

COMMUNITY PLANNING AND DEVELOPMENT
HOMELESS ASSISTANCE GRANTS
2007 Summary Statement and Initiatives
(Dollars in Thousands)

HOMELESS ASSISTANCE GRANTS	<u>Enacted/ Request</u>	<u>Carryover</u>	<u>Supplemental/ Rescission</u>	<u>Total Resources</u>	<u>Obligations</u>	<u>Outlays</u>
2005 Appropriation	\$1,250,515	\$1,707,864 ^a	-\$21,301	\$2,937,078	\$1,427,124	\$1,281,516
2006 Appropriation/Request	1,340,000	1,572,088 ^b	-13,400	2,898,688	1,502,317	1,332,472
2007 Request	<u>1,535,990</u>	<u>1,446,371</u> ^c	...	<u>2,982,361</u>	<u>1,577,432</u>	<u>1,387,420</u>
Program Improvements/Offsets	+195,990	-125,717	+13,400	+83,673	+75,115	+54,948

a/ Carryover includes \$11.297 million transferred from the Shelter Plus Care Renewal account pursuant to P.L. 108-447.

b/ Carryover includes recaptures totaling \$90.724 million, it does not include expired funds of \$28.590 million.

c/ Carryover includes estimated recaptures totaling \$50 million.

Summary Statement

The fiscal year 2007 budget proposes \$1.536 billion for the Homeless Assistance Grants (HAG). This funding level represents a 16 percent increase or \$209 million from fiscal year 2006. The overall funding will support up to \$200 million for a Samaritan bonus to create additional permanent supportive housing for the chronically homeless. Approximately \$285 million of the total will be used for Shelter Plus Care Renewals and \$24.8 million will be used for HUD's contribution to the \$59 million total for Prisoner Re-Entry Initiative. The \$24.8 million will be transferred to "Training and Employment Services," Employment and Training Administration at the Department of Labor, and shall be for the Prisoner Re-Entry Initiative as established in that Department. The increased funding reflects both the Administration's priority to end chronic homelessness and the strong overall results that have been achieved under this program.

This funding level will support over 160,000 emergency, transitional and permanent beds for homeless individuals and families. HUD continues to support the consolidation of its various current competitive homeless assistance programs into a single competitive program. This request provides significant support for the Department's ongoing strategic objective to end chronic homelessness and move homeless families to permanent housing, as well as to meet the needs of the entire homeless population. The consolidated legislative proposal, which combines the Supportive Housing, Shelter Plus Care and Section 8 SRO programs, will significantly streamline homeless assistance in this nation. This will enable communities to both reduce homelessness in general, and to end chronic homelessness. (See further discussion of the consolidated program under the initiative section.)

The current Continuum of Care (CoC) system is a community-based process that provides a comprehensive response to the different needs of homeless individuals and families. A coordinated housing and service delivery approach enables communities to plan for and provide a comprehensive response to homelessness. Communities have worked to establish more cost-effective continuums that identify and fill gaps in housing and services that are needed to move homeless families and individuals into permanent housing. The CoC system attempts to serve the specific needs of all homeless sub-populations within a particular community. It is an inclusive process that is coordinated with non-profit organizations, State and local governmental agencies, service providers, private foundations, faith-based organizations, law enforcement, local businesses, and homeless or formerly homeless persons.

Homeless Assistance Grants

A typical local CoC includes such components as outreach and assessment to identify an individual's or family's needs and to connect them to appropriate facilities and services; immediate shelter as a safe, decent alternative to the streets; transitional housing with appropriate supportive services such as job training, job placement, child care, substance abuse treatment, mental health services and instruction in independent living skills obtained from various sources; and permanent housing or permanent supportive housing. With a coordinated local approach, the community can design a strategy that works best to assist homeless persons and families in achieving permanent housing and self-sufficiency. This planning model is based on the understanding that homelessness is not merely a lack of shelter, but involves a variety of unmet needs--physical, economic, and social.

For fiscal year 2007, HUD seeks to substantively strengthen the Continuum approach by streamlining the existing three competitive grant programs through the Administration's proposed Homeless Assistance Consolidation Act in order to both reduce homelessness overall, and particularly to end chronic homelessness. The comprehensive program would replace the following:

- Supportive Housing Program (SHP), with its five sub-programs (Transitional Housing, Permanent Housing for Persons with Disabilities, Supportive Services Only, Safe Havens, and Innovative);
- Shelter Plus Care, with its five sub-programs (Tenant-based, Sponsor-based, Project-based without Rehabilitation, Project-based with Rehabilitation, and Single Room Occupancy (SRO));
- Section 8 SRO Program;
- Safe Havens for Homeless Individuals Demonstration Program; and
- Rural Homeless Housing Assistance program.

Certain steps have already been undertaken in order to make the current grant efforts more targeted and more effective: (1) bonus funds awarded in the NOFA to communities proposing new permanent housing projects serving chronically homeless and other disabled homeless persons; (2) additional rating points in the annual competition to communities that have developed a local strategy to end chronic homelessness and that are effectively addressing the problem; (3) additional rating points in the annual competition for communities that have actively enrolled homeless persons in mainstream supportive service programs (e.g., Medicaid, Food Stamps, TANF, SSI) so that HUD's dollars can be better focused on housing; and (4) a performance section linking the Government Performance and Results Act performance measurement requirements to local project operations.

The following tables summarize the funding requested and distribution of the fiscal year 2005 appropriation, excluding funds distributed under the Emergency Shelter Grants program. Funding includes appropriated amounts and recaptures.

FY 2005 Requests

(Dollars in Millions)

Program	Total Projects Requested	Total Amount Requested	New Applicants	Requested Amount	Renewal Applicants	Requested Amount
SHP	4,434	\$1,005.7	682	\$232.2	3,752	\$773.5
SPC	883	333.0	219	118.9	664	214.1
SRO	17	15.3	17	15.3	0	0.0
Total	5,334	\$1,354.0	918	\$366.4	4,416	\$987.6

FY 2005 Awards

(Dollars in Millions)

Program	Total Projects Funded	Total Amount Funded	New Applicants	Awarded Amount	Renewal Applicants	Awarded Amount
SHP	4,091	\$860.9	424	\$136.1	3,667	\$724.7
SPC	835	304.4	173	90.6	662	213.9
SRO	14	14.9	14	14.9	0	0.0
Total	4,940	\$1,180.2	611	\$241.6	4,329	\$938.6

Homeless Assistance Grants

Pursuant to the 2005 Appropriations Conference Report, the Department is providing, as part of the 2007 Budget Justifications, projected costs for renewing projects funded through the Shelter Plus Care Program and the Supportive Housing Program—Permanent Housing for Persons with Disabilities (SHP-PH) component. As required, projections for both programs are provided for each of the next five years beginning with 2006.

Shelter Plus Care (S+C) Renewals

The estimates for 1-year Shelter Plus Care renewal needs, shown below, are based primarily on two factors: (a) the amount of renewals from the prior year which will be expected to renew again (this covers all ongoing, accumulating renewals from prior years); and (b) the amount of new S+C awards made five years prior to the year for which renewal demand is being estimated, which will now be renewed for the first time (the term of new S+C projects by law is 5 years). Based on HUD's experience that not all S+C grants eligible to seek renewal actually do so in any given year, the renewal estimates from known factors (a) and (b) above are contained within a range to accommodate the unknown percentage of projects that should renew in a given year but do not.

On the basis of this approach, the following chart displays the estimated range of S+C renewal need for the year in which the S+C projects will request renewals. One-year renewal terms are assumed:

<u>Fiscal Year</u>	<u>Estimated S+C Renewal Need</u>
2006	\$235 - 255 million
2007	\$265 - 285 million
2008	\$300 - 320 million
2009	\$345 - 365 million
2010	\$385 - 405 million

Supportive Housing Program—Permanent Housing for Persons with Disabilities component

While estimating future renewal costs for Shelter Plus Care is difficult, projecting the cost of renewal SHP-PH renewals is even more challenging for the following reasons:

1. The law allows for varying SHP grant terms--1, 2 or 3 years are used. As such, some grantees will request to renew an SHP-PH project for one year, whereas other grantees will opt for a 2- or 3-year grant period. With over 450 communities receiving HUD McKinney competitive funds and well over 6,000 currently operating projects, HUD cannot predict with great certainty how much funding will be requested for each grant term in order to estimate future renewal demand. However, for purposes of this requirement, HUD assumes that from 2006 through 2010, a significant share of SHP-PH funds will be for 1-year terms.
2. New SHP-PH project funding from 2006 through 2010 will also be requested to meet the 30 percent requirement for permanent housing. Many new projects develop housing through acquiring, rehabilitating, and newly constructing facilities. Their progress often varies, depending on Not-In-My-Backyard (NIMBY) concerns, financing, etc. As the SHP grant term does not begin until the facility is finished and clients begin to be served, any delays can directly impact when a new grant will need to be renewed. Moreover, grantees often but not always renew projects for a shorter term than the original grant to comply with a local planning process, further complicating the ability to accurately estimate renewal demand.
3. Unlike S+C, there are numerous eligible SHP activities, some of which are renewable (e.g., operating costs) and some of which are not (e.g., acquisition). HUD cannot know in advance to what extent new SHP-PH projects will be funded for non-renewable activities in order to accurately reflect the actual amount of the grant that is renewable.

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Notwithstanding these various cautionary notes, HUD provides the following range of estimates for SHP-PH renewal demand for each of the next 5 years:

<u>Fiscal Year</u>	<u>Estimated SHP Renewal Need</u>
2006	\$205 - 225 million
2007	\$250 - 270 million
2008	\$280 - 300 million
2009	\$305 - 325 million
2010	\$330 - 350 million

Initiatives

The proposed consolidation of HUD's array of competitively awarded homeless assistance programs into a single program will make several significant and systemic improvements. First, HUD will be able to provide needed funding more efficiently and effectively. Second, HUD's method of providing homeless assistance will be greatly simplified. Third, HUD's approach will be more comprehensive. Fourth, funds will be available for planning and to serve persons more comprehensively, effectively and in a more timely fashion. Additionally, the new consolidated program will incorporate the Samaritan bonus, which will focus on the chronic homeless and will combine housing subsidies paired with quality case management.

Homeless Assistance Grants

COMMUNITY PLANNING AND DEVELOPMENT
 HOMELESS ASSISTANCE GRANTS
 Summary of Resources by Program
 (Dollars in Thousands)

<u>Budget Activity</u>	<u>2005 Budget Authority</u>	<u>2004 Carryover Into 2005</u>	<u>2005 Total Resources</u>	<u>2005 Obligations</u>	<u>2006 Budget Authority/ Request</u>	<u>2005 Carryover Into 2006</u>	<u>2006 Total Resources</u>	<u>2007 Request</u>
Grants	\$1,215,326	\$1,678,016	\$2,893,342	\$1,399,056	\$1,314,053	\$1,555,032	\$2,869,085	\$1,498,370
Technical Assistance/Data								
Analysis	9,126	9,285	18,411	9,005	9,800	10,798	20,598	10,395
Working Capital Fund ..	2,480	...	2,480	2,480	990	...	990	2,475
National Homeless Data								
Analysis Project	2,282	10,628	12,910	6,648	1,757	6,258	8,015	...
Homeless Demonstration								
Project .....	...	9,935	9,935	9,935	...	...	...	...
Prisoner Re-Entry								
Initiative .....	...	...	...	...	...	...	...	24,750
Total	1,229,214	1,707,864	2,937,078	1,427,124	1,326,600	1,572,088	2,898,688	1,535,990

<u>FTE</u>	<u>2005 Actual</u>	<u>2006 Estimate</u>	<u>2007 Estimate</u>
Headquarters	43	48	48
Field	248	254	249
Total	291	302	297

NOTE: Includes overhead FTE for CPD.

Homeless Assistance Grants

COMMUNITY PLANNING AND DEVELOPMENT
HOMELESS ASSISTANCE GRANTS
Program Offsets
(Dollars in Thousands)

Grants	<u>Amount</u>
2005 Appropriation	\$1,215,326
2006 Appropriation/Request	1,314,053
2007 Request	<u>1,498,370</u>
Program Improvements/Offsets	+184,317

Proposed Actions

The proposed consolidation of HUD's array of competitively awarded homeless assistance programs into a single program will make several significant and systemic improvements. First, HUD will be able to provide needed funding more efficiently and effectively. Second, HUD's method of providing homeless assistance will be greatly simplified. Third, HUD's approach will be comprehensive. Fourth, funds will be available for planning and to serve persons even more comprehensively, effectively and in a more timely fashion. The following features describe the program in more detail.

More Housing. Any solution to homelessness must emphasize housing. In keeping with Congressional direction that a portion of HUD's homeless funds must be used for permanent housing, HUD's consolidated proposal specifies that at least 30 percent of funds be used for permanent housing. The proposal would also reduce match requirements for housing costs and contain other incentives to ensure more of HUD's funds are used for housing and less for supportive services. The new consolidated program will incorporate the Samaritan bonus.

In the 2005 competition, 54.38 percent of the funds were used for Housing/Operations, 39.95 percent for services, 2.34 percent for HMIS and 3.32 percent for administrative costs. In fiscal year 2005, there were 135,361 beds funded.

Simplification. HUD's current array of homeless assistance programs with their different set of eligible clients, applicants, activities, projects, match requirements and term length can be made less prescriptive and less complex. The proposed streamlining will enable communities to use HUD homeless resources more creatively and effectively to address their local needs. The new program will provide communities significant flexibility. The program will serve all homeless subpopulations, not just particular ones. The program will have a single menu of eligible activities, not different menus of activities for different types of projects. The new program will have a single 25 percent match requirement for all activities instead of different match requirements for each activity and program. Finally, while HUD currently oversees the administration of over 6,000 individual grants, the proposal would award future funds to approximately 450 Continuums. Continuums would then administer grants in their communities. These features will allow each community to more effectively and creatively address their local needs.

Comprehensive. HUD's current programs can be improved to provide a complete continuum of assistance. In particular, none of HUD's current competitive programs can be used to prevent homelessness. This is a significant weakness in the current approach. The only funding available for prevention is through the Emergency Shelter Grants program. Prevention would be one of the eligible activities of the new program.

Homeless Assistance Grants

**HOMELESS ASSISTANCE GRANTS
Program Offsets
(Dollars in Thousands)**

Technical Assistance/Data Analysis	<u>Amount</u>
2005 Appropriation	\$9,126
2006 Appropriation/Request	9,800
2007 Request	<u>10,395</u>
Program Improvements/Offsets	+595

Proposed Actions

The Department proposes to use up to \$10.4 million for technical assistance and data analysis in fiscal year 2007. The technical assistance funding will be used to educate communities on how the new program will work, to address local issues such as capital financing for initial acquisition and rehabilitation, to assist communities with their use of the Homeless Management Information Systems (HMIS), and to assess and evaluate the effectiveness of grantees' program performance.

Some funds will be used to implement revisions to the Consolidated Plan, as required by the President's Management Agenda. Communities use the Consolidated Plan to identify community neighborhood and homeless needs, the actions that will address those needs, and the measures to gauge their performance. It is both an application for all CPD formula grant programs including ESG as well as a planning document. During fiscal year 2007, HUD will be tracking the use of the Consolidated Plan Management Process tool by grantees and assessing their satisfaction with the tool, implementing a performance measurement framework for all grantees, and implementing the first phase of the modernization of the Integrated Disbursement and Information System and the Consolidated Plan.

Data analysis funding supports several key information systems that are critical for measuring and meeting HUD's Strategic Objectives related to homelessness. The funding is used to develop and operate a management information system that is reflective of each year's Continuum of Care NOFA. The CoC competitive database is used to rate, rank, and select all new and renewal projects. This past year, 5,334 projects were submitted and entered into the system with 4,940 projects awarded funding. The data analysis funds include maintaining prior year systems for essential program management, evaluation and reporting purposes. In addition, the funds are used to develop and manage a database of grantee performance reports, or Annual Progress Reports (APR), to be submitted by every active Supportive Housing, Shelter Plus Care and Section 8 SRO program--over 6,000 in all. At the direction of Congress, these funds have been used to provide assistance to communities nationwide in implementing Homeless Management Information Systems (HMIS) for the collection of accurate information on homelessness at the local and national levels. Finally, at the directive of Congress, these funds have been used to conduct program assessments and evaluation research.

Homeless Assistance Grants

COMMUNITY PLANNING AND DEVELOPMENT
HOMELESS ASSISTANCE GRANTS
Program Offsets
(Dollars in Thousands)

Working Capital Fund	<u>Amount</u>
2005 Appropriation	\$2,480
2006 Appropriation/Request	990
2007 Request	<u>2,475</u>
Program Improvements/Offsets	+1,485

Proposed Actions

The Department proposes a transfer of \$2,475,000 to the Working Capital Fund in fiscal year 2007. These funds are used for the development and maintenance of CPD systems.

Homeless Assistance Grants

COMMUNITY PLANNING AND DEVELOPMENT
HOMELESS ASSISTANCE GRANTS
Program Offsets
(Dollars in Thousands)

National Homeless Data Analysis Project	<u>Amount</u>
2005 Appropriation	\$2,282
2006 Appropriation/Request	1,757
2007 Request	<u>...</u>
Program Improvements/Offsets	-1,757

Proposed Actions

NOTE: Fiscal year 2007 funding justification found under Technical Assistance section, funding level will be assessed as HMIS progress is reviewed further.

Homeless Assistance Grants

COMMUNITY PLANNING AND DEVELOPMENT
HOMELESS ASSISTANCE GRANTS
Program Offsets
(Dollars in Thousands)

Homeless Demonstration Project	<u>Amount</u>
2005 Appropriation
2006 Appropriation/Request
2007 Request	<u>...</u>
Program Improvements/Offsets

Proposed Actions

In fiscal year 2003, the Congress appropriated \$9.935 million for a 2-year homeless assistance grant demonstration program. The 2003 Conference Report indicated this program would be used to provide for the housing portion of innovative and effective programs. The Conferees requested that the Department report to the Congress on the demonstration. This section responds to that request.

The funds were competed in a 2005 NOFA for "Housing for People who are Homeless and Addicted to Alcohol" and were obligated by the end of fiscal year 2005. On August 10, 2005, 12 cities were awarded grants under this program.

The Department used these funds to serve homeless persons who have substance abuse issues. Research indicates the high prevalence of substance abuse among homeless persons and the need to find effective solutions. The demonstration funds would be used to provide housing. Other resources would be leveraged to provide needed supportive services, including substance abuse treatment. Applicants could either provide these services directly or collaborate with an organization that would deliver them. In either case, the HUD grantee would ensure the various service needs of clients are addressed. Research has shown that addressing these problems simultaneously should improve retention of housing tenancy and work toward fulfilling the President and the Department's goal of ending chronic homelessness.

Homeless Assistance Grants

COMMUNITY PLANNING AND DEVELOPMENT
HOMELESS ASSISTANCE GRANTS
Program Offsets
(Dollars in Thousands)

Prisoner Re-Entry Initiative	<u>Amount</u>
2005 Appropriation .....	...
2006 Appropriation/Request .....	...
2007 Request	<u>\$24,750</u>
Program Improvements/Offsets	+24,750

Proposed Actions

The President's Budget proposes a contribution of \$24.8 million for the "Prisoner Re-Entry Initiative" to be transferred to "Training and Employment Services," Employment and Training Administration at the Department of Labor (DOL). The funds will be used for the Prisoner Re-Entry program, as established in that Department. HUD will remain actively involved in the development and implementation of the housing component of this Initiative.

The focus of this Initiative is to help non-homeless persons exiting prison make a successful transition to community life and long-term employment. The Initiative will be carried out through the collaborative efforts of the Departments of Labor, Housing and Urban Development, and Justice. Harnessing the resources and experience of faith-based and community organizations, the Prisoner Re-Entry Initiative will help ex-offenders find and keep jobs, secure transitional housing, and receive mentoring. This Initiative supplements existing DOL resources for ex-offenders. Research has shown that this is a population with a high vulnerability of becoming homeless. This Initiative will help explore and develop successful means to prevent homelessness amongst this targeted population.

Homeless Assistance Grants

**COMMUNITY PLANNING AND DEVELOPMENT
HOMELESS ASSISTANCE GRANTS
Performance Measurement Table**

Program Name: HOMELESS ASSISTANCE GRANTS					
Program Mission: End chronic homelessness and move homeless families and individuals to permanent housing.					
Performance Indicators	Data Sources	Performance Report		Performance Plan	
		2005 Plan	2005 Actual	2006 Plan	2007 Plan
Streamline the Consolidated Plan	Consolidated Plan	Revise Regulations	Revised Regulations	Implement Regulatory Changes	Integrate Con Plan into IDIS
Create new permanent housing beds for chronically homeless persons.	Grantee applications	N/A	N/A	8,000	8,000
The percentage of formerly homeless individuals who remain housed in HUD permanent projects for at least six months will be 72 percent for 2007.	Annual Performance Plans	70%	70%	71%	72%
The percentage of homeless persons who have moved from HUD transitional housing into permanent housing will be 62 percent for 2007.	Annual Performance Plans	60%	61%	61%	62%
The employment rate of persons exiting HUD homeless assistance projects will be 12 percent greater than the employment rate of those entering for 2007.	Annual Performance Plans	10%	7%	11%	12%
At least 395 functioning CoC Communities will have a functional Homeless Management Information System by fiscal year 2007.	Grantee applications	386	382	390	395

N/A = Not Applicable.

Homeless Assistance Grants

Explanation of Indicators

HUD's Homeless Assistance Grants program provides Federal support to one of the nation's most vulnerable populations while working to reduce overall homelessness and end chronic homelessness. These grants assist localities in establishing systems that can address the needs of different homeless populations while providing coordinated CoC systems that ensure the support necessary to help those who are homeless to attain permanent housing and move toward self-sufficiency.

For Homeless Assistance Grants, the Department requests \$1.54 billion to support Strategic Goal C: Strengthen communities. Funding for this program has been increased in recent years commensurate with the Presidential priority of reducing overall homelessness and ending chronic homelessness. Additional resources are also integrated into the overall homeless efforts through other HUD programs as well as coordination with other departments and agencies.

End chronic homelessness. By streamlining HUD's array of different programs into a single program, communities will be able to both receive the funds in a timelier manner and focus attention on that portion of the homeless population that tends to cycle in and out of the homeless system. Anecdotal evidence indicates persons with disabilities who are homeless for extended periods of time, often referred to as the chronically homeless, consume a disproportionate share of available resources (psychiatric facilities, jails, detox centers, hospitals, emergency shelters, etc.) without having their basic needs appropriately addressed. The Deputy Secretary has established a Departmental task force to identify mainstream HUD resources to help end chronic homelessness.

The fiscal year 2007 proposal also supports the objective to end chronic homelessness by ensuring that at least 30 percent of the grant funds be dedicated to providing permanent housing; many of those housed will be chronically homeless. By providing a permanent solution, chronically homeless persons will not need to continue to cycle from the streets to shelters, receiving stop-gap assistance that does not address their primary need, permanent housing and supportive services.

There has been an increase in the amount of homeless assistance funds used for housing costs rather than supportive services since 1998. In 1998, 43 percent of homeless assistance funds were used for housing related costs; in 2005, 54 percent of funds were used for housing costs. Many of the permanent housing units created serve chronically homeless persons.

Finally, the fiscal year 2007 proposal would provide for a portion of the grants to be used to implement and operate Homeless Management Information Systems (HMIS) to allow communities to measure the incidence, reduction and eventual elimination of chronic homelessness. The coordination of housing and supportive services is crucial to breaking the cycle of homelessness. HUD's proposal allows grantees to use a percentage of their grant to implement and operate an HMIS that can help facilitate a coordinated set of housing and service resources for homeless persons within the community.

While the chronically homeless are often the most visible of the homeless population, there are a substantial number of families and individuals who experience temporary crises and then become homeless. The factors that lead to their homelessness include a lack of affordable housing, high unemployment and low wages, and the presence of domestic violence, substance abuse, or health problems. The proposal's provision to ensure that at least 30 percent of the grant funds are used for permanent housing provides a significant amount of resources for meeting the objective of moving persons to permanent housing.

The proposed program would significantly improve communities' ability to prevent homelessness. Currently, the only avenue through HUD's homeless assistance programs to prevent homelessness is through the Emergency Shelter Grants (ESG) Program. The law limits the amount of ESG funds that can be used for prevention to 30 percent. As such, only about 4.5 percent of the current overall HUD homeless funding account can be used for homeless prevention. The proposed homeless fund would allow communities to use a larger portion of the overall grant for prevention. Moreover, the proposal emphasizes that these funds be used to prevent discharge from publicly funded institutions into the homeless system. This increased flexibility will allow communities to better target resources to prevent homelessness so that the much higher human and financial costs associated with a family falling into homelessness can be avoided.

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Homeless Assistance Reporting and Program Evaluation. The fiscal year 2007 proposal would improve reporting and evaluation in several ways. Accountability would be increased because Continuums would administer all grant funds and monitor and assess its projects. In addition, HMIS would enable communities to generate reports using client-based information that is richer and easier to analyze than the current project-level reporting now required. This reporting allows for completions of the Congressionally required Annual Homeless Assessment Report (AHAR).

President's Management Agenda-Consolidated Plan Improvement Initiative. CPD has completed the Consolidated Plan Improvement Initiative by streamlining the Consolidated Planning with regulatory changes, guidance, and by issuing the Consolidated Plan Management Process Tool (CPMP). The CPMP is a new approach to managing the consolidated planning and reporting process that enables grantees to streamline the submission process and creates a standardized format that enhances the jurisdiction's ability to track results and facilitate review by HUD, grantees, and the public. This tool will service as the prototype for a newly re-engineered Integrated Disbursement and Information System that supports local setting and tracking of performance, aggregation of results relative to national goals, and the assessment of progress toward addressing the problems of low-income areas.

Efficiency Measure: An efficiency measure has been established that will compare the use of HUD funds for housing rather than services.

**COMMUNITY PLANNING AND DEVELOPMENT
HOMELESS ASSISTANCE GRANTS
Justification of Proposed Changes in Appropriations Language**

The 2007 President's Budget includes proposed changes in the appropriations language listed and explained below. New language is italicized and underlined, and language proposed for deletion is bracketed.

For the emergency shelter grants program as authorized under subtitle B of title IV of the McKinney-Vento Homeless Assistance Act, as amended; the supportive housing program as authorized under subtitle C of title IV of such Act; the section 8 moderate rehabilitation single room occupancy program as authorized under the United States Housing Act of 1937, as amended, to assist homeless individuals pursuant to section 441 of the McKinney-Vento Homeless Assistance Act; and the shelter plus care program as authorized under subtitle F of title IV of such Act, [~~\$1,340,000,000~~] \$1,511,240,000, of which [~~\$1,320,000,000~~] \$1,491,240,000 shall remain available until September 30, [2008]2009, and of which \$20,000,000 shall remain available until expended: Provided, That not less than 30 percent of funds made available, excluding amounts provided for renewals under the shelter plus care program, shall be used for permanent housing: Provided further, That all funds awarded for services shall be matched by 25 percent in funding by each grantee: Provided further, That the Secretary shall renew on an annual basis expiring contracts or amendments to contracts funded under the shelter plus care program if the program is determined to be needed under the applicable continuum of care and meets appropriate program requirements and financial standards, as determined by the Secretary: Provided further, That all awards of assistance under this heading shall be required to coordinate and integrate homeless programs with other mainstream health, social services, and employment programs for which homeless populations may be eligible, including Medicaid, State Children's Health Insurance Program, Temporary Assistance for Needy Families, Food Stamps, and services funding through the Mental Health and Substance Abuse Block Grant, Workforce Investment Act, and the Welfare-to-Work grant program: Provided further, That up to [~~\$11,674,000~~] \$10,395,000 of the funds appropriated under this heading shall be available for the national homeless data analysis project and technical assistance: Provided further, That [~~\$990,000~~] \$2,475,000 of the funds appropriated under this heading shall be transferred to the Working Capital Fund: Provided further, That all balances for Shelter Plus Care renewals previously funded from the Shelter Plus Care Renewal account and transferred to this account, be available if recaptured for Shelter Plus Care renewals in fiscal year [2006] 2007. In addition, \$24,750,000 for fiscal year [2006] 2007, shall be transferred to "Training and Employment Services," Employment for the Prisoner Re-Entry Initiative as established under that heading.

Homeless Assistance Grants

COMMUNITY PLANNING AND DEVELOPMENT
 HOMELESS ASSISTANCE GRANTS
 Crosswalk of 2005 Availability
 (Dollars in Thousands)

<u>Budget Activity</u>	<u>2005 Enacted</u>	<u>Supplemental/ Rescission</u>	<u>Approved Reprogrammings</u>	<u>Transfers</u>	<u>Carryover</u>	<u>Total 2005 Resources</u>
Grants	\$1,236,515	-\$21,189	...	...	\$1,678,016	\$2,893,342
Technical Assistance/Data Analysis ..	9,200	-74	...	...	9,285	18,411
Working Capital Fund	2,500	-20	...	...	...	2,480
National Homeless Data Analysis						
Project	2,300	-18	...	...	10,628	12,910
Homeless Demonstration Project .....	...	...	...	...	9,935	9,935
Prisoner Re-Entry Initiative .....	...	...	...	...	...	...
Total	1,250,515	-21,301	...	...	1,707,864	2,937,078

Homeless Assistance Grants

COMMUNITY PLANNING AND DEVELOPMENT
 HOMELESS ASSISTANCE GRANTS
 Crosswalk of 2006 Changes
 (Dollars in Thousands)

<u>Budget Activity</u>	<u>2006 President's Budget Request</u>	<u>Congressional Appropriations Action on 2006 Request</u>	<u>2006 Supplemental/ Rescission</u>	<u>Reprogrammings</u>	<u>Carryover</u>	<u>Total 2006 Resources</u>
Grants	\$1,402,326	\$1,327,326	-\$13,273	...	\$1,555,032	\$2,869,085
Technical Assistance/Data Analysis ..	9,899	9,899	-99	...	10,798	20,598
Working Capital Fund	1,000	1,000	-10	...	...	990
National Homeless Data Analysis						
Project	1,775	1,775	-18	...	6,258	8,015
Homeless Demonstration Project .....	...	...	...	...	...	...
Prisoner Re-Entry Initiative	<u>25,000</u>	<u>...</u>	<u>...</u>	<u>...</u>	<u>...</u>	<u>...</u>
Total	1,440,000	1,340,000	-13,400	...	1,572,088	2,898,688