hearing at 7:00 p.m. on Monday February 21, 2022, in the Courcil Chambers of City Hall, 701 E. Broadway. The purpose of this hearing is to receive citizen input on a proposed amendment to the City's Action Plan for FY 2021, which is contained within the 2020-2024 Consolidated Plan. The Action Plan was approved by Council on April 19, 2021. The City of Columbia amends its Action Plans whenever it removes a project not previously approved; or substantially changes the purpose, scope, location or beneficiaries of a project. The proposed amendment allows the submission of the HOME-ARP (American Rescue Plan) Allocation Plan.

HOME-ARP Uses	Amount
Columbia Housing Authority- Kinney Point	\$ 2,000,000
HOME-ARP Administration	\$ 161,654
Total	\$ 2,161,854

The proposed Action Plan amendment will be available for review and comment at 500 E. Walnut SI., Suite 108 until 5:00 P.M., Friday February 18, 2022; or can be viewed on the City's website at www.como.gov/community-development/housing-programs-division/. For further information contact the Housing Program Manager at 573-874-6321. 500 E. Watnut, Suite 108, is an accessible facility for persons with disabilities; any person with special needs may call (573) 874-6321. Telecommunications for the deaf is available at 1-800-MOR-ELAY. The City of Cofumbia does not discriminate on the basis of race, color, religion, sex, national origin, ancestry, marital status, familial status, disability status or sexual orientation.
#### OMB Number: 4040-0004 Expiration Date: 12/31/2022

Application for Federal Assistance SF-424									
* 1. Type of Submissi	ion: ected Application		e of Application: ew ontinuation evision			evision, select appropriate le	etter(s)		
* 3. Date Received: 02/22/2022			cant Identifier: MP-29-0502						
5a. Federal Entity Ide U.S. Department		· · ·			5b. Federal Award Identifier: M-21-MP-29-0502				
State Use Only:									
6. Date Received by	State:		7. State Application	lde	entif	fier:			
8. APPLICANT INFO	ORMATION:								
* a. Legal Name: C:	ity of Columbi	a						· · · · · · · · · · · · · · · · · · ·	
* b. Employer/Taxpay	er Identification Nur	nber (ElN	I/TIN):		* c.	. UEI:			
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d. Address:			· · · ·	!_					
* Street1: Street2: * City: County/Parish: * State: Province: * Country: * Zip / Postal Code:	P.O. Box 6015 Columbia MO: Missouri USA: UNITED S 65205-6015		. Broadway						
e. Organizational U	nit:								
Department Name:					Div	vision Name:			
Community Devel	lopment				Но	ousing Programs			
f. Name and contact information of person to be contacted on matters involving this application:									
Prefix: Mr. Middle Name: L. * Last Name: Ans Suffix:	pach	]	* First Nam	e:		Gary			]
Title: Housing Programs Manager									
Organizational Affiliation: City of Columbia									
* Telephone Number:	573-874-6321					Fax Number:			
* Email: gary.anspach@como.gov									

Application for Federal Assistance SF-424
* 9. Type of Applicant 1: Select Applicant Type:
C: City or Township Government
Type of Applicant 2: Select Applicant Type:
Type of Applicant 3: Select Applicant Type:
* Other (specify):
* 10. Name of Federal Agency:
U.S. Department of Housing and Urban Development
11. Catalog of Federal Domestic Assistance Number:
14.239
CFDA Title:
HOME-ARP (HOME- American Rescue Plan)
* 12. Funding Opportunity Number:
M-21-MP-29-0502
* Title: HOME-ARP (HOME- American Rescue Plan)
nome-ARF (nome- American Rescue Fian)
13. Competition Identification Number:
Title:
14. Areas Affected by Project (Cities, Counties, States, etc.):
Add Attachment Delete Attachment View Attachment
* 15. Descriptive Title of Applicant's Project:
A 24 unit permanent affordable housing project located in the City of Columbia for HOME-ARP qualifying populations as a continued response to the COVID-19 pandemic.
Attach supporting documents as specified in agency instructions.
Add Attachments Delete Attachments View Attachments

Application for Federal Assi	Application for Federal Assistance SF-424					
16. Congressional Districts Of:						
* a. Applicant 4 * b. Program/Project 4						
Attach an additional list of Program/P	roject Congressional Districts if needed.					
	Add Attachment Delete Attachment View Attachment					
17. Proposed Project:						
* a. Start Date: 10/01/2022	* b. End Date: 09/30/2023					
18. Estimated Funding (\$):						
* a. Federal	2,161,654.00					
* b. Applicant						
* c. State						
* d. Local						
* e. Other						
* f. Program Income						
* g. TOTAL	2,161,654.00					
* 19. Is Application Subject to Re-	view By State Under Executive Order 12372 Process?					
a. This application was made	available to the State under the Executive Order 12372 Process for review on					
b. Program is subject to E.O.	2372 but has not been selected by the State for review.					
C. Program is not covered by I	.O. 12372.					
* 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)						
🗌 Yes 🛛 🕅 No						
If "Yes", provide explanation and a	ittach					
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21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may						
• • •	Iministrative penalties. (U.S. Code, Title 218, Section 1001)					
X ** I AGREE						
** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.						
Authorized Representative:						
Prefix: Mr.	* First Name: De 'Carlon					
Middle Name:						
* Last Name: Seewood						
Suffix:						
* Title: City Manager						
* Telephone Number: 573-874-7111 Fax Number: 573-442-8828						
* Email: decarlon.seewood@como.gov						
* Signature of Authorized Representa						
	De'Carlon Seewood					

### ASSURANCES - NON-CONSTRUCTION PROGRAMS

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0040), Washington, DC 20503.

### PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

**NOTE:** Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the awarding agency. Further, certain Federal awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant, I certify that the applicant:

- Has the legal authority to apply for Federal assistance and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project cost) to ensure proper planning, management and completion of the project described in this application.
- 2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, through any authorized representative, access to and the right to examine all records, books, papers, or documents related to the award; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
- Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
- Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
- Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards for merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
- Will comply with all Federal statutes relating to nondiscrimination. These include but are not limited to:

   (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352)
   which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education
   Amendments of 1972, as amended (20 U.S.C.§§1681-1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation

Act of 1973, as amended (29 U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U. S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended, relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee- 3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statute(s) under which application for Federal assistance is being made; and, (j) the requirements of any other nondiscrimination statute(s) which may apply to the application.

- 7. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal or federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
- Will comply, as applicable, with provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.

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- Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333), regarding labor standards for federally-assisted construction subagreements.
- 10. Will comply, if applicable, with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
- 11. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of Federal actions to State (Clean Air) Implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).
- 12. Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.

- Will assist the awarding agency in assuring compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470), EO 11593 (identification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 U.S.C. §§469a-1 et seq.).
- 14. Will comply with P.L. 93-348 regarding the protection of human subjects involved in research, development, and related activities supported by this award of assistance.
- 15. Will comply with the Laboratory Animal Welfare Act of 1966 (P.L. 89-544, as amended, 7 U.S.C. §§2131 et seq.) pertaining to the care, handling, and treatment of warm blooded animals held for research, teaching, or other activities supported by this award of assistance.
- Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
- 17. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
- Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
- 19. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL	TITLE
Decusigned by: De Carlon Seewood	City Manager
APPLICANT ORGANIZATION	DATE SUBMITTED
City of Columbia	02/22/2022

Standard Form 424B (Rev. 7-97) Back

### ASSURANCES - CONSTRUCTION PROGRAMS

OMB Number: 4040-0009 Expiration Date: 02/28/2022

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NOTE: Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the Awarding Agency. Further, certain Federal assistance awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant:, I certify that the applicant:

- Has the legal authority to apply for Federal assistance, and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project costs) to ensure proper planning, management and completion of project described in this application.
- Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, the right to examine all records, books, papers, or documents related to the assistance; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
- 3. Will not dispose of, modify the use of, or change the terms of the real property title or other interest in the site and facilities without permission and instructions from the awarding agency. Will record the Federal awarding agency directives and will include a covenant in the title of real property acquired in whole or in part with Federal assistance funds to assure non-discrimination during the useful life of the project.
- 4. Will comply with the requirements of the assistance awarding agency with regard to the drafting, review and approval of construction plans and specifications.
- 5. Will provide and maintain competent and adequate engineering supervision at the construction site to ensure that the complete work conforms with the approved plans and specifications and will furnish progressive reports and such other information as may be required by the assistance awarding agency or State.
- 6. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
- 7. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.

- Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards of merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
- 9. Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
- 10. Will comply with all Federal statutes relating to nondiscrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race. color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. §§1681 1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29) U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee 3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seg.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statue(s) under which application for Federal assistance is being made; and (j) the requirements of any other nondiscrimination statue(s) which may apply to the application.

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- 11. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal and federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
- Will comply with the provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.
- Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333) regarding labor standards for federally-assisted construction subagreements.
- 14. Will comply with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
- 15. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of

Federal actions to State (Clean Air) implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).

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- Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
- Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
- 20. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL	TITLE
De'Larlon Seewood	City Manager
APPLICANT ORGANIZATION	DATE SUBMITTED
City of Columbia	02/22/2022

SF-424D (Rev. 7-97) Back

## HOME-ARP CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the participating jurisdiction certifies that:

**Affirmatively Further Fair Housing --**The jurisdiction will affirmatively further fair housing pursuant to 24 CFR 5.151 and 5.152.

**Uniform Relocation Act and Anti-displacement and Relocation Plan --**It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, (42 U.S.C. 4601-4655) and implementing regulations at 49 CFR Part 24. It will comply with the acquisition and relocation requirements contained in the HOME-ARP Notice, including the revised one-for-one replacement requirements. It has in effect and is following a residential anti-displacement and relocation assistance plan required under 24 CFR Part 42, which incorporates the requirements of the HOME-ARP Notice. It will follow its residential anti-displacement and relocation assistance plan in connection with any activity assisted with funding under the HOME-ARP program.

### Anti-Lobbying -- To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;

2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and

3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

**Authority of Jurisdiction --**The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations and program requirements.

**Section 3** --It will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u) and implementing regulations at 24 CFR Part 75.

**HOME-ARP Certification --**It will use HOME-ARP funds consistent with Section 3205 of the American Rescue Plan Act of 2021 (P.L. 117-2) and the CPD Notice: *Requirements for the Use of Funds in the HOME-American Rescue Plan Program*, as may be amended by HUD, for eligible activities and costs, including the HOME-ARP Notice requirements that activities are consistent with its accepted HOME-ARP allocation plan and that HOME-ARP funds will not be used for prohibited activities or costs, as described in the HOME-ARP Notice.

DocuSigned by: De'larlon Seewood

Signature of Authorized Official

2/22/2022

Date

City Manager

Title



# HOME INVESTMENT PARTNERSHIP PROGRAM

**AMERICAN RESCUE PLAN** 

# (HOME-ARP)

**ALLOCATION PLAN** 

**FEBRUARY 2022** 

# **HOME-ARP** Allocation Plan Template

## Guidance

- To receive its HOME-ARP allocation, a PJ must:
  - Engage in consultation with at least the required organizations;
  - Provide for public participation including a 15-day public comment period and one public hearing, at a minimum; and,
  - Develop a plan that meets the requirements in the HOME-ARP Notice.
- To submit: a PJ must upload a Microsoft Word or PDF version of the plan in IDIS as an attachment next to the "HOME-ARP allocation plan" option on either the AD-26 screen (for PJs whose FY 2021 annual action plan is a Year 2-5 annual action plan) or the AD-25 screen (for PJs whose FY 2021 annual action plan is a Year 1 annual action plan that is part of the 2021 consolidated plan).
- PJs must also submit an SF-424, SF-424B, and SF-424D, and the following certifications as an attachment on either the AD-26 or AD-25 screen, as applicable:
  - Affirmatively Further Fair Housing;
  - Uniform Relocation Assistance and Real Property Acquisition Policies Act and Anti-displacement and Relocation Assistance Plan;
  - Anti-Lobbying;
  - Authority of Jurisdiction;
  - Section 3; and,
  - HOME-ARP specific certification.

# Participating Jurisdiction: City of Columbia, Missouri Date: 2/22/2022

## Consultation

Before developing its plan, a PJ must consult with the CoC(s) serving the jurisdiction's geographic area, homeless and domestic violence service providers, veterans' groups, public housing agencies (PHAs), public agencies that address the needs of the qualifying populations, and public or private organizations that address fair housing, civil rights, and the needs of persons with disabilities, at a minimum. State PJs are not required to consult with every PHA or CoC within the state's boundaries; however, local PJs must consult with all PHAs (including statewide or regional PHAs) and CoCs serving the jurisdiction.

## Summarize the consultation process:

On October 11, 2021 the City of Columbia's Housing Programs Department sent a request to thirty-six (36) local agencies and organizations whose clientele include HOME-ARP qualifying populations. The agencies were asked to provide specific information regarding unmet needs

and gaps in housing or service delivery systems. The agencies were also invited to a HOME-ARP Pre-Application Workshop which was held on October 26, 2021. The Pre-Application Workshop included information regarding HOME-ARP Quailfying Populations and eligible HOME-ARP activities. Twelve agencies provided responses to the HOME-ARP consultation request. The information provided by the agencies was compiled and provided to the Housing and Community Development Commission ahead of their November 3, 2021 public hearing on HOME-ARP. The agency feedback centered on unmet needs and gaps in housing that exist in our community.

Agency/Org Consulted	Type of Agency/Org	Method of Consultation	Feedback
The Salvation Army	Non-Profit Agency	Email request	The shelter served 324 unduplicated people between 10/1/20 to 10/1/2021 including 72 veterans, 27 chronically homeless, 80 with a history of domestic violence and 32 fleeing domestic violence. All 324 with income under \$2000 per month. Social Services served 1304 from 10/1/20-10/1/21 providing over \$40,000 in rental and utility assistance.
			Unment Housing Needs Include: Limited affordable housing, limited landlords willing to work with at risk populations, limited public transportation
			Unmet needs for those currently housed populations at risk for homeless include limited public transportation.
			Unmet needs for other families requiring services include: limited budget curriculum, limited rental and utility assistance programs.
			Current resources available to assist qualifying populations include Year round emergency shelter that houses single men, women, and adults with children, congregate public meals at the

### List the organizations consulted, and summarize the feedback received from these entities.

			emergency shelter, TBRA vouchers, RRH vouchers, Section 8 vouchers. Current gapes in shelter, housing inventory, and service delivery are Lack of affordable housing, lack of landlords willing to work with at risk populations, high rental deposits, high rental application fees. Characteristics of housing associated with instability and increased risk of homelessness include: Affordable housing units in poor shape, landlords don't invest in up keep and/or repairs. Priority Needs include: Affordable housing units, program to help clean the slate for at risk tenants How the level of need and gaps were determined: Case managers at social service agencies screen clients for housing priority and they are place on prioritization list. Housing voucher awards are based on client's placement on the prioritization list.
Voluntary Action Center	Non-Profit Agency	Email Request	1. VAC provides services to residents of Boone County whose income is at or below 200% of Federal Poverty Guidelines. Additional guidelines may be applicable, such as with the ESG which serves residents below 30% of Average Median Income, ESG-Covid and MHTF both of which serve residents below 50% of Average Median Income. In 2020 VAC provided housing support to 267 households. 76% of those identified as black, 22% white and 2% multiple races. In addition, VAC provides basic needs services including, but not limited to, an emergency food pantry, hygiene packs, feminine hygiene packs, diapers, formula, document assistance, medical copays, dental

copays and vision assistance. Many
housing clients take advantage of these
wraparound services while engaged with
the agency.
2. A) Currently, Boone County does not
offer a comprehensive shelter for the
sheltered or unsheltered homeless
population. VAC is currently working
with Faith Voices, Turning Point, Loaves
and Fishes and Room at the Inn to
develop plans and secure funding for a
facility that would provide a day center,
overnight shelter, meals, showers, mail
service, computer lab, medical clinic,
case management, employment
assistance and document assistance to
the sheltered and unsheltered homeless
population. This facility would be open
365 days per year and be fully staffed.
2.B)C) & D) Homelessness and the risk
of homelessness remain significant in
the City of Columbia. Missouri Balance
of State's 1/29/2020 PIT report showed
Region 5 with the highest rate of
homelessness in the BoS with 446
people, 380 sheltered/66 unsheltered.
Boone County had the highest rate of
homelessness in the BoS by far, with 380
sheltered and 66 unsheltered. That
total number for 2019 was 268.
Missouri Balance of State's 2019
Homelessness Study shows a 32%
increase in chronic homelessness from
2014 to 2018 in the BoS. HUD's 2013-
2017 CHAS Data Query Tool indicates
14,770 of 31,155 renting Boone County
households had housing cost burdens
greater than 30% of income; 8,330
households had cost burdens greater
than 50%.(4) These levels of cost burden
make housing stability more tenuous,
especially as our agency observes
limited affordable housing stock in our
community and, recently, increasing
rental rates. Housing insecurity is a
major contributor to community
poverty. Boone County had 19.6% of its
population identified as living at or

below the Federal poverty level in 2019,
and the City of Columbia had 22.4% of
its population at or below that level the
same year. Each of these is significantly
higher than national and state averages.
Lack of affordable housing continues to
be a significant need in the housing
continuum. For a shelter to operate at
maximum effectiveness, those using the
shelter must have more affordable
housing options than currently exist in
Columbia/Boone County.
3. Currently, Room at the Inn provides
seasonal overnight shelter and Turning
Point provides a day center option for
the unsheltered. There is no
comprehensive shelter option as noted
in the response to question 2.
Supportive services are provided by
multiple agencies, including VAC. VAC
provides a broad range of basic needs
services and housing support services to
assist those that are homeless or at risk
of homelessness. Housing programs
administered by VAC currently are
directed at the homeless or those at risk
of homelessness (ESG-Covid). VAC also
provides housing assistance via ESG,
MHTF, CDBG and EFSP.The biggest issue
with VAC's housing programs is finding
affordable housing. The inventory in
this area is extremely low. Various
agencies are working together to
address this issue. CHA has plans that
could help this.
4. Gaps in the service delivery system
have been described in previous
responses. In short, a comprehensive
emergency shelter and the inventory of
affordable housing are both areas that
need significant support and
improvement.
5. Especially during the Covid crisis,
many households have struggled with
maintaining an adequate income. This
often results in an inability to pay rent.
Households are falling behind on rent
and find it all the more difficult over

time to meet that obligation. The
pandemic has created significant mental
stress on families. Families frequently
move from one dwelling to another or
sleep in their cars. In addition to stress
created for parents, children often
struggle as well. Frequent relocation
impacts a child's ability to learn from a
platform of a stable living environment.
Landlords also feel the pressure as they
depend on rent received to cover
expenses, including property
maintenance. This puts pressure on
property owners which is then
sometimes placed upon their tenants.
As noted previously, the limited stock of
affordable housing and rising rent costs
contribute to this concern as well.
6. Priority needs for the homeless or
those at risk of homelessness would be
a comprehensive emergency shelter as
described in response 2 and a plan to
increase the inventory of affordable
housing options. The development of
affordable housing is not something VAC
is prepared to address at this time.
However, the agency fully supports the
efforts of CHA and collaborates with
CHA and other agencies that are
effective and active in this area. VAC
welcomes partnerships focused on
affordable housing. Additional rent
assistance resources would allow VAC
and other local agencies to continue to
alleviate housing issues in Boone
County. VAC has the capacity and
history to effectively manage and
distribute additional funds.
7. In addition to keeping track of data
that illustrates current needs, VAC works
closely with other local social service
agencies providing housing services. This
is most especially illustrated in the work
of the Functional Zero Task Force (FZTF),
a consortium of local agencies who
provide housing services. Meeting twice
monthly, this group works through a by-
name list of individuals and families in
i

			need of housing. These meetings include discussions of the current housing situation, providing more information regarding available units and other data. Members of FZTF also refer to one another and informally inform one another of current housing circumstances. Conversations with local landlords provides additional information and perspectives.
Turning Point	Day Center	Email Request	Last year, Turning Point served 1,155 unduplicated individuals and provided a total of 18,911 units of service. For the first six months of 2021, Turning Point has served 761 unduplicated individuals and provided 8,816 units of service. Of these, 55% are White, 38% are Black or African-American, and 6% are another minority. Ethnically, 3% are Hispanic; 97% are non-Hispanic. By gender, 31% are female, and 69% are male. Turning Point is a day center providing basic needs for individuals experiencing homelessness. Our primary services include access to showers, laundry, phones, computers, coffee, hygiene products, resource referrals, a mailing address, and personal storage lockers. We also partner with other community agencies for additional services, such as the Wardrobe for clothing vouchers; the VA for veteran services; and Compass Health Network for medical, dental, and mental health services. Turning Point provides essential services for daily survival, operating with the mission to provide hope and restore dignity to those experiencing homelessness.

Turning Point also helps individuals who are near homelessness with the same basic needs services as those offered to individuals experiencing homelessness. Additionally, we assist the newly housed get household supplies, such as large bottles of body wash, hair products, tubes of toothpaste, pillows, bedding, detergent, and furniture.
Turning Point offers a congregate shelter unit by providing a Sleep Room where individuals can rest during organizational operating hours (7:30 am - 12:30 pm).
Turning Point is currently operating with minimal staff who work almost exclusively on general operations. In order to better support and improve the organization itself, we would like to hire a Development Coordinator to expand our donor base and demographics, steward existing donor relationships, and strategize fundraising opportunities. This role will serve to expand community engagement by opening more volunteer opportunities and partnering with more local businesses, churches, and organizations. A Development Coordinator would greatly contribute to the sustainability and self-sustainability of Turning Point.
Some of the common struggles our newly housed clients experience are: making rent and utility payments, especially when financial assistance ceases; conflicts with the landlord, particularly regarding house guests; and inability to retain employment. These are the most common issues we've seen clients struggle with that have led to housing instability and even evictions. We've also frequently seen clients with

			criminal records have difficulty obtaining housing, especially after completing a sober living program and applying to other leasing agencies. Some of the most common and important needs our clients encounter are: finding emergency shelter due to limited capacity at the existing shelters, getting case management, and having reliable transportation to get to appointments in time. Turning Point logs each client who comes for services at the door immediately upon arrival. In addition to our internal records, we also input data into HMIS and run monthly, semi-annual, and annual reports. Every client is homeless or near homeless, and a unit of service is determined to be a day of services.
Services for Independent Living	Non-Profit Center for Independent Living	Email Request	Please describe size and demographic composition of the qualifying population you serve. Our organization serves people with disabilities, low-income seniors, and veterans. The consumers we serve mostly live on a fixed income: social security, social security disability, or pension. With limited affordable housing in Columbia, many of our consumers face a risk of homelessness with few options and long waitlists. Most of our consumers also lack the family or social support needed when facing financial barriers. When needing to move, our consumers have few options readily available for them. We serve cross-disabilities and cross- lifespan, serving people 13 and up. SIL serves around 1000 consumers a year, over 30% of those consumers are minorities. Unmet housing and service needs:

for those at risk of homelessness, they are limited. Columbia Housing Authority has long waitlists, or the homes are not accessible. Some financial assistance exists, but it is one-time help and not monthly. And people that would like to move do not have the family assistance to physically move their belongings or cannot afford movers. For sheltered and unsheltered populations, we often hear complaints of limited space in shelters and all shelters closing at the same time. Mental health has a significant impact on homeless populations and with limited resources to assist in this area, people are unlikely to have access to stable shelter or support. Untreated mental illness, due to lack of resources or lack of insurance, can cause people with housing to neglect bills and rent to ultimately lose their housing. In Missouri, Medicaid will pay for caregiver services, both In Home Services and Consume Directed Services and Consume Directed Services and Consume Directed Services and Consumes This leaves people with disabilities at risk of losing a caregiver, being forced to move into a care facility and losing their independence. Family members can work for this person needing care, but the pay is minimal. Having to work for their family members limits the time they can spend in a different job to make more money. Some services in Columbia include: Voluntary Action Center financial assistance one time rent assistance and Motel assistance Love Columbia-help finding housing, one-time furniture assistance Welcome Home- temporary housing for Veterans Salvation Army Harbor House-	
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	Veterans
	Salvation Army Harbor House-
Emergency shelter, transitional housing	Emergency shelter, transitional housing

			Turning Point-not a shelter, day center-
			open in the morning for mailing address
			and temporary storage CHA affordable housing- lower rent
			homes
			Room at the Inn-winter shelter
			SAFHR COVID rental assistance-very
			difficult paperwork process
			While there are resources and shelters
			to cover all demographics, Columbia
			would benefit from more overnight
			shelters as well as day-time resource centers. Shelters easily reach their max
			so not everyone can get in and with few
			day-center options, this population has
			limited resources during the day. More
			day services need to be provided, outside of just storage or shelter, but to
			actually provide resources for mental
			health and job training. A shelter is
			needed, but there are other skills and
			resources essential for success.
			Again, affordable housing is limited in
			Columbia through waitlists or
			inaccessibility of the home.
			Priority needs would be more
			affordable, accessible housing, more day
			centers for job training, shelter, meals, etc., and more mental health resources
			specifically working with at-risk
			populations.
Great Circle	Behavioral	Email Doguest	In 2020, Great Circle had 199 shildren
Great Urcie	Health Services	Email Request	In 2020, Great Circle had 188 children residing in residential care on the
	Provider		Columbia campus. Their ages are 0-2
			(4%), 3-5 (4%), 6-9 (7%), 10-14 (22%)
			and 15-19 (28%). It is these older
			children that are at the greatest risk of homelessness as they age out of the
			foster care system. The gender of the
			clients Great Circle serves are 44% male
			and 56% female with no client
			identifying as transgender or non- binary. The race of the youth served is
			representative of the central Missouri

region, with 13% identifying as African
American, 48% identifying as Caucasian,
1% Hispanic, 6% Multi-Racial and 32%
unidentified.
Our residential foster care houses
children who are at risk of
homelessness. Service needs include
trauma requiring trauma informed care,
capital improvements to our campus of
care and residential cottages, and
vehicles to enable case managers and
care coordinators to ensure children
receive regular supervised visits with
their biological parents and siblings.
Foster Care Case Manager provides,
coordinates and facilitates all services
necessary to support the permanency
goal for the children in care. Case
managers provide all duties related for
safety/needs assessments, resource
acquisition transportation/visitation,
court reports, and authorization of funds
for services to family members. Case
management is provided to move
children towards permanency effectively
and within federal time frames,
consistent with best practice to meet the children's best interests. In the
Central (Columbia, Missouri) region
there are 19 case managers and 4
supervisors overseen by the Associate
Director of Community Based Services.
We convolour income at rick youth as
We serve low-income at-risk youth, as
well as youth involved in the foster care
system and children who are justice
involved. We provide these children
with residential services, therapeutic
services and education through our
accredited school (K – 12).
Gaps include the need for repairs,
renovations, and upgrades to existing
residential treatment cottage buildings
and support buildings to include

electrical and lighting, bathroom renovations, window replacements, improvements to concrete walkways, stairs, entrance areas, asphalt parking and driveway, emergency signage, wayfinding signage, and repairs to play areas.
Youth in foster care have already experienced incredible trauma due to being removed from their families, becoming homeless, or experiencing other forms of instability. While schools should act
as a critical protective factor to help students heal from these traumatic experiences, they too often fail to provide needed supports. Instead of being met with compassion from teachers, these students are often
met with disciplinary actions that exacerbate their trauma and further the gap of academic success. To address the needs of all young people who have experienced trauma, Great Circle helps make the school on the Columbia
campus a safe, supportive, and trauma- informed environment by improved hiring and training practices, creating trauma informed academic and care plans, and increased availability of trained social workers and counselors.
This attention to trauma informed care is Great Circle's highest priority, and often comes at the expense of our physical plants. So white the staff provide trauma informed care and education, the buildings in which the youth live and learn are in disrepair. Specifically, this requires hundreds of thousands of dollars in land
thousands of dollars in land improvements on our campuses and millions in repairs to our residential cottages and schools. Every year Great Circle prioritizes its capital improvements into Phase One

			(critical), Phase 2 (necessary) and Phase 3 (optimal). The graphic below illustrates the Phase One capital needs across the enterprise. Phase One capital improvements for Columbia total \$310,000, or 17% of the entire Phase One budget.
Love Columbia	Non-Profit Agency	Email Request	Demographics of Qualifying Population:Since January of 2020 60% of our clients resided in households that are under 100% of the Federal Poverty Level. Thirty percent of our clients are under 50% of the Federal Poverty Level. Calculating AMI for our clients, 69% are below 30% AMI and 22% are between 31 and 50% AMI. Since we have only been collecting and documenting AMI on some clients since June and all clients since October, all the following demographic statistics will be based on clients who are less than 100% FPL.Of the 585 individuals who reported an income less than 100% of the FPL:I3% are veterans76% are female, 21% male 24% are disabledS0% have a mental health diagnosis 0S2% of those with mental health 

	<ul> <li>60% single, 9% separated, 8% married, 2% widowed, 10% divorced, 3.7% domestic partner</li> <li>58% housed, 5% homeless unsheltered, 34% homeless sheltered</li> <li>24.5% lived here since childhood, 9.5% 5-10 years, 19% 1 to 5 years, 13% 3 months to a year, 13% less</li> </ul>
	<ul> <li>than 3 months</li> <li>12% reported having no supportive relationships, 16% reported having only one supportive relationships, 20% reported having only 2 supportive relationships, 15% reported having only 3 supportive relationships</li> <li>Regarding their highest level of education, 28% had some college, 33% had completed HS or their HiSet, 20% had some high school, less than 2% had no high school education.</li> <li>Reporting on their primary means of transportation: 58% own their own vehicle, 2% bicycle, 8% walk, 2% use taxis or Uber, 8% use public transportation, and 17% use someone else's car.</li> <li>Regarding the status of their driver's license, 60% have a Missouri license, 5.5% have another state license, 23% have no license and 6% have a suspended license.</li> <li>Clients reported the following barriers or challenges experienced: <ul> <li>Childcare: 10% (62/585)</li> <li>Criminal History: 20%</li> </ul> </li> </ul>
	· · · ·
	<ul> <li>(114/585)</li> <li>Education: 11%</li> <li>(65/585)</li> </ul>

<ul> <li>Disability (Mental or Physical): 26%</li> </ul>
(156/585) Transportation: 200/
<ul> <li>Transportation: 38% (224/585)</li> </ul>
○ Încome: 63%
(370/585) ○ Substance Use: 8%
(46/585)
<ul> <li>Un/Under- Employment: 40%</li> </ul>
(233/585)
<ul> <li>Unstable/Unsafe Housing: 47%</li> </ul>
(277/585)
Services Provided:
For all of 2020:
<ul> <li>52% of all requests were bauging related</li> </ul>
housing related o Of those 52%, 20%
were for hotel
assistance, 47% were for rent or deposit
assistance and 20%
were for utility assistance, 11% were
seeking housing
<ul> <li>coaching.</li> <li>November saw the</li> </ul>
highest number of
housing related
requests at 169 requests. 25 of those
requests were
specifically for hotel assistance
For Jan through Oct 2021:
<ul> <li>54% of all requests have been related to housing</li> </ul>
• Of those 54%, 14% were for
hotel assistance, 43% were for rent or deposit and 18%
were for utilities. 23% were
seeking housing coaching.
<ul> <li>234 clients received assistance applying for</li> </ul>
SAFHR funds.
<ul> <li>565 Individuals have received a total of 1344 housing</li> </ul>

assistance during the early months of the pandemic and, since then, even though they have accepted more people, many do not want to enter a congregate setting. Most have complex situations and need much support to take steps to move forward.
We have rental assistance through city reserves through June and can refer to SAFHR to prevent evictions. We collaborate with VAC, Rock the Community and local churches who also provide rent assistance. Many of these families could benefit from ongoing case management and nearly all could benefit from financial coaching or career coaching. We
have a two-week waiting period to get into our Path Forward program that provides extensive intake and case management. Our staff have caseloads that are too high to provide the level of services we believe is optimal. Prior to the pandemic, we tried to enroll every client experiencing housing instability
into Path Forward. Due to the increased volume of requests for our services, we have to directly refer some to our coaching programs for immediate assistance. We would like to provide more case management and follow up, but need more staff to do this. Some enroll in our longer term financial coaching and career coaching which has been beneficial
in ensuring ongoing housing stability. We include a financial assessment with all our services and address housing cost burdened situations by offering coaching to manage spending, reduce debt, create savings, or increase income. We also assess transportation which is a barrier to employment and help people create a plan to obtain
reliable transportation. Our staff currently receives more referrals than

they can handle as quickly as we would like. We engage community volunteers to expand capacity and add to the social capital of our clients, but it takes time to recruit and train volunteers.
We essentially need a "housing emergency room" with experienced staff always available to handle those in dire situations that require immediate attention. We are increasingly trying to move toward this by adding and repositioning staff within the organization to give more support to our clearinghouse department where initial requests are assessed and triaged. Our current staff is stretched thin and many people in these dire situations need immediate, and frequent contact as soon as they reach out for help.
There are limited congregate beds available particularly for families with children (six rooms with four beds at Harbor House). There are housing choice vouchers available through CHA, but not enough landlords that will accept housing choice vouchers or people with past evictions or criminal backgrounds. Columbia has income-based housing (CHA, Columbia Square, Lakewood, Fairway Management) but not enough to meet need. There is some available low cost rental property (an average of 35-40 properties under \$1,000 on our weekly housing openings list), but about one-third less than a year ago and almost no three and four bedroom housing.
Individuals and families who are living in hotels are at risk for becoming homeless if they cannot keep up with the daily or weekly rent. Some hotels have recently raised rent and stopped renting by the week or to people with a Columbia address.

Many people are in rentals where the landlords are raising rent at lease renewal. This is often without making any improvements to the property. Current tenants who cannot afford the rent increase must move out, but are struggling to find housing they can afford. Some families have been doubled up with relatives or friends and are not able to continue this for a variety of reasons. In some cases, they are jeopardizing the housing stability of those with whom they are staying as they are not officially on the lease. In other cases, the emotional strain of crowded conditions creates conflict or exacerbates mental health concerns. Some people have reported that their landlord will not make needed repairs so they cannot stay due to health risks or because the residence will no longer pass housing choice voucher inspection.Finally, in some cases, the tenant has allowed others to move in and these individuals cause rent violations or even force the original tenant thus allowed others to move has amany relationships in the homeless community or resultant compassion for the unhoused.Priorities needs are: to provide immediate housing (ishelter or transitional housing) (heng permanent housing (income-based units, landlords who will accept housing choice vouchers) and, finally, support to maintain housing (case management, coaching to manage money and understand tenant rights and responsibilities along with other potentially needed services to support employment, mental health or substance use recovery).
volume of requests for assistance

Central Missouri Community ActionEmail RequestWe serve families in 8 counties in Central Missouri but in Boone County only, approximately 13.63% of the households we serve have an income at or below 30% AMI. Based on 2019 ACS 5-year estimates, roughly 8630 households are at 30% or below AMI with 83.2% are renters and 16.8% are homeowners.In the CMCA Service area, 430 homeless persons with 51 total being unsheltered. In Boone County only, point in time counts show 268 homeless persons, with 43 of those being unsheltered. 26 Head Start and BRIDGE families were homeless at the time of applicationCurrently in Boone County only, approximately 15,218 renters (51.6%) and 18.2% or 4,214 homeowners, are paying more than 30% of their income toward housing. 10 Head Start and BRIDGE families were doubling up with each other and 15 families reported living in unaffordable, overcrowded, or transitional housing. 0 four families in Boone County receiving any type of HUD subsidized housing Arg income \$13,749 Arg aMI 21% Female head of household 71% Disabled HOH, under age 61 is 42% Disabled HOH, under age 62 is 52% Average months on waiting list = 14 Those at greatest risk of housing instability or in unstable housing				(110 per week). Because of this volume, we can easily determine gaps in local services. We are also part of various taskforces and networks where agencies compare requests for assistance and unmet needs.
, , ,	Community	•	Email Request	Central Missouri but in Boone County only, approximately 13.63% of the households we serve have an income at or below 30% AMI. Based on 2019 ACS 5-year estimates, roughly 8630 households are at 30% or below AMI with 83.2% are renters and 16.8% are homeowners. In the CMCA Service area, 430 homeless persons with 51 total being unsheltered. In Boone County only, point in time counts show 268 homeless persons, with 43 of those being unsheltered. 26 Head Start and BRIDGE families were homeless at the time of application Currently in Boone County only, approximately 15,218 renters (51.6%) and 18.2% or 4,214 homeowners, are paying more than 30% of their income toward housing. 10 Head Start and BRIDGE families were doubling up with each other and 15 families reported living in unaffordable, overcrowded, or transitional housing. Of our families in Boone County receiving any type of HUD subsidized housing Avg income \$13,749 Avg AMI 21% Female head of household 71% Disabled HOH, under age 61 is 42% Disabled HOH, above age 62 is 62% Average months on waiting list = 14

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In the beginning of 2020-2021 school
year, 35 families reported crisis housing
situations.
CMCA provides HCV (Housing Choice
Vouchers) but NOT in Boone County.
Those are provided by Columbia
Housing Authority.
CMCA has energy and utility assistance
available through our LIHEAP program.
CMCA offers several programs within
our Whole Family Approach system to
assist with families gaining skills for
employment or employment
improvement. We also offer Head Start
services, so families have affordable
childcare and can work.
Regarding shelters, we don't have any
direct work with them. That said, we do
hear from clients that they don't have
room, don't take them in because of
their pets, or won't have space for families.
Regarding housing inventory, we see a
large gap with the cost of construction
and the appraisal values of homes.
Inventory is historically low as well and
most of what is on the market is not
considered to be in an "affordable" price
range.
High rental prices
High utility costs due to lack of upkeep
on the property
In areas without access to public
transportation
While it is not the work we are doing
While it is not the work we are doing
currently, it seems that those that fall
within the parameters of Qualifying
Populations would benefit the most
from additional affordable housing
rental communities. There are only 2 in
Columbia (Columbia Square and
Lakewood Apartments) other than the
housing authority. All of these tend to
have very long waiting lists.
A shelter that can house families
together and/or a transitional housing

			facility would be a large benefit. CMCA has several supportive services that could be provided to these tenants to help them set and reach their goals to achieve housing stability. CMCA gathers our data during client intake into our programs. Program data is housed in our data system. This information, along with several other data collection sources, is used to complete a Community Needs Assessment. This assessment helps us determine the needs and shape our activities.
Columbia Housing Authority	Housing Authority	Email Request	The Columbia Housing Authority (CHA) currently serves 1,805 households that house 3,920 total persons. Of the 3,920 persons served, 61.6% are minority populations. 81% of CHA's participants served make less than 30% the area median income, or less than \$18,000 per year for household of 2. The average gross annual income of all CHA residents served is \$13,875.68. CHA is our community's largest affordable housing provider serving Columbia's most vulnerable and low-income participants. CHA has experienced an increase in demand and an increase in referrals from local service providers. Currently, CHA has approximately 900 households on its waitlist for its housing programs. 90% of these households meet the McKinney- Vento definition of homeless as defined within the American Recovery Plan Act (ARPA), which means these households are living in hotels, shelters,

	transitional housing, doubled up
	with friends/family, or some
	other non-permanent and
	undesirable housing
	arrangement.
	The primary unmet housing and
	services needs for the qualifying
	populations the Columbia
	Housing Authority serves are the
	lack of supply of affordable
	housing. The Columbia Housing
	Authority (CHA) is seeking to
	preserve and expand its available
	affordable housing. The CHA
	currently has over 150 vouchers
	available for homeless and
	housing insecure populations,
	however there is very little
	affordable housing supply on the
	private market and our program
	participants cannot successfully
	match their voucher to an
	available unit. The Columbia
	Housing Authority has completed
	the renovation of 597 housing
	units it owns, however 120 public
	housing units remain that also
	need renovated. These remaining
	120 units lack modern amenities
	including washer and dryer
	hookups, bath and CO exhaust
	fans, adequate insulation,
	modern sewer piping and
	systems and much more. The
	remaining 120 units require
	significant resources to maintain
	at minimum standard. The
	Columbia Housing Authority
	desires to fully renovate or
	redevelop these final units on the
	existing land these units are
	located to ensure these
	affordable units are preserved for

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	future generations and that these
	affordable units remain in the
	desirable downtown location.
	CHA's portfolio of affordable
	housing units has also not kept up
	with the growth in population in
	Columbia. CHA's original 719
	units of public housing were
	completed by 1980 when
	Columbia's population was
	approximately 62,000. Now
	Columbia's population is over
	126,000, however CHA's available
	affordable housing units has only
	grown to 753, demonstrating a
	need for significant expansion of
	its housing portfolio.
	In summary, the lack of supply of
	affordable housing is our
	community's most significant
	unmet need for qualified
	populations CHA serves, and CHA
	intends to seek ARPA resource to
	preserve and expand its portfolio
	of affordable housing.
	The City of Columbia
	coordinates, supports, and
	participates in the Columbia
	Homeless Outreach Team, which
	provides street outreach to
	unsheltered individuals. The
	street outreach team is
	comprised of staff from the
	Columbia Police department, the
	Harry S. Truman VA Hospital,
	and behavioral healthcare
	providers Phoenix Programs
	(funded by the City of Columbia)
	and New Horizons.
	The City of Columbia coordinates the
	annual point in time count of persons
	experiencing homelessness and is a key

	partner in our community's bi-annual Project Homeless Connect events. Through the coordinated entry process, our community tracks the exact number, name, and risk levels of all sheltered and unsheltered persons experiencing homelessness. The Functional Zero Task Force manages the By Name list and strives to ensure a "functional zero" number of homeless persons meaning our community's goal is to have an equal amount of available shelter beds as there are literally homeless persons. Shelter beds are provided by Salvation Army, Welcome Home and other local service providers.
	service providers. The City of Columbia continues to strategically purchase social services to address homelessness, including: emergency shelter, mental health services, and housing case management. The City of Columbia has also coordinated with the faith community to develop and sustain the Turning Point homeless day center and the Room at the Inn winter emergency shelter, both of which are funded by the City of Columbia. In addition, the City of Columbia coordinates a network of warming/cooling centers throughout the community. The City also operates an overnight warming center program in cases of extreme cold weather. The overnight warming center is located in a City facility and is staffed by Columbia Police Department officers and homeless street outreach
	providers contracted by the City. The Columbia Housing Authority provides over 1,600 housing vouchers that are defined as
	"Tenant Based Rental Assistance (TBRA)." TBRA is uniquely different then emergency housing assistance provided through the Voluntary Action Center (VAC), Love Columbia and other housing providers in that it models and aligns with HUD's Section 8 Program and is for permanent housing assistance rather than emergency or transitional. HUD requires communities to align TBRA programs with local public housing authorities to ensure program goals and regulations are met and to reduce operational expenses. CHA currently has over 150 TBRA vouchers available and program participants are struggling to find available affordable housing, therefore additional TBRA would not be a strategic investment of funding.
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	The Columbia Housing Authority is our community's largest provider of permanent supportive affordable housing. CHA provides housing to over 1,800 households and maintains 753 of its own properties. CHA's available housing portfolio has not kept pace with the growth in demand or Columbia's population. By 1980, CHA finished completing the construction of 719 affordable housing units and Columbia's population was 62,000. By 2021, Columbia's population has more than doubles at over 126,000, however CHA's available affordable housing units has only grown to 753. The most pressing affordable housing need for homeless and housing insecure

	<ul> <li>populations is to preserve and expand our available affordable housing units. The Columbia Housing Authority is our community's largest affordable housing provider and was created to carry out this specific role.</li> <li>The most significant gap in shelter and housing inventory is the lack of permanent affordable housing. The CHA received referrals daily from organizations such as the Voluntary Action Center, Love Columbia, Phoenix Programs and many more, and maintains approximately 900 households on CHA's waitlist for permanent affordable housing. There are currently 121 chronically homeless individuals on the Functional Zero Task Force's list and many of these individuals will make into CHA's housing or Section 8). Given historic rates of literally homeless populations that remain unsheltered, CHA staff estimates 50 literally homeless individuals will remain unhoused and will need to seek shelter during our community's coldest winter months. Given the ARPA restrictions on congregant</li> </ul>
	and many of these individuals will make into CHA's housing programs (public housing or Section 8). Given historic rates of literally homeless populations that remain unsheltered, CHA staff estimates 50 literally
	unhoused and will need to seek shelter during our community's coldest winter months. Given the ARPA restrictions on congregant shelter and the higher costs associated with running a congregant shelter vs. supportive
	housing, CHA staff recommends investing HOME ARPA funds into our largest gaps, which is the need for more permanent affordable housing units to serve the 900 individuals on CHA's waitlist.

There are also currently 157 Columbia Public Schools Children identified as being homeless as defined under the McKinney-Vento Act, 67
of which are living in hotels on the business loop.
Insecure housing for children negatively impacts their
ability to succeed in school.
Each time a child moves, that
child falls 5 weeks behind in
curriculum while changing
schools. Housing insecure
families also experience
higher rates of domestic
violence and less
opportunities to be involved
in life enriching activities.
Permanent and stable
affordable housing is the
best solution for homeless
and housing insecure
children and families, as
shelter and transitional
housing does not provide the
permanency and stability needed for children to
succeed in school.
The characteristics of housing
associated with instability and an
increased risk of homelessness
includes less desirable housing.
The ARPA utilizes the McKinney-
Vento Act to define and identify
homeless and those at risk of
homelessness. The Act identifies
those at risk of homelessness as
those that are 30% or below the
area median income and
experiencing 2 additional
housing insecure experiences
within the last 60 days. HUD also

	defines households with "severe housing problems" as those with an incomplete kitchen facility, incomplete plumbing, more than 1.5 person per room and cost burdened greater than 50%. According to HUD Comprehensive Housing Affordability Strategy (CHAS) data there are currently over 7,940 renter households that meet the criteria of having "sever housing problems." This means there are 7,940 renter households in Columbia that are at-risk of either being homeless or living in substandard housing situation. This is another data point that confirms the need for additional high quality affordable housing units for qualified populations identified
	<ul> <li>within the ARPA.</li> <li>The priority needs of qualifying populations served is for additional permanent affordable housing with supportive services.</li> <li>FZTF data demonstrates a functional zero in terms of available shelter beds to demand for shelter and the CHA waitlist shows there are 900 households seeking a permanent, stable and affordable housing.</li> <li>The gaps and needs for housing were determined within this document by utilizing data provided by the City of Columbia</li> </ul>
	Human Services Division, 2020- 2024 Consolidated Plan, HUD Comprehensive Housing Affordability Strategy (CHAS)

	data, Functional Zero Task Force data and the Columbia Housing Authority's current waitlist.
	See additional responses on last page.

If additional space is needed, insert image of table here:

#### **Public Participation**

PJs must provide for and encourage citizen participation in the development of the HOME-ARP allocation plan. Before submission of the plan, PJs must provide residents with reasonable notice and an opportunity to comment on the proposed HOME-ARP allocation plan of **no less than 15 calendar days**. The PJ must follow its adopted requirements for "reasonable notice and an opportunity to comment" for plan amendments in its current citizen participation plan. In addition, PJs must hold **at least one public hearing** during the development of the HOME-ARP allocation plan and prior to submission.

For the purposes of HOME-ARP, PJs are required to make the following information available to the public:

- The amount of HOME-ARP the PJ will receive,
- The range of activities the PJ may undertake.

# Describe the public participation process, including information about and the dates of the public comment period and public hearing(s) held during the development of the plan:

- Public comment period: start date 2/1/2022 end date 2/18/2022
- Public hearing: 2/21/2022

The Housing and Community Development Commission held a public hearing on November 3, 2021. Local agencies and citizens were invited to speak to the Commission about the unment

needs and gaps in the housing and service delivery systems in the City of Columbia. The Commission heard comments from: Love Columbia, The Columbia Housing Authority, RMF Community Bail Fund, Voluntary Action Center, and John Brown Gun Club. The City of Columbia City Council held a public hearing on February 21, 2022 to hear comments from citizens and local agencies on this HOME-ARP allocation plan.

#### Describe any efforts to broaden public participation:

On October 26, 2021 the Housing Programs Division hosted a Pre-Application Workshop open to the public and local agencies which provided information on HOME-ARP qualifying populations and eligible HOME-ARP projects.

The November 3, 2021 Housing and Community Development Commission meeting which contained the HOME-ARP public hearing was publically posted on the City Hall bulletin board as well as posted on the City of Columbia's website (<u>www.como.gov</u>).

The February 21, 2022 City of Columbia City Council meeting was publically posted on the City Hall bulletin board as well as posted on the City of Columbia's website. A notice of public hearing was published in a notice in the Columbia Missourian newspaper and a notice of comment period from February 1, 2022 through February 18, 2022 was published in the Columbia Missourian newspaper.

A PJ must consider any comments or views of residents received in writing, or orally at a public hearing, when preparing the HOME-ARP allocation plan.

# Summarize the comments and recommendations received through the public participation process:

At the February 21, 2021 City Council public hearing the Council heard from Mr. Randy Cole, CEO of the Columbia Housing Authority. Mr. Cole detailed the community engagement process the Housing Authority undertook in developing the plans for a 24 unit permanenet affordable housing project known as Kinney Point. In addition to Mr. Cole's presentation, Council also heard from citizens who spoke in favor of the project and the outreach the Housing Authority had made to the local neighborhood.

Additional public comments included the continued desire of the Housing Authority to work with the local neighborhood on design elements of the project as well as considerations for a reduction in the number of overall parking spaces and the goal of savings as many mature trees on the site as possible.

# *Summarize any comments or recommendations not accepted and state the reasons why:* All comments were accepted and heard by Council.

# Describe the size and demographic composition of qualifying populations within the PJ's boundaries:

From October 1, 2020 through October 1, 2021 the Salvation Army shelter served 324 individuals of which 72 were veterans, 27 were chronically homelss, 80 had a history of domestic violence and 32 were fleeing domestic violence. All had incomes under \$2000 per month.

Voluntary Action Center provided support to 267 households in 2020, of those 76% were black, 22% white, 2% multiple races.

Turning Point served 1,155 individuals and provided a total of 18,911 units of service in 2020. From January 1 through June 30, 2021 Turning Point served 761 individuals and provided 8,816 units of service.

Great Circle provided residential care to 188 children. 28% of those were ages 15-19 and at the biggest risk for homelessness.

60% of Love Columbia's served clients in 2020 were under the 100% Federal Poverty Level. 30% were under the 50% Federal Poverty Level. 54% of their clients have requests related to housing. 234 clients received assistance using SAFHR funds. 565 individuals received housing coaching sessions.

CMCA serves clients in an 8 county area and in Boone County alone 13.63% of households served were under the 30% AMI level.

The Columbia Housing Authority serves 1,805 housholds and 3,920 individuals, 61% of which are minorities. 81% make less than 30% of the area median income. There are 900 households on the waitlist for housing programs. 90% of those on the waitlist meet the McKinney-Vento definition of homeless.

# Describe the unmet housing and service needs of qualifying populations, including but not limited to:

- Sheltered and unsheltered homeless populations;
- Those currently housed populations at risk of homelessness;
- Other families requiring services or housing assistance or to prevent homelessness; and,
- Those at greatest risk of housing instability or in unstable housing situations:

Sheltered & Unsheltered Homeless Populations: Barriers existing for this population include limited affordable housing, limited landlords willing to work with at risk populations, limited public transportation. Mental Health has a significant impact on homeless populations and limited resources lead to people unlikely having access to stable shelter or support. Untreated mental illness due to a lack of resources or lack of insurance can cause people to neglect bills and rent which can lead to loss of housing. COVID-19 has reduced existing shelter capacity causing more individuals to be unsheltered. Sheltered homeless populations need education, training, and programs to increase knowledge on budgeting and housing expenses.

Those currently housed populations at risk for homelessness: For individuals and households at risk for homelessness there are many unment housing and service needs. The lack of affordable housing equates to many households living in situations where they could lose their housing if

they were to experience a job loss or other income change. Those units that are affordable may lack modern amenities including washer dryer hookups, bath and exhaust fans, inadequate insulation, modern sewer piping, and other intergral household systems that are aged beyond their lifespan. Failures to these items leave a household in a difficult position to retain their housing. In addition, limited public transportation, limited rent assistance and limited utility assistance all contribute to a households's risk for homelessness.

Other families requiring services: For families requiring services or housing assistance to prevent homelessness barriers include limited rental and utility assistance programs, limited budget curriculums and limited affordable housing. Families receiving HUD subsidized housing have low annual incomes and can sometimes wait for long periods to receive services.

Those at greatest risk: Barriers for those at greatest risk include limited rental and utility assistance programs as well as permanent supportive housing. The lack of an emergency housing solution limits what agencies can do to provide services for an individual or family who find themselves suddenly homeless.

# Identify and consider the current resources available to assist qualifying populations, including congregate and non-congregate shelter units, supportive services, TBRA, and affordable and permanent supportive rental housing:

Currently, Room at the Inn provides seasonal overnight shelter and Turning Point provides day center operations for the unsheltered. There is no comprehensive shelter option. The Columbia Housing Autority provides Housing Choice Vouchers for eligible households but there is a limited stock of rental housing available. Voluntary Action Center provides a broad range of basic needs services and housing support services to assist those that are homeless or at risk for homelessness. However, the lack of affordable housing limits the usefulness of rental assistance.

# Identify any gaps within the current shelter and housing inventory as well as the service delivery system:

The shortage of affordable, safe, and maintained housing is the biggest gap in the shelter and housing inventory in the City. Agencies must also deal with staffing shortages and limited budgets for services. Other factors include the high cost of rental application and security deposits, landlord relunctantness to work with high risk populations, and other issues like back rent or poor credit.

Other gaps include a lack of a congregate shelter, lack of transitional housing, lack of income based units, and the high cost of building new affordable housing.

# Identify the characteristics of housing associated with instability and an increased risk of homelessness if the PJ will include such conditions in its definition of "other populations" as established in the HOME-ARP Notice:

The lack of affordable housing units in the main characteristic associated with the instability and increased risk of homelessness. During COVID many households struggled with maintaining adequate income. This often results in an inability to pay rent and/or falling behind on rent and

ultimately homelessness. Increases in rent, utilities, and other expenses compound a low income families ability to ensure financial obligations are met on a timely and consistent basis. Additional factors that lead to instability are lack of maintenance from property owners, mental and physical health associated with the COVID-19 pandemic, and distance from critical services without reliable transportation.

#### Identify priority needs for qualifying populations:

Additional permanent affordable housing is priority need for homeless and at-risk for homelessness populations. Local agencies are prepared to combine resources to see additional affordable housing is created and maintained for the benefit of reducing homelessness and at-risk for homelessness. Emergency shelters, day centers, job training, meals, access to mental health, and case management are also high priority needs for qualifying populations.

# Explain how the level of need and gaps in its shelter and housing inventory and service delivery systems based on the data presented in the plan were determined:

Local agencies utilize multiple sources of data to determine gaps and level of needs identified in this plan. The Functional Zero Task Force (FZTF) is a local consortium of agencies who provide services. This task force works through lists of households needing housing services. Community Needs Assessments, 2020-2024 Consolidated Plan, the Comprehensive Housing Affordablity Strategy and Point in Time Count all assist in obtaining and evaluating data.

#### **HOME-ARP** Activities

# Describe the method for soliciting applications for funding and/or selecting developers, service providers, subrecipients and/or contractors and whether the PJ will administer eligible activities directly:

On October 26, 2021 the Housing Programs Division hosted a Pre-Application workshop for local agencies to learn about qualifying populations and HOME-ARP eligible projects. On November 8, 2021 a request for propsals was released seeking eligible HOME-ARP applications. A notice seeking HOME-ARP applications was published in the Columbia Missourian newspaper. In addition, notice was published on the City of Columbia's website seeking HOME-ARP applications. The City of Columbia's Housing Programs Division will administer all HOME-ARP eligible activities.

If any portion of the PJ's HOME-ARP administrative funds were provided to a subrecipient or contractor prior to HUD's acceptance of the HOME-ARP allocation plan because the subrecipient or contractor is responsible for the administration of the PJ's entire HOME-ARP grant, identify the subrecipient or contractor and describe its role and responsibilities in administering all of the PJ's HOME-ARP program:

No HOME-ARP administrative funds were provided prior to HUD's acceptance of the HOME-ARP allocation plan.

PJs must indicate the amount of HOME-ARP funding that is planned for each eligible HOME-ARP activity type and demonstrate that any planned funding for nonprofit organization operating assistance, nonprofit capacity building, and administrative costs is within HOME-ARP limits. The following table may be used to meet this requirement.

	Funding Amount	Percent of the Grant	Statutory Limit
Supportive Services	\$ 0		
Acquisition and Development of Non- Congregate Shelters	\$ 0		
Tenant Based Rental Assistance (TBRA)	\$ 0		
Development of Affordable Rental Housing	\$ 2,000,000		
Non-Profit Operating	\$ 0	0 %	5%
Non-Profit Capacity Building	\$ 0	0 %	5%
Administration and Planning	\$ 161,654	7.48 %	15%
Total HOME ARP Allocation	\$ 2,161,654		

#### **Use of HOME-ARP Funding**

#### Additional narrative, if applicable:

Enter narrative response here.

# Describe how the characteristics of the shelter and housing inventory, service delivery system, and the needs identified in the gap analysis provided a rationale for the plan to fund eligible activities:

Throughout the consultation process and public hearings, a consistent theme emerged, the lack of permanent affordable housing in the community leads to homelessness and increases the risk for homelessness. Local agencies identified the lack of affordable housing multiple times throughout their consultation responses. The lack of permanent affordable housing directly impacts their ability to provide services to the qualifying populations. Stable, safe, and affordable housing is the first step for families and individuals to move towards self-sufficiency. Local agencies recognize that combining efforts in their mission and resources can result in real change for at risk popluations.

#### **HOME-ARP Production Housing Goals**

Estimate the number of affordable rental housing units for qualifying populations that the PJ will produce or support with its HOME-ARP allocation: 24

# Describe the specific affordable rental housing production goal that the PJ hopes to achieve and describe how it will address the PJ's priority needs:

The Columbia Housing Authority proposes to build a 24 unit permanent affordable housing development known as Kinney Point. The development will serve HOME-ARP qualifying

populations. The development of permanent affordable housing addresses the top priority need identified through the HOME-ARP consultation process and will result in a reduction of homeless and at-risk of homelessness families and individuals.

#### Preferences

# Identify whether the PJ intends to give preference to one or more qualifying populations or a subpopulation within one or more qualifying populations for any eligible activity or project:

• Preferences cannot violate any applicable fair housing, civil rights, and nondiscrimination requirements, including but not limited to those requirements listed in 24 CFR 5.105(a).

• PJs are not required to describe specific projects to which the preferences will apply.

The City of Columbia does not intend to give preferences.

#### If a preference was identified, explain how the use of a preference or method of prioritization will address the unmet need or gap in benefits and services received by individuals and families in the qualifying population or category of qualifying population, consistent with the PJ's needs assessment and gap analysis:

The Columbia Housing Authority will provide the affordable housing units to families and individuals in the low to moderate income range and below. In additional, families and inidividuals meeting the definition of homeless or at-risk for homelessness will be eligible for housing units.

If a preference was identified, describe how the PJ will use HOME-ARP funds to address the unmet needs or gaps in benefits and services of the other qualifying populations that are not included in the preference:

N/A

#### **HOME-ARP Refinancing Guidelines**

If the PJ intends to use HOME-ARP funds to refinance existing debt secured by multifamily rental housing that is being rehabilitated with HOME-ARP funds, the PJ must state its HOME-ARP refinancing guidelines in accordance with 24 CFR 92.206(b). The guidelines must describe the conditions under with the PJ will refinance existing debt for a HOME-ARP rental project, including:

• Establish a minimum level of rehabilitation per unit or a required ratio between rehabilitation and refinancing to demonstrate that rehabilitation of HOME-ARP rental housing is the primary eligible activity The City of Columia will not refinance existing debt with HOME-ARP funds.

- Require a review of management practices to demonstrate that disinvestment in the property has not occurred; that the long-term needs of the project can be met; and that the feasibility of serving qualified populations for the minimum compliance period can be demonstrated. N/A
- State whether the new investment is being made to maintain current affordable units, create additional affordable units, or both. N/A
- Specify the required compliance period, whether it is the minimum 15 years or longer. N/A
- State that HOME-ARP funds cannot be used to refinance multifamily loans made or insured by any federal program, including CDBG. N/A
- Other requirements in the PJ's guidelines, if applicable: N/A

Catholic Charities- Social Services Outreach

Catholic Charities of Central and Northern Missouri services a total of 38 counties in central and northern Missouri. Catholic Charities provides services that include immigration services, refugee services, housing counseling, disaster case management, Hispanic resource coordination, and health and nutrition services.

Unsheltered homeless populations need additional shelters. Shelters not just in Columbia, but surrounding counties are at capacity. Due to COVID shelters have reduced their capacity, causing more individuals to be unsheltered. Sheltered homeless populations need, education, training, and programs to increase credit, and housing for individuals who might be convicted felons. Education on budgeting and housing expenses is also a need.

While the SAFHR funds are available, in our experience accessing these funds is difficult. The process is lengthy, often requiring multiple reapplications and burdensome on tenants. An easier way to access the funds to assist with rent or mortgage delinquency and to provide financial education and coaching as a requirement is a need.

Specifically in Columbia, there are a couple of shelters for individuals who are experiencing homelessness or recovering from addiction. Through Love Columbia there is also transitional housing for families who qualify for their program. Many social service agencies (CMCA, Voluntary Action Center, Catholic Charities, The Salvation Army) provide rental assistance typically based on FPL, citizenship, household composition, documentation, eviction status, and available funding. While there are section 8 vouchers and public housing, there is a waitlist for both programs.

Less that half of the Columbia residents own their homes.

Data from Headwaters Economics reported that in 2019 Columbia reported only 8.2% of available housing was vacant, with only 4% of the vacant housing units to be available to rent. This is lower than the reported housing vacancies across the US at 12.1%. This data shows that there are a lack of affordable rental units in Columbia.

One major gap in sheltering is for the population who is homeless during the winter. While Columbia has the Room at The Inn shelter that moves from church to church over the winter months. Establishing a permanent shelter for the unhoused population to go to in the winter or heat of summer is a gap in service delivery. Additionally, housing in Columbia is broken up into 50% being single family homes and roughly another 46% consisting of townhomes, apartment buildings and apartment complexes. Another gap is in single-family low-income housing stock.

Affordably of housing is a characteristic of instability and homelessness. With the small stock of available rental units, housing prices have inflated, making renting, or becoming a homeowner unrealistic for some individuals. Additionally, some low-income renters are living in substandard living conditions, often spending over \$500 a month in the winter or hot summer on utilities. When a family is spending over 20% of their income on utilities, the risk of falling behind on bills and becoming homeless increases. City of Columbia Public Health and Human Services

Unmet needs: Health and mental services, detox services, expanded drop in center services, affordable housing, permanent supportive housing, transitional shelter, emergency shelter.

Needs of those at risk for homelessness: utility assistance, rent assistance, affordable housing, permanent supportive housing.

Gaps in current shelter and housing inventory: Lack of emergency shelter beds in spring, summer, and fall. Drop in center availability in afternoon, evenings, and weekends.

Characteristics associated with housing instability: unaffordable, low inventory, energy inefficient, in areas of high concentration of poverty, increasingly moving north and east away from urban core.

Priority needs: affordable housing, permanent supportive center, transitional shelter, emergency shelter, utility assistance, rent assistance.

Division of Human Services track monthly and annually using CE, PITC< and HIIC.

Show Me Central Habitat for Humanity- Non Profit Agency

The Food Bank of Northeast and Central Missouri- Non Profit Agency

Habitat for Humanity responded to the consultation request but did not have specific information available

The Food Bank responded to the consultation request but did not have specific information available



#### October 11, 2021

The City of Columbia has been awarded \$2,161,654 in American Rescue Plan funds through the HOME Investment Partnership Program (HOME-ARP) by the Department of Housing and Urban Development (HUD). The Housing Programs Division of the Community Development Department will be responsible for planning and administering HOME-ARP funds.

As part of the planning process, the City is required to consult with agencies and service providers whose clientele include HOME-ARP qualifying populations. The consultation process will identify unmet needs and gaps in housing or service delivery systems. In addition to the consultation process the Housing and Community Development Commission will hold a public meeting on Wednesday, November 3, 2021 to hear public comments in regards to HOME-ARP funding.

The Housing Programs Division has identified your agency as one that potentially works with or serves a qualifying population. (Please see attached for HUD's qualifying population definition). The following questions will assist in determining unmet needs and gaps in housing that exist in our community. Providing details and examples in your responses will further the understanding of the challenges present and strategies to address those challenges.

#### **Consultation Questions**

1. Please describe the size and demographic composition of the qualifying populations you serve.

2. Please describe the unmet housing and services needs of the qualifying populations you serve in regards to:

- a) Sheltered and unsheltered homeless populations
- b) Those currently housed populations at risk of homelessness
- c) Other families requiring services or housing assistance or to prevent homelessness
- d) Those at greatest risk of housing instability or in unstable housing solutions

3. Identify the current resources available to assist qualifying populations, including congregate and noncongregate shelter units, supportive services, TBRA, and affordable and permanent supporting rental housing.

4. Identify any gaps within the current shelter and housing inventory as well as the service delivery system.

5. Identify the characteristics of housing associated with instability and an increased risk of homelessness.

6. Identify priority needs for qualifying populations.

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7. Explain how the level of needs and gaps in shelter and housing inventory and service delivery systems are determined.

Please send your responses to Gary Anspach, Housing Programs Manager, no later than November 1, 2021. Housing Programs Staff will hold a HOME-ARP Pre-application workshop on Tuesday, October 26, 2021 at 6:30pm in Room 1A/1B of City Hall. The Pre-Application workshop will review the types of eligible HOME-ARP projects.

A Request for Proposals (RFP) for eligible HOME- ARP projects will be released in November following the HCDC public meeting.

Sincerely,

Gary Anspach Housing Programs Division City of Columbia P.O. Box 6015 Columbia, MO 65205

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#### **HOME ARP Agency Consultation List**

**Central Missouri Community Action** Job Point Services for Independent Living **Columbia Housing Authority** Woodhaven Rainbow House **Great Circle** Habitat for Humanity **Turning Point** The Food Bank Love Columbia Voluntary Action Center Rock the Community **Powerhouse Community Development** First Chance for Children Columbia Community Land Trust The Salvation Army Shalom Christian Academy **Catholic Charities** Freedom House Columbia Center for Urban Ag. Grade A Plus Kidz Ink Columbia Interfaith- Room at the Inn **Compass Health Network Phoenix Programs True North** City of Columbia- Health and Human Services **Boone County Social Services** Welcome Home St. Francis Community **New Horizons Boone County Family Resources** Family Access Center of Excellence Flourish Heart of Missouri United Way

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Our vision: Columbia is the best place for everyone to live, work, learn and play.

#### Summary of Responses to HOME-ARP Consultation Questions

Agencies providing responses and other comments:

Salvation Army, Voluntary Action Center, Turning Point, Services for Independent Living, Great Circle, Love Columbia, Central Missouri Community Action, Columbia Housing Authority, The Food Bank for Central and Northeast Missouri, Habitat for Humanity, City of Columbia Public Health and Human Services, Catholic Charities.

#### 1. Please describe the size and demographic composition of the qualifying populations you serve.

<u>Salvation Army-</u> The shelter served 324 unduplicated people between 10/1/20 to 10/1/2021 including 72 veterans, 27 chronically homeless, 80 with a history of domestic violence and 32 fleeing domestic violence. All 324 with income under \$2000 per month. Social Services served 1304 from 10/1/20-10/1/21 providing over \$40,000 in rental and utility assistance.

<u>Voluntary Action Center-</u> VAC provides services to residents of Boone County whose income is at or below 200% of Federal Poverty Guidelines. Additional guidelines may be applicable, such as with the ESG which serves residents below 30% of Average Median Income, ESG-Covid and MHTF both of which serve residents below 50% of Average Median Income. In 2020 VAC provided housing support to 267 households. 76% of those identified as black, 22% white and 2% multiple races. In addition, VAC provides basic needs services including, but not limited to, an emergency food pantry, hygiene packs, feminine hygiene packs, diapers, formula, document assistance, medical copays, dental copays and vision assistance. Many housing clients take advantage of these wraparound services while engaged with the agency.

<u>Turning Point-</u> Last year, Turning Point served 1,155 unduplicated individuals and provided a total of 18,911 units of service. For the first six months of 2021, Turning Point has served 761 unduplicated individuals and provided 8,816 units of service. Of these, 55% are White, 38% are Black or African-American, and 6% are another minority. Ethnically, 3% are Hispanic; 97% are non-Hispanic. By gender, 31% are female, and 69% are male.

<u>Services for Independent Living-</u>Our organization serves people with disabilities, low-income seniors, and veterans. The consumers we serve mostly live on a fixed income: social security, social security disability, or pension. With limited affordable housing in Columbia, many of our consumers face a risk of homelessness with few options and long waitlists. Most of our consumers also lack the family or social support needed when facing financial barriers. When needing to move, our consumers have few options readily available for them. We serve cross-disabilities and cross-lifespan, serving people 13 and up. SIL serves around 1000 consumers a year, over 30% of those consumers are minorities.

<u>Great Circle-</u> In 2020, Great Circle had 188 children residing in residential care on the Columbia campus. Their ages are 0-2 (4%), 3-5 (4%), 6-9 (7%), 10-14 (22%) and 15-19 (28%). It is these older children that are at the greatest risk of homelessness as they age out of the foster care system. The gender of the clients Great Circle serves are 44% male and 56% female with no client identifying as transgender or non-binary. The race of the youth served is representative of the central Missouri region, with 13% identifying as African American, 48% identifying as Caucasian, 1% Hispanic, 6% Multi-Racial and 32% unidentified.

<u>Love Columbia</u>- Since January of 2020 60% of our clients resided in households that are under 100% of the Federal Poverty Level. Thirty percent of our clients are under 50% of the Federal Poverty Level. Calculating AMI for our clients, 69% are below 30% AMI and 22% are between 31 and 50% AMI. *For Jan through Oct 2021:* 

- 54% of all requests have been related to housing
- Of those 54%, 14% were for hotel assistance, 43% were for rent or deposit and 18% were for utilities. 23% were seeking housing coaching.
- 234 clients received assistance applying for SAFHR funds.
- 565 Individuals have received a total of 1344 housing coaching sessions. The average number of coaching sessions per client is 2.38. 37 clients secured transitional housing, 145 people secured housing, 92 of those who secured housing were previously homeless and 53 relocated to new housing. 65 clients maintained housing.

To demonstrate the interest in housing information, Love Columbia's website had the following views for the month
of October 2021: 885 views of our housing openings list, 342 views of our housing help page and 249 views of our
information library housing resources. This is in addition to sending our low cost (under \$1,000/month) housing
openings list out to approximately 100 services providers.

Since 2020 Love Columbia has provided \$236,927.77 for mortgage, rent and deposits and \$110,826 worth of hotel assistance. The average amount requested per person through SAFHR is \$3200 in rental assistance.

<u>CMCA-</u> We serve families in 8 counties in Central Missouri but in Boone County only, approximately 13.63% of the households we serve have an income at or below 30% AMI. Based on 2019 ACS 5-year estimates, roughly 8630 households are at 30% or below AMI with 83.2% are renters and 16.8% are homeowners.

<u>Columbia Housing Authority-</u> The Columbia Housing Authority (CHA) currently serves 1,805 households that house 3,920 total persons. Of the 3,920 persons served, 61.6% are minority populations. 81% of CHA's participants served make less than 30% the area median income, or less than \$18,000 per year for household of 2. The average gross annual income of all CHA residents served is \$13,875.68. CHA is our community's largest affordable housing provider serving Columbia's most vulnerable and low-income participants. CHA has experienced an increase in demand and an increase in referrals from local service providers. Currently, CHA has approximately 900 households on its waitlist for its housing programs. 90% of these households meet the McKinney-Vento definition of homeless as defined within the American Recovery Plan Act (ARPA), which means these households are living in hotels, shelters, transitional housing, doubled up with friends/family, or some other non-permanent and undesirable housing arrangement.

<u>Catholic Charities-</u> Catholic Charities of Central and Northern Missouri services a total of 38 counties in central and northern Missouri. Catholic Charities provides services that include immigration services, refugee services, housing counseling, disaster case management, Hispanic resource coordination, and health and nutrition services.

#### 2. Please describe the unmet housing and services needs of the qualifying populations you serve in regards to:

#### a) Sheltered and unsheltered homeless populations

<u>Salvation Army</u>- Limited affordable housing, limited landlords willing to work with at risk populations, limited public transportation

<u>Voluntary Action Center-</u> Currently, Boone County does not offer a comprehensive shelter for the sheltered or unsheltered homeless population. VAC is currently working with Faith Voices, Turning Point, Loaves and Fishes and Room at the Inn to develop plans and secure funding for a facility that would provide a day center, overnight shelter, meals, showers, mail service, computer lab, medical clinic, case management, employment assistance and document assistance to the sheltered and unsheltered homeless population. This facility would be open 365 days per year and be fully staffed.

<u>Turning Point-</u> Turning Point is a day center providing basic needs for individuals experiencing homelessness. Our primary services include access to showers, laundry, phones, computers, coffee, hygiene products, resource referrals, a mailing address, and personal storage lockers. We also partner with other community agencies for additional services, such as the Wardrobe for clothing vouchers; the VA for veteran services; and Compass Health Network for medical, dental, and mental health services. Turning Point provides essential services for daily survival, operating with the mission to provide hope and restore dignity to those experiencing homelessness.

<u>Services for Independent Living-</u> While there are resources in Columbia for those at risk of homelessness, they are limited. Columbia Housing Authority has long waitlists, or the homes are not accessible. Some financial assistance exists, but it is one-time help and not monthly. And people that would like to move do not have the family assistance to physically move their belongings or cannot afford movers. For sheltered and unsheltered populations, we often hear complaints of limited space in shelters and all shelters closing at the same time.

Mental health has a significant impact on homeless populations and with limited resources to assist in this area, people are unlikely to have access to stable shelter or support. Untreated mental illness, due to lack of resources or lack of insurance, can cause people with housing to neglect bills and rent to ultimately lose their housing. In Missouri, Medicaid will pay for caregiver services, both In Home Services and Consumer Directed Services are programs that we have, but the state continues to cut back the budget on these programs. This leaves people with disabilities at risk of losing a caregiver, being forced to move into a care facility and losing their independence. Family members can work for this person needing care, but the pay is minimal. Having to work for their family members limits the time they can spend in a different job to make more money.

Love Columbia- Columbia lacks sufficient shelter and transitional housing capacity. Love Columbia started addressing the need for shelter/transitional housing for families with children in 2015, through our Extra Mile Homes program that has provided an average of six months housing for 40 families to date. In 2020, we started providing temporary hotel stays for families with children and people with fragile health who were experiencing homelessness. We are not able to respond to people with other situations and have a waiting list for our transitional homes program. Our local shelters provided very limited assistance during the early months of the pandemic and, since then, even though they have accepted more people, many do not want to enter a congregate setting. Most have complex situations and need much support to take steps to move forward.

<u>CMCA-</u> In the CMCA Service area, 430 homeless persons with 51 total being unsheltered. In Boone County only, point in time counts show 268 homeless persons, with 43 of those being unsheltered. 26 Head Start and BRIDGE families were homeless at the time of application

<u>City of Columbia PHHS-</u> health and mental services, detox services, expanded drop in center services, affordable housing, permanent supportive housing, transitional shelter, emergency shelter.

<u>Catholic Charities-</u> Unsheltered homeless populations need additional shelters. Shelters not just in Columbia, but surrounding counties are at capacity. Due to COVID shelters have reduced their capacity, causing more individuals to be unsheltered. Sheltered homeless populations need, education, training, and programs to increase credit, and housing for individuals who might be convicted felons. Education on budgeting and housing expenses is also a need.

#### b) Those currently housed populations at risk of homelessness

#### Salvation Army- Limited public transportation

Voluntary Action Center-Homelessness and the risk of homelessness remain significant in the City of Columbia. Missouri Balance of State's 1/29/2020 PIT report showed Region 5 with the highest rate of homelessness in the BoS with 446 people, 380 sheltered/66 unsheltered. Boone County had the highest rate of homelessness in the BoS by far, with 380 sheltered and 66 unsheltered. That total number for 2019 was 268. Missouri Balance of State's 2019 Homelessness Study shows a 32% increase in chronic homelessness from 2014 to 2018 in the BoS. HUD's 2013-2017 CHAS Data Query Tool indicates 14,770 of 31,155 renting Boone County households had housing cost burdens greater than 30% of income; 8,330 households had cost burdens greater than 50%.(4) These levels of cost burden make housing stability more tenuous, especially as our agency observes limited affordable housing stock in our community and, recently, increasing rental rates. Housing insecurity is a major contributor to community poverty. Boone County had 19.6% of its population identified as living at or below the Federal poverty level in 2019, and the City of Columbia had 22.4% of its population at or below that level the same year. Each of these is significantly higher than national and state averages. Lack of affordable housing continues to be a significant need in the housing continuum. For a shelter to operate at maximum effectiveness, those using the shelter must have more affordable housing options than currently exist in Columbia/Boone County.

<u>Turning Point-</u> Turning Point also helps individuals who are near homelessness with the same basic needs services as those offered to individuals experiencing homelessness. Additionally, we assist the newly housed get household supplies, such as large bottles of body wash, hair products, tubes of toothpaste, pillows, bedding, detergent, and furniture.

<u>Great Circle-</u>Our residential foster care houses children who are at risk of homelessness. Service needs include trauma requiring trauma informed care, capital improvements to our campus of care and residential cottages, and vehicles to enable case managers and care coordinators to ensure children receive regular supervised visits with their biological parents and siblings.

<u>Love Columbia-</u> We have rental assistance through city reserves through June and can refer to SAFHR to prevent evictions. We collaborate with VAC, Rock the Community and local churches who also provide rent assistance.

Many of these families could benefit from ongoing case management and nearly all could benefit from financial coaching or career coaching. We have a two-week waiting period to get into our Path Forward program that provides extensive intake and case management. Our staff have caseloads that are too high to provide the level of services we believe is optimal. Prior to the pandemic, we tried to enroll every client experiencing housing instability into Path Forward. Due to the increased volume of requests for our services, we have to directly refer some to our coaching programs for immediate assistance. We would like to provide more case management and follow up, but need more staff to do this. Some enroll in our longer term financial coaching and career coaching which has been beneficial in ensuring ongoing housing stability.

<u>CMCA-</u> Currently in Boone County only, approximately 15,218 renters (51.6%) and 18.2% or 4,214 homeowners, are paying more than 30% of their income toward housing. 10 Head Start and BRIDGE families were doubling up with each other and 15 families reported living in unaffordable, overcrowded, or transitional housing.

Columbia Housing Authority- The primary unmet housing and services needs for the qualifying populations the Columbia Housing Authority serves are the lack of supply of affordable housing. The Columbia Housing Authority (CHA) is seeking to preserve and expand its available affordable housing. The CHA currently has over 150 vouchers available for homeless and housing insecure populations, however there is very little affordable housing supply on the private market and our program participants cannot successfully match their voucher to an available unit. The Columbia Housing Authority has completed the renovation of 597 housing units it owns, however 120 public housing units remain that also need renovated. These remaining 120 units lack modern amenities including washer and dryer hookups, bath and CO exhaust fans, adequate insulation, modern sewer piping and systems and much more. The remaining 120 units require significant resources to maintain at minimum standard. The Columbia Housing Authority desires to fully renovate or redevelop these final units on the existing land these units are located to ensure these affordable units are preserved for future generations and that these affordable units remain in the desirable downtown location. CHA's portfolio of affordable housing units has also not kept up with the growth in population in Columbia. CHA's original 719 units of public housing were completed by 1980 when Columbia's population was approximately 62,000. Now Columbia's population is over 126,000, however CHA's available affordable housing units has only grown to 753, demonstrating a need for significant expansion of its housing portfolio.

#### City of Columbia PHHS- utility assistance, rent assistance

<u>Catholic Charities-</u> While the SAFHR funds are available, in our experience accessing these funds is difficult. The process is lengthy, often requiring multiple reapplications and burdensome on tenants. An easier way to access the funds to assist with rent or mortgage delinquency and to provide financial education and coaching as a requirement is a need.

#### c) Other families requiring services or housing assistance or to prevent homelessness

Salvation Army-Limited budget curriculum, limited rental and utility assistance programs

<u>Love Columbia-</u> We include a financial assessment with all our services and address housing cost burdened situations by offering coaching to manage spending, reduce debt, create savings, or increase income. We also assess

transportation which is a barrier to employment and help people create a plan to obtain reliable transportation. Our staff currently receives more referrals than they can handle as quickly as we would like. We engage community volunteers to expand capacity and add to the social capital of our clients, but it takes time to recruit and train volunteers.

<u>CMCA-</u> Of our families in Boone County receiving any type of HUD subsidized housing Avg income \$13,749, Avg AMI 21%, Female head of household 71%, Disabled HOH, under age 61 is 42%, Disabled HOH, above age 62 is 62%, Average months on waiting list = 14

<u>City of Columbia PHHS-</u> Affordable housing, utility assistance, rent assistance.

#### d) Those at greatest risk of housing instability or in unstable housing solutions

Salvation Army- Limited budgeting curriculum, limited rental and utility assistance programs

<u>Love Columbia-</u> We essentially need a "housing emergency room" with experienced staff always available to handle those in dire situations that require immediate attention. We are increasingly trying to move toward this by adding and repositioning staff within the organization to give more support to our clearinghouse department where initial requests are assessed and triaged. Our current staff is stretched thin and many people in these dire situations need immediate, and frequent contact as soon as they reach out for help.

CMCA- In the beginning of 2020-2021 school year, 35 families reported crisis housing situations.

City of Columbia PHHS- affordable housing, permanent supportive housing

### 3. Identify the current resources available to assist qualifying populations, including congregate and non-congregate shelter units, supportive services, TBRA, and affordable and permanent supporting rental housing.

<u>Salvation Army-</u> Year round emergency shelter that houses single men, women, and adults with children, congregate public meals at the emergency shelter, TBRA vouchers, RRH vouchers, Section 8 vouchers.

<u>Voluntary Action Center-</u> Currently, Room at the Inn provides seasonal overnight shelter and Turning Point provides a day center option for the unsheltered. There is no comprehensive shelter option as noted in the response to question 2. Supportive services are provided by multiple agencies, including VAC. VAC provides a broad range of basic needs services and housing support services to assist those that are homeless or at risk of homelessness. Housing programs administered by VAC currently are directed at the homeless or those at risk of homelessness (ESG-Covid). VAC also provides housing assistance via ESG, MHTF, CDBG and EFSP. The biggest issue with VAC's housing programs is finding affordable housing. The inventory in this area is extremely low. Various agencies are working together to address this issue. CHA has plans that could help this.

<u>Turning Point-</u> Turning Point offers a congregate shelter unit by providing a Sleep Room where individuals can rest during organizational operating hours (7:30 am - 12:30 pm).

<u>Great Circle-</u> Foster Care Case Manager provides, coordinates and facilitates all services necessary to support the permanency goal for the children in care. Case managers provide all duties related for safety/needs assessments, resource acquisition transportation/visitation, court reports, and authorization of funds for services to family members. Case management is provided to move children towards permanency effectively and within federal time frames, consistent with best practice to meet the children's best interests. In the Central (Columbia, Missouri) region there are 19 case managers and 4 supervisors overseen by the Associate Director of Community Based Services.

<u>Love Columbia-</u> There are limited congregate beds available particularly for families with children (six rooms with four beds at Harbor House). There are housing choice vouchers available through CHA, but not enough landlords that will accept housing choice vouchers or people with past evictions or criminal backgrounds. Columbia has income-based housing (CHA, Columbia Square, Lakewood, Fairway Management) but not enough

to meet need. There is some available low cost rental property (an average of 35-40 properties under \$1,000 on our weekly housing openings list), but about one-third less than a year ago and almost no three and four bedroom housing.

<u>CMCA-</u> CMCA provides HCV (Housing Choice Vouchers) but NOT in Boone County. Those are provided by Columbia Housing Authority. CMCA has energy and utility assistance available through our LIHEAP program. CMCA offers several programs within our Whole Family Approach system to assist with families gaining skills for employment or employment improvement. We also offer Head Start services, so families have affordable childcare and can work.

<u>Columbia Housing Authority-</u> The Columbia Housing Authority provides over 1,600 housing vouchers that are defined as "Tenant Based Rental Assistance (TBRA)." TBRA is uniquely different then emergency housing assistance provided through the Voluntary Action Center (VAC), Love Columbia and other housing providers in that it models and aligns with HUD's Section 8 Program and is for permanent housing assistance rather than emergency or transitional. HUD requires communities to align TBRA programs with local public housing authorities to ensure program goals and regulations are met and to reduce operational expenses. CHA currently has over 150 TBRA vouchers available and program participants are struggling to find available affordable housing, therefore additional TBRA would not be a strategic investment of funding.

The Columbia Housing Authority is our community's largest provider of permanent supportive affordable housing. CHA provides housing to over 1,800 households and maintains 753 of its own properties. CHA's available housing portfolio has not kept pace with the growth in demand or Columbia's population. By 1980, CHA finished completing the construction of 719 affordable housing units and Columbia's population was 62,000. By 2021, Columbia's population has more than doubles at over 126,000, however CHA's available affordable housing units has only grown to 753. The most pressing affordable housing need for homeless and housing insecure populations is to preserve and expand our available affordable housing units. The Columbia Housing Authority is our community's largest affordable housing provider and was created to carry out this specific role.

<u>Catholic Charities-</u> Specifically in Columbia, there are a couple of shelters for individuals who are experiencing homelessness or recovering from addiction. Through Love Columbia there is also transitional housing for families who qualify for their program. Many social service agencies (CMCA, Voluntary Action Center, Catholic Charities, The Salvation Army) provide rental assistance typically based on FPL, citizenship, household composition, documentation, eviction status, and available funding. While there are section 8 vouchers and public housing, there is a waitlist for both programs. Less that half of the Columbia residents own their homes. Data from Headwaters Economics reported that in 2019 Columbia reported only 8.2% of available housing was vacant, with only 4% of the vacant housing units to be available to rent. This is lower than the reported housing vacancies across the US at 12.1%. This data shows that there are a lack of affordable rental units in Columbia.

#### 4. Identify any gaps within the current shelter and housing inventory as well as the service delivery system.

<u>Salvation Army-</u> Lack of affordable housing, lack of landlords willing to work with at risk populations, high rental deposits, high rental application fees.

<u>Voluntary Action Center-</u> Gaps in the service delivery system have been described in previous responses. In short, a comprehensive emergency shelter and the inventory of affordable housing are both areas that need significant support and improvement.

<u>Turning Point-</u>Turning Point is currently operating with minimal staff who work almost exclusively on general operations. In order to better support and improve the organization itself, we would like to hire a Development Coordinator to expand our donor base and demographics, steward existing donor relationships, and strategize fundraising opportunities. This role will serve to expand community engagement by opening more volunteer

opportunities and partnering with more local businesses, churches, and organizations. A Development Coordinator would greatly contribute to the sustainability and self-sustainability of Turning Point.

<u>Services for Independent Living-</u> While there are resources and shelters to cover all demographics, Columbia would benefit from more overnight shelters as well as day-time resource centers. Shelters easily reach their max so not everyone can get in and with few day-center options, this population has limited resources during the day. More day services need to be provided, outside of just storage or shelter, but to actually provide resources for mental health and job training. A shelter is needed, but there are other skills and resources essential for success.

<u>Great Circle-</u> Gaps include the need for repairs, renovations, and upgrades to existing residential treatment cottage buildings and support buildings to include electrical and lighting, bathroom renovations, window replacements, improvements to concrete walkways, stairs, entrance areas, asphalt parking and driveway, emergency signage, wayfinding signage, and repairs to play areas.

<u>Love Columbia-</u> There is a shortage of housing throughout the entire range of housing: congregate shelter, transitional housing, income-based units, landlords that will accept housing choice vouchers, low cost market-rate rentals, lower cost homes to purchase. More support services, particularly case management, is needed for those experiencing housing instability.

<u>CMCA-</u> Regarding shelters, we don't have any direct work with them. That said, we do hear from clients that they don't have room, don't take them in because of their pets, or won't have space for families. Regarding housing inventory, we see a large gap with the cost of construction and the appraisal values of homes. Inventory is historically low as well and most of what is on the market is not considered to be in an "affordable" price range.

<u>Columbia Housing Authority-</u> The most significant gap in shelter and housing inventory is the lack of permanent affordable housing. The CHA received referrals daily from organizations such as the Voluntary Action Center, Love Columbia, Phoenix Programs and many more, and maintains approximately 900 households on CHA's waitlist for permanent affordable housing. There are currently 121 chronically homeless individuals on the Functional Zero Task Force's list and many of these individuals will make into CHA's housing programs (public housing or Section 8). Given historic rates of literally homeless populations that remain unsheltered, CHA staff estimates 50 literally homeless individuals will remain unhoused and will need to seek shelter during our community's coldest winter months. Given the ARPA restrictions on congregant shelter and the higher costs associated with running a congregant shelter vs. supportive housing, CHA staff recommends investing HOME ARPA funds into our largest gaps, which is the need for more permanent affordable housing units to serve the 900 individuals on CHA's waitlist.

There are also currently 157 Columbia Public Schools Children identified as being homeless as defined under the McKinney-Vento Act, 67 of which are living in hotels on the business loop. Insecure housing for children negatively impacts their ability to succeed in school. Each time a child moves, that child falls 5 weeks behind in curriculum while changing schools. Housing insecure families also experience higher rates of domestic violence and less opportunities to be involved in life enriching activities. Permanent and stable affordable housing is the best solution

for homeless and housing insecure children and families, as shelter and transitional housing does not provide the permanency and stability needed for children to succeed in school.

<u>City of Columbia PHHS-</u> lack of emergency shelter beds in spring, summer, and fall. Drop in center availability in afternoons, evenings, and weekends.

<u>Catholic Charities-</u> One major gap in sheltering is for the population who is homeless during the winter. While Columbia has the Room at The Inn shelter that moves from church to church over the winter months. Establishing a permanent shelter for the unhoused population to go to in the winter or heat of summer is a gap in service delivery. Additionally, housing in Columbia is broken up into 50% being single family homes and roughly another 46% consisting of townhomes, apartment buildings and apartment complexes. Another gap is in single-family low-income housing stock.

#### 5. Identify the characteristics of housing associated with instability and an increased risk of homelessness.

Salvation Army- Affordable housing units in poor shape, landlords don't invest in up keep and/or repairs.

<u>Voluntary Action Center-</u> Especially during the Covid crisis, many households have struggled with maintaining an adequate income. This often results in an inability to pay rent. Households are falling behind on rent and find it all the more difficult over time to meet that obligation. The pandemic has created significant mental stress on families. Families frequently move from one dwelling to another or sleep in their cars. In addition to stress created for parents, children often struggle as well. Frequent relocation impacts a child's ability to learn from a platform of a stable living environment. Landlords also feel the pressure as they depend on rent received to cover expenses, including property maintenance. This puts pressure on property owners which is then sometimes placed upon their tenants. As noted previously, the limited stock of affordable housing and rising rent costs contribute to this concern as well.

<u>Turning Point-</u> Some of the common struggles our newly housed clients experience are: making rent and utility payments, especially when financial assistance ceases; conflicts with the landlord, particularly regarding house guests; and inability to retain employment. These are the most common issues we've seen clients struggle with that have led to housing instability and even evictions. We've also frequently seen clients with criminal records have difficulty obtaining housing, especially after completing a sober living program and applying to other leasing agencies.

<u>Services for Independent Living-</u> Again, affordable housing is limited in Columbia through waitlists or inaccessibility of the home.

<u>Great Circle-</u> Youth in foster care have already experienced incredible trauma due to being removed from their families, becoming homeless, or experiencing other forms of instability. While schools should act as a critical protective factor to help students heal from these traumatic experiences, they too often fail to provide needed supports. Instead of being met with compassion from teachers, these students are often met with disciplinary actions that exacerbate their trauma and further the gap of academic success. To address the needs of all young people who have experienced trauma, Great Circle helps make the school on the Columbia campus a safe, supportive, and trauma-informed environment by improved hiring and training practices, creating trauma informed academic and care plans, and increased availability of trained social workers and counselors. This attention to trauma informed care is Great Circle's highest priority, and often comes at the expense of our physical plants. So white the staff provide trauma informed care and education, the buildings in which the youth live and learn are in disrepair. Specifically, this requires hundreds of thousands of dollars in land improvements on our campuses and millions in repairs to our residential cottages and schools.

<u>Love Columbia-</u> Individuals and families who are living in hotels are at risk for becoming homeless if they cannot keep up with the daily or weekly rent. Some hotels have recently raised rent and stopped renting by the week or to people with a Columbia address.

Many people are in rentals where the landlords are raising rent at lease renewal. This is often without making any improvements to the property. Current tenants who cannot afford the rent increase must move out, but are struggling to find housing they can afford. Some families have been doubled up with relatives or friends and are not able to continue this for a variety of reasons. In some cases, they are jeopardizing the housing stability of those with whom they are staying as they are not officially on the lease. In other cases, the emotional strain of crowded conditions creates conflict or exacerbates mental health concerns.

Some people have reported that their landlord will not make needed repairs so they cannot stay due to health risks or because the residence will no longer pass housing choice voucher inspection.

Finally, in some cases, the tenant has allowed others to move in and these individuals cause rent violations or even force the original tenant out. We have most often seen this in the case of someone who has experienced homelessness and has many relationships in the homeless community or resultant compassion for the unhoused.

<u>CMCA-</u> High rental prices, high utility costs due to lack of upkeep on the property. In areas without access to public transportation

<u>Columbia Housing Authority-</u> The characteristics of housing associated with instability and an increased risk of homelessness includes less desirable housing. The ARPA utilizes the McKinney-Vento Act to define and identify homeless and those at risk of homelessness. The Act identifies those at risk of homelessness as those that are 30% or below the area median income and experiencing 2 additional housing insecure experiences within the last 60 days. HUD also defines households with "severe housing problems" as those with an incomplete kitchen facility, incomplete plumbing, more than 1.5 person per room and cost burdened greater than 50%. According to HUD Comprehensive Housing Affordability Strategy (CHAS) data there are currently over 7,940 renter households that meet the criteria of having "sever housing problems." This means there are 7,940 renter households in Columbia that are at-risk of either being homeless or living in substandard housing situation. This is another data point that confirms the need for additional high quality affordable housing units for qualified populations identified within the ARPA.

<u>City of Columbia PHHS-</u> Unaffordable, low inventory, energy inefficient, in areas of high concentration of poverty, increasingly moving north and east away from urban core.

<u>Catholic Charities-</u> Affordably of housing is a characteristic of instability and homelessness. With the small stock of available rental units, housing prices have inflated, making renting, or becoming a homeowner unrealistic for some individuals. Additionally, some low-income renters are living in substandard living conditions, often spending over \$500 a month in the winter or hot summer on utilities. When a family is spending over 20% of their income on utilities, the risk of falling behind on bills and becoming homeless increases.

#### 6. Identify priority needs for qualifying populations.

Salvation Army- Affordable housing units, program to help clean the slate for at risk tenants

<u>Voluntary Action Center-</u> Priority needs for the homeless or those at risk of homelessness would be a comprehensive emergency shelter as described in response 2 and a plan to increase the inventory of affordable housing options. The development of affordable housing is not something VAC is prepared to address at this time. However, the agency fully supports the efforts of CHA and collaborates with CHA and other agencies that are effective and active in this area. VAC welcomes partnerships focused on affordable housing issues in Boone County. VAC has the capacity and history to effectively manage and distribute additional funds.

<u>Turning Point-</u> Some of the most common and important needs our clients encounter are: finding emergency shelter due to limited capacity at the existing shelters, getting case management, and having reliable transportation to get to appointments in time.

<u>Services for Independent Living-</u> Priority needs would be more affordable, accessible housing, more day centers for job training, shelter, meals, etc., and more mental health resources specifically working with at-risk populations.

<u>Great Circle-</u> Every year Great Circle prioritizes its capital improvements into Phase One (critical), Phase 2 (necessary) and Phase 3 (optimal). The graphic below illustrates the Phase One capital needs across the enterprise. Phase One capital improvements for Columbia total \$310,000, or 17% of the entire Phase One budget.

<u>Love Columbia-</u> Priorities needs are: to provide immediate housing (shelter or transitional housing), then permanent housing (income-based units, landlords who will accept housing choice vouchers) and, finally, support to maintain housing (case management, coaching to manage money and understand tenant rights and responsibilities along with other potentially needed services to support employment, mental health or substance use recovery).

<u>CMCA-</u> While it is not the work we are doing currently, it seems that those that fall within the parameters of Qualifying Populations would benefit the most from additional affordable housing rental communities. There are only 2 in Columbia (Columbia Square and Lakewood Apartments) other than the housing authority. All of these tend to have very long waiting lists. A shelter that can house families together and/or a transitional housing facility would be a large benefit. CMCA has several supportive services that could be provided to these tenants to help them set and reach their goals to achieve housing stability.

<u>Columbia Housing Authority-</u> The priority needs of qualifying populations served is for additional permanent affordable housing with supportive services. FZTF data demonstrates a functional zero in terms of available shelter beds to demand for shelter and the CHA waitlist shows there are 900 households seeking a permanent, stable and affordable housing.

<u>City of Columbia PHHS-</u> Affordable housing, permanent supportive housing, transitional shelter, emergency shelter, utility assistance, rent assistance.

# 7. Explain how the level of needs and gaps in shelter and housing inventory and service delivery systems are determined.

<u>Salvation Army-</u> Case managers at social service agencies screen clients for housing priority and they are place on prioritization list. Housing voucher awards are based on client's placement on the prioritization list.

<u>Voluntary Action Center-</u> In addition to keeping track of data that illustrates current needs, VAC works closely with other local social service agencies providing housing services. This is most especially illustrated in the work of the Functional Zero Task Force (FZTF), a consortium of local agencies who provide housing services. Meeting twice monthly, this group works through a by-name list of individuals and families in need of housing. These meetings include discussions of the current housing situation, providing more information regarding available units and other data. Members of FZTF also refer to one another and informally inform one another of current housing circumstances. Conversations with local landlords provides additional information and perspectives.

<u>Turning Point-</u> Turning Point logs each client who comes for services at the door immediately upon arrival. In addition to our internal records, we also input data into HMIS and run monthly, semi-annual, and annual reports. Every client is homeless or near homeless, and a unit of service is determined to be a day of services.

Love Columbia- At Love Columbia, we receive a high volume of requests for assistance (110 per week). Because of this volume, we can easily determine gaps in local services. We are also part of various taskforces and networks where agencies compare requests for assistance and unmet needs.

<u>CMCA-</u> CMCA gathers our data during client intake into our programs. Program data is housed in our data system. This information, along with several other data collection sources, is used to complete a Community Needs Assessment. This assessment helps us determine the needs and shape our activities.

<u>Columbia Housing Authority-</u> The gaps and needs for housing were determined within this document by utilizing data provided by the City of Columbia Human Services Division, 2020-2024 Consolidated Plan, HUD Comprehensive Housing Affordability Strategy (CHAS) data, Functional Zero Task Force data and the Columbia Housing Authority's current waitlist.

<u>City of Columbia PHHS-</u> Division of Human Services tracks monthly and annually using CE, PITC, and HIC.

# **Columbia HOME-ARP Public Hearing City Council Meeting** Monday February 21, 2022 City of Columbia

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Qualifying Populations	<ul> <li>HOME-ARP requires that funds be used to <u>primarily benefit</u> individuals and families in the following specified "qualifying <u>populations."</u></li> <li>Homeless</li> </ul>	<ul> <li>At Risk for Homelessness</li> <li>Fleeing or Attempting to Flee Domestic Violence, Sexual Assault, Stalking, or Human Trafficking</li> <li>Other populations defined as homeless under various federal laws.</li> </ul>
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- HOME-ARP eligible projects include:
- Non-Congregate Shelters
- Affordable Rental Housing
- Supportive Services
- Tenant Based Rental Assistance (TBRA)

•	Consultation is a HUD required process that Housing Programs started October 11, 2021.
•	Consultations were sent to 36 different agencies seeking feedback and input regarding homelessness, services, and unmet needs.
•	Responses received from 12 agencies.
•	Main Themes:
	<ul> <li>Limited affordable housing</li> </ul>
	<ul> <li>Lack of shelter and transitional shelter</li> </ul>
	<ul> <li>Cost of construction of housing</li> </ul>
	<ul> <li>Lack of income to pay for rent, food, child care</li> </ul>
•	Consultation responses are included in the HOME-ARP allocation plan.

# **HOME-ARP** Consultation

Columbia Community Land Heart of Missouri United Voluntary Action Center City of Columbia- PHHS Habitat for Humanity Columbia Interfaith **Columbia Housing** Freedom House New Horizons Authority Trust First Chance for Children Services for Independent St. Francis Community **Catholic Charities** Love Columbia Great Circle K.I.D.Z. Ink True North Flourish Living Shalom Christian Academy Powerhouse Community Family Access Center of **Central Mo Food Bank** Phoenix Programs Welcome Home Rainbow House Development Grade A Plus Job Point **Columbia Center for Urban** Compass Health Network **Boone County Family** Rock the Community **Boone County Social** The Salvation Army **Turning Point** Woodhaven Agriculture Services CMCA to the following invitations sent Consultation HOME-ARP agencies:

Way

Excellence

Resources

Additional HOME-ARP Outreach
<ul> <li>Public Notices &amp; Public Hearings</li> </ul>
<ul> <li>October 26, 2021- Pre-application workshop at City Hall for local agencies and citizens to learn about eligible project types and</li> </ul>
qualitying populations.
<ul> <li><u>November 3, 2021-</u> Housing and Community Development Commission public hearing. Local agencies and citizens report on</li> </ul>
unmet needs and barriers currently existing for qualifying populations.
<ul> <li>November 8, 2021- Request for Proposals public notice.</li> </ul>
<ul> <li><u>February 1, 2022-</u> Public notice of 15 day comment period on HOME- ARP Allocation Plan.</li> </ul>
<ul> <li><u>February 21, 2022-</u> City Council Public Hearing on HOME-ARP Allocation Plan.</li> </ul>
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	HOME-ARP Proposal	roposal
<ul> <li>The Housing and Comr project proposals at th</li> </ul>	imunity Development Commission heard heir December 15, 2021 meeting.	ission heard ting.
<ul> <li>The Commission voted</li> </ul>	The Commission voted unanimously to recommend the	d the
following funding allocations:	ations:	
Housing and C HOME-A	Housing and Community Development Commission HOME-ARP Funding Recommendations	
<u>Organization</u>	Project	Amount
<b>Columbia Housing Authority</b>	Kinney Point- 24 Units	\$2,000,000
Administration	Staff Administration	\$161,654
	Total	<b>\$2,161,654</b>



Treece Introduced by

Council Bill No. R 25-22

# A RESOLUTION

approving Amendment No. 1 to the FY 2021 CDBG and HOME Annual Action Plan to incorporate the HOME-ARP Allocation Plan; authorizing the City Manager to submit the document to the Department of Housing and Urban Development.

BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF COLUMBIA, MISSOURI, AS FOLLOWS:

SECTION 1. The Amendment No. 1 to the FY 2021 CDBG and HOME Annual Action Plan to incorporate the HOME-ARP Allocation Plan, substantially as set forth in "Exhibit A" attached hereto and made a part hereof, is approved. The following HOME-ARP eligible projects are included in the Allocation Plan:

- Columbia Housing Authority: The development of twenty-four (24) affordable housing units with the construction of the Kinney Point Apartments to be located on the northeast corner of Garth Avenue and Sexton Road. Funding allocated: \$2,000,000.00
- Administrative Activities: Staffing, record-keeping, environmental review, and compliance monitoring. Funding allocated: \$161,654.00

SECTION 2. The City Manager is authorized to submit Amendment No. 1 to the FY 2021 CDBG and HOME Annual Action Plan to incorporate the HOME-ARP Allocation Plan to the Department of Housing and Urban Development (HUD).

ADOPTED this 21st day of Februan 2022.

ATTEST:

**City Clerk** 

APPROVED AS TO FORM:

Citle Counselor

Mayor and Presiding Officer

A/P NOV S 4 2021 14.00, 81411

## CITY OF COL. - HOUSING PROGRAMS DIVISION P.O. BOX 6015 COLUMBIA, MO 65205-6015

# **AFFIDAVIT OF PUBLICATION AND INVOICE**

PO #20220571 Invoice #31010062

SEE ATTACHED

¥.

STATE OF MISSOURI

County of Boone

I, Bryan Chester, being duly sworn according to law state that I am one of the publishers of the Columbia Missourian, a daily newspaper of general circulation in the County of Boone where located: which has been admitted to the Post Office as second class matter in the City of Columbia, Missouri the city of publication: which newspaper has been published regularly and consecutively for a period of three years and has a list of bona fide subscribers voluntarily engaged as such who have paid or agreed to pay a stated price for a subscription for a definite period of time, and that such newspaper has compiled with the provision of Section 493.050, Revised Statutes of Missouri, 1969. The affixed notice appeared in said newspaper on the following consecutive issues:

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**COLUMBIA MISSOURIAN** 

PRINTER'S FEE \$63.20

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By:

General Manager) (BrVan Chester. Subscribed and sworn to before me this dav

(Melody Cook, Notary Public) My Commission Expires October 16, 2024

MELODY COOK Notary Public, Notary Seal State of Missouri Cooper County Commission # 12405232 My Commission Expires 10-16-2024 REQUEST FOR APPLICATIONS: HOME INVESTMENT PARTNERSHIP-AMERICAN RESCUE PLAN (HOME-ARP) & FY2022 HOME The City of Columbia anticipates receiving \$2,161,654 in Home Investment Partnership Program- American Rescue Plan (HOME-

Investment Partnership Program- American Rescue Plan (HOME-ARP) funds from the Department of Housing and Urban Development. HOME-ARP eligible projects include Non-Congregate Shelters, Rental Housing Development, Supportive Services, and Tenant Based Rental Assistance. All HOME-ARP projects must primarily benefit homeless or at-risk for homeless populations.

The City of Columbia also intends to allocate \$205,000 in FY2022 HOME funds from the Department of Housing and Urban Development. Eligible HOME projects include homeownership assistance, rental housing development, tenant based rental assistance, new home construction. All HOME assisted projects must benefit lower income households.

Applications for HOME-ARP and FY 2022 HOME funds are currently being accepted through the City of Columbia's Housing Programs Division. Interested applicants must submit a letter of intent to the City of Columbia's Housing Programs Division no later than 11:59pm on Friday November 19, 2021.

Completed applications are due by 11:59pm on Monday December 6, 2021.

Applications are available at the City of Columbia's Housing Programs Division office located at 500 E. Walnut St. Suite 108, Columbia, MO 65201. The City of Columbia does not discriminate on the basis of race, color, religion, sex, national origin, ancestry, marital status, familial status, disability or sexual orientation. If you wish to receive an application or have any questions regarding the application procedure, contact Gary Anspach at (573) 874-6321 or e-mail Gary.Anspach@ CoMo.gov

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## **CITY OF COL. - HOUSING PROGRAMS DIVISION** P.O. BOX 6015 COLUMBIA, MO 65205-6015

# **AFFIDAVIT OF PUBLICATION AND INVOICE**

PO #20220571 Invoice #31010525

SEE ATTACHED

STATE OF MISSOURI

**County of Boone** 

I, Bryan Chester, being duly sworn according to law state that I am one of the publishers of the Columbia Missourian, a dally newspaper of general circulation In the County of Boone where located: which has been admitted to the Post Office as second class matter in the City of Columbia, Missouri the city of publication: which newspaper has been published regularly and consecutively for a paried of three years and has a list of bona fide subscribers voluntarily engaged as such who have paid or agreed to pay a stated price for a subscription for a definite period of time, and that such newspaper has complied with the provision of Section 493.060, Revised Statutes of Missouri, 1969. The affixed notice appeared in said newspaper on the following consecutive issues: consecutive issues:

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**COLUMBIA MISSOURIAN** 

**PRINTER'S FEE** 47.40

By:" (Fryan Chester, General Manager)

Subscribed and sworn to before me this

2022

(Melody Cock, Notiry Public) My Commission Expires October 16, 2024

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	MELODY COOK
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	My Commission Expires 10-16-2024
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this hearing is to receive citizen input on a proposed amendment to the City's Ac-tion Plan for FY 2021, which is contained within the 2020-2024 Consolidated Plan. The Action Plan was approved by Council on April 19, 2021. The City of Cotumbia armends its Action Plans whenever it removes a project not previously approved; or substantially changes the purpose, scope, location or beneficiaries of a project. The proposed amendment attows the submission of the HOME-ARP (American Rescue The City of Columbia will hold a public hearing at 7:00 p.m. on Monday February 21, 2022, in the Council Chambers of City Hall, 701 E. Broadway. The purpose of felecommunications for the deat is available at 1-800-MOR-ELAY. The City of Co-AMENDMENT TO THE 2021 COMMUNITY DEVELOPMENT ACTION PLAN tumbla does not discriminate on the basis of race, color, religion, sex, national oriat 500 E. Walnut St., Suite 108 until 5:00 P.M., Friday February 18, 2022; or can be viewed on the City's website at www.como.gov/community-development/hous-\$ 2,000,000 \$ 161,654 Manager at 573-874-6321. 500 E. Walnut, Suite 108, is an accessible facility for persons with disabilities; any person with special needs may call (573) 874-6321. gin, arcestry, marital status, familiai status, disability status or sexual orientation. The proposed Action Plan anendment will be available for review and comment \$ 2, 161,664 Amount ng-programs-division/ . For lutitur information contact the Housing Program NOTICE OF PUBLIC HEARING **Columbia Housing Authority- Kinney Point** HOME-ARP Administration Plan) Allocation Plan. HOME-ARP Uges. Total

#### OMB Number: 4040-0004 Expiration Date: 12/31/2022

Application for Federal Assistance SF-424										
Preapplication	If Revision, select appropriate letter(s): Other (Specify):									
* 3. Date Received:         4. Applicant Identifier:           02/22/2022         M-21-MP-29-0502										
5a. Federal Entity Identifier:     5b. Federal Award Identifier:       U.S. Department of HUD     M-21-MP-29-0502										
State Use Only:										
6. Date Received by State: 7. State Application la	dentifier:									
8. APPLICANT INFORMATION:										
*a.LegalName: City of Columbia										
* b. Employer/Taxpayer Identification Number (EIN/TIN):	* c. UEI:									
43-60000810	071989024000 WZR4KM9CBTV3									
d. Address:										
* Street1: P.O. Box 6015 701 E. Broadway Street2: * City: Columbia										
County/Parish:										
* State: MO: Missouri										
Province:										
* Country: USA: UNITED STATES										
* Zip / Postal Code: 65205-6015										
e. Organizational Unit:										
Department Name:	Division Name:									
Community Development	Housing Programs									
f. Name and contact information of person to be contacted on matters involving this application:										
Prefix: Mr. * First Name:	Gary									
Middle Name:										
* Last Name: Anspach										
Suffix:										
Title: Housing Programs Manager	Title: Housing Programs Manager									
Organizational Affiliation:										
City of Columbia										
* Telephone Number: 573-874-6321	Fax Number:									
* Email: gary.anspach@como.gov										

Application for Federal Assistance SF-424
* 9. Type of Applicant 1: Select Applicant Type:
C: City or Township Government
Type of Applicant 2: Select Applicant Type:
Type of Applicant 3: Select Applicant Type:
* Other (specify):
* 10. Name of Federal Agency:
U.S. Department of Housing and Urban Development
11. Catalog of Federal Domestic Assistance Number:
14.239
CFDA Title:
HOME-ARP (HOME- American Rescue Plan)
* 12. Funding Opportunity Number:
M-21-MP-29-0502
HOME-ARP (HOME- American Rescue Plan)
13. Competition Identification Number:
Title:
14. Areas Affected by Project (Cities, Counties, States, etc.):
Add Attachment Délete Attachment View Attachment
* 15. Descriptive Title of Applicant's Project:
A 24 unit permanent affordable housing project located in the City of Columbia for HOME-ARP qualifying populations as a continued response to the COVID-19 pandemic.
Attach supporting documents as specified in agency instructions.
Add Attachments Delete Attachments View Attachments

Application for Federal Assista	nce SF-424							
16. Congressional Districts Of:								
* a. Applicant 4	* b. Program/Project 4							
Attach an additional list of Program/Project	t Congressional Districts if needed.							
	Add Attachment Celete Attachment View Attachment							
17. Proposed Project:								
* a. Start Date: 10/01/2022	* b. End Date: 09/30/2023							
18. Estimated Funding (\$):								
* a. Federal	2,161,654.00							
* b. Applicant								
* c. State								
* d. Local								
* e. Other								
* f. Program Income								
* g. TOTAL	2,161,654.00							
* 19. Is Application Subject to Review	By State Under Executive Order 12372 Process?							
a. This application was made avail	able to the State under the Executive Order 12372 Process for review on							
b. Program is subject to E.O. 1237	2 but has not been selected by the State for review.							
c. Program is not covered by E.O.	12372.							
	ny Federal Debt? (If "Yes," provide explanation in attachment.)							
Yes 🛛 No								
If "Yes", provide explanation and attac	a na ana ang ang ang ang ang ang ang ang							
	Add Attachment Delete Attachment View Attachment							
21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)								
	es, or an internet site where you may obtain this list, is contained in the announcement or agency							
Authorized Representative:								
Prefix: Mr.	* First Name: De 'Carlon							
Middle Name:								
* Last Name: Seewood								
Suffix:								
* Title: City Manager								
* Telephone Number: 573-874-7111	Fax Number: 573-442-8828							
*Email: decarlon.seewood@como.	gov							
* Signature of Authorized Representative:	Docusigned by: De'Carlon Suwood 855403077550430							

#### ASSURANCES - NON-CONSTRUCTION PROGRAMS

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0040), Washington, DC 20503.

# PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

**NOTE:** Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the awarding agency. Further, certain Federal awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant, I certify that the applicant:

- Has the legal authority to apply for Federal assistance and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project cost) to ensure proper planning, management and completion of the project described in this application.
- 2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, through any authorized representative, access to and the right to examine all records, books, papers, or documents related to the award; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
- Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
- Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
- Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards for merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
- Will comply with all Federal statutes relating to nondiscrimination. These include but are not limited to:

   (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352)
   which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education
   Amendments of 1972, as amended (20 U.S.C.§§1681-1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation

Act of 1973, as amended (29 U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U. S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended, relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee- 3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statute(s) under which application for Federal assistance is being made; and, (j) the requirements of any other nondiscrimination statute(s) which may apply to the application.

- 7. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal or federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
- Will comply, as applicable, with provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.

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- Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333), regarding labor standards for federally-assisted construction subagreements.
- 10. Will comply, if applicable, with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
- 11. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of Federal actions to State (Clean Air) Implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).
- Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.

- Will assist the awarding agency in assuring compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470), EO 11593 (identification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 U.S.C. §§469a-1 et seq.).
- 14. Will comply with P.L. 93-348 regarding the protection of human subjects involved in research, development, and related activities supported by this award of assistance.
- 15. Will comply with the Laboratory Animal Welfare Act of 1966 (P.L. 89-544, as amended, 7 U.S.C. §§2131 et seq.) pertaining to the care, handling, and treatment of warm blooded animals held for research, teaching, or other activities supported by this award of assistance.
- Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
- 17. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
- Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
- 19. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL	TITLE
Decusigned by: De Carlon Seewood	City Manager
APPLICANT ORGANIZATION	DATE SUBMITTED
City of Columbia	02/22/2022

Standard Form 424B (Rev. 7-97) Back

#### ASSURANCES - CONSTRUCTION PROGRAMS

OMB Number: 4040-0009 Expiration Date: 02/28/2022

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## PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

NOTE: Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the Awarding Agency. Further, certain Federal assistance awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant:, I certify that the applicant:

- Has the legal authority to apply for Federal assistance, and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project costs) to ensure proper planning, management and completion of project described in this application.
- Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, the right to examine all records, books, papers, or documents related to the assistance; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
- 3. Will not dispose of, modify the use of, or change the terms of the real property title or other interest in the site and facilities without permission and instructions from the awarding agency. Will record the Federal awarding agency directives and will include a covenant in the title of real property acquired in whole or in part with Federal assistance funds to assure non-discrimination during the useful life of the project.
- 4. Will comply with the requirements of the assistance awarding agency with regard to the drafting, review and approval of construction plans and specifications.
- 5. Will provide and maintain competent and adequate engineering supervision at the construction site to ensure that the complete work conforms with the approved plans and specifications and will furnish progressive reports and such other information as may be required by the assistance awarding agency or State.
- 6. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
- 7. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.

- Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards of merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
- 9. Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
- 10. Will comply with all Federal statutes relating to nondiscrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race. color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. §§1681 1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29) U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee 3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statue(s) under which application for Federal assistance is being made; and (j) the requirements of any other nondiscrimination statue(s) which may apply to the application.

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- 11. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal and federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
- 12. Will comply with the provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.
- Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333) regarding labor standards for federally-assisted construction subagreements.
- 14. Will comply with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
- 15. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of

Federal actions to State (Clean Air) implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).

- Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.
- Will assist the awarding agency in assuring compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470), EO 11593 (identification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 U.S.C. §§469a-1 et seq).
- Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
- Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
- 20. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL	TITLE
Decusigned by: De Carlon Seewood 856403D77E6D420.	City Manager
APPLICANT ORGANIZATION	DATE SUBMITTED
City of Columbia	02/22/2022

SF-424D (Rev. 7-97) Back

# **HOME-ARP CERTIFICATIONS**

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the participating jurisdiction certifies that:

**Affirmatively Further Fair Housing** -- The jurisdiction will affirmatively further fair housing pursuant to 24 CFR 5.151 and 5.152.

**Uniform Relocation Act and Anti-displacement and Relocation Plan --**It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, (42 U.S.C. 4601-4655) and implementing regulations at 49 CFR Part 24. It will comply with the acquisition and relocation requirements contained in the HOME-ARP Notice, including the revised one-for-one replacement requirements. It has in effect and is following a residential anti-displacement and relocation assistance plan required under 24 CFR Part 42, which incorporates the requirements of the HOME-ARP Notice. It will follow its residential anti-displacement and relocation assistance plan in connection with any activity assisted with funding under the HOME-ARP program.

# Anti-Lobbying -- To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;

2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and

3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Jurisdiction -- The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations and program requirements.

**Section 3** --It will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u) and implementing regulations at 24 CFR Part 75.

**HOME-ARP Certification --**It will use HOME-ARP funds consistent with Section 3205 of the American Rescue Plan Act of 2021 (P.L. 117-2) and the CPD Notice: *Requirements for the Use of Funds in the HOME-American Rescue Plan Program*, as may be amended by HUD, for eligible activities and costs, including the HOME-ARP Notice requirements that activities are consistent with its accepted HOME-ARP allocation plan and that HOME-ARP funds will not be used for prohibited activities or costs, as described in the HOME-ARP Notice.

DocuSigned by: De'larlon Seewood

Signature of Authorized Official

2/22/2022

Date

City Manager

Title