

Community Development Program of Beaver County HOME-ARP Allocation Plan



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Introduction

This document outlines Beaver County Community Development Program’s HOME-ARP Allocation Plan. \$2,091,861 has been allocated to the County for activities that primarily benefit qualifying individuals and families who are homeless, at risk of homelessness, or in other vulnerable housing situations. Beaver County intends to use these funds to develop or rehabilitate 10 units of affordable housing for qualifying populations, to provide limited supportive services until households can be linked with on-going formal supports, and to provide capacity building opportunities for developers in the County thereby enhancing the pool of eligible developers for these and future projects. This HOME ARP plan presents Beaver County’s efforts to obtain community input for this plan, summarizes said input, describes the qualifying populations and their unmet needs as they are represented in Beaver County, and outlines the eligible activities and budget to carry out the plan.

Consultation

The County of Beaver, as the Participating Jurisdiction (PJ) and the Collaborative Applicant for the Beaver County Continuum of Care (CoC), through the Community Development Program of Beaver County (CDP), worked to obtain input from a variety of entities to help inform this HOME ARP plan. This input was sought through one public meeting, two public comment periods, consultations with key stakeholders, and through the Housing & Homeless Coalition of Beaver County. The methods to obtain this input and the outcomes are discussed below.

Public Participation

The public was invited to participate in a hearing on the HOME ARP funding in tandem with the HUD 5-Year Consolidated Plan 2020 – 2025. A notice of the hearing and public comment period was published in the local newspaper and also on the Community Development webpage. Below are the dates of the notice, public hearing, and public comment period:

| | |
|-------------------------|----------------------|
| Date of public notice: | 6/12/2022 |
| Date of public hearing: | 6/29/2022 |
| Public comment period: | 6/29/2022 – 8/1/2022 |

An amendment to the original notice was published to provide the public with additional information on the amount of funding allocated to the PJ and the possible uses of the funding under the HOME-ARP program. Following are the dates of the notice and the public comment period:

Date of public notice: 10/30/2022
Public comment period: 11/07/2022 – 12/08/2022

A copy of the draft HOME-ARP Plan was placed on display at public libraries in Beaver County, the Beaver County Courthouse, the office of the Housing Authority of Beaver County and the office of the Community Development Program. The public was invited to review the draft plan and provide comments during the public comment period.

Beaver County Housing and Homeless Coalition

In an effort to broaden public participation, two public meetings were held with the Housing and Homeless Coalition of Beaver County, which is made up of various governmental, non-governmental and non-profit organizations that serve the homeless populations of Beaver County. The first meeting was a hybrid virtual/in-person meeting. The second meeting was held completely virtually. These meetings were held on May 26, 2022 and June 9, 2022.

The definitions of Qualifying Population(s) (QP) and the HOME ARP eligible activities were provided to the meeting attendees. At the May meeting, attendees discussed the difficulty with finding and securing affordable housing for clients. An electronic survey was emailed to the greater than 200 Coalition members to capture their input on which QPs within the community have the most pressing needs, on the leading contributing factors to the homeless/at-risk of homelessness of the QPs, on the most effective activities to address the issues, and any other pertinent information or insight the respondents cared to provide. The preliminary results of the surveys were discussed at the second meeting and those present were encouraged to submit their survey responses if they had not yet done so.

Results from Consultations

Below is a summary of the responses received from these consultation efforts.

Public Hearing/Comment Results

There were no comments received at the June 29, 2022 public meeting, nor were any written comments submitted to The Community Development Program. No comments were received during the November-December comment period either.

Housing & Homeless Coalition Survey Results

Below are the final survey results from the Housing & Homeless Coalition members.

QUESTION #1 - Which of the following Qualifying Populations do you feel is most vulnerable to housing instability and homelessness in Beaver County?

| RESPONSE | % | RESPONSES |
|--|------|-----------|
| Other Populations requiring services to prevent a return to homelessness and other extremely low income, cost burdened populations at greatest risk of housing instability as defined in the Notice. | 38.5 | 20 |
| People who are At Risk of Homelessness as defined in 24 CFR 91.5 | 30.8 | 16 |
| People who are HUD Homeless as defined in 24 CFR 91.5 | 21 | 11 |
| People who are fleeing or attempting to flee Domestic Violence, Dating Violence, Sexual Assault, Stalking or Human Trafficking as defined in the Notice. | 9.6 | 5 |
| TOTALS | 100 | 52 |

QUESTION #2 - Which do you feel contributes the most to housing instability in Beaver County?

| RESPONSE | % | RESPONSES |
|---|------|-----------|
| Lack of existing affordable housing units | 51 | 20 |
| Lack of safe, code compliant affordable housing units | 21.6 | 16 |
| Lack of vouchers to make housing affordable | 11.8 | 11 |
| Lack of supportive services for people who are homeless | 7.8 | 4 |
| Other | 7.8 | 4 |
| TOTALS | 100 | 51 |

QUESTION #3 - Which HOME-ARP eligible activity do you feel will address the most significant housing instability needs in Beaver County?

| RESPONSE | % | RESPONSES |
|--|------|-----------|
| Production or preservation of affordable housing units | 40.4 | 21 |
| Supportive services, homeless prevention services and housing counseling | 26.9 | 14 |
| Tenant Based Rental Assistance (TBRA) vouchers | 19.2 | 10 |

| | | |
|--|------|----|
| Purchase and/or development of non-congregate shelter spaces | 13.5 | 7 |
| TOTALS | 100 | 52 |

QUESTION #4 – Please indicate which category best represents your work and your agency’s mission.

| RESPONSE | % | RESPONSES |
|---|------|-----------|
| Other public agencies that address the needs of the Qualifying Populations | 38.5 | 20 |
| Other | 19.1 | 10 |
| Homeless services provider | 13.5 | 7 |
| Community Advocate | 7.7 | 4 |
| Veterans services provider | 5.8 | 3 |
| Public Housing Agency | 5.8 | 3 |
| Public or private organization that addresses fair housing, civil rights, and/or needs of persons with disabilities | 5.8 | 3 |
| Domestic Violence services provider | 1.9 | 1 |
| Landlord or other housing provider | 1.9 | 1 |
| A person who is now homeless or was previously homeless | 0 | 0 |
| TOTALS | 100 | 52 |

QUESTION #5 – You may provide additional information and input to the CoC Coordinator.

| RESPONSE | % | RESPONSES |
|---|-----|-----------|
| I will share additional information | 14 | 7 |
| I have no additional information to share | 86 | 43 |
| TOTALS | 100 | 50 |

The survey of the Housing & Homeless Coalition members identified QP #4 as the population with the most pressing needs. In addition, the lack of affordable housing was identified as the main reason for housing instability in Beaver County. Accordingly, production and preservation of affordable housing and supportive services were considered to be the eligible activities that would best address housing instability in the County. Although seven (7) survey respondents indicated that they would share additional information, only (1) respondent actually did so (and is reflected in the *Organizations Consulted/Feedback* table below).

A summary of all the comments received from the Community Development Program’s Consultation efforts along with a listing of all consulted organizations are provided in the Organizations Consulted table below. All comments received were accepted.

Organizations Consulted/Feedback

| Agency/Org Consulted | Type of Agency/Org | Method of Consultation | Feedback/Comments |
|---|---|----------------------------------|---|
| Housing Authority of Beaver County | Local Housing Authority | Phone Consultation | Funding for property acquisition and new housing development would be a good use of funding. TBRA would be a welcome use. |
| The Cornerstone of Beaver County | Provider of Homeless and Homeless Prevention services | Public Meeting | Provided survey results |
| The Women's Center Gateway Rehab: | Emergency Shelter Supportive Services | Public Meeting Public Meeting | Provided survey results Suggested using the funding for transitional living or bridge housing. |
| Beaver County Anti-Human Trafficking Coalition | Anti-Trafficking | Public Meeting | Provided survey results |
| Veterans Leadership Program | Supportive Services | Public Meeting | Participated in meetings |
| Fair Housing Law Center | Housing Advocacy | Public Meeting | Provided survey results |
| OARS | Supportive Services | Public Meeting | Provided survey results |
| Merakey | Supportive Services | Public Meeting | Provided survey results |
| Mental Health Association | Supportive Services | Public Meeting | Provided survey results |
| American Red Cross | Supportive Services | Public Meeting | Provided survey results |
| Trails Ministry | Supportive Services | Public Meeting | Provided survey results |
| Children and Youth Services | Homeless Youth/ Supportive Services | Public Meeting | Provided survey results |
| Hope House | Homeless Service Provider | Public Meeting | Provided survey results |
| ACRE | Landlord Association | Public Meeting | Provided survey results |
| Beaver County Behavioral Health | Supportive Services | Public Meeting | Provided survey results |
| Central Outreach Wellness Center | Supportive Services | Public Meeting | Provided survey results |
| PA Cyber School | Educational | Public Meeting | Provided survey results |
| 3rd Step Church Recovery Ministry | Supportive Services | Public Meeting | Provided survey results |
| Job Training of Beaver County | Employment Services | Public Meeting | Provided survey results |
| The Children's Institute | Supportive Services | Public Meeting | Provided survey results |

| | | | |
|--|-------------------------------|-----------------|--------------------------|
| Crossroads Treatment Center | Supportive Services | Public Meeting | Provided survey results |
| Lighthouse/Harmony House | Supportive Services | Public Meeting | Provided survey results |
| Association for the Blind | Supportive Services | Public Meeting | Provided survey results |
| PA DVMA | Supportive Services | Public Meeting | Provided survey results |
| Beaver County Head Start | Supportive Services | Public Meeting | Provided survey results |
| PA CareerLink | Employment/Training Services | Public Meeting | Provided survey results |
| BCRC | Supportive Services | Public Meeting | Provided survey results |
| St. Vincent de Paul | Supportive Services | Public Meeting | Provided survey results |
| Domestic Relations | Supportive Services | Public Meeting | Provided survey results |
| Columbia Gas | Supportive Services | Public Meeting | Provided survey results |
| LIFE Beaver | Supportive Services | Public Meeting | Provided survey results |
| Beacon Health Options | Supportive Services | Public Meeting | Provided survey results |
| PA Health Wellness | Supportive Services | Public Meeting | Provided survey results |
| Pittsburgh VA | Supportive Services | Public Meeting | Provided survey results |
| Allies for Health and Wellbeing | Supportive Services | Public Meeting | Provided survey results |
| Cornerstone Recovery & Supports | Supportive Services & housing | Public Meeting | Provided survey results |
| Community Development Program | Local Government | Public Meetings | Provided survey results |
| Community College of Beaver County – KEYS Program | Education | Public Meeting | Participated in meeting |
| Neighborhood Legal Services | Legal Advocacy | Public Meeting | Participated in meetings |
| Private Attorney | Advocacy | Public Meeting | Participated in meeting |
| CoC Coordinator | Housing coordination | Public Meeting | Provided survey results |

Needs Assessment and Gaps Analysis

This section describes the size and demographic composition of the qualifying populations within Beaver County. Each section details the data sources used.

QP #1: Homeless Demographics

The information in the tables below represents homeless people residing in Beaver County from 1/1/2022-12/31/22. These people were verified to meet the HUD definition of homeless and

were served in one of the County homeless programs: Outreach, Emergency Shelter, Transitional Housing, Permanent Supportive Housing, and Rapid Rehousing. People who were served in multiple programs were only counted once. The data was taken from the Beaver County Homeless Management Information System (HMIS). Because this data reflects both sheltered and unsheltered homeless persons, the County believes this is a fairly accurate count of the homeless population in Beaver County.

QP #1: Households and People

| CATEGORY | TOTAL |
|--|--------------|
| Total Number of Households | 613 |
| Total Number of People | 1,231 |
| Number of children 0-17 years old | 507 |
| Number of people 18-24 years old | 94 |
| Number of people 25 years old or older | 624 |
| Unknown age | 6 |

QP #1: Gender

| CATEGORY | TOTAL |
|---|--------------|
| Female | 655 |
| Male | 440 |
| A gender other than singular female or male | 3 |
| Multiple genders | 1 |
| Questioning | 1 |

QP #1: Ethnicity

| CATEGORY | TOTAL |
|---------------------------------|--------------|
| Non-Hispanic/Non-Latin(a)(x)(o) | 973 |
| Hispanic/Latin(a)(x)(o) | 42 |
| Refused | 85 |

QP #1: Race

| CATEGORY | TOTAL |
|---|--------------|
| American Indian, Alaska Native, or Indigenous | 1 |
| Asian or Asian American | 1 |
| Black, African American, or African | 410 |
| Native Hawaiian, or Pacific Islander | 10 |
| White | 653 |
| Multiple Races | 136 |
| Doesn't know, refused, not collected, blank | 20 |

QP #2: At Risk of Homelessness Demographics

From March 2021 through the present, the Community Development Program of Beaver County administered the Emergency Rental Assistance Program (ERAP). The program has provided greater than \$11M of assistance to individuals and families that met the definition of “At risk of Homelessness” in Beaver County. This assistance covered up to 18 months of rent and 12 months of utility payments for people that suffered financially due to the COVID-19 pandemic, are at risk of homelessness and have household incomes below 80% of the AMI. Additionally, the ERAP program worked closely with the magisterial courts to minimize the eviction of tenants that were approved for assistance through the program while the landlord awaited payments. ERAP specific systems were arranged with the primary utility companies to prevent utility shutoffs for those persons approved for assistance through the ERAP program.

The information below represents the demographic data for those persons that were assisted through the ERAP program in Beaver County that had incomes of 30% AMI or below, were behind in their rent and/or utilities and were threatened with eviction as well as those that were evicted and received assistance to relocate to a different residence following an eviction. The persons served by ERAP were not served by the homeless outreach, prevention, shelter, or rapid rehousing programs. Because this was a heavily promoted countywide program that received applications from most of the municipalities in the County, it is believed that this data is a fairly accurate representation of the at-risk of homelessness population in Beaver County.

QP #2: Households and People

| CATEGORY | TOTAL |
|---|----------------|
| Number of Services Provided (Rental/Utility Assistance) | 4,463 |
| Unduplicated Number of People Served | 1,887 |
| Number of children 0-17 years old | Not Identified |
| Number of people 18-24 years old | 66 |
| Number of people 25 years old or older | 1,376 |
| Doesn't know, refused, not collected, blank | 445 |

QP#2: Gender

| CATEGORY | TOTAL |
|---|--------------|
| Female | 1,274 |
| Male | 600 |
| A gender other than singular female or male | 0 |
| Doesn't know, refused, not collected, blank | 13 |

QP #2: Ethnicity

This information was not collected.

QP #2: Race

| CATEGORY | TOTAL |
|---|--------------|
| American Indian, Alaska Native, or Indigenous | 3 |
| Asian or Asian American | 7 |
| Black, African American, or African | 793 |
| Native Hawaiian, or Pacific Islander | 1 |
| White | 913 |
| Multiple Races | 25 |
| Doesn't know, refused, not collected, blank | 145 |

QP #3: Fleeing or Attempting to Flee Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking Demographics

The Beaver County Anti-Human Trafficking Coalition is a member of the Housing and Homeless Coalition of Beaver County. This coalition cites easy access to major highways and the heroin epidemic as contributing factors to human trafficking in Beaver County. Data from a 2021 Villanova University School of Law Commercial Sexual Exploitation report shows that 10 people were arrested for selling sex and 6 were arrested for buying sex. The 2022 report shows that 1 person was arrested for selling sex, while 3 were arrested for buying sex. (See Attachment 3). The report notes that because many police departments choose not to charge these types of offenses under the state sex buying statute, the number of victims of sex trafficking are generally under-reported. Anecdotally, some of these victims receive services as victims of domestic abuse and reveal later on that they also were victims of human trafficking.

Data from the Beaver County Anti-Human Trafficking Coalition, which compiles information from calls to the National Human Trafficking Hotline, shows 275 trafficking cases in Beaver County. Of these self-reported calls, 213 were identified as sex trafficking, 16 were identified as sex and labor trafficking, 26 were identified as labor trafficking and 20 cases did not identify the form of trafficking being reported. (See Attachment 3). It should be noted that calls to a hotline do not equally translate to police calls and to formal access of services such as emergency shelter. Thus, this Human Trafficking number is significantly higher than what is reflected in other areas of this plan.

The information below represents homeless people fleeing or attempting to flee domestic violence, dating violence, sexual assault, stalking or human trafficking in Beaver County from 1/1/2022-12/31/22 and who needed emergency shelter. These people were verified to meet these conditions by the County Victim Service Provider (VSP). The data was taken from the VSP's database, which is separate from and comparable to the HMIS database system. Because not all DV and HT victims are comfortable accessing formal services, the need is likely greater than known.

QP #3: Households and People

| CATEGORY | TOTAL |
|--|--------------|
| Total Number of Households | 135 |
| Total Number of People | 225 |
| Number of children 0-17 years old | 90 |
| Number of people 18-24 years old | 29 |
| Number of people 25 years old or older | 106 |
| Unknown age | 0 |

QP #3: Gender (Head of household only)

| CATEGORY | TOTAL |
|---|--------------|
| Female | 135 |
| Male | 0 |
| A gender other than singular female or male | 0 |
| Multiple genders | 0 |
| Questioning | 0 |

QP #3: Ethnicity (Head of household only)

| CATEGORY | TOTAL |
|---------------------------------|--------------|
| Non-Hispanic/Non-Latin(a)(x)(o) | 128 |
| Hispanic/Latin(a)(x)(o) | 7 |
| Refused | 0 |

QP #3: Race (Head of household only)

| CATEGORY | TOTAL |
|---|--------------|
| American Indian, Alaska Native, or Indigenous | 1 |
| Asian or Asian American | 0 |

| | |
|---|----|
| Black, African American, or African | 37 |
| Native Hawaiian, or Pacific Islander | 0 |
| White | 81 |
| Multiple Races | 9 |
| Doesn't know, refused, not collected, blank | 0 |

QP #4: Other Populations Requiring Services or Housing Assistance to Prevent Homelessness and Other Populations at Greatest Risk of Housing Instability Demographics

The information below represents people requiring services or housing assistance to prevent homelessness and who were at greatest risk of housing instability residing in Beaver County from 1/1/2022-12/31/22. These people were verified to have the greatest needs as evidence by facing real risk of eviction. These people were served in one of the County homeless prevention programs: ESG, SSVF, State Opioid Response, and SHIFT (for families with CYS involvement). The data was pulled from the County Homeless Management Information System (HMIS). It is expected that there are more households in the County who meet the criteria of this category but without formal engagement of them it is difficult for us to quantify.

QP #4: Households and People

| CATEGORY | TOTAL |
|--|--------------|
| Total Number of Individual Services Rendered | 206 |
| Total Number of People Served | 506 |
| Number of children 0-17 years old | 241 |
| Number of people 18-24 years old | 34 |
| Number of people 25 years old or older | 228 |
| Unknown age | 3 |

QP #4: Gender

| CATEGORY | TOTAL |
|---|-------|
| Female | 263 |
| Male | 241 |
| A gender other than singular female or male | 2 |
| Multiple genders | 0 |
| Questioning | 0 |

QP #4: Ethnicity

| CATEGORY | TOTAL |
|---------------------------------|-------|
| Non-Hispanic/Non-Latin(a)(x)(o) | 479 |
| Hispanic/Latin(a)(x)(o) | 27 |
| Refused | 0 |

QP #4: Race

| CATEGORY | TOTAL |
|---|-------|
| American Indian, Alaska Native, or Indigenous | 1 |
| Asian or Asian American | 0 |
| Black, African American, or African | 131 |
| Native Hawaiian, or Pacific Islander | 0 |
| White | 305 |
| Multiple Races | 58 |
| Doesn't know, refused, not collected, blank | 11 |

Current Resources Available to Assist Homeless Populations

The Cornerstone of Beaver County (TCBC) is Beaver County's homeless services hub where multiple partners work under one roof to coordinate housing resources for homeless households. Also, TCBC operates Coordinated Entry, which is the CoC screening and referral process. It determines the housing program that is the best fit and coordinates emergency resources while

the household navigates toward stable housing. TCBC is essentially the front door to the Continuum of Care services.

There are four emergency shelters currently operating in Beaver County. These programs include The Women's Center of Beaver County, which serves the needs of those fleeing Domestic Violence situations. The Cornerstone of Beaver County (TCBC) also operates Beaver County On-Call which provides (2) apartments for family shelter. TCBC also operates the Hotel program when alternative shelter options are needed. TCBC also coordinates transportation to out of county shelters for men as the County is currently without a Men's Shelter. It is anticipated that the construction of the new men's shelter will be completed in time for a first quarter 2023 opening. TCBC will operate the Men's Shelter when it opens. Finally, Children and Youth Services (CYS) provide emergency housing to families they serve.

The Housing Programs of Beaver County include Transitional Housing, which includes Stone Harbour which is administered by Cornerstone Recovery and Supports (CRS); and Harmony House and Lighthouse, both operated by the Salvation Army in partnership with CYS.

Permanent Supportive Housing Programs include Friendship Homes, operated by the Salvation Army, Crescent Commons and the Community Assisted Residential Living (CARL) Program, which are both operated by the Housing Authority of Beaver County.

Rapid Rehousing Programs (RRH) are operated through the Emergency Solutions Grant (ESG), the Supporting Services for Veterans' Families (SSVF), the State Opioid Response (SOR), the SHIFT Program for CYS families. These programs are administered by TCBC. The Salvation Army operates a RRH program for households facing multiple barriers and who need longer term assistance than some other RRH programs can offer. And the Safely Home Program, administered by the Housing Authority of Beaver County, is a RRH program that serves households fleeing DV.

Additionally, Beaver County was awarded funding for the Emergency Rental Assistance Program (ERAP), which was instrumental in preventing homelessness due to evictions during the COVID-19 Pandemic. It is anticipated that this funding will be depleted by March 2024.

Unmet Housing and Service Needs of Qualifying Populations

This section details the unmet housing and service needs for each QP.

Unmet Needs for QP #1

While the QP #1: Homeless Demographic tables of this plan (above) provides data on the homeless people residing in Beaver County from 1/1/2022-12/31/22, the chart below provides data for homeless people in families at a given point in time and in comparison to the CoC's housing inventory. At any point in time, Beaver County faces a 23-bed gap for its homeless families. This challenge is further exacerbated by a decrease in affordable housing in Beaver County over the last 3 years as reported by the Housing Alliance of PA using HUD CHAS data. (See Attachment 2). In 2018, Beaver County had only 73 affordable housing units for every 100 extremely low-income household. And in that same year, 21.8% of the population was extremely cost burdened with their housing costs. The situation became more dire in 2021, with only 56 affordable units being available for every 100 extremely low-income household and 47% of the population was extremely cost burdened with their housing costs.

With an average of six (6) units of housing affordable to a homeless family being produced through Beaver County's regular HOME program yearly, the demand outpaces the County's ability to fund new units. In addition, applicants for public housing experienced significantly longer wait times for available Public Housing Authority units in 2022. Programs also had to pay additional incentives for landlords to provide units at rents affordable to homeless families. This practice limited the number of households that could be served in 2022. The lack of affordable housing has become a significant obstacle for households facing homelessness in Beaver County. In addition, a lack of mental health services often leads to long wait times for intakes and for obtaining disability certifications that are needed for families to qualify for permanent supportive housing programs. Untreated mental illness also becomes a barrier when these households attempt to navigate the leasing process. Their untreated symptoms make it

difficult to understand a lease, to complete required follow up, and to understand their rights and responsibilities which results in longer lengths of time homeless and increased stress and trauma.

Homeless Gap Analysis Table

| HOMELESS | | | | | | | | | |
|--|-------------------|------------|------------|--|---------------|------------------------|-------------------|---------------------|--------------------|
| | Current Inventory | | | Homeless Population at a Point in Time | | | | Gap Analysis | |
| | | | | | | | | | |
| | | | | | | | | | |
| | Family | | Adult Only | Family House-holds | Family People | Adult Only House-holds | Adult Only People | Family | Adults Only |
| | # of Beds | # of Units | # of Beds | | | | | People - Beds | People - Beds |
| Emergency Shelter | 59 | 24 | 20 | | | | | 282-259 | 102-120 |
| Transitional Housing | 16 | 7 | 13 | | | | | BED GAP = 23 | BED GAP = 0 |
| PSH | 105 | 44 | 47 | | | | | | |
| RRH | 79 | 25 | 40 | | | | | Households - Units | |
| TOTAL BEDS/UNITS | 259 | 100 | 120 | | | | | 82-100 | |
| Sheltered* | | | | 82 | 282 | 89 | 102 | UNIT GAP = 0 | |
| Unsheltered | | | | 1 | 2 | 2 | 4 | | |
| <i>Sheltered includes people/households in: ES, TH, PSH, and RRH</i> | | | | | | | | | |

Unmet Needs for QP #2

Persons who continue to be at-risk of homelessness include those who participated in the ERAP program. Since participants receive rent and utility subsidy on a temporary basis, this population continue to be at-risk of homelessness, especially when this temporary assistance ends. This population includes those households from 0 to 30% of AMI (Area Median Income) renter households who have a severe housing burden which includes paying more than 50% of their income for housing, are without indoor plumbing or kitchen facilities, or have more than one person per room. From the *Housing Needs Inventory and Gap Analysis Table* below, 4,525

renter households At-Risk of Homelessness need affordable housing units. Beaver County has 3,353 affordable housing units available to this population, which indicates a gap of 1,172 units. According to the HOME PR20 report, since 1993, Beaver county has produced 704 new affordable housing units through the HOME program. Of those units, only 30.32% of 213 of those units are occupied by households with incomes of 30% AMI or less. Currently, approximately six (6) units are being produced annually. This demonstrates insufficient affordable housing options in Beaver County for QP #2.

Beaver County also has limited public transportation, thereby constricting access to affordable housing, reducing opportunities for gainful employment, child care training and education for those in QP #2. Additionally, persons in QP #2 that do not have a disability have very limited access to case management support. This support is critical for some households to navigate the complex system of resources that address elements of housing stability, such as receiving discounted transportation, obtaining benefits for which they are eligible, child care, medical and behavioral health treatment facilities, training/education opportunities and gainful employment.

Housing Needs Inventory and Gap Analysis Table

| Non-Homeless | | | |
|---|--------------------------|------------------------|------------------------|
| | Current Inventory | Level of Need | Gap Analysis |
| | # of Units | # of Households | # of Households |
| Total Rental Units | 77,765 | | |
| Rental Units Affordable to HH at 30% AMI (At-Risk of Homelessness) | 3,353 | | |
| Rental Units Affordable to HH at 50% AMI (Other Populations) | 704 | | |
| 0%-30% AMI Renter HH w/ 1 or more severe housing problems (At-Risk of Homelessness) | | 4,525 | |
| 30%-50% AMI Renter HH w/ 1 or more severe housing problems (Other Populations) | | 2,250 | |
| Current Gaps | | | 2,718 |

Data Sources: 1. Pennsylvania Housing Finance Agency (PHFA) Beaver County Inventory of Affordable Housing; 2. Housing Authority of the County of Beaver Database; 3. Comprehensive Housing Affordability Strategy (CHAS)

Unmet Needs for QP #3

The Beaver County VSP operates 24 emergency shelter beds which are prioritized for those who are fleeing Domestic Violence. The VSP also serves those who are homeless without DV status, but only after the DV needs are met. As such, the VSP does not operate a waiting list as the facility is generally at full capacity. Those needing a bed when the facility is full are either offered a hotel, as appropriate, or encouraged to call in daily as open beds are made available on a first come first serve basis. Beaver County also has a least one (1) safe house for victims of human trafficking and at least two (2) organizations that assist these victims.

The affordable housing crisis described under QP #1 also impacts QP #3. QP #3 faces additional consequences when affordable housing is not readily available including: choosing housing that does not meet their unique needs, entering into risky situations to meet their housing needs, or returning to an abusive situation. If a QP #3 household chooses to wait for affordable housing this lengthens their time in shelter which is not a best practice for resolving housing instability nor reducing the associated stress and trauma associated. Limited public transportation in the County further exacerbates the affordable housing issue. Resources that provide furniture are also limited thereby not meeting this population's need for the items to set up a stable home. Finally, many of the housing resources in the County are geared toward households with disabilities which this population does not always have. The CoC responded to this gap by establishing a CoC funded RRH program specifically for the QP #3 population which helps with locating affordable housing, accessing needed home resources, and navigating transportation challenges. However, the program does operate within the County-wide restrictions of limited affordable housing and transportation.

Unmet Needs for QP #4

The affordable housing crisis described under QP #1 and QP #2 also impacts QP #4. These households face cost burdens (due to the lack of affordable housing in the County) and/or the real threat of eviction. As a massive manufacturing plant was being built in Beaver County over the last 3 years, rental prices soared to match the incomes of the thousands of skilled workers in the area temporarily. Many landlord partners were lost during that time, as they were able to

charge higher rents than federally funded programs could pay. The construction of the plant is now complete and most of the skilled workers have left the area, so some rents have been reduced. However, the rental market has not returned to pre-construction status. Low and extremely low-income households continue to struggle to find affordable housing – especially affordable housing that is in safe areas and in communities where they want to live. Again, both limited public transportation and case management further exacerbate the challenge of securing stable affordable housing.

Gaps In Shelter and Housing Inventory and Service Delivery

The Beaver County CoC operated for many years with both a Women's and a Men's Emergency Shelter. In the spring of 2019, the Men's shelter unexpectedly had to move from the community in which it was located, due to zoning revisions. Securing a location in the correct zone while meeting the needs of the men proved to be an extraordinary challenge. Within a few short months it became apparent that the shelter would have to close. The County allocated additional funds for hotel stays and the CoC enhanced out of county partnerships with shelter providers. Funds were secured to purchase a van with the sole purpose to provide transportation to and from these out of county shelters. Meanwhile, the County contracted with an agency to research the zoning requirements throughout the County to determine locations that could be used as a Men's shelter. As pandemic funds became available, the County quickly allocated funds to a new Men's shelter and in the first quarter of 2021 a Request for Proposals was issued. An agency was selected and has spent the last two (2) years securing and rehabbing a building for the new Men's Shelter. It is anticipated that this shelter will open in May 2023. This should fill a critical gap on the front end since it is planned for the shelter to have twenty (20) beds available every night. However, it is likely that once the Men's Shelter is in operation, there will be an increase in the number of people utilizing Coordinated Entry and accessing the homeless programs. The *Homeless Gap Analysis Table* (found above) shows a surplus of only eighteen (18) beds for individuals, so there could be a shortage once the Men's Shelter is at full capacity. The Women's Center fills a great need for both people fleeing DV situations as well as non-DV homeless women by providing 24 emergency shelter beds. However, as mentioned previously, the facility is frequently is at full capacity. As for meeting the shelter needs of homeless

families, there are two (2) apartments (with four beds each) in the County's atypical shelter program. Hotel funds are utilized to address unmet shelter needs as appropriate. As evidenced by the *Homeless Gap Analysis Table*, families face a shortage of units to meet their needs. Further, the *Housing Needs Inventory and Gap Analysis Table* (found above) and the Housing Alliance's analyses (see Attachment 2) demonstrate a shortage of affordable housing units to meet the needs of low income households throughout the County. This leads to both an issue on the front end of shelter provision (although increased capacity is anticipated in the County once the Men's Shelter opens) and on the back end of long-term affordable housing.

Additionally, as the administrator of a number of development projects in the County, the Community Development Program works with a number of developers. Through this work it was determined that several small and non-profit developers have an interest in rehabilitating existing housing to bring units up to code and to meet safety standards and then to make them available for affordable housing. However, they often lack the capacity to meet the rigors of federal funding requirements. Accordingly, the developers would benefit from both operating assistance and capacity building assistance, thereby increasing the pool of eligible developers for this project and future federally funded opportunities.

As for service needs, Beaver County continues to wrestle with long wait times to see a psychiatrist. The trauma of homelessness leads many clients in the County to need mental health care and it can be a long and arduous journey to secure that level of care. Community Development and the CoC work closely with the Beaver County Behavioral Health Department and have initiated partnerships to better meet these needs. However, gaps do still exist. Additionally, a partnership has been developed with a church to streamline furniture donation to homeless families. The Beaver County Salvation Army secured Home4Good funds to help homeless families who have recently moved into housing with obtaining furniture and household items to create a stable living environment. Although these programs are a great asset, they do not sufficiently meet all of the needs of homeless people in establishing their homes which tends to lead to shorter periods of tenancy in comparison to households with fully furnished homes. Finally, Beaver County has limited public transportation. Some communities on the western and northern borders of the County and several in the rural areas of the County do not have access to

public transportation. There are affordable housing options (including 811 apartments in one community) in these communities that are not accessible to many homeless clients simply due to lack of public transportation. Limited public transportation also restricts employment opportunities which can significantly impede household income. The Beaver County CoC funded programs continue to struggle with helping households to increase their earned income and lack of public transportation plays a significant role in that issue.

These unmet service needs reflect systemic issues that cannot be easily fixed by the homeless services sector. Instead, assistance with navigating the resources that are in place to overcome these obstacles (case management) is critical to successful housing outcomes. However, the majority of case management services that are available in the County is only available to a narrow pool of people and/or for a very limited time. For example, most case management is available to people with behavioral health disabilities. And some housing case management ends when the household secures housing. On-going case management support is needed for households without disabilities but who still need additional support navigating social services and resources.

Summary of Gaps & Needs

Currently, as shown in the *Housing Needs Inventory and Gap Analysis Table*, a gap exists of 2,718 affordable rental units within Beaver County. There are 3,353 rental units identified as being affordable to households to At Risk of Homelessness populations and 704 being affordable to Other Populations who are at risk of housing instability. This gap cannot be filled through current Housing Programs, indicating an acute need for affordable housing units. The development of affordable housing and the supportive services necessary to assist the Qualifying Populations is critical for Beaver County.

In summation, the priority needs for the Qualifying Populations of Beaver County were identified as the Development of Affordable Rental Housing, Providing Supportive Services and Non-Profit Operating and Capacity Building.

Data used to determine these gaps and unmet needs include the results of the feedback from the various consultations and survey and a variety of other data sources. These data sources include: HMIS, ERAP database, HOME statistics, reports from both the Housing Alliance of

Pennsylvania and Villanova University, and expert analysis from partners. Additionally, various funding sources, and allocated resources were analyzed. The state of the existing housing stock was taken into consideration, as well as the rising cost of housing. Factors such as the availability of one-time funding sources such as The Emergency Rental Assistance Program and other Federal and State COVID funding and how this funding influences the homeless and at-risk of homelessness populations was also taken into consideration when evaluating the level of need and gaps in the shelter and housing inventory and service delivery systems.

HOME-ARP Activities

Applications will be solicited for HOME ARP funds using the current County HOME application process. The County will not prioritize specific qualifying populations in the project selection process.

A notice that the application is available is published in the local newspaper of general circulation and on the County website. A Public Meeting is held to answer preliminary questions from potential applicants. Technical assistance is provided to applicants in completing the application. The HOME ARP application period will follow the regular HOME application period. HOME ARP projects will be selected based on the project's ability to best address the housing needs identified in the County's HOME ARP Plan.

The County's public participation plan will also govern the selection of HOME ARP projects. This includes public meetings to solicit input on current needs, projects selected and project performance. Selected projects will be published in the local newspaper of general circulation. Comments will be requested during a 30-day review and comment period. Projects will then be added to the County's Annual Action Plan as per the County's Citizen Participation Plan and HUD's Annual Action Plan Amendment procedures. The County will carry out the projects through subrecipients, non-profit and for-profit developers, service providers, and consultants. No administrative funds will be expended prior to the acceptance of the HOME-ARP allocation plan by HUD.

Proposed Use of HOME-ARP Funding

The proposed use of the HOME-ARP funding will be distributed as shown in the table below, with the majority of the allocated funding being directed to the development of affordable rental

housing. This allocation was based on current housing inventory and the needs identified previously in the plan. There will be 5% allocations to both Non-Profit operating and capacity building categories, as these will greatly enhance the ability of local developers to create affordable rental housing. A dedicated HOME staff member will be hired to accept referrals and maintain the wait list. Additionally, to address the unmet service needs detailed in this plan, funds have been allocated to Supportive Services to support a residential case manager. This case manager will work with occupants of the HOME ARP funded units, to navigate the existing resources in place to best address issues that impact housing stability such as: transportation, securing benefits, enhancing earned income, and tending to medical and behavioral issues. The remaining funds will be used for administration and planning activities.

| | Funding Amount | Percent of the Grant | Statutory Limit |
|--|-----------------------|-----------------------------|------------------------|
| Supportive Services | \$ 218,896 | | |
| Acquisition and Development of Non-Congregate Shelters | \$ 0 | | |
| Tenant Based Rental Assistance (TBRA) | \$ 0 | | |
| Development of Affordable Rental Housing | \$ 1,350,000 | | |
| Non-Profit Operating | \$ 104,593 | 5 % | 5% |
| Non-Profit Capacity Building | \$ 104,593 | 5 % | 5% |
| Administration and Planning | \$ 313,779 | 15 % | 15% |
| Total HOME ARP Allocation | \$ 2,091,861 | | |

HOME-ARP Production Housing Goals

It is estimated that ten units of affordable rental housing for Qualifying Populations will be completed with support of the Beaver County HOME-ARP allocation. This number is based on the analysis of the cost of previous HOME projects in the County.

Preferences

Community Development does not intend to give preference to one or more qualifying populations at this time.

Referral Methods

The Coordinated Entry process will not be used as the HOME-ARP referral process since the County's Coordinated Entry does not screen for all QPs as defined in the Notice. Instead, the HOME Coordinator and the residential case manager will accept referrals and will place eligible persons on project waiting lists in chronological order that the referrals were received. All QPs will be included in the referral process.

Limitations

Community Development will not impose limitations of this nature.

HOME-ARP Refinancing Guidelines

Community Development will not utilize HOME-ARP funding to refinance existing debt.

Conclusion

HUD has potentially allocated \$2,091,861 in HOME ARP funds to Beaver County. Accordingly, the Community Development Program (CDP) sought input from a variety of sources and key stakeholders to develop this HOME ARP plan. This input and the CDP's analysis of various data sets and funding sources have clearly exemplified the very real and deep need for more affordable housing in the County. HOME ARP funds will enable CDP to enhance capacity of developers and fill case management needs for qualifying populations while providing access to safe, healthy affordable housing. Through its many years of administering HUD programs, CDP is well poised to administer the HOME ARP funds in an impactful manner, while ensuring all regulatory standards are met.

ATTACHMENT 1

BEAVER COUNTY APPLICATION FOR FEDERAL ASSISTANCE

SF-424

Application for Federal Assistance SF-424

*** 1. Type of Submission:**

- ☐ Preapplication
☒ Application
☐ Changed/Corrected Application

*** 2. Type of Application:**

- ☒ New
☐ Continuation
☐ Revision

*** If Revision, select appropriate letter(s):**

*** Other (Specify):**

*** 3. Date Received:**

09/20/2021

4. Applicant Identifier:

5a. Federal Entity Identifier:

5b. Federal Award Identifier:

State Use Only:

6. Date Received by State:

7. State Application Identifier:

8. APPLICANT INFORMATION:

*** a. Legal Name:**

County of Beaver

*** b. Employer/Taxpayer Identification Number (EINTIN):**

256001019

*** c. UEI:**

X14HAFMC7F53

d. Address:

*** Street1:**

1013 Eighth Avenue

Street2:

*** City:**

Beaver Falls, PA

County/Parish:

*** State:**

PA: Pennsylvania

Province:

*** Country:**

USA: UNITED STATES

*** Zip / Postal Code:**

15010-4505

e. Organizational Unit:

Department Name:

Community Development Program

Division Name:

f. Name and contact information of person to be contacted on matters involving this application:

Prefix:

*** First Name:**

Marlene

Middle Name:

*** Last Name:**

Landrum

Suffix:

Title:

Director

Organizational Affiliation:

Community Development Program

*** Telephone Number:**

724-770-2040

Fax Number:

724-847-3861

*** Email:**

mlandrum@beavercountypa.gov

Application for Federal Assistance SF-424

* 9. Type of Applicant 1: Select Applicant Type:

B: County Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

* Other (specify):

* 10. Name of Federal Agency:

U.S. Department of Housing and Urban Development

11. Catalog of Federal Domestic Assistance Number:

14.239

CFDA Title:

HOME-ARP HOME Investment Partnerships Program American Rescue Plan

* 12. Funding Opportunity Number:

M-21-UP-42-0504

* Title:

HOME-ARP HOME Investment Partnerships Program American Rescue Plan - Beaver County PA

13. Competition Identification Number:

Title:

14. Areas Affected by Project (Cities, Counties, States, etc.):

Add Attachment

Delete Attachment

View Attachment

* 15. Descriptive Title of Applicant's Project:

Home ARP - Beaver County PA

Attach supporting documents as specified in agency instructions.

Add Attachments

Delete Attachments

View Attachments

Application for Federal Assistance SF-424**16. Congressional Districts Of:**

* a. Applicant

17

* b. Program/Project

17

Attach an additional list of Program/Project Congressional Districts if needed.

Add Attachment

Delete Attachment

View Attachment

17. Proposed Project:

* a. Start Date:

09/01/2021

* b. End Date:

09/30/2030

18. Estimated Funding (\$):

* a. Federal

2,091,861.00

* b. Applicant

* c. State

* d. Local

* e. Other

* f. Program Income

* g. TOTAL

2,091,861.00

*** 19. Is Application Subject to Review By State Under Executive Order 12372 Process?**☐ a. This application was made available to the State under the Executive Order 12372 Process for review on☐ b. Program is subject to E.O. 12372 but has not been selected by the State for review.☒ c. Program is not covered by E.O. 12372.*** 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)**☐ Yes☒ No

If "Yes", provide explanation and attach

Add Attachment

Delete Attachment

View Attachment

21. *By signing this application, I certify (1) to the statements contained in the list of certifications and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)**

☒ ** I AGREE

** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

Authorized Representative:

Prefix:

* First Name:

Daniel

Middle Name:

C.

* Last Name:

Camp

Suffix:

III

* Title:

Chairman, Board of Commissioners of Beaver Co

* Telephone Number:

724-770-2040

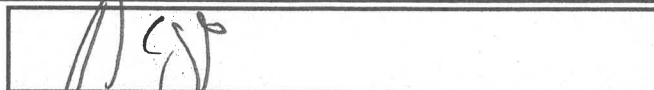
Fax Number:

724-847-3861

* Email:

mlandrum@beavercountypa.gov

* Signature of Authorized Representative:



* Date Signed:

12/30/2022

LOCALiQ

Erie Times-News | The Intelligencer
 Bucks County Courier Times
 The Daily American | Beaver County Times
 Pocono Record | Burlington County Times

PO Box 630531 Cincinnati, OH 45263-0531

PROOF OF PUBLICATION

Beaver County Community Developm
 Beaver County Community Development Program
 1013 8Th AVE
 Beaver Falls PA 15010-4505

STATE OF PENNSYLVANIA, COUNTY OF BEAVER

The Beaver County Times, Ellwood City Ledger, a daily newspaper of general circulation, published and having its place of business at Aliquippa, Beaver County, PA; that attached hereto is a facsimile of the printed notice which is exactly as printed and published in said newspaper issue dated on:

11/02/2022

That said newspaper was regularly issued and circulated on those dates.

Sworn to and subscribed before on 11/02/2022

Legal Clerk

Notary, State of WI, County of Brown

8-25-26

My commission expires

Publication Cost: \$379.08

Order No: 7984392

Customer No: 802060

PO #:

of Copies:
1

THIS IS NOT AN INVOICE!

Please do not use this form for payment remittance.

Proposed HOME ARP Plan Amendment to HUD Consolidated Plan Citizens are hereby given notice of Beaver County's intent to amend its HUD 5-Year Consolidated Plan 2020-2024 to add the HOME ARP Grant #M-21-UP-42-0504 in the amount of \$2,091,861. Input was requested at a public hearing on June 29, 2022 and through consultation with Housing and Homeless Coalition of Beaver County and the Continuum of Care subcommittee and other agencies. The Plan proposes to provide affordable housing and supportive services to qualifying individual or families, including veterans through the following components: Development of Affordable Rental Housing; Supportive Services, Non-Profit Operating, Non-Profit Capacity Building as well as Administration and Planning. In order to obtain the views of the public, the draft Plan will be on display on the Beaver County website and at the following locations during normal operational hours: Community Development Program of Beaver County, 1013 Eighth Avenue, Beaver Falls, PA; Commissioners Office, Beaver County Courthouse, 810 Third Street, Beaver, PA; Housing Authority of Beaver County, 300 State Street, Vanport, PA; B. F. Jones Memorial Library, 663 Franklin Avenue, Aliquippa, PA; Carnegie Free Library, 1301 Seventh Avenue, Beaver Falls, PA; and, Carnegie Library, 61 Ninth Street, Midland, PA. A 30-day review and public comment period will begin Monday November 7, 2022 and end Thursday, December 8, 2022. All comments must be received no later than December 8, 2022 and be directed to the Community Development Program of Beaver County, 1013 Eighth Avenue, Beaver Falls, PA 15010 or ltroiani@beavercountypa.gov. Persons with disabilities or limited English proficiency may contact the Community Development Program at the above address for reasonable accommodation.

#7984392

MARIAH VERHAGEN
 Notary Public
 State of Wisconsin

RECEIVED
 NOV 30 2022
 BY: _____

HOME-ARP CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the participating jurisdiction certifies that:

Affirmatively Further Fair Housing --The jurisdiction will affirmatively further fair housing pursuant to 24 CFR 5.151 and 5.152.

Uniform Relocation Act and Anti-displacement and Relocation Plan --It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, (42 U.S.C. 4601-4655) and implementing regulations at 49 CFR Part 24. It will comply with the acquisition and relocation requirements contained in the HOME-ARP Notice, including the revised one-for-one replacement requirements. It has in effect and is following a residential anti-displacement and relocation assistance plan required under 24 CFR Part 42, which incorporates the requirements of the HOME-ARP Notice. It will follow its residential anti-displacement and relocation assistance plan in connection with any activity assisted with funding under the HOME-ARP program.

Anti-Lobbying --To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Jurisdiction --The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations and program requirements.

Section 3 --It will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u) and implementing regulations at 24 CFR Part 75.

HOME-ARP Certification --It will use HOME-ARP funds consistent with Section 3205 of the American Rescue Plan Act of 2021 (P.L. 117-2) and the CPD Notice: *Requirements for the Use of Funds in the HOME-American Rescue Plan Program*, as may be amended by HUD, for eligible activities and costs, including the HOME-ARP Notice requirements that activities are consistent with its accepted HOME-ARP allocation plan and that HOME-ARP funds will not be used for prohibited activities or costs, as described in the HOME-ARP Notice.



Signature of Authorized Official

12/30/2022

Date

Chairman, Board of Commissioners
of Beaver County

Title

ASSURANCES - NON-CONSTRUCTION PROGRAMS

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0040), Washington, DC 20503.

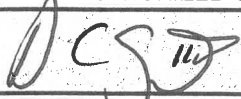
PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

NOTE: Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the awarding agency. Further, certain Federal awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant, I certify that the applicant:

1. Has the legal authority to apply for Federal assistance and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project cost) to ensure proper planning, management and completion of the project described in this application.
2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, through any authorized representative, access to and the right to examine all records, books, papers, or documents related to the award; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
3. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
4. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
5. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards for merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
6. Will comply with all Federal statutes relating to nondiscrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. §§1681-1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29 U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended, relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee-3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statute(s) under which application for Federal assistance is being made; and, (j) the requirements of any other nondiscrimination statute(s) which may apply to the application.
7. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal or federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
8. Will comply, as applicable, with provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.

9. Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333), regarding labor standards for federally-assisted construction subagreements.
10. Will comply, if applicable, with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
11. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of Federal actions to State (Clean Air) Implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).
12. Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.
13. Will assist the awarding agency in assuring compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470), EO 11593 (identification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 U.S.C. §§469a-1 et seq.).
14. Will comply with P.L. 93-348 regarding the protection of human subjects involved in research, development, and related activities supported by this award of assistance.
15. Will comply with the Laboratory Animal Welfare Act of 1966 (P.L. 89-544, as amended, 7 U.S.C. §§2131 et seq.) pertaining to the care, handling, and treatment of warm blooded animals held for research, teaching, or other activities supported by this award of assistance.
16. Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
17. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
18. Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
19. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

| | |
|--|--|
| SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL  | TITLE Chairman, Board of Commissioners of Beaver Co |
| APPLICANT ORGANIZATION County of Beaver | DATE SUBMITTED 02/13/2023 |

ASSURANCES - CONSTRUCTION PROGRAMS

OMB Number: 4040-0009
Expiration Date: 02/28/2025

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0042), Washington, DC 20503.


PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

NOTE: Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the Awarding Agency. Further, certain Federal assistance awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant, I certify that the applicant:

1. Has the legal authority to apply for Federal assistance, and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project costs) to ensure proper planning, management and completion of project described in this application.
2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, the right to examine all records, books, papers, or documents related to the assistance; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
3. Will not dispose of, modify the use of, or change the terms of the real property title or other interest in the site and facilities without permission and instructions from the awarding agency. Will record the Federal awarding agency directives and will include a covenant in the title of real property acquired in whole or in part with Federal assistance funds to assure non-discrimination during the useful life of the project.
4. Will comply with the requirements of the assistance awarding agency with regard to the drafting, review and approval of construction plans and specifications.
5. Will provide and maintain competent and adequate engineering supervision at the construction site to ensure that the complete work conforms with the approved plans and specifications and will furnish progressive reports and such other information as may be required by the assistance awarding agency or State.
6. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
7. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
8. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards of merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
9. Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
10. Will comply with all Federal statutes relating to non-discrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. §§1681 1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29 U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee 3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statute(s) under which application for Federal assistance is being made; and (j) the requirements of any other nondiscrimination statute(s) which may apply to the application.

11. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal and federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
12. Will comply with the provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.
13. Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333) regarding labor standards for federally-assisted construction subagreements.
14. Will comply with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
15. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of Federal actions to State (Clean Air) implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).
16. Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.
17. Will assist the awarding agency in assuring compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470), EO 11593 (identification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 U.S.C. §§469a-1 et seq).
18. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
19. Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
20. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

| | |
|---|---|
| SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL | TITLE |
|  | Chairman, Board of Commissioners of Beaver Co |
| APPLICANT ORGANIZATION | DATE SUBMITTED |
| County of Beaver | 02/13/2023 |

ATTACHMENT 2

HOUSING ALLIANCE OF PENNSYLVANIA

2018 AFFORDABLE HOUSING FACT SHEET

2021 AFFORDABLE HOUSING FACT SHEET

2022 HOUSING NEEDS SNAPSHOT

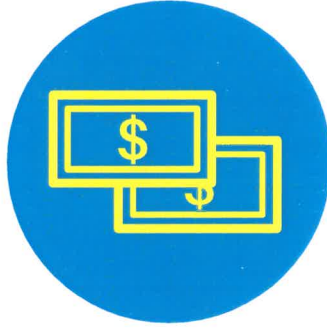
BY THE NUMBERS: AFFORDABLE HOUSING IN BEAVER COUNTY

Housing Challenges Being Faced by Beaver County:



15,880

Households
Living on
\$24,999 or Less



21.8%

of Residents are Paying
High Percentages of
Their Income on Rent
(more than 50%)



Only 73

Affordable Units
Available for every 100
Extremely Low Income
Households

POINT IN TIME HOMELESS COUNT

On a given night

- **117** individuals on a given night in Beaver County are experiencing homelessness
- **4** are Veterans
- **50** people are in Families



Over the course of a year:

409 individuals in Beaver County experience homelessness

*This Count Reflects Individuals that are Unsheltered, in Emergency Shelter, or in Transitional Housing

FOR MORE INFORMATION CONTACT:
THE HOUSING ALLIANCE OF PENNSYLVANIA




Beaver County, Pennsylvania

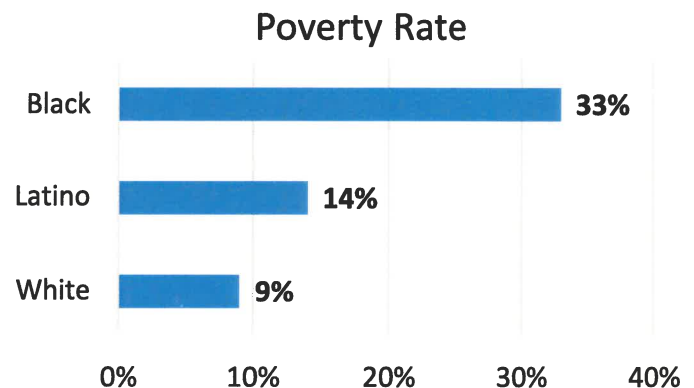
Affordable Housing Challenges

Too many hard working families, seniors and people with disabilities are struggling to find and maintain homes they can afford. There are **56** affordable and available rental homes for every **100** extremely low income renter households in Beaver County, compared to **38** affordable and available rental homes in Pennsylvania.

Source: National Low Income Housing Coalition (NLIHC), The Gap Report, March 2020; County data from NLIHC staff

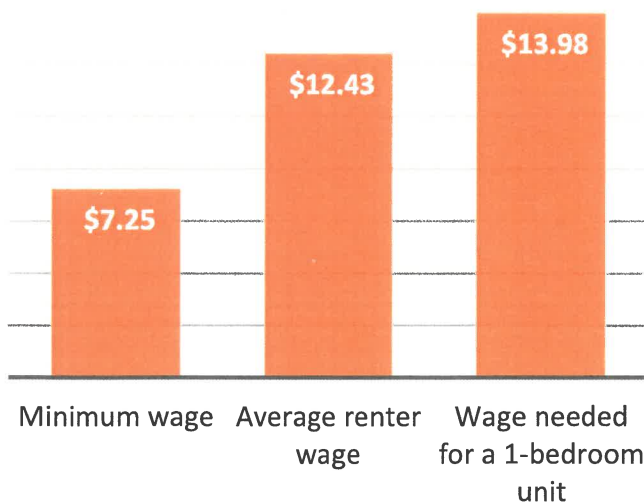
Population and Poverty in Beaver County

| Total | Individuals | In Poverty |
|---------|---------------|--|
| 165,833 | Population |  17,994 |
| 32,213 | Children < 18 |  5,503 |
| 34,713 | Seniors ≥ 65 |  2,463 |



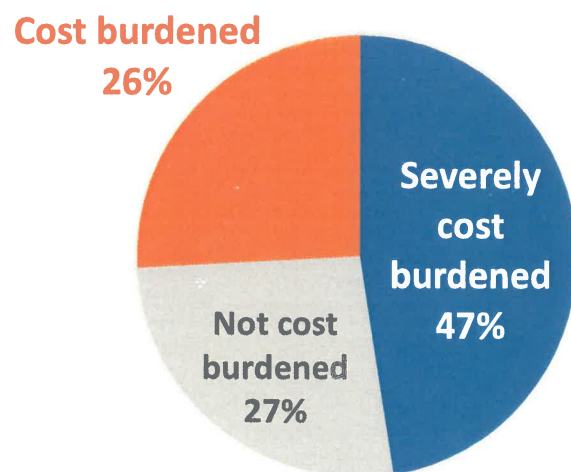
Source: U.S. Census, 2015-2019 ACS 5-Year Estimates, Beaver County, PA

Wages vs Housing Costs



Source: National Low Income Housing Coalition, Out of Reach (2020), Beaver County, PA

Cost Burdened Extremely Low Income Households



Source: HUD, Comprehensive Housing Affordability Strategy (CHAS) Data, Beaver County, PA; 2013-2017 ACS, Released August 25, 2020

Cost burdened households pay more than 30% of their income, and severe cost burdened pay more than 50% of their income, for housing expenses including rent/mortgage, utilities, and other housing related fees and taxes. Those living cost burdened or severely cost burdened may have difficulty affording necessities such as food, clothing, transportation and medical care.

Beaver County, Pennsylvania

Solutions that Work

Reducing Homelessness

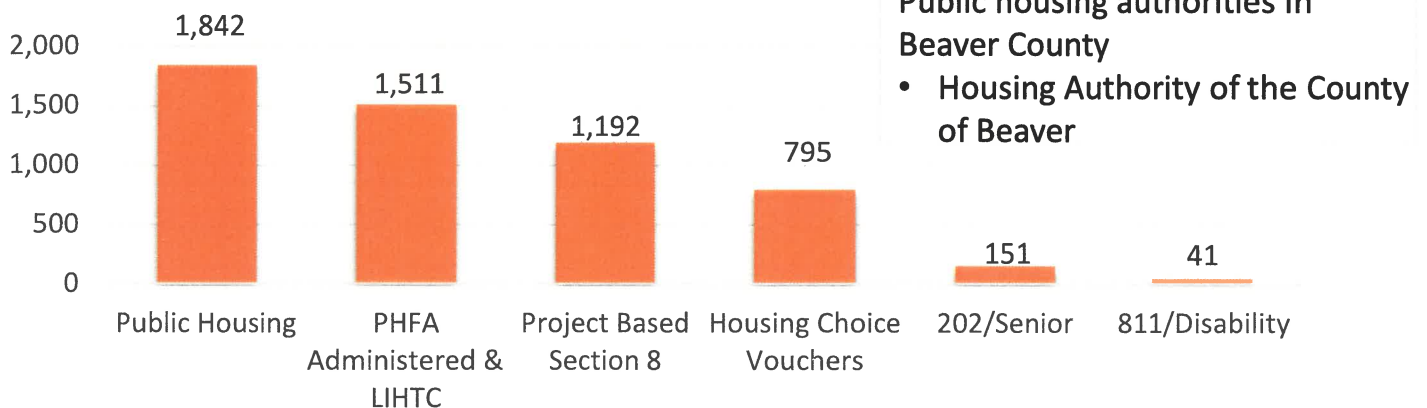
To end homelessness is to achieve and sustain **"Functional Zero"** – a well coordinated and efficient community system that quickly identifies and connects those experiencing a housing crisis with the supports they need and want to avoid staying on the street and to be moved to permanent housing as quickly as possible.

Beaver County CoC Reduced the Length of Homelessness by 17%

In 2019, Beaver County reduced the length of time a person experiences homelessness by 17% from the previous year.

Source: HUD 2019 CoC Performance Profile PA-603

Affordable Housing Units in Beaver County



Sources: HUD, Picture of Subsidized Households data, 2020; PHFA Inventory of Multifamily Housing, Beaver County Inventory of Affordable Housing, updated 2019

PHARE Working in Your Community

Home Modification Program

The Community Development Program of Beaver County will utilize \$100,000 in PHARE funds for home modifications for households with mobility and/or safety challenges. Work will include accessible ramps, door widening, bathroom modifications, and other modifications for adaptive equipment for visual and hearing impairments and installation of safety features for the protection of children or other persons with disabilities such as behavioral issues or autism.

A total of four programs received \$305,000 in PHARE funds in 2020

Source: Pennsylvania Housing Finance Agency, 2020 PHARE Project Summaries



The Housing Alliance is a statewide coalition working to provide leadership and a common voice for policies, practices and resources to ensure that all Pennsylvanians, especially those with low incomes, have access to safe, decent and affordable homes. We promote common-sense solutions to balance Pennsylvania's housing market and increase the supply of safe, decent homes for low-income people.

Beaver County, Pennsylvania

Housing Needs Snapshot



We all need a safe and decent place to call home

A home is foundational to accessing quality jobs, education opportunities, maintaining good health, and has the power to break the cycle of poverty.

However, there is a critical shortage of affordable homes in Beaver County: for every **100** extremely low-income families, seniors, and people with disabilities renting in Beaver County, only **57** affordable rental homes are available to them.

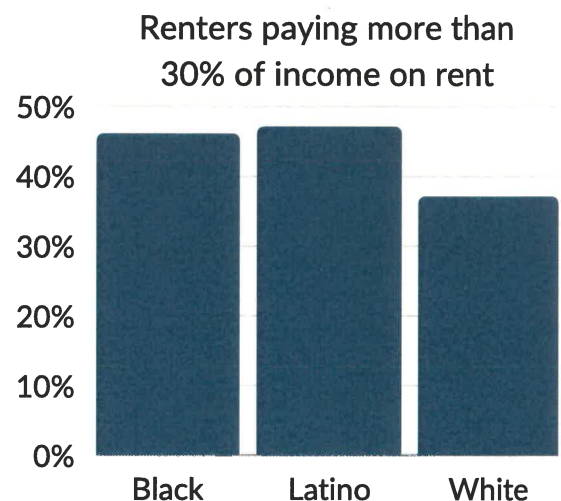
An extremely low-income family lives on less than **\$25,440** a year and may be forced to sacrifice paying for food, healthcare, or education needs to keep the roof over their heads.

Source: National Low Income Housing Coalition tabulation of HUD CHAS data (2014-2018)

Rent burdens are deeply inequitable

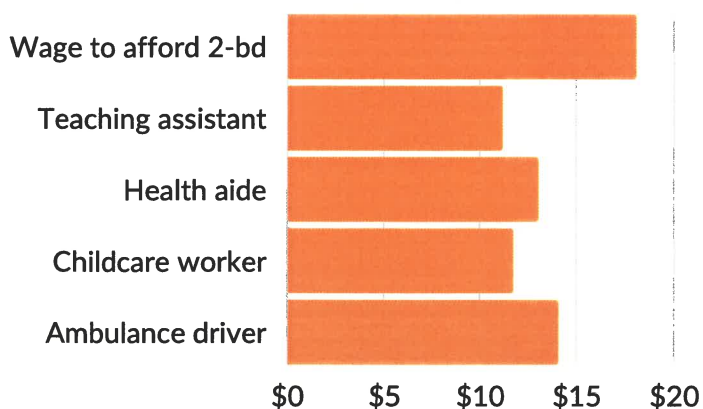
The lack of affordable housing leads to deep rent burdens, and this burden is not felt equally. In Beaver County, renters of color are more likely to face unaffordable rents, with **47% of Latino renters** paying more than 30% of income on rent. Lessening the burden of paying for a home is a critical part of advancing racial equality.

Source: HUD CHAS (2014-2018), Table 9



We need more homes for essential workers

Beaver County Average Wages



In Beaver County, a worker needs to earn **\$18.08** an hour to afford rent for a modest 2-bedroom home.

More affordable homes would help essential workers in Beaver County give their families a stable foundation to build on, especially for workers in marginalized communities who are likely to earn less.

Sources: National Low Income Housing Coalition Out of Reach Report (2021), PA DLI tabulation of OEWS data (2020)

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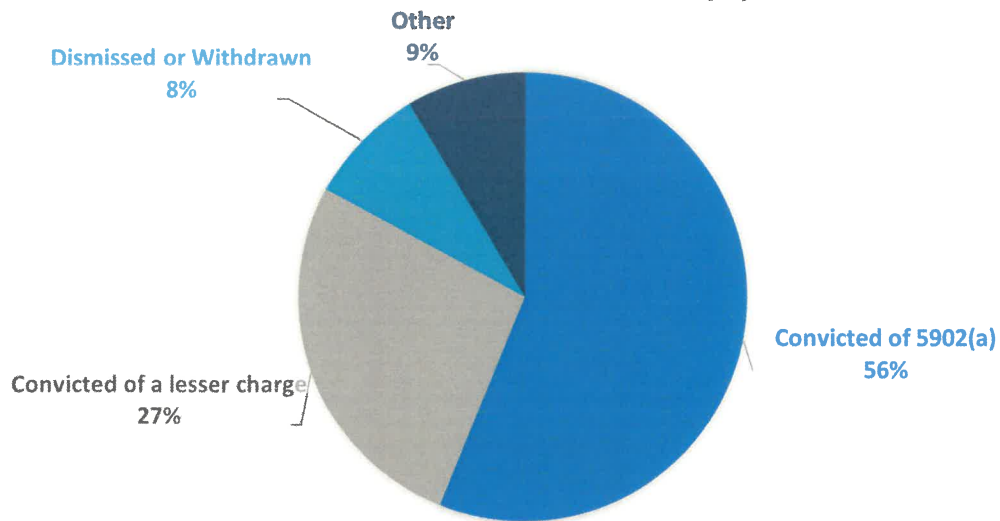
ATTACHMENT 3

**VILLANOVA UNIVERSITY SCHOOL OF LAW
COMMERCIAL SEXUAL EXPLOITATION REPORT EXCERPTS
2021 SEX CRIMES ARREST FACT SHEET
2022 SEX CRIMES FACT SHEET**

AND

**BEAVER COUNTY ANTI-HUMAN TRAFFICKING COALITION
2018 FACT SHEET**

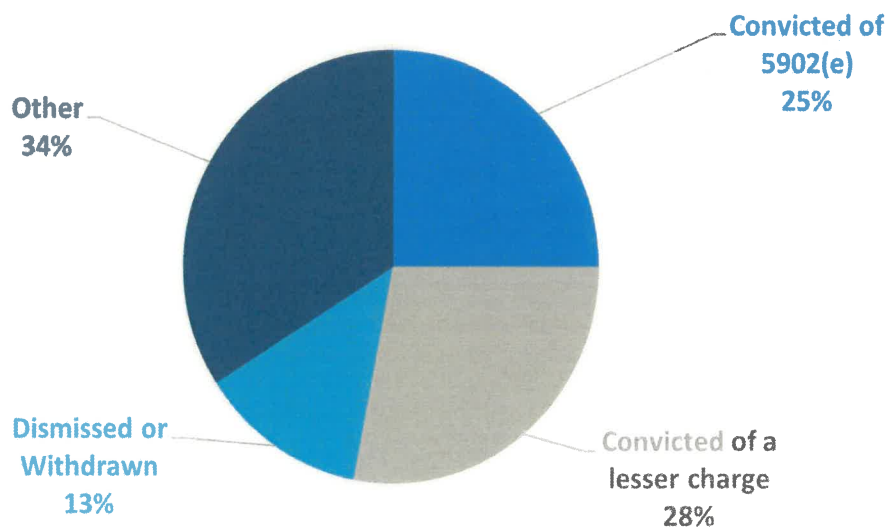
CASE OUTCOMES - 5902(A)



Ongoing cases omitted.

75% of those charged with buying sex faced lesser penalties than the original charge compared with only 44% of those charged with selling sex.

CASE OUTCOMES - 5902(E)



Ongoing cases omitted.

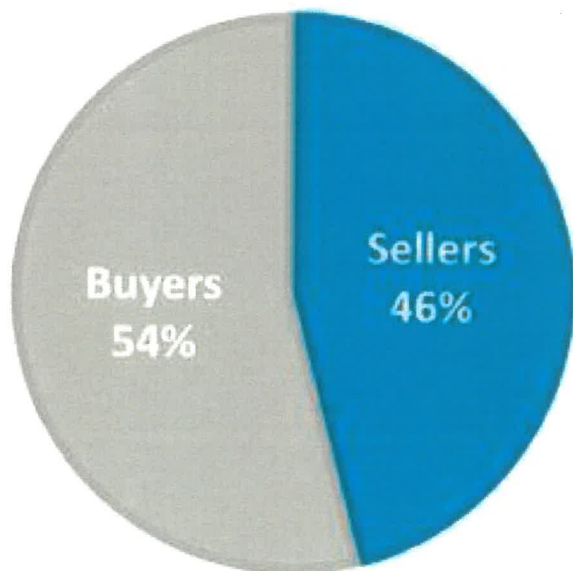
Charges for § 5902 (a) selling sex vs. § 5902 (e) buying sex

| County | Selling | Buying |
|--------------|------------|-----------|
| Allegheny | 59 | 19 |
| Armstrong | 1 | 0 |
| Beaver | 10 | 6 |
| Bedford | 1 | 0 |
| Berks | 5 | 5 |
| Bucks | 17 | 0 |
| Cambria | 0 | 2 |
| Chester | 3 | 0 |
| Columbia | 1 | 0 |
| Crawford | 0 | 1 |
| Cumberland | 2 | 0 |
| Dauphin | 36 | 15 |
| Delaware | 7 | 1 |
| Erie | 2 | 0 |
| Fayette | 2 | 0 |
| Lackawanna | 10 | 4 |
| Lancaster | 7 | 1 |
| Lawrence | 1 | 0 |
| Lehigh | 5 | 1 |
| Luzerne | 1 | 1 |
| Lycoming | 3 | 0 |
| Mercer | 1 | 0 |
| Monroe | 2 | 1 |
| Montgomery | 1 | 2 |
| Montour | 1 | 0 |
| Northampton | 1 | 4 |
| Philadelphia | 3 | 23 |
| Washington | 1 | 0 |
| Washington | 1 | 0 |
| Westmoreland | 5 | 0 |
| York | 13 | 5 |
| Total | 195 | 90 |

2021 PENNSYLVANIA PROSTITUTION CHARGE STATISTICS

In 2021, for the first time, Pennsylvania law enforcement charged fewer individuals for selling sex than buying sex. This marks a huge success for those fighting the sex trade—targeting the demand, the men culpable for driving the market, rather than those trapped by force, coercion or vulnerability.

CHARGES FOR 5902(E) VS 5902(A)



| County | Selling | Buying |
|---------------|-----------|------------|
| Allegheny | 30 | 4 |
| Beaver | 1 | 3 |
| Berks | 6 | 60 |
| Blair | 2 | 2 |
| Bucks | 14 | 1 |
| Butler | 2 | 0 |
| Cumberland | 2 | 0 |
| Dauphin | 5 | 4 |
| Delaware | 10 | 0 |
| Eric | 1 | 0 |
| Lackawanna | 2 | 10 |
| Lancaster | 9 | 9 |
| Lehigh | 3 | 5 |
| Luzerne | 1 | 11 |
| Lycoming | 2 | 1 |
| Mercer | 0 | 1 |
| Monroe | 0 | 1 |
| Montgomery | 0 | 1 |
| Northampton | 2 | 0 |
| Philadelphia | 3 | 1 |
| Tioga | 1 | 0 |
| Westmoreland | 0 | 1 |
| York | 2 | 0 |
| Total: | 98 | 115 |

Charges for 5902(a) vs 5902(e)

39 OUT OF 67 COUNTIES DID NOT CHARGE ANYONE FOR BUYING OR SELLING SEX IN 2021.

Buyers
5902(e)



Sellers
5902(a)



85 90 95 100 105 110 115 120

Data from the Administrative Office of Pennsylvania Courts.

Beaver County Anti-Human Trafficking Coalition

TRAFFICKING IS A LOCAL PROBLEM

Most people are shocked to know that people are being trafficked from and within Beaver County. Easy access to major highways, other cities with trafficking and drug running, the heroine epidemic, as well as multiple major construction projects create the foundation for our community's vulnerability to traffickers.

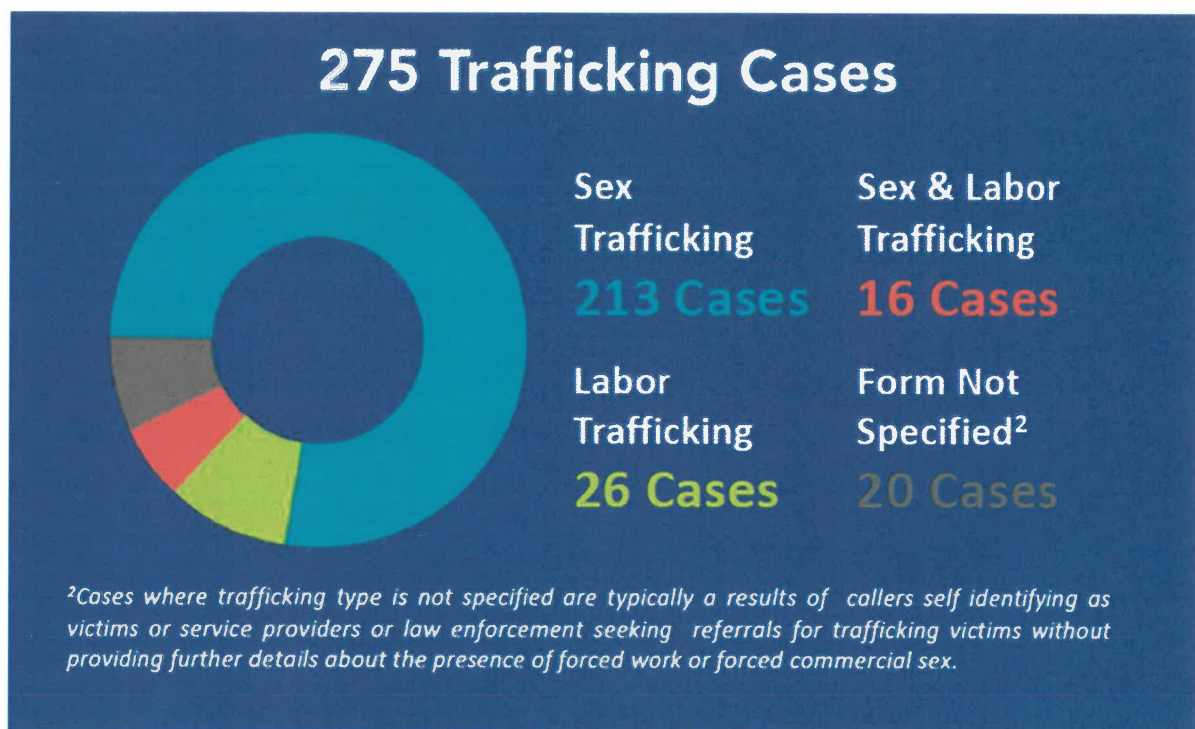


Chart courtesy of Polaris. Chart shows 2018 statistics from The National Human Trafficking Hotline.

